REPORT OF THE

ALTERNATE SERVICE DELIVERY COMMITTEE

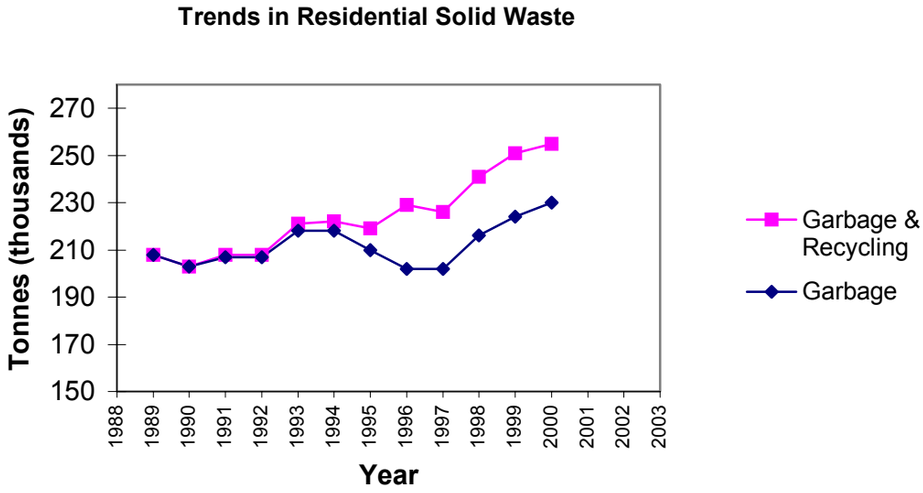
DATED JANUARY 12, 2001

On motion of Councillor Angus, Clause 3 of the Report of the Alternate Service Delivery Committee dated January 12, 2001, was considered.

Implementation of The City of Winnipeg Waste Minimization Strategy
Files GL-5.6.1 (Vol. 5) and WT-1.3 (Vol. 21)
[c/r WT-1 (Vol. 20)]

268 - 3. On June 19, 1996, Council adopted the Waste Minimization Strategy for The City of Winnipeg. This strategy included a number of initiatives that would reduce the amount of garbage and increase the amount of recycling in the City. Pursuant thereto, the Administration was requested to bring forward a specific action plan from the strategy document, including financial implications and an implementation strategy. Subsequently, the BFI / R.M. of Rosser Landfill was opened and The City of Winnipeg was no longer able to fund the waste minimization initiatives due to the loss of $7.0 million in annual revenue. The initiatives in the strategy were never acted upon and existing waste minimization programs, such as lane leaf collection, were reduced. Over the last five years, garbage volumes in The City of Winnipeg have continued to increase significantly in spite of the introduction of a curbside recycling collection system. Garbage volumes have increased by 4,000 tonnes in each of the last three years, and are at an all-time high.

In order to protect the environment and contain increasing costs, the Waste Minimization Strategy must be implemented.



Furthermore, on July 19, 1999, Council adopted the seven recommendations associated with Alternate Service Delivery (ASD) for Solid Waste, including:

> *"III. That the City consider implementing cost recovery for solid waste collection and disposal (user pay) on a phased basis considering the principles of environmental sustainability, equity, economic sustainability and customer consultation, pursuant to a public education and consultation program, and submission of an interim report on cost recovery to be considered by the Alternate Service Delivery Committee and Standing Policy Committee on Public Works early in 2000.*
>
> *V. Contingent on Recommendations III and VI, that the Water and Waste Department be authorized to proceed with the development of a Business Plan to combine solid waste collection and solid waste disposal into a Special Operating Agency (SOA)."*

ENVIRONMENTAL CONSIDERATIONS

On October 18, 2000, Council endorsed the Municipal Leaders' Resolution on Climate Change, which recognizes that a global reduction in emissions of greenhouse gases is necessary to slow climate change and reduce risks to human health, the physical environment, economy and quality of life.

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The current solid waste management system in Winnipeg creates approximately 540,000 tonnes of greenhouse gases per year, which are harmful to the environment. Carbon dioxide is generated from burning of fossil fuels in collection vehicles. Methane, which is 21 times as harmful as carbon dioxide, is generated from decomposition of organic wastes, such as grass and leaves, in the landfill.

While the existing recycling program has a positive impact on the greenhouse gas emissions, these emissions could be reduced significantly by increasing the amount of waste diversion in the City. The reduction in greenhouse gases as a result of implementing the Waste Minimization Strategy is estimated to be 140,000 tonnes, or the equivalent reduction of emissions from 37,000 fewer vehicles driving in Winnipeg each year.

In addition, there would be a savings of 93,000 gigajoules of energy, as reuse of recycled materials uses less energy than production from raw materials. The energy saving is the equivalent of the energy used by 2,200 homes per year.

Implementation of the Waste Minimization Strategy will increase the amount of recycling and have a positive environmental benefit for the environment.

