REPORT OF THE STANDING POLICY COMMITTEE

ON PROTECTION AND COMMUNITY SERVICES

DATED JANUARY 12, 1998

On motion of Councillor Silva, the Report of the Standing Policy Committee on Protection and Community Services, dated January 12, 1998, was considered clause by clause.

Moved by Councillor Silva,
That the Consent Agenda, Clauses 1,3,4,5,6,7 and 8 be adopted.

Councillor Murray requested that Clause 1 be pulled from the Consent Agenda.

Councillor Angus requested that Clause 8 be pulled from the Consent Agenda.

245 - Councillor Golden asked to be recorded as having voted against Clause 3, in accordance with Rule 50.7 of the Procedure By-law.

The motion to adopt the Consent Agenda, Clauses 3,4,5,6 and 7 and was put and declared carried.

Proposed Amendment to the Winnipeg Streets By-law No. 1481/77 - Soliciting Business in a Roadway
File ST-5.3 (Vol. 6)

246 - 1. The Standing Policy Committee on Protection and Community Services has been advised that during the past two years the practise of "squeegeeing" has become common at intersections in the Osborne Village and in the downtown area. This practise involves persons walking among vehicles stopped at intersections with a windshield washing squeegee in hand, offering to clean motorists' windows. Although remuneration is not demanded, it is implied. The Winnipeg Police Service has received complaints from motorists who have been obstructed by these persons.

At a meeting with the Chief of Police on October 10, 1997, Mayor Susan Thompson instructed that Legal Services draft a By-law prohibiting "squeegee" activity at street intersections.

The Police Service's position is that the act of wandering among vehicles stopped at a red light is dangerous by its very nature. The Provincial Justice Department was consulted and it was their opinion that there was no existing section of the Provincial Highway Traffic Act that applied to this situation. They related that since this was a problem restricted to a relatively small area of the City of Winnipeg it would be best addressed by a City By-law.

The City of Winnipeg's Legal Services Branch were consulted and it was their opinion that there was no existing By-law which related specifically to this practise. They related that the courts do not favour attempts to adapt existing laws to new situations for which they were not intended and that an amendment to the existing Streets By-law, as outlined on Appendix "A" would be most practical.

On December 1, 1997, the Standing Policy Committee on Protection and Community Services considered the matter and laid it over until the January, 1998 meeting.

The Standing Policy Committee on Protection and Community Services recommends:

I. That the City Solicitor/Manager of Legal Services be requested to prepare the necessary By-law for approval by Council to amend By-law No. 1481/77, being the City of Winnipeg Streets By-law, by adding the following section, namely:-

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"2.18 Soliciting Business in a Roadway

No person shall enter a roadway or occupy a roadway for the purpose of offering the occupant or occupants of vehicles any goods or service, nor shall a person provide any goods or service in a roadway to the occupant or occupants of vehicles in the roadway, provided however, that this Section shall not be construed to render it unlawful for a person to enter a roadway to render assistance where such assistance is deemed necessary due to accident or breakdown."

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

(See Minute No. 285 for attachment)

Moved by Councillor Silva,
Adoption of the clause.

Moved by Councillor Murray,
Seconded by Councillor Thomas,

BE IT RESOLVED that the clause be referred back to allow consideration of the alternatives in the attached report "Shared Public Spaces".

The motion to refer the clause back to the Standing Policy Committee on Protection and Community Services was put and declared carried.

Attachment referred to in the above motion is on file in the office of the City Clerk.

Regulation of Parking for the Physically Disabled File GF-2 (Vol. 49)

247 - ***Note: Clause 2 has been referred back to the Standing Policy Committee on Protection and Community Services.***

Referred back to the Standing Policy Committee on Protection and Community Services

Amusement Tax - Winnipeg Symphony Orchestra File FL-6 (Vol. 16)

248 - 3. The Standing Policy Committee on Protection and Community Services has been advised that in mid-June of 1997 the Winnipeg Symphony Orchestra made application to the Winnipeg Arts Advisory Council for exemption from amusement tax for their September 13, 19 and 20, 1997 performances.

On September 15, 1997, the former Committee on Finance and Administration concurred in part in the recommendations with the following concerts not approved:

Winnipeg Symphony Orchestra for "50th Anniversary Gala" on September 13, 1997 and for "Parker Plays Rachmaninov" on September 19 and 20, 1997; which Clause 1, was adopted by Council on September 24, 1997.

Under normal circumstances, the Winnipeg Symphony Orchestra would have received an Amusement Tax exemption and therefore did not collect the tax.

