REPORT OF THE

STANDING POLICY COMMITTEE ON

PROTECTION AND COMMUNITY SERVICES

DATED JULY 5, 1999

On motion of Councillor Vandal, Clause 8 of the Report of the Standing Policy Committee on Protection and Community Services, dated July 5, 1999, was considered.

Zoo Animal Reserve Fund
File PR-7.1.1 (Vol. 16)

171 - 8. On September 15, 1982, City Council approved the establishment of an Animal Reserve Fund, as outlined below:

> That a Reserve Fund be established under authority of Section 349 (1) of The City of Winnipeg Act for the purpose of replacing animal losses and to improve the breeding stock in the Assiniboine Park Zoo.
>
> Disbursements from this reserve to be limited to the acquisition, including all other costs directly related to the acquisition of any or all zoo animals as required.
>
> The Reserve to be maintained by proceeds from the sale of surplus zoo animals and interest earned.
>
> That authority to expend funds be vested jointly with the General Manager of Parks and Recreation and the City Treasurer or their designate.

The Zoo Animal Reserve Fund is funded through the sale of surplus animals. Although revenue is dependent on changes in the market, the Reserve Fund can normally expect approximately $75,000.00 each year in animal sales. The Fund has been used exclusively in the past for animal acquisitions and direct costs related to animal purchases or sales such as transportation and permit charges.

On December 14, 1983, Council established the Zoo Purposes Reserve Fund, which was intended to augment the Zoo's operating and capital budget. The Reserve Fund was to be maintained by revenues collected from donation boxes, animal feeding dispensers, the Animal Adoption Program and interest earned. On July 31, 1985, Council amended the criteria as set out in the fund to include profits generated from zoo concessions. As a result, revenues from food concessions, souvenir sales, pony and elephant rides, and stroller/wheelchair rentals have been directed into the reserve fund.

On January 25, 1995, Council established the Parks and Recreation Reserve Fund, with the purpose to roll existing funds into one account, namely: - Zoo Animal Reserve Fund, Zoo Purposes Reserve Fund, Golf Course Reserve Fund and the Concession Equipment Replacement Reserve Fund. The intent of the new fund was to ensure that the remaining funds would continue to be separate entities and be non-transferable within the Parks and Recreation Reserve Fund.

On September 25, 1997, Council delegated the authority to the former Director of Parks and Recreation to be the sole fund manager of the Zoo Animal Reserve Fund.

On June 11, 1999, the Standing Policy Committee on Protection and Community Services raised the matter of the Zoo Animal Reserve Fund and requested the Administration to submit a report in this regard.

On July 5, 1999, the Standing Policy Committee on Protection and Community Services considered a report from the Chief Financial Officer, dated June 30, 1999, recommending that the Zoo Animal Reserve Fund should continue to be used for the purpose that Council originally intended, until such time as the review of this Reserve Fund has been completed and a report has been prepared for consideration of the Standing Committee on Fiscal Issues and the Standing Policy Committee on Protection and Community Services.

The Standing Policy Committee on Protection and Community Services recommends:

Report of the Standing Policy Committee on Protection and Community Services dated July 5, 1999

I. That the existing criteria as set out in the Parks and Recreation Reserve Fund (Policy C428), be amended to allow for the following in the Zoo Animal Reserve Fund:

a) planning, improving or building individual animal enclosures.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

On July 6, 1999, the Standing Committee on Fiscal Issues considered an administrative report dated June 30, 1999, relative to the Zoo Animal Reserve Fund and concurred in the recommendation, namely, that the existing criteria for expending funds from the Zoo Animal Reserve Fund be maintained until such time as a review of the Reserve fund has been completed and a report prepared for consideration of the Standing committee on Fiscal Issues and Standing Policy Committee on Protection and Community Services.

On July 14, 1999, the Executive Policy Committee referred Clause 8 back to the Standing Policy Committee on Protection and Community Services.

On September 7, 1999, the Standing Policy Committee on Protection and Community Services laid Clause 8 over to a special meeting at the call of the Chair.

On September 22, 1999, Council granted an extension of time of 30 days for further consideration of this matter.

On October 13, 1999, the Executive Policy Committee referred the matter back to the Standing Policy Committee on Protection and Community Services.

On November 1, 1999, the Standing Policy Committee on Protection and Community Services reconsidered the matter and reiterated their original decision as outlined above.

On November 10, 1999, the Executive Policy Committee requested the Administration to report back on the replacement and repair of animal enclosures.

On November 17, 1999, Council granted a further extension of time of 30 days for further consideration of this matter.

Inasmuch as the Executive Policy Committee is submitting Clause 3 of its Report dated December 1, 1999 regarding changes to the approval process and criteria for expending monies from the Zoo Animal Reserve Account, the Executive Policy Committee therefore recommends that Clause 8 of the Report of the Standing Policy Committee on Protection and Community Services dated July 5, 1999 be filed.

Moved by Councillor Vandal,

That the recommendation of the Executive Policy Committee, that the clause be filed, be adopted.

Carried.

REPORT OF THE

STANDING POLICY COMMITTEE ON

PROTECTION AND COMMUNITY SERVICES

DATED NOVEMBER 26, 1999

On motion of Councillor Vandal, the Report of the Standing Policy Committee on Protection and Community Services, dated November 26, 1999, was considered.

Action Against Arson - Combating Arson in Winnipeg File GF-2 (Vol. 51)

172 - 1. The Standing Policy Committee on Protection and Community Services has been advised by the Chief Administrative Officer that the City of Winnipeg is committed to fighting the threat of arson. Arson is a serious crime that damages property and endangers lives and it must be stopped.

As citizens of Winnipeg, our hearts go out to all of those who have been affected. We share the distress of merchants whose businesses have been destroyed. We share the sense of loss felt by churches and cultural centres that have lost spaces crucial to their identity and mission. We share the concern felt by homeowners for the security of their families and we share the anxiety of parents for the safety of their children.

