Agenda - Council - November 23, 2005

Report - Standing Policy Committee on Property and Development – November 1, 2005

Item No. 10 Secondary Plan - South St. Boniface Area Structure Plan
File SP 3/2005

STANDING COMMITTEE RECOMMENDATION:

On November 16, 2005, the Executive Policy Committee concurred in the recommendations of the Standing Policy Committee on Property and Development and the Riel Community Committee and submits the following to Council:

1. That By-law No. 158/2005, the South St. Boniface Area Structure Plan, be forwarded to Council for Second and Third reading.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report - Standing Policy Committee on Property and Development – November 1, 2005

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On November 16, 2005, the Executive Policy Committee concurred in the recommendations of the Standing Policy Committee on Property and Development and the Riel Community Committee and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On November 1, 2005, the Standing Policy Committee on Property and Development concurred in the recommendation of the Riel Community Committee and submitted the matter to the Executive Policy Committee and Council.

COMMUNITY COMMITTEE RECOMMENDATION:

On October 18, 2005, the Riel Community Committee concurred in the administrative recommendation and submitted its recommendation to the Standing Policy Committee on Property and Development.

COUNCIL DECISION:

On September 28, 2005, Council concurred in the recommendation of the Standing Policy Committee on Property and Development and adopted the following:

1. That By-law No. 158/2005, the South St. Boniface Area Structure Plan, as shown on Appendix "A" attached to the report from the Director of Planning, Property and Development dated August 19, 2005, be forwarded to Council for First Reading.

2. That the Riel Community Committee schedule a Public Hearing in accordance with the Development Procedures By-law No. 5893/92 and Section 234(3) of The City of Winnipeg Charter.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

PUBLIC HEARING SUMMARY

File: SP 3/2005

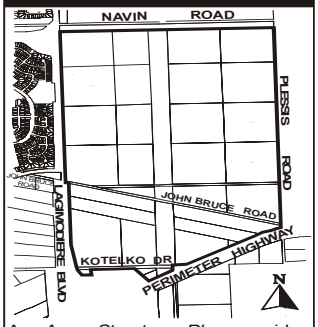
Before: Riel Community Committee
Councillor Steeves, Chairperson
Councillor Magnifico
Councillor Swandel

Public Hearing: October 18, 2005
Community Committee Chamber, 604 St. Mary's Road

Subject:

SOUTH ST. BONIFACE AREA STRUCTURE PLAN

PLAN DE STRUCTURE DU SECTEUR DE SAINT-BONIFACE SUD



An *Area Structure Plan* provides direction for the efficient and orderly development of lands. These Plans incorporate land use concepts and transportation networks, municipal service delivery, and open spaces. Council has given first reading to the Plan as By-Law No. 158/2005 and authorized a Public Hearing (pursuant to Section 234(3)of the City of Winnipeg Charter) at the Riel Community Committee.
For information, phone Martin Grady, Planner at 986-7731.The Area Structure Plan can be found on-line at http://www.winnipeg.ca/ppd/planning.stm

Les plans de structure servent à orienter l'aménagement de biens-fonds de façon ordonnée. Ces plans tiennent compte des principes d'utilisation des sols, des réseaux de transport, de la prestation des services municipaux et des espaces ouverts. Le Conseil a adopté en première lecture le *Règlement municipal n° 158/2005* et autorise la tenue d'une audience publique (en conformité avec le paragraphe 234(3) de la *Charte de la ville de Winnipeg*) dans le district de Riel.
Pour plus de renseignements, communiquez avec Martin Grady, urbaniste, au 986-7731. Le plan de structure du secteur se trouve à http://www.winnipeg.ca/ppd/planning.stm

Premises Affected: Lands bounded by Bishop Grandin Boulevard Extension to the north, Perimeter Highway to the south, Plessis Road (City of Winnipeg boundary) to the east and Lagimodiere Boulevard to the west

Exhibits Filed:

1a. Council Decision of September 28, 2005; contains report from the Director of Planning, Property and Development dated September 12, 2005
1b. South St. Boniface Area Structure Plan
2. First Reading of By-law No. 158/2005 by Council on September 28, 2005
3. Notification of Public Hearing dated September 27, 2005
4. Report from the Manager of Planning and Land Use dated October 8, 2005
5. Communication dated October 17, 2005, from Phyllis Watson in opposition to the application
6. Communication dated October 17, 2005, from Mary Scott, Provincial Council of Women in Manitoba and Mary Pankiw, Provincial Council of Women in Winnipeg, in opposition to the application
7. PowerPoint presentation in support of the application made by Eric Vogan, Darrell Grant and Chris Penner at the public hearing

REPRESENTATIONS:

In Support:

Roy Hartman, Traffic Assessment Engineer, Planning, Property and Development Department
Martin Grady, Senior Planner (Plan Winnipeg), Planning, Property and Development Department
Kevin Lalor, Senior Planner, Planning, Property and Development Department
Kim Raban, Services Development Engineer, Water and Waste Department

Gregg Davey
Darrell Grant
Bob Hinkelman
Lyne Jones
Ross McGowan
Ian McKinnon
Chris Penner
Eric Vogan, Qualico Developments (Winnipeg) Ltd.

In Opposition

Mary Pankiw
Mary Scott
Phyllis Watson

For Information:

Russ Broda
Veronica Hicks
Greg Jasper
Mark Kneale
David Watson

SUMMARIZATION OF REPRESENTATIONS AND SUBMISSIONS
MADE AT THE PUBLIC HEARING

Martin Grady, Senior Planner (Plan Winnipeg), accompanied by Kevin Lalor, Senior Planner, appeared in support of the application and gave a brief overview of the proposal and the Area Structure Plan approval process.

In response to a question from Councillor Swandel, Mr. Grady stated that this is the first Area Structure Plan that has proceeded to the Community Committee stage since the adoption of Plan Winnipeg 2020 Vision by Council on December 12, 2001.

Eric Vogan, Darrell Grant and Chris Penner appeared in support of the application and provided a PowerPoint presentation summarizing highlights of the Area Structure Plan, filed as Exhibit 7.

In response to questions from Councillor Swandel, Mr. Vogan and Mr. Grant provided the following responses:

- It is Qualico's intention to begin submitting development applications for the lands in question by summer, 2006
- Lift stations for wastewater will likely not be required;
- The drainage of storm water downstream from the site will not adversely affect properties located to the west of the proposed development;
- Mr. Vogan explained the difference between net developable area and gross developable area;

In response to questions from Councillor Magnifico, Mr. Vogan stated that there are seven (7) hydro towers located within the proposed development and Qualico has approached Manitoba Hydro to discuss the possibility of developing said hydro property by implementing trails, native grasses, passive park space, etc…

In response to further questions from Councillor Swandel, Mr. Vogan stated:

- Land dedication and park space will be addressed at the development application stage;
- There may be recreational opportunities and/or passive park uses for lands adjacent to storm water retention ponds;
- Further drainage details will be addressed when development applications are made;
- The roadways identified in the Area Structure Plan as "express way" are under the control of the Province of Manitoba;

- The intention is to preserve Kotelko Drive;
- Construction of trails, pathways and sidewalks and their composition will be addressed at the development application stage.

In response to questions from Councillor Steeves, Mr. Vogan stated:

- It is anticipated that one hundred (100) to two hundred (200) residential units will be developed each year;
- The applicant will evaluate the development as it progresses to ensure that the densities proposed within the development are achieved;
- This development would be more dense than Royalwood or Island Lakes primarily due to multiple family dwellings located near the village centre;
- Three (3) potential school locations have been identified and the applicants will encourage the school division to investigate what their needs may be.

Russ Broda appeared for informational purposes. Mr. Broda stated that he owns one hundre (100) acres of the land within the proposed area structure plan and asked if the proposed development would impact the taxes he currently pays on his property. In response to a question from Councillor Swandel, Mr. Broda stated that the City of Winnipeg did not approach him to discuss incorporating his lands in the proposed Area Structure Plan.

David Watson appeared for information purposes. Mr. Watson stated that the proposed development may negatively impact the Seine River by increasing the amount of water that drains into the river. Mr. Watson further stated that the developer will not be allowed to plant large trees on the Manitoba Hydro-owned property.

Martin Grady and Kevin Lalor, accompanied by Kim Raban, Services Development Engineer and Roy Hartman, Traffic Assessment Engineer, returned to answer questions.

In response to a question from Councillor Steeves, Mr. Grady stated that approval of the Area Structure Plan will have no impact on the existing zoning/use of Mr. Broda's property. In response to a question from Councillor Swandel, Mr. Grady stated that Mr. Broda was not consulted personally but that an Open House was held for all interested parties.

In response to a question from Councillor Swandel, Mr. Grady stated that the proposed Warde Avenue Extension will not be required to accommodate this development. In response to a further question from Councillor Swandel, Mr. Lalor stated that the taxes of Mr. Broda's land should not be impacted until Mr. Broda applies to rezone the land.

In response to a question from Councillor Swandel, Mr. Hartman stated that this development will not create a need for the construction of a bridge at the intersection of Warde Avenue and St. Anne's Road.

In response to questions from Councillor Swandel, Mr. Raban provided a definition of "master drainage plan" and an overview of drainage in the area. Mr. Raban stated that drainage of the

subject property will not adversely affect neighbouring properties and that drainage will likely be restricted to pre-development rates.

In response to questions from Councillor Swandel, Mr. Grady stated:

- Parks would not likely be included in the definition of gross developable area;
- The intent of including trails in place of sidewalks in some areas is to provide flexibility to accommodate the open space network and ensure compatibility within the area they are developed in;
- Should it be possible to secure Manitoba Hydro lands for active playground space, the city could take cash in lieu of the requirement for land dedication;
- Any lands associated with drainage would not form part of the requirement for land dedication;

In response to questions from Councillor Swandel, Mr. Hartman stated that there are development agreement parameters pertaining to road construction that ensure developers pay their share of the costs of roads and other infrastructure.

Exhibit “1a” referred to in File SP 3/2005

Minute No. 680
Report - Standing Policy Committee on Property and Development - September 12, 2005

ITEM NO. 11 SOUTH ST. BONIFACE AREA STRUCTURE PLAN
File EP-1.2

COUNCIL DECISION:

Council concurred in the recommendation of the Standing Policy Committee on Property and Development and adopted the following:

1. That By-law No. 158/2005, the South St. Boniface Area Structure Plan, as shown on Appendix "A" attached to the report from the Director of Planning, Property and Development dated August 19, 2005, be forwarded to Council for First Reading.

