REPORT OF THE

STANDING POLICY COMMITTEE ON PUBLIC WORKS

DATED SEPTEMBER 27, 1999

On motion of Councillor De Smedt, the Report of the Standing Policy Committee on Public Works, dated September 27, 1999, was considered clause by clause.

Moved by Councillor De Smedt,
That the Consent Agenda, Clauses 1,2,3 and 4, be adopted.

Carried.

Award of Building Cleaning Services at:
1168 Dakota Street - Tender 864-99 "A"
2724 Pembina Hwy - Tender 864-99 "B"
1539 Waverley Street - Tender 864-99 "C"
457 Main Street - Tender 864-99 "D"
1400 Rothesay Street - Tender 864-99 "E"
File GL-9 (Vol. 13) [c/r FB-1 (Vol. 6)]

896 - 1. The Standing Policy Committee on Public Works has been advised that the tender call for Building Cleaning Services at the afore-noted locations was initiated by the Public Works Department, Building Services Division, in August 1999. Seven cleaning companies returned bids all of which met the specifications.

In response to the tender call, the following firms submitted bids for terms of various lengths ranging from 35 months to 37 months:

TENDERER	"A"	"B"	"C"	"D"	"E"
Bresara Building Cleaning	$ 23,970.00	$ 25,905.00	$ 53,300.00	$ 97,920.00	$ 42,195.00
Venture Cleaning Service	NO BID	NO BID	$ 59,891.16	$120,309.00	NO BID
Class Clean Building Services	NO BID	$ 33,300.00	$ 72,150.00	NO BID	NO BID
Titan Building Maintenance	NO BID	NO BID	NO BID	$131,004.00	NO BID
E.R. Master Cleaning	$ 42,025.00	$ 40,891.00	NO BID	NO BID	$ 38,411.50
Correia Enterprises	$ 30,695.00	$ 34,743.00	$ 59,126.00	$ 86,328.00	$ 34,743.00
A. Leader Building Cleaning	$ 28,510.30	$ 29,137.50	$ 69,745.00	$119,250.00	$ 28,971.00

In accordance with Clause SC: 8 Commencement of Work, due to differing expiry dates of current contracts, the work shall commence and end at various locations as follows:

"A"	1168 Dakota Street	-	February 1, 2000 to December 31, 2002
"B"	2724 Pembina Highway	-	December 1, 1999 to December 31, 2002
"C"	1539 Waverley Street -		December 1, 1999 to December 31, 2002
"D"	457 Main Street	-	January 1, 2000 to December 31, 2002
"E"	1400 Rothesay Street	-	December 1, 1999 to December 31, 2002

Notably, during the evaluation process several discrepancies were noted in the remarks column of the Comparison of Tenders submitted by Materials Management.

Notwithstanding, the Bresara Building Cleaning Ltd. met all the requirements with respect to locations "A", "B" and "C" and has the necessary resources to perform the work.

Correia Enterprises t/a Bee Clean met all the requirements with respect to location "D" and has the necessary resources to perform the work.

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A. Leader Building Cleaning Services of Canada Ltd. met all the requirements with respect to location "E" and has the necessary resources to perform the work.

Materials Management has advised that four tender submissions were accompanied by bid bonds; one tender submission was accompanied by a certified cheque in the amount of $14,881.79; two tender submissions were accompanied by bank drafts in the amounts of $8,550.00, $2,999.00, $3,189.00 and $3,489.00, respectively. All tender deposits have been certified by Legal Services and were delivered to the Treasury Branch.

Sufficient funds for these contracts are identified in the Current Estimates, with account numbers as follows:

"B"	2724 Pembina Highway	$ 700.14	53-552103-250406
"C"	1539 Waverley Street	$1,440.54	53-552103-250404
"E"	1400 Rothesay Street	$ 783.00	01-552103-62030419

Bids are open for acceptance until October 25, 1999.

A financial impact statement for this program has been prepared and is identified as Appendix "A".