Arson is not a victimless crime. It is very, very costly; both in economic and in human terms. As an administra- tion, we're committed and determined to fight the threat of arson.

Over the past several weeks, we have taken a number of important steps to help us get this problem under control. We established an Integrated Arson Strike Force to lead our investigative efforts. We opened an Arson Tips Line to gather crucial information from the public. We launched Operation Clean UP, to rid our community of materials that arsonists exploit as fuel. We enlisted, as well, the assistance of the RCMP, the Provincial Justice Department, Neighbourhood Watch, and Citizens on Patrol.

These initiatives are making a difference, but they are only a start. This report is the result of the concentrated effort of all City departments. Based on the work of our interdepartmental arson team, the report recommends a proactive package of measures to:

- strengthen our ability to identify and apprehend arsonists;
- mobilize the community in the fight against arson;
- heighten public awareness of ways to prevent arson; and,
- diffuse situations that could create opportunities for arsonists.

We are eager to take a leadership role. In doing so, we recognize the need to enlist all segments of the community to help solve the problem. With the combined efforts of all City staff, community service groups, businesses, employee groups, and neighbourhood residents, as well as the other levels of government, we can win the fight for a safer Winnipeg.

Arson affects everyone. Everyone in the community must respond. The City must lead these efforts, and the time for action is now.

OUR PROGRESS

The City has already taken important steps to combat arson. Its work to date has focused on three key action areas: apprehension, prevention and education. Current projects include:

Integrated Arson Strike Force

On October 19, 1999, the Standing Committee on Protection and Community Services approved the formation of an Arson Strike Force to focus resources on the investigation of arson-related crimes.

Report of the Standing Policy Committee on Protection and Community Services dated November 26, 1999

The Arson Strike Force includes nine members of the Winnipeg Police Service, four Emergency Response personnel, and two members of the Fire Commissioner's Office. The Strike Force also receives assistance from six teams of detectives from the Criminal Investigation Division, and from a RCMP Criminal Profiler.

The Strike Force has been very successful in apprehending 14 arsonists that have been charged with setting more than 50 fires throughout the City. Additional investigations are under way and more arrests are imminent.

Arson Tips Line

An Arson Tips Line (986-4629) has been set up in conjunction with the Winnipeg Police Service. The Tips Line asks residents to call if they have any information related to an arson. So far, this volunteer-operated service has processed more than 75 calls, and the information received has helped investigators with their ongoing arson investigations.

Designated Crown Attorney

The Provincial Justice Department has designated a Crown Attorney to act as a resource and to ensure that persons arrested for arson-related crimes are dealt with in an expeditious, consistent and appropriate manner through the court system.

Education

All community police officers, neighbourhood foot patrol officers and supervisors have been given an overview of the arson problem, as well as the make up and mandate of the Arson Strike Force. These officers have been asked to work together to come up with solutions to the arson problem and to obtain information about arsonists that may be active in their area.

A message has been sent to all Neighbourhood Watch Block Captains requesting that they contact their members and advise them to be vigilant regarding arson. They have been advised to call 911 if they see an arson in progress, 986-6222 for suspicious activities and the Arson Tips Line at 986-4629 for other arson-related information.

The Provincial Director for Citizens on Patrol was provided information about the Arson Strike Force and was asked to pass information along to their members.

Neighbourhood Cleanup

A "Neighbourhood Cleanup" initiative was initiated on November 1, 1999, in the West Broadway, Spence and north Winnipeg areas. The project offers special garbage removal and yard cleanup services, including the following:

- Emptying of AutoBins within 24 hours when they reach 75% of capacity;
- Daily monitoring of garbage problems;
- Waiver of the $10.00 fee for removal of large scrap items (bulky waste), including sofas, mattresses, and appliances;
- Manpower assistance to families who want to clean up their property, but require help to do so;
- Public education, door to door distribution of information on arson-prevention, fire safety, and the benefits of keeping your property clean.

The project has been a tremendous success. More than 2,500 extra AutoBin loads have been emptied, totalling more than 254 tonnes of garbage. The City has cleaned more than 200 properties, with labour provided through a work experience project. City staff and volunteers have visited more than 2,000 homes to distribute important educational information.

Residents in these areas are telling us that their communities have never looked better, and that the cleanup has helped instill a renewed sense of community pride. Garbage fires have also dropped significantly.

OUR PLAN

Now, we need to press forward with further measures in the fight against arson. Our inter-departmental team has developed a plan for immediate action. We are calling on our workforce of 9,000 strong to take an active

leadership role in the community. We are asking our staff, both on and off the job, to be the eyes and ears of their communities, ever alert for dangerous situations or suspicious activity. Our message is:

If you see some garbage - Pick It up
If you see something suspicious - Report it
If your neighbours need help - Help Them Out
Keep your eyes open - Take A Different Route
Expand your vigilance - Enlist A Friend

The inter-departmental team recommends that the following measures be implemented during the next four months. A full description of each measure including its additional funding requirement is outlined on Schedule "A".

LONGER-TERM STRATEGIES TO COMBAT ARSON

We must take action immediately. Our short-term strategies, however, must grow into a more comprehensive plan that, in the longer term, helps to address the factors that contribute to arson in the community. A further report regarding these longer-term measures will be submitted to Council in February 2000. The following are examples of some of the measures to be included in this follow-up report.

Recreation Partnerships With Community Organizations

A number of funding partnerships will be developed, which access a portion of grant sources available to meet some of the identified gaps for creative programs and equipment for at-risk youth in the high need inner Winnipeg area.

Building these partnerships will require consultation and approval from the General Council of Winnipeg Community Centers, Winnipeg School Division No. 1, School Parent Councils, the Province of Manitoba and other related organizations.

