REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED APRIL 9, 1997

(See Minute No. 568 for disposition)

Proposed Text Amendment to Plan Winnipeg By-law No. 5915/92, the Airport Vicinity Development Plan By-law No. 6378/94 and the Airport Vicinity Protection Area Zoning By-law No. 6418/94 by deleting the current provision which now allows for the conversion of single-family properties fronting Portage Avenue within Area 1 of the Airport Vicinity Protection Area to limited multiple-family residential development - Assiniboia Community
Files EP-1.1 (PW 5/97), SPA 1/97 (Vol. 1) and DAZ 205/97T (Vol. 1)

595 - 1. Council, on February 26, 1997, adopted Clause 4 of the Report of the Executive Policy Committee dated February 19, 1997, which recommended that an application be made to proceed with a proposed text amendment to Plan Winnipeg by amending the provision for multiple-family residential development on properties fronting Portage Avenue. In order to effect the Plan Winnipeg amendment, it is also necessary to amend the secondary plan (Airport Vicinity Development Plan) and the zoning by-law (Airport Vicinity Protection Area Zoning By-law).

Council, on May 25, 1994, passed By-law No. 6339/94 to amend Plan Winnipeg by establishing an airport vicinity protection area together with land use policies intended to protect and support airport operations. The change included the following paragraph 2F-05 i):

" within Area I no new residential development shall be permitted (subject to statutory non-conforming rights and any related variance); but, existing dwellings may be replaced if destroyed or demolished. Subject to any required rezoning or other change in land use controls, exceptions for minor residential infilling in existing and established residential areas and the conversion of single-family properties fronting onto Portage Avenue for limited multiple-family residential development to a maximum of 85 units per hectare (35 units per acre), may be approved;"

The clause was included because it was recognized at the time the Airport Vicinity Development Plan was prepared, that the single family properties fronting onto Portage Avenue were underdeveloped in the context of Portage Avenue. This followed the Pines proposal and it was felt that these properties would continue to face considerable pressure for redevelopment. A density of 35 units per acre was considered a reasonable density.

Since the time of that amendment, that clause has become the subject of much debate. The Conway Gardens application of 1995 proposed a multiple family development within the 35 units per acre limit, yet the application was denied. Airport interests argued that such a density would add an unacceptable number of new residents living directly beneath a flight path and therefore, the application posed a threat to its 24-hour operating status. Residents argued that the proposal would diminish the quality of their neighbourhood, particularly, its natural environment and serenity, as a result of the proposal's height, density, and proximity to the riverbank. Following the Conway application, it became clear that the policy of Plan Winnipeg should be revisited. An expectation was created that revisions would be made to bring the policy into greater conformity with the desires of neighbourhood residents, airport interests, and the general public.

In an attempt to resolve this issue, meetings were held with area residents and with individuals representing airport interests. Discussions focussed on what would be deemed to be an appropriate redevelopment of these sites, particularly in terms of residential density. Area residents were very protective and spoke strongly in favour of removing the clause altogether, saying that any increased density on these sites threatened the quality of their neighbourhood. Airport interests recognized that redevelopment pressure would persist and that a reduction in allowable density could address their concerns. The figure of 10 units per acre was discussed.

Report of the Executive Policy Committee dated April 9, 1997

As a result of these meetings, direction was sought from the Assiniboia Community Committee. Two options were tabled. The first option was to remove the clause altogether. This meant that those single family properties fronting onto Portage Avenue would be considered in the same context as any other properties within Area I of the Airport Vicinity Protection Area. The second option was to reduce the allowable density to 10 units per acre. This would permit low density redevelopment, such as bungalow condominiums, and would recognize the difficulty in maintaining large single family residential properties on Portage Avenue. The Assiniboia Community Committee recommended that the first option be pursued, that Plan Winnipeg be amended to remove the clause altogether. That decision was confirmed and upheld by Executive Policy Committee and Council.

In accordance with Council's instruction, the removal of this clause in Plan Winnipeg also requires that the secondary plan (Airport Vicinity Development Plan By-law No. 6378/94) and the zoning by-law (Airport Vicinity Protection Area Zoning By-law No. 6418/94) be similarly amended.

The three amendments would result in the following changes.