3. That the Riel Community Committee schedule a Public Hearing in accordance with the Development Procedures By-law No. 5893/92 and Section 234(3) of The City of Winnipeg Charter.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Exhibit “1a” referred to in File SP 3/2005

RE: **SOUTH ST. BONIFACE AREA STRUCTURE PLAN**

For submission to: **Standing Policy Committee on Property and Development**

Original report signed by: **Director of Planning, Property and Development**

Report date: August 19, 2005

Recommendation(s):

1. That By-law **No. 158/2005**, the **South St. Boniface Area Structure Plan** (see Appendix "A") be forwarded to Council for First Reading.
2. That the Riel Community Committee schedule a Public Hearing in accordance with the Development Procedures By-law (5893/92) and Section 234(3) of the City of Winnipeg Charter.

REPORT SUMMARY

Key Issues:

- A collaborative and consultative planning process to create an Area Structure (Secondary) Plan for the South St. Boniface area has been completed.
- A Secondary Plan with policies guiding the future development of the South St. Boniface area has been prepared (see Attachment B).
- The Secondary Plan has been prepared by Qualico Developments, the major landowner and developer within the plan area, in close consultation with the City of Winnipeg.
- Other land owners within the plan area have been directly consulted and area residents attended an open house to view the proposed plans for future development.
- Civic departments have reviewed the Secondary Plan to ensure the appropriate conditions and requirements to accommodate growth have been included in the plan’s policies.
- The adoption of the Secondary Plan as a by-law requires First Reading at Council and then a Public Hearing prior to Second and Third Reading at Council.
- The committee of council designated for the purpose of conducting the hearing respecting the proposed by-law is the Riel Community Committee.

Implications of the Recommendation(s):

General implications:

	None
X	For the organization overall and/or for other departments
X	**For the community and/or organizations external to the City of Winnipeg**
	Involves a multi-year contract

Comment(s):

- The Secondary Plan provides policy to guide the development of lands within the South St. Boniface area over a 15 to 20 year time frame.

Policy implications:

	No
X	**Yes**

Comment(s):

- Policies in the South St. Boniface ASP specify the location, type and form of future development within the planning area.
- The Plan also provides direction with respect to how development applications are processed and evaluated by requiring the submission of detailed supporting information at each phase of development.

Environmental implications:

X	**No**
	Yes

Comment(s):

Human resources implications:

X	**No**
	Yes

Comment(s):

Financial implications:

X	Within approved current and/or capital budget
	Current and/or capital budget adjustment required

Comment(s):

REASON FOR THE REPORT:
The Standing Policy Committee on Property and Development has the authority to forward the Secondary Plan By-Law to Council for First Reading.

HISTORY:
In April 2005, the Standing Policy Committee on Property and Development identified the South St. Boniface Area Structure Plan as a priority project within the Planning, Property and Development Department's 2005 Secondary Plan Work Program.
The department implemented a collaborative planning process in partnership with Qualico Developments and their consulting team to prepare the area structure plan. This process also included close consultation with all affected City departments to address any issues related to the development of the subject lands and to ensure that the City's requirements were incorporated into the plan's policies.

DISCUSSION:

Plan Winnipeg
The South St. Boniface Area Structure Plan is located in the southeast area of the City of Winnipeg and comprises approximately 364 hectares (900 acres) of land. The area is designated Neighbourhood Policy Area by Plan Winnipeg 2020 Vision which allows for a "residential mix together with a variety of educational, recreational, institutional, commercial and possibly industrial uses, at a scale and density compatible with each other."
Section 3B-02 of Plan Winnipeg 2020 Vision requires that the development of new residential areas designated as Neighbourhood Policy area must be guided by the preparation of Secondary Plans.
The South St. Boniface Area Structure Plan was prepared in order to comply with this requirement and as a means to implement the broader strategic policy directions expressed through the policies of Plan Winnipeg 2020 Vision.
The South St. Boniface Area Structure Plan is the first secondary plan pertaining to new development prepared pursuant to the direction provided by Plan Winnipeg 2020 Vision and represents the initial steps toward building an integrated hierarchy of plans within the City of Winnipeg. (See Attachment A: Planning and Development Framework)

The South St. Boniface Area Structure Plan
The Area Structure Plan (ASP) will guide and direct specific land uses, residential densities, road and servicing infrastructures, subdivision and development decisions that collectively will determine the form of the future community. (See Attachment B: The South St. Boniface Area Structure Plan)
To accomplish this, the ASP provides a framework that includes a future vision of the community, a land use concept and a series of policies designed to collectively achieve the plan.
The goals of the ASP are:

- creating a viable and cohesive community,
- developing a vital core commercial center,
- providing local employment opportunities,

- fostering a sense of neighbourhood,
- accommodating a diversity of housing types,
- meeting active and passive recreational needs of residents,
- providing suitable sites for educational facilities,
- accommodating essential community services,
- creating an interconnected and efficient road network while facilitating alternative transportation mode choices,
- promoting the use of public transit,
- encouraging walking and cycling, and
- supplying necessary utility infrastructure.

The policies of the ASP provide the necessary mechanisms to achieve the plan's goals and will result in the development of an innovative and viable new neighbourhood for the southeast area of Winnipeg.

Public Hearing On Secondary Plan
The Area Structure Plan document with policies guiding the future development of the South St. Boniface Area has been prepared as a by-law for consideration at a public hearing. Pursuant to the Development Procedures By-Law **No. 5893/92:**

5. (1) A proposed Secondary Plan By-law shall, after first reading and before second reading, be referred for conduct of a public hearing in accordance with the City of Winnipeg Charter:

(a) where the land to which the proposed Secondary Plan By-law applies is located in one community to the community committee for that community;
but if council deems it more appropriate it may by resolution designate either the executive policy committee or a standing committee to conduct the public hearing.

The South St. Boniface ASP area is located in the ward of St. Boniface and within the boundaries of the Riel Community Committee. (See Attachment C: Secondary Plan Approval Process.)

Financial Impact Statement

Date: August 11, 2005

South St. Boniface Area Structure Plan

COMMENTS:

The recommendations in this report are that By-law No. xxxx/2005, the South St. Boniface Area Structure Plan, be forwarded to Council for First Reading and that the Riel Community Committee schedule a Public Hearing in accordance with the Development Procedures By-Law (5893/92) and Section 234(3) of the City of Winnipeg Charter. There are no financial implications associated with these recommendations.

"Original signed by"
Mike McGinn, CA
Manager of Finance

IN PREPARING THIS REPORT, THERE WAS CONSULTATION WITH AND CONCURRENCE BY:

Engineering Division, Water and Waste
Legal Services Division, Corporate Services
Parks and Open Space Division, Public Works
Planning and Schedules Division, Transit
Transportation Division, Public Works

THIS REPORT SUBMITTED BY:

Planning, Property and Development Department
Division: Planning and Land Use
Prepared by: Martin Grady
PPD File #: SP 03/2005

Document name: O:\Reports Directive\Planning and Land Use\Urban Planning Reports\2005 Reports\South St. Boniface Area Structure Plan.doc

Exhibit "2" referred to in File SP 3/2005

REFERENCE: FILE NO: SP 03/05

THE CITY OF WINNIPEG

BY-LAW NO. 158/2005

A By-law of **THE CITY OF WINNIPEG** to adopt a Secondary Plan for the South St. Boniface area.

THE CITY OF WINNIPEG, in Council assembled, enacts as follows:

1. This By-law may be cited as the **"South St. Boniface Area Structure Plan By-law."**

2. The document entitled "South St. Boniface Area Structure Plan", attached hereto and marked as Schedule 1 to this By-law, is hereby adopted as a secondary plan for the South St. Boniface area.

DONE AND PASSED in Council assembled this _____ day of _____ A.D., 2005.

_____
Mayor

_____
City Clerk

Certified as to Planning Details:

_____
for Director of Planning, Property & Development

Certified as to Form:

_____
for City Solicitor/Manager of Legal Services

RECEIVED FIRST READING on this _____ day of _____A.D. 2005.

RECEIVED SECOND READING on this _____ day of _____ A.D. 2005.

RECEIVED THIRD READING on this _____ day of _____ A.D. 2005.
File No. P.7.5/2005(2) WRS

Exhibit "3" referred to in File SP 3/2005

DATE: September 27, 2005

PLEASE BE ADVISED THAT YOUR APPLICATION HAS BEEN SCHEDULED FOR THE FOLLOWING PUBLIC HEARING AT THE DATE, TIME AND LOCATION AS INDICATED BELOW:

PUBLIC HEARING

RIEL COMMUNITY,
604 St. Mary's Road
on Tuesday, October 18, 2005
at 6:00 P.M.

_____
C. Torpey
Ph: 986-3945

CT/ddg

cc: M. Grady, Planner
K. Lalor, Planner
E. Carriere - Land Development Br.
K. Nixon, Parks Planner
Applicant
Community Clerk
Ward Councillor - Magnifico
File
R. J. Hartmann
Public Works
K. Raban - Water & Waste

Note: Check advertising sketch for any errors or omissions. If you require any changes, please contact me immediately.

I hereby acknowledge receipt of the notice for the public hearing outlined above.
_____.

Signed: _____

Mailed out on _____.

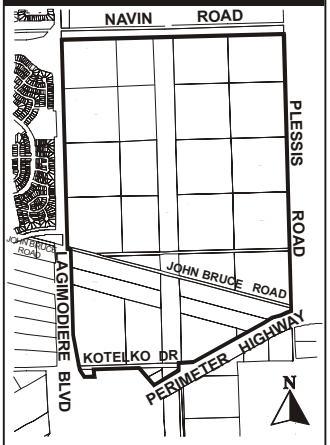
Signed: _____

NOTE: ***Cuts will appear in both newspapers on the Thursday, 14 days prior to the date of the meeting***

4154

SOUTH ST. BONIFACE AREA STRUCTURE PLAN

PLAN DE STRUCTURE DU SECTEUR DE SAINT-BONIFACE SUD



An *Area Structure Plan* provides direction for the efficient and orderly development of lands. These Plans incorporate land use concepts and transportation networks, municipal service delivery, and open spaces.

Council has given first reading to the Plan as By-Law No. 158/2005 and authorized a Public Hearing (pursuant to Section 234(3)of the City of Winnipeg Charter) at the Riel Community Committee.

