REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED AUGUST 26, 1998

On motion of Her Worship Mayor Thompson, the Report of the Executive Policy Committee, dated August 26, 1998, was considered clause by clause.

Moved by Her Worship Mayor Thompson,
That the Consent Agenda, Clauses 1 and 2, be adopted.

Carried.

Project Funding - Manitoba Theatre for Young People File FG-1.1(M)(Vol. 49)

949 - 1. Council, on October 14, 1992, concurred in a request from the Manitoba Theatre for Young People that the City of Winnipeg assist them with the construction and equipping of an integrated performing arts facility and theatre school devoted to young people at an undesignated site, by means of matching the private sector fundraising campaign for construction and equipment, up to a five-year total of $750,000, but not more than $150,000 in any given year, commencing in 1993, subject to the following conditions being met:

1. That funding is matched on a dollar-to-dollar basis from the private sector; and

2. That support from the City of Winnipeg be contingent upon the selection of a heritage building in either the Exchange Business District, the Downtown Business District or the Forks area.

On January 29, 1997, this request was brought to Council again, with the following recommendations being adopted:

I. That the following condition imposed by Council on October 14, 1992, with respect to a commitment of funding to the Manitoba Theatre for Young People, be rescinded, namely:

"2. That support from the City be contingent upon the selection of a heritage building in either the Exchange Business District, the Downtown Business District or the Forks area."

II. That the total funding commitment to the Manitoba Theatre for Young People from the City of Winnipeg for the construction of an integrated performing arts facility and theatre school devoted to young people be approved to a maximum amount of $750,000 comprised as follows:

1. The sum of $368,120 set aside by the City of Winnipeg from 1993 to 1996 to become payable at such time as:

a) the City of Winnipeg is in receipt of a self-sustaining business plan submitted and approved by Executive Policy Committee and City Council, which clearly reflects that the Manitoba Theatre for Young People will make full payment of all property taxes;

b) written confirmation is received by the City of Winnipeg of all funding sources;

c) construction of the facility is ready to be commenced; and

2. The sum of $75,000 per annum until such time as the Manitoba Theatre for Young People has received the entire commitment of $750,000 from the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

In July of 1997, the Manitoba Theatre for Young People submitted their Business Plan in response to Council's request.

Report of the Executive Policy Committee dated August 26, 1998

On June 22, 1998, the Manitoba Theatre for Young People submitted additional information necessary to assess the conditions set by Council on January 29, 1997, namely, copies of the funding agreements with the other levels of government, audited financial statements for the year ending May 31, 1997, and confirmation of the planned construction start date of August, 1998. The Manitoba Theatre for Young People also provided 1997/98 year end financial projections, as well as a breakdown of private funds raised and pledged to date.

The business plan indicates that the cost of the project is $4.6 million of which $2.8 million is for the base building construction. Sources of capital funds are as follows:

Source of Capital Funds	Projected - Business Plan	Actual to Date
City of Winnipeg	$750,000	Nil
Province of Province of Manitoba	550,000	(1) 300,000
Government of Canada	462,000	(1) 55,200
Private funds: -Raised -Pledges	2,838,000	 (2) 618,305 1,296,300
Total	$4,600,000	$2,269,805

Source document:
1. Audited Financial Statement as at May 31, 1997
2. Breakdown of Funds Raised to July 14, 1998 provided by the Manitoba Theatre for Young People

Based on the January, 1997 Council Order, revised to reflect timing delays, funding was to be cash flowed as follows if the conditions were met by the organization:

1998	(See note 1)	$518,120
1999		75,000
2000		75,000
2001		75,000
2002		6,880
Total Payments		$750,000

Note 1 - $443,120 held in the Commitment Reserve and $75,000 in the 1998 operating budget.

The following is a status of the conditions set by Council, namely:

- Matched funding - The Business Plan indicates a higher level of projected funding from the private sector than is being requested from the City. According to the documentation received from the Manitoba Theatre for Young People on July 14, 1998, the private sector has already contributed $618,305, which represents over 82% of the total proposed City funding of $750,000. The private sector funding already exceeds the 1998 commitment requested from the City of $518,120. With additional confirmed pledges of almost $1.3 million, private sector funding will exceed the City funding in September, 1998 as major corporate sponsors make their 1998 contribution payments. The principle of "matched funding" has been viewed from the perspective of comparing funding from the City to the private sector and would not include other government funding. This assumption is based on the original financial projections in the Council minute of October 14, 1992 which indicated that private funding and funding from the City of Winnipeg would be in the order of $750,000 each.

- Financial Position - Based on the financial information provided, including the audited financial statement for the period ending May 31, 1997, the organization has shown a small but steady increase in profits over the past few years, $7,053 in 1997. The organization is in an accumulated deficit position of just over $50,000 as at May 31, 1997. However, based on the 1997/98 year-end projections there is a significant increase in the amount of revenue thus, strengthening their financial position further.

Report of the Executive Policy Committee dated August 26, 1998

- Self-sustaining business plan - Grant funding has been the major source of funding for the organization (1997- 50% of revenues received were from grants). The business plan shows projected grant funding at these historical levels. Subsequent to the plan the Manitoba Theatre for Young People has received confirmation that The Canada Council has approved grant increases from 1998 to 2000. The business plan reflected a 50% increase in non-grant revenues over the 3 year plan. This increase being due to larger seating capacity, the new location at the Forks, studio rentals, more productions, and anticipated growth in theatre school enrolment. The recently submitted year end projections for 1997/98 show a sharp increase in these non-grant revenues to bring the revenues well in excess of the Year 2 total revenue projections in the business plan. It is anticipated that this trend would continue as the Theatre moves into its own facility. The Manitoba Theatre for Young People indicates that if revenue shortfalls did occur, expenditures could be reduced based on the selection and size of productions staged.