Details on the environmental model used to determine these impacts, is outlined in Appendix "B" hereto.

FINANCIAL CONSIDERATIONS

Based on the 2000 budget, the current solid waste collection and recycling programs cost $16.9 million per year. These funds are raised from property taxes ($15.2 million) and the Solid Waste Disposal Utility ($1.7 million).

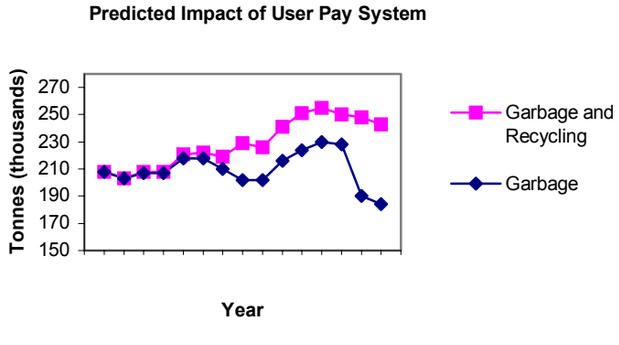
The increasing amount of solid waste has and will continue to increase the costs of garbage collection. Based on the last three years, the amount of garbage is expected to increase by 4,000 tonnes per year in the future, at an estimated additional cost of $280,000.00 annually. If this trend continues over the next five years, the total cumulative additional tax-supported expenditures would be $4.2 million.

Solid waste quantities are increasing at a rate much faster than Winnipeg's population growth. As indicated in the graphs, in 1995 and 1996, the City's introduction of single-family recycling temporarily reduced the amount of waste going to landfill. However, in the last four years, residential solid waste quantities have increased 14%.

The Solid Waste Utility has been funding the recycling and waste minimization programs, and transferring funds to the tax-supported budget. The 2000 budget includes a subsidy in the amount of $1.7 million. As has been presented in previous reports on the Solid Waste Disposal Utility finances, this subsidy is not sustainable in the long term.

Implementation of the Waste Minimization Strategy will increase the amount of recyclables and yard wastes being diverted from the waste stream. This amount is expected to rise from the current 11% of the waste stream to 26%. This will reduce the cost of garbage collection by $1.5 million per year. However, these savings will be offset by increased costs for single and multi-family recycling and yard waste collection in the amount of $1.8 million. Also, there is a cost for the low income assistance program and overall administration in the amount of $0.6 million.

The implementation of the waste minimization strategy will contribute to the financial stability of the solid waste system. Additional detailed information on the financial considerations is outlined in Appendix "C" hereto.



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PUBLIC CONSULTATION

During the period between May 15 and August 30, 2000, a public consultation program was undertaken. Overall, the reaction was mixed. A summary of the public consultation activities, as well as positions presented by specific interest groups and organizations is provided in Appendix "D" hereto.

The purpose of the consultation was to understand the concerns of the public in order to determine if a program could be implemented that would address the environmental, equity and financial issues facing the waste management system. During the public consultation phase, there were no detailed options presented, but rather a sampling of approaches to waste minimization examples from other cities. These examples were used to spark discussion and ideas on the best ways to reduce waste.

All of these concerns and comments have been considered in the development of the recommendation to implement the Waste Minimization Strategy. The main theme was concern that this would be an additional financial burden and that the City would simply use this as a "tax grab". Other concerns included increased illegal dumping of waste, lack of comprehensive recycling in apartments, the amount of yard waste, and impact on larger families.

RECOMMENDED WASTE MINIMIZATION STRATEGY

The recommended Waste Minimization Strategy was designed to address the concerns raised by the public, and to maximize the environmental benefits and create a financially sustainable solid waste system.

The recommended Waste Minimization Strategy:

- will not create any additional financial burden on families that are able to contain their garbage to the equivalent of two bags per cycle. Based on the results of random telephone polling, 69% of the homes in Winnipeg claim they currently have less than two bags per cycle, and the implementation of a separate yard waste collection system is expected to increase this percentage significantly
- will result in essentially no change to the property taxes
- will result in every property receiving the same service entitlement, funded through property taxes, and those residents who use more service will pay directly for it
- includes separate yard waste collection and centralized composting, which are not included in the two bag base level of service
- includes comprehensive multi-family and condominium recycling
- includes a program to assist low income families that recycle and are unable to reduce their garbage to two bags per cycle
- includes provisions for proactive education and enforcement activities in order to address illegal dumping of garbage, if this becomes an issue
- is designed to minimize any additional administrative costs by retraining injured garbage collection workers to conduct the education and enforcement program

It is important to note that implementing a portion of the Waste Minimization Strategy, such as the comprehensive multi-family recycling portion, will not significantly reduce the amount of garbage in the waste stream. Without providing a financial incentive to recycle, the amount of garbage will not be reduced as much as it would with an incentive. This is an integrated strategy, and all components must be implemented in order to derive the optimum results.

