Inner City Safety Coalition
509 Selkirk Avenue, Winnipeg Manitoba, R2W 2M6

Councilor Gord Steeves
Chairperson,
Protection and Community Services Committee
City Council Building
510 Main St.
Winnipeg, Manitoba
R3B 1B9

June 9, 2006

Dear Councilor Steeves,

The role of police services in Winnipeg is based on the concept of "consent policing". Historically, common law democratic policing was created to replace the use of the military in policing ourselves. The police are a public service – they are employed by the citizens to serve the community.

Consent policing is based on the idea that the police are not a self governing military organization. It is important, therefore, that systems are established to ensure the Winnipeg Police Service is a community service that is accountable to the citizens of Winnipeg.

The City of Winnipeg is the only jurisdiction in the 10 largest cities in Canada that does not have some form of a civilian police commission to oversee the operation of the police service. The purpose of these police commissions is not to "micro-manage" police services, rather, these commissions provide a governance role for citizens regarding the policy direction and accountability oversight of the police service.

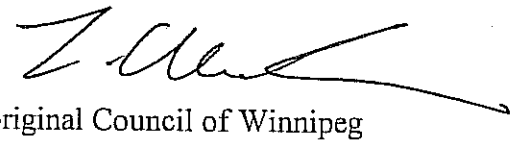
The undersigned organizations are calling upon the Winnipeg City Council to work with the Province of Manitoba to establish an inter-governmental committee to explore the feasibility of creating a civilian police commission to oversee the Winnipeg Police Service. We propose that the inter-governmental committee provide a report with recommendations regarding the feasibility of establishing a civilian police commission for the City of Winnipeg by December 31, 2006.

Given that Winnipeg is the only city in the 10 largest cities in Canada that does not have some form of civilian police commission, we believe it is critical that City Council move quickly on this issue in order to further improve the delivery of police services in our city.

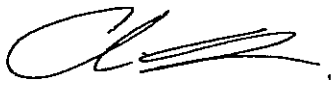
Regards,



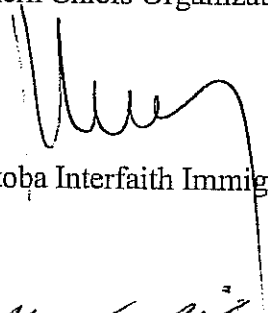
Community Education Development Association



Aboriginal Council of Winnipeg



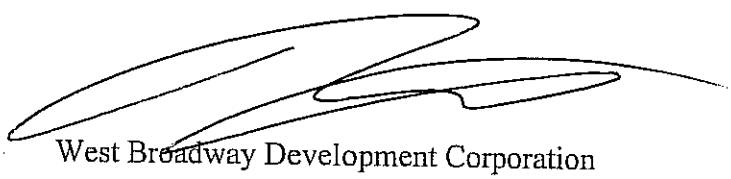
Southern Chiefs' Organization



Manitoba Interfaith Immigration Council – Welcome Place



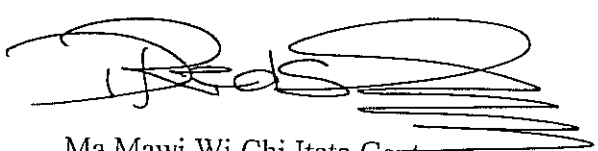
Immigrant Refuge Community Organization of Manitoba



West Broadway Development Corporation



Centennial Community Improvement Association



Ma Mawi Wi Chi Itata Centre



Andrews Street Family Centre



North End Community Renewal Corporation

P. Kaputanchuk (co-chair)

Burrows Central Residents Association

R. Henson (Co-Chair)

Luxton Residents Association

Ndinawemaaganag Endaawaad

Lisa Johnston

West Broadway Neighbourhood Housing Resource Centre

North End Women's Centre

North Point Douglas Women's Centre

Laurie Higgason

St. John's Residents Association

Ka Ni Kanichihk Inc.