The request was resubmitted to the City Clerk's Office by the Administrator of the Winnipeg Arts Advisory Council on November 27, 1997, which was after the performances had occurred.

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On December 1, 1997, the Standing Policy Committee on Protection and Community Services considered the resubmitted request. Following deliberations, the Committee concurred in the recommendation that the Winnipeg Symphony Orchestra receive an exemption for the September 13, 19 and 20, 1997 concerts.

On January 12, 1998, the Standing Policy Committee on Protection and Community Services reconsidered the matter since the Amusement Tax By-Law No. 3107/81 does not permit granting an exemption retroactively. It was therefore necessary for the Committee to rescind its decision and consider other options to address the amount of the amusement tax owed to the City by the Winnipeg Symphony Orchestra.

Legal Services recommended that the debt for the amusement tax owing be cancelled under Section 242 of The City of Winnipeg Act. A by-law to implement this is required. Council may, by by-law, cancel in whole or in part any taxes or debt owing to the City.

This particular amusement tax was never anticipated to be taken into revenue and the proceeds were set up as an allowance to write-off the accounts receivable as soon as proper approval was obtained. Therefore, no additional funding is required to cancel this receivable.

The Financial Impact is outlined on Schedule “A”.

The Standing Policy Committee on Protection and Community Services recommends:

I. That $5,654.38 of amusement taxes owing by the Winnipeg Symphony Orchestra be cancelled in full under Section 242 of The City of Winnipeg Act.

II. That the appropriate officers of the City of Winnipeg do all things necessary to implement the above including preparation of the required by-law.

Adopted by consent.

(See Minute No. 245 for opposition recorded by Councillor Golden)

Recommendations for Amusement Tax Exemption File FL-6 (Vol. 16)

249 - 4. The Standing Policy Committee on Protection and Community Services has considered recommendations received from the Winnipeg Arts Advisory Council for exemption to the Amusement Tax By-law.

The Standing Policy Committee on Protection and Community Services submits draft by-law and recommends:

I. That the following list of exemptions be added to subsection 7(6) of the Amusement Tax By-law No. 3107/81, namely:

Gilbert and Sullivan of Winnipeg for:
Yeomen of the Guard at the Pantages Playhouse Theatre on April 16, 17, 18, 24 and 25, 1998.

Manitoba Choral Association for:
Manitoba Sings - Youth Choral Concert at the Playhouse Theatre on February 22, 1998.

Winnipeg Symphony Orchestra for:
New Music Festival at the Manitoba Centennial Concert Hall on January 28, 29, and 30, 1998.

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

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1998 Cultural Grants - Interim Operating Grant Recommendations from the Winnipeg Arts Advisory Council
File FG-1.1 (R) (W) (M)

250 - 5. On November 7, 1984, Council established the Winnipeg Arts Advisory Council and delegated it with the responsibility for screening of applications, definition of criteria and recommendations as to appropriate grant levels for cultural organizations. The Winnipeg Arts Advisory Council forwards its recommendations to the Standing Policy Committee on Protection and Community Services.

On January 12, 1998, the Standing Policy Committee on Protection and Community Services considered and approved recommendations from the November 23, 1997, meeting of the Winnipeg Arts Advisory Council for interim operating grant funding to various cultural organizations.

Council Policy on Cultural Grants administered by the Standing Policy Committee on Protection and Community Services (C302) provides that the Committee shall adjudicate all applications within the global allocation and have final authority to approve grants which qualify under this policy, to an amount of $50,000.00 per individual grant. It shall submit to Council with its recommendation for approval, all requests for grants in excess of this amount.

The Standing Policy Committee on Protection and Community Services therefore recommends:

I. That 1998 Interim Operating Grants be approved for the following cultural organizations:

Organization	Category	Interim Grant
Royal Winnipeg Ballet	Dance	87,120.00
Winnipeg Art Gallery	Museums/Galleries	115,500.00
Winnipeg Symphony Orchestra	Music	57,552.00
Manitoba Theatre Centre	Theatre	50,000.00

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Community Incentive Grant Application - Gordon Bell High School Advisory Council
File PR-2.6(32) (Vol. 4)

251 - 6. The Standing Policy Committee on Protection and Community Services has been advised that the City Centre Community Committee, at its meeting on December 9, 1997, considered an application from the Gordon Bell High School Advisory Council for a Community Incentive Grant in the amount of $8,650.00, to assist with the cost of a School Promotion Program.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program, namely:

1. The project does not make a significant contribution to the long term benefit of the community-at-large in terms of improved facilities.