There are approximately 15,000 or 16% of apartment dwellings that presently receive comprehensive multi-family recycling services from one of two private contractors. If the Waste Minimization Strategy is implemented, these apartment dwellings would be serviced under a City contract and the current contractors may bid on that public tender. Both of these contractors accepted this condition when they were first authorized to provide this service directly.

A detailed summary of the recommended waste minimization program and comparison to the current program is outlined in Appendix "E" hereto.

LOW INCOME FAMILIES

Low income families who recycle and reduce should not be negatively impacted by this program, as it is expected that most families that recycle will not have to purchase tags. Where a low income family cannot reduce garbage to the two bag limit, a system will be put in place whereby they may contact the Water and Waste Department for assistance.

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A staff person would visit the family and review the waste practices and suggest ways to reduce waste. Assistance in terms of one or more blue boxes, a backyard composter and complimentary tags will be provided to these low income households.

AUTOBIN

The AutoBin program creates some challenges for both a waste minimization program and the existing system.

- The per capita waste generation in the AutoBin area is almost 50% more than the average for all of Winnipeg.
- The recovery rate for recyclables in the AutoBin area is only 55% of that in non-AutoBin areas of a similar demographic makeup.
- The cost per residence for collection and disposal services is the same for AutoBin and non-AutoBin areas of the City.
- It is difficult for the City to enforce regulations on who uses the bins.
- In 1999, AutoBins were raised as a major concern with respect to reducing arson fires in some parts of Winnipeg.
- AutoBins "attract" abandoned bulky wastes.
- AutoBins have had a positive impact on cleanliness of neighbourhoods when compared to conditions prior to implementation of AutoBins.
- Residents with the AutoBins express a 71% satisfaction rate versus an 89% satisfaction rate for residents with curbside collection.

The Water and Waste Department intends to undertake a review of the AutoBin program, including the environmental, social, economic and public health issues of the program, as well as other collection systems such as smaller individual AutoBins. In the interim, the AutoBin area would experience no change.

EDUCATION AND ENFORCEMENT

Based on the experience of other communities, there are a number of issues that typically need to be addressed through a combination of education programs, preventive measures and enforcement, as follows:

- Large commercial businesses may have to add locks on their bins to circumvent illegal dumping
- AutoBins may be subject to more illegal dumping
- Theft of tags
- Dumping and littering of waste leading to cleanliness, fire and health problems

Other communities have found that, with time, acceptance becomes widespread. The need for enforcement drops off rapidly. Even though many communities have not experienced an increase in illegal dumping, costs for enforcement and education have been included in the program budget.

If there are instances of illegal dumping reported, the Water and Waste Department will proactively investigate. This will include collecting the garbage, determining ownership, and sending a strongly worded letter to the owner, advising them of the infraction and that another instance will result in prosecution. An effort will also be made to educate offenders on proper garbage disposal and recycling practices.

A communication plan for the period leading up to the implementation of the program is outlined in Appendix "F" hereto.

IMPLEMENTATION

The recommended program implementation date is November 1, 2001. The reasons for this implementation timeframe are that:

- There are numerous tasks that must be completed prior to implementation, such as rewriting the Solid Waste By-law, developing the yard waste collection and composting program, renegotiating contracts, developing multi-year rate plans for both single-family "tag system" and multi-family "subscription system", and reviewing collection requirements with apartment owners, all as outlined in Appendix "G" hereto.

- The months of September and October are optimal to conduct the public education program, as the vacation period is over.

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- November is typically a month with low garbage volumes and residents would be afforded the opportunity to become familiar with the program during this low period. Newspaper and radio advertising, as well as direct mail, would be used to communicate with citizens.

- There are two major additional programs that must be implemented;, multi-family recycling and yard waste collection. If the implementation proceeded prior to November 1, 2001, there would be a need to implement both of these programs simultaneously. Each program requires a significant amount of attention to ensure success. Implementing both at once reduces the probability of success.

- Multi-family recycling requires a block-by-block solution where each building manager, in discussion with the Utility, would decide on individual blue boxes, floor-by-floor totes, or mini-depots in the parking lot.

- Yard waste collection would commence April 1, 2002, and be carried out every second cycle until November 1 of each year.

It has therefore been recommended:

I. That Council adopt a comprehensive residential Waste Minimization Strategy for implementation effective November 1, 2001, consisting of:

   A. A comprehensive apartment and condominium recycling program.
   B. A residential yard waste collection and composting program at no charge together with education and promotion programs for on-site composting.
   C. A two bag (or equivalent) base level of service for every residential dwelling unit, both single-family and multi-family, per collection cycle, the costs for which shall be recovered from the mill rate.
   D. An excess waste charge of $1.50 for every garbage bag in excess of two per collection cycle per dwelling unit.
   E. A bulky waste collection rate of $3.00 per item, that is, two tags per item, instead of the current $10.00 for up to five items.
   F. Assistance to low income residents, whereby the Water and Waste Department would be authorized to provide tags where an evaluation is made that it is not possible for the family to live within the two bag limit.
   G. A rate for small commercial collection for those locations receiving bin collection service, based on recovering the cost of service.
   H. A comprehensive public education and communication program to support implementation and ongoing program activities.

