REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED SEPTEMBER 16, 1998

On motion of Her Worship Mayor Thompson, the Report of the Executive Policy Committee, dated September 16, 1998, was considered clause by clause.

Moved by Her Worship Mayor Thompson,
That the Consent Agenda, Clauses 1,2,3,4 and 5, be adopted.

Councillor Lazarenko requested that Clause 1 be pulled from the Consent Agenda.

Councillor Thomas requested that Clause 2 be pulled from the Consent Agenda.

Councillor Silva requested that Clause 4 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 3 and 5 was put and declared carried.

KPMG Report - "1997 Flood - Lessons Learned Surrounding the Emergency Response Decision Making Processes - City of Winnipeg - (May 1998)"
File PD (Vol. 13)

1035 - 1. The Executive Policy Committee has been advised that following the Flood of 1997 a comprehensive review process was undertaken. The KPMG report (a “third-party” analysis) is one element of this review. It was originally envisioned that the process would take 6 - 12 months to unfold.

The “Final Version” of the report as submitted, copy of which is on file in the office of the City Clerk, was preceded by two earlier drafts, each subjected to a thorough review in turn.

The report has been reviewed by the Emergency Preparedness and Coordination Committee (EPCC). On balance, it is judged that the report is very good. It is with justification, very complimentary towards the Political and Administrative leadership of the City.

EPCC has found that there is considerable over lap between the recommendations in the KPMG report and the recommendations in the City’s own flood report. This appears to be a very important validation process.

The report provides a thoughtful analysis of the City’s activities and the efforts of the Consultants at KPMG is appreciated.

The KPMG report was commissioned by senior administration for the purpose of having a third party review of the City’s response to the flood.

Comprehensive emergency management entails reducing risk through anticipatory actions. These actions can take place during the recovery of an emergency situation and during the preparedness for a potential emergency situation. The City of Winnipeg is currently in the recovery phase of the “flood of the century”. Actions to mitigate against the hazards of future floods can best be developed during this window of opportunity.

A number of opportunities are presented for consideration by Council. These opportunities form an integral part of the comprehensive emergency management cycle. With two successive years of major flooding in the Red River Valley, the City of Winnipeg should consider revising its emergency plans.

The interest demonstrated and the insight provided by the interviewees constitutes a building block to developing an even more comprehensive City of Winnipeg Emergency Plan.

The recommendations that follow are submitted for consideration by Council as part of a five part post flood review.

Report of the Executive Policy Committee dated September 16, 1998

The Executive Policy Committee concurs that the following recommendations, provided in the subject report be reviewed, evaluated and implemented by the Administration where appropriate, namely:

1. Development of a plan specific to a sustained emergency

2. Formalize the organizational structure evolved to handle the "Flood of the Century" - establish a minimum of three teams distinct from normal City operations, lead by senior administrators, reporting to the ECC and re-grouping the skills and expertise required to a) manage the sustained emergency and b) simultaneously maintain basic municipal services.

   A. EPCC
   B. Planning Team with relevant experts
   C. City Operations Team
   D. Other, as required

3. Activate the ECC early on in the emergency situation, i.e., with the first recognition of a potential emergency and prior to the formal declaration of a state of emergency.

4. Develop a community approach to emergency management by involving the various partners in the planning and feedback components of the comprehensive plan.

5. Clarify the roles and responsibilities of all emergency organization partners by involving them in reviewing emergency plans.

6. Review the representation at the EPCC for omissions, (e.g., human resources and volunteer coordinator) and cross representation (e.g., external agencies, provincial and military representation).

7. Establish criteria to define the evolution/escalation of a sustained emergency.

8. Formalize an internal and external communications plan for a sustained emergency tailored to the needs of each recipient.

9. Provide Emergency Management System training to elected officials.

10. Conduct a simulation of the revised emergency plan.

11. Retain a core of EOC coordinators in the post - emergency phase.

12. Store emergency plans, checklist and pre-formatted reports and logs on a microcomputer system.

13. Implement a more rigorous approach to reviewing the status of various departmental plans.

14. Develop a more disciplined approach to providing information to the decision makers (e.g. agenda, minutes, situation analysis and recommend action) and recording information during the event.

15. Relocate the EOC into more functionally adequate space with the required equipment.

16. Draft a bylaw formalizing the lines of authority and the minimum requirements to be detailed in the City's Comprehensive Emergency Plan .

17. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Councillor Timm-Rudolph,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee dated September 16, 1998

E911 Service Enhancement
File GF (Vol. 12)

1036 - 2. The Executive Policy Committee has been advised that public safety - the integrity of our existing Emergency Support Services' 911 response information is at risk. Alternate local telephone service providers will commence operation in Winnipeg in October, 1998. The federal regulatory authority has mandated the proposed service as the only solution for maintaining key emergency response information needed by Police, Fire, and Ambulance.

The City has provided '911' (and previously '999') service to its citizens since the 1950's. In 1990 the service was upgraded to provide the most modern Automatic Location Indication (ALI) and Automatic Number Indication (ANI) service available at the time.

In 1998 the Federal Government regulatory authority (Canadian Radio Television Commission) authorized competitive local telephone service providers to compete with the existing telephone company. The existing City 911 ANI and ALI service can not be used to handle telephone service providers other than Manitoba Telecom Services.

MetroNet Communications, a Competitive Local Exchange Carrier, will be commencing service in Winnipeg in October, 1998. Any City of Winnipeg business or citizen who subscribes to local telephone service with MetroNet (or by other Competitive Local Exchange Carrier subsequently operating in Winnipeg) will be denied Automatic Location Indication (ALI) and Automatic Number Indication (ANI) service should they call our 911 emergency centre.

The Acting Chief of Police, T. McGregor has said:

> "I am not aware of any major police services in Canada that don't have the ANI/ALI feature with E911. This feature saves lives and is critical when dealing with people who call for help in life threatening situations. The loss of this feature would be a huge step backward and might needlessly endanger the lives of any citizens calling 911 in a crisis."

The ALI displays the address of the calling telephone to our emergency operators, ensuring quick dispatch of emergency service even if the caller cannot speak or clearly describe their location. By Canadian Radio Television Commission regulation, the City must agree to subscribe to the MTS 'Province-Wide Enhanced 9-1-1 Service' if we wish to provide ALI service to all callers to our emergency services.

This situation will result in a surcharge of .25 per month for city residential and business telephone lines. Manitoba Telecom Services has agreed to supply to the City, at no cost, upgraded equipment which will facilitate improvements in our E911 contingency processes. This equipment is valued at over $100,000 and was planned to be purchased from future Capital funds. The Winnipeg Police Service Current budget will be reduced by approximately $110,000 per year in the future. Other City telephone service current budgets will be increased approximately $20,000 per year to pay the $0.25 per month surcharge on our own telephone lines resulting in a net saving to the City of $90,000 per year.

It is expected that early subscribers to MetroNet and other emerging Competitive Local Exchange Carriers will be mostly businesses, with residences following months later. Nevertheless emergencies requiring 911 service happen at businesses as well as private residences. Incidents will occur where precious emergency response time is lost due to lack of the ALI feature. At some time in the future, inevitably, treatment of an injury will be delayed and a life or lives will be put at risk. Brandon and many other municipalities in the Province have already subscribed to this service and will have the benefit of better 911 response information than Winnipeg.

The Executive Policy Committee recommends:

I. That the City of Winnipeg enter into an agreement with the Manitoba Telecom Services to provide an Enhanced 911 service to the citizens of Winnipeg.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Report of the Executive Policy Committee dated September 16, 1998

Moved by Her Worship Mayor Thompson,
Adoption of the clause.

Carried.

Councillors Golden and Silva asked to be recorded as having voted against the clause, in accordance with Rule 50.7 of the Procedure By-law.

Winnipeg Development Agreement - Reallocation of Funds from Program 5C: Employment Equity to Program 3A: Neighbourhood Revitalization - Funding Application from West Broadway Development Corporation
Files FR-3.2 (PA 5) (Vol. 1) and FR-3.2(PA 3) (Vol. 2)

1037 - 3. The Executive Policy Committee has been advised that on August 4, 1995, the Program Authorization for the Neighbourhood Revitalization Program 3A was approved by all three levels of government. The objectives of the Program is to: 1) revitalize older residential neighbourhoods; 2) empower local residents to take ownership of their neighbourhood by making them full partners in setting program priorities, and; 3) apply the concept of multi-disciplinary neighbourhood resource centres as a key tool for more effective delivery of community based services.