Supporting Development Within the Aboriginal Community

Aboriginal Public Library - The Community Services Department is currently providing expertise and support to the Aboriginal Community related to the development of an Aboriginal Public Library on Main Street within the vicinity of Neeginan.

Supporting Aboriginal Community Organizations - The Aboriginal Community Resource Coordinator is actively working with many Aboriginal Service Organizations to support their development as they work toward building sustainable solutions for a healthier Aboriginal Community. Examples include:

Neeginan - Development of an Aboriginal Multi-Purpose Youth
Aboriginal Health and Wellness Center of Winnipeg
Aboriginal Center of Winnipeg

Improved Lighting in Target Area

- convert lane lighting to high pressure sodium (HPS) luminaries to Illumination Engineering Standards.
- encourage property owners to install lighting in private alleyways and illuminate concealed areas.

Permanent Integrated Arson Unit

The formation of a permanent unit would offer some stability as well as long term focus on the arson problem in the City of Winnipeg.

On October 19, 1999, the Standing Committee on Protection and Community Services passed a motion that talks continue between the City of Winnipeg and the Province of Manitoba on the creation of an Integrated Arson Unit as well as other neighbourhood revitalization strategies.

Continuation of Youth Fire Stop Program

After some assessment can be made of the program's effectiveness, further resources may be required. It is proposed that one officer be dedicated to manage the ongoing caseload by interviewing and educating youths.

Report of the Standing Policy Committee on Protection and Community Services dated November 26, 1999

Full Implementation of Learn Not to Burn

During the first year (September 2000 - June 2001), ongoing maintenance, periodic visits, discussions with classes will be required. One person will be assigned to provide the ongoing support to ensure the curriculum is being delivered and to monitor its effectiveness. Also, in the event some schools are not willing or able to commit to a spring session, some may require the training during the fall of 2000.

Staying Alive Program

A web-site and information package was provided in Winnipeg malls during November in partnership with Bootlegger about fire facts, smoke detectors, kitchen fires, Christmas Fire Safety and local Winnipeg fire stations. This was produced by City of Winnipeg fire fighters on a volunteer basis.

It is proposed the that long term resource requirements for this item be identified by Emergency Response Service as public awareness becomes more entrenched in the community. This program and partnership could possibly be incorporated in Emergency Response Service's web-site including emergency numbers, current statistics and resources including the Learn not to Burn program, Youth Fire Stop program and Anti-Arson package.

Public Education Campaign

The public education campaign identified in the short-term measures will need to be sustained indefinitely in order to keep the public informed of arson-related issues and new prevention strategies that develop over time.

Monitoring of Vacant Buildings

In conjunction with the Property and Development Department, Public Works will pursue options related to installation of smoke detectors and other fire monitoring devices and methods in vacant buildings owned by the City.

Housing

As supported in the draft City of Winnipeg Housing policy recently adopted by Council, the City will be diligently pursuing options to revitalize the housing stock in Winnipeg. Strategies being discussed involve a variety of investment and rehabilitation plans to improve inner city housing.

The Standing Policy Committee on Protection and Community recommends:

I. That the City immediately implement those short term measures to combat arson, as outlined on Schedule "A", which can proceed within existing budgets.

II. That the Province of Manitoba and the Government of Canada be requested to support the City of Winnipeg in its efforts to combat arson by providing one time grants to share in the cost of the short term measures, as outlined on Schedule "A".

III. That an additional appropriation to a maximum of $823,500.00, be approved to fund those short term measures not funded by the Provincial and Federal Governments, as outlined on Schedule "B",

IV. That the Provincial and Federal Governments be requested to support developing and resourcing a long term strategy for arson prevention.

V. That the Chief Administrative Officer of the City of Winnipeg prepare a long term strategy for integrated arson prevention and enforcement and table a report with Council by February 28, 2000.

VI. That funding be requested from the Provincial and Federal Governments for an inner city housing development program in an amount not less than that identified in the City's 2000 Capital Budget.

VII. That the Province of Manitoba be requested to immediately enact the amendments to the City of Winnipeg Act, as outlined on Schedule "A", in order to improve the City's ability to respond more effectively in enforcing property standard by-laws.

Report of the Standing Policy Committee on Protection and Community Services dated November 26, 1999

VIII. That the City initiate dialogue with the Province of Manitoba regarding alternative measures for dealing with young offenders.

IX. That Council support administrative initiatives in mobilizing City employees and the community in long term efforts to prevent arson.

X. That the delivery of the previously approved Manitoba/Winnipeg Community Revitalization Programs (M/WCRP) be immediately implemented.

XI. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

The Executive Policy Committee referred Recommendation X. outlined above to the Standing Policy Committee on Property and Development.

For the information of Council, the Standing Committee on Fiscal Issues on December 7, 1999 approved an additional appropriation in the amount of $823,500.00 for Action Against Arson.

Moved by Councillor Vandal,
Adoption of the clause.

In amendment,

Moved by Councillor Angus,
That the recommendation of the Executive Policy Committee be adopted.

The recommendation of the Executive Policy Committee was put and declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

(See Minute No. 204 for attachments)

REPORT OF THE

STANDING POLICY COMMITTEE ON

PROTECTION AND COMMUNITY SERVICES

DATED NOVEMBER 29, 1999

On motion of Councillor Vandal, the Report of the Standing Policy Committee on Protection and Community Services, dated November 29, 1999, was considered clause by clause.

Moved by Councillor Vandal,
That the Consent Agenda, Clauses 2,4,5,6,7,8,9,10 and 12, be adopted.

Carried.

