REPORT OF THE

STANDING POLICY COMMITTEE ON

PROTECTION AND COMMUNITY SERVICES

DATED JANUARY 11, 1999

On motion of Councillor Vandal, the Report of the Standing Policy Committee on Protection and Community Services, dated January 11, 1999, was considered clause by clause.

Moved by Councillor Vandal,
That the Consent Agenda, Clauses 2,3,4,5,6 and 7 be adopted.

Carried.

Approval to Participate and Enter into an Agreement for the Utilization of a Personal Pager System as a Tool in Preventing Crime File GF-2 (Vol. 50)

293 - 1. The Standing Policy Committee on Protection and Community Services has been advised that the Crime Watch Pager Program has been developed in conjunction with Manitoba Justice, the Manitoba Chamber of Commerce, the Winnipeg Chamber of Commerce, Manitoba Telephone System, Fine-Line Communication and the Winnipeg Police Service.

The program is based on a similar successful program in the Charing Cross section of London, England (Buckingham Palace area). The pager program provides for a quick means of receiving and disseminating information about crime or suspicious activity. When any of the partners in the program become aware of a situation in which a crime has or may occur, all other partners are paged with the information in an effort to stop, deter the activity, or apprehend possible suspects. This program will be particularly beneficial in areas where there is a concentration of stores such as shopping malls.

The Crime Watch Pager Program is an innovative use of technology which links retail businesses, security firms, the Downtown Watch Patrol, Winnipeg Transit and the Police, with the use of alpha/numerical pagers.

This initially will be a pilot program of which four areas of the City has been selected: Polo Park, Portage Place/Graham Mall Area, Selkirk Avenue Biz and Garden City.

A total of one hundred and twenty-five pagers will be utilized in the City during the pilot program which will run from November 1998 through March 1999.

The program is being funded by the Provincial Minister of Justice and if continued after the pilot will be sustained by the users of the system, through the purchase and or rental of the pager, plus the monthly fee for the service. The program will become incorporated into MTS's services.

In terms of the commitment on the part of the Police Service, there is no cost. With respect to equipment, for every ten pagers in operation the Police Service will receive one pager for our use with no service charges. Our commitment is to promote the program within the business community, provide training which involves meeting with a user to insure everything is understood. This is after they have been provided with the informational package which accompanies the pager, by MTS. This is a benefit to the Police Service because it furthers the goals of Community Based Policing by encouraging community involvement in pro-active crime prevention and establishes a rapport between the Officer and the user.

It is clearly understood by all parties involved in the program that the system is an informational network and in no way does this program replace established means of reporting incidents to Police. In effect, the Police Officers carrying pagers "feed" off the information as they see fit. However, the Police have the capability of getting information to the users quickly.

Entering into an Agreement with the Government of Manitoba requires Council approval.

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There is no financial impact with the Crime Watch Pager Program.

The Standing Policy Committee on Protection and Community Services recommends:

I. That the Winnipeg Police Service receive permission to enter into an Agreement with the Government of Manitoba, and other independent organizations for the implementation of a Crime Prevention Pilot Project in which personal pagers are utilized as a warning system for those who participate in the project.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Councillor Vandal,
That the clause be referred back to the Standing Policy Committee on Protection and Community Services.

Carried.

City of Winnipeg Owned, Leased or Occupied Facilities - Compliance with Current Fire and Building Codes
File GF-1 (Vol. 16)

294 - 2. On September 29, 1998, Council ruled automatic referral of the following motion to the Standing Policy Committee on Protection and Community Services, under Rule 16.1 of the Procedure By-law No. 5400/90, namely:

Moved by Councillor Lubosch,
Seconded by Councillor Silva,

WHEREAS October 4th to October 10th is National Fire Prevention Week;

AND WHEREAS The City of Winnipeg has the responsibility to ensure that all its owned and/or leased and occupied workplaces and facilities meet all current fire codes and building codes and/or code equivalencies as prescribed by law in The City of Winnipeg and The Province of Manitoba;

AND WHEREAS the practice of fire prevention strategies has been demonstrated to save costs measured in human life, injury and dollars;

THEREFORE BE IT RESOLVED that, The City of Winnipeg inspect and ensure that all of the City's owned and occupied buildings and facilities comply with all current fire and building codes as prescribed by law in The City of Winnipeg and The Province of Manitoba.