1. Plan Winnipeg By-law (No. 5915/92)

2F-05 Development (Zoning) By-law for AVPA, paragraph i):
" within Area I no new residential development shall be permitted (subject to statutory non-conforming rights and any related variance); but, existing dwellings may be replaced if destroyed or demolished. Subject to any required rezoning or other change in land use controls, exceptions for minor residential infilling in existing and established residential areas ~~and the conversion of single-family properties fronting onto Portage Avenue for limited multiple-family residential development to a maximum of 85 units per hectare (35 units per acre),~~ may be approved;"

2. Airport Vicinity Development Plan By-law (No. 6378/94)

Paragraph 3. i) on page 35, paragraph 1. i) on page 37, and 1. 2F-05 i) on page 55:
" within Area I no new residential development shall be permitted (subject to statutory non-conforming rights and any related variance); but, existing dwellings may be replaced if destroyed or demolished. Subject to any required rezoning or other change in land use controls, exceptions for minor residential infilling in existing and established residential areas ~~and the conversion of single-family properties fronting onto Portage Avenue for limited multiple-family residential development to a maximum of 85 units per hectare (35 units per acre),~~ may be approved;"

Paragraph 3. d) on page 63:
"~~rezonings may be approved for the conversion of single and two family designations fronting Portage Avenue, to limited multiple family residential development to a maximum of 85 units per hectare (35 units per acre.)~~"

3. Airport Vicinity Protection Area Zoning By-law (6418/94)

Paragraph 3.2 (b):
~~(b) Subject to all required amendments of or approvals under applicable land use controls, lands fronting onto Portage Avenue zoned for single-family residential properties may be converted to multiple-family dwellings not exceeding an approved density of 85 units per hectare (35 units per acre) of building lot area, excluding any part of that area designated Floodway."~~

Schedule "A" outlines the proposed amendments and maps identifying the properties affected by these amendments.

The Executive Policy Committee recommends:

I. That Plan Winnipeg By-law No. 5915/92, the Winnipeg Airport Vicinity Development Plan By-law No. 6378/94 and the Airport Vicinity Protection Area Zoning By-law No. 6418/94 be amended by deleting the current provision which now allows for the conversion of single-family properties fronting Portage Avenue within Area 1 of the Airport Vicinity Protection Area, to limited multiple-family residential development.

II. That in accordance with recommendation 1), By-law No. 7021/97, amending By-law No. 5915/92 and By-law No. 7020/97, amending By-law No. 6378/94, receive 1st reading.

Report of the Executive Policy Committee dated April 9, 1997

III. That Executive Policy Committee be instructed to hold a combined public hearing on all three amendments.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Adopted by consent.

Expenditure of Funds from Land Dedication Reserve Fund - Marj Edey Park File EP-2 (Vol. 23)

596 - 2. On March 18, 1997, the Assiniboia Community Committee considered a communication dated February 17, 1997, from the Landscape Architect, Parks and Recreation Department, proposing a 1997 Site Development Program together with proposed cost estimates for Marj Edey Park, and a financial status report.

The development program involves the installation of sod, seed and in-field mix for two baseball fields (north-east field and south-east field), including basic water service, land drainage enhancement, pedestrian/vehicle service access, and protective fencing.

This 1997 development program will be implemented utilizing both in-house construction personnel and private contractors with the emphasis on quality and cost effectiveness.

Total funds presently available for Marj Edey Park which includes $76,517.40 in the 1996 Land Dedication Reserve Account and $124,196.00 in the Wilkes South Area Development Account. The funds in the 1996 LDR Account are presently accessible (Council adopted), however, Corporate Finance Department has indicated that the funds in the Wilkes South Account will not be accessible until formally approved by Council.

The Executive Policy Committee recommends that funds in the amount of $96,000.00 be allocated to Marj Edey Park - Site Development from the Wilkes South Area Development Land Dedication Reserve towards the development of two baseball fields at Marj Edey Park.

Adopted by consent.

Report of the Ad Hoc Committee on Innovation File GL-5.6 (Vol. 8)

597 - 3. On January 22, 1997, The Executive Policy Committee referred the Report of the Ad Hoc Committee on Innovation dated January 22, 1997 to the Board of Commissioners for compilation and report back to the Special Meeting of the Executive Policy Committee on February 7, 1997, relative to the 1997 Capital Estimates and 1998 - 2002 Five-Year Capital Program.