Ingrid Zacharias

Elmwood Community Resource Centre

L. Sutherland for Nicole Jane.

Native Women's Transition Centre

Local Investment Towards Employment (LITE)

Point Douglas Seniors' Coalition

North End Safety Network

Inner City Aboriginal Neighbours (ICAN)

WOLSELEY FAMILY PLACE (WFP)

North Point Douglas Residents Association

Ollie McDermott

Sisters

Coalition of Community Based Youth Serving Agencies

1. Art City
2. Ma Mawi Chi Itata Centre
3. Graffiti Art Program
4. Teen Stop Jeunesse
5. Broadway Neighbourhood Centre
6. Ndinawemaaganag Endaawaad
7. Kildonan Youth Action Committee
8. Immigrant Refuge Community Organization of Manitoba
9. Rossbrook House
10. West Broadway Youth Outreach
11. West Central Community Program
12. Boys and Girls Clubs of Winnipeg
13. Maples Youth Action Committee
14. Indian Metis Friendship Centre
15. Oiisookaageg Inc.

Board Composition and Duties

In all provinces in Canada with one or more municipal police services, governance of the police service falls to a civilian body comprised of members of municipal Council, citizens of the municipality appointed by either the province or municipality, or a combination thereof.

While duties of municipal police boards/commissions vary slightly from province to province, most are responsible for:

- determining adequate personnel levels;
- budgeting for the needs of the police service;
- monitoring the budget;
- reviewing the performance of the service;
- hiring the Chief of Police;
- labour relations;
- discipline;
- and policy development.

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110 Laurier Avenue West, Ottawa, Ontario, K1P 1J1 (819) 682-1440 Facsimile (819) 682-4569
Site Designed, Developed and Maintained by Heather Mason Design

MISSION STATEMENT

The Edmonton Police Commission is committed to working with the citizens of Edmonton and the Edmonton Police Service to provide the community with a safe environment.



POLICING PHILOSOPHY AND GUIDING PRINCIPLES

The Edmonton Police Commission:

a) is committed to community-based policing and partnering with the community as an effective and efficient means of providing safety for our community;

b) is committed to being accountable to the citizens of Edmonton;

c) is committed to supporting efforts aimed at crime prevention and early intervention;

d) is committed to a continuing process of skill development and awareness of community policing issues;

e) is committed to accessibility to the public;

f) is committed to hearing community concerns about policing issues;

g) is committed to liasing with stakeholders who have an interest in policing issues in our community;

h) is committed to balancing public accountability and police independence;

i) is committed to serving as a buffer between the community, the Edmonton Police Service and Edmonton City Council;

j) is committed to ensuring that Edmonton has an effective and efficient police service;

k) is committed to officer safety;

l) is committed to setting broad based policies for the Edmonton Police Service;

m) is committed to informed decision making;

n) is committed to ensuring adequate resources are available for policing in our community;

o) is committed to adherence to the principles of natural justice and fairness;

p) is committed to providing policing services that are based on sound ethical principles including equality and fairness, free from racism, bias, discrimination and harassment; and

q) is committed to working with police commissions, board and services on a provincial and national level.





COMPARATIVE DATA
POLICE SERVICE BOARDS AND COMMISSIONS

City	Number of Board Members	Mayor	City Councilors	City Council Citizen Appointment	Provincial Citizen Appointment
Winnipeg	0	0	0	0	0
Vancouver	7	1	1	0	5
Edmonton	9	0	2	7	0
Calgary	9	0	2	7	0
Regina	5	1	2	2	0
Saskatoon	5	1	2	2	0
Toronto	7	1	2	1	3
Ottawa	7	1	2	1	3
Montreal	7	0	6	0	1
Halifax	7	0	3	3	1

ADMINISTRATIVE REPORT

RE: Police Service Governance

FOR SUBMISSION TO: Executive Policy Committee

ORIGINAL REPORT SIGNED BY: J.J. Ewatski, Chief of Police

REPORT DATE: 2004 05 05

RECOMMENDATION(S):

1. That this report be received as information.
2. That the Administration be directed to develop a discussion paper on best practices relating to governance and external oversight respecting police services.
3. That the City of Winnipeg engage in discussions with the Province of Manitoba regarding governance, prior with the Province's review of *The Provincial Police Act.*

REPORT SUMMARY:

Key Issues:

? A motion has been considered by Council and referred to Executive Policy Committee (EPC) with respect to considering the re-establishment of the Winnipeg Police Commission.
? The City does not have legislated authority to establish a governance model such as a board or commission. Current legislation, *The Provincial Police Act*, gives authority for the Province to establish a board or commission.
? The Province of Manitoba is initiating a review of *The Provincial Police Act.* Though this process involves a two-to-three-year timeframe for completion, it is evident that governance models will be considered as part of the review.
? Governance touches on a number of aspects of the Winnipeg Police Service (WPS). Key aspects include oversight regarding public complaints, internal investigations, discipline processes, and political relationship.
? With the exception of Winnipeg and Quebec cities, all other major Canadian municipalities' police services are overseen by a form of board or commission.

