Agenda - Council - September 27, 2006

Report - Standing Policy Committee on Protection and Community Services - July 10, 2006

Item No. 2 Community Incentive Grant - Glenelm Children's Centre Inc.
File PR-2.6(33)

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On September 21, 2006, the Executive Policy Committee concurred in the recommendation of the East Kildonan-Transcona Community Committee (and did not concur in the recommendation of the Standing Policy Committee on Protection and Community Services) and submits the following to Council:

1. That the following eligibility criteria for the Community Incentive Grant Program be waived in this instance, namely:

   A. The organization is a non-profit community organization offering sport or recreation services or is a non-profit community organization that contributes to the health and well being of the community, but not through the development of a sport or recreation capital project that is accessible to the community.

2. That a Community Incentive Grant in the amount of $50,000.00, funded from the Elmwood-East Kildonan Ward allocation, be approved to the Glenelm Children's Centre Inc. to assist with the cost of the Glenelm Children's Centre construction Project at 127 Cobourg Avenue, subject to the following conditions:

   A. Confirmation of other funding sources;
   B. Approval of final plans and specifications for the project by the Director of Community Services; and
   C. The applicant entering into a formal agreement with the City of Winnipeg.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

STANDING COMMITTEE RECOMMENDATION:

On July 10, 2006, the Standing Policy Committee on Protection and Community Services did not concur in the recommendation of the East Kildonan-Transcona Community Committee and submits the following to Council:

1. That a Community Incentive Grant in the amount of $50,000.00 not be approved to the Glenelm Children's Centre Inc. to assist with the cost of the Glenelm Children's Centre construction Project at 127 Cobourg Avenue.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report - Standing Policy Committee on Protection and Community Services - July 10, 2006

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On September 21, 2006, the Executive Policy Committee concurred in the recommendation of the East Kildonan-Transcona Community Committee (and did not concur in the recommendation of the Standing Policy Committee on Protection and Community Services) and submitted the matter to Council.

Further, on September 21, 2006, the Executive Policy Committee received from Councillor Thomas, Elmwood-East Kildonan Ward, and Tony Roziere, Vice-Chair, Glenelm Children's Centre Inc. a communication dated September 12, 2006 from Pastor Tory van Ginkel, Gordon-King Memorial United Church, a communication dated May 10, 2006 from Bill Blaikie, MP, Elmwood-Transcona and a communication dated May 31, 2006 from Brian Peterson, Principal, Glenelm School, in support of funding for the Glenelm Children's Centre Inc.

COMMUNITY COMMITTEE RECOMMENDATION:

On September 12, 2006, the East Kildonan-Transcona Community Committee reiterated its motion passed at its February 13, 2006 meeting to approve a Community Incentive Grant for the Glenelm Children's Centre Inc. (non-concurrence with the administrative recommendation) and submitted the matter to the Executive Policy Committee.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 19, 2006, the Executive Policy Committee referred the matter to the East Kildonan-Transcona Community Committee.

STANDING COMMITTEE RECOMMENDATION:

On July 10, 2006, the Standing Policy Committee on Protection and Community Services reaffirmed its recommendation of March 6, 2006, (and did not concur in the recommendation of the East Kildonan-Transcona Community Committee) and submitted the matter to the Executive Policy Committee and Council.

Report - Standing Policy Committee on Protection and Community Services - July 10, 2006

DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION (continued):

On June 12, 2006, the Standing Policy Committee on Protection and Community Services laid over consideration of the matter to its meeting on July 10, 2006. Further on June 12, 2006, the Standing Committee received a communication dated June 5, 2006, from Sandra Phillips, Chair, Glenelm Children's Centre Inc., in support of the application for a Community Incentive Grant, as well as communications from Bill Blaikie, MP, Elmwood-Transcona dated May 10, 2006 and Brian Peterson, Principal, Glenelm School dated May 31, 2006, also in support of the application.

On May 8, 2006, the Standing Policy Committee on Protection and Community Services laid over consideration of the matter to its meeting on June 12, 2006. Further on May 8, 2006, the Standing Policy Committee received a communication dated May 2, 2006, from Sandra Phillips, Chair, Glenelm Children's Centre Inc., requesting that the matter be laid over to the Standing Policy Committee on Protection and Community Services meeting on June 12, 2006.

On April 10, 2006, the Standing Policy Committee on Protection and Community Services laid over consideration of the matter to its meeting on May 8, 2006.

