Meeting No. 14

Council Chamber
Winnipeg, September 24, 1997

Council met this day at 9:37 a.m.

The Speaker called the meeting to order.

Opening Prayer read by Councillor Steek.

The Clerk called the roll.

Present: The Speaker Councillor Angus, Councillors Prystanski, Clement, Golden, Lazarenko, Murray, O'Shaughnessy, Phillips, Silva, Steek, Thomas, Timm-Rudolph, Vandal, Deputy Mayor Eadie and Her Worship Mayor Thompson.

Councillor Lubosch entered the meeting after roll call.

In attendance: Mrs. D. Browton, City Clerk, Mr. R. Kachur, Deputy City Clerk, and Mrs. J. Park, Committee Clerk.

INTRODUCTION AND WELCOME OF GUESTS AND ANNOUNCEMENTS

952 - The Speaker delivered two rulings: i) a ruling arising out of the Council Meeting of June 25, 1997 wherein he addressed a complaint by Councillor Murray regarding actions of Executive Policy Committee and ruled that the privileges of Council had not been negatively impacted or compromised; ii) a ruling arising out of the Council Meeting of July 23, 1997 wherein he addressed a complaint by Councillor Thomas regarding Council procedure and ruled that recommendations of non-concurrence by the Executive Policy Committee would be noted prior to deliberation and voting upon of a recommendation by a Standing Committee, but that the recommendation of non-concurrence would not be considered as an amendment.

MOTIONS

Moved by Councillor Timm-Rudolph,
Seconded by Councillor Vandal,
953 - THAT Council place on record its profound sorrow at the death of Vincent R. Hayes, which occurred on August 22, 1997;

Mr. Hayes served the citizens as an Alderman of the former Town of Transcona for years 1963 and 1964;

This Council extends to the family of Mr. Hayes, its deepest sympathy and condolences in their bereavement.

Carried by silent standing vote.

MINUTES

Councillor Prystanski moved that the minutes of the meeting held on July 23, 1997, be taken as read and confirmed, which motion was carried.

COMMUNICATIONS

From the City Auditor,

954 - Submitting memorandum dated September 18, 1997 regarding the Audit Report - Best Practice Review of Frameworks for Alternative Service Delivery. File FA-2

Advising that the Audit Department's review focused on a definition of ASD models used in the public sector; a determination of the current status of ASD in the City of Winnipeg; and, research on "best practice" frameworks for ASD implementation.

Also advising that the Audit Department's recommendation is that the City review strategies, principles and criteria for the implementation of Alternative Service Delivery models in the City of Winnipeg and that Council adopt as policy an appropriate ASD framework. The framework should include a step-by-step decision-making process; criteria for selecting activities for ASD and in determining the appropriate ASD model; cost comparison and evaluation methods to be used; principles concerning staffing, training, communication, legal or other issues; and, procedures for monitoring and reporting on the performance of ASD models.

Further advising that throughout this report, they highlight summaries of published studies regarding ASD implementation and a variety of frameworks being utilized in other jurisdictions. While the frameworks differ between the organizations studied, the following requirements were articulated most frequently:

- Select a committed leader to champion initiatives and build support inside and outside of the organization. The leader could be political and/or administrative.

- Establish financial and operating goals and priorities to be achieved. These could include estimated dollar savings, improved service delivery expectations and increased capital or resource investment.

- Inform the public. All sectors must work together if ASD is to be successful.

- Identify efficiencies and inefficiencies of the existing systems. This will enable an agency to maximize the potential of ASD models.

- Develop proper cost accounting systems. Good costing information is needed to assess the overall performance of activities targeted for ASD, to support ASD decision making and to make these decisions easier to implement and justify to potential critics. Lack of good cost information can have negative consequences.

- Involve employees and their unions. Involvement includes empowering front line workers to make decisions and act on their own initiative, providing training and performance incentives, fostering a partnership with unions and establishing an employee safety net for displaced workers.