Provision of Emergency Response Service Outside The City of Winnipeg File GF-1 (Vol. 17)

173 - ***Note: Clause 1 has been laid over by the Executive Policy Committee for 30 days.***

Laid over by the Executive Policy Committee for 30 days

Recommendations for Amusement Tax Exemption File FL-6 (Vol. 20)

174 - 2. The Standing Policy Committee on Protection and Community Services has considered recommendations received from the Winnipeg Arts Advisory Council for exemption to the Amusement Tax By-law.

The Standing Policy Committee on Protection and Community Services submits draft by-law and recommends:

I. That the following list of exemptions be added to Schedule "E" of the Amusement Tax By-law No. 3107/81, namely:

India School of Dance, Music and Theatre Inc., for:
Maya 1 - Time and The Universe at the Gas Station Theatre on February 6, 2000

Manitoba Museum of Man and Nature for:
Tales for a Starry Night at the Planetarium on January 21, 2000
Tall Tales Storytelling Cafe at the Museum Exhibit Hall on January 22, 2000

Gas Station Theatre for:
Velvet Suite Concert at the Gas Station Theatre on December 17 and 18, 1999
Millennium at the Gas Station Theatre from December 28 to 30, 1999

Festival du Voyageur Inc., for:
Discovery Night at Le Rendez-Vous on February 12, 2000
Fiddling and Jigging Contest at Le Rendez-Vous on February 13, 2000
Celtic Night with Scruj McDuhk at Le Rendez-Vous on February 17, 2000
Aboriginal Night at Le Rendez-Vous on February 18, 2000

Adhere and Deny Inc., for:
Kleist: Fragments at the Manitoba Association of Playwright's Workshop Studio from February 29, 2000 to March 4, 2000

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

Le Cercle Molière for:
A toi, pour toujours, ta Marie-Lou at the Théâtre de la Chapelle from January 14, 2000 to February 5, 2000
La Quête at the Théâtre de la Chapelle from March 23, 2000 to April 15, 2000

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

Cultural Policy Review
Files FL-6 (Vol. 20) and FG-3 (Vol. 38)

175 - ***Note: Clause 3 has been laid over by the Executive Policy Committee for up to 90 days.***

Laid over by the Executive Policy Committee

for up to 90 days

2000 Administrative Budget for the Winnipeg Arts Advisory Council and 1999 Cultural Grants - Final Disbursement
File FG-3 (Vol. 38)

176 - 4. The City Policy for Cultural Grants administered by the Standing Policy Committee on Protection and Community Services has an annual global allocation of $1,974,552.00 and is divided into four separate accounts.

On November 22, 1999, the Winnipeg Arts Advisory Council considered their 2000 Administrative Budget and passed the following motion, namely: -

"The submitted Administration budget of $88,855.00 which reflects four and a half percent (4.5%) of the cultural allocation of $1,974,552.00, be approved,

and also requested that the 2000 administrative allocation be increased from four percent (4%) to four and a half percent (4.5%)."

The Winnipeg Arts Advisory Council also reviewed the matter of remaining funds in the 1999 Cultural Grant allocation, (inasmuch as the Manitoba Children's Museum withdrew their application from the 1999 Third Cycle Special Grants) and passed the following motion, namely:

"That the remaining $500.00 in the 1999 Special Projects Cultural Grants allocation be transferred to the 1999 Administrative Allowance Account Budget to assist with extraordinary demands on the staff due to working with the Mayor's Office, City Administration and City Councillors on recommendations for changes to City of Winnipeg Cultural Policy C-302 and the Amusement Tax By-law."

On November 29, 1999, John Becker, Chairperson accompanied by Billie Stewart, Director, Winnipeg Arts Advisory Council, appeared in delegation at the Standing Policy Committee on Protection and Community Services in support of the Advisory Council's recommendation.

The Standing Policy Committee on Protection and Community Services concurred in the recommendations of the Winnipeg Arts Advisory Council and recommends:

I. That the Annual Global Arts Allocation of $1,974,552.00, as outlined in the City Policy on Cultural Grants and administered by the Standing Policy Committee on Protection and Community Services, be allocated as follows:

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

Individual Artists Account	20,000.00
Administrative Account for the Winnipeg Arts Advisory Council (not to exceed 4.5 % of the Global Arts Allocation)	88,855.00
Special Project Grants Account (5 % of the Global Arts Allocation)	98,728.00
Primary Operating Grants Account (the balance of the Global Amount)	1,766,969.00
Global Allocation for Cultural Grants	$1,974,552.00

II. That the Administration prepare an appropriation transfer in the amount of $500.00 from the Global Allocation (Special Project Grants Account No. 01-558101-00093201) to the Administrative Account for the Winnipeg Arts Advisory Council. (Administrative Allowance Account No. 01-552101-00093401).

III. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

Delegation of Authority - Approval Of Community Incentive Grants to the Standing Policy Committee on Protection and Community Services
File PR-2.6 (Vol. 13)

177 - 5. On October 4, 1999, the Standing Policy Committee on Protection and Community Services requested that the Administration examine, provide options and report back on the feasibility of the Standing Policy Committee on Protection and Community Services being granted the delegation of authority by Council to approve Community Incentive Grants.

On December 3, 1984, the Committee on Recreation and Social Services instructed the Administration to study and report on the proposal to include annual funding in the Five-Year Capital (1985 – 1989) to provide assistance to community organizations for the development of community recreation facilities.

On February 18, 1985, the Executive Policy Committee noted that in recent years budget restraints had dramatically reduced the capability of the City to develop new or expansions to recreation facilities.

It was stated that the Community Incentive Grant Program would be intended to supplement the annual Capital Works Budget at the Parks and Recreation Department which cannot keep pace with the increasing requirements for new or improved parks and recreation facilities to meet the community's demands.

On March 6, 1985, Council established the Community Incentive Grant Program. The Program was designed to encourage community recreation and sport organizations to undertake capital projects which would result in long-term benefits to the community at large, in terms of improved services and facilities.