On February 12, 1997, Council approved funding of $774,000 in 1997 and $1,000,000 in both 1998 and 1999.

On May 1, 1996, the Executive Policy Committee passed a resolution that an Ad Hoc Committee on Innovation be established with a mandate to “invite or seek out” innovative ideas that could lead to potential improvement within the civic organization. Furthermore, Executive Policy Committee requested that the Ad Hoc Committee advise the Committee of its findings, including any cost implications. The Ad Hoc Committee has concluded its initial deliberations and now is submitting its conclusions.

The membership of the Ad Hoc Committee on Innovation consists of Councillor Angus, Chair, City Auditor Carol Bellringer (replaced November 1996 by Gail Stephens), Pam Sveinson, Continuous Improvement, Chief Commissioner Rick Frost and Mayor Susan Thompson. Executive Policy Committee also recommended that the Chairperson will have the authority to appoint additional personnel if deemed required. To this end the Committee welcomed Jeff Fielding, Manager of Strategic Planning, Mr. Edward Burgener, Water and Waste and Ms Susan Nemec, Corporate Controller to assist with deliberations.

Report of the Executive Policy Committee dated April 9, 1997

The Ad Hoc Committee on Innovation has met regularly each week since its establishment by the Executive Policy Committee to consider ideas for promoting innovation within civic government. The Committee has prepared a policy framework that outlines its mandate, operating principles, strategic direction, focus and targeted direction. This policy framework will serve to guide the Ad Hoc Committee in the future. The Ad Hoc Committee also has proposed the concept of an "Idea Bank". The "Bank" would provide the necessary monies to fund creative and innovative initiatives that would foster improvement within the organization. And finally, the Ad Hoc Committee has suggested a process to receive and review innovative ideas that have been generated from within the organization. The Ad Hoc Committee on Innovation has solicited a number of suggestions for innovation already, and the Committee is working currently to further implement several of these proposals.

The Executive Policy Committee has reconsidered the report of the Ad Hoc Committee on Innovation and recommends:

1. That the Mandate and Policy Framework of the Innovation's Committee, dated January 22, 1997, be approved in principle;

2. That the City establish an IDEA Bank Reserve in accordance with Section 338(1) of The City of Winnipeg Act to provide financing for innovative ideas presented outside of the normal budget process;

3. That the reserve provide funding for innovative ideas and associated costs as recommended by the Innovation's Committee, or its designate, and approved by Executive Policy Committee (Loans in excess of $100,000 would require approval from Council);

4. That the reserve be initially funded through the capital budget as follows:

    a) New capital funding of $774,000 in 1997, and $1.0 million from each of the 1998, and 1999 Capital Budgets;

    b) Repayment of capital funding (to be determined by the Committee on Innovation and approved by the Executive Policy Committee) from the POSSE (Planning One Stop Shop Service System) implementation originally funded with $1.05 million of the 1997 Capital Budget;

    NOTE: As some of the projected savings from the POSSE System have been budgeted for in the 1997 and 1998 Current Budget, it will be necessary for the Innovation Committee to work with the Department to identify future savings that can be applied to the Idea Bank. This will be a separate report to the Executive Policy Committee;

5. That the Innovation Committee, or its designate, approve the payback terms of the loan including prepayment options, choices of loan periods and the annual interest rate. The principle repayments will be set to replenish the original level of the reserve;

6. That the interest and principle will be a first charge on the Department's annual budget for the entire period of the loan;

7. That the Director of Corporate Finance be appointed as Fund Manager of the IDEA Bank Reserve;

8. That the Proper Officers be authorized to do all things necessary to implement the intent of the above recommendation.

Adopted by consent.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED APRIL 16, 1997

(See Minute No. 568 for disposition)

Appointment of Council Members to the Winnipeg Public Library Board
File L-11 (Vol. 11) (c/r GC-7 (Vol. 27)

598 - 1. On March 26, 1997, Council adopted Clause 20 of the Report of the Executive Policy Committee dated May 26, 1997, appointing 12 citizen members to The Winnipeg Public Library Board in accordance with By-law No. 6946/96.

In accordance with Section 4.(2) (ii) of By-law No. 6946/96, the Committee on Planning and Community Services has now submitted their recommendation for the appointment of one member from the Committee on Planning and Community Services, namely Councillor D. Vandal.