For information, phone Martin Grady, Planner at 986-7731.The Area Structure Plan can be found on-line at http://www.winnipeg.ca/ppd/planning.stm

Les plans de structure servent à orienter l'aménagement de biens-fonds de façon ordonnée. Ces plans tiennent compte des principes d'utilisation des sols, des réseaux de transport, de la prestation des services municipaux et des espaces ouverts. Le Conseil a adopté en première lecture le *Règlement municipal n° 158/2005* et autorise la tenue d'une audience publique (en conformité avec le paragraphe 234(3) de la *Charte de la ville de Winnipeg*) dans le district de Riel.

Pour plus de renseignements, communiquez avec Martin Grady, urbaniste, au 986-7731. Le plan de structure du secteur se trouve à http://www.winnipeg.ca/ppd/planning.stm

Exhibit “4” referred to in File SP 3/2005

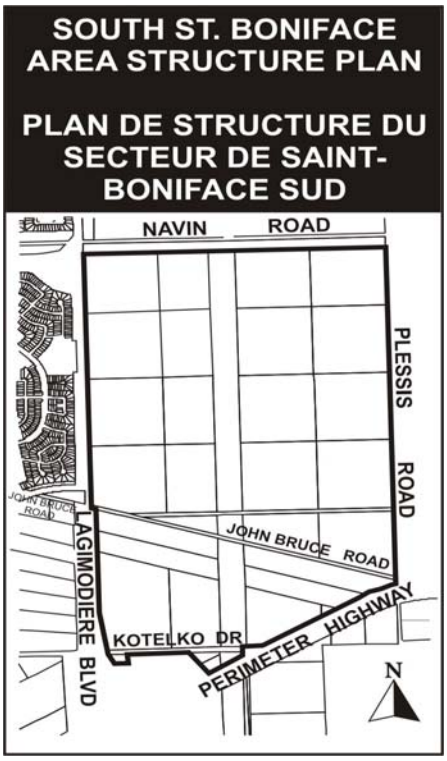
Winnipeg

Planning, Property and Development Department Report

To the Riel Community Committee

Date: October 8, 2005
File: SP 3/2005
Subject: South St. Boniface Area Structure Plan

Location: The South St. Boniface Area Structure Plan is located in the southeast area of the City of Winnipeg and comprises approximately 364 hectares (900 acres) of land.



Submitted for Consideration as a Secondary Plan by the Planning, Property and Development Department.

Owner: Qualico Developments and Various Owners

Recommendation: That the Riel Community Committee recommend By-law No.____/2005, the South St. Boniface Area Structure Plan, be forwarded to Council for second and third reading.

Report Summary:

- A collaborative and consultative planning process to create an Area Structure (Secondary) Plan for the South St. Boniface area has been completed.
- A Secondary Plan with policies guiding the future development of the South St. Boniface area has been prepared (see Attachment B).
- The Secondary Plan has been prepared by Qualico Developments, the major landowner and developer within the plan area, in close consultation with the City of Winnipeg.
- Other land owners within the plan area have been directly consulted and area residents attended an open house to view the proposed plans for future development.
- Civic departments have reviewed the Secondary Plan to ensure the appropriate conditions and requirements to accommodate growth have been included in the plan's policies.
- The adoption of the Secondary Plan as a by-law requires First Reading at Council and then a Public Hearing prior to Second and Third Reading at Council.
- The committee of council designated for the purpose of conducting the hearing respecting the proposed by-law is the Riel Community Committee.

Background

In April 2005, the Standing Policy Committee on Property and Development identified the South St. Boniface Area Structure Plan as a priority project within the Planning, Property and Development Department's 2005 Secondary Plan Work Program.

The department implemented a collaborative planning process in partnership with Qualico Developments and their consulting team to prepare the area structure plan. This process also included close consultation with all affected City departments to address any issues related to the development of the subject lands and to ensure that the City's requirements were incorporated into the plan's policies.

On September 28, 2005, Council gave first reading to By-law ____ to adopt the South St. Boniface Area Structure Plan as a Secondary Plan and directed that the Riel Community Committee conduct a public hearing respecting the proposed by-law and plan.

Discussion

Plan Winnipeg

The South St. Boniface Area Structure Plan is located in the southeast area of the City of Winnipeg and comprises approximately 364 hectares (900 acres) of land. The area is designated Neighbourhood Policy Area by Plan Winnipeg 2020 Vision which allows for a "residential mix together with a variety of educational, recreational, institutional, commercial and possibly industrial uses, at a scale and density compatible with each other."

Section 3B-02 of Plan Winnipeg 2020 Vision requires that the development of new residential areas designated as Neighbourhood Policy area must be guided by the preparation of Secondary Plans.

The South St. Boniface Area Structure Plan was prepared in order to comply with this requirement and as a means to implement the broader strategic policy directions expressed through the policies of Plan Winnipeg 2020 Vision.

The South St. Boniface Area Structure Plan is the first secondary plan pertaining to new development prepared pursuant to the direction provided by Plan Winnipeg 2020 Vision and represents the initial steps toward building an integrated hierarchy of plans within the City of Winnipeg. (See Attachment A: Planning and Development Framework)

The South St. Boniface Area Structure Plan

The Area Structure Plan (ASP) will guide and direct specific land uses, residential densities, road and servicing infrastructures, subdivision and development decisions that collectively will determine the form of the future community. (See Attachment B: The South St. Boniface Area Structure Plan)

To accomplish this, the ASP provides a framework that includes a future vision of the community, a land use concept and a series of policies designed to collectively achieve the plan.

The goals of the ASP are:

- creating a viable and cohesive community,
- developing a vital core commercial center,
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- fostering a sense of neighbourhood,
- accommodating a diversity of housing types,
- meeting active and passive recreational needs of residents,
- providing suitable sites for educational facilities,
- accommodating essential community services,
- creating an interconnected and efficient road network while facilitating alternative transportation mode choices,
- promoting the use of public transit,
- encouraging walking and cycling, and

- supplying necessary utility infrastructure.

The policies of the ASP provide the necessary mechanisms to achieve the plan's goals and will result in the development of an innovative and viable new neighbourhood for the southeast area of Winnipeg.

The plan applies to those lands shown as the "Planning Area" in section 2.1 and all development applications submitted with respect to any lands within the plan area will be reviewed pursuant to compliance with the policies contained in the plan. The combined effect of all the policies within the plan provide a tool for the City to manage and evaluate individual applications for zoning, subdivision and development against an overall long term vision and strategy for how the plan area will develop.

The Planning Process

The Area Structure Plan was prepared by a team of consultants working on behalf of Qualico Developments, the major landowner within the plan area, in close consultation with staff from the Planning, Property and Development Department with additional input and analysis from all of the City's affected departments. The ASP represents the culmination of this collaborative effort.

A detailed preliminary background engineering study was also prepared and submitted to the City for a review of the technical aspects of servicing the plan area with the full range of municipal services. This allowed for the identification of any potential issues early in the planning process and has also ensured that policies within the plan provide the City with tools for managing and evaluating ongoing infrastructure service needs as development continues.

Area Structure Plan Contents

The contents of the ASP are organized around the elements shown on the Land Use Concept Map in section 4.1 of the Plan. The map illustrates the location and type of all major land uses proposed within the plan area as well as the extension of the major road network.

The following is an overview of the policy direction and intent of each section of the plan:

Residential Areas

The ASP provides for the development of predominantly single family and two family residential neighbourhoods at low and medium densities. Other complimentary uses are also recognized as appropriate within these areas and might include recreational amenities, local commercial uses and institutional uses such as schools and churches.

The detailed layout of local streets, lots, housing forms, park spaces etc. are left to the development application stage to provide flexibility for the design of residential areas in response to the changing needs of the housing marketplace. These applications will also require processing and evaluation by City administration as well as approvals before this Community Committee.

Neighbourhood Nodes

Neighbourhood nodes are intended to provide a focal point at the neighbourhood level and to create a more diverse and vibrant suburban environment. They incorporate a mix of uses that might include a concentration of higher density multi-family residential development in

association with a park space, recreation amenity, or school site designed around a transit stop. The plan proposes six of these features distributed throughout the plan area and linked to the surrounding residential neighbourhoods by the convergence of major roads, linear open space systems and pathways.

Village Centre

The proposed village centre comprises approximately 90 acres of land located in the northeast portion of the plan area adjacent to the intersection of Lagimodiere and Bishop Grandin Boulevards. The purpose of this area is to create a community oriented mixed use development that is strategically located within the community. The core is considered integral to community development and will contain a cohesive grouping of retail and service commercial uses integrated with complementary uses such as a public open space, and predominantly multi-unit residential development.

In addition the design of the village centre will include strong and convenient vehicle and pedestrian connections within the site and to the surrounding area. The design and layout of the village centre area will be determined during the submission of the first development application within this portion of the plan area. Policies in this section of ASP provide guidance for the design of the various key elements of the village centre.

School Sites

Through direct consultation with the school division, a series of possible school site locations have been identified. Where feasible, it is intended that these locations be adjacent to major transit routes and incorporated into the greenspace, parks and playground network. The plan also states that these sites are tentative and may not necessarily be developed for school purposes.

Parks and Open Space

Policies in the Parks and Open Space section provide for the dedication of park land in order to meet the active and passive recreational needs of the community. Linear parkways are intended to complement the stormwater management system as well as to provide linkages between the community's varied recreational facilities. They are to be constructed using naturalized landscaping practices such as upland native grasses. The recreational use of land within the Manitoba Hydro Transmission Corridor is also encouraged as a way to create efficient utilization of space.

The exact location, size and configuration of the parks and open space will be determined at the Development Application stage.

Development Density

Plan Winnipeg encourages the development of new residential areas to be "compact" in order to reduce land consumption and overall servicing and maintenance costs. Higher residential densities in suburban areas also improves the efficiency of transit routes by exposing a greater potential ridership to the transit route.

Policies in this section of the plan are designed to result in an overall density for the plan area that is slightly higher than what as been the experience in most newer suburban areas in Winnipeg to date. There are also provisions for flexibility in the application of density ranges as the area develops.

Transportation
The Land Use Concept Map identifies the eventual configuration and design of both the external road network immediately adjacent to the Plan Area and the internal network of major roads and collector streets. Policies in this section of the ASP provide for the protection of lands needed for future road right-of-ways and the location and type of major intersections.
There is also a provision for the cost sharing of major roads amongst benefiting landowners within the plan area to provide for the equitable distribution of infrastructure costs.
Alternative transportation modes including pedestrian and bike pathways and access to transit service is also addressed with a strong emphasis on the need to provide convenient and efficient access to these facilities by all future residents.

