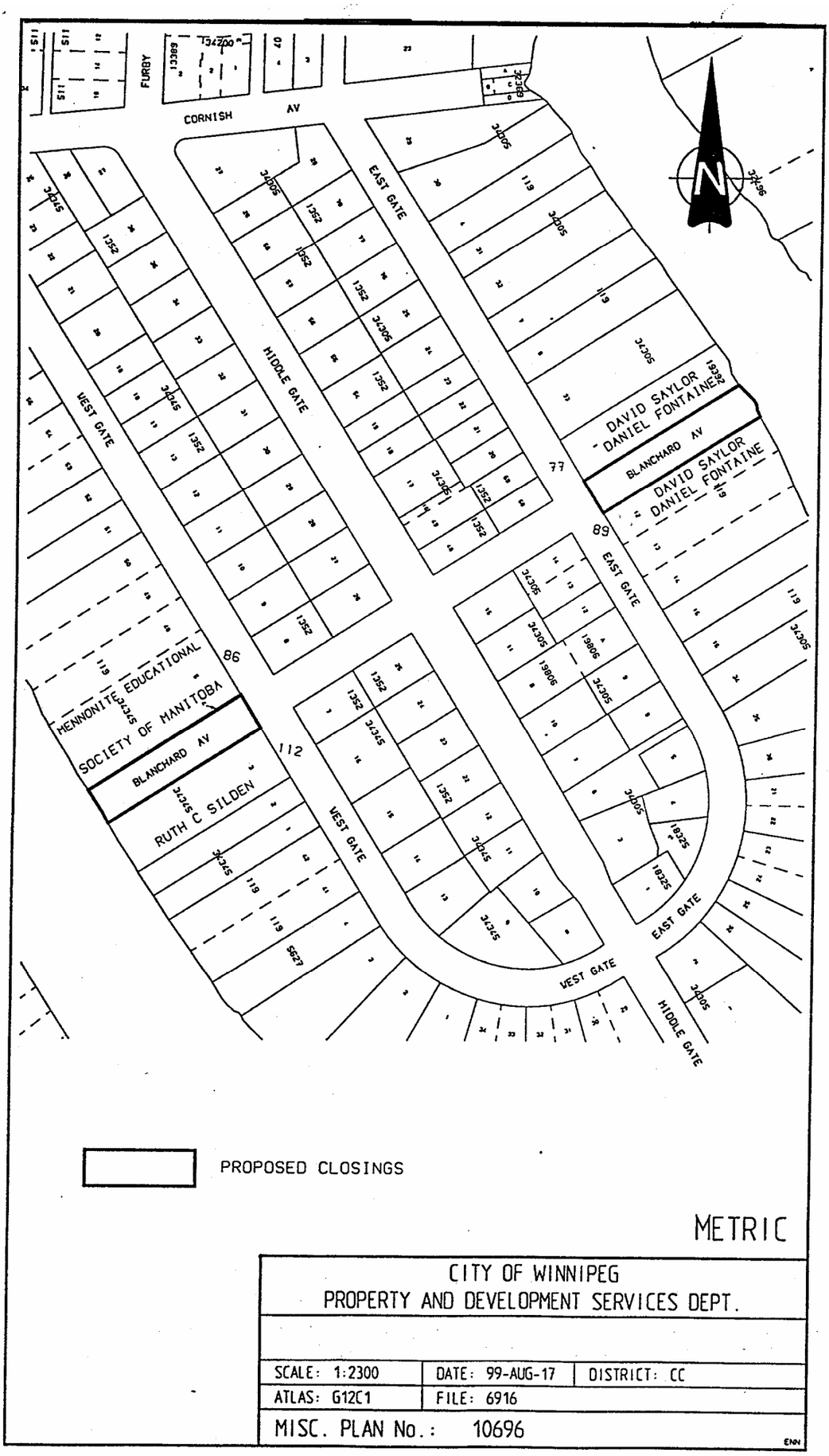
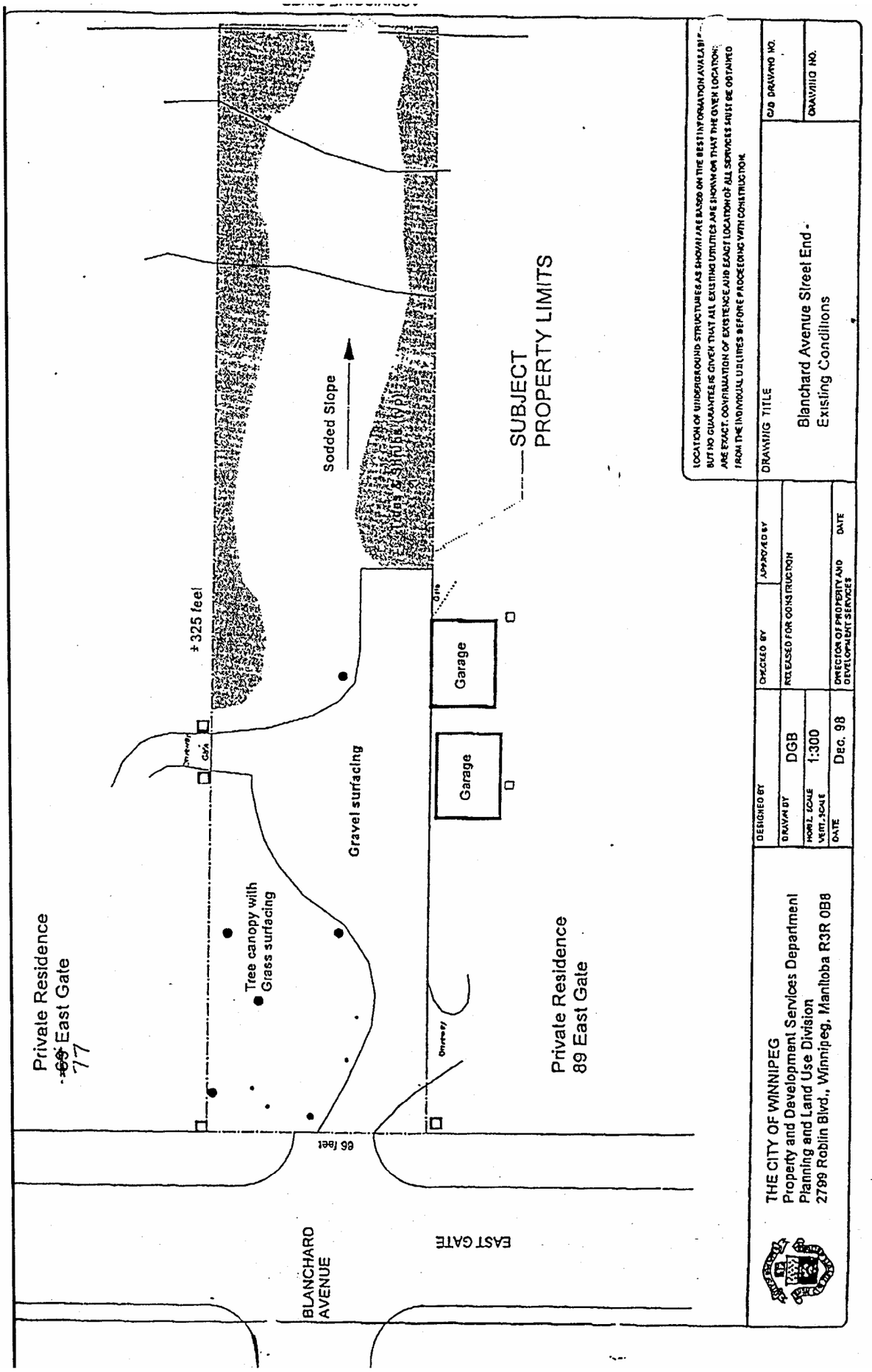
199 - Schedule "A" referred to in Clause 1 of the Report of the Standing Policy Committee on Property and Development dated November 23, 1999