- Payment of property taxes - One of the conditions set by Council was that the City receive confirmation that the organization will make full payments of all property taxes. A letter from the Manitoba Theatre for Young People dated June 4, 1998 states: "*We submitted a revised Business Plan to the Clerk for the Executive Policy Committee on July 9, 1997 which clearly reflected that Manitoba Theatre for Young People will make full payment of all property taxes."* Therefore, the intent to pay seems clear. However, as the amount of property taxes has not yet been formally quantified, it is difficult to assess if the amount budgeted by the organization ($80,000 which includes property and education tax) will be sufficient. The Manitoba Theatre for Young People is in the process of submitting a request for a school tax exemption. If they are successful in this request, this would provide for a positive net impact on their annual operating position.

- Written confirmation of all funding sources - The City has received written confirmation of the Federal and Provincial grant commitments documented in signed agreements in a combined total of $1 million. The audited financial statement as at May 31, 1997 indicates that the organization has already received $355,200 from these two levels of government. Once construction commences, the government funds will be cash flowed to the organization. As noted above, documentation from Manitoba Theatre for Young People indicates that private funds raised including confirmed pledges are almost $1.9 million to date. As noted above, $618,305 has already been received and about $1.3 million is in confirmed pledges. A large number of the pledges are from foundations and private business in significant amounts. Total funding commitments to date (assuming the City contributes $750,000), total about $3.8 million. As the total project is estimated to cost $4.6 million, a shortfall of about $800,000 remains. The organization indicates that if ongoing fund raising efforts do not generate this amount, the upgrading of equipment and furnishing purchases in the plan (in excess of $600,000) for the new facility will be deferred and they would continue to use their current equipment.

- Timing of construction - On June 1, 1998 the Board of Directors for the Theatre approved a motion to proceed with the construction immediately following the receipt of specific confirmations, one being the grant from the City of Winnipeg. The target date was originally August, 1998 but delays in the tendering process will make a September time frame more probable. Construction must be completed by the Spring of 1999 as, according to new information received subsequent to the business plan submission, the facility will be used by Canada Heritage for "Canada House" operations during the Pan Am Games.

- Financial Impact is outlined on Schedule "A".

The Executive Policy Committee recommends:

I. That the Business Plan submitted by The Manitoba Theatre for Young People be approved in principle.

II. That the City remain committed to funding the Manitoba Theatre for Young People for construction of a new performing arts and educational centre for young people at The Forks in a total amount of $750,000 subject to the following:

A. That a grant of $518,120 be paid to the organization in 1998 ($443,120 held in the Commitment Reserve and $75,000 in the 1998 operating budget);

B. That future year commitments which are subject to annual budget allocations be referred to the 1999/2000 current estimates process, at which time the conditions set by Council should be reassessed.

Report of the Executive Policy Committee dated August 26, 1998

III. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Adopted by consent.

Land Dedication Reserve Expenditure - Westridge/Whyte Ridge Community Centre - Assiniboia Community Committee
File EP-2 (Vol. 24)

950 - 2. The Executive Policy Committee has been advised that the Assiniboia Community Committee has concurred in the allocation of $50,000.00 from the Assiniboia Land Dedication Fund for building the Westridge/Whyte Ridge Community Centre.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $50,000.00 be approved from the Assiniboia Land Dedication Reserve Fund for the project.

Adopted by consent.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED SEPTEMBER 2, 1998

On motion of Her Worship Mayor Thompson, the Report of the Executive Policy Committee, dated September 2, 1998, was considered clause by clause.

Moved by Her Worship Mayor Thompson,
That the Consent Agenda, Clauses 1,2,3,4,5,6 and 7, be adopted.

Councillor Murray requested that Clauses 1 and 2 be pulled from the Consent Agenda.

Councillor Golden requested that Clause 4 be pulled from the Consent Agenda.

Councillor Lazarenko requested that Clauses 6 and 7 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 3 and 5 was put and declared carried.

Proposed Amendment to Plan Winnipeg By-law No. 5915/92 by redesignating lands located south of McGillivray Boulevard and east of Kenaston Boulevard from an "Industrial" Policy Area to a "Neighbourhood" Policy Area
File EP-1.1 (PW 7/98) (Vol. 1)

951 - 1. The Executive Policy Committee has been advised that an application to amend Plan Winnipeg has been received on behalf of the owner from Fairweather Properties Inc.

The intention of the applicant is to redevelop this 52 acre site for commercial purposes. The specific nature of the commercial development is unknown at this time, however, it is expected to constitute a series of small to large scale independent outlets.

Section 6(1) of the Development Procedures By-law No. 5893/92 states that where a proposed development requires 2 or more public hearings (in this case, Plan Winnipeg, rezoning and plan of subdivision), the public hearings shall be combined and held by the designated committee. As a Plan Winnipeg amendment is included in this application, the designated committee is the Executive Policy Committee.

The applicant has requested separate public hearings, however, and wishes to proceed with a hearing before the Assiniboia Community Committee with respect the rezoning and plan of subdivision applications on September 22, 1998. As the Development Procedures By-law requires combined hearings, your committee will have to waive compliance with Section 6(1) of the by-law in order to allow the applicant to proceed with 2 separate hearings. In addition, in order for the rezoning application to be heard at this meeting, procedure dictates that the accompanying Plan Winnipeg amending By-law receive first reading at the September 9, 1998 meeting of Council.

The proposed Plan Winnipeg amendment has not yet been reviewed by the administration, however, from a local planning perspective, the redesignation of this site from an "Industrial" policy area to a "Neighbourhood" policy area can be supported. The site is contiguous with the Linden Ridge area, which was also recently redesignated to a "Neighbourhood" Policy area. Redesignating the subject site would ensure a compatibility of land uses with the adjoining residential areas to the north, east and west.

From a Plan Winnipeg perspective, however, a significant amount of industrial land in the south west quadrant has recently been redesignated to residential, including the Linden Ridge and Trinity Development sites. Further review will be required to assess if there will still be sufficient industrial land available in this area to meet demand.