PROVINCE OF MANITOBA
POLICE ACT

Definition of police commission

26(1) For the purpose of section 1.1, section 21, this section and section 28, "**police commission**" means

(a) any police commission established pursuant to the provisions of the charter of any city; or

(b) any police commission established under any other Act of the Legislature; or

(c) any municipal council or any municipal committee, however composed, which is charged with or responsible for the maintenance of a police force; or

(d) the committee of the Dakota Ojibway Tribal Council known as the Dakota Ojibway Tribal Council Police Commission.

Appeal from disciplinary action

26(2) Where a chief or deputy chief of police pursuant to any inquiry or investigation made by him respecting the conduct of a member of a police force, takes disciplinary action against the member, that member may, if he feels aggrieved by the action, within 30 days of the disciplinary action, appeal the matter to the police commission.

Disposition of appeal

26(3) Where an appeal is made under subsection (2) the appeal shall be a hearing de novo and after hearing the appeal the police commission may dispose of the matter as set out in clause (9)(a) or (b).

Investigation of complaint

26(4) Where a complaint is made to a police commission about the conduct of a member of a police force or any matter relating to the maintenance and operation of the police force, the police commission shall inquire into or investigate the complaint and shall make an order or other determination in respect of the complaint.

Right to appeal

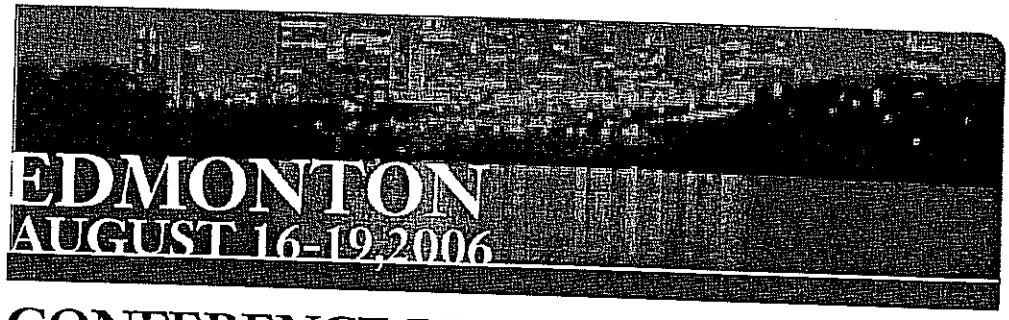
26(5) Where an order or determination is made by a police commission respecting the conduct of a member of a police force or any matter relating to the maintenance and

CAPB

CANADIAN ASSOCIATION OF POLICE BOARDS

17th ANNUAL MEETING AND CONFERENCE

COMMUNITY POLICING



EDMONTON
AUGUST 16-19, 2006

The Westin Edmonton Hotel,
10135 100th Street

CONFERENCE PROGRAM

TUESDAY, AUGUST 15

5:00 – 7:00 pm	**Registration** *(Top Escalator)*

WEDNESDAY, AUGUST 16

8:00 – 11:45 am	**Registration** *(Top Escalator)*
11:00 am – 4:00 pm	**CAPB 'Best Ball' Golf Tournament at Derrick Golf Club** (See separate golf sheet for details)
6:00 – 9:00 pm	**BBQ and Prize Presentation at Derrick Golf Club** (5:00 pm departure from hotel for those attending the BBQ only)
9:00 – 11:30 pm	**Hospitality Suite** *(Crown Suite)*