On November 25, 1998, Council adopted Clause 1 of the Report of the Standing Policy Committee on Protection and Community Services, dated November 17, 1998 requesting an extension of 60 days, inasmuch as this matter has been referred to the Fire Prevention Branch (Emergency Response Services), the Civic Accommodations Division and the Planning and Land Use Division (Property and Development Department) for report back.

On December 3, 1998, the Standing Policy Committee on Protection and Community Services received a verbal report on this matter.

On January 11, 1999, the Standing Policy Committee on Protection and Community Services received a verbal report from the Chief Operating Officer, Emergency Response Service Department with respect to this matter.

That an extension of time of six (6) months be requested inasmuch as the Fire Prevention Branch (Emergency Response Service) is presently reviewing and preparing a strategy to comply with current fire and building codes in City of Winnipeg owned, leased or occupied facilities.

Adopted by consent.

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The Use of Automatic External Defibrillators by The City of Winnipeg's First Responders File GF-3 (Vol. 24)

295 - 3. The Standing Policy Committee on Protection and Community Services has been advised that on June 26, 1995, the former Committee on Protection, Parks and Culture considered the matter of the feasibility and cost associated with implementing the use of automatic external defibrillators and requested that the Administration report back on the feasibility of First Responders utilizing AEDs. (AEDs are devices that can deliver electrical currents to the heart to treat arrhythmia, they are portable and have electro cardiographic monitoring capacity).

In January 1996, the Commissioner requested that the Medical Director for the Ambulance and Fire Departments design a feasibility study on the possible benefits of First Responders utilizing AEDs. On January 30, 1996, the Medical Advisory Committee reviewed the methodology proposed by the Medical Director and concluded that accurate response times for both Ambulance and Fire Departments were needed to assess the effectiveness of equipping First Responders with AEDs.

On May 22, 1996, a new computer-aided dispatch system was activated permitting a more accurate collection of Fire and Ambulance Departments' response times. Response times were measured in seconds rather than minutes.

On May 30, 1997, the Medical Director presented the findings in a report entitled "Time to Defibrillation." The report contained the results of all out-of-hospital cardiac arrests for a one year period of time, from May 22, 1996 to May 21, 1997.

In December 1997, the Ambulance and Fire Departments were amalgamated as the new Emergency Response Service Department (ERS).

In April 1998, the Chief/Director of Emergency Response Service made a proposal to the Chief Administrative Officer entitled "Project Defibrillation." The objective of the project was to equip the Department's first responders with AEDs. The study indicated that the average response time for first responders is four minutes while ambulance personnel is nine minutes. If first responders were able to administer early defibrillation using AEDs to Sudden Cardiac Arrest (SCA) victims the chance of successful resuscitation would increase on average by 35%. The enhanced survival rate due to early defibrillation would save eight lives per year in Winnipeg.

The Director of ERS and the Chief Administrative Officer approached the Provincial Government for funding. In September 1998, the Province of Manitoba announced that it would fund "Project Defibrillation" with a grant of $250,000.00. The cheque was received on Wednesday, November 18, 1998 and a tender was issued in early December, 1998 for AEDs.

On December 14, 1998, the Chief Operating Officer and the Medical Director of ERS were advised that the City of Winnipeg was eligible to receive a grant from the Medtronic Foundation.

Heart Attacks: More than 400,000 people suffer Sudden Cardiac Arrest (SCA) each year in Canada and the United States. An estimated 5% of these victims survive. According to Health Canada and the American Heart Association, more than 25,000 deaths could be prevented each year if automatic external defibrillators (AEDs) were more widely available to first-line responders, such Fire Department personnel and police officers.

Cardiac arrest can be successfully resuscitated if early defibrillation is available. Cardiac arrest patients usually exhibit a very rapid and chaotic cardiac rhythm which is nonperfusing, meaning no pulse. This cardiac rhythm is called Ventricular Fibrillation (VF). The only treatment for ventricular fibrillation is the application of an "electric shock" that ceases chaotic heart action allowing for the resumption of a normal heart rhythm. This treatment is called defibrillation.

Defibrillation must be delivered within minutes of a sudden cardiac arrest in order to have the best chance of success. The likelihood of successful resuscitation decreases by approximately 10% for each minute that passes. Since First Responders are the first on the scene (average response time is 4 minutes), one cannot wait for another resource to perform defibrillation such as ambulance personnel (average response time is 9 minutes).