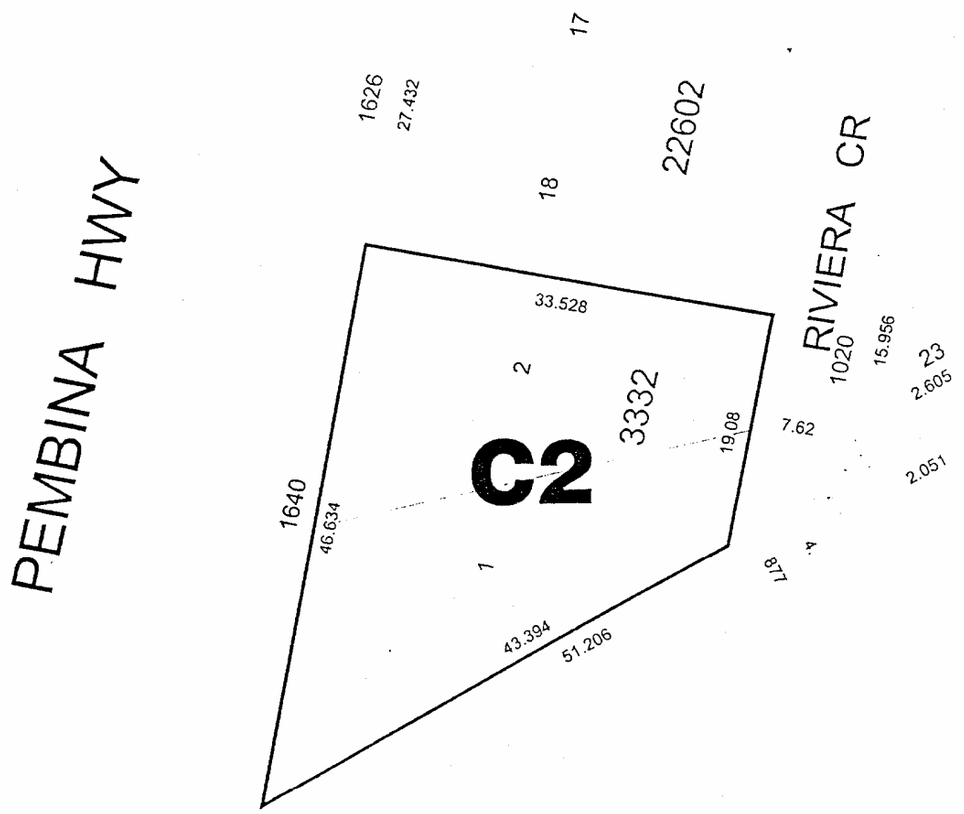


Schedule "B" referred to in Clause 1 of the Report of the Standing Policy Committee on Property and Development dated November 23, 1999



200 - Schedule "A" referred to in Clause 3 of the Report of the Standing Policy Committee on Property and Development dated November 23, 1999

By-Law No. _____	**File No.** **DAZ 222/99**
Atlas Sheet No. AG24 ASSINIBOIA COMMUNITY N	Explanation **A proposal to amend By-law No. 6400/94 by rezoning the land at 1640 Pembina Highway from a "C1" COMMERCIAL DISTRICT to a "C2" COMMERCIAL DISTRICT as outlined below.**