The Standing Policy Committee on Public Works recommends:

I. That the tender submitted by Bresara Building Cleaning Ltd. for the following locations be accepted:

"A" - 1168 Dakota Street for a 35 month term, beginning February 1, 2000 and ending on December 31, 2002. Monthly cost is $684.86. Price per term is $23,970.00 (35 months).

"B" - 2724 Pembina Highway for a 37 month term, beginning December 1, 1999 and ending on December 31, 2002. Monthly cost is $700.14. Price per term is $25,905.00 (37 months).

"C" - 1539 Waverley Street for a 37 month term, beginning December 1, 1999 and ending on December 31, 2002. Monthly cost is $1,440.54. Price per term is $53,300.00 (37 months).

II. That the tender submitted by Correia Enterprises Ltd. t/a Bee Clean for "D" - 457 Main Street be accepted for a 36 month term, beginning on January 1, 2000 and ending on December 31, 2002. Monthly cost is $2,398.00. Price per term is $86,328.00 (36 months).

III. That the tender submitted by A. Leader Building Cleaning Services of Canada Ltd. for "E" - 1400 Rothesay Street be accepted for a 37 month term, beginning on December 1, 1999 and ending on December 31, 2002. Monthly cost of $783.00. Price per term $28,971.00 (37 months).

IV. That the Director of Public Works be authorized to award one 35 month, one 36 month, and three 37 month contracts prior to the approval of budgeted funds for the years 2000, 2001 and 2002. Yearly cost estimates are as follows:

2000	$ 72,368.13
2001	$ 73,052.99
2002	$ 73,052.99

Please Note: The labour portion of the above estimates does not reflect any future changes in Statutory Minimum Wage rates.

V. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

Copies of documents referred to in the above clause are on file in the office of the City Clerk.

Adopted by consent.

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Sewer Cleaning and Inspection - Approval for Use of Sewer Renewal Reserve Funds File WS-5 (Vol. 18)

897 - 2. The Standing Policy Committee on Public Works has been advised that there are approximately 3,250 kilometres of sewer pipe in the City of Winnipeg. In 1997, the Sewer Management Study was initiated, the objective of which was to develop a strategy to better manage the condition assessment, renewal/ rehabilitation, and maintenance of the local sewer system.

The Sewer Management System, a database application which records and tracks sewer condition data, was developed during the course of the 1997 Sewer Management Study. Information from this database application is used to develop the sewer renewal/rehabilitation programs, as well as annual maintenance programs. However, in 1997 the inventory of closed circuit televised video (CCTV), which is used to assess local sewers, covered a very limited portion (less than 130 km) of the total sewer inventory. Therefore, in 1998 a focus was placed on cleaning, inspection and assessment of sewers, in order to begin planning for a long-term prioritized sewer renewal/ rehabilitation program based on life cycle costs. Initial efforts are being directed at the combined sewer districts where the consequences of sewer failure are high because of high traffic volumes, depth and age of the sewers, and land use. During 1998 and 1999, the Bannatyne, Alexander, River, Selkirk, Syndicate, and Assiniboine sewer districts are being cleaned and inspected (approximately 170 km of combined sewer).

The 1998 and 1999 Sewer Renewal Capital Programs included funding in the amount of $1,000,000.00 and $2,000,000.00, respectively, for sewer cleaning and inspection. Tenders for cleaning and televising were prepared following Council approval of the Capital Budget, and were advertised in the Spring, after snowmelt, to allow the potential bidders to undertake adequate field investigations during the bidding period. With this schedule, contracts are awarded in June, and work begins in July. It is believed that tendering in the Fall may lead to lower contract prices and will facilitate better planning of rehabilitation works and earlier attention to high priority locations. Bidders will have more time available to complete the work, may even elect to work in November, early December, and resume as soon as possible in the Spring. Therefore, it is recommended that the cleaning and inspection program be tendered this Fall. There are sufficient funds in the Sewer Renewal Reserve to accommodate this recommendation. Funds approved for the year 2000 Capital Budget will be used to tender the following year's inspection program in the Fall of 2000.