On September 25, 1996, City Council adopted a work plan to administer the Neighbourhood Revitalization Program.

In December, 1997, the Program Authorization for the Employment Equity Program 5C was approved by all three levels of government. The objective of the Program is to provide enhanced employment opportunities within the City of Winnipeg organization for both existing as well as potential employees, primarily to designated target groups including: Aboriginal people, women, people with disabilities, and visible minorities.

On July 23, 1997, City Council adopted the business plan for the Employment Equity Program.

The Program Authorization for Program 3A: Neighbourhood Revitalization indicates that the program will target the City's highest needs neighbourhoods sequentially as, first the Spence vicinity, second the Lord Selkirk vicinity, and third the West Broadway vicinity. However, only the first two neighbourhoods were subsequently approved in the work plan, due to insufficient funding for all three. Funding in the amount of $2,000,000 was approved for each of the Spence and Lord Selkirk neighbourhoods.

It is now proposed that funds in the amount of $300,000 be transferred to Program 3A towards the West Broadway area. The funds are proposed to be reallocated from Program 5C: Employment Equity, as this program is not likely to utilize its target funding. The Employment Equity Program had a late start relative to all the other Winnipeg Development Agreement programs, but more importantly, there has been a general reduction in staff hiring due to reorganization in the City organization.

As the proposed reallocation of funds involves two components of the Winnipeg Development Agreement, the WDA Policy Committee (Minister Lloyd Axworthy, Minister Jack Reimer, Her Worship Mayor Susan Thompson) had to approve the reallocation pursuant to clause 5.2(d) of the Agreement. The Policy Committee met on September 4, 1998 and approved the reallocation.

The CAO Secretariat has received a request for funding from the West Broadway Development Corporation, dated August 28, 1998. The request is for $300,000 to support a neighbourhood based employment resource centre, a housing initiative, a youth oriented arts centre and in assisting the Corporation to broaden and develop their funding base.

Report of the Executive Policy Committee dated September 16, 1998

The West Broadway Development Corporation is non-profit and is the legally incorporated arm of the West Broadway Alliance. Its Board of Directors of fifteen is elected by its membership which is comprised of both individuals and organizations, and the majority of individuals must reside in the West Broadway area. The West Broadway Alliance was formed in March, 1997 with more than sixty representatives of organizations in the neighbourhood. At the initial meetings of the Alliance, a strategic plan was developed for the neighbourhood, as well as a number of working groups to focus on housing, economic development, community participation, social and community development and organizational development.

Through the efforts of the Alliance, they have had many successes, as follows, and as described in more detail in the proposal: murals to replace graffiti, annual spring clean-up of the neighbourhood, tenant-landlord cooperation to recognize excellent rental properties, establishment of a job skills bank of area residents, a number of physical enhancement (greening) initiatives, the arts centre for youth, community celebrations, a housing initiative, neighbourhood centre activities such as the odd jobs for kids project, a computer literacy program, the Gordon Bell Alternative Education Program, and the Urban Sports Program (WDA Program 2: Urban Safety).

The West Broadway Development Corporation proposes to distribute the requested funds as follows:

1) West Broadway Employment Resource Centre ($100,000) - The Centre will provide educational services and increase the employability level of West Broadway residents, generally the unemployed and under employed.

2) West Broadway Housing Initiative ($100,000) - This initiative will acquire and renovate derelict or poor housing stock, for affordable home ownership, cooperative housing or affordable rental housing.

3) Art City ($40,000) - Funds will be allocated towards the purchase of 616 Broadway, the storefront for Art City. This centre is a safe alternative to the streets for neighbourhood youth providing exposure to a variety of artistic media.

   West Broadway Development Corporation has also applied separately for an additional $40,000 through the City Centre Community Committee for funding from the Land Dedication Reserve Account towards the purchase of 616 Broadway.

4) Organizational Development ($60,000) - Financial support for administrative tasks and fund raising efforts for West Broadway Alliance.

The Executive Policy Committee recommends:

I. That the reallocation of $300,000 from Program 5C: Employment Equity to Program 3A: Neighbourhood Revitalization, be approved.

II. That funding in the amount of $300,000 be approved to support a number of projects proposed by the West Broadway Development Corporation, under the Neighbourhood Revitalization Program 3A of the Winnipeg Development Agreement.

III. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

Land Dedication Reserve Expenditure - Acquisition of 616 Broadway for community use as Art City - West Broadway Development Corporation (Broadway Neighbourhood Centre)
Files EP-2 (Vol. 24) & FI-2.4(32) (Vol. 6)

1038 - 4. The Executive Policy Committee has been advised that on July 31, 1998, the West Broadway Development Corporation sent a letter to Councillor Murray requesting financial support of the community effort to acquire the property at 616 Broadway for community use, as an art centre, to be known as “Art City”.

Report of the Executive Policy Committee dated September 16, 1998

On August 11, 1998, the City Centre Community Committee considered this request and recommended that an expenditure of $40,000.00 be approved from the Land Dedication Reserve Fund to assist with the cost of acquisition of 616 Broadway by the Broadway Neighbourhood Centre, c/o West Broadway Alliance for use as "Art City", a centre for creative activities for West Broadway Youth.

On August 21, 1998, the Offer to Purchase Real Estate submitted by the West Broadway Development Corporation (WBDC) for the purchase of 616 Broadway for the sum of $85,000.00 was accepted. In addition, on this date Assiniboine Credit Union approved a mortgage for WBDC, in the amount of $63,750.00 to facilitate purchase of property located at 616 Broadway. The remainder of the $85,000.00 purchase price was submitted in the form of a down payment and security deposit.

On August 26, 1998, the Executive Policy Committee reviewed the recommendation from City Centre Community Committee and referred the matter to the Administration for a report.

On August 28, 1998, the CAO Secretariat received a request for WDA funding in the amount of $300,000.00 from the WBDC of which $40,000.00 of these funds were also to be allocated towards the purchase of 616 Broadway. A copy of the WBDC Business Plan was submitted as supporting information with this application. The current request (of $40,000.00) is in addition to the $40,000.00 included in the WDA request.

"Art City" is a centre of creative activities for West Broadway youth sponsored by the WBDC, that operated from 616 Broadway over the summer months. The West Broadway Development Corporation is non-profit and is the legally incorporated arm of the West Broadway Alliance. The Art City pilot program was very successful and the organizers are committed to developing "Art City" as an ongoing program. The "Art City" project proposal has recognized the cultural diversity in the West Broadway area, and intends to provide a safe alternative to the streets, for the at-risk youth in this neighbourhood. Youth boredom and gang activity are some of the prevalent problems in this neighbourhood area. The fundamental goal of "Art City" is to provide constructive cultural activities for youth and utilize art as a tool to facilitate healing, growth and communication among people of different ethnic, racial, religious and cultural backgrounds.

The "Art City" concept and the provision of positive cultural activities for at-risk youth merits strong consideration. A summer pilot program was incorporated and by all indications the project was successful in providing a safe alternative for the at-risk youth in the neighbourhood. Budget resources attained through the support of private foundations/individuals, Urban Green Team funding and several corporate sponsors enabled the Art City project to operate during the summer of 1998, (seven hours per day, five days per week) with an average of twenty-three daily participants aged 12-16 years.

To ensure the sustainability of the project, the Broadway Neighbourhood Centre (formerly Broadway Community Centre), a long-standing, community-based volunteer board, has been approached to manage the project. The Board has held preliminary discussions and indicated some interest in the operation of the premises and the program. However, there are two main issues for consideration as follows:

1. Operational Requirements of the Premises

   Although Broadway Neighbourhood Centre is no longer, by definition a "community centre", the portion of its grant provided to offset the costs of facility operations (maintenance supplies and utilities) is based on the criteria specified under the Universal Funding Formula for Community Centres. Under this newly revised formula, $2.04 per square foot is allocated for this purpose. If Broadway Neighbourhood Centre agrees to operate the facility based on approximately 2,000 sq. ft. for the property at 616 Broadway, the annual operating grant for the Broadway Neighbourhood Centre would be increased by $4,080 to reflect increased facility costs. The City would also be responsible to provide property and liability insurance coverage for the operation of these premises.

2. Operational Requirements of the Program

   At present, the Broadway Neighbourhood Centre is operating the Art City project on an interim schedule for three days per week within existing resources.