COUNCIL:

On March 22, 2006, Council referred the matter back to the Standing Policy Committee on Protection and Community Services.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On March 15, 2006, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Protection and Community Services (which did not concur in the recommendation of the East Kildonan-Transcona Community Committee) and submitted the matter to Council.

Report - Standing Policy Committee on Protection and Community Services - July 10, 2006

DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION:

On March 6, 2006, the Standing Policy Committee on Protection and Community Services did not concur in the recommendation of the East Kildonan - Transcona Community Committee, and recommended that a Community Incentive Grant in the amount of $50,000.00 not be approved to the Glenelm Children's Centre Inc., to assist with the cost of the Glenelm Children's Centre construction Project at 127 Cobourg Avenue, and submitted the matter to the Executive Policy Committee and Council.

COMMUNITY COMMITTEE RECOMMENDATION:

On February 13, 2006, the East Kildonan-Transcona Community Committee did not concur in the administrative recommendation and recommended to the Standing Policy Committee on Protection and Community Services:

1. That the following eligibility criteria for the Community Incentive Grant Program be waived in this instance, namely:

    A. The organization is a non-profit community organization offering sport or recreation services or is a non-profit community organization that contributes to the health and well being of the community, but not through the development of a sport or recreation capital project that is accessible to the community.

2. That a Community Incentive Grant in the amount of $50,000.00, funded from the Elmwood-East Kildonan Ward allocation, be approved to the Glenelm Children's Centre Inc. to assist with the cost of the Glenelm Children's Centre construction Project at 127 Cobourg Avenue, subject to the following conditions:

    A. Confirmation of other funding sources;
    B. Approval of final plans and specifications for the project by the Director of Community Services; and
    C. The applicant entering into a formal agreement with the City of Winnipeg.

COMMUNITY INCENTIVE GRANT PROGRAM
APPLICATION EVALUATION

Applicant: Glenelm Children's Centre Inc. **Total Project Cost:** $250,000.00

Project Description: **Glenelm Children's Centre Construction** **Grant Requested:** **$100,000.00**

Maximum Allowed: $125,000.00

Date of Application: January 19, 2006 **% of Total Project Cost: 40%**

Funding Sources:	**Amount**	**Confirmed**
Manitoba Community Places	$50,000.00	No
Manitoba Community Services	$35,000.00	No
Manitoba Family Services & Housing	$65,000.00	No
Winnipeg Foundation	$3,500.00	No
Total	$153,000.00	

	Meets Program Eligibility and Selection Criteria	**Yes**	**No**
1a)	Organization is a **non-profit community organization offering sport or recreation services** or is a non-profit community organization that **contributes to the health and well-being of the community**;	X	
b)	through the development of a **sport or recreation capital project**;		X
c)	that is **accessible to the community**.	X	
2	Makes a significant contribution to the **long-term benefit** of the community at large in terms of **improved facilities.**	X	
3	Does not compete with or duplicate other community facilities.	X	
4	**Benefits the community at large** and remains **accessible to all members of the community**.	X	
5	Includes confirmation of sufficient resources to maintain and operate completed projects.	X	
6	Clearly articulates a plan of activities including projected work schedules, material, labour, equipment and other project requirements. Project leads to the completion of a substantial physical product.	X	
7	Is feasible within the project management capabilities of the applicant.	X	
8	Total project funding is confirmed.		X
9	**Does not include any funds from the City**.	X	

Criteria Exceptions:

- Organization is a non-profit community organization offering sport or recreation services or is a non-profit community organization that contributes to the health and well being of the community; **but not** through the development of a sport or recreation capital project; that is accessible to the community.

Department Financial Implications:

Departmental Recommendations:
This application has been denied.

Prepared by: Community Services Department
Date: **January 26, 2006**
Application Evaluation Revised September 25, 2003

THE CITY OF WINNIPEG
COMMUNITY INCENTIVE GRANT PROGRAM
APPLICATION

Please refer to the "Guide to Applicants" for assistance completing this form.