Funds were provided in the Annual Capital budget and made available, upon application, to eligible applicants who include non-profit community recreation and sport organizations within the City of Winnipeg. Organizations created solely to apply to the program were not eligible.

Eligible projects were those involving construction, renovation or expansion of existing community recreation and sport facilities serving a neighbourhood or community within the City of Winnipeg (ie. Community centers, leisure centers, drop-in facilities, arenas).

Originally, the Community Incentive Grant Program contributed up to 25% of the total capital project costs, to a maximum of $100,000 per project on a one-time basis.

Applicants were required to contribute the remaining capital costs, which could include grants from other levels of government.

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Council established criteria to assist applicants in determining the potential eligibility of their project proposal under the Community Incentive Grant Program. In addition, these criteria served as a basis for assessing applications. The approved criteria stated that proposed projects should:

- Make a significant contribution to the long-term benefit of the community at large in terms of improved services and facilities.
- Not compete with or duplicate other community facilities.
- Benefit the community at large and remain accessible to all members of the community.
- Include confirmation of sufficient resources to maintain and operate completed projects.
- Involve a reasonable mix of capital and labour components and clearly articulate a plan of activities including projected work schedules, material, labour, equipment and other project requirements. Project activities should lead to the completion of a substantial physical product.
- Be feasible within the project management capabilities of the applicant, the community's human resources, and the regulations of the Community Incentive Grant Program.
- Be eligible for contributions of funds from other programs such as federal, provincial and private sources. Confirmation of total project funding is required prior to the allocation of Community Incentive Grant funds.
- Not include any funds from City sources towards the applicant's 75% share of the project cost.

Due to funding limitations, not all projects which met criteria were approved.

The original report also provided an assessment process as follows:

- Upon receipt and acknowledgment, applications are assessed in detail on the basis of the program criteria. Applications are then referred on to the appropriate Community Committee, where applicants have the opportunity to appear in support of their application.
- The Community Committee forwards the application, along with their recommendation to the Standing Policy Committee on Protection and Community Services.
- The Standing Policy Committee on Protection and Community Services considers the application, the recommendation of the Community Committee, and the assessment of the Administration, and issues a final decision. Applications not meeting all the criteria must be approved by Council.
- Applicants are notified in writing of the final decision of the Standing Committee.

On May 25, 1994, Council approved changes to the Community Incentive Grant Program, as recommended by the Administration. Most notably, the term of 'services' was removed from the Policy in order to re-emphasize the Grant program for facility improvements. The funding ratio for the Grant was changed from 25/75 to 50/50 and the maximum contribution increased to $225,000.00 due to the reduction of other available grants. The increased maximum allowed Community Committees to pool funds to support larger projects.

On February 21, 1996, Council approved a change to the eligibility criteria for Community Incentive Grants broadening the eligible applicants to include non-profit organizations that provide recreational services within a community.

On April 12, 1999, the Standing Policy Committee on Protection and community Services, received as information, a report outlining the trends in Community Incentive Grant approvals and the criteria most often waived by Council. At that time, the Standing Policy Committee did not request the Administration to review the approval criteria further.

Community Incentive Grant Program funds are allocated from the Annual Capital Budget and have increased from $100,000.00 per Community Committee in 1985 ($600,000.00 in total) to the current level of $278,600.00 per Community Committee ($1,393,000.00 in 1999).

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The City of Winnipeg Community Incentive Grant Program is a well-known and dependable grant source for Community groups considering capital projects involving construction of and/or renovation of sport and recreation facilities. Over the past 5 years, numerous trends have emerged and the Community Incentive Grant has been used successfully in leveraging other funding for community projects.

A brief summary of these trends, a further description of leveraged funding and four alternatives to the current approval process are included within this discussion.

Trends

A previous analysis (March, 1999) of the Community Incentive Grant Program and the Council approved criteria upon which applications are evaluated revealed the following: (1994-1998)

74% of approved Community Incentive Grants met criteria and 26% of approved grants did not meet all criteria

There is a trend towards approving more grants each year that do not meet Council approved criteria (16.67% in 1994 to 34.62% in 1998).

Council approved criteria states that all projects should involve capital construction and/or renovation to sport or recreation facilities. This criterion is waived most often by Council.

Given current trends in the Community Incentive Grant Program, a further review of approval criteria should be considered.

Leveraged Funding

Funding committed through the Community Incentive Grant Program is often utilized by applicants to leverage funding from a variety of other sources. Community Incentive Grant funds from 1996 through to 1999 of $4,023,791.00 have leveraged $15,721,552.00 in other funding towards Capital Projects totaling $19,745,343.00, which is outlined on Schedule “A”.

Approval Options

Listed below are four options to the current approval process for Community Incentive Grants:

Option 1 (Status Quo)

As referenced previously in this report, the current approval process for Community Incentive Grants that meet criteria involves a recommendation made at Community Committee and approval at the Standing Policy Committee on Protection and Community Services. In the event that the application does not meet all criteria, the Community Incentive Grant requires approval by Council.

Option 2

Approval of Community Incentive Grants that meet criteria remains with the Standing Policy Committee and Council delegates the authority to approve Community Incentive Grants that do not meet criteria to the Executive Policy Committee.

Option 3

Approval of Community Incentive Grants that meet criteria remains with the Standing Policy Committee on Protection and Community Services and Council delegates the authority to approve Community Incentive Grants that do not meet criteria to the Standing Policy Committee on Protection and Community Services.

This option will eliminate the time that Council directs towards the Community Incentive Grant Program but will dramatically increase the time and effort required by the Standing Policy Committee on Protection and Community Services to review and approve grants. In effect, the Standing Policy Committee on Protection and Community Services would deal with all Community Incentive Grants.