   In an effort to continue with the success of the summer pilot project, representatives from the Broadway Neighbourhood Centre, West Broadway Development Corporation and local volunteers have drafted proposals to a number of agencies. These include Heritage Canada, Federal Justice Department to Initiatives, Can West Global Communications and the Manitoba Arts Council in the hopes of securing adequate funding to offset the long term seven day a week operating costs which include staffing, equipment and supplies.

Report of the Executive Policy Committee dated September 16, 1998

The Community Development and Recreation Services Division of the Community Services Department is prepared to play an active role within the project through a combination of efforts highlighted by recreation leadership development training opportunities; identification and assistance as a partner agency in any funding proposals; assistance in securing and developing volunteer support staff and the potential provision of recreation supplies. These efforts would be consistent with the Division's mandate related to the pursuit of effective strategies and programs, developed in collaborative partnerships, for targeted, high need children and youth populations.

The Property and Development Services Department has not been involved in the development of the purchase of 616 Broadway by the West Broadway Development Corporation. The purchase of the property was precipitated by an offer to purchase from the adjacent Pawn Shop which proposed to use the space for storage. The owner gave first right to purchase the property to Art City. The purchase price of the property was $85,000. West Broadway Development Corporation intends to fund this purchase through $40,000 secured from the Land Dedication Reserve Fund and through $40,000 secured through the Winnipeg Development Agreement 3A: Neighbourhood Revitalization.

At this time no formal appraisal of the property at 616 Broadway has been conducted. The Assiniboine Credit Union only conducted an informal appraisal prior to approving the mortgage. The Assessment Department records indicate that the properties located at 616 Broadway and 618 Broadway (Broadway Pharmacy) have been owned by Broadway Drug Ltd. (N. Stitz) for many years and are assessed together for a total value of $114,000. As a result the value of the property at 616 Broadway remains unclear.

Presently there are two caveats filed against the property at 616 Broadway namely: 165042 by the City of Winnipeg (respecting the use of the Northly 7') and 84-62978 by Claude Neon Ltd. (respecting an expired display rental agreement). Investigations into the nature of these caveats are ongoing.

It is unclear whether the use of Land Dedication Reserve Account funds meets the criteria set out in The City of Winnipeg Act Section 627 Sub. 2. The Legal Services Department is investigating this question.

The City is being asked to fund most of the purchase price of the property. In this case it is reasonable that the City enter into an agreement in writing (to be prepared by the City's Legal Services Division) with the West Broadway Development Corporation to protect the City's investment. The tenor of the agreement would provide that should the property cease to be used for its intended purpose, title shall be transferred to the City, and the WBDC agrees that a Caveat will be registered as first charge ahead of the mortgage. The Legal Services Division is investigating this question.

The Legal Services Division will further investigate any conditions that should be imposed in regards to the proposed transfer of funds.

The property (616 Broadway) is subject to municipal and school taxes as long as it is owned and/or leased by an organization that is for profit or has shareholders. However, should ownership of the property be transferred or leased to the Broadway Neighbourhood Centre (currently exempt), the property may be considered for exemption from school taxes under Section 22 of The Assessment Act.

In addition, should Council choose to further exempt the property from municipal taxes, it could grant a special exemption by By-law. However, it should be noted that the City's Taxation Division generally advises against granting tax exemptions, as they are precedent-setting.

The Financial Impact of $40,000.00 from Land Dedication Reserve Account to assist in building acquisition and an annual operating grant based on the Universal Funding Formula in the amount of $4,080.00 are outlined on Appendix "A".

The Executive Policy Committee recommends that an expenditure of $40,000.00 from the Land Dedication Reserve Fund to assist with the cost of acquisition of 616 Broadway by the West Broadway Development Corporation be approved subject to:

I. The availability of funds from the City Centre Land Dedication Reserve Fund.

Report of the Executive Policy Committee dated September 16, 1998

II. The Legal Services Division confirming that the Land Dedication Reserve Funds can be allocated to this project.

III. The City entering into an agreement with the West Broadway Development Corporation to appropriately protect the City's investment.

IV. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Councillor Silva,
Adoption of the clause.

In amendment,

Moved by Councillor Silva
Seconded by Her Worship Mayor Thompson,

WHEREAS on September 16, 1998, the Executive Policy Committee recommended an expenditure of $40,000.00 be approved from the Land Dedication Reserve Fund to assist with the cost of acquisition of 616 Broadway by the West Broadway Development Corporation;

AND WHEREAS one of the conditions recommended by the Executive Policy Committee was for Legal Services Division confirming that the Land Dedication Reserve Funds can be allocated to this project;

AND WHEREAS the Legal Services Division have now advised that the proposed grant from the Land Dedication Reserve Account to assist in the acquisition of 616 Broadway does not fall within this policy;

THEREFORE BE IT RESOLVED that City Policy 335, the policy governing the expenditure of funds from the Land Dedication Reserve Account, be waived in this instance to allow the expenditure of $40,000.00 to assist with the cost of acquisition of 616 Broadway by the West Broadway Development Corporation.

The amendment was put and declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Appointment to the Employee Benefits Investment Committee
File GU-3.9 (Vol. 16)

1039 - 5. Section 15 (1) of the Civic Employees' Pension Plan By-Law (By-Law No. 5300/89) states:

"The Investment Committee shall consist of:

(a) two (2) persons appointed by the Members' Representatives for such term as may be fixed by the Board; and

(b) four persons, at least three of whom shall be chosen for their investment experience and competence, appointed by Council for such term as may be fixed by Council, after considering the advice and comments of the Board Members who are not Member Representatives."

Dr. John McCallum was appointed to the Employee Benefits Investment Committee on November 1, 1997, initially for a one year term, to facilitate the staggering of the Investment Committee Members' termination dates amongst different years. Dr. McCallum has made a very valuable contribution to the Investment Committee and has indicated a willingness to continue to serve on the Committee. Dr. McCallum has a PhD in Finance from the University of Toronto and has been a Professor of Finance at the University of Manitoba since 1973. Dr. McCallum has been Chairman of Manitoba Hydro since 1991 and has served as a board member or consultant to

Report of the Executive Policy Committee dated September 16, 1998

many different organizations in the community. Dr. McCallum's teaching and research interests are in corporation finance, monetary economics, capital markets, financial institutions and applied management.

The other three City representatives on the Employee Benefits Investment Committee are Mr. Marshall G. Smith, whose current appointment expires on October 31, 1999, Mr. Alan G. Howison, whose current appointment expires on October 31, 2000, and Mr. R. Keith Dowdall, who serves on the Committee due to his position with the City as Director of Corporate Finance/City Treasurer.

The term for one of the City representatives on the Employee Benefits Investment Committee expires on October 31, 1998.

The Executive Policy Committee recommends:

I. That Dr. John McCallum be appointed to the Employee Benefits Investment Committee for a three year term, from November 1, 1998 to October 31, 2001.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED SEPTEMBER 23, 1998

On motion of Her Worship Mayor Thompson, the Report of the Executive Policy Committee, dated September 23, 1998, was considered clause by clause.

Moved by Her Worship Mayor Thompson,
That the Consent Agenda, Clauses 1,2,3,4,5,6,7,8,9,10,11,12,13,14,15 and 16, be adopted.

Councillor Vandal requested that Clause 3 be pulled from the Consent Agenda.

Councillor Golden requested that Clause 12 be pulled from the Consent Agenda.

Councillor Murray requested that Clause 14 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 1,2,4,5,6,7,8,9,10,11,13,15 and 16 was put and declared carried.

Appointment of Sinking Fund Trustees for The City of Winnipeg File FI-4 (Vol. 4)

1040 - 1. The Executive Policy Committee has been advised that in accordance with The City of Winnipeg Act, the City is empowered to raise funds through the issuance of debt securities or other means of borrowing. When the City passes a by-law authorizing the issuance of a new debt instrument it may choose to issue a "sinking fund" note or debenture. The "sinking fund" debt security is characterized by a requirement that obliges the City to provide for its orderly repayment through a system of levies paid into a reserve fund known as the Sinking Fund. The by-law establishes the annual levy rate which is paid to the Sinking Fund on its anniversary. This obligation to pay the levy is considered a debt of the City which is to be paid to the Sinking Fund (Trustees). In turn, the Sinking Fund (Trustees), at the request of the City, is obliged to pay to the City, at or before maturity date of each respective sinking fund debenture, all amounts collected by way of levy, together with interest accrued thereon.