Servicing and Phasing
Existing sewer, water and land drainage services are located adjacent to the plan area and will be extended to service the proposed development. Policies within this section require the submission of detailed engineering reports and servicing criteria for water and sewer services in conjunction with the initial development applications.
There is also a requirement for the submission of a traffic study at the initial development stage with ongoing updates to be submitted at every subsequent major phase of development. This will allow the City to monitor road network impacts in detail over time and identify the need for upgrades as development occurs.
The proposed land drainage system is based upon principles that advocate the use of low impact designs using naturalized wetlands for stormwater retention incorporated into a series of linear greenspaces.

Summary
The South St. Boniface Area Structure Plan provides a comprehensive set of guidelines for managing the development of land within the South St. Boniface plan area and implements the broad policy directions of Plan Winnipeg. It is an important tool that provides a means for ongoing collaboration and consensus between the City and the proponents of development as the process of developing this new community moves forward.

This Report Submitted by:
Planning, Property and Development Department
Planning and Land Use Division

Report Prepared by: Martin Grady
PPD File # SP3-05

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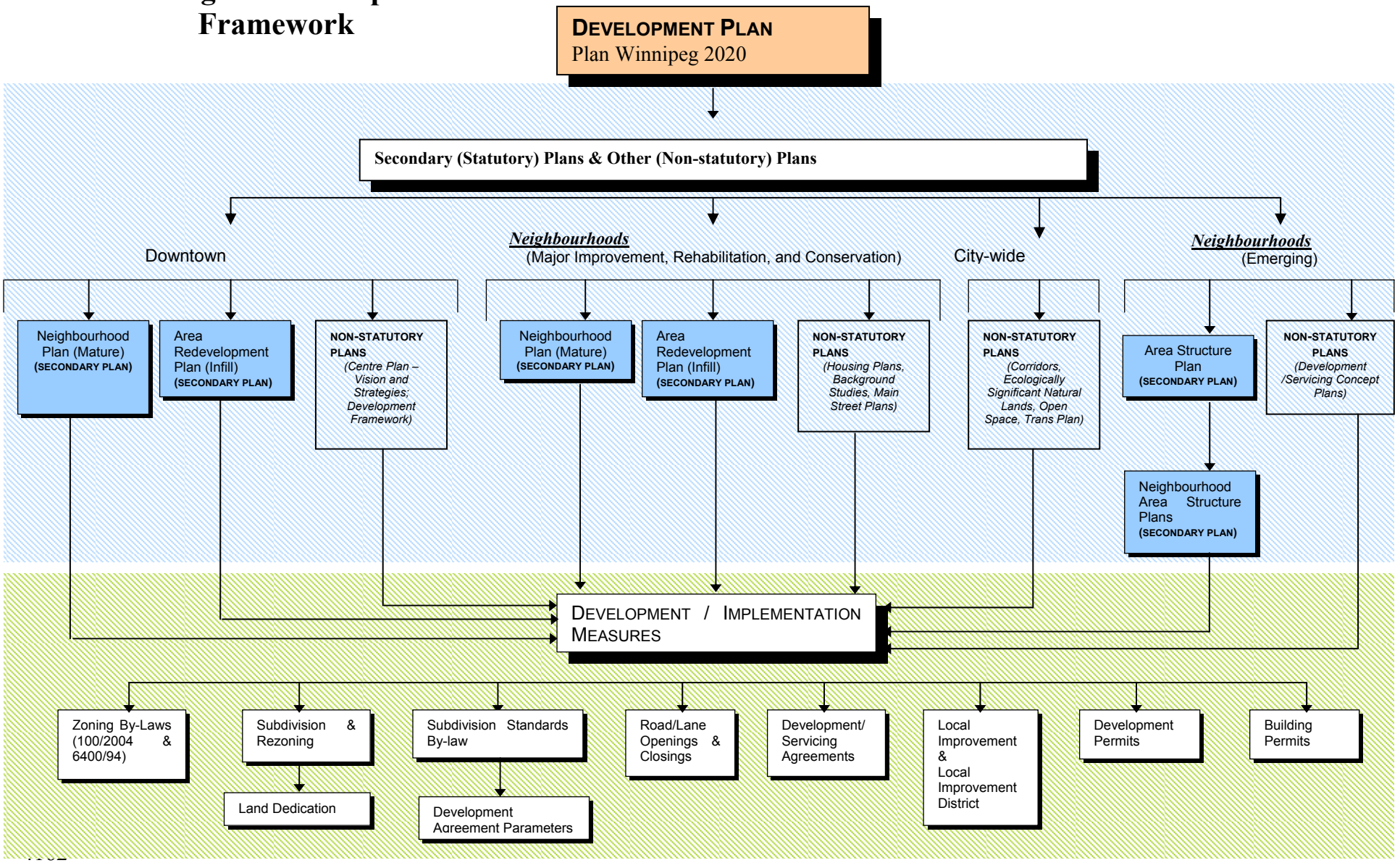
Attachment A: The Planning and Development Framework

Winnipeg Planning and Development Framework



Attachment B: The South St. Boniface Area Structure Plan

South St. Boniface Area Structure Plan

DRAFT

August 2005

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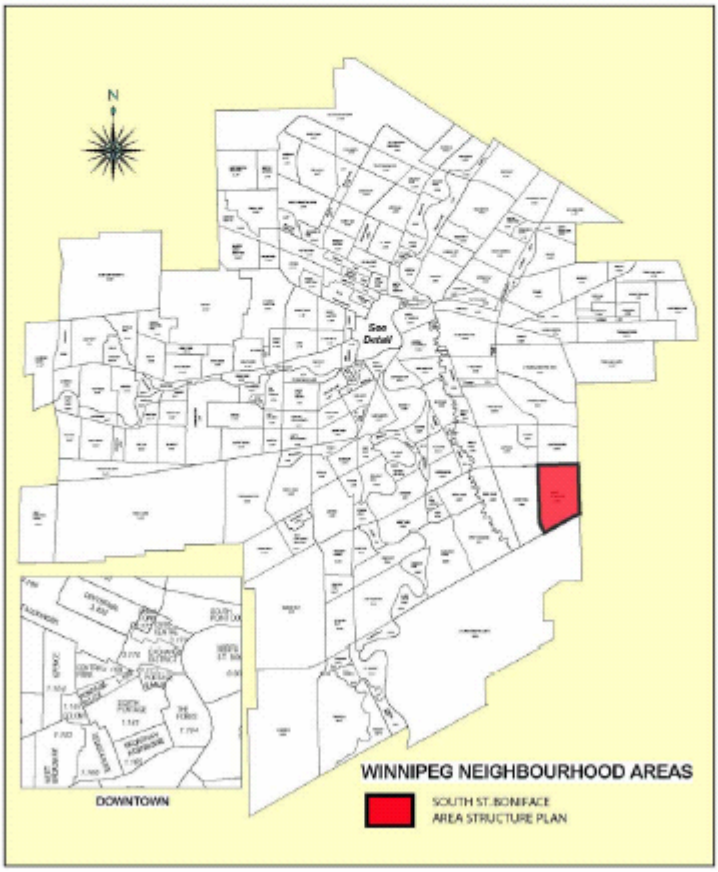
PREFACE

South St. Boniface is a community located in the southeast portion of the City of Winnipeg, comprising approximately 364 hectares (900 acres) of land. It is bounded by; Bishop Grandin Boulevard Extension to the north, Perimeter Highway to the south, Plessis Road (City of Winnipeg boundary) to the east and Lagimodiere Boulevard to the west.

All development applications submitted with respect to any lands within the plan area are to be reviewed pursuant to compliance with the policies of this plan identified as such and numbers in accordance with the relevant sections of the plan.



1.0 INTRODUCTION

1.1 Purpose of the Plan

Community planning is the process of shaping the physical environment to achieve an orderly and compatible pattern of growth and to enhance the quality of life of a community's residents. The starting point for this process is an area structure plan. An area structure plan meets the intent of *Plan Winnipeg 2020 Vision* through the following:

> "3B-02 Guide the Development of New and Existing Residential Areas
>
> The City shall guide the development of new and existing residential areas designated as Neighbourhood on Policy Plate A by: . . .
>
> ii) preparing detailed secondary plans for future neighbourhoods in consultation with residents and business interests to ensure the coordination of local and regional services and the compatibility of land uses and other objectives; . . ."

The purpose of the area structure plan is twofold. Firstly, it refines and implements the City's broader planning objectives as contained in its strategic planning documents, e.g. *Plan Winnipeg 2020 Vision* by promoting community development that is logical, compatible and sustainable. Secondly, an area structure plan guides and directs specific land use, road and servicing infrastructures, subdivision, and development decisions that collectively determine the form a community will take.

To accomplish this purpose, an area structure plan must establish a broad framework for future development of a community. This framework consists of a future vision, a land use concept and a series of policy statements that work together to ensure that the plan is achieved. The framework should be concise yet flexible. It should provide clear direction on a variety of land use planning issues for both the public and private sector. At the same time, the framework should promote creativity and innovation and be responsive to the ever-changing demands on the marketplace. In summary, an area structure plan must be formulated with the understanding that planning requires a visionary, balanced and dynamic approach if it is to be successful.

1.2 Public Input Process

A public open house was held on August 9th, 2005, between 5 pm and 8 pm at the Southdale Community Centre. Approximately 40 members of the public attended. In general, the majority of the attendees, through conversation and the exit survey, indicated a positive response to the plan. Concerns were reflected in: downstream traffic impacts, size of commercial buildings, and how the small holdings within

the plan area would be integrated into the plan. Substantive interest was displayed in the wetlands/ecological approach to stormwater management component of the plan.

1.3 Plan Goals

This Plan provides a "blueprint" for the future development of South St. Boniface, a community with a projected population of approximately 14,500 residents[1]. The foundation of the Plan consists of a series of goals that have been formulated through the planning process and form the basis of the policies in the document. These goals include:

- creating a viable and cohesive community,
- developing a vital core commercial centre,
- providing some local employment opportunities,
- fostering a sense of neighbourhood,
- accommodating a diversity of housing types,
- meeting active and passive recreational needs of residents,
- providing suitable sites for educational facilities,
- accommodating essential community services,
- creating an interconnected and efficient road network while facilitating alternative mode choices,
- promoting the use of public transit,
- encouraging walking and cycling, and
- supplying necessary utility infrastructure.