Report of the Executive Policy Committee dated September 2, 1998

Administrative review of the proposal will occur as part of the rezoning process. A more complete review of the application from a Plan Winnipeg perspective will be undertaken prior to the rezoning application proceeding to public hearing. Any decision on the rezoning will be subject to the final adoption of the Plan Winnipeg amendment.

There is no Financial Impact.

The Executive Policy Committee recommends:

I. That the petition to amend Plan Winnipeg By-law 5915/92 by redesignating lands located south of McGillivray Boulevard and east of Kenaston Boulevard from an "Industrial" policy area to a "Neighbourhood" policy area be allowed to proceed. A schedule of the amendment process and site location maps are outlined on Schedule "A".

II. That in accordance with Recommendation I., By-law No. 7282/98, which amends By-law No. 5915/92, receive first reading.

III. That the Executive Policy Committee be instructed to hold a public hearing on the Plan Winnipeg amendment.

IV. That Section 6(1) of the Development Procedures By-Law No. 5893/92 be waived to allow a separate public hearing before the Assiniboia Community Committee for the accompanying subdivision and rezoning application under file DASZ 22/98.

V. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Moved by Councillor O'Shaughnessy,
Adoption of the clause.

Moved by Councillor Thomas,
That the clause be referred back to the Executive Policy Committee.

The motion to refer the clause back to the Executive Policy Committee was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lubosch, Murray, Thomas and Vandal. 4

Nay: Councillors Prystanski, Angus, Golden, O'Shaughnessy, Phillips, Silva, Steek, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Clement. 11

and the motion to refer was declared lost.

The Speaker called the Deputy Speaker, Councillor Prystanski, to the Chair in order to participate in the debate.

The motion for the adoption of the clause was put.

The Deputy Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Clement, Angus, Golden, Lazarenko, Lubosch, Murray, O'Shaughnessy, Phillips, Silva, Steek, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Prystanski. 14

Nay: Councillors Thomas and Vandal. 2

and the motion for the adoption of the clause was declared carried.

Report of the Executive Policy Committee dated September 2, 1998

Winnipeg Development Agreement - Buildings Preservation Program: Hotel Fort Garry - Restoration and preservation work to curtail water penetration and foundation problems
File FR-3.2 (PA 13) (Vol. 2)

952 - 2. The Executive Policy Committee has been advised that on August 4, 1995, the Program Authorization for the Buildings Preservation Program was approved as part of the Winnipeg Development Agreement. The objective of the Program is to revitalize and find innovative uses for Winnipeg's vacant and under-utilized designated heritage buildings that impact the city's tourism potential and small business, and be combined with the District and Cultural Landscape Preservation Subprogram to maximize socio-economic development.

On June 19, 1996, City Council authorized the establishment of two capital incentives to be offered through Program 13A: the Exchange District Grants Subprogram and the Heritage Conservation Grants Subprogram. Both subprograms are aimed at funding general building repairs essential to the preservation of the building, items related to ensuring structural integrity, and to preventing the loss of heritage features for designated heritage buildings.

The Economic Initiatives Unit of the CAO Secretariat received a request from the Hotel Fort Garry dated April 10, 1998 for funding to preserve and restore the foundation of the building. The request is for a grant of $785,000, being fifty per cent of the eligible capital cost of $1,571,000, to curtail water penetration and foundation problems that must be addressed as soon as possible.

In August, 1995 the City of Winnipeg approved a restoration and preservation grant to the Hotel Fort Garry in the amount of $1,275,000. The grant was used to completely repoint and waterproof the exterior of the historic building. The assistance of $1,275,000 from the City of Winnipeg under the Winnipeg Development Agreement resulted in the private ownership investing a further $4,157,635 to continue the restoration, improvement and preservation of the Hotel Fort Garry.

The Hotel Fort Garry has experienced incredible growth in gross revenue since the owners, with the Winnipeg Development Agreement Program 13A assistance, committed to the restoration of the facility as follows:

1994	$3,899,919
1995	$6,968,949
1996	$8,426,393
1997	$8,958,034

The projected gross revenue for the year ending November 30, 1998 is $10,339,678. As at March 31, 1998 the Hotel Fort Garry is performing above the 1998 projections.

To continue their interior restoration of the Hotel Fort Garry, the private owners of the Hotel Fort Garry require the assistance of the Winnipeg Development Agreement Program 13A, to match funds on the restoration and preservation of the foundation and structure. Water penetration problems must be addressed before the owners will continue with their restoration financial commitments.

In February, 1998 the owners of the Hotel Fort Garry engaged Crosier Kilgour & Partners Ltd. to undertake a structural investigation and assessment of the interior foundation walls and the condition of the floors in the basement, sub-basement and sub-sub-basement. The engineers were engaged based on the owner's concerns about excessive moisture penetration along the north foundation wall and the rapid deterioration of the concrete slab on the underside of the sub-basement structural slabs.

The engineering study identified the areas most in need of repairs and developed recommendations for repairs to accomplish the following:

1) To reduce the levels of ongoing deterioration;
2) To enhance the longevity of the structure; and
3) To once again utilize the space in the basement, sub-basement and sub-sub-basement.

Report of the Executive Policy Committee dated September 2, 1998

The total cost to repair, restore and preserve the foundation and structure of the eighty-five year-old Hotel Fort Garry is $1,571,000.

Funds for the work proposed would come from Winnipeg Development Agreement Program 13A - Buildings Preservation. There is $300,000 in Phase I grants uncommitted because a number of grant recipients have withdrawn their applications. The remaining $485,000 will be withdrawn from the Phase II allocation of $575,000 that would have been available to heritage building owners outside the Exchange District in 1999.

The repair work to the foundations must start immediately because of the severe deterioration and extensive delamination of the foundation walls. The Crozier Kilgour & Partners Ltd. study points out:

> "The findings of the investigation indicate that there are actively corroding areas of reinforcement throughout the foundation walls. In addition, the widespread moisture penetration visible during the investigation indicates there is a high potential for further corrosion."
>
> "It must be mentioned that addressing safety concerns are not considered optional and must be completed as soon as possible."
>
> "It is our opinion that the implementation of these repairs will provide a long term effective solution to the moisture infiltration and concrete deterioration occurring in the basements of the Hotel Fort Garry. Further, preventing the moisture penetration is required in order to develop the interior space."