In accordance with Sections 314-332 inclusive of The City of Winnipeg Act, the Sinking Fund Trustees are empowered to act and manage the monies deposited by the City into the Sinking Fund. The Sinking Fund Trustees, as trustees of the Sinking Fund, have custody of the Sinking Fund for the purpose of investing the monies deposited into the Sinking Fund in a manner which shall accommodate the retirement of the sinking fund debt securities either before, or at, their respective maturities.

The Sinking Fund Trustees are also the trustees of eight City of Winnipeg Reserve Funds and are responsible for investing the monies deposited into these reserves in a manner which will achieve the reserves' stated objectives.

Dr. John McCallum was appointed to the Sinking Fund Trustees on November 1, 1998, initially for a one year term, to facilitate the staggering of the Sinking Fund Trustees' termination dates amongst different years. Dr. McCallum has made a very valuable contribution to the Sinking Fund Trustees and has indicated a willingness to continue to serve as a Trustee. Dr. McCallum has a PhD in Finance from the University of Toronto and has been a Professor of Finance at the University of Manitoba since 1973. Dr. McCallum has been Chairman of Manitoba Hydro since 1991 and has served as a board member or consultant to many different organizations in the community. Dr. McCallum's teaching and research interests are in corporation finance, monetary economics, capital markets, financial institutions and applied management.

The other three Sinking Fund Trustees are Mr. Marshall G. Smith, whose current appointment expires on October 31, 1999, Mr. Alan G. Howison, whose current appointment expires on October 31, 2000, and Mr. R. Keith Dowdall, who serves on the Committee due to his position with the City as Director of Corporate Finance/City Treasurer.

Report of the Executive Policy Committee dated September 23, 1998

This recommendation is consistent with a separate report from the Chairperson of the Employee Benefits Board which is also recommending the re-appointment of Dr. John McCallum as a Member of the Employee Benefits Investment Committee.

The term for one of the Trustees on the Sinking Fund expires on October 31, 1998.

Under Section 314(2) of The City of Winnipeg Act, provision is made for the appointment of Sinking Fund Trustees for The City of Winnipeg as follows:

> "314(2) The corporation referred to in subsection (1) shall consist of four trustees, of which the treasurer shall be one, and the other three trustees, none of whom shall be a member of council, shall be appointed by council."

The Executive Policy Committee recommends:

I. That Dr. John McCallum be re-appointed to the Sinking Fund Trustees for a three year term, from November 1, 1998 to October 31, 2001.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

1999 License Fees for Mobile Homes
File EL-8 (Vol. 4)

1041 - 2. The Executive Policy Committee has been advised that the recommendations in the June 19, 1991 report adopted by Council were put in place in 1991. In subsequent years, license fees for mobile homes were increased by 1.2% in 1994, 2.3% in 1995, 2.5% in 1996, .91% in 1997, and 2.3% in 1998, using the method to calculate the fees approved by Council in 1991.

The method of calculating the mobile home license fees is based on the following formula: the assessed average square foot value of mobile homes x the portion share for the class x square footage x the average city wide mill rate for the prior year.

The license fees for mobile homes are to be adjusted by new assessment information reflecting the change in the average city wide mill rate (from 60.871 to 61.756). Appendix "A" outlines the rate calculation. Mobile home fees are based on the prior year's mill rates and assessment values.

The recommended License Fees for Mobile Homes for 1999 reflects a 1.5% increase over the 1998 License Fees for Mobile Homes, an average of $5.88 per annum for mobile home owners (for every 800 square foot mobile home). At present, approximately 620 mobile homes are being licensed, therefore, the revised fees should generate approximately $294,000 in 1999, an increase of approximately $4,000 over anticipated 1998 revenues. The financial impact analysis is outlined on Appendix "B".

Council approval is required to amend By-law No. 821/74.

The Executive Policy Committee recommends:

I. That Council amend By-law No. 821/74 by repealing Schedule "A" and substituting the following schedule for mobile home rates effective January 1, 1999.

Report of the Executive Policy Committee dated September 23, 1998

LICENSE FEES FOR MOBILE HOMES		
Size of Mobile House (Based on exterior dimensions)	Current 1998 Monthly Fee	Proposed 1999 Monthly Fee
a) 400 square feet or less	$16.98	$17.23
b) Over 400 square feet		
First 400 square feet	$16.98	$17.23
Each additional 100 square feet or part thereof	$ 4.25	$ 4.31

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the Office of the City Clerk.

Adopted by consent.

Establishment of the Quartier Provencher Business Improvement Zone
File FL-7.17 (Vol. 1)

1042 - 3. The City of Winnipeg Act, Section 197(1) states the following:

"197(1) Subject to subsections (2), (3) and (4), the council may, by by-law, establish a business improvement zone when a petition signed by 10% of businesses that represent 10% of the total business assessment in the proposed zone is received by the council requesting that an area defined by the petitioners be designated as a zone."

On April 23, 1998, the City Clerk received a communication from Mr. Denis Fletcher, BIZ Officer, submitting a petition to establish a business improvement zone in the St. Boniface area. The map of the proposed zone is outlined on Appendix "A".

The petitioners represented 19.67% of the businesses that represented 27.10% of the proposed zone's total business assessment (the results of the petitions are outlined on Appendix "B"). On June 23, 1998, the City Treasurer certified that the petitioners did constitute at least 10% of the businesses that represent 10% of the total business assessment in the proposed zone.

On July 24, 1998 the Chief Financial Officer directed to the Administration:

1. That in accordance with Section 197(2) of The City of Winnipeg Act, notices be mailed to each business located in the proposed Quartier Provencher Business Improvement Zone advising that a sufficiently signed petition (certified by the City Treasurer), has been received for the establishment of this zone, thereby ensuring each business has an opportunity to submit a notice of objection.

2. That the final date by which notices of objection will be received be 30 days after the date the notices are mailed by the City.

On September 15, 1998, the City Treasurer certified that the objections to the zone did not constitute one-third of the businesses that represent one-third of the total business assessment in the proposed zone.

It should be noted that while the issuing of notices by the City after having received a petition for a zone is mandatory, the actual establishment of a zone by City Council, (as long as the number of objectors are less than one third of the businesses that represent one third of the total business assessment in the zone) is not.

It should be noted that the number of businesses objecting to the zone are less (26.36% vs. 33.33%) than required to stop the establishment of the zone. These businesses do represent 35.04% of the total assessed value.

Report of the Executive Policy Committee dated September 23, 1998

A tabulation of the notices of objection received to September 4, 1998, is provided as follows:

	Number of Businesses	Business Assessments
Total businesses within the proposed zone:	129	$2,421,360
Businesses that submitted a notice of objection:	34	$ 848,340
Businesses that object to the zone represent:	26.36%	35.04%
Required percentage for preventing the establishment of the zone:	33.33%	33.33%

As the petitioners for the proposed Quartier Provencher Business Improvement Zone have now complied with all provisions of The City of Winnipeg Act, it is now left to City Council to determine whether to create the proposed zone.

The 1998 Financial Impact would be $2,515.00.

The Executive Policy Committee recommends:

I. That the establishment of the Quartier Provencher Business Improvement Zone be approved by City Council.

II. That the by-law designating a Business Improvement Zone to be known as the “Quartier Provencher Business Improvement Zone” and establishing a Management Board, be approved by City Council.

III. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the Office of the City Clerk.

Moved by Councillor Angus,
Adoption of the clause.

Carried.

Amusement Tax - Winnipeg Chinese Cultural and Community Centre Youth Goodwill Mission from Taiwan
File FL-6 (Vol. 16)

1043 - 4. The Executive Policy Committee has been advised that the Winnipeg Chinese Cultural and Community Centre on July 15, 1997 completed an Application For Exemption From Amusement Tax for the show titled "Cultural Arts Performance" on August 1, 1997. The application for this event was not received in sufficient time to be considered by the Winnipeg Arts Advisory Council and the former Committee on Finance and Administration. The application was scrutinized by the Administration and it complied with the intent and purpose of the Amusement Tax By-law, therefore, Council approved this request for an amusement tax exemption.

Previous performances held by the Winnipeg Chinese Cultural and Community Centre have been exempt from amusement tax as they have complied with the criteria set forth in Schedule "C" of the Amusement Tax By-law No. 3107/81.

On September 2, 1998, the Winnipeg Chinese Cultural and Community Centre performed the show "Youth Goodwill Mission from Taiwan" at the Pantages Playhouse Theatre.