1. Name of Organization: GLENELM CHILDREN'S CENTRE INC.
2. Mailing Address: 200 GLENWOOD CRES
   Postal Code: R2L 1J9 Phone No.: 885-5563
   Fax No: _____ Email: TROZIERE@MTS.NET
3. Name of designated officials to be contacted about this application:
   Name: TONY ROZIERE Phone (Res.): 668-3516
   Position: VICE - CHAIR. Phone (Bus.): 986-4623.
   Name: SANDI PHILLIPS Phone (Res.): 885-5563
   Position: CHAIR. Phone (Bus.): 945-3072.
4. How long has the organization been in operation? 13 MONTHS.
5. **CIGP Requested Amount** $ 100,000. (Max. 50% of Total Project Cost)

LIST OTHER SOURCES OF FUNDING	**AMOUNT**	**CONFIRMED**
SOURCE # 1. MANITOBA COMMUNITY PLACES	$ 50,000	YES ☐ NO ☒
SOURCE # 2. MANITOBA COMMUNITY SERVICES	$ 35,000	YES ☐ NO ☒
SOURCE # 3. MANITOBA FAMILY SERVICES + HOUSING	$ 65,000	YES ☐ NO ☒
SOURCE # 4. WINNIPEG FOUNDATION	$ 3,500	YES ☐ NO ☒
Total Project Cost	$ 250,000 + PERMIT FEES.	

Has this project received prior funding under the Community Incentive Grant Program? YES ☐ NO ☒

6. Name of Project: GLENELM CHILDREN'S CENTRE CONSTRUCTION.
7. Location of Project: 127 COBURG AVE.
   Preferred Start Date: MAY 1, 2006 End Date: NOVEMBER 1, 2006
8. **Detailed Project Description: Attach on separate sheets or use the reverse side of this application.**

APPLICANT SIGNATURES

I/We hereby certify that I/we am/are the authorized signing officer(s) of the applying organization and this application is accurate to the best of my/our knowledge.

Tony Roziere	VICE - CHAIR.	Jan. 18, 2006
SIGNATURE	TITLE/POSITION	DATE
	CHAIR.	Jan 18 2006.
SIGNATURE	TITLE/POSITION	DATE

2006

Glenelm Children's Centre Inc

Board of Directors

Our board members include committed members of our community with experience in other community projects and a variety of skills and expertise including a lawyer, teacher, early childhood educator, a procurement and taxation specialist and others.

Sandra Phillips, Chairperson
Tony Roziere, Vice-Chairperson
Natalya Koth-Bull, Secretary
Tammy LeFloch, Treasurer
Jo-Anne Palanuk, Member-at-Large
Carolyn Horybal, Member-at-Large

General Description of Organization and Purposes

The members of the Glenelm Children's Centre Inc ("the Centre") are residents of the Glenelm neighbourhood, part of the Elmwood community bounded by Henderson Highway on the east, Elmwood Cemetery on the South, the Red River on the west and Elmwood Park on the north.

Community members, recognizing the pressing need for quality, affordable child care in our area, joined together in 2004 to create the Centre. It was incorporated in December 2004 and by-laws passed in March 2005. The Centre received its charitable registration number in April 2005. Our goal is to open and operate a 36-space early childhood education centre by September 2006.

The Manitoba Child Care Coalition, (MCCA) in its 2004 report *Time for Action:* demonstrated that there is a shortage of child care in Winnipeg and that the child care facilities are not evenly distributed across the City.[1] Elmwood has fewer child care centres and, overall, fewer child care spaces than other neighbourhoods. The area surrounding Glenelm School in particular, has no child care centres and only 3 family child care homes (2 have closed recently). These homes are limited to 22 child care spaces of which only 7 spaces are for school age children.

Glenelm is a neighbourhood which is low in "social capital" with approximately ½ of residents living below Statistics Canada's low-income cut off. The MCCA suggests that, generally speaking, such neighbourhoods tend to have fewer services than

[1] Time of Action, page 14 http://www.childcaremanitoba.ca/project/docs/CCCM_WP_report5_04.pdf

more affluent ones. As the report indicates, less affluent neighborhoods, like Elmwood, have fewer spaces available per capita than more affluent neighbourhoods.

Most early childhood education centres are the result of the efforts of local parents who require child care rather than any concerted or planned approach by government and that is certainly the case in Glenelm where the recent closure of 2 child care homes has made the child care shortage acute.

Description of Project

We have an agreement in principle to operate the centre in the Gordon King United Church located at 127 Cobourg Avenue. The church is the only suitable location existing within the community and is a very short distance from Glenelm Elementary School. Glenelm School is a small, older building with no suitable space available for the operation of a child care centre.