The Executive Policy Committee recommends:

I That Councillor Thomas be appointed to The Winnipeg Public Library Board in accordance with Section 4.(2) (i) of By-law No. 6946/96, as the Councillor representative for the City-at-large.

II. That Councillor Vandal be appointed to the Winnipeg Public Library Board in accordance with Section 4.(2) (ii) of By-law No. 6946/96 as the representative from the Committee on Planning and Community Services on The Winnipeg Public Library Board.

III. That Ms Sylvia Nicholson be appointed as the Province of Manitoba’s representative on the Winnipeg Public Library Board.

Adopted by consent.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED APRIL 23, 1997

(See Minute No. 568 for disposition)

Annual Report to Minister of Urban Affairs regarding City Compliance with Part 3 of The City of Winnipeg Act - "Official Languages of Municipal Services"
File GL-5.7 (Vol. 6)

599 - 1. In June 1992, the Province of Manitoba passed Bill 78 amending The City of Winnipeg Act (Part 3). Part 3 was proclaimed effective May 1, 1994. As required under the new law, a French Language Services Coordinator was appointed in September 1993.

On April 24, 1994, Council passed By-law No. 6402/94 for the provision of municipal services in both official languages. The City's five-year implementation plan for delivery of French language services is outlined in Schedule "A".

On July 12, 1995, Council adopted By-law No. 6661/95, amending Schedule "A" to reflect the City's new organizational structure. Service delivery was not affected by changes to the by-law.

Part 3 of *The City of Winnipeg Act* (87.13) requires that:

> *"The council shall annually, not later than four months after the end of the fiscal year of the city, make a report in English and French to the minister respecting the compliance by the city with its obligations under this Part and that report shall include particulars of any complaints under this Part filed with the ombudsman and the disposition of each of those complaints."*

The extent of the City's compliance with the Act to date is outlined in Schedule "B"
.
After reviewing the 1995 report, the Minister suggested that "next year's annual report needs to provide some indication as to whether the client group shares the City's assessment of itself in terms of meeting the requirements of the legislation". The Société Franco-Manitobaine (SFM) has provided a brief summary of its views on the City's progress, which summary has been attached to this report. Survey research has also recently been completed and overall results have been included in this report.

The report is currently in translation and will be provided in both English and French prior to its submission to the Minister.

The Executive Policy Committee recommends that the report be referred to Council for information and referral to the Minister of Urban Affairs by the end of April 1997, in accordance with the requirements of Part 3 of The City of Winnipeg Act.

Copy of attachments referred to in the above clause are on file in the office of the City Clerk.

Adopted by consent.

Report of the Executive Policy Committee dated April 23, 1997

Winnipeg Development Agreement
Program 13A - Buildings Preservation
File FR-3.2 (PA-13) (Vol. 1)

600 - 2. In accordance with the Winnipeg Development Agreement procedures, as adopted by Council on February 26, 1997, the delegated authority to oversee the Winnipeg Development Agreement has been delegated to the Executive Policy Committee of the City of Winnipeg.

On June 19, 1996, Council authorized the establishment of two capital incentives to be offered through the Winnipeg Development Agreement's Program 13A - Buildings Preservation. Council also approved the criteria and procedures by which the grants were to be administered.

In October 1996, public requests for proposals were issued. Buildings owners and long-term tenants who planned to invest in the conservation and use of heritage structures in the City of Winnipeg were invited to submit applications to WDA Program 13A by November 15, 1997.

The Exchange District Grants Subprogram, with a budget of $1.5 million allocated for Phase 1 (1995-1997), received twenty-five (25) applications which were assessed by the Historical Buildings Committee based on criteria adopted by Council. The Historical Buildings Committee's report details the grant recommendations which follow:

Address	Building	Estimated Total Project Costs ($)	Proposed Grants ($)
115 Bannatyne Avenue	Donald H. Bain Building (The Brokerage)	146,850	63,250
141 Bannatyne Avenue	Bright and Johnston Building (MacKenzie Block)	425,000	81,000
110 James Avenue	Ryan Brothers Warehouse	125,000	62,000
66 King Street/286 McDermot Avenue	Maltese Cross Building	50,000	25,000