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For example, in 1998, 78 Community Incentive Grants were forwarded by Community Committees. With Option 3, the 51 grants that met criteria would be dealt with by the Standing Policy Committee on Protection and Community Services as well as the 27 Community Incentive Grants that did not meet criteria. No applications would be referred to Council.

Option 4

Council grants Community Committee the authority to approve Community Incentive Grants that meet criteria and the Standing Policy Committee on Protection and Community Services is given the authority to approve Community Incentive Grants that do not meet criteria.

Using 1998 as a sample year, 51 (65%) grants met criteria and 27 (35%) grants did not meet criteria and were referred to Council for their consideration. Using Option 4, Community Committees would consider and approve 51 or 65% of grants and the Standing Policy Committee on Protection and Community Services would consider 27 or 35% of Community Incentive Grants. However, as in Option 3, the time and effort required by the Standing Policy Committee on Protection and Community Services to deal with the 35% of grants would be increased significantly from the current process.

Option 5

Council grants Community Committee the authority to approve Community Incentive Grants that meet criteria and Council delegates authority to approve Community Incentive Grants that do not meet criteria to the Executive Policy Committee.

Option 6

Council grants the respective Community Committee the authority to approve Community Incentive Grants that meet criteria and Council approval is required for those which do not meet all criteria.

Option 6, from an impact perspective, would present the Standing Policy Committee on Protection and Community Services with the most significant change to current process. In 1998, 78 Community Incentive Grants were forwarded from Community Committees to the Standing Policy Committee on Protection and Community Services. Of the 78 Community Incentive Grants, 51 (65%) were approved by the Standing Policy Committee and 27 (35%) were referred to Council for its consideration. If Option 6 were selected, 27 Community Incentive Grants in total would appear before the respective Community Committees and would be referred to Standing Policy Committee on Protection and Community Services and ultimately Council for its consideration and final approval. The other 51, because they met criteria, would be considered and approved at the respective Community Committees.

A summary chart of the options is provided below:

Application	Option 1 (Status Quo)	Option 2	Option 3	Option 4	Option 5	Option 6
Meets Criteria	Standing Policy Committee	Standing Policy Committee	Standing Policy Committee	Community Committee	Community Committee	Community Committee
Does Not Meet Criteria	Council	Executive Policy Committee	Standing Policy Committee	Standing Policy Committee	Executive Policy Committee	Council

In summary, the current approval process includes public participation in the application stage and an ability by Council to waive criteria if they deem the cause and the use of the funds acceptable.

All six options continue the public input aspect of the applications at Community Committee and retain the ability by Standing Policy Committee on Protection and Community Services or Council to waive criteria, if they so choose. In addition, the Administration's ability to accurately track applications, recommendations, and approvals is retained in all options.

There is no financial impact analysis required for this report.

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

The Standing Policy Committee on Protection and Community Services recommends:

I. That Option 6 be approved as follows:

a) That the current approval process for Community Incentive Grants, be amended by delegating the final authority to the appropriate Community Committee, when Community Incentive Grants meet criteria.

b) That Community Incentive Grants that do not meet criteria, continue to be forwarded to the Standing Policy Committee on Protection and Community Services and ultimately to Council for final approval.

II. That the Proper Officers of the City be requested to all things necessary to implement the foregoing.

Adopted by consent.

(See Minute No. 205 for attachment)

Community Incentive Grant Application -
Royal Canadian Legion, Branch 246
File PR-2.6(34) (Vol. 7)

178 - 6. The Standing Policy Committee on Protection and Community Services has been advised that the Lord Selkirk-West Kildonan Community Committee, at its meeting on November 9, 1999, considered an application from the Royal Canadian Legion, Branch 246 for a Community Incentive Grant in the amount of $3,974.76 assist with the cost of installing a Fire Alarm System, located at 1335 Main Street.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program.

The Lord Selkirk-West Kildonan Community Committee recommended approval of a Community Incentive Grant to the Royal Canadian Legion, Branch 246 in the amount of $1,987.38, for the purpose requested.

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the Lord Selkirk-West Kildonan Community Committee, and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance, namely: -

a) The organization is to be a non-profit community recreation and sport organization or a non-profit organization offering recreational services;

b) The project is to make a significant contribution to the long-term benefit of the community-at-large in terms of improved facilities, and

c) The project is to benefit the community-at-large and remain accessible to all members of the community;

II. That a Community Incentive Grant in the amount of $1,987.38, not to exceed a maximum of fifty percent (50%) of the total project cost, be approved to the Royal Canadian Legion, Branch 246, for the purpose requested, subject to the following conditions:

a) Confirmation of other funding sources;

b) Approval of final plans and specifications for the project by the Director; and

c) The applicant entering into a formal agreement with the City of Winnipeg.

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Community Incentive Grant Application -
North Kildonan Community Centre
File PR-2.6(33) (Vol. 7)

179 - 7. The Standing Policy Committee on Protection and Community Services has been advised that the East Kildonan-Transcona Community Committee, at its meeting on November 16, 1999, considered an application from the North Kildonan Community Centre for a Community Incentive Grant in the amount of $6,275.00, to assist with the cost of upgrading rink lights, located at 1144 Kingsford Avenue.

The application originally met the eligibility criteria contained in the Community Incentive Grant Program, inasmuch as the group was only requesting fifty percent (50%) funding.

The East Kildonan-Transcona Community Committee recommended approval of a Community Incentive Grant to the North Kildonan Community Centre in the amount of $12,550.00, for the purpose requested. Upon passing the recommendation, the East Kildonan-Transcona Community Committee moved the following motion, namely: -

> Whereas due to area demographics, enrollment in programs such as hockey currently are at an all time low at North Kildonan Community Centre;
>
> And Whereas revenue from program registrations are in decline;
>
> And Whereas utilization of funding raised by the Community Centre for the subject project would have a negative impact on programming;
>
> And Whereas it is important to maintain the infrastructure of the Community Centre if it is going to continue to be viable and attract new membership.