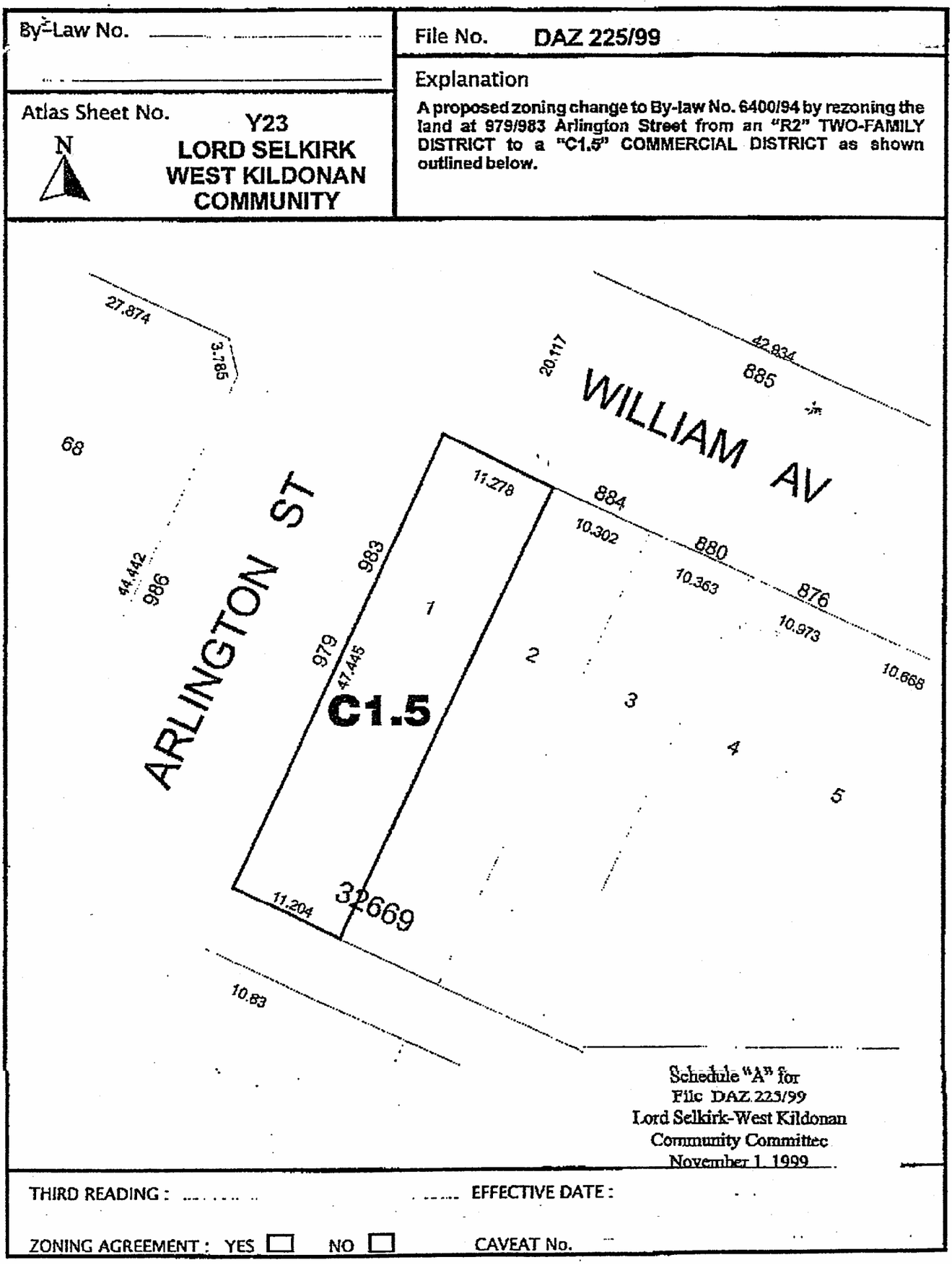


Schedule "A" for
File DAZ 222/99
Assiniboia Community Committee
September 22, 1999

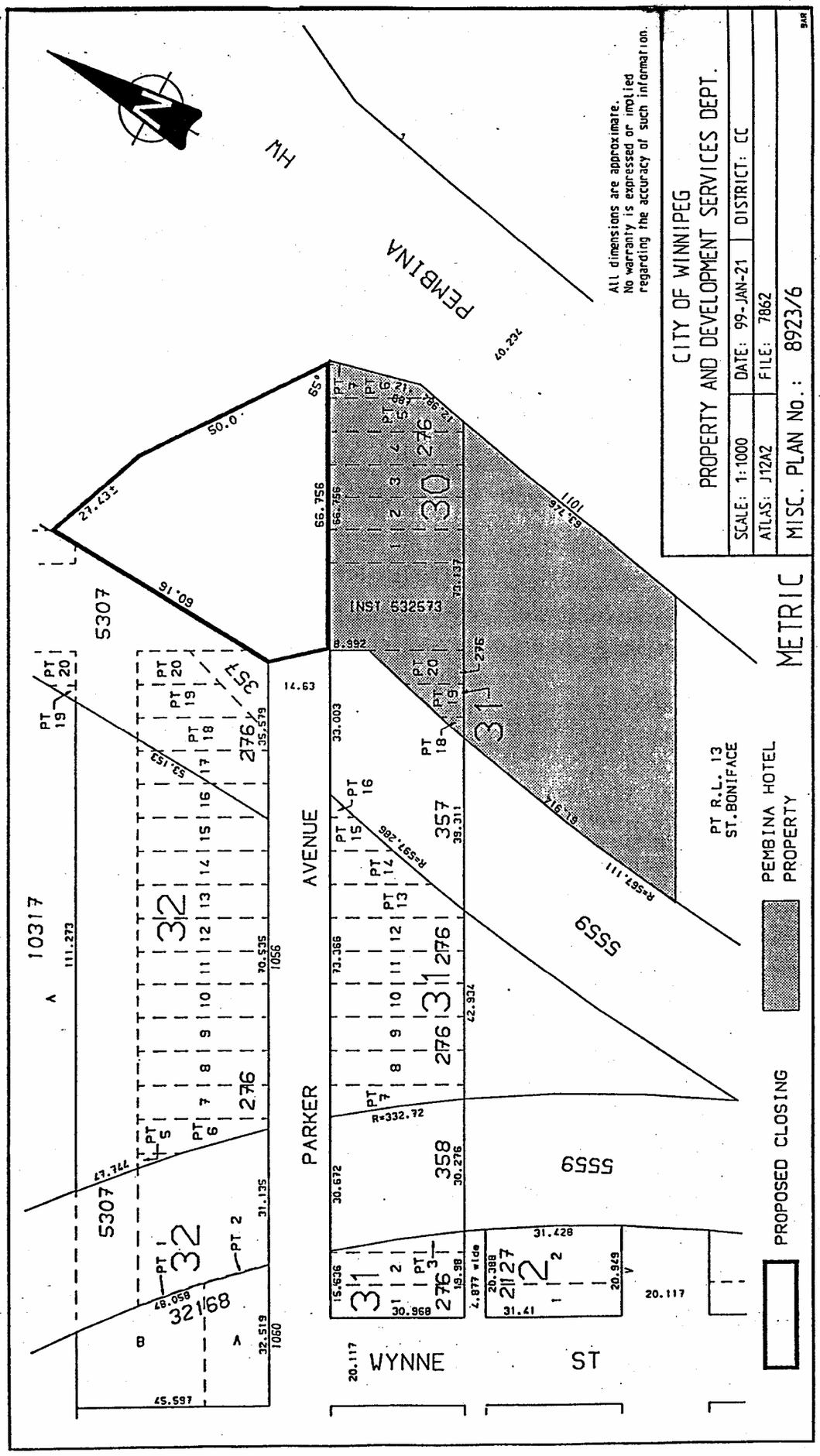
THIRD READING : EFFECTIVE DATE :