Address	Building	Estimated Total Project Costs ($)	Proposed Grants ($)
167 Lombard Avenue	Grain Exchange Building	215,500	78,000
191 Lombard Avenue	Union Tower Building	55,632	27,816
436 Main Street	Bank of British North America	500,000	187,500
441 Main Street	Imperial Bank of Canada	47,634	23,817
456 Main Street	Bank of Toronto	120,700	60,350
460 Main Street	Royal Bank of Canada	140,000	70,000
466 Main Street	Woodbine Hotel	71,975	22,838
468 Main Street	Baker Block	60,134	29,388
492 Main Street	Former Macdonald Shoe Store	11,503	5,000
165 McDermot Avenue	Porter (Galpern) Building	1,026,000	211,500

Report of the Executive Policy Committee dated April 23, 1997

214 McDermot Avenue	Criterion Hotel	590,600	226,550
288 McDermot Avenue	Wilson (Allen) Building	225,000	92,500
290 McDermot Avenue	Glengarry Block	225,000	92,500
296 McDermot Avenue	Daylite Building	250,000	102,500
213 Notre Dame Avenue	Electric Railway Chambers	140,360	56,250
44 Princess Street	Ryan Block	130,000	65,000
74 Princess Street	I.O.O.F. Hall	21,500	9,500
104-108 Princess Street	Unnamed Warehouse	120,000	52,500
TOTAL: 22 projects		$4,698,388	$1,645,259

The Heritage Conservation Grant Subprogram had $325,000 available for Phase I since $1,225,000 is allocated for repair and restoration at the Hotel Fort Garry.

Forty-three (43) applications were received and assessed by the Historical Buildings Committee.

The following list summarizes the recommended grants:

Address	Building	Estimated Total Project Costs ($)	Proposed Grants ($)
222 Furby Street	Young United Church Tower	176,000	66,500
181 Higgins Avenue	Canadian Pacific Railway Station (Aboriginal Centre of Winnipeg)	210,000	30,000
22 Mostyn Place	Granite Curling Club	240,000	40,000
591 Pritchard Avenue	Ukrainian Labour Temple	282,000	72,500
364 Smith Street	Walker Theatre	70,000	35,000
301 Vaughan Street	YM-YWCA	85,000	40,000
310 Vaughan Street	Isbister School (Winnipeg Adult Education Centre)	249,500	14,250
529 Wellington Crescent	J.H. Ashdown House (Khartum Shrine Temple)	90,000	45,000
TOTAL: 8 projects		$1,402,500	$343,250

The report on the Winnipeg Development Agreement Program 13A - Buildings Preservation has been reviewed by the Steering Committee of the Executive Policy Committee who were delegated authority to oversee the Winnipeg Development Agreement.

The Steering Committee concurs with the recommendations outlined within the report, with the following amendments and additions, namely:

Report of the Executive Policy Committee dated April 23, 1997

Address	Building	Estimated Total Project Costs ($)	Proposed Grants ($)
214 McDermot Avenue	Criterion Hotel	590,600	226,500 *42,700 (additional)

(*That an additional grant of $42,700 be approved for an elevator as half of the total cost of the improvement.)

Address	Building	Estimated Total Project Costs ($)	Proposed Grants ($)
100 Rue des Ruines du Monastere	St. Norbert Arts and Cultural Centre	1.1 million	100,000
268 Ellen Street	Scandinavian Mission Church	32,800	16,400
494 Avenue Tache	Grey Nuns Convent	92,700	46,350
290 Vaughan Street	Public Press Building	190,000	95,000
745 Westminster	Westminster United Church	45,417	22,709
TOTAL		$1,460,917	$280,459

The Executive Policy Committee concurs with the recommendations of the Steering Committee and recommends:

I. That the Winnipeg Development Agreement Program 13A Report and the amended recommendations as noted above be adopted by Council.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Establishment of an Aboriginal Affairs Committee File CR-4 (Vol. 1)

601 - 3. On January 30, 1997, Council referred the following motion to the Executive Policy Committee:

Moved by Councillor Vandal,
Seconded by Councillor Thomas,

WHEREAS the City of Winnipeg has a large number of Aboriginal residents;

WHEREAS the Aboriginal community of Winnipeg is diverse and comprised of First Nation, Métis, Inuit and non status Indians;

WHEREAS the Aboriginal Council of Winnipeg represents the interests of urban Aboriginal peoples of Winnipeg on an inclusive or status blind basis;

WHEREAS the Aboriginal community is often adversely affected by Federal and Provincial policy and program changes with such changes having an impact on urban Aboriginal peoples and on the provision of City services, including health, policing and other supports;

Report of the Executive Policy Committee dated April 23, 1997

WHEREAS the report of the Royal Commission on Aboriginal Peoples recommended that Municipal governments establish Aboriginal Affairs committees to provide advice and guidance on urban Aboriginal issues;

WHEREAS the Federal Government Policy Guide on the Implementation of the Inherent Right and the Negotiation of Aboriginal Self-Government recognizes that municipal governments and Aboriginal peoples must have meaningful opportunities to have input into the negotiation processes that may directly affect their interests.