2. The project is to benefit the community-at-large and remain accessible to all members of the community.

The City Centre Community Committee recommended that a Community Incentive Grant to the Gordon Bell High School Advisory Council, in the amount of $8,650.00, not to exceed fifty (50%) percent of the total cost, be approved for the purposes requested.

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The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the City Centre Community Committee and recommends:

I. That the following eligibility criteria for the Community Incentive Grant Program, be waived in this instance:

a) The project does not make a significant contribution to the long term benefit of the community-at-large in terms of improved facilities.

b) The project is to benefit the community-at-large and remain accessible to all members of the community.

II. That a Community Incentive Grant in the amount of $8,650.00 be approved to the Gordon Bell High School Advisory Council for the purpose requested, subject to the following conditions:

a) Confirmation of other funding sources;

b) Approval of final plans and specifications for the project by the appropriate Administrator; and

c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Community Incentive Grant Application - Clifton Community Centre
File PR-2.6(32) (Vol. 4)

252 - 7. The Standing Policy Committee on Protection and Community Services has been advised that the City Centre Community Committee, at its meeting on December 9, 1997, considered an application from the Clifton Community Centre for a Community Incentive Grant in the amount of $5,628.18, to assist with the cost of purchasing equipment for a Youth High Risk Drop-In Program.

The application does not meet the eligibility criteria contained in the Community Incentive Grant Program, namely:

1. The project is not to compete with or duplicate other community facilities.

2. The project is requesting one hundred percent (100%) of the total project cost.

The City Centre Community Committee recommended that a Community Incentive Grant to the Clifton Community Centre, in the amount of $5,628.18, be approved for the purposes requested.

The Standing Policy Committee on Protection and Community Services concurred in the recommendation of the City Centre Community Committee and recommends:

I. That the eligibility criteria for the Community Incentive Grant Program, be waived in this instance:

a) The project is not to compete with or duplicate other community facilities.

b) The project is requesting one hundred percent (100%) of the total project cost.

II. That a Community Incentive Grant in the amount of $5,628.18 be approved to the Clifton Community Centre for the purpose requested, subject to the following conditions:

a) Approval of final plans and specifications for the project by the appropriate Administrator; and

b) The applicant entering into a formal agreement with the City of Winnipeg.

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III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Pan Am Games Venue Agreement
File GC-8.9 (Vol. 5)

253 - 8. The Standing Policy Committee on Protection and Community Services has been advised that the Pan Am Games Society is required by its governing body (PASO) to enter into a Venue Use Agreement with the owners of venues where Pan Am Games competitions will be held. Since eight city-owned sites will be used for Pan Am Games competitions, a Venue Use Agreement for these sites is required.

The Manitoba Bureau of Statistics (MBS) has estimated that the net monetary impact to the Manitoba economy from the Pan Am Games will be a gain of $108.9 million. On the visitors' site, MBS has estimated that spectators will spend $16.2 million and participants will spend $12.3 million, or a total of $28.5 million in Manitoba. It is estimated that most of this $28.5 million will be spent in Winnipeg.

The Pan Am Games Society has determined that the following city-owned sites will be used as venues for the Pan Am Games:

Archery	Assiniboine Park
Softball	John Blumberg
Aquatic Sports	Pan Am Pool
Baseball	Whittier Park
Soccer	Waverley Soccer Complex
Roller Sports	Grant Park Arena
Modern Pentathlon	Seven Oaks Pool, adjoining Adsum Park Athletic Field and Maples Arena

The Venue Agreement contains terms and conditions settled between the City Administration and the Pan American Games Society (Wpg. 1999) Inc. The Venue Agreement (PAG) is being submitted for Council approval, and generally provides for the following:

- free access to the facilities is provided to the PAG by the City for the Games in 1999, for athletes' practices up to two months prior to the Games, as well as for test events scheduled for 1998;

- for the most part, utility costs will be paid by the City, but any increased usage of utilities at the Pan am Pool during July and August 1999 will be paid by the PAG;

- concession operations are subject to existing agreements between the City and its concessionaires, and any existing revenue sharing by the City shall continue;

- the requirements for insurance as determined by the City's Insurance Branch;

- advertising and marketing requirements are laid out in accordance with PAG needs;

- improvements to City facilities by PAG are summarized in Schedule A of the Agreement.