THURSDAY, AUGUST 17

7:30 – 11:45 am	**Registration** *(Top Escalator)*
7:00 – 8:30 am	**Buffet Breakfast** *(Saskatchewan Room)*
8:30 am – 5:00 pm	**Plenary Sessions** *(Manitoba Room)*
8:30 –8:45 am	**OFFICIAL OPENING & CALL TO ORDER, INTRODUCTION OF RESOLUTIONS** Lynne Kennedy, CAPB President
	WELCOME & DECLARATION OF COMMUNITY POLICING WEEK Mayor Mandel
8:45 – 9:45 am	**OPENING PLENARY: WHAT IS COMMUNITY POLICING?** Speaker: Chief Mike Boyd, Edmonton Police Service Chief Mike Boyd came to Edmonton Police Service in January, 2006. For 35 years with the Toronto Police Service, Mike Boyd was an organizational leader around crime and disorder, shaping the type and quality of police operations during the shift from traditional policing to community policing. He introduced Strategic Crime Management, a model of intelligence led policing that integrated crime prevention, law enforcement and problem solving within a community policing strategy.
9:45 – 10:00 am	**Refreshment and stretch break** *(North Foyer)*

For more details call
819-682-1440

or email
jlanzon@capb.ca.

17th ANNUAL MEETING AND CONFERENCE
COMMUNITY POLICING

CONFERENCE PROGRAM (continued)

THURSDAY, AUGUST 17 (continued)

10:00 – 11:00 am	**PANEL: COMMUNITY POLICING - WHAT WORKS, WHAT DOESN'T** A panel discussion with representation from the Community, the Canadian Professional Police Association & Community Policing will discuss this topic. If you ask 10 different police chiefs or police board members what 'Community Policing is', you will get 10 different answers. Our goal in this discussion is try to find the common ground.
11:00 am – 12:00 pm	**PLENARY SESSION #2:** **'WALKING WITH THE DEVIL' MIKE QUINN** Speaker: Author Mike Quinn Walking with the Devil is highly recommended for anyone who is "on the job", as well as an essential reference for civilian review board members and concerned members of the general community. The author goes further than merely outlining and documenting the problems, he also offers advice for police administrators and line officers as to what can be done to weed out lawlessness from law enforcement.
12:00 - 1:00 pm	**Lunch** *(Saskatchewan Room)* Invited Guest Speaker: The Honourable Stockwell Day, Minister of Public Safety (To be confirmed)
1:15 – 2:15 pm	**PLENARY SESSION #3:** **DR. WILLIAM SOUSA 'FIXING BROKEN WINDOWS'** Speaker: Dr. William Sousa, University of Nevada, Las Vegas Dr. William Sousa research interests include police policy and management, community crime prevention, international policing, and research methods. In the late 1980s he worked with William Bratton and George Kelling on the 'Fixing Broken Windows' project that developed the order maintenance policies in the New York City subway that ultimately led to radical crime reductions. Dr. Sousa is currently involved in investigations of violence reduction efforts in Newark, New Jersey and Los Angeles, California.
2:15 – 2:30 pm	**Refreshment and stretch break** *(North Foyer)*
2:30 – 4:00 pm	**PLENARY SESSION #4: DR. DARRYL PLECAS – A 30 YEAR ANALYSIS OF POLICE SERVICE DELIVERY & COSTING** Speaker: Dr. Darryl Plecas, University College of the Fraser Valley Darryl Plecas is a professor in the Department of Criminology and Criminal Justice at the University College of the Fraser Valley (UCFV) where he has worked since 1979. He is the author or co-author of numerous research reports, international journal articles, and other publications addressing a broad range of criminal justice issues.
5:30 – 9:00 pm	**Host Reception / Dinner** *(Fort Edmonton Park)* (Sponsored by the Edmonton Police Services Board) Delegates and registered companions are invited to participate in an entertaining and unique experience at Fort Edmonton Park. (5:30 pm departure from hotel - casual attire)
9:30 – 11:00 pm	**Hospitality Suite** *(Crown Suite)*

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17th ANNUAL MEETING AND CONFERENCE
COMMUNITY POLICING

CONFERENCE PROGRAM (continued)