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the East Kildonan-Transcona Community Committee, and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance, namely: -

a) The applicant has requested one hundred percent (100%) of the total project cost and therefore would not be contributing fifty percent (50%) of the capital costs from their own sources.

II. That a Community Incentive Grant in the amount of $12,550.00, be approved to the North Kildonan Community Centre for the purpose requested, subject to the following conditions:

a) Approval of final plans and specifications for the project by the Director; and

b) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

Community Incentive Grant Application - Rothesay Community Church Kids Kamp in the City File PR-2.6(33) (Vol. 7)

180 - 8. The Standing Policy Committee on Protection and Community Services has been advised that the East Kildonan-Transcona Community Committee, at its meeting on November 16, 1999, considered an application from the Rothesay Community Church for a Community Incentive Grant in the amount of $4,500.00, to assist with the cost of a program developed to offer five separate weeks of camp to children who otherwise may not be able to afford or attend camp outside the City.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program.

The East Kildonan-Transcona Community Committee recommended approval of a Community Incentive Grant to the Rothesay Community Church, Kids Kamp program, in the amount of $4,500.00, for the purpose requested.

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the East Kildonan-Transcona Community Committee, and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance, namely: -

a) The project is to make a significant contribution to the long-term benefit of the community-at-large in terms of improved facilities;

b) The project is not to compete with or duplicate other community facilities, and

c) The project is to clearly articulate a plan of activities including projected work schedules, material, labour, equipment and other project requirements and lead to the completion of a substantial physical product;

II. That a Community Incentive Grant in the amount of $4,500.00, not to exceed a maximum of fifty percent (50%) of the total project cost, be approved to the Rothesay Community Church, Kids Kamp program, for the purpose requested, subject to the following conditions:

a) Confirmation of other funding sources;

b) Approval of final plans and specifications for the project by the Director; and

c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Community Incentive Grant Application - St. Norbert Children's Centre Inc. File PR-2.6(35) (Vol. 6)

181 - 9. The Standing Policy Committee on Protection and Community Services has been advised that the Riel Community Committee, at its meeting on November 9, 1999, considered an application from the St. Norbert Children's Centre Inc., for a Community Incentive Grant in the amount of $10,000.00, to assist with the water line reconstruction and repaving.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program.

The Riel Community Committee recommended approval of a Community Incentive Grant to the St. Norbert Children's Centre Inc., in the amount of $10,000.00, for the purpose requested.

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the Riel Community Committee, and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance, namely: -

a) The organization is to be a non-profit community recreation and sport organization or a non-profit organization offering recreational services, and

b) The project is to make a significant contribution to the long-term benefit of the community-at-large in terms of improved facilities.

II. That a Community Incentive Grant in the amount of $10,000.00, not to exceed a maximum of fifty percent (50%) of the total project cost, be approved to the St. Norbert Children's Centre Inc., for the purpose requested, subject to the following conditions:

a) Confirmation of other funding sources;

b) Approval of final plans and specifications for the project by the Director; and

c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Proposal for Operation of Windsor Park Nordic Ski Centre File PR-6.4 (Vol. 2)

182 - 10. The Standing Policy Committee on Protection and Community Services has been advised that the Cross-Country Ski Association has approached the City regarding a renewal of the recently expired agreement for the operation of Windsor Park Golf Course as a cross-country ski facility during winter months.

Between 1980 and 1995, the operation of the Windsor Park Nordic Ski Centre was part of the contract for the management and operation of John Blumberg Golf Course (Mr. Ben Smirnov). During that period of time, the Cross-Country Ski Association of Manitoba was involved at the site as a provider of elite amateur training, race coordination, and trail grooming.

In September, 1995, the former Commissioner of Protection, Parks and Culture recommended that the Cross-Country Ski Association be designated the sole operator of the facility. In considering the recommendation, Council directed that the then-existing contract between the City and Ben Smirnov be extended for a one-year period, and that during that time a review of the management and operation of the Windsor Park Ski Centre be conducted at the conclusion of the ski season.

On May, 22, 1996, Council approved the cancellation of said contract when an award of contract was made regarding the full contracting out of Blumberg Golf Course.

On October 23, 1996, Council approved a three year contract with the Cross-Country Ski Association of Manitoba for ski operations at the Windsor Park Nordic Ski Centre for the period December 1, 1996 until March 15, 1999. Through separate agreement, Ms. Jan Smirnov was retained by the Association to provide on-site management.

In reviewing the Association's request, a number of issues have arisen regarding the recently expired contract. Most notably is the fact that there are monies owing the City from the contract, which required that utility costs be reimbursed to the City. No payments have been made for the first two operating seasons of the contract, with outstanding amounts totaling $14,491.51, including penalties. A recent payment of $5,000 has been made towards outstanding monies for the past season. The Association states that this is a result of two back-to-back poor weather years. The subject agreement states that this payment was to be the first charge against which trail fee revenues were to be applied.

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

In 1995, when the then existing contract for management and operation of the ski centre was extended for one year, the intent was to review these operations during that time. Upon completion of the ski season, the City then entered into a contract with the Cross-Country Ski Association for a three year period which ended on March 15, 1999.

The Association has now requested a renewal of the contract as there was no option or renewal provisions within it. At this time, however, any further long term arrangement with the Association will require the resolution of a number of issues related to the existing contract, monies due the City, and the manner in which the contract has been administered by the City.

Legal Services has been consulted on this matter and has suggested that, given the outstanding issues, most notably with regards to payments owed the City, along with the fact there is not enough time to follow the Request For Proposal process for the 1999/2000 season, the Association be granted a one-year extension under the existing terms and conditions of the agreement. In addition, they have suggested that the RFP process be followed for the Fall 2000 season.