While most of the articles in this Agreement are self-explanatory, and are of administrative nature, the Parks and Recreation Department wishes to highlight the fact that this proposed agreement will give the PAG free use of designated recreation facilities for its Pan Am Games venues and will result in a net revenue loss estimated to be $7,000.

Rental fees outlined in the Fees and Charges Policy would be assessed for athletic competitions held in city-owned and operated recreation facilities. However, the PAG requested that the Parks and Recreation Department waive the usual fees and charges for this event, estimated to be $59,000, and the Director has granted the request by the authority given under Policy 3.3 - Special Rates: Department Support of Non-Departmental Recreational Activities or Initiatives.

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The PAG will make a significant contribution to the City's international reputation, and general economy of the City, far in excess of the facility rental charges. In addition, an increase in concession sales revenue at these sites, accruing as a result of the PAG is estimated to bring in additional revenues of $52,000. Therefore, the net revenue loss to the City is expected to be $7,000. This revenue loss is considered to be minor when compared to the international profile and the millions of dollars that the PAG is expected to bring to the economy of our City.

On January 12, 1998, the Standing Policy Committee on Protection and Community Services considered the proposed venue agreement and approved an amendment which included Recommendation II., as set out below.

The Standing Policy Committee on Protection and Community Services recommends:

I. That the Pan Am Games Venue Use Agreement be approved.

II. That the loss of revenue accruing as part of the Pan Am Games Venue Agreement be considered as part of The City of Winnipeg's $2,000,000.00 gifts-in-kind (services) contribution to the Pan American Games Society (Wpg. 1999) Inc.

III. That the administration be directed to do all things necessary to implement the Pan Am Games Venue Agreement.

The Pan Am Games Venue Use Agreement is on file in the Office of the City Clerk.

Moved by Councillor Silva,
Adoption of the clause.
Carried.

Agreement with Rogers Cantel Inc. regarding Cellular Telephone Service in Police Response Units to Improve Efficiency and Police Service
File GF-2 (Vol. 49)

254 - 9. The Standing Policy Committee on Protection and Community Services has been advised that in 1995 the Winnipeg Police Service began utilization of the Direct Voice Entry System (DVE) of reporting calls for service. This system was designed to create an effective and efficient system of police report writing, in the hope of minimizing the amount of time police officers were off the street. One of the main concepts of this system was that police officers would utilize telephone communication from outside sources such as complainants homes, convenience stores, service centres, etc. Police officers were required to call a central location where their report was made verbally to staff members, then subsequently typed and then stored electronically or processed for further investigation.

Time has shown that the system of using outside source telephones has proven to be inconvenient and at times ineffective. Police officers, for the most part, call in their reports on borrowed telephones but at times receive busy signals or are placed "on hold" which requires them to delay calling in a report until lunch breaks or shift changes when they can access a telephone. Often, police officers return to a district station and have to wait for a telephone to become available. This situation causes delays in their reports being received by report takers, requires additional staffing for peak calling times and takes police off the street.

To alleviate the problems currently being experienced with the DVE System, discussions have been ongoing with Rogers Cantel Inc. (Cantel), who have tentatively agreed to provide a Digital PCS cellular telephone and appropriate service to each of the eighty six marked police units. The Agreement will allow for fast and easy communication to the Winnipeg Police Service's DVE System keeping police members available and on the street. Police efficiency will be improved at a very minimal cost to The City of Winnipeg.

As indicated, the discussions thus far have indicated that the cost to the City would be negligible. The only amount required would be the annual license fee required for each cellular telephone. All other related expenses would be covered by Cantel. In exchange, Cantel has requested the following:

Report of the Standing Policy Committee on Protection and Community Services dated January 12, 1998

1. The Cantel logo be placed on informational brochures currently produced by the Winnipeg Police Service;

2. The Cantel logo be placed on each of the eighty six equipped police units, two logo stickers, one on each rear quarter panel of the vehicle;

3. Cantel be authorized to promote itself to all staff of The City of Winnipeg, through a payroll insert, a maximum of six times per year;

4. The Winnipeg Police Service call a press conference with the Chief of Police and the Regional Vice President of Cantel, announcing the corporate contribution and benefits to the citizens of Winnipeg. In addition, a jointly written press release shall be released by the Winnipeg Police Service.

There is currently one outstanding issue that remains unresolved in discussions with Cantel, that issue being point number 3 above. The Winnipeg Police Service has indicated the possibility of promotion within the Police Service but at this point has denied “City wide” circulation.

Authorization is required to continue discussions with Cantel, in the hope of finalizing an agreement in the very near future. Agreements entered into between The City of Winnipeg and outside agencies must be approved by Council. The Agreement is on file in the Office of the City Clerk.