1.4 Authority of the Plan

The South St. Boniface Area Structure Plan (the "Plan") is a secondary plan legislated through the City of Winnipeg Charter Act:

Adoption of Secondary Plans

234(1) Council may by by-law adopt a secondary plan to provide such objectives and actions as council considers necessary or advisable to address, in a neighbourhood, district or area of the city, any matter

[1] Based on 2.3 persons per unit projected for 2011, and a maximum of 7 units per acre for 900 acres.
Source: City of Winnipeg Residential Land Supply Study (Draft), October 2004.

within a sphere of authority of the city, including, without limitation, any matter

(a) dealt with in Plan Winnipeg; or

(b) pertaining to economic development or the enhancement or special protection of heritage resources or sensitive lands.

1.5 Timeframe of the Plan

The plan is future oriented and depicts how South St. Boniface is to be developed over an extended time period through a series of public and private sector initiatives. No specific timeframe is applied to the Plan although most of the proposed development is expected within a 15 to 25 year horizon.

1.6 Interpretation of the Plan

1.6.1 Map Interpretation

Unless otherwise specified within the Plan, the boundaries or locations of any symbols or areas shown on a map are approximate only, not absolute and shall be interpreted as such. They are not intended to define exact locations except where they coincide with clearly recognizable physical features or fixed boundaries such as property lines or roads and utility right-of-way.

1.6.2 Policy Interpretation

Where a purpose statement accompanies a policy, it is provided for information purposes only to enhance the understanding of the policy. Should an inconsistency arise between the purpose statement and a policy, the policy will take precedence.

Where "may" is used in a policy, it is provided as a guideline or suggestion toward implementing the original intent of the policy.

Where "shall" is used in a policy, the policy is considered mandatory. However, where actual quantities or numerical standards are contained within a mandatory policy, the quantities or standards may be deviated from provided that the deviation is necessary to address unique circumstances that will otherwise render compliance impractical or impossible, and the intent of the policy is still achieved.

Where "should" is used in a policy, the intent is that the policy is to be complied with. However, the policy may be deviated from in a specific situation where the deviation is necessary to address unique circumstances that will otherwise render compliance impractical or impossible or to allow an acceptable alternate means to achieve the general intent of the policy to be introduced instead.

Where a policy requires compliance at the Development Application stage, that requirement may be deferred to the Subdivision Approval (Plan Registration) or Building Permit stage without requiring an amendment to the Plan.

Where a policy requires submission of studies, analysis or information, the exact requirements and timing of the studies, analysis or information shall be determined at the Development Application stage.

1.7 Amendments to the Plan By-Law

To make any change to the text or maps within the Plan, an amendment to the Plan that includes a public hearing of the Riel Community Committee shall be required in accordance with the City of Winnipeg Charter and the Development Procedures By-Law.

Where an amendment to the Plan is requested, the applicant shall submit supporting information necessary to evaluate and justify the amendment.

1.8 Monitoring of the Plan

The policies within the Plan shall be monitored over time in relation to development in order to ensure they remain current and relevant. Where determined necessary, these policies shall be updated through the plan amendment process generally or in response to a specific issue.

2.0 PLANNING AREA

2.1 Application of the Plan

The Area Structure Plan applies to those lands comprising South St. Boniface as shown on the Planning Area map. It comprises approximately 364 hectares (900 acres) of land and is bounded by Bishop Grandin Boulevard Extension (Navin Road) to the north, Lagimodiere Boulevard and the Island Lakes residential community to the west, Perimeter Highway to the south and Plessis Road to the east



3.0 VISION and GOALS

3.1 Vision

FAST FORWARD TWENTY-FIVE YEARS – A VISION

The Village Centre has become the central focus of the community. The retail shops and services are bustling with local residents preparing for the festival scheduled every year during the summer in order to celebrate the continuing success of the community. Banners are in place, kiosks are opening and the market square is filling up. Adjacent residences are meticulously maintained illustrating a sense of community pride. Other uses within the Village Centre – offices, civic facilities - have intensified over the years, thus emphasizing the diversity of the community's "heart".

Through the years, the City of Winnipeg has evolved into a diverse yet compact, cosmopolitan centre. In this part of the City, however, there remains a bit of "old town" - a place where neighbours have the opportunity to meet other residents; at the local stores, while walking along the many pathways and trails which are located along the naturalized wetponds, or simply converging at the many public places including schools, recreational and civic facilities.

The type of housing is varied throughout the community, ranging from apartments and townhouses, to distinctively fashioned single residences, thus providing the opportunity for residents to remain within the community as their lifestyle choices change. Walking has become a favourite pastime for many residents. Many residents are able to work, shop and recreate close by, thus reducing travel trips outside the area. Transit routes are at hand and they are well used.

It has been a quarter-century since the community's beginnings and it has matured into a vibrant place where people from many lifestyles are represented.

3.2 Goals for the Community

In no order of significance, the following goals are expected to be achieved through the development of this community:

Strong Identity

To create a viable and cohesive community with a distinct identity.

Commercial Vitality

To provide for a vital and attractive commercial presence to meet the daily shopping needs of local residents.

Local Employment

To offer some local employment opportunities for people to work in close proximity to where they live and to foster a community focus.

Neighbourhood Focus

To encourage a sense of neighbourhood and provide a focal point for transit access and social interaction.

Housing Diversity

To accommodate a diversity of housing types to meet the needs of varying income groups and lifestyles.

Recreational Amenities

To satisfy the active and passive recreational needs of residents.

Educational Needs

To meet the community's educational needs through the provision of school sites.

Public Facilities

To accommodate public facilities to serve the recreational and spiritual needs of residents to enhance their quality of life.

Balanced Transportation

To create an interconnected and efficient road network that balances the needs of motorists, transit service, pedestrians and cyclists, and facilitates alternative routes and mode choices.

Pedestrian and Cyclist Circulation

To encourage walking and cycling as an alternative mode of travel within and between adjacent communities through the provision of convenient trail connections.

Transit Service

To promote the use of public transit through effective urban design, pedestrian facilities and efficient transit routing.

Utility Infrastructure

To supply waterworks, sanitary sewer, and stormwater sewer services, and other infrastructure to meet the demands of suburban growth.

4.0 LAND USE CONCEPT

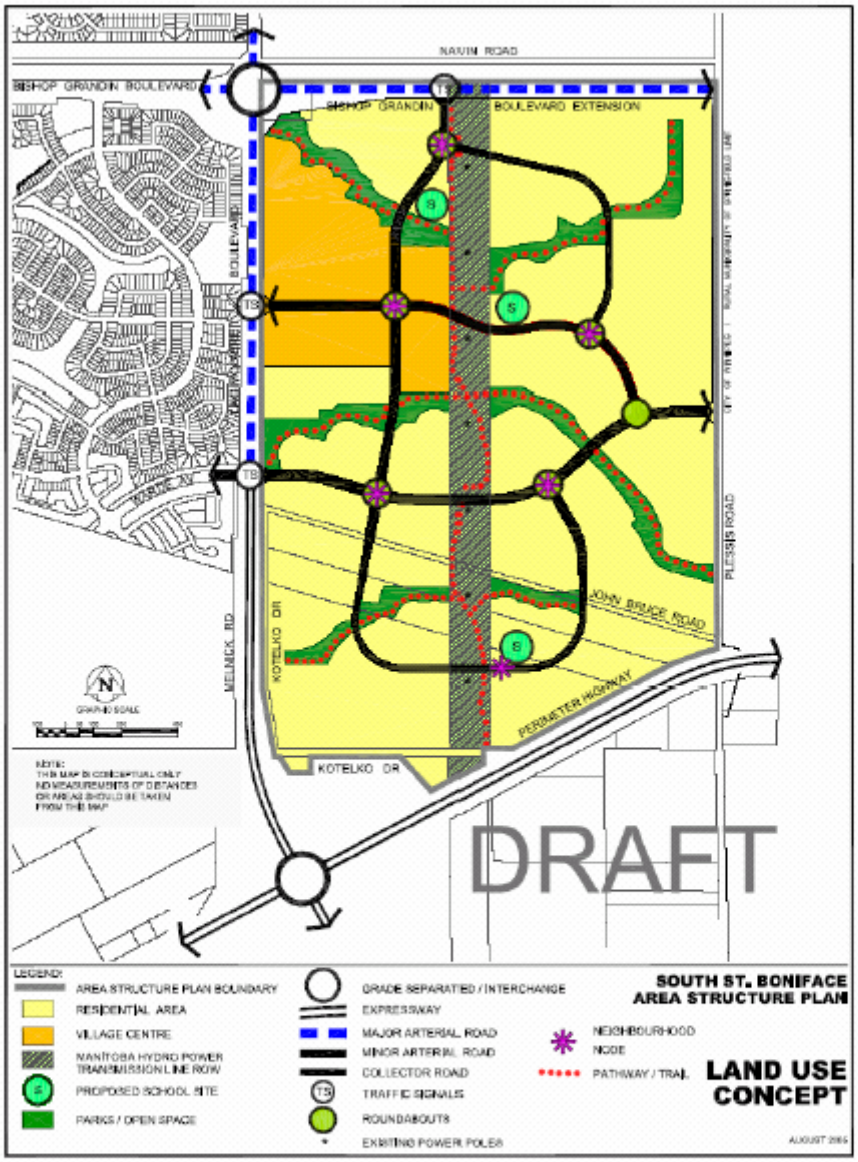
4.1 Land Use Concept Map

The land use concept for South St. Boniface is shown on the Land Use Concept map. This concept consists of a series of areas and symbols that define a future land use pattern for the community.

4.2 Policy Direction

Section 5.0 of the Plan contains policies that apply to specific land use areas and symbols shown on the Land Use Concept map.

The remaining sections of the Plan provide for density, community development, parks / open space, transportation, and servicing, that will be applied to the South St. Boniface planning area as determined appropriate.