ZONING AGREEMENT : YES ☐ NO ☐ CAVEAT No.

201 - Schedule "A" referred to in Clause 4 of the Report of the Standing Policy Committee on Property and Development dated November 23, 1999



202 - Schedule "A" referred to in Clause 1 of the Report of the Standing Policy Committee on Property and Development dated November 25, 1999



203 - Schedule "A" referred to in Clause 2 of the Report of the Standing Policy Committee on Property and Development dated November 25, 1999

By-Law No. _____

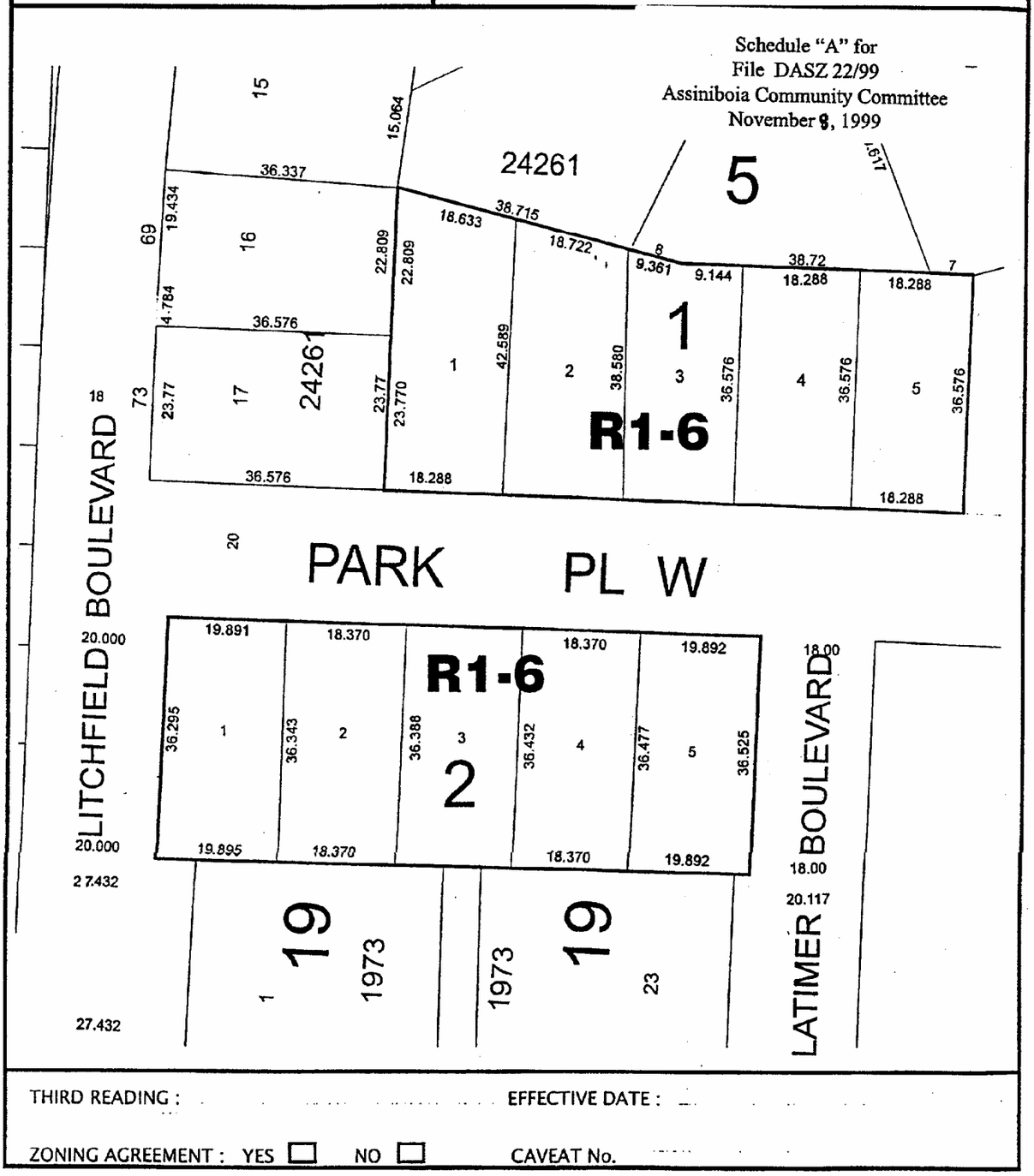
File DASZ 22/99

Explanation

An application for the approval of the plan of subdivision shown outlined below and to amend By-law No. 6400/94 by rezoning the land located on the north and south sides of Park Place West from an "R1-9" SINGLE-FAMILY DISTRICT to a "R1-6" SINGLE-FAMILY DISTRICT as shown outlined below.