The church is a large, older building which will require substantial renovation to accommodate the Centre and to meet provincial and municipal requirements. Some of the required work includes:

- Detailed architectural and mechanical drawings;
- Installation of a heating, ventilation and air-conditioning system;
- Installation of monitored fire and smoke alarm system;
- Upgrading of Electrical System;
- Construction of toilet facilities for children and staff;
- Re-fit of chapel space for pre-school room (removal of paneling, pews and altar, installation of drywall, carpeting, new windows, and storage).
- Re-fit of office space for school-age room (installation of new windows, carpeting and storage area); and
- Construction of cloak room area.

The total estimated cost of the project is $250,000.00 (including taxes).

Principal Sources of Support in 2005

Glenelm has raised approximately $3600 (net) in the past year through various fundraising activities and donations from the Rotary Club of East Winnipeg A.M. and the Glenelm Parent Advisory Council.

As the Centre has been in existence for 13 months, we do not have audited financial statements. A copy of our financial statement for 2005 is attached.

The Centre also has the support of residents in the community and others including:

- Glenelm elementary school
- Gordon-King United Church
- Lillian Thomas, Councillor for Elmwood
- Bill Blaikie, MP, Transona East
- Jim Malloway, MLA Elmwood

Grants/Requests to/from Jewish Foundation of Manitoba

None.

Detailed Project Budget

See report of Langreen (2005) Ltd. (attached). Please note that the estimate of costs does not include permit fees or taxes.

While a detailed budget of the project is not available at this time, the Board of Directors will be approaching Manitoba Community Places, Manitoba Community Services and Manitoba Family Services and Housing for capital funding.

Organization's Capability

Our board members include committed members of our community with experience in other community projects and a variety of skills and expertise including a lawyer, teacher, early childhood educator, a procurement and taxation specialist and others.

The Centre has no full-time staff and intends to obtain project management assistance through the Community Economic Development Technical Assistance Program (CEDTAP).

Other Funding Sources Approached

To date, the Centre has applied to the Winnipeg Foundation for a modest grant (as of the date of the application, the Centre has not received a response). The Centre will apply to:

- Manitoba Community Places

- Manitoba Community Services
- Manitoba Family Services and Housing

On-going Funding of the Centre

Once the Centre is open, operational costs will be covered by fees paid by the parents and guardians of children enrolled in the Centre, operating grants provided by Manitoba Family and Housing Grant (not available for the first year of operation) and fundraising by members of Glenelm Children's Centre Inc.

Measures of Success

This project will strengthen the Glenelm and extended community as the provision of quality, affordable and flexible child care provides multiple and inter-related benefits to our community:

- A community oriented program providing a respectful, safe and nurturing child centered learning environment where children and their families can reach their potential and contribute as responsive, capable citizens.
- Working parents and guardians are better able to obtain and maintain meaningful employment, retrain or attend school.
- Glenelm school enrollment is maintained. Families prefer to enroll their children in schools close to their home. Glenelm is a community which is home to many families with young children. No child care means reduced enrollment which threatens the viability of Glenelm School, a central feature of our community.
- Partnering with Gordon King United Church will support the local faith community and make more efficient use of a valued community landmark and facility.
- Provide a source of paid and volunteer employment for residents in the Glenelm and surrounding neighbourhoods.

A recent study, *Understanding the Early Years*, conducted on all children in Winnipeg School Division has shown that a significant number of children in the Elmwood area (of which Glenelm is a part) are vulnerable in the areas of social competency, emotional maturity and language and cognitive development. This study has been carried out annually since the 1999/2000 school year. Unfortunately the results for children in this area are not improving. Glenelm Children's Centre Inc. will provide quality early learning experiences which will support development in these areas as well as physical health and well being and communication skills and general knowledge. To this end, staff of the Centre will

work in collaboration with Glenelm School to ensure that the children have every opportunity for school success.

Glenelm Children's Centre will also seek to participate in education and training programs recognizing the tremendous need for early childhood educators in Manitoba. In addition, the Centre will seek to provide employment opportunities to students, for example, through the 'Human Resource Development Canada' Summer Placement Program. Glenelm Children's Centre is committed to working together with other early childhood education centres in the Elmwood and Point Douglas area, not only to maintain financial viability, but also to network, share ideas and pass on professional information.

Programs and Activities

Overview:

Glenelm Children's Centre Inc. will provide childcare to the children of families living in and around the Glenelm area, enabling parents to work, retrain or go to school.

