REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED JUNE 11, 1997

On motion of Her Worship Mayor Thompson, the Report of the Executive Policy Committee, dated June 11, 1997, was considered clause by clause.

Moved by Her Worship Mayor Thompson,
That the Consent Agenda, Clauses 1,2,3,4,5,6 and 7 be adopted.

Councillor Timm-Rudolph requested that Clause 7 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 1,2,3,4,5 and 6 was put and declared.

Winnipeg Sport Facility Program
File GC-8.8 (Vol. 10)

761 - 1. On December 3, 1987, the Province of Manitoba, the City of Winnipeg and the Manitoba Sports Federation Inc., now referred to as Sport Manitoba, entered into an agreement, referred to as the "Principal Agreement", to develop and contribute to a five year capital facility program from April 1, 1987 to March 31, 1992.

On September 5, 1990, the Minister of Sport signed the amending agreement on behalf of the Province of Manitoba. On September 6, 1990 the Chairman of the Manitoba Sports Federation signed the amending agreement on behalf of the Manitoba Sports Federation.

On November 21, 1990, Council adopted a proposed amending agreement to the "Principal Agreement" for a five year capital program to construct major amateur sports facilities in the City of Winnipeg.

Under the Principal Agreement, each of the three funding parties contributed 5 million dollars to the Winnipeg Sport Facility Program; the City of Winnipeg's contribution to the Soccer Stadium and the Baseball Park were considered as a lump sum credit against the City's five million.

A committee comprised of two representatives from each of the funding parties has been meeting to review all requests for funding, determine eligible projects and make funding recommendations. The Committee is now in its sunset phase and has three recommendations for consideration and approval by the three funding agencies.

The program, as at February 28, 1997, has an uncommitted balance of $118,058.99, which is available to support the funding of eligible projects.

The Executive Policy Committee recommends:

I. That approval be granted to the following three organizations, in the amount named, as recommended by the Winnipeg Sport Facility Committee, namely:

Winnipeg South Minor Baseball Association	$65,000
Manitoba Paddling Association	$43,000
Manitoba Volleyball Association	$10,000

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Report of the Executive Policy Committee dated June 11, 1997

Expenditure of Funds from Land Dedication Reserve Fund - Westridge Community Centre File EP-2 (Vol. 24)

762 - 2. On May 20, 1997, the Assiniboia Community Committee recommended that $246,242.00 be approved from the Assiniboia Land Dedication Reserve fund for additional development on the satellite site of Whyte Ridge.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $246,242.00 be approved from the Assiniboia Land Dedication Reserve Fund for the project.

Adopted by consent.

Expenditure of Funds from Land Dedication Reserve Fund - Assiniboia West Community Centre (Buchanan Site) File EP-2 (Vol. 24)

763 - 3. On May 20, 1997, the Assiniboia Community Committee considered an application from the President, Assiniboia West Community Centre, for additional funds to assist with a shortfall in the expansion of its facilities at 861 Buchanan Boulevard.

The Assiniboia Community Committee recommended that $10,000.00 be approved from the Assiniboia Land Dedication Reserve Fund for the expansion of the facilities at 861 Buchanan Boulevard.

The Executive Policy Committee concurs with the above and recommends that funds in the amount of $10,000.00 be approved from the Assiniboia Land Dedication Reserve Fund for the project.

Adopted by consent.

Two Percent Municipal Crime Prevention Levy File GG-2 (Vol. 24)

764 - 4. On June 19, 1996, Council ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Silva,
Seconded by Councillor Phillips,

WHEREAS rising crime levels have created an economic loss for a great number of Winnipeg homes and businesses;

AND WHEREAS increasing numbers of Winnipeg youth are becoming involved in street gang activity as a means of economic support;

AND WHEREAS this activity and its resulting losses are creating a situation where people are experiencing hardships in attaining insurance for their properties and businesses;

AND WHEREAS this creates an exodus from older areas of the city, in particular Downtown Winnipeg;

AND WHEREAS Winnipeg's citizens are becoming increasingly concerned about the deterioration of Downtown Winnipeg and the safety levels on Winnipeg streets;

AND WHEREAS economic development, safe streets, and downtown revitalization are key City of Winnipeg priorities;

Report of the Executive Policy Committee dated June 11, 1997

AND WHEREAS The Province of Manitoba deems it appropriate to fund provincial fire prevention programs through a provincial levy on property protection insurance policies;

THEREFORE BE IT RESOLVED that the Intergovernmental Affairs Committee of Council request the Province of Manitoba to allow all Manitoba municipalities the authority to establish a two percent Municipal Crime Prevention Levy on property protection insurance policies;