II. That approval be given for a new capital project at an estimated cost of $1.5 million for construction of a compost facility ($1.0 million) and a comprehensive public education program ($0.5 million), and that same be funded from the retained earnings in the Solid Waste Disposal Utility.

III. That the Solid Waste By-law be revised to incorporate the above changes and that the City Solicitor/ Manager of Legal Services be instructed to prepare the necessary by-law for submission directly to Council for approval.

IV. That Solid Waste Collection be removed from the 2000 ASD Agenda, as the recommended program will continue to be funded through property taxes and the SOA concept will no longer be pursued for solid waste collection.

V. That the AutoBin program remain as it currently exists and that the excess waste charge and the yard waste collection composting program not be implemented in the AutoBin area.

VI. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Following its deliberations thereon, the Alternate Service Delivery Committee submits this matter to the Executive Policy Committee without recommendation.

The Alternate Service Delivery Committee further referred this matter to the Standing Policy Committee on Public Works for its consideration.

On January 16, 2001, the Standing Policy Committee on Public Works heard 8 persons in delegation with respect to the implementation of The City of Winnipeg Waste Minimization Strategy and laid over consideration of the matter.

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On January 24, 2001, the Executive Policy Committee heard 7 delegations in support and 1 in opposition to the implementation of The City of Winnipeg Waste Minimization Strategy. On this date, the Executive Policy Committee laid over consideration of Clause 3 of the Report of the Alternate Service Delivery Committee dated January 12, 2001, to allow the Administration to compile and review the list of concerns raised at the public consultations; and determined that the matter would be reconsidered by the Executive Policy Committee at the call of the Chair.

On February 6, 2001, the Standing Policy Committee on Public Works recommended to the Executive Policy Committee and Council that the administrative recommendations be concurred in with the following amendments, namely:-

- *that Recommendations I. C. and F. be deleted; and*

- *that Recommendation I. B. be amended by adding the following words after the word "collection", namely: "every cycle during the months of May, June and July, as deemed necessary, with the flexibility to include branches, gravel and street litter not attributable to any particular homeowner,"; and*

- *that Recommendation I. D. be amended by adding the following words after the word "unit", namely: "to be levied only if the clearly identified 26% waste diversion target is not achieved within one year of full implementation of the program"; and*

- *that Recommendation I. G. be amended by adding the following words after the word "service", namely: "; which rate shall be subject to consultation with the business community, and approval by the Standing Policy Committee on Public Works and Council prior to implementation." ; and*

- *that a new Recommendation VI. be added, namely:-*

VI. That all regulations and processes developed by the Administration to implement the Waste Minimization Program be submitted to the Standing Policy Committee on Public Works for approval; and the Executive Policy Committee be requested to bring forward to the Standing Policy Committee on Public Works, further amendments to deal with hardships to large family units, size of bags, moving dates, medical circumstances, etc.

The Standing Policy Committee on Public Works also recommended that the Autobin program be referred to all Community Committees for public consultation.

On February 7, 2001, the Executive Policy Committee heard 1 delegation in support and 3 in opposition to the implementation of The City of Winnipeg Waste Minimization Strategy.

The Executive Policy Committee received the recommendations from the Standing Policy Committee on Public Works as information. The Executive Policy Committee also received as information the following reports from the administration, dated February 6, 2001, namely: "Results of Public Consultation on Proposed Waste Minimization Strategy" and "Impact on the Proposed Waste Minimization Strategy if no Excess Waste Charge is Applied", copies of which are on file in the office of the City Clerk.

Since the release of the proposed Waste Minimization Strategy, the City has received numerous positive suggestions for improving the strategy from the public which are valued.

The Executive Policy Committee recommends: -

I. *Council adopt a comprehensive residential waste minimization strategy for implementation effective November 1, 2001 consisting of:*

   a) A comprehensive apartment and condominium recycling program.

   b) A residential yard waste collection and composting program at no charge together with education and promotion programs for on-site composting.

   c) Every residential dwelling unit, both single family and multi-family, be entitled to the equivalent of two garbage bags of collection per collection cycle and that the costs be recovered from the mill rate.

   d) An excess waste charge of $1.50 for every garbage bag in excess of two per collection cycle per dwelling unit.

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e) That the bulky waste collection rate be changed from the current $10.00 for up to five items to $3.00 per item, that is, two tags per item.

f) A rate for small commercial collection – for those locations receiving bin collection service – and that the rates be established on recovering the cost of service.

g) A comprehensive public education and communication program be established to support implementation and ongoing program activities.