Report of the Executive Policy Committee dated September 23, 1998

On September 3, 1998 the Winnipeg Arts Advisory Council received an Application For Exemption From Amusement Tax for the above mentioned show. The Amusement Tax By-law states that organizations may apply for an exemption from amusement tax for that amusement by filing with the Chief License Inspector, at least 90 days before tickets are to be offered for sale. The Winnipeg Chinese Cultural and Community Centre was aware of this requirement, but did not submit their exemption form until after the performance took place and therefore was not granted an amusement tax exemption.

The Administration and the Winnipeg Arts Advisory Council concur that the Winnipeg Chinese Cultural and Community Centre would have received an amusement tax exemption for this performance as it complies with the criteria set forth in Schedule "C" of the Amusement Tax By-law. The Centre did not collect the required tax on behalf of The City.

On September 14, 1998 the Standing Committee on Protection and Community Services considered the above noted matter. Following deliberations, the Committee concurred that the Winnipeg Chinese Cultural and Community Centre would have been entitled to an exemption for the September 2, 1998 performance.

The Director of the Winnipeg Arts Advisory Council, on September 14, 1998 recommended denying the following amusement tax exemption:

> Winnipeg Chinese Cultural and Community Centre for:
> *Cultural Arts Performance Chinese Youth Goodwill Mission from Taiwan* at the
> Pantages Playhouse Theatre on September 2, 1998.

The Standing Committee on Protection and Community Services on September 14, 1998 requested, "That the recommendation of the Winnipeg Arts Advisory Council be referred to the Administration insofar as the Winnipeg Chinese Cultural and Community Centre's request for an Amusement Tax Exemption was received too late to be considered for an exemption and requested that a report and subsequent by-law be prepared in this connection."

The Amusement Tax By-law No. 3107/81 does not permit granting an exemption retroactively, but the monies owing can be cancelled under Section 242 of The City of Winnipeg Act by by-law.

Council may by by-law cancel in whole or in part any taxes, debt, or monies owing to the City under Section 242 of The City of Winnipeg Act.

The cancellation of the monies owing has a minimal financial impact to the City.

The Executive Policy Committee recommends:

I. That the monies in the amount of $455.00 owing in respect of the amusement tax for the Cultural Arts Performance Chinese Youth Goodwill Mission from Taiwan event held at the Pantages Playhouse Theatre on September 2, 1998 be cancelled under Section 242 of The City of Winnipeg Act and that the by-law be forwarded to Council for approval.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

Neeginan Round House Development Plan - Phase 1 File FR-3.2 (PA-1) (Vol. 1)

1044 - 5. On December 17, 1997, Council approved the North Main Street Task Force Development Plan - Our Place - which outlined a community development strategy aimed at revitalizing the Main Street area. The Plan was to be implemented, in part, utilizing $6 million allocated under the North Main Strategic Development program of the Winnipeg Development Agreement.

Report of the Executive Policy Committee dated September 23, 1998

Of the $6 million, a budget of $1.5 million was designated for the Neeginan Round House development. The Development Plan (copy on file in the office of the City Clerk), lays out the business case and principles upon which the urban Aboriginal community will assume ownership and operation of the Round House. The City, in partnership with the Neeginan Development Corporation (NDC), has agreed to construct the Round House.

Phase I of the Neeginan project involves:

- preparation of a Development Plan for Neeginan
- design and construction of the Round House and Medicine Wheel
- concept plan for Neeginan Park

The City and the NDC have been actively pursuing activities to allow the Round House to be constructed. The following have been accomplished to date:

Land Acquisition: The City has completed sufficient property acquisition to enable the Round House Development to proceed as per the mutually approved site plan. Demolitions of existing buildings, including the Patricia Hotel, will be tendered by the end of September, 1998 and site preparation will commence.

Design Development: Douglas Cardinal Architects (DCA), in conjunction with its subcontractors, has completed the site plan, building design, Neeginan Park concept plan, Class C capital cost estimates, and proposed development schedule. The design has been endorsed by the urban Aboriginal community

Development Plan: A Development/Business Plan has been prepared by InterGroup Consultants which focuses on the specific requirements for design, construction, capital budget and sustainable operation of the Round House and adjacent Medicine Wheel, and the design of Neeginan Park.

The Development Plan indicates that the project can be developed within the existing approved capital budget, within a schedule that will provide for substantial completion by September 1999 prior to expiry of the WDA, and be sustainable beyond the term of the Agreement under the ownership and operation of the urban Aboriginal community.

In order to proceed with tendering and preparation of working drawings for the project, the City and NDC need to confirm their respective approval of certain basic understandings. These understandings, as set out in Appendix 9 of the Development Plan, address how the City will secure land for the project; carry out the design, tendering and construction phases of the Round House and Medicine Wheel, incorporating Aboriginal participation and employment; and how NDC will assume operation and ownership of the land and building.

The City will facilitate, where feasible, additional capital fundraising by NDC during Phase 1 for the Round House and Medicine Wheel through receipt of charitable donations. Construction documents will not be awarded until final sale and/or lease documents are settled.

The intent of NDC is that NDC will not be responsible for school or property taxes, therefore, should NDC not qualify for a school tax exemption as discussed in Appendix 9 of the Development Plan, the City of Winnipeg will have to accept responsibility for applicable taxes to the Round House and Medicine Wheel.

The Administration requests approval of a Development Plan and understandings between the City and the Aboriginal community to proceed with a project previously approved under the WDA Capital Budget. As such, there is no financial impact.

Council is the ultimate authority for the approval of agreements between the City and outside organizations.

The Executive Policy Committee recommends:

I. That the Neeginan Development Plan be approved in principle.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

Report of the Executive Policy Committee dated September 23, 1998

Winnipeg Development Agreement Program 5C - Employment Equity Request to establish an Internship Program in Partnership with the Social Planning Council of Winnipeg
File FR-3.2(PA-5)(Vol. 2)

1045 - 6. The Executive Policy Committee has been advised that the Winnipeg Development Agreement (WDA) allocated $1.5 million under Program 5C to provide enhanced employment opportunities within the City of Winnipeg Organization in order to build and maintain an internal workforce that is more representative of the available labour market in the city.

Despite their increasing skill level and educational backgrounds, designated group members experience difficulty in accessing good jobs, especially at higher occupational levels. The issue for Aboriginal people is the lack of experience. For many immigrants, it is their lack of Canadian experiences and cultural differences. For people with disabilities, barriers include a lack of awareness of disability issues in general and concerns that costly accommodations will be required.

The demographics of the labour force are rapidly changing. In Manitoba and Winnipeg, demographic projections suggest that three out of four new labour force entrants will be designated group members by the year 2000.

The City of Winnipeg's workforce, when compared to local labour-market availability of women, Aboriginal people, visible minorities and persons with disabilities is under-represented.

This program is a special measure intended to help address the under-representation of designated group members at the professional and management level within the City of Winnipeg. It is anticipated that the City of Winnipeg will hire between 10-12 designated group members through this program.

The program will encourage and assist departments to hire designated group members by providing the department with a pool of qualified applicants, supporting the department in creating a supportive environment and funding fifty percent of the salary in the first year.

Though this program is an employment equity measure, it's primary purpose is to help create and maintain an inclusive and diverse workforce capable of meeting the organization's objectives.

Though this program is an employment equity measure and is targeted towards designated group members, its primary purpose is to help create and maintain an inclusive and diverse workforce, capable of meeting the organization's objectives. To this end, The City of Winnipeg would like to accept applications from any current employees who meet the basic qualifications. Preference would be given to designated group members. The City of Winnipeg is committed to on-going discussions with the respective unions/associations to determine if this is possible.

In March 1998, the Social Planning Council of Winnipeg's (SPC) Committee for the Elimination of Racism and Discrimination submitted a proposal requesting funding under WDA 5C to establish a one year project that would create five internship positions at the City of Winnipeg. The SPC committee had already obtained a commitment from the Aboriginal Single Window Initiative (Human Resource Development Canada) to fund an additional six internship positions in various Winnipeg organizations contingent upon the City of Winnipeg matching the funding. This original proposal focused only on Aboriginal people and visible minorities. Other issues included: the interns were not employees of the City and would be doing bargaining group work; and the interns would not be guaranteed employment with the City at the end of one year.

Using the concepts presented in SPC's proposal, discussions took place over the last several months to develop an internship program that would use WDA funds more effectively and efficiently. Participants included SPC staff, Human Resource Services staff, the Canadian Union of Public Employees and the Winnipeg Association of Public Service Officers.