The work could take six to eight months to complete and since a large part of it involves exterior excavation, there is an urgency for an immediate approval of the funds. Work must be completed well before the Pan Am Games.

The applicant cannot wait for the proposal call and an approval in 1999; work must start immediately. The Hotel Fort Garry foundation restoration proposal meets the criteria for the Winnipeg Development Agreement Program 13A - Buildings Preservation Program.

On September 2, 1998, Mr. Syd Storey was heard in delegation in support of the request for funding under the Winnipeg Development Agreement Program 13A - Buildings Preservation Program and submitted a summary of project costs as outlined on Schedule "A".

The Executive Policy Committee recommends:

I. That the requirement for a call for proposals and review by the Historical Buildings Committee be waived in this instance inasmuch as this is a second grant request from the applicant and has been approved by the Administration.

II. That a grant in the amount of up to $785,000 to the Hotel Fort Garry be approved under the Winnipeg Development Agreement Program 13A - Buildings Preservation, being fifty per cent of the eligible capital cost of $1,511,000 to curtail water penetration and foundation problems, subject to compliance with all other criteria of the Winnipeg Development Agreement Program 13A.

III. That the Administration be requested to apprise the Executive Policy Committee if funds become available from existing approved projects which are not proceeding, to allow the Committee to consider additional funding in the amount of $191,750 for completion of the Hotel Fort Garry restoration and preservation work.

IV. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Moved by Councillor O'Shaughnessy,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee dated September 2, 1998

Councillor Golden asked to be recorded as having voted against the clause, in accordance with Rule 50.7 of the Procedure By-law.

The Speaker here resumed the Chair.

Streetscape Old St. Vital Business Improvement Zone File SC-3.12 (Vol. 12)

953 - 3. On July 7, 1998, the Standing Policy Committee on Public Works recommended as follows:

I. That additional funding in the amount of $200,000.00 needed to complete the Old St. Vital Business Improvement Zone Streetscaping Project be approved and be referred to the Standing Committee on Fiscal Issues to determine the source of funding.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

On July 13, 1998, the Standing Committee on Fiscal Issues recommended that the request be denied inasmuch as a source of funding could not be identified.

On July 15, 1998, the Executive Policy Committee referred the clause back to the Standing Committee on Fiscal Issues.

On August 31, 1998, the Standing Committee on Fiscal Issues recommended that the matter be referred to the Chief Financial Officer for further review and report back within 30 days

In accordance with Section 61.5 of the Procedure By-law No. 5400/90 as amended, the Executive Policy Committee recommends that Council grant an extension of time of 30 days for consideration of this matter.

Adopted by consent.

Review of the Social Planning Council Task Force Report on Squeegee Issues ST-5.3 (Vol. 7)

954 - 4. On May 1, 1998, in response to safety concerns related to children squeegeeing on Winnipeg streets, City of Winnipeg Council amended By-law No. 1481/77 by adding the following section:

"2.18 Soliciting Business in a Roadway
No person shall enter a roadway or occupy a roadway for the purpose of offering the occupant or occupants of vehicles any goods or service, nor shall a person provide any goods or service in a roadway to the occupant or occupants of vehicles in the roadway, provided however, that this Section shall not be construed to render it unlawful for a person to enter a roadway to render assistance where such assistance is deemed necessary due to accident or breakdown."

City Council also made the following motion:

"Request the Social Planning Council to lead an inter-agency working group to examine the so-called "squeegee issue" and make recommendations leading to a reasonable civic strategy which addresses regulation/prohibition, public safety and shared public space."

On June 17, 1998, the Social Planning Council of Winnipeg's Task Force on Squeegee Issues submitted a report to City of Winnipeg Council and the Executive Policy Committee made the following motion:

Report of the Executive Policy Committee dated September 2, 1998

> *"That the report submitted by the Task Force on Squeegee Issues be referred to the Administration for review and report back to the Executive Policy Committee by July 15, 1998. And further that the Administration determine whether a Winnipeg Development Agreement application can be applied for in connection with the recommendation outline in said report."*

On July 15, 1998, the Executive Policy Committee laid the matter over and referred same back to the Chief Administrative Officer.

The Squeegee Phenomena

Many Canadian Municipalities (Toronto, Montreal, Vancouver and Winnipeg) are dealing with a new youth cultural expression or more accurately a street-involved youth cultural expression. This new phenomena, although expressed in an activity known as "Squeegeeing" or washing the windows of passing motorists, involves many aspects of youth fringe (or counter) culture. As is common with counter culture movements, the Squeegee Kid phenomenon has a physical appearance/image associated with "Squeegeeing" that may come across as different or intimidating to some.

"Squeegee Kids" are typically 12-24 years of age and from lower socioeconomic groups. "Squeegee Kids", like most children/youth, are searching for their identities, a sense of belonging, a sense of community, monetary self-sufficiency, and in some cases, social and economic survival. A community's capacity to deal with the social and economic needs of its young people may be a contributing factor to street involved teen activity and the squeegeeing phenomena.

Cities across Canada are struggling with "Squeegee Kids" for a number of reasons. The issues range from traffic problems, injured kids, irritated motorists and intimidated citizens and business patrons. This phenomenon has caused much questioning from polarized perspectives about rights and responsibilities of all stakeholders central to the issue. Questions being asked include:

Should municipalities permit this activity given the danger and safety concerns involved?

Are communities doing enough to deal with their disenfranchised and street youth?

What civil rights do youth/street involved persons have relative to cultural expression and entrepreneurial activity?

What rights do citizens have to enjoy public spaces without fear and intimidation?