After public consultations were held, Council Seminars conducted for Members of Council, and after considering a motion from the Standing Policy Committee on Public Works, the Executive Policy Committee further recommends that the following recommendations be included in the comprehensive residential waste minimization strategy effective November 1, 2001, namely:

h) REGISTRATION PROGRAM:
The waste minimization strategy will include special assistance which will include some free tags for households of 6 or more individuals who practice recycling but are unable to meet the two bag limit. Free tags will also be available for people with special needs. Registration and delivery of tags would be handled in a sensitive and confidential manner.

i) INCREASED AWARENESS:
The City will immediately conduct workshops with recycling contractors to improve the existing curbside pick up service. A comprehensive, easy to understand education campaign will inform the public what items can be recycled and how garbage output can be reduced. The education program will continue through implementation of the new strategy.

j) PHONE HELP LINE:
A phone help line would be established to answer questions and provide assistance to anyone with recycling and garbage concerns and to ensure quick action on any complaints of littering or inappropriate disposal of garbage. The help line would work directly with the Education technicians to ensure a speedy response time to citizens' concerns.

k) INDEPENDENT PUBLIC REVIEW:
An independent public review and evaluation of the program will occur within 60 days after the first year of operation with a report to Council. The report will include a review and recommendations for Council approval regarding actual cost reductions in waste collection and revenue from the sale of recyclables in comparison to projections in the plan. The report would also include other recommendations as warranted by the review panel.

l) NEW MARKETS (for 3 to 7 plastics):
The City will actively look for expanding markets to sell items not presently accepted in the recycling bins such as number 3-7 plastics, in partnership with the Manitoba Product Stewardship Corporation.

m) FEDERAL AND PROVINCIAL GOVERNMENTS/BUSINESS:
The City will work with other levels of government and business organizations such as the Winnipeg Chamber of Commerce to reduce packaging, thereby eliminating waste at the source and that Council appoint an ad hoc committee to meet with Provincial counterparts to develop a comprehensive Provincial waste minimization strategy.

n) RECYCLING FOR COMMUNITY CENTRES:
The City will commence a recycling pickup program for all Community Centres within the City of Winnipeg.

o) TREE BRANCH PICKUP:
The City will collect all tree branches that are tied/bundled up and no longer than 4 feet in length at no additional charge.

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p) YARD WASTE (GRASS EDGINGS, FLOWER BEDS, YARD TRIMMING):
The City will collect yard wastes (grass edgings, flowerbeds and yard trimmings) at no additional charge and that the Administration, as deemed necessary, provide additional pickups the months of May, June and July for the composting program.

q) ADDITIONAL BAG AFTER LONG WEEKENDS:
The City will allow a third bag of garbage to be picked at no additional charge during a pickup cycle after a long weekend.

r) AUTOBIN SYSTEM:
The City will eliminate Autobins as part of the comprehensive waste minimization strategy. The City will commit to consulting affected Autobin users and to finding a fair and equitable alternative system. The implementation will begin November 1, 2001 with the rollout of the waste minimization program. The options will include, but are not limited to, individual houshold bins, an automated pickup system, regular refuse collection and others. These options will be reviewed with area residents.

II. That approval be given for a new capital project at an estimated cost of $1.5 million in start up costs for construction of a compost facility ($1.0 million) and a comprehensive public education program ($0.5 million) and that the project be funded from the retained earnings in the Solid Waste Disposal Utility.

III. That the Solid Waste By-law be revised to incorporate the above changes and that the Administration submit the revised by-law for Council approval.

IV. That Solid Waste Collection be removed from the ASD Committee's agenda since the recommended program will continue to be funded through property taxes and the SOA concept will no longer be pursued for solid waste collection.

V. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Councillor Angus,
That the recommendations of the Executive Policy Committee be adopted.

In amendment,

Moved by Councillor Prystanski,
Seconded by Councillor Smith,

WHEREAS the local area residents do not want to see a change in the autobin service;

AND WHEREAS the residents who have the autobin now realize The City of Winnipeg's back lanes have never been cleaner;

AND WHEREAS the autobin has reduced the cost to have the health officials inspect and enforce and has allowed the Community Services Department to focus on issues they would not have been able to work on had it not been for the autobin;

AND WHEREAS the cost to the employees who work in waste collection has been reduced due to compensation claims and created a better working environment for them;

THEREFORE BE IT RESOLVED that Recommendation I. r) of the clause be deleted in its entirety and replaced with a new Recommendation I. r), namely:-;

I. r) AUTOBINS
Autobins remain in their service area and administration efforts be directed to improving operation of the autobin by examining issues surrounding graffiti, fire, and illegal dumping.