The Standing Policy Committee on Protection and Community Services recommends:

I. That the Chief of Police be authorized to enter into a minimal cost agreement with Rogers Cantel Inc. for the supply of eighty-six digital cellular telephones for use in police units.

II. That the Chief of Police be authorized to discontinue use of the cellular phones at any time with the provision that the Chief of Police report back to the Standing Policy Committee on Protection and Community Services for the purpose of renegotiating extended use of the cellular phones with Rogers Cantel Inc.

III. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by Councillor Silva,

That the clause be referred back to the Executive Policy Committee.

Carried.

REPORT OF THE STANDING POLICY COMMITTEE

ON PROTECTION AND COMMUNITY SERVICES

DATED JANUARY 19, 1998

On motion of Councillor Silva, the Report of the Standing Policy Committee on Protection and Community Services, dated January 19, 1998, was considered.

Moved by Councillor Silva,
That the Consent Agenda, Clause 1, be adopted.

Carried.

Recommendations for Amusement Tax Exemption File FL-6 (Vol. 16)

255 - 1. The Standing Policy Committee on Protection and Community Services has considered a recommendation received from the Winnipeg Arts Advisory Council for exemption to the Amusement Tax By-law.

The Standing Policy Committee on Protection and Community Services submits draft by-law and recommends:

I. That the following list of exemptions be added to subsection 7(6) of the Amusement Tax By-law No. 3107/81, namely:

Chai Folk Arts Council Inc., for:
Chai in Concert at the Centennial Concert Hall on February 21, 1998

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Adopted by consent.

STANDING POLICY COMMITTEE ON PROTECTION AND COMMUNITY SERVICES

CONSIDERATION OF BY-LAWS

256 - On motion of Councillor Silva, the following by-laws were read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:

By-law No. 7143/98, a by-law of The City of Winnipeg to amend the Amusement Tax By-law No. 3107/81. File FL-6 (Vol. 16)

By-law No. 7144/98, a by-law of The City of Winnipeg to cancel certain taxes. File FL-6 (Vol. 16)

By-law No. 7145/98, a by-law of The City of Winnipeg to amend the Amusement Tax By-law No. 3107/81. File FL-6 (Vol. 16)

STANDING POLICY COMMITTEE ON PROTECTION AND COMMUNITY SERVICES

QUESTION PERIOD

257 - Councillor Murray requested an explanation as to why it was common in the Ambulance Services Department for emergency attendants who are diabetic to go for 12 hours without a break or food, and what is being done about it.

Councillor Silva noted that the Ambulance Department is funded by the Province of Manitoba through the health care system with some funding from the City of Winnipeg and that service decisions were heavily influenced by the Province. He further noted that a tenth ambulance had been added to the fleet. Councillor Silva advised that he had only heard through media reports about the matter referred to by Councillor Murray and that he would be investigating the matter further, and that the matter of emergency response was currently being reviewed by a consultant.

Councillor Murray noted that when Winnipeg Enterprises Corporation hired and paid for an Ambulance to be on duty, an eleventh ambulance is not added, and the City ends up with a 10 percent reduction in service, and questioned this City practice.

Councillor Silva noted that as a city, Winnipeg was somewhat unique in that ambulance services were identified as a municipal service. In actuality, Winnipeg was the service provider while the service was primarily paid through the Provincial Government and the health care system with some funding through property tax. This results in the need for consultation with the Province on related policy. The service decisions are made in acknowledgement of openings and closures of emergency rooms, and the loading of emergency rooms. He further noted that these issues would continue to be discussed with the Provincial Government and the Winnipeg Health Authority.

Councillor Murray noted that when ambulances are sent to other rural municipalities and to the airport they were also not replaced despite the revenue agreements in place, and questioned if the City would change its practice and replace these ambulances.

Councillor Silva referred to his prior discussion on the Provincial role in ambulance policy and noted that the Medivac process, where rural Manitobans are Medivaced into Winnipeg from rural areas is part of the Provincial health care system. He further noted that a policy decision made by the City provided for the only municipal paramedic training program that was certified by the Canadian Medical Association and that if a Winnipegger has a heart attack, they have a better chance than in any other city, given the ambulance response by a fully trained medical technician. Councillor Silva advised that concerns were currently being explored and suggested that Councillor Murray may wish to write a letter to the consultant, Chief G. Richardson, of the Ottawa Fire Services, outlining his concerns.