- Evaluate the competition (determine marketplace interest and ability to compete). If there are an insufficient number of interested and capable suppliers, some forms of ASD may simply create a private sector monopoly that may not be more cost effective or efficient than the existing public sector provider.

- Have independent, third-party verification of the cost estimates, bids and proposals. Independent oversight by an office that is outside the control of the unit responsible for operating the activity provides a more objective and unbiased evaluation of ASD activities. Often this verification is carried out at both the pre- and post - implementation stages.

- Develop performance measures and a monitoring plan for outcomes. This includes ensuring that contractors are paid as mandated by the contract and that all obligations are fulfilled; it also includes ensuring that specifications for quantity and quality are achieved.

From the City Solicitor/Manager of Legal Services,

955 - Submitting draft by-law to amend By-law No. 6420/94, being the Access to Information By-law, to conform with the requirements of Bill 53 and to conform with the wording of The City of Winnipeg Act, which by-law may receive all three readings. File GL-5.8 (Vol. 12) (By-law No. 7081/97)

Communications (continued)

From the City Solicitor/Manager of Legal Services,
956 - Submitting as instructed by Council on June 26, 1997, draft by-law to amend By-law No. 6547/95, being a by-law of the said City concerning the reservation of certain portions of streets and public parking sites for the purpose of parking vehicles and the use of parking meters in connection therewith, which by-law may receive all three readings. File ST-2 (Vol. 21) (By-law No. 7082/97)

From the City Solicitor/Manager of Legal Services,
957 - Submitting as instructed by Council on June 26, 1997, draft by-law to amend By-law No. 1573/77, being the City of Winnipeg Traffic By-law, which by-law may receive all three readings.
File ST-5.2 (Vol. 24) (By-law No. 7083/97)

From the City Solicitor/Manager of Legal Services,
958 - Submitting as instructed by Council on December 11, 1996, draft by-law to widen part of the east side of Brookside Boulevard south of Mollard Road, in the Lord Selkirk - West Kildonan Community, which by-law may receive all three readings. Files FI-2(34) (Vol.4) and S-7 (Vol. 3) (By-law No. 7084/97)

From the City Solicitor/Manager of Legal Services,
959 - Submitting as instructed by Council on February 21, 1996, draft by-law to widen a portion of the east side of Kenaston Boulevard, south of Rothwell Road in the Assiniboia Community, which by-law may receive all three readings. File DAO 17/95 (By-law No. 7085/97)

From the City Solicitor/Manager of Legal Services,
960 - Submitting as instructed by Council on April 24, 1996, draft by-law to approve a Plan of Subdivision and to amend Zoning By-law No. 6400/94 for the enactment of a zoning change on land located on the north and south sides of Georgetown Drive east of Scurfield Boulevard in the Assiniboia Community, which by-law may receive all three readings. File DASZ 58/85 (Phase 19B) (By-law No. 7086/97)

From the City Solicitor/Manager of Legal Services,
961 - Submitting as instructed by Council on April 30, 1997, draft by-law to amend By-law No. 6400/94, being the City of Winnipeg Zoning By-law, which by-law may receive all three readings.
File DAZ 202/97 (By-law No. 7087/97)

From the City Solicitor/Manager of Legal Services,
962 - Submitting as instructed by Council on June 26, 1997, draft by-law to change the names of certain highways in The City of Winnipeg, in the Assiniboia Community, which by-law may receive all three readings. File SC-3.14(31) (Vol. 1) (By-law No. 7088/97) (Cardiff Avenue and Cardiff Street to Van Roon Drive)

From the City Solicitor/Manager of Legal Services,
963 - Submitting as instructed by Council on June 26, 1997, draft by-law to change the names of certain highways in The City of Winnipeg, in the Assiniboia Community, which by-law may receive all three readings. File SC-3.14(31) (Vol. 1) (By-law No. 7089/97) (Ashcroft Point to Assiniboine Avenue)