FRIDAY, AUGUST 18

7:30 – 8:00 am	**Hot Buffet Breakfast** *(Saskatchewan)*
8:00 – 8:15 am	**SUMMARY OF PREVIOUS DAY SESSIONS BY PRESIDENT CAPB** *(Manitoba Room)*
8:15 – 9:15 am	**INFORMATIVE SESSION: PUBLIC SAFETY CANADA** *(Manitoba Room)* Speaker: Assistant Deputy Minister Diane MacLaren (topic & speaker to be confirmed)
9:15 - 9:30 am	**Stretch break** *(North Foyer)*
9:30 am - 12:30 pm	**ANNUAL GENERAL MEETING** *(Manitoba Room)* The Annual General Meeting is a critical component of the Conference that all delegates should attend. This is your opportunity to influence the agenda for the coming year in terms of the issues the Board of Directors will be pursuing with government officials. Tasks to be addressed include consideration of revisions to by-laws, resolutions, the election of the Board of Directors and Executive for the 2006/2007 term, and receipt of the 2005 Financial Statement and Auditor's Report.
12:30 - 1:30 pm	**Lunch** *(Saskatchewan)* Invited Guest Speaker: Geoff Gruson, Executive Director, Police Sector Council "Policing Environment 2005 – The Perfect Storm"
1:30 – 3:00 pm 3:15 – 4:45 pm	**CONCURRENT WORKSHOPS** These workshops are designed to maximize the opportunity for delegates to interact and to learn through open discussion. Each workshop will begin with a presentation by an expert in the topic, followed by open discussion or an applicable hands-on exercise.

1. **Understanding the Media:** *(Consulate Room)*
   Workshop Leaders (to be confirmed):
   This workshop will address some of the challenges of communicating effectively in stressful situations. Participants will explore how to work with the media to get the right message across, pitfalls to watch for and how to prepare board members to address reporters and the public.

2. **Integrated Policing:** *(Leduc Room)*
   Workshop Leaders (to be confirmed):
   The vision of integrated policing is still a work in progress. What might the right model look like? What will it mean in practical terms to police, their governing bodies, and citizens?

3. **Public Complaints – Building Public Trust** *(Chancellor Room)*
   The Calgary Police Commission recently underwent a review of the internal and public complaint process of the Calgary Police Service by Deloitte & Touché Forensic & Investigative Services. Deloitte Touché & the Calgary Police Commission will go over their findings and recommendations will be shared with participants with a view to working on developing a model of best practices.

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17th ANNUAL MEETING AND CONFERENCE
COMMUNITY POLICING

CONFERENCE PROGRAM (continued)

FRIDAY, AUGUST 18 (continued)

	4. **COMPSTAT** *(Chairman Room)* Workshop Leader: Deputy Chief Rich, Vancouver Police Department (TBC) CompStat was created out of 'collective police wisdom'. Built on simple technologies, the NYPD's CompStat system has become a key tool in fighting crime through better statistical analysis. Deputy Chief Rich will explain how this computer generated crime management tool can benefit your police service.
3:00 – 3:15 pm	**Stretch Break** *(North Foyer)*
3:15 – 4:45 pm	**REPEAT OF CONCURRENT WORKSHOPS** (see above for descriptions) These workshops are designed to maximize the opportunity for delegates to interact and to learn through open discussion. Each workshop will begin with a presentation by an expert in the topic, followed by open discussion or an applicable hands-on exercise.
6:00 pm	**Reception** (cash bar) *(North Foyer)*
7:00 – 9:00 pm	**Banquet** (business attire) *(Manitoba/Saskatchewan Rooms)* Entertainment: Invited Guest Speaker:The Honourable Vic Toews, Minister of Justice and Attorney General (TBC)
9:00 – 11:00 pm	**Hospitality Suite** *(Crown Suite)*

SATURDAY, AUGUST 19

8:00 - 8:30 am	Continental Breakfast *(Saskatchewan Room)*
8:30 – 10:30 am	**UPDATE ON FIELD TESTING OF BEST PRACTICES IN POLICE GOVERNANCE:** *(Manitoba Room)* Presented by Andrew Graham Andrew Graham will present the results and recommendations that came from the field testing work he undertook with four test boards of the Best Practices in Police Governance.
10:30 – 10:45 am	**Refreshment and stretch break** *(North Foyer)*
10:45 – 11:45 am	**CLOSING PLENARY SPEAKER: "Challenges of Policing in the 21st Century": A/Commr Rod Knecht, RCMP K Division** *(Manitoba Room)* A/Commr Knecht will talk about the future of policing, with emphasis on the policing priorities of the community and its citizens, as well as the RCMPs perspective on public oversight.

For more details call
819.682.1440.

or email
jlanzon@capb.ca.