Many Canadian municipalities are struggling to sort the complex issues surrounding the squeegee phenomena. Local and senior governments are asking themselves what are their responsibilities for public order, safe roadways and safe public spaces. Some have turned to municipal bylaws and others provincial acts to prohibit the provision of goods or services in a roadway. Calgary, for example, has a "streets by-law" to halt the squeegee activity while Vancouver uses the provincial motor vehicle act. Toronto is looking to senior governments to make changes in legislation to prohibit the squeegee activity without compromising individual rights and liberties. Critics of the regulatory action will point to the regulation route as not a very effective way of dealing with a complex social problem.

The Winnipeg Situation

The City of Winnipeg has responded to the "Squeegee Issues" by passing a municipal by-law and inviting the Social Planning Council (SPC) of Winnipeg to prepare a detailed assessment of the issues. Many civic staff from a variety of civic departments have worked with the task force specifically or the communities generally to assess the problem, strategize solutions and explore potential funding options. A committee of civic staff representing a range of police, legal, recreation, social and public health support were involved in reviewing the SPC recommendations.

The SPC Task Force report was the product of many hours of volunteer work by an interagency group. Recommendations were made in a wide range of possible response areas. These areas included Regulation and Enforcement, Social Regulation and Crime Prevention, Basic Needs, and Economic Initiatives for Alternative Employment. The summary of SPC recommendations are outlined on Schedule "A".

Report of the Executive Policy Committee dated September 2, 1998

Recommendations regarding Regulation and Enforcement

The City Council passed a by-law prohibiting "Soliciting Business in a Roadway" May 1, 1998. Reports from the Winnipeg Police Service indicate that the by-law is working. The by-law has been successful in deterring roadway safety concerns. As well, it is noted that there are no longer 20-30 youth congregating at the corner of Stradbrook and Osborne (all day and all night) with others blocking sidewalk and bus stop areas. Opponents to the by-law will point to the continued presence of street youth activity and in some instances street gang activity as indicators of by-law failure. While the Police Service does continue to observe youth gathering around the Gas Station Theatre property, their numbers have dropped dramatically during the day. Further, the Service notes that gang activities are not directly linked with the squeegee phenomena and that the By-law could not hope (and was not intended) to address the range of youth issues on Winnipeg streets.

The SPC report recommends that Squeegee activity could be regulated as outlined in the recommendations. Changing the current by-law to allow for the licensing of squeegee activity on Winnipeg streets is doable from a legal perspective but not considered to be advisable or prudent. There is no clear evidence that such licensing would in fact result in the protection of the health and safety of those conducting the business of "squeegeeing" or promote road safety. The Winnipeg Police Service has serious concerns about "Squeegeeing" re-occurring in the street. Given that "squeegee kids" have been injured, one gravely (Toronto), it is considered prudent to err on the side of public safety and retain the by-law.

The License Branch currently does not have the resources to develop, monitor and enforce the proposed licensing of "Squeegee" activity. Additional human and financial resources would have to be allocated to implement such a process.

Other Task Force Recommendations

Beyond the issue of regulation, the recommendations of the Task Force involve job creation, training, health, and social supports.

Current efforts by the City of Winnipeg in the areas of recreation, crime prevention, youth outreach and health and social support provide an important opportunity to assist in addressing the needs of at-risk youth. In particular,

- The City of Winnipeg Social Services Department provides financial assistance to eligible recipients covering basic living expenses, financial assistance to youth 16 or 17 years of age who have been assessed by Manitoba Child and Family Services, employment and training supports, counselling services and, more recently, two social workers have been conducting outreach in the River Osborne area to connect youth with available services.

- The Community Services Department plays a leadership role in supporting the coordination of services between existing grass roots/local social and health agencies to provide appropriate services to meet the needs of street youth. Community Resource Area (CRA) Coordinators and other members of the Community Services Department have been working actively with the community in examining the needs of 'Squeegee Kids' and in identifying opportunities for improved services. The staff of the Community Development and Recreation Branch facilitate access by at risk youth to existing and emerging community-based recreational and support programs.

- The City of Winnipeg Community Services Department's public health nurses and Community Health Resource Centres provide relevant and accessible services related to general health care, communicable diseases, pregnancy, substance abuse and mental health referral. The 385 River Avenue Health Resource Centre has altered its hours of operation to better serve youth in the area and public health nurses have enhanced their outreach.

- The Winnipeg Police Service has a constable dedicated to the Osborne area and that officer has been working effectively with street youth in order to understand their needs and to facilitate access to support services.

These services, and others, will continue to be reviewed in light of the insights offered by the Task Force report.

In many instances, however, the Task Force's recommendations go far beyond the capacity, resources and jurisdiction of the City of Winnipeg. Implementing many of the recommendations will require the involvement of the other levels of government and the private and nonprofit sectors.

Report of the Executive Policy Committee dated September 2, 1998

A particularly interesting and innovative idea in the report is the creation of a 'multi-use opportunity centre' at 409 Mulvey Avenue. Since the Task Force Report, the concept of a 'multi-use opportunity centre' has become more fully developed and is now known as the 'Powerhouse Project'. The Powerhouse Project would bring together, under one roof, a number of services already dealing with youth at risk (including unemployment support, training and education, alcohol and drug abuse counselling, shelter, etc.). In addition, however, the Powerhouse Project has a strong and unique emphasis on economic sustainability. There would be an unique mix of alternative employment, youth-oriented retailers, small business incubation and lease/rental space. The expectation is that this revenue would cover a significant part of the operational budget.

The Powerhouse Project will require funding from, and innovative partnerships with, the other levels of government, as well as, the private and nonprofit sectors. Much further work needs to be done to study the practical implementation and long term viability of the Powerhouse concept. A comprehensive business plan and feasibility study (including engineering study) is needed. Such a plan should include careful analysis of demographics and need, an assessment of existing services and performance evaluation in terms of outcomes and service effectiveness. In addition, the plan should include detailed information on early project phases, a prospectus on subsequent phases and careful attention to sustainable programs. In analysing sustainability, there should be due consideration to capitalizing on the infrastructure of existing agencies, several of whom have long histories and significant credibility in working with street youth.