NAVIN ROAD
BISHOP GRANDIN BOULEVARD
BISHOP GRANDIN BOULEVARD EXTENSION
MELNICK RD
KOTELKO DR
JOHN BRUCE ROAD
PERIMETER HIGHWAY
PLESSIS ROAD
KOTELKO DR
DRAFT
LEGEND:
AREA STRUCTURE PLAN BOUNDARY
RESIDENTIAL AREA
VILLAGE CENTRE
MANITOBA HYDRO POWER TRANSMISSION LINE ROW
PROPOSED SCHOOL SITE
PARKS / OPEN SPACE
GRADE SEPARATED / INTERCHANGE
EXPRESSWAY
MAJOR ARTERIAL ROAD
MINOR ARTERIAL ROAD
COLLECTOR ROAD
TRAFFIC SIGNALS
ROUNDABOUTS
EXISTING POWER POLES
NEIGHBOURHOOD NODE
PATHWAY / TRAIL
SOUTH ST. BONIFACE AREA STRUCTURE PLAN
LAND USE CONCEPT

5.0 LAND USE POLICY AREAS AND SYMBOLS

5.1 Residential Area

5.1.1 Purpose

The purpose of the Residential Area is to provide for a range of low to medium density residential development. In addition, compatible and complementary high-density residential, institutional, recreational, and local commercial uses will be allowed within this area. Public parks will be interspersed throughout the Residential Area as a complement to the linear open space system to serve the recreational needs of residents. The residential area comprises the majority of lands within the community. To encourage transit ridership, stops are provided throughout the community within a five-minute (400-metre) walking distance from most homes. The design of the residential area should present opportunities for all residents to identify with one or more distinct neighbourhoods within the community. The residential design will be determined through the Development Application process.

5.1.2 Policies

(1) Composition of Residential Area

(a) Subject to the policies of this Plan,

(i) single family and two family residential uses shall be the predominant use of land within the Residential Area

(ii) alternative housing forms, including multi-unit and special needs housing, institutional uses, recreational uses, public uses, and local commercial sites, and other similar and accessory uses to the above, may be allowed within the Residential Area where determined to be compatible and appropriate, and

(iii) open space shall be provided throughout the Residential Area to meet the active and passive recreational needs of residents.

(b) The general categories of uses identified under subsection 5.1.2(1) shall be refined through the zoning process as part of the Development Application.

(2) Transit Service to the Residential Area

(a) The Residential Area shall

(i) be served by public transit, and

(ii) contain transit bus stops within a five-minute (400-metre) walking distance from most homes.

(3) Design of Residential Area

(a) The design of the Residential Area shall

(i) be determined through the Development Application process,

(ii) emphasize opportunities for distinct neighbourhoods that comprise unifying elements to create a cohesive community, and

(iii) provide for residents to access adjacent communities and the Village Centre area through roadway, walkway, pathway, and bikeway connections.

5.2 Neighbourhood Node

5.2.1 Purpose

The purpose of Neighbourhood Nodes is to provide a transit focus and meeting place for the surrounding Residential Area. These nodes will contain a concentration of higher density housing as well as other suitable transit-supportive uses (such as Schools and Daycares).

Connectivity of the Neighbourhood Node to the surrounding neighbourhood will be achieved through the convergence of roads and pathways on the node. The design of the Neighbourhood Node will ensure a strong pedestrian orientation and emphasize the street as the focus to the neighbourhood activity.

5.2.2 Policies

(1) Composition of Neighbourhood Nodes

(a) Subject to the policies of this plan, a Neighbourhood Node

(i) shall contain

(A) one or more transit stops, and

(B) a concentration of housing which may include multi-unit residential,

and

(ii) where determined appropriate may contain,

(A) a park,

(B) a school, and/or

(C) institutional, recreational, community, local commercial, or other uses determined to be transit-supportive.

(b) The composition of the Neighbourhood Node shall be refined and addressed through the zoning applied to the site, as determined appropriate at the Development Application stage.

(2) Transit Service to Neighbourhood Nodes

(a) A Neighbourhood Node shall be served by public transit and contain

(i) transit bus stop(s).

(3) Density of Neighbourhood Nodes

(a) A Neighbourhood Node shall contain a minimum of 1.6 net developable hectares (4.0 net developable acres) of residential land developed at a minimum density of 24.7 units per hectare (10 units per acre) located immediately adjacent to the transit stop(s).

(b) At the Development Application stage, detailed information shall be submitted addressing the boundaries and zoning of the residential development within the Neighbourhood Node.

(4) Design of Neighbourhood Nodes

A Neighbourhood Node should be complementary to the surrounding neighbourhood while maintaining a distinct and identifiable character.

(5) Connections to Neighbourhood Nodes

(a) The road pattern and pedestrian routes from the surrounding residential area should converge at the Neighbourhood Node providing multiple and convenient connections to the node from the surrounding residential area.

(b) A Neighbourhood Node should be located

(i) along a collector road system in the general vicinity of the area shown on the Land Use Concept map, and

(ii) in an appropriate location relative to the surrounding neighbourhood.

5.3 Village Centre

5.3.1 Purpose

The purpose of this area is to create a community oriented mixed use development that is strategically located within the community. The core is considered integral to community development and should contain a cohesive grouping of retail and service commercial uses integrated with complementary uses such as a public open space, and predominantly multi-unit residential development. In addition the design should include strong and convenient vehicle and pedestrian connections within the site and to the surrounding area. The commercial component is required to contain a minimum gross floor area, however, the site design, size and composition of the commercial component will be determined through the Development Application process.

5.3.2 Policies

(1) Composition of the Village Centre

(a) Subject to the policies of this Plan,

(i) a significant use of land within the Village Centre shall be retail and service commercial uses located within a comprehensively planned Village Centre,

(ii) in order to create a cohesive shopping, living and leisure environment within the Village Centre

(A) institutional, office, recreational or public uses that complement and support the Village Centre may be allowed, and

(B) multi-unit residential shall be required and, subject to adequate demand, it is the intent to be the predominant residential housing form,

(iii) a site for a retail food store of no greater than 5,110 square metres (55,000 square feet) shall be allowed within the Village Centre.

(2) Transit Service in the Village Centre

(a) The Village Centre shall be served by public transit.

(b) Public transit service shall be centrally located adjacent to the arterial road.

(c) The Village Centre shall contain convenient and well-defined pedestrian connections to public transit service.

(3) Size of the Village Centre

(a) The Village Centre as shown generally on the Land Use Concept map shall comprise a minimum of 20.2 net developable hectares (50 net developable acres) and a maximum of 36.4 net developable hectares (90 net developable acres).

(b) Subject to subsection (3)(a), the size of the commercial component shall be compatible with community-scale commercial.

(4) Design of the Village Centre

(a) The Village Centre shall contain as part of its design a well-defined pedestrian-oriented component. The Village Centre shall emphasize such elements as

(i) A highly visible and accessible location,

(ii) Internal pedestrian routes to buildings and amenities,

(iii) A pedestrian precinct that integrates mixed use buildings (commercial and residential) with adjacent related uses and includes walking, entertainment, and meeting areas,

(v) Strong and convenient pedestrian connections to other uses on the site

(b) In conjunction with the initial Development Application in the Village Centre, a design concept for the entire site shall be submitted showing the overall design in relation to subsection 4(a).

(5) Suggested Criteria for a Design Concept of the Village Centre

(a) The Village Centre Design Concept should

(i) Provide for the compatible interface treatment with adjacent development,

(ii) Minimize the intermixing of commercial and residential traffic on internal roads within an adjacent residential area,

(iii) Contain a visually appealing site design and landscape treatment particularly when visible from roads with higher volumes of traffic,

(iv) Be suitably integrated with any residential, institutional, recreational, and public uses within or adjacent to the site,

(v) Connect to local pedestrian trails, and be conveniently and directly accessible to pedestrians both within and adjacent to the site, and

(vi) Ensure convenient and efficient road, pedestrian, and pathway connections that converge on the Village Centre from the surrounding residential areas are provided.

(vii) Contain parking areas that are designed to maximize direct access to adjacent uses while not to visually overwhelm the landscape. Methods by which this can be implemented include, but are not limited to the following:

(A) Appropriate landscaping through earth berms, tree/shrub planting, and/or fencing,
(B) On-street parking,
(C) Parking areas between buildings

(viii) Minimize building setbacks along major roadways in order to create an "urban setting" to encourage a strong pedestrian environment. The facades of these buildings should be made attractive through various methods including appropriate articulation, glazing, and use of a variety of building materials.

(ix) Illustrate and locate the various categories of uses within the Village Centre.

5.4 School Sites

5.4.1 Purpose

The purpose of the School Sites is to provide locations for schools adjacent to dedicated sports fields and recreational areas. School Sites will be located throughout the community to maximize their school catchment area and the design of the sites will be determined at the Development Application stage. Joint use agreements between the City and the School Board on dedicated Public Reserve land adjacent to school sites should be encouraged.

5.4.2 Policies

(1) Size of School Sites

The size of School Sites should be determined pursuant to discussions with Riel School Division.

(2) Location of School Sites

(a) A School Site shall be suitably located in relation to its student catchment area and have frontage on a collector road or greater standard.

(b) In order to comply with subsection 5.4.2(2)(a), a School Site shown on the Land Use Concept map may be relocated to the opposite side of an adjacent collector road or minor arterial road within a Development Application without requiring an amendment to the map.

(c) School sites are proposed sites only and may not be developed for school purposes. School Sites shall initially be zoned residential in the event that the School Board does not require the site for school purposes.

5.5 Parks and Open Space

5.5.1 Purpose

The purpose of the Parks and Open Space is to provide for the dedication of park land in order to meet the active and passive recreational needs of the community. Linear parkways are intended to complement the stormwater management system as well as to provide linkages between the community's varied recreational facilities. They are to be constructed using naturalized landscaping practices such as upland native grasses. The recreational use of land within the Manitoba Hydro Transmission Corridor should be encouraged as a way to create efficient utilization of space. The location, size and configuration of the parks and open space will be determined at the Development Application stage.

5.5.2 Policies

(1) Linear Parkway

(a) The linear parkway system shall contain a pathway alignment along at least one side of the stormwater management facilities.

(b) The linear parkway system shall consist of, but not be limited to, wetland vegetation and appropriate upland native grasses.

(c) Pathways shall be pervious within naturalized areas.

(2) Active Areas

(a) Active areas, which may include, but are not limited to, playfields / playground facilities, should be located adjacent to school sites, and / or within the Manitoba Hydro Transmission Corridor.

(b) A neighbourhood community centre and related recreational uses may be located within the plan area adjacent to or as part of a compatible use such as a school, neighbourhood node, or within the Village Centre.

(3) Passive Areas

(a) Passive areas, which may include, but are not limited to, linear parks, should be interspersed throughout the plan area and provide linkages within the community.