AND BE IT FURTHER RESOLVED that the City of Winnipeg use 50 percent of the Winnipeg proceeds of this levy to fund additional community and foot patrol officers for the Winnipeg Police Service;

AND BE IT FURTHER RESOLVED that the City of Winnipeg use 50 percent of the Winnipeg proceeds of this levy to fund educational, training and job creation programs for at risk Winnipeg youth;

AND BE IT FURTHER RESOLVED that the planning of all educational, training and job creation programs from the Winnipeg proceeds of this levy be done in consultation with The Aboriginal Council of Winnipeg, The Winnipeg Neighbourhoods Business Association, and The Winnipeg Chamber of Commerce.

On July 24, 1996, Council referred back Clause 3 of the Report of the Executive Policy Committee dated July 10, 1996, with instructions that the Executive Policy Committee reconsider the intent of the resolution in view of recent information having come forward that the Province assesses additional premium taxes on insurance premiums for provincial revenues.

On September 25, 1996, Council granted an extension of time of 180 days to allow for further consideration of the matter.

On March 26, 1997, Council granted an additional extension of time of 180 days in order to refer this resolution to the Ad Hoc Committee on Business Liaison for their consideration and report back.

After consideration of the matter, the Ad Hoc Committee on Business Liaison recommended that the motion be filed and that The Winnipeg Police Service be requested to continue their discussions with the insurance industry to promote crime prevention programs.

The Executive Policy Committee concurs with the recommendation of the Ad Hoc Committee on Business Liaison and submits same to Council for ratification.

Adopted by consent.

Appointment of a Member of Council to the Management Board of the St. James Village Business Improvement Zone
File FL-7.14 (Vol. 1)

765 - 5. Council at its meeting held on May 28, 1997, passed the following motion, namely:

Moved by Councillor Eadie,
Seconded by Councillor Phillips,

WHEREAS Council on April 30, 1997, adopted By-law No. 7025/97, a By-law of The City of Winnipeg to designate a Business Improvement Zone to be known as the "St. James Village Business Improvement Zone" and establish a Management Board for the Zone;

AND WHEREAS Section 6(1)(b) of the By-law provides that the membership shall consist of eight (8) members who each shall be from a business which is located in the Zone, and who shall be appointed in accordance with the process provided in Sections 8 to 11 inclusive of By-law No. 7025/97;

AND WHEREAS nominations for Zone Board members were received in the Office of the City Clerk from eight (8) persons from amongst the businesses in the Zone;

Report of the Executive Policy Committee dated June 11, 1997

AND WHEREAS Section 9(4) of the By-law provides that if the number of persons nominated is eight (8) or less, then those nominated shall be considered to be selected by acclamation and the names of those persons selected by acclamation shall be forwarded to Council for appointment;

AND WHEREAS Section 7(c) of the by-law provides that the initial term of office of the eight Zone Board members shall be as follows:-

1. *Four (4) Zone Board members shall hold office from the date of appointment to the first meeting of Council in January, 1999;*

2. *Four (4) Zone Board members shall hold office from the date of appointment to the first meeting of Council in January, 2000;*

AND WHEREAS the eight persons declared selected by acclamation are:

John D. Steel
Roy Poltronetti
Doug Clarke
Ed Lounsbury
Merv Penonzek
Dale McDermid
Rocco Filleti
Almer Jacksteit

NOW THEREFORE BE IT RESOLVED that the following Zone Board members hold office from the date of appointment to the first meeting of Council in January, 1999, namely:

John D. Steel
Roy Poltronetti
Doug Clarke
Ed Lounsbury

AND FURTHER THAT the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 2000, namely:

Merv Penonzek
Dale McDermid
Rocco Filleti
Almer Jacksteit

AND BE IT FURTHER RESOLVED that the matter of appointment of a Member of Council to the Management Board of the St. James Village Business Improvement Zone be referred to the Executive Policy Committee for recommendation.

The Executive Policy Committee recommends that Councillor Eadie be appointed to the Management Board of the St. James Village Business Improvement Zone and submits this appointment to Council for ratification.

Adopted by consent.

