REPORT "A" OF THE

EXECUTIVE POLICY COMMITTEE

DATED OCTOBER 11, 2000

On motion of Councillor Vandal, Report "A" of the Executive Policy Committee, dated October 11, 2000, was considered.

Plan Winnipeg . . .2020 Vision
File EP-1.1(PW) (Vol. 14)

966 - 1. The Executive Policy Committee has been advised that under Clause 577(1)(b) of The City of Winnipeg Act, Council is required to "review and, by by-law, readopt or replace Plan Winnipeg at least once within five years after each readoption or replacement of Plan Winnipeg, subject to such extension of time as the minister allows."

On May 4, 2000, the Plan Winnipeg Review Committee submitted its recommendations to the Executive Policy Committee in the form of a report and draft By-law No. 7630/2000 entitled "Plan Winnipeg...2020 vision" which was subsequently granted first reading by Council on May 11, 2000, as outlined in Appendix "B".

On May 11, 2000, City Council gave first reading to By-law No. 7630/2000, and instructed the Executive Policy Committee to hold a public hearing in accordance with Section 579(3) of The City of Winnipeg Act, as outlined in Appendix "C".

On June 12, 2000, the Executive Policy Committee held a public hearing in accordance with Section 579(3) of The City of Winnipeg Act, the results of which are outlined in Appendix "E". At the conclusion of the public hearing the following motion was passed: "That all presentations received at the public hearing be referred to the Administration to review and report back with comments to a Special Meeting of the Executive Policy Committee."

Following the public hearing held on June 12, 2000, proper consideration was given to the representations and submissions. The full extent of all recommended changes is documented in Appendix "A". The following is a summary of the more substantive changes.

Economic and Demographic Information

- The entire section entitled "Our Opportunities and Challenges" has been rewritten. This was done to address a number of concerns raised. In several instances explanatory text was added to clarify points raised regarding economic projections.
- The population projections no longer make reference to the overly optimistic figures put forth by Strategic Projections. Rather, it now includes an additional reference to the Manitoba Bureau of Statistics and focuses on the two population projections put forth by Statistics Canada and the Conference Board of Canada.
- An additional chart and explanatory text was added to describe the distribution of population growth between the inner city and the suburbs and between the downtown and the rest of the city. This was done to underscore the need to commit to inner city revitalization.
- All charts have been numbered for ease of reference and source information has been added for clarification.

Chapter 1: Downtown and Neighbourhoods

- Policies 1B-01 and 1C-01 which refer to neighbourhood revitalization and housing have been elaborated by making reference to a new Policy Plate which identifies priority neighbourhoods, consistent with the Housing Implementation Report adopted by Council.
- Policy 1C-02 which referred to vacated housing has been merged into 1C-01 in order to include those policies when referencing the new Policy Plate.
- Policy 1B-04 which refers to support for character areas has been reworked to clarify that both existing and new character areas are covered by this policy.

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Chapter 2: Government and the Economy

- In policies 2B-02 and 2C-09, reference to the Kyoto Protocol has been removed in order to focus more clearly on the substance of the policy which is the reduction of greenhouse gas emissions.

Chapter 3: Planned Development, Transportation, and Infrastructure

- A sentence has been added to the chapter introduction in order to clarify that maintenance of existing infrastructure is more important than building new.
- The indicator relating to people living closer to their places of work, shopping, and entertainment to reduce travel times has been replaced with one that examines the relationship between capital expenditures on alternative transportation versus expenditures on new road construction.
- Policy 3A-05 which refers to the Capital Region has been reworked to clarify the different roles and responsibilities between the Province and the City, making it clear that the Province has the primary role in this area.
- Policy 3B-02 has been changed slightly to clarify the point that secondary plans will be prepared in consultation with residents and business interests.
- The language in Policy 3C-04 which refers to universal access has been altered somewhat in order to make it clear that the intent is to enhance mobility through the application of universal design principles.
- Policy 3D-05 which refers to the City's water supply has been elaborated to ensure that both the water supply and source are to be protected and managed.

Chapter 4: Public Safety, Health, and Education

- Policy 4C-03 which dealt with the promotion of smoke-free indoor environments has been deleted and a clause has been added to Policy 4C-02 to include that general provision.