The result of these consultations is a revised proposal that better suits the needs of the City of Winnipeg. This proposal focuses on all four designated groups and will result in sustainable employment for 10-12 designated group members.

Report of the Executive Policy Committee dated September 23, 1998

As originally proposed, the Social Planning Council will also obtain funding from Human Resource Development Canada to fund another six community placements (including a project coordinator). Funding criteria require that the placements be Aboriginal persons. Potential placement sites include Winnipeg Chamber of Commerce, the Winnipeg Community Health Authority, the United Way, the Aboriginal Council of Winnipeg and Tourism Winnipeg.

The Social Planning Council of Winnipeg will provide a management, coordinating and evaluation function for both the City of Winnipeg program as well as the Federally funded placements. This will include recruitment of qualified candidates and providing a support system to the interns and their mentors. Participating organizations (Federally funded) and civic departments will also be supported through in-service awareness training coordinated by SPC.

The financial impact is outlined on Appendix "A".

Council approval is required for Winnipeg Development Agreement expenditures over $100,000.00.

The Executive Policy Committee recommends:

I. That funding in the amount of $272,300 be approved under Winnipeg Development Agreement Program 5C for the establishment of an Internship Program that will assist departments to hire designated group members into existing vacant positions. (Program descriptions are on file in the office of the City Clerk.)

   A. That up to $250,000 will be available from WDA 5C to subsidize salaries by fifty percent in the first year of employment.

   B. That funds in the amount of $ 22,300 from WDA 5C be allocated to the Social Planning Council to provide recruitment, support and evaluation for the program.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the Office of the City Clerk.

Adopted by consent.

Expenditure from Land Dedication Reserve Fund - Red River Community Centre - Lord Selkirk-West Kildonan Community Committee
File EP-2 (Vol. 24)

1046 - 7. The Executive Policy Committee has been advised that the Lord Selkirk-West Kildonan Community Committee has concurred in the allocation of $50,000.00 from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund to the Red River Community Centre to assist with the cost of Phase I of the Community Centre development.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $50,000.00 be approved from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund for the project.

Adopted by consent.

Report of the Executive Policy Committee dated September 23, 1998

Expenditure from Land Dedication Reserve Fund - Tyndall Park Community Centre - Lord Selkirk-West Kildonan Community Committee
File EP-2 (Vol. 24)

1047 - 8. The Executive Policy Committee has been advised that the Lord Selkirk-West Kildonan Community Committee has concurred with the allocation of $15,000.00 from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund to the Tyndall Park Community Centre to assist with the cost of the Meadows West Skating Rink and Warming Trailer.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $15,000.00 be approved from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund for the project.

Adopted by consent.

Expenditure from Land Dedication Reserve Fund - Maples Recreation Association - Lord Selkirk-West Kildonan Community Committee
File EP-2 (Vol. 24)

1048 - 9. The Executive Policy Committee has been advised that the Lord Selkirk-West Kildonan Community Committee has concurred in the allocation of $10,000.00 from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund to the Maples Recreation Association to assist with the cost of installation of a parking lot at Simkin Park.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $10,000.00 be approved from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund for the project.

Adopted by consent.

Expenditure from Land Dedication Reserve Fund - Sinclair Park Community Centre - Lord Selkirk-West Kildonan Community Committee
Files EP-2 (Vol. 24) [c/r PR-2.6 (Vol. 12)]

1049 - 10. The Executive Policy Committee has been advised that the Lord Selkirk-West Kildonan Community Committee has concurred in the allocation of $25,000.00 from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund to the Sinclair Park Community Centre to assist with the cost of grounds improvements at the Sinclair Park Community Centre.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $25,000.00 be approved from the Lord Selkirk-West Kildonan Land Dedication Reserve Fund for the project.

Adopted by consent.

Audit Committee Terms of Reference
File FA-2 (Vol. 35)

1050 - 11. The Executive Policy Committee has been advised that on September 21, 1998 the Audit Committee considered the Terms of Reference as submitted by the City Auditor which included the following specific amendments:

Report of the Executive Policy Committee dated September 23, 1998

1) The section on the external review of the Audit Department has been changed to read "at least every four years or more frequently, if warranted" from "every five years" and;

2) The section on Audit Committee meetings has been changed to read "meets bimonthly or more frequently at the discretion of the Chair" from "meets monthly at the call of the Chair".

The Executive Policy Committee recommends that the Audit Committee Terms of Reference be approved as outlined on Appendix "A".

Copy of attachment referred to in the above clause is on file in the Office of the City Clerk.

Adopted by consent.

Audit on the Development of the Pavilion at Assiniboine Park
File FR-3.2 (PA-13) (Vol. 2)

1051 - 12. On June 24, 1998, Council ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Golden,
Seconded by Councillor Lazarenko,

THAT an audit be performed on the development of the Pavilion at Assiniboine Park which would include:

1. The permit process and inspections

2. The tender process

3. The structural completeness of the building

4. The completion of the proponent's obligations vis-a-vis the agreement between The City of Winnipeg and the proponent.

On July 8, 1998, the Executive Policy Committee referred the matter to the Audit Committee for consideration and report back.

On September 21, 1998, the Audit Committee recommended that the resolution be filed, inasmuch as the City Auditor is currently considering the matter and it will be some time before the audit report will be completed.

The Executive Policy Committee concurs in the recommendation of the Audit Committee that the resolution be filed, inasmuch as the City Auditor is currently considering the matter and it will be some time before the audit report will be completed.

Moved by Her Worship Mayor Thompson,
Adoption of the clause.

Moved by Councillor Golden,
That the clause be tabled to a future Council Meeting.

The motion to table the clause was put.

Councillor Golden called for the yeas and nays, which were as follows:-

Yea: Councillors Angus and Golden. 2

Nay: Councillors Lubosch, Murray, O'Shaughnessy, Phillips, Silva, Steek, Thomas, Timm-Rudolph, Vandal, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Clement. 12

Report of the Executive Policy Committee dated September 23, 1998

and the motion to table the clause was declared lost.

The motion for the adoption of the clause was put and declared carried.

Site Access Plan for access to the Forks
File FR-4.1 (Vol. 4)

1052 - 13. On October 22, 1997, Council ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Murray,
Seconded by Councillor Vandal,

WHEREAS development at the Forks is creating greater demand for transit and vehicle access to the site;

AND WHEREAS CentrePlan is working with the Forks and North Portage Partnership, the Exchange and Downtown Business Improvement Zone groups and the responsible civic departments to develop a downtown transportation plan;

THEREFORE BE IT RESOLVED THAT Council request a site access plan for the Forks to be developed through CentrePlan including consideration of transit, vehicle, "fixed link", cycling and pedestrian access.

On November 12, 1997, the Executive Policy Committee referred the matter to the Standing Policy Committee on Property and Development.

On November 25, 1997, the Standing Committee on Property and Development referred the matter to the Administration for review in consultation with the CentrePlan Committee.

On December 17, 1997, Council granted an extension of time of 60 days to further consider this matter.

On February 25, 1998, and April 29, 1998 Council granted an additional extension of time of 60 days to further consider the matter.

On June 17, 1998, Council granted an additional extension of time of 60 days, inasmuch as CentrePlan is currently finalizing a digital layout of the downtown, with new and proposed projects imposed on an aerial map and will be available for presentation to Executive Policy Committee in early July, 1998. This layout will then be the basis for all future CentrePlan efforts, including a site access plan for The Forks.

Inasmuch as the matter requires further consideration, the Executive Policy Committee recommends that an extension of time of 60 days be approved to consider this matter in accordance with rule 16.4 of the Procedure By-law No. 5400/90.

Adopted by consent.

Growth Management Study of The City of Winnipeg and the Bordering Municipalities
File EP-1 (Vol. 19)

1053 - 14. On April 29, 1998, Council referred the following motion of which notice had been given, to the Executive Policy Committee:

Moved by Councillor Murray,
Seconded by Councillor Vandal,

WHEREAS the City of Winnipeg needs a coherent accurate data base on which to make decisions about land development use and servicing;

Report of the Executive Policy Committee dated September 23, 1998

AND WHEREAS the Faculty of Architecture of the University of Manitoba has developed one of the most effective and widely used growth management geographical information systems in North America;

AND WHEREAS Winnipeg is challenged by a number of development, land use, taxation, environmental re-urbanization and containment issues;

THEREFORE BE IT RESOLVED that the City of Winnipeg initiate negotiations with the University of Manitoba to undertake a growth management study of the city and the bordering municipalities to establish a geographical information system and data base to assist in the formulation of policy.