Glenelm Children's Centre Inc. will be a community orientated program which will provide a respectful, safe and nurturing child centred learning environment where children and their families can reach their potential and contribute as responsive, capable citizens of this community.

Glenelm Children's Centre Inc. will be run by a volunteer board made up of no less than 20% of parents whose children attend the centre.

Child care will be provided to children aged 2 years to 12 years on a full and/or part-time basis. The centre will be open Monday to Friday, 7:00 am to 6:00 pm. Glenelm Children's Centre Inc. will be licensed by the Province of Manitoba, Child Day Care Branch. There will be a total of 36 childcare spaces. Parents who qualify will have access, through the Province, to fee subsidies. The last census showed this area to have 1/3 of its population at or below the poverty line.

Glenelm Children's Centre Inc. will include children of all levels of ability.

A recent study, Understanding the Early Years, conducted on all children in Winnipeg School Division has shown that a significant number of children in the Elmwood area (of which Glenelm is a part) are vulnerable in the areas of social competency, emotional maturity and language and cognitive development. This study has been carried out annually since the 1999/2000 school year. Unfortunately the results for children in this area are not improving. Glenelm Children's Centre Inc. will provide quality early learning experiences to the children, which will support development in these areas as well as physical health and well being and communication skills and general knowledge.

Glenelm Children's Centre Inc. will work in collaboration with Glenelm School to ensure that the children have every opportunity for school success.

Preschool Program:

The preschool program will include children between the ages of 2 and 5 years. There will be 16 preschool spaces. Kindergarten aged children are included in the preschool category as per Manitoba licensing regulations.

The preschool program will provide quality early learning experiences in all of the developmental domains: cognitive, physical, social, emotional, creative. These experiences will be lead by warm, responsive, trained early childhood educators and child care assistants. Parents and community members will be encouraged to participate and volunteer in the program, thus enhancing the environment for the children.

Preschool programming will include developmentally appropriate child-focused, play-based activities that encourage children's exploration and creativity.

Glenelm Children's Centre Inc. will have a variety of toys and equipment in the following areas: Creative art, music, science, dramatic play, literature, fine motor and large motor activities, blocks, sand, water and construction.

Nutritious snacks will be provided to the children. It is hoped that the centre will be able to provide a nutritious lunch or lunch supplement program as well.

At the parents' request children (age 3/4) will be escorted to and from the divisional nursery program at Glenelm School.

Kindergarten Program:

The program for the kindergarten aged children will follow the same principles as that for the preschool children, except for the 2 ½ hour daily period that the children attend Glenelm School kindergarten. Children will be escorted to and from Glenelm School for the kindergarten program.

Kindergarten children will be offered a variety of activities to choose from in the afternoons, as well as being given the opportunity to rest if desired. Programming for these children will emphasize school readiness skills, while still remaining child-focused and play-based as is developmentally appropriate for this age group.

School-age Programming:

Glenelm Children's Centre Inc. will provide before, lunch and after school care for children aged 6 years (enrolled in grade 1) to 12 years (enrolled in grade 6). Licensing allows provision for enrolment and subsidy up to the child's thirteenth birthday. There will be 20 school-age spaces. Children will be escorted to and from Glenelm School. A lunch program will be provided to children enrolled in Glenelm Children's Centre Inc. Child care will be provided on inservice days and school holidays, including winter, spring and summer breaks.

As well as the results of the Understanding the Early Years study, it has been shown that school-age children who feel involved in and accepted by their community are far less likely to offend. By offering a quality, full-time school-age program within this community it is hoped that the children of Glenelm will feel that they are valued citizens whose best interests are important to the adults with whom they share their neighbourhood. For this reason the enrolment in the school-age spaces of Glenelm Children's Centre Inc. will be as flexible as possible to provide as much care to as many children as possible.

Programming for school-age children will include quality early learning experiences in all of the developmental domains: cognitive, physical, social, emotional, creative. Developmentally appropriate toys and equipment will be provided in the following areas: creative art, music, science, dramatic play, literature, fine motor and large motor activities, blocks, sand, water and construction. Activities will still be developmentally appropriate, child-focused and play-based and will continue to encourage children's exploration and creativity. Consideration will be given to the school-age child's need for more large motor physical activity as well as the need to seek out quiet, reflective activities after school. Inservice days and school holiday will provide