Chapter 5: Environment, Image, and Amenities

- A new indicator has been added with regard to the amount of park space in the city.
- Policy 5C-01 has been altered to include expansion of the system of public parks not just maintenance of the existing system.
- Policy 5C-04 which refers to environmentally-sensitive lands has been reworked in order to clarify the language and to remove the reference to a Policy Plate (which has been deleted).
- Policy 5D-02 has been altered slightly to acknowledge the primary role played by community centres in delivering recreation programs at the community level.
- Policy 5E-02 has been expanded to acknowledge the City's commitment not just to the enhancement of image routes but scenic drives as well.

All Policy Plates

- The boundaries of the downtown have been extended northward on Main Street to the CPR overpass in order to be consistent with the boundaries used by CentrePlan and CentreVenture.
- In response to concerns raised, the base map has been updated to correct errors in the identification of regional streets. As well, a note has been added to the legend to explain that Plan Winnipeg does not designate regional streets, it only identifies those that have been designated in the past through motions of Council.

Policy Plate A: Land Use

- In the Assiniboia Downs area, a strip of land fronting onto the Trans-Canada Highway has been changed from a Rural designation to a Neighbourhood designation in order to accommodate commercial development.
- The majority of the Stock Yards area in St. Boniface has been changed from an Industrial designation to a Neighbourhood designation in order to accommodate redevelopment of the site.

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Policy Plate B: Transportation to 2020

- In response to concerns raised by many in attendance at the public hearing, the Moray Street extension, from Roblin to Wilkes, has been removed.
- The Oak Point rapid transit line running parallel to Kenaston has been shortened to become a connection between Portage Avenue and Academy in recognition of local concerns.
- The extension of Devonshire west to Lagimodiere has been added as a development-related initiative.
- The Warde Avenue extension east of Lagimodiere has been removed in recognition that it is beyond the life of the Plan.
- A grade separation has been added on Plessis just north of Dugald in recognition that this is a high priority intersection for remedial work.
- In response to a concern raised by the railways, the rapid transit lines have all been renamed in order to eliminate reference to the rail lines.

Policy Plate C: Transportation Concept Plan to 2020 and Beyond

- In response to a concern raised by the railways, the rapid transit lines have all been renamed in order to eliminate reference to the rail lines.

Policy Plate D: Sensitive Lands

- The former Policy Plate D displaying an inventory of sensitive lands has been deleted. It was felt that the Plate is premature given that the City has little means or authority to protect, preserve, or acquire these lands.

New Policy Plate D: Targeted Neighbourhoods

- A new Policy Plate has been added (new Policy plate D) to identify priority neighbourhoods for revitalization efforts. The information is consistent with the Housing Implementation Report which identified 14 Major Improvement Neighbourhoods as a first priority and 21 Rehabilitation Neighbourhoods as a second priority.

To address concerns raised about definitions, a glossary as outlined in Appendix “F” has been added.

The original version of Plan Winnipeg was tabled before Council in 1981 following approximately three years of intensive research and study. That Plan was not formally passed as By-law No. 2960/81 until 1986, although it became interim policy for most of the intervening years. At the time, Plan Winnipeg replaced the Metropolitan Development Plan of 1968.

Plan Winnipeg ...toward 2010 (still called Plan Winnipeg for short) is the City’s current long-range policy plan, having been adopted as By-law No. 5195/92 of The City of Winnipeg on June 23, 1993 to replace the original Plan Winnipeg of 1986. According to The City of Winnipeg Act, Plan Winnipeg ...Toward 2010 should have been readopted or replaced by June 23, 1998.

On January 13, 1998, a letter was received from the Minister of Urban Affairs, Honourable Jack F. Reimer, granting a one-year extension of time, until June 23, 1999, for the readoption or replacement of Plan Winnipeg. This was in consideration of the civic election to be held in October of 1998.

On January 28, 1999, Mayor Glen Murray appointed a five member committee comprising Councillor Jenny Gerbasi, Councillor Jae Eadie, Councillor Mark Lubosch, Councillor John Prystanski, and Councillor Dan Vandal as chair, to undertake the review of Plan Winnipeg.

On May 31, 1999, a letter was received from the Minister of Urban Affairs, Honourable Jack F. Reimer, granting an additional six month extension of time, to December 31, 1999, to complete the review. This was in consideration of the breadth of the review contemplated by the Review Committee.

On December 3, 1999, a letter was received from the Minister of Urban Affairs, Honourable Jean Friesen, granting a further six month extension of time, to the end of June, 2000, to complete the review. This was in consideration of the additional time required by the consultant to complete a major commercial policy review.