On May 13, 1998, the Executive Policy Committee referred the matter to the Chief Administrative Officer for report back as to whether this process should be within the context of the Capital Region review, and whether there are research dollars available for the study.

The Administration has advised that Council, on February 25, 1998, decided not to support Executive Policy Committee's recommendation to extend water and sewer services to Headingley.

The Capital Region Committee, on March 18, 1998, approved a proposal by the Province to develop a process to address outstanding issues within the Capital Region and establish an implementation plan for the Capital Region Strategy. The Province agreed to fund the study.

The Province, in its proposal, recommended an independent panel to lead an investigation of the issues, including costs associated with peripheral development. The City submitted names for membership on the panel, and highlighted the issues of concern raised by City Council. The Province now has selected the panel and initiated the investigation.

Given that a Provincial panel will be investigating growth in the Capital Region, the motion by Councillors Murray and Vandal should be taken under advisement. The efforts of the Province should not be duplicated by conducting a parallel investigation of regional growth. The opportunity to partner with the University of Manitoba should be communicated to the Capital Region panel.

It should be noted that the City and the neighbouring municipalities will be the beneficiaries of the data and information collected by the Provincial investigation which will ultimately lead to Provincial policy and regional governance.

The Province has undertaken to resource and fund this study, therefore, there should be no cost to the City.

The Executive Policy Committee recommends:

I. That the motion be taken under advisement given that a Provincial panel will be investigating growth in the Capital Region.

II. That the opportunity to partner with the University of Manitoba be communicated to the Capital Region panel.

III. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Her Worship Mayor Thompson,
Adoption of the clause.

The motion for the adoption of the clause was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Prystanski, Angus, O'Shaughnessy, Phillips, Silva, Timm-Rudolph, Deputy Mayor Eadie and Her Worship Mayor Thompson. 8

Nay: Councillors Golden, Lubosch, Murray, Steek, Thomas, Vandal and Clement. 7

and the motion for the adoption of the clause was declared carried.

Report of the Executive Policy Committee dated September 23, 1998

Marketing - Public Relations Strategy for the merchants of Main Street between Higgins Avenue and the Disraeli Freeway
File SC-3.4 (Vol. 22)

1054 - 15. Council at its meeting held on July 22, 1998, ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Prystanski,
Seconded by Councillor Silva,

WHEREAS the merchants of Main Street between Higgins Avenue and the Disraeli Freeway will be impacted by over six months of road reconstruction;

AND WHEREAS these impacts and losses of revenues exist;

AND WHEREAS City Council has supported marketing plans for Provencher Avenue;

THEREFORE BE IT RESOLVED that Council direct an amount of $5000.00 to be reprofiled from the budget for the Main Street reconstruction for the purpose of developing a "Marketing - public relations" strategy for the merchants of Main Street between Higgins Avenue and the Disraeli Freeway;

AND BE IT FURTHER RESOLVED that the area merchants, along with the Director of Public Works and the area Councillors develop the "Marketing - public relations" strategy.

On September 2, 1998, the Executive Policy Committee referred the matter to the Standing Committee on Fiscal Issues.

On September 22, 1998, the Standing Committee on Fiscal Issues considered and referred the matter to the Administration for review and report back.

Inasmuch as the matter requires further consideration, the Executive Policy Committee recommends that an extension of time of 60 days be approved to consider this matter in accordance with rule 16.4 of the Procedure By-law No. 5400/90.

Adopted by consent.

Access Advisory Committee - Contract Renewal for Administrative Assistant
File CR-3 (Vol. 4)

1055 - 16. Council on September 24, 1997, adopted Clause 1 of the Report of the Executive Policy Committee dated September 24, 1997 which approved a personal services contract with Judy Redmond for the provision of administrative support services for the Access Advisory Committee, said contract to be of a one year duration from September 29, 1997 to September 28, 1998.

The Chairperson of the Access Advisory Committee has advised that Judy has successfully increased the profile of the Committee within City Departments and the Community at large. Community outreach has been a focus, resulting in invitations for the Access Advisory Committees' participation in many external Committees. The Chairperson has also outlined several objectives of the Committee for the next year. In order for the objectives to be met, the Access Advisory Committee at its meeting on July 15, 1998 passed a motion recommending that a one year extension be granted for Judy Redmond's contract as Administrative Assistant for the Access Advisory Committee commencing September 29, 1998.

Report of the Executive Policy Committee dated September 23, 1998

The Executive Policy Committee recommends:

I. That the City of Winnipeg extend the personal services contract with Judy Redmond for the provision of administrative support services for the Access Advisory Committee (using the "Winnipeg Arts Advisory Council model"), as follows:

(a) The contract be of a one year duration commencing September 29, 1998 to September 28, 1999;

(b) The fee for service to be $30,000.00 per annum utilizing funding from the existing Access Advisory Committee budget allocation.

II. That the City Solicitor/Manager of Legal Services be instructed to prepare the necessary contract extension between the City of Winnipeg and Judy Redmond.

Adopted by consent.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED SEPTEMBER 29, 1998

On motion of Her Worship Mayor Thompson, the rule was suspended and the Report of the Executive Policy Committee, dated September 29, 1998, was considered clause by clause.

City of Winnipeg China Collection
File G-7 (Vol. 3)

1056 - 1. The Executive Policy Committee has been advised that the City of Winnipeg China Collection was a 1926 bequest of Mr. Frank Evison of London, England of his historic collection of English china "for exhibition in the City Library until such time as a museum has been erected and then for exhibition in such museum".

Because the City of Winnipeg has never built the museum envisaged in Mr. Evison's bequest, the China Collection has remained in the City Archives or in the Auditorium with limited opportunity for public exhibition until 1987.

- In February 1986, the Associate Curator of the Winnipeg Art Gallery requested that the City of Winnipeg give consideration of a long term loan of the China Collection to the Winnipeg Art Gallery in order to ensure that the public had access to the collection.

- In March 1987, a loan agreement was entered into between the City and the Winnipeg Art Gallery for this purpose.

- In March 1994, the Curator of the Winnipeg Art Gallery requested that Her Worship, The Mayor consider donating the China Collection to the Art Gallery. This request was made because the Art Gallery wanted to catalogue the collection, but in keeping with international standards and practices, this would not be possible unless the Art Gallery owned the China Collection from the Evison bequest.

- Executive Policy Committee considered this request and determined that the China Collection should continue on long term loan to the Winnipeg Art Gallery, conditional on the return of the collection if the City should ever open its own museum. The Winnipeg Art Gallery has displayed the City of Winnipeg China Collection (or parts of it) on the following occasions:

  1987 *The Evison Collection* (shown in its entirety)

  1989 *Living with Mama* 19th century; appropriate works selected.

  1990 *A Translucent Quality* 18th - 20th century; approximately one third of the collection included.

  1991 *On a Small Scale* Miniature works were included: eg. Worcester tureen and cover.

  1993 *The Georgian Period* Works were selected for the exhibition according to the period.

  1995 *A Matter of Taste* Table settings 18th - 20th century. Selection as applicable to exhibition theme.

The Winnipeg Art Gallery has now reiterated their request that the China Collection be transferred to their ownership as a permanent gift from the City, based on their decision to catalogue their Decorative Arts Collection and on the stipulation that cataloguing is tied to ownership.

The value of the City of Winnipeg China Collection was assessed at $76,225.00 in 1987. It's current value has been assessed at $83,847.50.

For the past 72 years The City of Winnipeg has been unable to provide an appropriate, permanent venue for display of the collection. In the absence of a City of Winnipeg museum or any plans to build one, the Winnipeg Art Gallery offers the best alternative for exhibiting the collection to members of the public.

Report of the Executive Policy Committee dated September 29, 1998

A transfer of ownership to the Winnipeg Art Gallery would also be in keeping with the spirit of the bequest because the collection would still be housed in and accessible to the community.

Equally important, the Winnipeg Art Gallery has embarked on a program of cataloguing its Decorative Art collection. These publications provide an opportunity for the City of Winnipeg China Collection to be appreciated at the national and international level and would reflect credit on the gallery and the City of Winnipeg. National and international standards and practices prohibit the cataloguing of any part of a collection which is not owned outright by a Gallery. Therefore, the Winnipeg Art Gallery would be unable to include the City of Winnipeg China Collection in this very important and prestigious cataloguing project.