A business plan and feasibility study is estimated to cost $25,000-40,000.

The Social Planning Council (SPC) Task Force Report makes many recommendations that go far beyond the capacity, resources and jurisdiction of the City of Winnipeg and local government authority. Many of the Task Force recommendations involve job creation, training, health, and social supports and require involvement by the other levels of government, as well as, the private and nonprofit sectors. However, the report also provides the City of Winnipeg with a range of possible initiatives and alternatives for future programming decisions that relate to the problems of street youth (including "Squeegee Kids").

The Executive Policy Committee recommends:

I. That the current By-law No. 7204/98 prohibiting soliciting business in a roadway be retained and that the Administration report back on the effectiveness of the by-law and its impacts in one year.

II. That the City of Winnipeg acknowledge the positive efforts of the Social Planning Council in leading a diverse volunteer group to study and report on the complex social and economic issues facing Squeegee Kids in Winnipeg. The report should be made available to all levels of government and the community alike.

III. That the City of Winnipeg encourage its Departments of Community Services, Social Services, Property & Development and Police Services to give careful consideration to the recommendations made in the task force report and that the special needs of Street Involved Youth/Squeegee Kids be incorporated into service programming in recreation, crime prevention, youth outreach and health and social support.

IV. That the City of Winnipeg encourage and assist the community to apply, through the Winnipeg Development Agreement Strategic Initiatives Program 14 and with other supporters, for funds to assist in the development of a comprehensive business plan and feasibility study for a 'multi-use opportunity centre' (the Powerhouse Project). The Plan should provide careful analysis of demographics and need, an assessment of existing services and performance evaluation in terms of outcomes and service effectiveness.

V. That, should the property at 409 Mulvey Avenue be declared surplus to the City's needs, no transactions occur until due consideration of the Powerhouse Project business plan and feasibility study. The business plan and feasibility study is anticipated to be received in approximately 6 months.

VI. That the City of Winnipeg encourage other levels of government and community funding bodies to give due consideration to the recommendations made in the report of the SPC Task Force.

VII. That the City of Winnipeg encourage and assist the community to apply, through the Winnipeg Development Agreement Employment Equity Program 5C, for funds to establish employment opportunities for youth.

VIII. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Report of the Executive Policy Committee dated September 2, 1998

Moved by Her Worship Mayor Thompson,
Adoption of the clause.

In amendment,

Moved by Councillor Murray,
Seconded by Councillor Vandal,

BE IT RESOLVED that Recommendation I be amended by adding the following sentence:

"Furthermore that an indirect Squeegee Regulation system as proposed by the Task Force on Squeegee Issues be explored with the Task Force and a proposal be prepared for Council consideration before March, 1999."

The amendment was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Lazarenko, Lubosch, Murray, O'Shaughnessy, Steek, Thomas and Vandal. 8

Nay: Councillors Prystanski, Angus, Phillips, Silva, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Clement. 8

and the amendment was declared lost, in accordance with Rule 58 of the Procedure By-law.

The motion for the adoption of the clause was put.

At the request of Councillor Vandal, Council considered Recommendation I separately.

Recommendation I was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Prystanski, Angus, Lazarenko, Lubosch, Murray, O'Shaughnessy, Phillips, Silva, Steek, Thomas, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Clement.14

Nay: Councillors Golden and Vandal. 2

and Recommendation I was declared carried.

Recommendation Nos. II to VIII were put and declared carried.

Councillor Golden asked to be recorded as having voted against Recommendation Nos. II to VIII, in accordance with Rule 50.7 of the Procedure By-law.

Report of the Executive Policy Committee dated September 2, 1998

Signs in Public Rights-of-Way
File SC-3.1 (Vol. 3)

955 - 5. On May 27, 1998, Council ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Golden,
Seconded by Councillor Angus,

WHEREAS signs posted in public rights-of-way can be hazardous;

AND WHEREAS said signs are often discarded as litter;

AND WHEREAS said signs cannot be prohibited;

NOW THEREFORE BE IT RESOLVED that all signs in public rights-of-way be subject to a licence with fees set at a rate to cover costs of administration; said fees not to be prohibitive.

On June 17, 1998, the Executive Policy Committee referred the motion to the Administration for comment and report back on issues of legality, costs, methodology and consideration of time frames for removal of signs.

Inasmuch as the report has not been received to date, the Executive Policy Committee recommends that an extension of time of 60 days be approved to consider this matter in accordance with rule 16.4 of the Procedure By-law No. 5400/90.

Adopted by consent.

Indianapolis Competitive Model
File GG (Vol. 6)

956 - 6. On June 24, 1998 Council ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Lazarenko,
Seconded by Councillor Golden,

WHEREAS the City of Winnipeg wishes to improve municipal services, increase efficiency and reduce the cost of local government;

AND WHEREAS, in 1991, the City of Indianapolis established the Office of Enterprise Development which introduced a system of private and public sector competition for the delivery of municipal services;

AND WHEREAS, by 1993, this system of managed competition had saved Indianapolis approximately $100M, with equal or improved service quality;

AND WHEREAS Indianapolis City staff proposals win approximately one-third of the competitions, still with average savings of more than 25%;

AND WHEREAS City staff proposals developed with union involvement win four out of five competitions bid;

AND WHEREAS, in 1995, the Ford Foundation recognized union innovation when it presented its 1995 American Government Award jointly to the union and the City;

THEREFORE BE IT RESOLVED THAT Council direct the Administration to enquire into the Indianapolis competitive model with a view toward its application in Winnipeg.

On July 8, 1998, the Executive Policy Committee referred the motion to the Chief Administrative Officer for report back providing the required amendments and/or policy changes that would be necessary to implement the Indianapolis Competitive Model in the City of Winnipeg.

Report of the Executive Policy Committee dated September 2, 1998

Inasmuch as the report has not been received to date, the Executive Policy Committee recommends that an extension of time of 60 days be approved to consider this matter in accordance with rule 16.4 of the Procedure By-law No. 5400/90.