The financial status of the Combined Sewer Renewal Reserve as at June 30, 1999, is as follows:

Funding available:	
Reserve Balance	$13,046,873.73
Add: 1999 frontage levies	15,805,319.70
Total funding available	28,852,193.43
Funding required:	
Budgeted projects 1996 to 1999	43,813,557.17
Less: transfer to General Capital	(19,194,166,74)
Total funding required	24,619,390.43
Net funding available before interest	4,232,803.00
Add: interest revenue	200,000.00
Net funding available	$4,432,803.00
Net funding available as at June 30, 1999	$4,432,803.00
Sewer Cleaning and Televising Program:	$3,500,000.00
Estimated Sewer Renewal Reserve Residual	$ 932,803.00

The Standing Policy Committee on Public Works recommends:

I. That funding in the amount of $3,500,000.000 from the Sewer Renewal Reserve be approved in order that a sewer cleaning and inspection program may be tendered in the Fall of 1999, to facilitate earlier upgrading of local sewer infrastructure.

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II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

Adopted by consent.

Residential Recycling Contract Extension
File WT-1.3 (Vol. 20)

898 - 3. The Standing Policy Committee on Public Works has been advised that on May 16, 1995, Request for Proposals (RFP) No. P.D. 95-99 was issued for the provision of services for the collection and/or processing and marketing of recyclable materials. On August 24, 1995, a five year contract was signed with CWS Canadian Waste Services Ltd. (formerly known as Laidlaw Waste Systems Ltd.) to collect, process, and market recyclable materials. CWS Canadian Waste Services Ltd. amalgamated with CWS Canadian Waste Services (Canada) Ltd. in November of 1997, to form Canadian Waste Services Inc.

The current contract with Waste Management Inc. (formerly known as Canadian Waste Services Inc.) will expire on August 24, 2000. The existing contract stipulates that the City has an option to renew the contract for an additional two year period upon notifying the contractor with written notice 120 calendar days prior to the expiration, which is April 26, 2000.

The following alternatives are available to the City:

1. Discontinue residential recycling effective August 24, 2000.
2. Extend the existing contract 24 months as provided.
3. Extend the existing contract 30 months as recommended herein.
4. Issue a new Request for Proposals for service to begin August 24, 2000.

The Administration is recommending that the contract be extended 30 months for the following reasons:

1. An extension would also allow the City to further benefit from the current contract's low price. In 1995 the successful bidder's price was almost 40% lower than the next closest bid.

2. With the recent announcement by Waste Management Inc. to purchase BFI's Canadian operation, little competition currently exists in the solid waste industry, particularly in the Winnipeg market. With the tender call for the new contract proposed within the next few months, there is a market risk that contract costs could significantly rise with the limited number of potential bidders.

3. On July 19, 1999, Council passed recommendations to prepare a business plan which is to include implementation of the waste minimization strategy and public consultation on user pay for solid waste services. This would also include a review of which materials should be recycled. It would be impossible to include the results of this work in a contract issued now, for services commencing on August 24, 2000. Entering into a new residential recycling contract would limit the ability of the City to alter the contract when the business plan is completed.

4. The potential of several changes to the recycling program during the next five years would create expensive communication programs and could pose confusion among participating residents. With a new contract in the Fall of 2000, new collection systems along with new program requirements may be offered in the tendering process. With the possibility of a user pay system being implemented, further program changes would only increase the need for costly communication programs, and might strain public acceptance to any future recycling initiatives.

5. To move the contract expiration date away from the peak period for solid waste and recycling collection. Historical data indicates that volumes are well above the annual monthly average in September and October. If there was a change in the method of collection or service provider during this peak period, it could potentially increase problems during the implementation period which would strain the program's resources and inconvenience the program's customers. A late winter renewal date would allow the transition to occur in the off peak season, when volumes are low, and staff and equipment resources are operating under more normal conditions.

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Waste Management Inc. has indicated acceptance of the proposal to extend the existing contract by 30 months.