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In amendment,

Moved by Councillor Prystanski,
Seconded by Councillor Lazarenko,

WHEREAS the stated intention of the Waste Minimization plan is to reduce the amount of garbage going into the landfill;

AND WHEREAS the overall object is to change peoples behavior towards recycling;

AND WHEREAS the waste minimization plan is not to act as a revenue generation tax grab mechanism;

THEREFORE BE IT RESOLVED that any revenue generated above the break even point be utilized to enhance recycling initiatives of The City of Winnipeg.

The Speaker ruled the amendment proposed by Councillors Prystanski and Lazarenko out of order in that it was not an amendment to the recommendations under discussion.

In amendment,

Moved by Councillor Lazarenko,
Seconded by Councillor Smith,

BE IT RESOLVED THAT the Executive Policy Committee Recommendation I. r) be deleted and replaced with a new Recommendation I. r), namely:-

I. r) AUTOBIN SYSTEM
The autobin program will remain as it currently exists and the excess waste charge and the yard waste collection composting program will not be implemented in the autobin area. The Water and Waste Department will review the autobin program, consider alternatives, consult with autobin users and report back to Council through the Standing Policy Committee on Public Works within one year.

In amendment,

Moved by Councillor Steek,
Seconded by Councillor Smith,

WHEREAS enhanced recycling is essential to realizing increased waste minimization;

AND WHEREAS numerous cities such as Toronto, Hamilton, Ottawa, Montreal, and other cities across North America have downtown recycling programs which replace sidewalk trash cans with small recycling bins;

AND WHEREAS these programs have proven to be highly effective in encouraging recycling in downtown areas;

AND WHEREAS there is a significant opportunity to generate additional revenue from such a program;

THEREFORE BE IT RESOLVED that the clause be amended by adding a new recommendation as follows:

I. s) SIDEWALK RECYCLING
That the Solid Waste Department report back within 90 days with a methodology for the implementation of a sidewalk recycling program in downtown Winnipeg.

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In amendment,

Moved Councillor Prystanski,
Seconded by Councillor Timm-Rudolph,

WHEREAS it is the stated intention to reduce the amount of garbage going into the landfill site;

AND WHEREAS it is the stated intention of the Mayor's waste minimization plan to reduce the amount of greenhouse emission emulating from Winnipeg's landfill site;

THEREFORE BE IT RESOLVED that The City of Winnipeg rescind Recommendation I. b) of Clause 2 of the Report of the Committee on Works and Operations dated February 28, 1997, "Policy on Landfill Tipping Fees for Municipalities", adopted by Council March 26, 1997, that allows the Administration to sell our landfill to other municipalities.

The Speaker ruled the amendment proposed by Councillors Prystanski and Timm-Rudolph out of order in that it was not an amendment to the recommendations under discussion.

Moved by Councillor De Smedt,
Seconded by Councillor Steek,

WHEREAS the proposed waste minimization plan proposes to replace the autobin with an alternative system without a consultation process or a detailed business plan depicting a clear set of options or recommendations;

AND WHEREAS the "plan" proposed an implementation date of November 1, 2001, which introduces significant time compression upon the multi-family (apartment) owners to incorporate the necessary recycling diversion systems, and to ascertain options to reduce excess waste retrieval costs which to date has not had detailed consultation with the apartment industry;

THEREFORE BE IT RESOLVED that the waste minimization plan be referred back to the administration to prepare a report that includes the following:

a) a detailed plan of the recommended options to replace the autobin system including the financial investments required; and

b) the plan to commence the waste minimization on May 1, 2002 thereby permitting an extended and needed period of education and promotion, and a period of consultation with the multi-family dwelling property owners to develop a responsible implementation of the plan and to report to Council by March 21, 2001.

In amendment,

Moved by Councillor O'Shaughnessy,
Seconded by Councillor Steek,

BE IT RESOLVED that the clause be amended by deleting Recommendation I. d) and replacing it with the following:

I. d) That an excess waste charge for every bag of garbage in excess of two per collection cycle per dwelling unit be instituted if recycling targets are not met voluntarily by Winnipeggers and, to this end, the administration be directed to institute a recycling plan for apartments and condominiums as soon as possible and increase the level of information and education to the public in order to increase participation in recycling at an accelerated rate. Up to date statistics are to be provided to Councillors at a special meeting to be held in October, 2001 at which time Council will decide whether to implement a per bag fee, or extend the period to meet targets, or not introduce the fee because of the increased participation in recycling;

AND BE IT FURTHER RESOLVED that Recommendation I. r) be amended by deleting the words "eliminate autobins" in line one and replacing them with "study changes to the autobin system".

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The Speaker called the Deputy Speaker, Councillor Lazarenko, to the Chair in order to participate in the debate.

The Deputy Speaker called the Acting Deputy Speaker, Councillor Eadie, to the Chair, in order to participate in the debate.