WHEREAS active planning and involvement as between the City of Winnipeg and Aboriginal peoples will provide for an effective means to make joint representations to the Federal and Provincial governments on issues arising out of policy and program changes, with a view to preventing any negative impact that may result from these changes to the City of Winnipeg and Aboriginal peoples;

WHEREAS the City of Winnipeg has been chosen as the first urban area to be considered for research into the issue of self-determination for Aboriginal peoples;

THEREFORE BE IT RESOLVED THAT:

1. *Council establish an Aboriginal Affairs Committee to provide guidance and advice on Aboriginal issues and to make representations to the Federal and Provincial government relating to Aboriginal issues.*

2. *The Committee be chaired by Councillor Dan Vandal and that the Aboriginal Council of Winnipeg, the Manitoba Métis Federation and the Assembly of Manitoba Chiefs be a member of the committee.*

3. *The resources and office of the Director of Intergovernmental Affairs and Business Liaison and the Planning Department be involved in the Committee.*

The Executive Policy Committee has reviewed this resolution and is of the opinion that the establishment of an advisory committee on aboriginal issues within the City of Winnipeg is now timely and should proceed, subject to the establishment of appropriate terms of reference.

The Aboriginal Council of Winnipeg has been approached to determine if their organization would be prepared to work in partnership with the City to develop the terms of reference and other details for such a committee. The Aboriginal Council has informally indicated their willingness to work with the City on this issue, subject to a formal approval by the Aboriginal Council at their next meeting in early May.

The Executive Policy committee therefore recommends that Council approve in principle the establishment of an advisory committee on aboriginal issues in the City of Winnipeg, and that Her Worship the Mayor (or her designates) be authorized to meet with the Aboriginal Council of Winnipeg to negotiate the terms of reference, committee structure, and other relevant details for subsequent approval of Council following the conclusion of negotiations.

Adopted by consent.

1995 Operational Review of the Winnipeg Housing Rehabilitation Corporation
File FA-2 (Vol. 33) & EX-9 (Vol. 6)

602 - 4. On June 19, 1996, Council passed the following motion, namely:

Moved by Councillor Angus,
Seconded by Councillor Lazarenko,

WHEREAS the City of Winnipeg Audit Department has completed an Operational Review of the Winnipeg Housing Rehabilitation Corporation, and a copy of the Review has been forwarded to all members of Council;

THEREFORE BE IT RESOLVED that the 1995 Operational Review of the Winnipeg Housing Rehabilitation Corporation be referred to the Executive Policy Committee for its consideration and report back to Council on the recommendations of the Audit Department contained therein.

Report of the Executive Policy Committee dated April 23, 1997

On January 29, 1997, Council granted an extension of time of 60 days to further consider the matter.

On March 26, 1997, Council granted an additional extension of time of 30 days to allow for further consideration of the matter.

The Executive Policy Committee recommends that Council approve an additional extension of time of 90 days to allow for further consideration of the matter.

Adopted by consent.

Amendment to The City of Winnipeg Act - City of Winnipeg Utilizing the Federal Government's Permanent Voters' List
Files GL-5.1 (Vol. 43 & GK-2.3 (Vol. 4)

603 - 5. On April 23, 1997, the Executive Policy Committee passed the following motion, namely:

WHEREAS Council at its meeting of October 14, 1992, adopted Clause 2 of the Report of the Executive Policy Committee dated October 7, 1992 which resolved that:

> *"the City of Winnipeg urge the Federal and Provincial Governments to cooperate with the City in establishing a permanent voters list which can be updated on a continuous basis and can be used for all City, Provincial and Federal elections in the future"*