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After considering all aspects of this proposed by-law and after holding the Public Hearing and considering the representations and evidence, the Executive Policy Committee recommends:

1. That By-law No. 7630/2000, which received first reading on May 11, 2000, be amended in accordance with the list of amendments as outlined in Appendix "A".

2. That Council give second reading to By-law No. 7630/2000, as amended and outlined in Appendix "B".

3. That By-law No. 7630/2000, as amended, be forwarded to the Minister of Intergovernmental Affairs for approval in accordance with Section 580(1) of The City of Winnipeg Act.

4. That all persons who made representation at the public hearing held June 12, 2000 be given notice of second reading in accordance with Section 580(2) and (3) of The City of Winnipeg Act.

5. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Attachments referred to in the above clause are on file in the office of the City Clerk.

Moved by Councillor Vandal,
Adoption of the clause.

In amendment,

Moved by Councillor Vandal,
Seconded by Councillor Gerbasi,

WHEREAS it has been brought to the attention that there are a number of inconsistencies in the Executive Policy Committee Report dated October 11, 2000 relative to Plan Winnipeg.....2020 Vision;

THEREFORE BE IT RESOLVED THAT:

A) under Policy Plate "A": Land Use, the reference to the Stock Yard should be amended to read "change designation of city-owned lands from Industrial to Neighbourhood except for the north-east triangle";

B) under Policy Plate "B": Transportation to 2020, the reference to the Moray Street Extension should read as follows: "delete portion from Grant to Wilkes";

C) under Policy Plate 'C": Transportation Concept Plan to 2020 and Beyond, the reference to the Moray Street Extension should be removed in its entirety;

D) under Policy Plate "D": Targeted Neighbourhoods, the plate be amended to remove the designation of "Rehabilitation Neighbourhood" from the Airport Neighbourhood and the Mission Industrial Neighbourhood.

The Speaker called the Deputy Speaker, Councillor Lazarenko, to the Chair in order to participate in the debate.

In amendment,

Moved by Councillor O'Shaughnessy,
Seconded by Councillor De Smedt,

THAT the clause be amended by redesignating the portion of the West Kildonan Industrial Neighbourhood east of McPhillips Street and south of Murray Avenue from Rural (white) to Neighbourhood (yellow), on Policy Plate "A": Land Use.

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In amendment,

Moved by Councillor Steek,
Seconded by Councillor Clement,

WHEREAS Plan Winnipeg addresses broad physical, social, economic and environmental conditions in Winnipeg;

AND WHEREAS protecting residential developments from the adverse impacts of air pollution and elevated noise levels is a Plan Winnipeg Priority;

AND WHEREAS major street widenings result in diminished property values for immediately adjacent residential properties;

AND WHEREAS the proposed widening of Kenaston Boulevard will result in heightened traffic congestion at Academy Road and Kenaston Boulevard;

AND WHEREAS a potential underpass at Kenaston Boulevard and Taylor Avenue and enhanced turning lanes at Corydon Avenue and Kenaston Boulevard will greatly reduce traffic on Kenaston Boulevard;

THEREFORE BE IT RESOLVED that the widening of Kenaston Boulevard as per Policy Plate “B”: Transportation to 2020, be deleted from Plan Winnipeg.

In amendment,

Moved by Councillor Timm-Rudolph,
Seconded by Councillor Eadie,

THAT the clause be amended by removing “Devonshire West” on Policy Plate “B”: Transportation to 2020, and replacing it with “Gunn Road”.

In amendment,

Moved by Councillor Steek,
Seconded by Councillor Vandal,

WHEREAS the preservation of residential areas is an essential element of Plan Winnipeg;

AND WHEREAS a transit corridor through River Heights on the decommissioned rail line between Lockwood and Centennial from Academy Road to Taylor Avenue would cause noise and air pollution and severely devalue adjacent residential properties;

AND WHEREAS the area residents are adamantly opposed to the potential transit corridor through River Heights;

THEREFORE BE IT RESOLVED that the transit corridor in River Heights, as per Policy Plate “C”: Transportation Concept Plan to 2020 and Beyond, be deleted.

In amendment,

Moved by Councillor Timm-Rudolph,
Seconded by Councillor Eadie,

THAT the clause be amended by deleting Plessis Road as the future “Inner Ring / Loop (West and East) on Policy Plate “C”: Transportation Concept Plan to 2020 and Beyond, and replacing it with “the future road alignment on the west side of Kildonan Meadows subdivision to just south of the CNR / Pine Falls subdivision and realign the roadway back to Plessis Road (between the railway line and Ravelston Avenue West).”