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A Minneapolis-based foundation known as The Medtronic Foundation provides funding under their HeartRescue program to first responder units in selected communities. Over a two-year period the Foundation donated $1.8 million to 23 United States and 10 international communities.

The main objective of the study is to determine the rate of survival to hospital discharge among victims of out-of-hospital cardiac arrest in HeartRescue communities. This study has the advantage of being a multi-centre study that will record data from a large number of cardiac arrests from 33 cities. The data can provide descriptive information regarding the value of early defibrillation programs. Research using the survival statistics from HeartRescue communities will continue for two years.

To be eligible for the program, Winnipeg's first responder organization had to demonstrate having:

1. Medical systems in place using emergency medical dispatch networks (911 or similar system);
2. Responsibility for "first response" cardiac emergencies;
3. Capability of simultaneous despatch of ambulance and first responders;
4. Authority of a medical director and approval to use AEDs;
5. Average response time reaching cardiac emergencies of 6 minutes or less; and
6. Willingness to publish survival rates of cardiac arrest victims after use of AEDs.

The City of Winnipeg is also responsible for training personnel to use the AEDs and for sending the Medtronic Foundation complete AED usage information on a quarterly basis for two years. The Foundation will collect the cardiac survival statistics obtained through using AED devices, and make the results available for publication.

The department is recommending a tender award for the purchase of 29 AEDs in order to implement "Project Defibrillation." The Emergency Response Service has been informed that this initiative has qualified the City of Winnipeg to receive funding from the Medtronic Foundation. These 1998 funds needed to be disbursed by the end of year. The Medtronic Foundation has agreed to extend its deadline to the end of January 1999. Upon presentation of an invoice and Winnipeg's application to the HeartRescue Program, the Medtronic Foundation will allocate up to $ 36,000.00 (US funds) for the purchase of AEDs.

Council, is the only authority which can approve Winnipeg's application to participate in the Medtronic Foundation HeartRescue Program. The Financial Impact is available in the office of the City Clerk.

The Standing Policy Committee on Protection and Community Services recommends:

I. That authorization be given to the Emergency Response Service to participate in the Medtronic Foundation HeartRescue Program.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

Recommendations for Amusement Tax Exemption File FL-6 (Vol. 18)

296 - 4. The Standing Policy Committee on Protection and Community Services has considered recommendations received from the Winnipeg Arts Advisory Council for exemption to the Amusement Tax By-law.

The Standing Policy Committee on Protection and Community Services submits draft by-law and recommends:

I. That the following list of exemptions be added to Schedule "E" of the Amusement Tax By-law No. 3107/81, namely:

Manitoba Choral Association for:
"Manitoba Sings!" at the Pantages Playhouse Theatre on February 7, 1999

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Granite Curling Club for:
World Curling Tour at the University of Manitoba Max Bell Centre Arena on March 17 to 21, 1999

Manitoba Recreational Canoeing Association for:
Water Walker Film and Video Festival at the Manitoba Museum Theatre A on April 11, 1999

Theatre Projects Manitoba for:
"The Last Man and Woman on Earth" at the Studio Theatre, Prairie Theatre Exchange on February 3 to 13, 1999
"I Do, Do You?" at the Studio Theatre, Prairie Theatre Exchange on May 19 to 29, 1999

Festival du Voyageur Inc. for events at various St. Boniface locations:
The 30th Anniversary Opening Ceremonies on February 12, 1999
Governor's Ball on February 13, 1999
Fiddling and Jiggling Contest on February 13, 1999
Children's Performance on February 14, 1999
Discovery Night on February 16, 1999
Celtic Night on February 19, 1999

Winnipeg Symphony Orchestra for the *New Music Festival* at the Manitoba Centennial Concert Hall:
Obsessions on January 29 and 30, 1999
Millennium's Edge on January 31, 1999
du Maurier Canadian Composers Competition on February 2, 1999
Tabula Asia on February 3, 1999
Two Strings and a Bone on February 4, 1999
The Cabinet of Dr. Caligari on February 5, 1999
Gorgon on February 6, 1999

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

1999 Cultural Grants - Interim Operating Grant Recommendations from the Winnipeg Arts Advisory Council
File FG-1.1

297 - 5. On November 7, 1984, Council established the Winnipeg Arts Advisory Council and delegated it with the responsibility for screening applications, definition of criteria and recommendations as to appropriate grant levels for cultural organizations. The Winnipeg Arts Advisory Council forwards its recommendations to the Standing Policy Committee on Protection and Community Services.