Moved by Her Worship Mayor Thompson,
Adoption of the clause.

Carried.

Reintroduction of Money By-laws and Referenda during General Elections
File GL-5(Vol. 5)

957 - 7. Council at its meeting held on July 22, 1998, ruled automatic referral of the following motion to your Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Steek,
Seconded by Councillor Lazarenko,

WHEREAS all the former municipalities that joined to form The City of Winnipeg in 1972 were in a surplus position;

AND WHEREAS between 1899 and 1968 the former City of Winnipeg submitted money by-laws and referenda to the electorate on a regular basis;

AND WHEREAS in a 1998 Tax Supported Budget of $672 dollars $132 million is to service the payment of principal and interest;

AND WHEREAS with each new Council the philosophy regarding incurring debt varies;

AND WHEREAS the citizens of Winnipeg expect the governing process to be transparent, fair and accessible;

AND WHEREAS the City Financial Management Plan is to stabilize its per capita net external debt to $1000 by the year 2017;

AND WHEREAS on December 7, 1995 the City Clerk advised that using new automated voting equipment, and a limited number of polling locations the cost of a plebescite/referendum in tandem with a general election would be primarily comprised of advertising and printing costs;

THEREFORE BE IT RESOLVED that the matter of money by-laws and referenda be reintroduced during general elections to the electorate of Winnipeg to ensure that taxpayers have the opportunity to indicate their acceptance or lack there of on items such as major capital expenditures.

The Executive Policy Committee has recommended that the above motion be filed inasmuch as Council and its predecessors have voted on this issue in the past and have not approved same.

Moved by Deputy Mayor Eadie,
That the recommendation of the Executive Policy Committee, that the motion be filed, be adopted.

The Speaker called the Deputy Speaker, Councillor Prystanski, to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

Council recessed at 12:00 noon, and reconvened at 1:35 p.m., same members present.

Councillors Lubosch, Murray, Steek and Her Worship Mayor Thompson entered the meeting after Council had reconvened.

Report of the Executive Policy Committee dated September 2, 1998

The recommendation of the Executive Policy Committee, that the motion be filed, was put.

Councillor Angus called for the yeas and nays, which were as follows:-

Yea: Councillors Prystanski, Angus, Lubosch, O'Shaughnessy, Phillips, Silva, Timm-Rudolph, Vandal, Deputy Mayor Eadie and Councillor Clement. 10

Nay: Councillors Golden, Lazarenko, Murray, Steek and Thomas. 5

and the recommendation of the Executive Policy Committee, that the motion be filed, was declared carried.

EXECUTIVE POLICY COMMITTEE

MOTIONS

Moved by Deputy Mayor Eadie,
Seconded by Councillor Phillips,

958 - WHEREAS following the acclamation of eight persons nominated to sit on the St. James Village Business Improvement Zone, Council on May 28, 1997 resolved that the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 1999, namely: John D. Steel, Roy Poltronetti, Doug Clarke and Ed Lounsbury; and further resolved that the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 2000, namely: Merv Penonzek, Dale McDermid, Rocco Filletti and Almer Jacksteit;

AND WHEREAS the City Clerk has recently been advised by the Business Improvement Zone Officer and the Chairperson of the St. James Village Business Improvement Zone that an error had been made regarding the terms of office;

AND WHEREAS the Chairperson of the St. James Village Business Improvement Zone has also advised of the resignation of Board member Rocco Filleti and that the vacancy should be filled by Greg Kos;

THEREFORE BE IT RESOLVED THAT the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 1999, namely:

Merv Penonzek
Dale McDermid
Greg Kos
Almer Jacksteit

AND FURTHER BE IT RESOLVED THAT the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 2000, namely:

John D. Steel
Roy Poltronetti
Doug Clarke
Ed Lounsbury

Carried.

Executive Policy Committee - Motions (continued)

Moved by Councillor Steek,
Seconded by Councillor Murray,

959 - WHEREAS Council on July 22, 1998, adopted By-law No. 7255/98, a By-law of The City of Winnipeg to designate a Business Improvement Zone to be known as the "Grosvenor Square Business Improvement Zone" and establish a Management Board for the Zone;

AND WHEREAS Section 6(1)(b) of the By-law provides that the membership shall consist of six (6) members who each shall be from a business which is located in the Zone, and who shall be appointed in accordance with the process provided in Sections 8 to 11 inclusive of By-law No. 7255/98;

AND WHEREAS nominations for Zone Board members were received in the Office of the City Clerk from six (6) persons from amongst the businesses in the Zone;

AND WHEREAS Section 9(4) of the By-law provides that if the number of persons nominated is six (6) or less, then those nominated shall be considered to be selected by *acclamation* and the names of those persons selected by acclamation shall be forwarded to Council for appointment;

AND WHEREAS Section 7(c) of the by-law provides that the initial term of office of the six Zone Board members shall be as follows:-

1. Three (3) Zone Board members shall hold office from the date of appointment to the first meeting of Council in January, 1999;

2. Three (3) Zone Board members shall hold office from the date of appointment to the first meeting of Council in January, 2000;

AND WHEREAS the six persons declared selected by acclamation are:

Charles M. Clements
Linda Earl
Spiro Lefas
Sharon McNeice
Daphne Petrakos
Lea Stein

NOW THEREFORE BE IT RESOLVED that the following Zone Board members hold office from the date of appointment to the first meeting of Council in January, 1999, namely:

Spiro Lefas
Sharon McNeice
Daphne Petrakos

AND FURTHER THAT the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 2000, namely:

Charles M. Clements
Linda Earl
Lea Stein

AND BE IT FURTHER RESOLVED that the matter of appointment of a Member of Council to the Management Board of the Grosvenor Square Business Improvement Zone be referred to the Executive Policy Committee for recommendation.

Carried.