At the request of Councillor Prystanski, with the concurrence of the seconder, Councillor Steek, and with the permission of Council, Councillor De Smedt revised his motion by replacing the words “to replace” with “for” in resolve a).

The motion proposed by Councillors De Smedt and Steek to refer the clause was put.

The Speaker advised that, at the request of Councillor Clement, each of the resolved would be voted on separately.

The first resolve was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Clement, De Smedt, Prystanski, Smith, Steek and Timm-Rudolph. 7

Nay: Councillors Angus, Gerbasi, Lubosch, Steeves, Deputy Mayor Thomas, Vandal, His Worship Mayor Murray, Councillors O’Shaughnessy and Eadie. 9

and the motion for the adoption of the first resolve was declared lost.

The second resolve was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, De Smedt, Prystanski, Smith, Steek and Timm-Rudolph. 6

Nay: Councillors Angus, Clement, Gerbasi, Lubosch, Steeves, Deputy Mayor Thomas, Vandal, His Worship Mayor Murray, Councillors O’Shaughnessy, and Eadie. 10

and the motion for the adoption of the second resolve was declared lost.

Moved by Councillor Angus,
That Council adjourn to reconvene at 9:30 a.m. on Tuesday, February 13, 2001.

Carried.

Adjourned Meeting Tuesday, February 13, 2001

Council reconvened this day at 9:36 a.m.

The Speaker called the adjourned meeting to order.

Present: The Speaker Councillor O'Shaughnessy, Councillors Lazarenko, Angus, Clement, De Smedt, Gerbasi, Prystanski, Smith, Steeves, Deputy Mayor Thomas, Timm-Rudolph, Vandal, Eadie and His Worship Mayor Murray.

Councillors Lubosch and Steek entered the meeting after Council had reconvened.

In attendance: Mr. R. Kachur, City Clerk, Mr. R. MacCallum, Clerk of the Executive Policy Committee, Mrs. M. Wright and Ms B. Greschuk, Committee Clerk.

Moved by Councillor Prystanski,
That Council go into Committee of the Whole.

The motion was put and carried and Council went into Committee of the Whole at 9:40 a.m.

The Deputy Speaker, Councillor Lazarenko, in the Chair.

The Deputy Speaker called the acting Deputy Speaker, Councillor Eadie, to the Chair in order to participate in the debate.

Council recessed at 11:55 a.m., and reconvened at 1:37 p.m., same members present, the Deputy Speaker in the Chair.

Councillors Clement, Lubosch, Prystanski, Steek and O'Shaughnessy entered the meeting after Council had reconvened.

The Committee of the Whole rose and reported at 2:40 p.m., Tuesday, February 13, 2001.

The Speaker here resumed the Chair.

The Speaker advised that with the concurrence of Council, a brief recess would be held.

Council recessed at 3:15 p.m., and reconvened at 3:35 p.m., same members present.

Councillors Clement, Smith, Gerbasi, Prystanski and Steek entered the meeting after Council had reconvened.

The Speaker called the Deputy Speaker, Councillor Lazarenko, to the Chair in order to participate in the debate and, after speaking, resumed the Chair.

On the suggestion of Council Angus, and with the concurrence of the seconder, Councillor Steek, and with the permission of Council, Councillor O'Shaughnessy made a friendly amendment to his amendment to read as follows:

Moved by Councillor O'Shaughnessy,
Seconded by Councillor Steek,

BE IT RESOLVED that the clause be amended by deleting Recommendation I. d) and replacing it with the following:

I. d) That an excess waste charge for every bag of garbage in excess of two per collection cycle per dwelling unit be instituted if recycling targets are not met voluntarily by Winnipeggers. Up to date statistics are to be provided to Councillors at a special meeting to be held in October, 2001, at which time, Council will decide whether to implement a per bag fee, or extend the period to meet targets, or not introduce the fee because of the increased participation in recycling; taking into account that

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the Apartments and Condominiums Recycling Program will not be fully introduced by November 1, 2001, and that the Standing Committee on Fiscal Issues be directed to examine the financial aspects of the program.

AND BE IT FURTHER RESOLVED that Recommendation I. r) be amended by deleting the words "eliminate autobins" in line one and replacing them with "study changes to the autobin system".

His Worship Mayor Murray questioned whether the friendly amendment was not in fact a substantial amendment to the amendment.

The Speaker ruled that the amendment to the amendment was not a substantial amendment.

His Worship Mayor Murray challenged the ruling of the Chair.

The question, "Shall the ruling of the Chair be sustained?" was put.

Councillor Prystanski called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Angus, Clement, De Smedt, Lubosch, Prystanski, Steek, Steeves, Timm-Rudolph, Eadie and Councillor O'Shaughnessy. 11

Nay: Councillors Gerbasi, Smith, Vandal and His Worship Mayor Murray. 4

and the ruling of the Chair was sustained.