A one year extension will allow for outstanding issues surrounding this contract to be resolved, and it would be the intent of the Community Services Department to conduct an operational review in this regard during that time period. In the meantime, however, there is some urgency to put in place a contract immediately that will guarantee that the facility will be operational for the impending ski season.

The Community Services Department has also requested a proposal from the Cross-Country Association regarding the manner in which owed monies will be repaid.

The Standing Policy Committee on Protection and Community Services recommends:

I. That the expired agreement with the Manitoba Cross-Country Ski Association for the operation of Nordic Cross-Country Ski Centre at Windsor Park Golf Course, be extended for a period of one year under the same terms and conditions.

II. That Ms Jan Smirnov be retained as the Facility Manager at the Nordic Cross-Country Ski Centre at Windsor Park Golf Course for the duration of this contract.

III. That in the interim, the Administration be directed to meet with the Manitoba Cross-Country Ski Association and Ms Jan Smirnov to review the issue of the outstanding utilities, trail fees and all other initiatives regarding the operation of the Nordic Cross-Country Ski Center at Windsor Park Golf Course.

IV. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing including the execution of any documents in connection thereto.

Adopted by consent.

Appointment of Council Representative to the Winnipeg Arts Advisory Council
Files FG-3 (Vol. 36) and GC-7 (Vol. 28)

183 - ***Note: Clause 11 has been referred back by the Executive Policy Committee to the Standing Policy Committee on Protection and Community Services.***

Referred back by the Executive Policy Committee to the Standing Policy Committee on Protection and Community Services

Report of the Standing Policy Committee on Protection and Community Services dated November 29, 1999

Renewal of Contract for the Winnipeg Arts Advisory Council Administrator
File FG-3 (Vol. 35)

184 - 12. The Standing Policy Committee on Protection and Community Services has been advised that the existing contractual agreement for administrative support services for the Winnipeg Arts Advisory Council expires December 31, 1999.

On December 16, 1998, Council adopted Clause 8 of the Report of the Standing Policy Committee on Protection and Community Services dated December 12, 1998, extending the existing contractual agreement between the City of Winnipeg and Billie Stewart for a further one year period from January 1 to December 31, 1999.

On November 22, 1999, the Winnipeg Arts Advisory Council recommended that the existing contractual agreement between the City of Winnipeg and Billie Stewart, Director of the Winnipeg Arts Advisory Council, be renewed for a further one year period from January 1 to December 31, 2000, at an annual salary of $42,650.00.

On November 29, 1999, the Standing Policy Committee on Protection and Community Services considered the Winnipeg Arts Advisory Council's recommendation.

The Standing Policy Committee on Protection and Community Services recommends:

I. That the existing contractual agreement between the City of Winnipeg and Billie Stewart be renewed for a further one year period from January 1 to December 31, 2000, at an annual salary of $42,650.00.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

STANDING POLICY COMMITTEE ON PROTECTION AND COMMUNITY SERVICES

CONSIDERATION OF BY-LAWS

185 - On motion of Councillor Vandal, By-law No. 7538/99, a by-law of The City of Winnipeg to amend the Amusement Tax By-law No. 3107/81 was read a first, second and third time, the rule being suspended for the third reading, and was passed and ordered to be signed and sealed. File FL-6 (Vol. 20)

QUESTION PERIOD

186 - Councillor Timm-Rudolph noted that she had sent correspondence, dated November 1, 1999, to the Chief Operating Officer with respect to a fire that occurred at 645 Pandora Avenue on Sunday, October 31, 1999, and questioned how long it would take to receive a response, who would be responsible for site clean-up and the time frame for clean-up.

Councillor Vandal indicated that he was not aware of the fire in question but agreed to contact the Chief Operating Officer to ascertain when his response would be forthcoming.

Councillor Steek questiontioned whether Councillor Vandal was aware of a concern within the Emergency Response Service that there would be a diminution in service quality if the paramedic service were transferred to the Province, in that most of the City paramedic employees were advanced level two people and that provincial standards were significantly lower.

Councillor Vandal confirmed his awareness of the paramedics' concern and noted that there would be a number of issues to be resolved relative to the proposed service delivery model.

Councillor Steek inquired about the status of the TriData Report, noting that it would be integral to budgetary discussions regarding paramedics, and questioned how the report would be presented to Councillors.

Standing Policy Committee on Protection and Community Services – Question Period (continued)

His Worship Mayor Murray noted that it would be unlikely to see reports on the assessment of police, fire and ambulance currently underway completed in time for the budget process. He stated that it may not be feasible to set a three year budget for those departments and that he would appreciate input from Members of Council relative to that decision. Councillor Vandal added that terms of reference and the work schedule for consultants had been reviewed and confirmed that all Members of Council would be involved when the draft report was forwarded in March.

Councillor Steek inquired about the timeframe for negotiations, relative to a budgeting formula, with the Province of Manitoba, to which Councillor Vandal advised that the final service delivery model would not be available but that there should be some type of provincial commitment on the overall funding formula by March 2000.

Councillor Prystanski noted that on November 26, 1999, the Standing Committee on Protection and Community Services passed a motion to begin discussions with the Province of Manitoba to initiate and make operational the Manitoba/Winnipeg Community Revitalization Program and questioned the status of the discussions.

Councillor Vandal noted that the Executive Policy Committee moved the item to the Standing Policy Committee on Property and Development for quick review and that it might be brought forward in January.

In reference to the serious arson epidemic in recent months, Councillor Smith questioned if the Chief Operating Officer had supplied a list of all the actual or attempted fires that have occurred in the City of Winnipeg.

Councillor Vandal confirmed that Emergency Response Service does in fact keep that list and that Members of Council would have access upon request.