Atlas Sheet No. AE18 ASSINIBOIA COMMUNITY

N



THIRD READING : _____ EFFECTIVE DATE : _____

ZONING AGREEMENT : YES ☐ NO ☐ CAVEAT No. _____

204 - Schedule “A” referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999

SHORT TERM ACTION ON ARSON PREVENTION

Note: For the purposes of identification, the “targeted area” referenced in this section is defined as Inkster on the north; east to the red River; south along the Red River to Corydon; west on Corydon to Osborne; north on Osborne to the Assiniboine River; west on the Assiniboine river to Basswood; north on Basswood to Wall; north on Wall to Notre Dame; east on Notre Dame to McPhillips; north on McPhillips to Inkster.

Although the arson problem is a city wide issue, the experience and data to date reveals that a higher percentage of arsons occur within the area described above.

"Take Action" Crime Prevention Presentation

The Winnipeg Police Service has recently introduced the "Take Action" Crime Prevention presentation. Arson related material is being added to this program and will be made available in the near future to be presented at public meetings. The presentation will also be made available to focus groups of City of Winnipeg Employees from various Civic Departments to provide them with detailed information on arson prevention. Steps would be taken at that stage to have representatives from various city departments to provide a mechanism that would allow this information to be shared with all of their respective members.

Alternative Measures for Dealing with Young Offenders

The Winnipeg Police Service will begin to liaise with the Department of Justice of the Province of Manitoba on issues involving young offenders under the age of twelve. The purpose of this liaison would be to determine what alternative measures could be taken in order to provide an appropriate response to these individuals that cannot be held accountable under criminal law.

Anti Arson Inspection Teams

In an effort to prevent the occurrence of arson within the City of Winnipeg, Emergency Response Service, Community Services, Winnipeg Police Service and Property and Development Departments will undertake a coordinated approach at conducting building and property inspections. Over the next four months, ten three-person inspection teams comprised of a representative from each Department and a Fire Prevention Officer as the team leader, will conduct an inspection blitz of every property within the targeted area. Each team will be assigned a specific neighbourhood(s) within the targeted area. These teams will be drawn primarily from the reallocation of existing resources within these three Departments plus one of the well-established community police officers so as to provide a dedicated group of professionals who will focus exclusively on arson prevention inspections with Emergency Response Service playing a lead role in coordinating the activities of the inspection teams.

In terms of the specific activities of this coordinated inspection group, the following will occur:

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

- *Each Department will share their existing inspection information regarding all buildings and/or properties within the target area so that a consolidated database and inventory can be developed.*

- *A fire safety assessment tool will be developed and utilized by the inspection teams so as to focus the inspection effort on arson prevention.*

- *Within their assigned neighbourhood, each inspection team will organize the inspections so that priority will be given to properties that were previously identified as problematic; have the potential to cause significant injury to emergency personnel; and have the potential to significantly impact upon the occupants and adjoining residents/businesses should a fire occur. Over time, each and every building and property within the target area will be visited.*

- *As each inspection is conducted, information will be left with the occupant/owner regarding the findings of the assessment, any remedial action to be undertaken, and arson prevention information that will help to prevent a fire from occurring.*

- *Problem buildings or properties will be flagged by the inspection team and referred to the appropriate Department for further follow-up and/or enforcement action.*

- *The common information and database will be continually updated as the inspections are conducted or other information is received.*

- *The total number of buildings and a tracking of inspections as they occur will be provided throughout the four months.*

Police Foot Patrol Inspections

Foot patrol officers assigned to various areas throughout the city will be tasked with identifying arson prone locations within their area of responsibility. This information will assist the Anti Arson Inspection Teams.

Waive the $10.00 Bulky Waste Collection Fee

This will encourage property owners to dispose of unwanted items. Since this phase of the program is in the winter months minimal revenue loss is expected.

Enhanced Clean Up Program in Target Area

In target area, the following clean up initiatives will be implemented. This represents an expansion of the pilot clean up program.

The Solid Waste Division will monitor the area on a seven day per week, 8-hour per day basis. Monitoring will include looking for abandoned wastes in lanes, AutoBin fullness, litter clean up around AutoBins and lanes and identifying any wastes on private property that have a high arson potential.

AutoBins that are at 75% or greater capacity will be emptied within 1 day.

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

All lanes will be sanitized, including the collection of any abandoned wastes and other deleterious materials.

The type of wastes collected will be expanded to include non-bundled tree trimmings and manageable amounts of construction/demolition wastes.

When residents do call for bulky waste collection this service will be provided within 2 days. The normal response time is the next collection cycle, which could be much as 10 days.

Support Community Clean up of Residential Properties

Social Support and Development Services will hire up to a maximum of 20 individuals through the existing Community Service Worker Project (CSWP), a City rehabilitation work experience project, to conduct a one-time clean up of the backyards and vacant lots in the identified area. The Community Services Department has developed and implemented this project in consultation with Water and Waste, Public Works, and the new Anti-Arson Inspection Team. The work involves the provision of written information to residents and actual removal of refuse from yards. City staff will be going door to door to talk to residents with regards to removing refuse (particularly bulky waste) from their back yards. CSWP participants are removing the refuse from individual back yards. Discussions with Legal Services regarding permission and waivers have occurred. This is not work completed by City employees; Water and Waste pick up bulky waste from back lanes but not private property. (A similar model was utilized after the 1997 Flood for removal of sandbags and basement clean up).