(4) Manitoba Hydro Transmission Corridor

(a) The Manitoba Hydro Power Area shall be retained in its current alignment.

(b) Notwithstanding subsection 5.5.2(4)(a) the relocation of the power line(s) may be considered if and when it is economically feasible.

(c) It is understood that Manitoba Hydro consent will be required for the installation or establishment of facilities located within its right-of-way including, but not limited to; signs, fences, light standards, playing fields, grading, landscaping and roadways.

(d) Any recreational uses proposed within the Manitoba Hydro Transmission Corridor as a portion of the City's required parks and open space dedication shall be subject to long-term agreements with the City to be negotiated by the developer on behalf of the City.

(5) Dedication

Dedication of lands for parks and recreation purposes shall be in accordance with the Development Agreement Parameters or similar agreements adopted by Council.

6.0 DENSITY POLICIES

6.1 Residential Density

6.1.1 Purpose

The purpose of these policies is to ensure that residential development in the community occurs within an acceptable density range in order to reduce land consumption and servicing costs and to promote transit use. Accordingly, the policies establish a target density range for South St. Boniface. Compliance with this target density range will be evaluated at the Development Application stage.

6.1.2 Policies

(1) Density Range

The required residential density to be achieved within the community shall be a minimum of 12.8 units per gross developable hectare (5.2 units per gross developable acre) and a maximum of 17.3 units per gross developable hectare (7.0 units per gross developable acre).

(2) Application of Density Range

(a) At the Development Application stage, the density requirements of subsection 6.1.2(1) shall apply to:

(i) Each ownership area in the community comprising no less than 35 acres, unless two or more land owners enter into a satisfactory arrangement that ensures the density requirements will be met through a transfer of units among the ownership areas; and

(ii) Each Development Application submission in the community unless a developer can demonstrate that any inconsistency with the density requirements can be addressed through a future Development Application submission in the community.

6.2 Density Flexibility

6.2.1 Purpose

The purpose of these policies is to allow for exceptions to the density range identified in section 6.1.2. The exceptions would be allowed in two circumstances: where the City grants a variance to the density range in accordance with established criteria, or where the City identifies lands as a "Special Density

Area" and accordingly applies specific density requirements to those lands through policy statements within this Plan. Both exceptions are introduced in recognition that unique circumstances may arise that support a lower or high density on a site.

6.2.2 Policies

(1) Variance to Density Range

(a) The density range required in section 6.1.2(1) may be varied on a site specific basis in accordance with this Plan

(i) provided that the proposed density will not compromise the ability of other sites to achieve the density range required in section 6.1.2(1), and

(ii) provided that in the case of a density above 17.3 units per hectare (7.0 units per acre) the higher density

(A) can be accommodated by the transportation network and utility servicing system, and

(B) can be effectively served by schools and other essential services and amenities.

(2) Application of a "Special Density Area"

(a) Where determined appropriate, Council or an appropriately appointed committee thereof, may identify an area as a "Special Density Area" in the Plan.

(b) Where an area is identified as a "Special Density Area"

(i) the density requirements of section 6.1.2(1) shall not apply, and

(ii) new density policies shall be introduced that are determined appropriate and consistent with the planning objectives for the area through amendment to this Plan.

7.0 TRANSPORTATION POLICIES

7.1. External Road Network

7.1.1 Purpose

The purpose of these policies is to provide for an external road network that is functional, safe and efficient. The road network bordering South St. Boniface consists of expressways, or major arterial roads and a rural road that carries traffic through the area and provides access to the community. It is the intention of the Province to remove the intersection of Plessis Road at the Perimeter. The general location of the regional roads is shown on the Land Use Concept map.

7.1.2 Policies

(1) External Road Network Alignment

(a) The external road rights-of-way, and the related interchange areas, shall be generally located as shown on the Land Use Concept map.

(b) Plessis Road, a boundary road between municipalities shall be upgraded to an urban standard in the future from Warde Avenue north to Bishop Grandin Boulevard. No access shall be granted to Plessis Road south of Warde Avenue.

(c) Residential development adjacent to major arterial roads shall incorporate appropriate sound attenuation measures as outlined in the Development Agreement Parameters.

(2) Dedication of Right-of-Way

The City shall have the opportunity to acquire additional right-of-way for Lagimodiere Boulevard, Bishop Grandin Boulevard and their intersection and interchange as land dedicated for boundary roads.

(3) No Direct Access to Expressways

Direct access to roads classified as Expressways shall not be permitted.

(4) Emergency Access

As required, emergency access to the developing portion of the community shall be identified at the Development Application stage, and maintained in a satisfactory manner.

(5) Cost Sharing

Equitable sharing of boundary road costs, including land costs, shall be accomplished through the development of a transportation area charge for South St. Boniface.

7.2 Internal Road Network

7.2.1 Purpose

The purpose of these policies is to provide for an internal road network within the community that accommodates vehicular and pedestrian traffic in a safe, efficient and balanced manner. In this regard, the internal road network will need to meet design criteria that emphasize and accommodate transit use, pedestrian circulation and connectivity within the community. The detailed alignment of the road network within the community will be determined through the Development Application process.

7.2.2 Policies

(1) Preliminary Road Network

(a) The internal road network shown on the Land Use Concept map is preliminary only and shall be refined at the Development Application stage.

(b) As determined appropriate, the Land Use Concept map shall be amended to ensure conformity between the map and Development Application.

(2) Road Network Design

(a) The design of the internal road network should provide for the following:

(i) sensitivity to future stormwater management facilities;

(ii) convenient connections and multiple route choices to origin/destination points within the community;

(iii) walkway connections between streets, to meet transit coverage requirements;

(iv) residential streets shall be for the use of motorized vehicles, cyclists and pedestrians and shall not require sidewalks

(v) collector streets shall be for the use of motorized vehicles (including buses) and cyclists and shall require sidewalks on both sides

(vi) minor arterial streets shall be for the use of motorized vehicles (including buses) and cyclists and shall require either a sidewalk, pathway, or trail on each side

(vii) interconnected pedestrian systems within the residential neighbourhood;

(viii) road connections that converge toward the neighbourhood nodes and the Village Centre; and

(ix) transit routes that are efficient.

(3) **Cost Sharing**

Equitable sharing of major internal road costs for roadways having pavements of over a total of 10 metres in width shall be accomplished through the development of a transportation area charge for South St. Boniface.

7.3 Pedestrian and Bicycle Circulation

7.3.1 Purpose

The purpose of these policies is to provide for direct and convenient pedestrian and bicycle circulation within the community by means of pathways, trails, pedestrian crossings, and other elements, including residential streets and walkway connections. Pathways, the predominant form in built-up areas, are intended to create connections through and between communities. Trails are comprised of crushed rock and located generally in natural areas. The network of pathways and trails is intended to create an interconnected system within communities that is pedestrian and transit-supportive.

7.3.2 Policies

(1) Pathways & Trails

(a) Pathways or trails should

(i) include those routes shown on the Land Use Concept map. Other trails or pathways should be determined at the Development Application stage.

(ii) wherever possible, be located within or integrated with a park or natural feature (including the linear parkway and stormwater management areas), and

(iii) promote walking and cycling throughout residential areas.

(iv) link origin/destination points within the community, and

(v) connect to pathway systems beyond the community

(vi) support transit use,

(b) Where a pathway or trail cannot be located within or integrated with a park or natural feature, it may locate within a right-of-way in the form of a pathway constructed in place of a sidewalk.

(c) Safe and convenient regional pathway crossings should be provided across

(i) Lagimodiere Boulevard at Warde Avenue to the west; and

(ii) Bishop Grandin Boulevard extension at the north-south internal arterial located central to the plan area .

(iii) the Bishop Grandin Boulevard / Lagimodiere Boulevard intersection

7.4 Bus Transit Service

7.4.1 Purpose

The purpose of these policies is to provide for convenient and efficient access to bus transit service within the community. The community will be served by feeder bus transit routes that will extend throughout the area

7.4.2 Policies

(1) Transit Service Areas

(a) Transit service requirements should be achieved through the provision of

(i) convenient roadway connections between residential development and transit stops, or

(ii) walkways or transit stops that are situated to improve transit coverage.

(2) Transit Stops

(a) Transit stops should be located to:

(i) serve higher density residential development, activity nodes and commercial centres,

(ii) provide convenient transit service, and

(iii) achieve walking distance requirements.

(3) **Transit Routes**

(a) The design of the road network should provide for efficient transit routes within the community.

8.0 SERVICING POLICIES

8.1 Utility Infrastructure

8.1.1 Purpose

The purpose of these policies is to ensure that adequate utility infrastructure is provided to serve urban development throughout the community. Any development within the area will need to be fully serviced with paved streets, piped municipal utilities (water, sanitary sewer, and stormwater) as well as shallow utilities (gas, electrical, telecommunications). Utilities will need to be constructed prior to or in conjunction with the first phase of development, and rights-of-way and easements will need to be provided to accommodate the extension of utility services through the development. Utility alignments will be identified at the Development Agreement Stage and confirmed prior to or during construction drawing approval.

8.1.2 Policies

(1) Municipal Utilities

(a) Urban development within the planning area shall be serviced with paved streets, piped municipal water, sanitary sewer and stormwater utilities.

(b) The alignment and capacity of streets, water distribution mains, sanitary sewer trunks and stormwater sewers should be to the satisfaction of The City of Winnipeg, based upon utility servicing studies and analysis.

(c) Utility rights-of-way and easements shall be provided to accommodate municipal utilities as determined necessary.

(d) Utility rights-of-way and easements, public utility lots and road rights-of-way may be required to be pre-dedicated or registered across undeveloped land as determined necessary to facilitate orderly and sequential urban development.

(2) Shallow Utilities

(a) Urban development within the planning area shall be serviced with shallow utilities (i.e., gas, electricity, and telecommunications).

(b) The location of all shallow utilities and the provision of rights-of-way and easements and related line assignments should be

addressed to the mutual satisfaction of The City, the landowner and the utility companies.

c) Utility rights-of-way and easements shall be provided to accommodate shallow utilities as determined necessary.

(3) Utility Alignments

(a) Utility rights-of-way and easements and public utility lots shall be provided as required to accommodate the development or the extension of municipal utilities necessary for development.

(b) Utility alignments will generally comply with the standard locations for placement of utilities adopted by the Underground Structures Committee.