The present contractor is performing well for the City. The number of calls related to service concerns being received by the Customer Service Centre is approximately 240 calls per month, which is an all-time low for the recycling contract and is approximately 100 less per month than the average in 1998.

The Standing Policy Committee on Public Works recommends:

I. That the Residential Recycling Contract No. P.D. 95-99 be extended an additional six months beyond the 24 month extension provision in the existing contract, for a total of 30 months, to February 24, 2003, at a cost of $3.1 million per year, not including the proceeds from the sale of recyclables and the Manitoba Product Stewardship Corporation rebate.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

Adopted by consent.

Access to an Existing Office/Maintenance Garage Building located at 1730 McGillivray Boulevard
File SC-1(31) (Vol. 2)

899 - 4. The Standing Policy Committee on Public Works has been advised that an application has been received from Sherwood Park Homes, for the construction of a non-conforming private approach on the west side of Waverley Street, south of McDonald Road. In future, McDonald Road may be legally closed, sold and converted into a private roadway, therefore no longer being a public right-of-way. As a result, Manitoba Telecom Services will not have access to their two existing private approaches, which currently adjoin McDonald Road.

This application is non-conforming under The City of Winnipeg Private Approaches By-Law No. 6546/95 Section 3, Subsection (5), which states:

> *"(5) No approach shall be constructed, erected or installed on any of the streets or portions of streets set forth in Schedule 3 hereto, except where there is no other means of access; and in such instances the approval of any application will be on a temporary basis effective only until other streets, lanes or service roads are provided, from which access may be obtained."*

This section of Waverley Street is contained within Schedule 3 of the by-law, and contains two 7.3 metre wide roadways separated by a median which carry approximately 13,300 northbound and 15,000 southbound vehicles in a typical 12 hour weekday period between 07:00 and 19:00, with a speed limit of 80km/h. There is an existing two storey office/warehouse/maintenance garage building on the land, with a storage yard and parking for approximately 150 vehicles. The site is currently served by two private approaches, approximately 6.0 metres and 10.0 metres in width, both located on the south side of McDonald Road, west of Waverley Street.

The Public Works Department does not expect that this non-conforming channelized approach will cause any traffic operating problems on Waverley Street.

There is no financial impact or cost to the City if this non-conforming private approach is approved.

The Standing Policy Committee on Public Works recommends:

I. That the application for the construction of one 15.0 metre channelized private approach on the west side of Waverley Street approximately 76.6 metres south of McDonald Road (as shown on Drawing No. A-9308) be approved.

II. That the City Solicitor/Manager of Legal Services be instructed to prepare for submission to Council, an amendment to Schedule 3 of the Private Approaches By-law No. 6546/95.

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III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Adopted by consent.

Intra-City Movement of RTAC Trucks in Winnipeg File ST-5.2 (Vol. 25)

900 - ***Note: Clause 5 has been laid over by the Executive Policy Committee.***

Laid over by the Executive Policy Committee

STANDING POLICY COMMITTEE ON PUBLIC WORKS

CONSIDERATION OF BY-LAWS

901 - On motion of Councillor De Smedt, the rule was suspended and By-law No. 7514/99, a by-law of The City of Winnipeg to amend By-law 1573/77, being The City of Winnipeg Traffic By-law, was read a first, second and third time, the rule being suspended for the third reading, and was passed and ordered to be signed and sealed. File ST-5.2 (Vol. 25)

STANDING POLICY COMMITTEE ON PUBLIC WORKS

QUESTION PERIOD

902 - Councillor Timm-Rudolph asked why Clause 5 of the Report of the Standing Policy Committee on Public Works dated September 27, 1999, "Intra-City Movement of RTAC Trucks in Winnipeg", was laid over by the Executive Policy Committee.

Councillor De Smedt deferred the question to His Worship Mayor Murray who responded that the Executive Policy Committee required additional information to address some concerns that were not answered in the report. His Worship noted the importance of the item and indicated that it would be forwarded to the November 17, 1999 meeting of Council.