The project commenced November 8, 1999, and will last up to March 31, 2000, depending upon workload and weather.

Local area residents and social assistance recipients are being hired. Community groups have been advised of this employment opportunity. Agencies such as Andrews Street Family Center, Spence Neighbourhood Group and West Broadway Community have been contacted for referrals. Upon completion of this project, some participants may be kept on within the regular Community Service Worker Project and placed in community clubs.

The Solid Waste Division will provide roll off containers and waive tipping fees for community groups and other City Departments. These other groups will collect wastes from private properties and place it in strategically located rolloffs. Community Services will be taking the lead role in this effort with Solid Waste providing support.

Enforcement of Building Standards

Aggressively enforce existing standards and create new standards where possible and appropriate to ensure that:

- *existing buildings that presently comply with codes are not permitted to decline;*
- *buildings which do not comply , but are feasible to rehabilitate are rehabilitated;*
- *buildings which cannot be rehabilitated are demolished as quickly as possible;*
- *Since June 1998, 122 buildings have been demolished and 19 more are scheduled for demolition by the end of December 1999.*

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

Youth Fire Stop Program

Emergency Response Service has experienced success with administering the program over the past six years or so. Delivery of the program requires obtaining parental permission, a one-on-one assessment, and a series of meetings with the youth and his/her parents/guardians. The success rate is extremely high particularly if younger children (ages 3-10) go through the program. Frequent checks after completion of the program is essential to continually determine the needs of the children and their families and to ensure that they do not show tendencies towards starting fires again.

Over the course of the past few months, approximately 20 cases have accumulated and await handling due to shifting priorities. Fire Prevention, Emergency Response Service receives approximately two referrals per day. When the program is publicized over the next few months, it is anticipated this number will grow to approximately 60 more cases.

Learn Not to Burn

Currently only one school in the City of Winnipeg has included the Learn Not to Burn program in its curriculum. Most other provincial schools have incorporated it during the 1999-2000 academic year. Training for teachers is required for all schools and a package of information about the program is provided by Fire Prevention, Emergency Response Service. The program requires dedication of approximately 10 minutes per month of classroom time.

Target implementation is September 2000 for all schools in the targeted area.

Anti Arson School Program

This program is being developed by Fire Prevention, Emergency Response Service for delivery by February 2000. There are approximately 43 schools in the targeted area that will be provided with the program first. Delivery will take approximately 3 months (to May 2000) with a continued roll out to the remainder of the schools in the city over the following year.

This initiative could be delivered by a number of resources as follows:

Current fire fighters
Retired fire fighters, and/or
Shriners

Public Education / Awareness Campaign

Material designed to heighten public awareness and generally raise the level of consciousness and knowledge about the affects of arson and conditions conducive to preventing arson will be distributed through City outlets and mailers including utility and tax bills, buses, pools, libraries, community centers, recreation facilities and business offices.

Visibility of City Vehicles and Crews as a Deterrent

Instruct all drivers of City vehicles to be visible in the target areas whenever possible. Drivers would consciously alter routes to cross through these areas.

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

Tree Trimming to Improve Visibility

The Forestry Branch will concentrate tree trimming in the target area over the winter 1999/2000 period. Home and business owners will be encouraged to trim back trees and shrubs to allow for increased lighting and visibility in heavily vegetated areas. Better lighting and clearer sight lines deter deviant behaviour.

Enhanced Recreation Opportunities

Community Services will build upon its efforts at working together with community residents, local BIZ and other community groups/organizations to identify different and innovative recreational activities that will be of greater interest and relevancy for high-risk youth. The following strategies will be implemented in the near future.

Youth Nites at Aquatic Recreation Sites - The Community Services Department will be extending hours of operation on Friday, Saturday and/or Sunday evenings at a number of pools including Sherbrook, Sargent Park, North End Centennial Pools and others. This will allow for "Youth Nites" during which the pool, weight room, jogging tracks and various amenities will be available solely to youth. The environment will be adapted to appeal to youth, i.e., appropriate music, lighting, etc. These evenings will be free of charge. Leaders from the "Youth Guard" program will be utilized to assist with the operation of the program.

The first of these free Youth Nites, "Saturday Night Live at Sargent Park", was held on Saturday, November 27, 1999, from 7:00 to 10:00 p.m. at the Sargent Park Recreation Complex. The program will be expanded to the Sherbrook Pool and North End Centennial Pool in subsequent weeks.

Inter-Recreation Site Sport "Challenge" League - Each recreation site will develop a variety of teams to challenge each other in league format in sports such as "3 on 3" basketball, floor hockey, and gockey tournaments (a new table top game enjoyed by youth).

Additionally, after each event hosted by the various recreation sites, the participants will be involved in informal discussion on a variety of social issues. Through these discussions the Department will learn valuable information about the "barriers" that youth face in participating in recreation activities. This will also provide youth with an opportunity to have input into ideas related to possible new recreation activities.

Outdoor Basketball Proposal - The development of the Winnipeg Minor Basketball Association has more kids playing basketball than ever before in Winnipeg. The League has 132 teams, totaling over 1500 participants registered this year ranging in age from 6 to 17 from all over the city. The demand for places to play is increasing and is expected to continue increasing over the next several years. The Recreation Division will work in partnership with Basketball Manitoba to develop outdoor places within communities for playing basketball.

A potential example is the Freight House. Community groups in the immediate vicinity, such as the Boys and Girls Club and Rossbrook House, would be able to make good use of the courts as well. There is a large amount of space available for the development of a number of basketball courts. The courts could be lit up as well, so they could be used into the night when older teens are looking for something to do.