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Council recessed at 12:00 noon and reconvened at 1:35 p.m., same members present, the Speaker in the Chair.

Councillors Angus, De Smedt, Lubosch, Smith, Steek and Deputy Mayor Thomas entered the meeting after Council had reconvened.

The Speaker called the Deputy Speaker, Councillor Lazarenko, to the Chair in order to participate in the debate.

The amendment proposed by Councillors Timm-Rudolph and Eadie regarding Policy Plate “C”, was put.

Councillor Steek called for the yeas and nays, which were as follows:-

Yea: Councillors O’Shaughnessy, Angus, Clement, De Smedt, Lubosch, Prystanski, Steek, Timm-Rudolph, Eadie and Lazarenko. 10

Nay: Councillors Gerbasi, Smith, Steeves, Deputy Mayor Thomas, Vandal and His Worship Mayor Murray. 6

and the amendment proposed by Councillors Timm-Rudolph and Eadie regarding Policy Plate “C”, was declared carried.

The amendment proposed by Councillors Steek and Vandal was put.

Councillor O’Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors O’Shaughnessy, Angus, Clement, De Smedt, Lubosch, Prystanski, Smith, Steek, Steeves, Timm-Rudolph, Vandal, Eadie, His Worship Mayor Murray and Councillor Lazarenko. 14

Nay: Councillors Gerbasi and Deputy Mayor Thomas. 2

and the amendment proposed by Councillors Steek and Vandal was declared carried.

The amendment proposed by Councillors Timm-Rudolph and Eadie regarding Policy Plate “B”, was put.

Councillor O’Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors O’Shaughnessy, Angus, Clement, De Smedt, Gerbasi, Lubosch, Prystanski, Steek, Steeves, Timm-Rudolph, Vandal, Eadie and Lazarenko. 13

Nay: Councillors Smith, Deputy Mayor Thomas and His Worship Mayor Murray. 3

and the amendment proposed by Councillors Timm-Rudolph and Eadie regarding Policy Plate “B”, was declared carried.

The amendment proposed by Councillors Steek and Clement was put.

Councillor O’Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors O’Shaughnessy, Angus, Clement, De Smedt, Gerbasi, Lubosch, Prystanski, Smith, Steek, Steeves, Timm-Rudolph, Vandal, Eadie, His Worship Mayor Murray and Councillor Lazarenko. 15

Nay: Deputy Mayor Thomas. 1

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and the amendment proposed by Councillors Steek and Clement was declared carried.

The amendment proposed by Councillors O'Shaughnessy and De Smedt was put.

Councillor O'Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors O'Shaughnessy, Angus, Clement, De Smedt, Timm-Rudolph, Eadie and Lazarenko. 7

Nay: Councillors Gerbasi, Lubosch, Prystanski, Smith, Steek, Steeves, Deputy Mayor Thomas, Vandal and His Worship Mayor Murray. 9

and the amendment proposed by Councillors O'Shaughnessy and De Smedt was declared lost.

The amendment proposed by Councillors Vandal and Gerbasi was put.

Councillor O'Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors O'Shaughnessy, Angus, Clement, De Smedt, Gerbasi, Lubosch, Prystanski, Smith, Steek, Steeves, Deputy Mayor Thomas, Timm-Rudolph, Vandal, Eadie, His Worship Mayor Murray and Councillor Lazarenko. 16

Nay: 0

and the amendment proposed by Councillors Vandal and Gerbasi was declared carried.

The motion for the adoption of the clause, as amended, was put.

Councillor O'Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors O'Shaughnessy, Angus, Clement, Gerbasi, Lubosch, Prystanski, Smith, Steek, Steeves, Deputy Mayor Thomas, Timm-Rudolph, Vandal, Eadie and His Worship Mayor Murray and Councillor Lazarenko. 15

Nay: Councillor De Smedt. 1

and the clause, as amended, was declared carried.

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

967 - On motion of His Worship Mayor Murray, By-law No. 7630/2000, a by-law of The City of Winnipeg setting out long-term plans, policies and proposals of The City respecting land use, development, transportation and measures to improve the physical, social, economic and environmental conditions in the City, as amended, was read a second time. File EP-1.1 (PW) (Vol. 14)

His Worship Mayor Murray moved that this constitute the second reading of By-law No. 7630/2000, as amended, which motion was carried.