AND WHEREAS the Federal Government has explored the possibility of a permanent voters list and has confirmed the significant cost savings, resulting in amendment to the *Canada Elections Act*;

AND WHEREAS the Federal Government is currently undertaking a final enumeration of electors to create their permanent voters list;

AND WHEREAS the Federal Government has pledged to share the voters list with other provinces and municipalities to reduce the redundancy of compiling related voters lists, for a nominal fee;

AND WHEREAS the Provincial Government has also commissioned a study undertaken by KPMG with participation from the City of Winnipeg to identify long term options, including the option of utilizing the Federal Government's voters list;

AND WHEREAS *The Local Authorities Elections Act* allows the City of Winnipeg to utilize voters lists from other levels of Government only if the list was created within six months of the election, however there is now an opportunity for the City to benefit from the Federal Government's current initiative;

THEREFORE BE IT RESOLVED that the Province of Manitoba be requested to amend *The Local Authorities Elections Act* to allow the City of Winnipeg to utilize the Federal Government's permanent voters list;

AND BE IT FURTHER RESOLVED that the City of Winnipeg negotiate with the Federal Government to utilize the permanent voters list for the 1998 General Municipal Election notwithstanding the current Provincial Government's deliberations.

and submits this resolution to Council for approval.

Adopted by consent.

EXECUTIVE POLICY COMMITTEE

MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Murray,
Seconded by Councillor Thomas,

604 - A PROPOSAL FOR A REFORMED BUDGET PROCESS

WHEREAS a budget process is needed with greater control of spending by citizens through their Councillors.

AND WHEREAS to evaluate the health of any budget process, the budget process should have objectives and a criteria that the process and results can be evaluated by to determine success or failure.

THEREFORE BE IT RESOLVED that the budget process should be amended to include these features:

1. The process should follow clear, consistent and published rules established by council. The system used should reasonably accommodate representations from Councillors and concerned citizens.

2. It should promote consensus building and constructive debate within the principles of majority rule.

3. The budget should be developed from clear policies and supported by accessible, readable and complete budget documents and financial statements.

4. The timing of the budget process should begin and end before the beginning of fiscal year in which it is to be expended. A critical path that allows for appropriate preparation, development, review and approval sessions should be established.

5. Revenue and expenditure projections should realistically reflect past experience, thereby avoiding year-end corrections which become necessary to maintain services such as snow removal or temporary staffing.

6. Reserve, surplus accounts, funds and utility transfers should have clear policies establishing the criteria under which disbursements can be made. These accounts should not be used as a substitute for current income. Regular reports on activities and transactions associated with these accounts and reserves should be made to Council.

7. The Mayor and Executive Policy committee take responsibility for the budget drafts and present a budget to council for review based on a policy document. Documents such as Plan Winnipeg and major policy papers drafted by Standing Committees such as New Directions for Libraries, City Waste Minimization Strategy and so on.

8. A Central Budget committee of councillors should be established on the model of a Treasury Board. The function of this Committee would be to coordinate the budget Review Process with all Standing Committees. This review would facilitate the development of policy and budgets within the overall framework established by Council.

9. The reliance on capital expenditures to implement policy should be limited and an integrated review of capital and operating expenditures in each program should be undertaken. For example, transportation and waste management capital projects should proceed at a much faster pace than the operating components of these programs.

10. Policy statements and budget envelopes should be assigned to each area of the civic Administration at the beginning of the process. Once overall spending guidelines have been established for the upcoming year, each Standing Committee should establish a budget envelope for each directorate under its policy responsibilities. Specific Departments under each directorate would develop a budget within the assigned envelope consistent with the approved policy and priorities statement.

11. Each Department should establish list of essential and non essential services. Core services which are fundamental to the delivery of the civic Administrations' mandate should be identified and reviewed separately from non-essential services. The criteria for establishing core services should be flexible given the diversity of City programs.

Executive Policy Committee - Motions of Which Notice has been Given (continued)

12. The current Operating Budget should be developed with the rolling three year projections of expenditures for each area of operations. Estimates of revenue growth and mill rates would reduce the unpredictability currently associated with property taxes. A larger Operating Budget Window would lend itself to more realistic efforts to control expenditures which involve reorganization or replacement of programs. This system would also mitigate against political quick fixes that result in long-term increases in Operating Costs. Delaying expenditures that are inevitable, compounds the cost on the following years Budget.