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

Program Inventory

An inventory of community programs available in the identified neighbourhoods for school age children, youth and families will be compiled. It will represent the opportunities, which are scheduled to the end of March, 2000.

The analysis and mapping of children and youth program gaps is to be completed by mid December. In the longer term, a plan will be put together with community input to fill these potential opportunities. This plan will include innovative programs, services, and equipment to meet specific needs identified by the community. For example, there has been an identified need for different equipment at the Freighthouse, so that females will be attracted to the facilities.

This inventory will focus on programs and services provided directly by the Community Services Department or in partnership with various school divisions and parent councils, community centers, and other organizations including Winnipeg Boys and Girls Club, Rossbrook House, and the Immigrant Refugee Community Organization of Manitoba.

Library Service Expansion

Community Computer Access Program and Related Public Access Terminal Project - The Library Services Division will re-examine the order of implementation of its Community Computer Access Project and related computer programs to place priority on inner city branches within the areas being most affected by arson. Through the use of computer technology, the Library Services Division, working in partnership with the Information Systems and Technology Division of the Community Services Department, will increase the number of public access terminals for Internet searching and other on-line services. These new services will be marketed to youth in the area. Outreach will be used to identify high need youth through other community organizations, etc., in order to link them with the service/opportunity. These new services are particularly attractive to youth and will contribute to their education and leisure activity opportunities.

Community Study Rooms - In cooperation with various community agencies, CUPE and the library staff, the Library Services Division will open up its program rooms as evening study rooms in high need communities for students and youth. This will involve Cornish, St. John's, Sir William Stephenson, Osborne, Centennial and the West End libraries. These study rooms will be "community centers" staffed by volunteers, where students can come to do homework and meet other students.

Library Storytime - The Library Services Division will continue to run a series of storytime sessions in conjunction with members of the Emergency Response Service. These special programs provide an enhanced storytime opportunity for children in communities throughout the city, while providing the fire service with an opportunity to reinforce fire safety messages. This will also be expanded to school classrooms. To augment this initiative, the Library Services Division will be donating a package of ten specially selected books about fire prevention to each of the 28 elementary schools within priority inner Winnipeg neighbourhoods.

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

Social Support and Personal Development Services

Employment Preparation Groups (Pilot Project) - Community Services, as part of a strategy to combat long standing social and economic issues will be offering Employment Preparation Groups to various neighbourhoods in the city. The goal of this group is to help individuals to acquire job search skills and to help connect them to available education, training and job opportunities.

Building Social Supports into Recreation Programming for Youth Ages 10–14 years - The Social Support and Development Branch and the Recreation Division will be developing and offering social support programming out of Community Services' recreation and leisure centers within high need communities. The programs will target high need youth. They will be offered out of community-based locations, which youth perceive as friendly places to go for recreational and sport activities. Examples include: Alateen Programs, Homework Clubs, Mentor Club for Youth at Risk.

Youth Employment Strategies

Library Page Positions - In an effort to help stem the community problems associated with youth in high risk communities, the Library Services Division, in conjunction with community agencies, will look at filling entry level Library Page positions with youth in the community.

Library Page positions are part-time employment opportunities offering 9 – 12 hours per week, generally at night and on weekends. The Library Services Division currently employs a large number of students in these positions.

Odd Jobs for Kids - is a successful youth employment initiative in the Brooklands-Weston area that was launched this summer. This program was developed in partnership with the Keewatin Neighbourhood Initiative Team, Brookland Youth Committee, Police Services, Community Services and local residents. The project engages businesses and residents in order to provide youth with opportunities to acquire spending money, job experience and build self-esteem.

The Community Services Department's Recreation Division and Social Support and Development Branch, will work collaboratively with other levels of government and community organizations to expand the "Odd Jobs for Kids" Program to other inner Winnipeg neighbourhoods. This "odd jobs bank" could potentially operate out of our recreation sites such as Magnus Eliason Recreation Center, Fort Rouge Leisure Center, Freight House, etc. This initiative would "match" up youth employment opportunities; ie., yard cleaning, eavestrough cleaning, painting, etc., with citizens in the neighbourhood who cannot perform these functions themselves, at a minimum cost to citizens. Further, staff would assist the youth with résumé writing and job interview skills, in order to assist them in "marketing" themselves to citizens and other potential employers.

Proactive Response to Housing Issues

The Environmental Health Services Branch is working proactively with community groups such as the Winnipeg Inner-City Home Ownership, Inc., and the West Broadway Community Development Corporation, to address housing issues within their local community. Examples include:

- *providing groups with community information relative to numbers and location of placarded homes;*

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

- *identifying to community housing groups, homes that have potential for rehabilitation versus demolition; and,*
- *responding to unsanitary conditions, as identified by the community, that require enforcement intervention.*

Resumption of the Graffiti Removal Program

Two Graffiti Abatement crews commenced work on Monday, November 24, 1999, and will continue the Graffiti Removal Program.

The current order of priority for graffiti removal is:

1. *Buildings fronting onto regional streets*
2. *Business areas/ BIZ zones*
3. *City properties (civic buildings, parks/ recreation facilities)*
4. *Residential properties (typically back lanes)*
5. *Auto bins and other street furniture*

These priorities can be realigned to address arson-specific geographic areas or common targets (vacant buildings).

Typically a crew can address 10 locations per day. Property owners refusing to sign waiver forms permitting the City to perform graffiti abatement on private property impacts negatively on the effectiveness of the program - an alternative to this will be pursued for problem properties.