Executive Policy Committee - Motions (continued)

Moved by Councillor Golden,
Seconded by Councillor Lazarenko,

960 - WHEREAS members of City Council are placed in a perceived conflict of interest by Provincial legislation relative to determining their annual remuneration package;

AND WHEREAS City Council on April 28, 1993, requested the Provincial Government to pass legislation which would place this responsibility in the hands of an independent appointed body;

AND WHEREAS the Provincial Government turned down this request;

AND WHEREAS shortly thereafter, the Provincial Government set up an independent committee to determine the annual compensation for members of the Legislature;

AND WHEREAS it is undesirable to have the remuneration of elected officials (City Councillors, School Trustees and members of the Legislature) set by themselves for themselves;

NOW THEREFORE BE IT RESOLVED that City Council request the members of the body appointed to determine compensation for members of the Legislature be also requested to determine proper levels of remuneration for members of City Council;

AND BE IT FURTHER RESOLVED that the determination of said Committee be applicable only to the new Council to be elected October 28, 1998.

Required to Stand as Notice of Motion in accordance with Rule 17.1 of the Procedure By-law

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

961 - On motion of Deputy Mayor Eadie, By-law No. 7282/98, a by-law of The City of Winnipeg to amend By-law No. 5915/92, a by-law establishing Plan Winnipeg, being a statement of the City's policy and general proposals in respect of development or use of land in the City, was read a first time. File EP-1.1 (PW 7/98)

Deputy Mayor Eadie moved that this constitute the first reading of By-law No. 7282/98, which motion was carried.

Councillor Thomas asked to be recorded as having voted against the first reading of By-law No. 7282/98, in accordance with Rule 50.7 of the Procedure By-law.

On motion of Deputy Mayor Eadie, the following by-laws were read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:

By-law No. 7271/98, a by-law of the City of Winnipeg respecting advance polls for the 1998 election File GK-2 (Vol. 25)

By-law No. 7272/98, a by-law of the City of Winnipeg to designate persons pursuant to The Freedom of Information and Protection of Privacy Act File GL-5.8 (Vol. 12)

By-law No. 7292/98, a by-law of the City of Winnipeg to **amend By-law No. 7100/97, being The City Organization By-law, and certain other by-laws** File GL-5.8 (Vol. 12)

EXECUTIVE POLICY COMMITTEE

QUESTION PERIOD

962 - Councillor Lazarenko inquired when the next Reshaping of the City Government and New Directions Seminar would be conducted.

Her Worship Mayor Thompson advised that she would follow up and endeavour to provide a response the following day.

Councillor Steek questioned if at the end of June 1998, the City was operating with a surplus or a deficit.

Her Worship deferred the question to Councillor Angus who advised that as of the end of June the City had a forecasted deficit of $629,000, which was down from approximately $3.2 million. Councillor Angus further advised that the June figures were outdated, and that within the next two weeks figures to the end of August would be available and, at such time, a Council briefing would be held to convey the information.

Councillor Steek questioned if Council would begin to receive monthly financial reports or continue to be provided with quarterly reports.

In reference to a motion adopted by Council on December 17, 1997, Councillor Angus stated that periodic financial reports were to be prepared for March, June and August and monthly thereafter.

Councillor Steek questioned whether there had been any communication to the Province regarding an overture from Minister Vodrey that former Councillor William Neville Chair a Heritage Committee.

Her Worship advised that she would report back to Council on the matter.

Councillor Golden asked Her Worship to confirm that it will cost the City $300,000 each year, plus inflation, in additional maintenance for the streetscaping on Portage Avenue.

Councillor Angus confirmed that there will be additional ongoing maintenance cost expenditures which were authorized by Council and budgeted for, but suggested that costs may decrease if the store owners, led by the Portage Avenue Property Association, undertake some of the responsibility.

Councillor Golden further questioned if the City is looking at similar expenditures for the Main Street Revitalization Project and, if so, what the additional maintenance costs would be.

Her Worship noted that past reports did not specifically outline the additional ongoing operational costs but added that a new process has been implemented to identify the ongoing maintenance costs connected with all projects.

Councillor Golden requested an explanation as to why St. Vital residents and businesses have to pay to maintain the improvements on St. Mary's Road while businesses on Portage Avenue and Main Street have their costs paid out of the City's budget.

Her Worship agreed to take the question under advisement and report back.

In reference to reports relative to the McGillivray / Kenaston Shopping Mall Development and other Plan Winnipeg amendments, Councillor Murray noted that the requested commercial impact studies, on retail and regional street systems, and an assessment of industrial land requirements had not been done. In addition, Councillor Murray requested that Council be provided with the information before proceeding to the final vote and that same become a prerequisite before other development applications are considered by Council.

Councillor O'Shaughnessy advised that the report of the impact on industrial lands in the City had been requested from the administration and that he would pass on the request for the retail report so that the information could be considered in a timely manner.

Executive Policy Committee - Question Period (continued)

Councillor Murray requested that Council be provided with the traffic counts and analysis of the infrastructure costs to ensure that revenue generated from land sales would not be consumed by major infrastructure improvements to accommodate traffic.

Councillor O'Shaughnessy noted that the Public Works Department would be asked to supply traffic impact reports and the developers requested to absorb the associated costs should the matter proceed to rezoning.

Councillor Murray referred to commercial development in the Waverley area, noting that such development could potentially change the nature of the area from industrial low use to commercial high volume traffic generators, and requested assurance that Council be provided with a cumulative study of the impact to ensure that the capacity exists in the street system and impact on neighbourhoods is defined.

Her Worship agreed to capture the concerns and try to establish a related process to provide Council with the information it requires to make informed decisions.

With respect to the contracting out of arenas, Councillor Thomas questioned if the Winnipeg Minor Hockey Association was in breach of their contract by charging additional user fees, and questioned whether it was more costly to have contracted out the arenas rather then have the City operate them.

Councillor Angus noted that he had requested information from the administration on the question of breach of contract and that it was his understanding that the additional $5.00 user fee was to be a one time only fee to safeguard against potential financial difficulties. Councillor Angus further advised that a financial impact study had not been done but noted that the matter would be investigated further and a response provided to Council.