(c) A developer may be required to provide, or enter into an agreement to provide when required, the utility rights-of-way or easements necessary to accommodate the extension of municipal utilities through or adjacent to a site in advance of development in order to allow for the servicing of a site.

(d) A developer may be required to finance, or enter into an agreement to finance when required, the costs associated with the extension of municipal utilities through or adjacent to a site in advance of development in order to allow for the servicing of a site.

8.2 Water Distribution

8.2.1 Purpose

The purpose of these policies is to provide for a suitable water distribution system designed to serve the urban development needs throughout the development. The area will be serviced by two main water distribution feeds as follows: one feed will originate from the existing 600mm feeder main on Lagimodiere Boulevard; and the second feed will comprise of a connection along Warde Avenue to the existing 300mm water main on Boulevard De La Seigneurie. Both connections will be made as part of the initial servicing phase and water distribution lines servicing the area and will connect to these mains in response to the rate of development.

8.2.2 Policies

(1) Design of Water Distribution System

The water distribution system for the proposed development will be designed to adequately and efficiently serve the ultimate development of the area.

(2) Analysis of Water Distribution System

As part of the initial Development Application, the developer will submit a water distribution analysis along with current development phasing plans to demonstrate that any future development sites can be serviced in accordance with the overall design of the water distribution system for the area.

8.3 Sanitary Sewer

8.3.1 Purpose

The purpose of these policies is to provide for a suitably designed sanitary sewer system to service the proposed development and the ultimate area. This area will ultimately be gravity serviced through sanitary sewers tied to the existing 1350mm sanitary sewer interceptor on Bishop Grandin Boulevard at Lagimodiere Boulevard and to a future sanitary sewer interceptor extension on Warde at Lagimodiere.

8.3.2 Policies

(1) Design of Sanitary Sewage System

The sanitary sewage system for the planning area shall be designed to adequately and efficiently serve the ultimate development of the area.

(2) Analysis of Sanitary Sewer System

As part of the initial Development Application, the developer will submit sanitary sewer servicing criteria to demonstrate that the subject site can be serviced in accordance with the overall design of the sanitary sewer system for the area.

8.4 Stormwater Management

8.4.1 Purpose

The purpose of these policies is to provide for the design and development of a suitable and efficient stormwater management system to serve urban development within the planned subdivision. A Master Drainage Plan will be prepared for the area that provides for a network of stormwater facilities to manage drainage and direct it into the Seine River via piped connections across Lagimodiere Boulevard to the existing stormwater drainage system in the Island Lakes subdivision. Detailed studies will show that the receiving system has adequate capacity for this purpose. The concept will allow a complete gravity system to service the ultimate area as opposed to a pumped system originally proposed for this area.

Within the planned subdivision, the stormwater management system will be comprised of collection pipes discharging into retention basins interconnected to constructed wetlands and detention basins. These stormwater management systems will combine linear retention/detention naturalized and interconnected pond systems with parkway/wetland. Runoff collected by the stormwater management systems will discharge through control structures via a piped system to the Seine River via the existing Island Lakes subdivision lake system.

The developer will be required to construct the stormwater facilities in accordance with established policies, guidelines and standards in effect as well as the policies of this section. The location, size and configuration of the facilities will be determined at the Development Application stage.

8.4.2 Policies

(1) Design of Stormwater Management System

(a) The stormwater management system for the proposed subdivision shall be designed to adequately and efficiently serve the ultimate development of the area.

(b) As part of the initial Development Application, the developer shall submit a Stormwater Management Plan consistent with the Master Drainage Plan as approved by The City to demonstrate that the site can be serviced in accordance with the overall design of the stormwater management system for the area.

(c) Principles behind the design will be to manage stormwater peak flows within established norms and to minimize delivery of nutrients from this system into receiving waters. Emphasis will be to use suitable surface drainage methods where possible for reducing nutrient transportation.

(2) Best Management Practices for Stormwater Management

(a) As part of the preparation of a Stormwater Management Plan, "Best Management Practices" and alternatives for stormwater quality and quantity enhancement shall be assessed with regard to the following:

i) developing stormwater facilities with a preference for source controls as opposed to end-of-pipe solutions; and

ii) introducing detention in basins employing naturalized methods, such as natural wetlands, to mitigate the effects of stormwater run-off into watercourses as opposed to basic pond and pipe system;

iii) detention areas will be vegetated with a mix of grasses appropriate to the flood frequency.

(b) The development of the system will be based on established drainage criteria, considering proposed land use, regional plans and hydraulic and environmental impact on surrounding lands and downstream reaches. Conveyance by gravity will be a prominent objective.

(c) The stormwater management system shall introduce mitigation measures where determined appropriate to reduce transference of nutrients, pesticides and other deleterious substances to receiving waters.

(d) Where appropriate, the stormwater management system shall be designed to:

i) operate on a gravity basis and utilize the existing systems in an environmentally compatible manner, and

ii) introduce mitigation measures to address the potential impact of water quality on existing systems and waterways including the Seine River.

(e) Land included for dedication as public reserve shall include public shoreline at normal water level adjacent to wetlands.

9.0 PHASING POLICIES

9.1 Purpose

The purpose of these policies is to provide for certainty by the City that major infrastructure is appropriately budgeted as development within the plan area proceeds.

9.2 Policies

(1) A general phasing plan and traffic study shall be submitted at the time of the first Development Application.

(2) The traffic study and phasing plan shall be updated at every major phase of development.

(3) South St. Boniface transportation area charges shall be reviewed at every major phase of development.

10.0 INTERPRETATION

10.1 General Definitions

The following general definitions shall apply:

(1) **Approving Authority** means the City of Winnipeg or the Municipal Board, as the case may be.

(2) **Community** means a logical, physical and social planning area, which is predominately residential in character, defined by significant natural or man-made features and containing an adequate population base to support schools, parks and community facilities necessary to serve the residents.

(3) **Community Committee** means the Riel Community Committee, a committee comprised of the City Councillors from the Riel Community.

(4) **Council** means the Council of the City of Winnipeg.

(5) **Community-Scale Commercial** means commercial which provides a wide variety of goods and services to an area beyond the immediate neighbourhoods and may include office and other non-commercial uses.

(6) **Expressways** accommodate large traffic volumes at high speeds and under relatively unimpeded flow conditions. Expressways are intended to serve longer trips including intra-urban travel and trips destined to major centers of activity. Expressways are full time truck routes. Direct access to adjacent lands is prohibited. Only arterial streets or higher classification intersect this type of facility. At a minimum, expressways feature a four-lane divided cross-section. Signalized intersections are widely spaced (a minimum of 800 metres between intersections). Traffic volumes are greater than 20,000 vehicles per day.

(7) **Gross Area** means the total area of land contained within the property lines of a site.

(8) **Gross Developable Area** (GDA) for the purpose of calculating density means the gross area of a site, excluding; expressways, interchange lands, commercial and private recreational sites greater than 2.4 hectares in size and any land purchased by the City of Winnipeg.

(9) **Institutional Use** means the use of land, buildings or structures for the purpose of religious, charitable, education, health, welfare or correctional activities and may include, but is not limited to, places of worship, public or private schools, post-secondary institutions, hospitals, reformatory or correctional facilities, medical clinics, cemeteries, and daycare centres in accordance with the Land Use By-Law.

(10) **Local Commercial Use** means the use of land, buildings or structures for the purpose of providing retail goods and service on a limited scale to primarily employees or residents in the area and may include, but is not limited to, day cares, restaurants, convenience stores, and financial institutions in accordance with the Land Use By-Law.

(11) **Major Arterials** carry large traffic volumes and connect large development areas including major residential areas, the central business district, regional shopping centres, large industrial and commercial areas and other major activity areas. Generally, major arterials are full time truck routes. Direct access to adjacent properties is normally controlled or limited. At a minimum, all major arterials feature a four-lane divided cross-section. Traffic signals are used to control intersections. Typical traffic volumes are greater than 20,000 vehicles per day.

(12) **Minor Arterials** carry slightly lower traffic volumes than major arterials and augment the major arterial system by connecting residential, employment, shopping and recreational areas. Minor arterials may be designated as full time or part time truck routes. Typically, minor arterials have a four-lane cross-section. Typical traffic volumes are up to 20,000 vehicles per day.

(13) **Multi-Unit Residential Use** means a residential building containing two or more dwelling units and includes a semi-detached dwelling, a duplex, a townhouse and an apartment in accordance with the Land Use By-Law.

(14) **Neighbourhood** means a portion of a community and is generally defined by a 400-metre radius or five-minute walk from a central bus stop located within a neighbourhood node.

(15) **Net Developable Area** means the gross developable area of a site excluding any public road rights-of-way, reserve land or public utility lots.

(16) **Office Use** means the use of land, buildings or structures for the purpose of conducting executive, professional, research, administrative or similar affairs of business including ancillary services for office workers, and may include, but is not limited to, administrative offices, consultations offices and research offices in accordance with the Land Use By-Law.

(17) **Public Reserve** means land used for public parks and open space.

(18) **Public Use** means the use of land, buildings or structures for the purpose of accommodating public or quasi-public services, utilities or facilities and may include, but is not limited to, essential public services, municipal utilities and public facilities in accordance with the Land Use By-Law.

(19) **Recreational Use** means the use of land, buildings or structures for the purpose of active or passive leisure pursuits, sporting activities and other customary and usual recreational pursuits and may include, but is not limited to, golf courses and driving ranges, ice skating rinks, sport fields, recreational centres, and parks and playgrounds in accordance with the Land Use By-Law.

(20) **Residential Use** means the use of land, buildings or structures for a residential purpose and may include, but is not limited to, single-detached dwellings, mobile homes, semi-detached dwellings, duplex dwellings,

townhouses, apartments and secondary dwellings in accordance with the Land Use By-Law.

(21) **Retail Commercial Use** means the use of land, buildings or structures for the purpose of selling retail goods and services to the final consumer, and includes the storage of merchandise on or about the premises in quantities sufficient to supply the establishment and may include, but is not limited to grocery stores, department stores, restaurants, automotive repair centres, entertainment facilities, and financial institutions in accordance with the Land Use By-Law.

(22) **Service Commercial Use** means the use of land, buildings or structures for the purpose of providing goods and services to the traveling public on sites dependent upon exposure and efficient access from roads carrying higher volumes of traffic and may include, but is not limited to, hotels, motels, restaurants, service stations, and convenience grocery stores in accordance with the Land Use By-Law.

Attachment C: Secondary Plan Approval Process