On January 11, 1999, the Standing Policy Committee on Protection and Community Services considered and approved recommendations from the November 23, 1998, meeting of the Winnipeg Arts Advisory Council for interim operating grant funding to various cultural organizations.

Council Policy on Cultural Grants (C302), administered by the Standing Policy Committee on Protection and Community Services, provides that the Committee shall adjudicate all applications within the global allocation and have final authority to approve grants which qualify under this policy, to an amount of $50,000.00 per individual grant. It shall submit to Council, with its recommendation for approval, all requests for grants in excess of this amount.

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The Standing Policy Committee on Protection and Community Services recommends:

I. That the 1999 Interim Operating Grants be approved for the following cultural organizations:

Organization	Category	Interim Grant
Manitoba Theatre Centre	Theatre	52,640.00
The Royal Winnipeg Ballet	Dance	87,120.00
Winnipeg Art Gallery	Museums/Galleries	118,800.00
Winnipeg Symphony Orchestra	Music	58,220.00

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Community Incentive Grant Application - Kelvin High School
File PR-2.6(32) (Vol. 5)

298 - 6. The Standing Policy Committee on Protection and Community Services has been advised that the City Centre Community Committee, at its meeting on December 1, 1998, considered an application from Kelvin High School for a Community Incentive Grant in the amount of $5,000.00, to assist with the cost of athletic uniforms and safety mats, located at 255 Kingsway Avenue.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program.

The City Centre Community Committee recommended approval of a Community Incentive Grant to Kelvin High School in the amount of $5,000.00, for the purpose requested.

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the City Centre Community Committee and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance, namely: -

a) The organization is to be a non-profit community recreation and sport organization or a non-profit organization offering recreational services;

b) The project is to make a significant contribution to the long-term benefit of the community-at-large in terms of improved facilities;

c) The project is not to compete with or duplicate other community facilities;

d) The project is to benefit the community-at-large and remain accessible to all members of the community;

e) The project is to clearly articulate a plan of activities including projected work schedules, material, labour, equipment and other project requirements and lead to the completion of a substantial physical product; and

f) The applicant has requested one hundred percent (100%) of the total project cost and therefore would not be contributing fifty percent (50%) of the capital costs from their own sources.

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II. That a Community Incentive Grant in the amount of $5,000.00, be approved to Kelvin High School for the purpose requested, subject to the following conditions:

a) Approval of final plans and specifications for the project by the Director; and

b) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Community Incentive Grant Application - Wolseley Business Group
File PR-2.6(32) (Vol. 5)

299 - 7. The Standing Policy Committee on Protection and Community Services has been advised that the City Centre Community Committee, at its meeting on December 1, 1998, considered an application from the Wolseley Business Group for a Community Incentive Grant in the amount of $5,000.00, to assist with the cost of purchasing interior and exterior lights, installation of decorative signs on existing poles and placement of "collars" on utility standards on Westminister Avenue between Home and Lipton Street.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program.

The City Centre Community Committee recommended approval of a Community Incentive Grant to the Wolseley Business Group in the amount of $5,000.00, for the purpose requested.

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the City Centre Community Committee and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance, namely: -

a) The organization is to be a non-profit community recreation and sport organization or a non-profit organization offering recreational services;

b) The project is to make a significant contribution to the long-term benefit of the community-at-large in terms of improved facilities;

c) The project is not to compete with or duplicate other community facilities; and

d) The applicant has requested one hundred percent (100%) of the total project cost and therefore would not be contributing fifty percent (50%) of the capital costs from their own sources.

II. That a Community Incentive Grant in the amount of $5,000.00, be approved to the Wolseley Business Group for the purpose requested, subject to the following conditions:

a) Approval of final plans and specifications for the project by the Director; and

b) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

STANDING POLICY COMMITTEE ON PROTECTION AND COMMUNITY SERVICES

CONSIDERATION OF BY-LAWS

300 - On motion of Councillor Vandal, By-law No. 7360/99, a by-law of The City of Winnipeg to amend the Amusement Tax By-law No. 3107/81, was read a first, second and third time, the rule being suspended for the third reading, and was passed and ordered to be signed and sealed. File FL-6 (Vol. 18)

Councillors Clement and Golden asked to be recorded as having voted against all three readings of By-law No. 7360/99, in accordance with Rule 50.7 of the Procedure By-law.