13. The expenditure of current [Operating] and Capital Budget Allocations require a strong mechanism for accountability. The auditor should ensure expenditures can demonstrate efficiency, effectiveness and equity. A Freedom of Information By-law should be enacted to ensure that audits and budget information is accessible in a readable format. Provisions should be made to allow major capital expenditures to be the subject of a citizen review through plebiscites.

14. Reorganization and rationalization of services needs to ensure direct service cuts are not undertaken at the expense of vulnerable populations and less affluent communities. Public services must be sensitive to Winnipeg's diverse population. Creative extension and delivery of services can be achieved through enhanced partnerships with Community and Business and Labour groups with careful planning to ensure clear lines of public accountability.

15. Productivity levels should be considered in the development of budgets. Productivity as it relates to service effectiveness should be of concern as a ratio of input costs to outputs. Some cities have built productivity measurement and enhancement programs into their budget process. Strategies to improve productivity include improvements to operating procedures, utilization of new technology, enhancement of the skills and motivation employees and improving labour relations. This is not based on an assumption that Departments are not productive but rather that such strategies work to improve the use of resources and serve the public. An ethic of striving for excellence and being the finest City should be at the foundation of our budget process.

(See Minute No. 568 for disposition)

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

605 - On motion of Her Worship Mayor Thompson, the following by-laws were each read a first time, namely:

By-law No. 7020/97, a by-law of The City of Winnipeg to amend By-law No. 6378/94, a By-law establishing a secondary plan for the Airport Vicinity Protection Area established by Plan Winnipeg, by deleting the provision allowing for the conversion of single-family properties fronting on Portage Avenue within Area I of the Airport Vicinity Protection Area, to limited multiple-family residential development.
Files EP-1.1 (PW 5/97) & SPA 1/97

By-law No. 7021/97, a by-law of The City of Winnipeg to amend By-law No. 5915/92, a By-law establishing Plan Winnipeg, being a statement of the City's policy and general proposals in respect of development or use of land in the City of Winnipeg. Files EP-1.1 (PW 5/97) & DAZ 205/97

Her Worship Mayor Thompson moved that this constitute the first reading of By-law Nos. 7020/97 and 7021/97, which motion was carried.

On motion of Her Worship Mayor Thompson, the following by-laws were read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:-

By-law No. 7026/97, a by-law of the City of Winnipeg to establish the remuneration of members of the Board of Revision. File GK-11 (Vol. 3)

Executive Policy Committee - Consideration of By-laws (continued)

By-law No. 7034/97, a by-law of the City of Winnipeg to reactivate certain local improvements on River Road deferred by By-law No. 5975/92. File SL-1

By-law No. 7035/97, a by-law of the City of Winnipeg to reactivate certain local improvements on River Road deferred by By-law No. 5975/92. File SL-1

By-law No. 7036/97, a by-law of the City of Winnipeg to reactivate certain local improvements on River Road deferred by By-law No. 5975/92. File SL-1

By-law No. 7037/97, a by-law of the City of Winnipeg to reactivate certain local improvements on River Road deferred by By-law No. 5975/92. File SL-1

On motion of Her Worship Mayor Thompson, the rule was suspended and the following by-laws were read a first, second and third time, the rule being suspended for the third reading of each by-law and were passed and ordered to be signed and sealed, namely:-

By-law No. 6987/97, a by-law of the City of Winnipeg to amend the Municipal Assistance By-law No. 6162/93. File FE(1997 & 1998)

By-law No. 7024/97, a by-law of the City of Winnipeg to designate a Business Improvement Zone to be known as the "Airport Area Business Development Association Inc. Business Improvement Zone" and establish a Management Board for the Zone.
File FL-7.5 (Vol. 1)

By-law No. 7025/97, a by-law of the City of Winnipeg to designate a Business Improvement Zone to be known as the "St. James Village Business Improvement Zone" and establish a Management Board for the Zone. File FL-7.14 (Vol. 1)

By-law No. 7041/97, a by-law of The City of Winnipeg to amend By-law No. 3219/82, being The City of Winnipeg Parks and Recreation By-law.
File PR-2.10 (Vol. 9) [c/r FE{1997)]

Councillors Murray and Thomas asked to be recorded as having voted against all three readings of By-law No. 6987/97, in accordance with Rule 50.7 of the Procedure By-law.