The Executive Policy Committee recommends:

I. That the City of Winnipeg China Collection be transferred to the Winnipeg Art Gallery as a permanent gift from the City with the following conditions:

   A. Terms of a Deed of Gift will place a prohibition on "deaccessioning" the China Collection without the express consent of the City of Winnipeg or without a provision that the collection will revert to the City of Winnipeg.

   B. In the event that the City of Winnipeg does build a museum, the ownership of the China Collection will revert to the City.

   C. In the event that the Winnipeg Art Gallery ceases operations, the ownership of the China Collection will revert to the City.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Her Worship Mayor Thompson,
Adoption of the clause.

Carried.

Winnipeg Police Association - Implementation of the Winnipeg Police Service Organizational Review and the Arbitration Award
File GU-4.3.9 (Vol. 8)

1057 - 2. The Executive Policy Committee has been advised that the Winnipeg Police Association (WPA) grieved the issue of one officer cars to an arbitration board chaired by Mr. Dewar. The basis for the grievance was an agreement between the then Chief of Police and the WPA based on the Council approval of the 1993 Organization Review Report. In that agreement the Chief had agreed to a number of matters including: deletion of the use of one officer cruiser cars, the establishment of a minimum number of report cars, and the establishment of a minimum number of two officer cruiser cars.

In June of 1998, the City and the WPA executive reached a memorandum of settlement with respect to this issue but the terms of that settlement were rejected by the membership of the Association. The terms of settlement were subsequently renegotiated, as presented, on the understanding that the matter would not be brought before the Executive Policy Committee unless ratified by the WPA membership which action was taken effective September 23, 1998.

The terms of this settlement include the discontinuance of the Winnipeg Police Association's Notice of Motion for contempt against the City and the Chief of Police as well as the City's Notice of Application seeking to quash the Dewar award. In the circumstances, removing the uncertainties associated with litigation of the matters in dispute better serves the interests of the City.

Report of the Executive Policy Committee dated September 29, 1998

The City and the WPA have also agreed to renew the practice of holding monthly consultation meetings with the Chief of Police in attendance, to address operational issues of mutual concern. There are grounds for believing that a more effective working relationship may result by adopting this approach rather than relying on litigation.

The proposed Letter of Understanding addresses the problems created by the Dewar award, resolves all issues remaining from the 1993 reorganization, and provides the Winnipeg Police Service with greater operational flexibility with respect to the dispatch of resources.

The terms of settlement include a reduction in the rate of progression from Second Class to First Class Constable from two (2) years to one (1) year. This will ensure that the Winnipeg Police Service remains competitive with major Western cities in attracting and retaining qualified police recruits. The estimated average annual cost of this change for the period 1998 - 2003 is approximately $303,000 or 0.41% of the 1997 payroll. Thereafter, the annual cost will be approximately $210,000.

The Executive Policy Committee recommends:

I. That Council ratify the Letter of Understanding No. 14 as outlined on Appendix "A" thereby amending the current collective agreement between the City of Winnipeg and the Winnipeg Police Association.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Councillor Silva,
Adoption of the clause.

Carried.

EXECUTIVE POLICY COMMITTEE

MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Golden,
Seconded by Councillor Lazarenko,
1058 - WHEREAS members of City Council are placed in a perceived conflict of interest by Provincial legislation relative to determining their annual remuneration package;

AND WHEREAS City Council on April 28, 1993, requested the Provincial Government to pass legislation which would place this responsibility in the hands of an independent appointed body;

AND WHEREAS the Provincial Government turned down this request;

AND WHEREAS shortly thereafter, the Provincial Government set up an independent committee to determine the annual compensation for members of the Legislature;

AND WHEREAS it is undesirable to have the remuneration of elected officials (City Councillors, School Trustees and members of the Legislature) set by themselves for themselves;

NOW THEREFORE BE IT RESOLVED that City Council request the members of the body appointed to determine compensation for members of the Legislature be also requested to determine proper levels of remuneration for members of City Council;

AND BE IT FURTHER RESOLVED that the determination of said Committee be applicable only to the new Council to be elected October 28, 1998.

Moved by Deputy Mayor Eadie,
That the motion be referred to the Executive Policy Committee.

Carried.

EXECUTIVE POLICY COMMITTEE

MOTIONS

Moved by Councillor Angus,
Seconded by Councillor Prystanski,
1059 - WHEREAS the Civic Election will be held on October 28, 1998 and the election headquarters will be located in the City Clerk's Central office;

AND WHEREAS the Returning Officer will be using the Council Building on election evening to inform the media, candidates and interested citizens of the election results and would like to offer parking in the Civic Centre Parkade at no cost during the evening;

THEREFORE BE IT RESOLVED that parking in the Civic Centre Parkade be offered free of charge to all persons using the facility during the hours of 7:00 p.m. to 10:00 p.m. on Election Day, October 28, 1998.

Carried.

Moved by Councillor Lazarenko,
Seconded by Councillor Steek,
1060 - WHEREAS the Provincial Government enacted Bill 36 to amend the Municipal Assessment Act for the purpose of creating equality between tax exemptions for veterans' associations under sub-section 23(1)(f) and exemptions for other non-profit organizations under sub-section 23(1)(i);

AND WHEREAS Bill 36 received Third Reading on November 2, 1995 and Royal Assent on November 3 with the equity provision to come into force on January 1, 1996;

AND WHEREAS the City's Assessment Department did not comply with the intent of the legislation for 1996 and, consequently, the City is in receipt of tax money wrongfully collected from veterans' associations;

THEREFORE BE IT RESOLVED that under the authority of Section 242 of the City of Winnipeg Act, the City rebate to the veterans' associations that tax money wrongfully collected for the taxation year of 1996 - the full year for School Tax and from April 1 to December 31 for Municipal Tax.

Automatic Referral to Executive Policy Committee in accordance with Rule 16.1 of the Procedure By-law

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

1061 - On motion of Her Worship Mayor Thompson, the following by-laws were read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:

By-law No. 7309/98, a by-law of the City of Winnipeg to cancel certain monies owing to the City. File FL-6 (Vol. 17)

By-law No. 7310/98, a by-law of the City of Winnipeg to designate a business improvement zone to be known as the "Quartier Provencher Business Improvement Zone" and establish a management board for the zone. File FL-7.17 (Vol. 1)

By-law No. 7311/98, a by-law of the City of Winnipeg to amend By-law No. 821/74, being a By-law relating to mobile houses, tourist camps and trailer parks. File EL-8 (Vol. 4)

EXECUTIVE POLICY COMMITTEE

QUESTION PERIOD

1062 - Councillor Steek reiterated his question as to whether there had been any communication by the Mayor or Executive Policy Committee to Minister Vodrey regarding the potential for discussion on both the Leland and Ashdown Building.

Her Worship Mayor Thompson stated she would look into the matter.

Councillor Murray questioned the time frame for the release of the study on Winnipeg Hydro and a time frame for the release of the alternative service delivery study on solid waste.

Councillor Angus noted that a team of investigators tried to determine not only the current value of Winnipeg Hydro but the future worth based on changing economic circumstances. He stated that information had come back and that the report was still being studied. Councillor Angus anticipated that by year end, the administration would complete their review.

With respect to alternative service delivery, Councillor Angus advised that the report was in the final stages and would probably come forward in the first part of November at a Council Seminar.

Councillor Murray questioned why the alternative service delivery report has not been released when the solid waste collection contract recently considered by the Standing Policy Committee on Public Works was based on the consultant's study. He also questioned why an executive summary report of the major findings of the Hydro Study could not be released.

Councillor Angus reiterated that the report would be coming forward imminently and noted that the solid waste collection contract was a result of collaboration with the Unions and with some input from the consultant in relation to water and waste re-evaluation of alternative options of delivering the service. He further noted that the contracts being considered merely amalgamated areas and centralized City forces closer to the Brady Landfill site in order to save money. Councillor Angus noted that the Hydro issue was complicated with many factors to be considered.

Councillor Murray questioned the process regarding the waste contract and the lack of related information brought to the Standing Policy Committee on Public Works for them to consider the matter.

Councillor Angus advised that there was a steering committee consisting of union members, and private citizens and a report went forward to the Standing Committee on Fiscal Issues as an administrative report. He noted the report is being finalized, will be the subject of a council seminar and that the report would be ultimately referred to the Standing Policy Committee on Public Works for their consideration as well as Council.