From the City Solicitor/Manager of Legal Services,
964 - Submitting as instructed by Council on July 24, 1997, draft by-law to amend Zoning By-law No. 6400/94 for the enactment of a zoning change on land located at 1044 St. Mary's Road in the Riel Community, which by-law may receive all three readings. File DAZ 201/97 (By-law No. 7090/97)

From the City Solicitor/Manager of Legal Services,
965 - Submitting as instructed by Council on July 24, 1997, draft by-law to change the names of certain highways in The City of Winnipeg, in the City Centre Community, which by-law may receive all three readings. File SC-3.14(32) (Vol. 1) (By-law No. 7091/97) (Portion of Harrow Street to Harrow Street East)

From the City Solicitor/Manager of Legal Services,
966 - Submitting as instructed by Council on July 23, 1997, draft by-law to defer the payment of the special assessment for Local Improvements in respect of certain lands benefitted thereby on Shaftesbury Boulevard in said City, in the Assiniboia Community, which by-law may receive all three readings.
File SL-3 (Vol. 14) (By-law No. 7094/97) (Cherlee Investments Ltd.)

Communications (continued)

From the City Solicitor/Manager of Legal Services,
967 - Submitting as instructed by Council on July 23, 1997, draft by-law to defer the payment of the special assessment for Local Improvements in respect of certain lands benefitted thereby on Shaftesbury Boulevard in said City, in the Assiniboia Community, which by-law may receive all three readings.
File SL-3 (Vol. 14) (By-law No. 7095/97) (Harold George Schlamp and June Jessie Schlamp)

Moved by Councillor Prystanski,
That the following communication which was received too late to be placed on the regular agenda, be received as information.
Carried.

From the City Solicitor/Manager of Legal Services,
968 - Submitting as instructed by Council on July 24, 1997, draft by-law to change the names of certain highways in The City of Winnipeg, in the Riel Community, which by-law may receive all three readings. File SC-3.14(35) (Vol. 1) (By-law No. 7099/97) (Portion of Markham Road to Barnes Avenue)

DELEGATIONS

969 - Steven Ranson, 11 Allenbrook Bay, appeared before Council in opposition to Clause 2 of the Report of the Committee on Finance and Administration dated March 3, 1997, regarding Animal Services By-law Amendments. File EL-4 (Vol. 27)

Dr. Grant Spearman, President, Manitoba Veterinary Medical Association, appeared before Council in support of Clause 2 of the Report of the Committee on Finance and Administration dated March 3, 1997, regarding Animal Services By-law Amendments, and filed a brief with the City Clerk.

Leon Glassco, 20 Monaco Bay West, also appeared before Council in support of Clause 2 of the Report of the Committee on Finance and Administration dated March 3, 1997, regarding Animal Services By-law Amendments.

970 - John English, 175 Hespeler Avenue, appeared before Council in support of Clause 1 of Report "A" of the Committee on Works and Operations dated July 8, 1997 regarding a Change in Full-time Truck Route Designation of Hespeler Avenue. File ST-5.2 (Vol. 24)

Elisa Doak, 322 Hartford Avenue, also appeared before Council in opposition to Clause 2 of the Report of the Committee on Finance and Administration dated March 3, 1997, regarding Animal Services By-law Amendments.

Jim Tran, on behalf of the Manitoba Trucking Association, appeared before Council in opposition to Clause 1 of Report "A" of the Committee on Works and Operations dated July 8, 1997 regarding a Change in Full-time Truck Route Designation of Hespeler Avenue.

Moved by Councillor Steek,
That Rule 54.5 of the Procedure By-law No. 5400/90, be suspended to allow Rose Marie Kennedy to address Council.
Carried.

Rose Marie Kennedy, 944 Dorchester Avenue, also appeared before Council in opposition to Clause 2 of the Report of the Committee on Finance and Administration dated March 3, 1997, regarding Animal Services By-law Amendments.