Call Center

Currently the City has several phone numbers advertised for the public to call for information related to arson and fire prevention. The purpose of creating one central number for the public to call for any information or service related to arson or fire prevention is twofold:

- *to support the efforts of the Arson Strike Force in heightening awareness among the residents of Winnipeg of the arson issue and promoting citizen responsibility and action in reducing incidents of arson*

- *to make it easy for Winnipeggers to obtain information on arson and fire prevention, or provide tips regarding arson activity through one easy phone number*

- *The number would link into the existing Public Works Customer Service Center through a dedicated line, and be answered by trained Customer Service Representatives*

- *The call center will be staffed 24 hours per day, 7 days per week until the need for this special service is no longer needed.*

Benefits of the call center include:

- *Easy access by the public to information and services related to arson/ fire prevention - makes it easy for the public to become involved in a positive way*

Schedule "A" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

- *Streamlined process for gathering hard data on call volume and types of public calls related to arson/ fire prevention can be used for decision-making regarding types of services to provide*
- *CSR's trained in customer service and dealing with difficult calls*
- *Automated phone queue gathers data on call distribution peak periods and down times for better utilization of staff resources.*

The call center will be operational on December 6, 1999

Continuation of Arson Strike Force

The Arson Strike force has been very successful in apprehending arsonists to date. Additional Strike Force resources have been added and the unit will continue to operate throughout the winter months and until a decision has been made regarding its continuation for a longer term.

Legislative Amendments

Dangerous Buildings:

Amend this provision to provide Council the ability to define what is "dangerous", so as to permit council to define vacant and/or boarded up buildings as dangerous, and have the city able to proceed with enforcement provisions on that basis.

Also amend this provision so as to allow the City to recover from the owner the costs incurred in remedying dangerous conditions where immediate action is required to protect public safety. Such provisions presently existing in the Municipal Act, (Manitoba).
When the City may act:

Repeal the provision, which requires the city to prosecute and convict an owner for failing to comply with an order under the Maintenance and Occupancy By-law prior to the city being able to take remedial action.

Nuisance provisions:

Bring the nuisance provisions of the CWA into line with comparable statutes in other Provinces. For example, in the relevant Saskatchewan legislation, councils in that province can deem a building to be a nuisance "for any reason" where council is of the opinion the building substantially depreciates the value of other land or improvements in the vicinity.

A statutory provision along these lines would permit Winnipeg's Council to deem buildings, which are boarded up, constitute "a nuisance", for which the City could then take remedial action.

Enforcement of Health Orders:

Reduce the prescribed placarding period of 90 days before the City can take enforcement action in relation to health orders.

Schedule “A” referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999 (continued)

Definition of Construction:
So as to ensure there can be no dispute that the City has the jurisdiction to regulate boarding up buildings, expand the definition of “construction” to include “the securing of buildings”.

Regulation of Construction and Buildings

Ensure the City has the power to permit time limited “construction”; for example the boarding up of a home damaged by fire for a prescribed period of time pending its reconstruction. Upon the expiration of the period, the owner would be required to ensure the building is no longer boarded up.

The following amendments affect more than one area of the existing CWA:

Provision of Statutory Immunity

Consistent with legislation in other jurisdictions, provide statutory immunity to the city, its offices, employees or agents, where they take enforcement action in good faith.

Service of orders

Make the enforcement provisions more efficient by providing that the City can serve property standards orders on owners, and others with an interest in title, through register mail, and have the mailing of orders deemed to be equivalent to personal service. There is presently comparable legislation in Part 20 of the CWA regarding notice in relation to Plan Winnipeg.

Registration of Orders

The Act be amended to provide that the city may register orders issued in relation to building standards against title, so as to avoid the owner being able to “flip” the property to a new owner, and thereby effectively evade service.

Schedule "B" referred to in Clause 1 of the Report of the Committee on Protection and Community Services dated November 26, 1999

ADDITIONAL FUNDING REQUIRED FOR SHORT TERM TO COMBAT ARSON

PROGRAM	*ADDITIONAL FUNDING REQUIRED*
"Take Action" Crime Prevention Presentation	
Young Offenders	
Anti Arson Inspections Team	*3,500*
Police Foot Patrol Inspections	
Waive the $10.00 Bulky Waste Collection Fee	
Enhanced Clean-Up Program in Expanded Target Areas	*120,000*
Support Community Clean-Up of Residential Properties – Solid Waste	*48,000*
Support Community Clean-Up of Residential Properties – Community Services	*89,000*
Enforcement of Building Standards	*50,000*
Youth Fire Stop Program	*3,000*
Learn Not to Burn	*2,000*
Anti Arson School Program	
Public Education Campaign	*45,000*
Visibility of City Vehicles and Crews as a Deterrent	
Tree Trimming to Improve Visibility	*10,000*
Enhanced Recreation Opportunities	*186,000*
Program Inventory	
Library Service Expansion	
Social Support and Personal Development Services	
Youth Employment Strategies	
Proactive Response to Housing Issues	
Graffiti Control	*100,000*
Call Center	*70,000*
Continuation of Arson Strike Force	*97,000*
Legislative Changes	
Total	*823,500*

205 - Schedule "A" referred to in Clause 5 of the Report of the Committee on Protection and Community Services dated November 29, 1999

COMMUNITY INCENTIVE GRANTS
LEVERAGED FUNDING
1996-1999

Source of Funds	*Amount*	*% of Total*
Community Incentive Grant	*4,023,791*	*20.38*
Project Sponsor Contributions	*5,756,783*	*29.16*
City of Winnipeg Guaranteed Mortgages and Loans	*4,758,240*	*24.10*
Community Places Grant (Province of Manitoba)	*1,081,975*	*5.48*
Manitoba Community Services Council	*387,325*	*1.96*
School Division	*311,049*	*1.58*
Manitoba/Winnipeg Community Revitalization Program	*280,104*	*1.42*
Winnipeg Development Agreement	*119,500*	*.6*
General Council of Winnipeg Community Centers	*180,000*	*.9*
Other Sources (other government grants, private foundations)	*2,846,576*	*14.42*
	19,745,343	*100.0%*