Moved by Councillor De Smedt,
That the rule be suspended to allow an additional two minutes speaking time for all Members of Council on the amendment proposed by Councillors O'Shaughnessy and Steek.

The motion to suspend the rule was put.

Councillor Timm-Rudolph called for the yeas and nays, which were as follows:-

Yea: Councillors De Smedt, Gerbasi, Lubosch, Prystanski, Steek, Timm-Rudolph, Eadie, His Worship Mayor Murray and Councillor O'Shaughnessy. 9

Nay: Councillors Lazarenko, Angus, Clement, Smith, Steeves, Deputy Mayor Thomas and Vandal. 7

and the motion for suspension of the rule was declared lost not having received the required two-thirds vote of the members present in accordance with Rule 3 of the Procedure By-law.

The amendment proposed by Councillors O'Shaughnessy and Steek was put.

The Speaker advised that, at the request of Council, the resolves of the amendment proposed by Councillors O'Shaughnessy and Steek would be voted upon separately.

The first resolve was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Angus, Clement, De Smedt, Lubosch, Prystanski, Steek, Steeves, Timm-Rudolph, Eadie and O'Shaughnessy. 11

Nay: Councillors Gerbasi, Smith, Deputy Mayor Thomas, Vandal and His Worship Mayor Murray. 5

and the first resolve was declared carried.

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The second resolve was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, De Smedt, Prystanski, Smith, Steek, Timm-Rudolph and O'Shaughnessy. 7

Nay: Councillors Angus, Clement, Gerbasi, Lubosch, Steeves, Deputy Mayor Thomas, Vandal, Eadie and His Worship Mayor Murray. 9

and the second resolve was declared lost.

The amendment proposed by Councillors Steek and Smith was put and declared carried.

The amendment proposed by Councillors Lazarenko and Smith was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Prystanski, Smith, Steek, Timm-Rudolph and O'Shaughnessy. 6

Nay: Councillors Angus, Clement, De Smedt, Gerbasi, Lubosch, Steeves, Deputy Mayor Thomas, Vandal, Eadie and His Worship Mayor Murray. 10

and the amendment was declared lost.

The amendment proposed by Councillors Prystanski and Smith was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Prystanski, Smith, Steek, Timm-Rudolph and O'Shaughnessy. 6

Nay: Councillors Angus, Clement, De Smedt, Gerbasi, Lubosch, Steeves, Deputy Mayor Thomas, Vandal, Eadie and His Worship Mayor Murray. 10

and the amendment was declared lost.

The Speaker advised that, at the request of Council, each of the Executive Policy Committee recommendations would be considered separately.

Recommendation I. a) was put and declared carried.

Recommendation I. b) was put and declared carried.

Recommendation I. c) was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Angus, De Smedt, Gerbasi, Lubosch, Steek, Steeves, Deputy Mayor Thomas, Vandal, Eadie, His Worship Mayor Murray and Councillor O'Shaughnessy. 11

Nay: Councillors Lazarenko, Clement, Prystanski, Smith and Timm-Rudolph. 5

and Recommendation I. c) was declared carried.

Recommendation I. d) was put and declared carried.

Recommendation I. e) was put and declared carried.

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Recommendation I. f) was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Angus, Clement, De Smedt, Gerbasi, Lubosch, Smith, Steek, Steeves, Deputy Mayor Thomas, Vandal, Eadie and His Worship Mayor Murray. 13

Nay: Councillors Prystanski, Timm-Rudolph and O'Shaughnessy. 3

and the Recommendation I. f) was declared carried.

Recommendations I. g) to I q), inclusive, were put and declared carried.

Recommendation I. r) was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Angus, Clement, De Smedt, Gerbasi, Lubosch, Steek, Steeves, Deputy Mayor Thomas, Vandal, Eadie and His Worship Mayor Murray. 12

Nay: Councillors Prystanski, Smith, Timm-Rudolph and O'Shaughnessy. 4

and Recommendation I. r) was declared carried.

In accordance with Rule 50.4 of the Procedure By-law and with the permission of Council, Councillor Lazarenko was permitted to change his vote, the results being as follows:-

Yea: Councillors Angus, Clement, De Smedt, Gerbasi, Lubosch, Steek, Steeves, Deputy Mayor Thomas, Vandal, Eadie and His Worship Mayor Murray. 11

Nay: Councillors Lazarenko, Prystanski, Smith, Timm-Rudolph and O'Shaughnessy. 5

The motion for the adoption of the clause, as amended, was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Angus, Clement, De Smedt, Lubosch, Steek, Steeves, Deputy Mayor Thomas, Timm-Rudolph, Vandal, Eadie and O'Shaughnessy. 12

Nay: Councillors Gerbasi, Prystanski, Smith and His Worship Mayor Murray. 4

and the motion for the adoption of the clause, as amended, was declared carried.

(See Minute No. 269 for attachments)