Report of the Executive Policy Committee dated June 11, 1997

Appointment of a Member of Council to the Management Board of the Airport Area Business Development Association Inc. Business Improvement Zone
File FL-7.15 (Vol. 1)

766 - 6. Council at its meeting held on May 28, 1997, passed the following motion, namely:

Moved by Councillor Phillips,
Seconded by Councillor Eadie,

WHEREAS Council on April 30, 1997, adopted By-law No. 7024/97, a By-law of The City of Winnipeg to designate a Business Improvement Zone to be known as the "Airport Area Business Development Association Inc. Business Improvement Zone" and establish a Management Board for the Zone;

AND WHEREAS Section 6(1)(b) of the By-law provides that the membership shall consist of eighteen (18) members who each shall be from a business which is located in the Zone, and who shall be appointed in accordance with the process provided in Sections 8 to 11 inclusive of By-law No. 7024/97;

AND WHEREAS nominations for Zone Board members were received in the Office of the City Clerk from seventeen (17) persons from amongst the businesses in the Zone;

AND WHEREAS Section 9(4) of the By-law provides that if the number of persons nominated is eighteen (18) or less, then those nominated shall be considered to be selected by acclamation and the names of those persons selected by acclamation shall be forwarded to Council for appointment;

AND WHEREAS Section 7(c) of the by-law provides that the initial term of office of the eighteen Zone Board members shall be as follows:-

1. Nine (9) Zone Board members shall hold office from the date of appointment to the first meeting of Council in January, 1999;

2. Nine (9) Zone Board members shall hold office from the date of appointment to the first meeting of Council in January, 2000;

AND WHEREAS the seventeen persons declared selected by acclamation are:

Athena Dinos-Hoople
Kenneth E. Horch
P.H. Grant
Jerry Kruk
Clayton McMurren
Grace Hurtubise
Beverley Ann Fenn
John Trowbridge
Eileen Blackmore
Dennis A. Dempsey
Jim Neal
Clyde McBain
Bill Easton
Don Knight
Warren Thompson
Scott Whitesell
Dave S. Deighton

NOW THEREFORE BE IT RESOLVED that the following Zone Board members hold office from the date of appointment to the first meeting of Council in January, 1999, namely:

Dave S. Deighton
Don Knight
Jim Neal
Warren Thompson
Athena Dinos-Hoople
Kenneth E. Horch
P.H. Grant
Jerry Kruk
Clayton McMurren

Report of the Executive Policy Committee dated June 11, 1997

AND FURTHER THAT the following Zone Board members hold office from the date of appointment to the first meeting of Council in January 2000, namely:

Grace Hurtubise
Beverley Ann Fenn
John Trowbridge
Eileen Blackmore
Dennis A. Dempsey
Clyde McBain
Bill Easton
Scott Whitesell

AND BE IT FURTHER RESOLVED that the matter of appointment of a Member of Council to the Management Board of the Airport Area Business Development Association Inc. Business Improvement Zone be referred to the Executive Policy Committee for recommendation.

The Executive Policy Committee recommends that Councillor Eadie be appointed to the Management Board of the Airport Area Business Development Association Inc. Business Improvement Zone and submits this appointment to Council for ratification.

Adopted by consent.

Marketing Public Relations Strategy for Merchants along Provencher Boulevard
File SB-13 (Vol. 3)

767 - 7. On May 28, 1997, Council ruled automatic referral of the following motion to the Executive Policy Committee, under Rule 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Vandal,
Seconded by Councillor Steek,

BE IT RESOLVED THAT Council direct that $10,000 be allotted from the 1997 Public Consultation budget for the Provencher Bridge, for the purposes of developing a "marketing-public relations" strategy for merchants along Provencher Boulevard;

BE IT FURTHER RESOLVED THAT the area merchants, along with the Commissioner of Works and Operations and the area councillor develop the "marketing-public relations" strategy.

Due to a tie vote, the Executive Policy Committee forwards this resolution to Council without recommendation.

Moved by Her Worship Mayor Thompson,
That the clause be considered.

The Speaker called the Deputy Speaker, Councillor Prystanski, to the Chair to participate in the debate.

In amendment,

Moved by Councillor Angus,
Seconded by Councillor Golden,

BE IT RESOLVED that the clause be amended by inserting the following between the first and second paragraphs of the motion proposed by Councillors Vandal and Steek;

> "BE IT ALSO RESOLVED THAT Council direct an additional amount of $5,000 be reprofiled from the budget for the Provencher Bridge for the purposes of developing a "marketing-public-relations" strategy for the merchants of the St. Norbert area and St. Mary's Road, south of the perimeter;"

Report of the Executive Policy Committee dated June 11, 1997

In amendment,

Moved by Councillor Timm-Rudolph,
Seconded by Councillor Thomas,

WHEREAS the merchants of Nairn Avenue have been impacted by over two years of road reconstruction;

AND WHEREAS these impacts and losses of revenues exist;

THEREFORE BE IT RESOLVED that Council provide an amount of $5000.00 for the purpose of developing a "Marketing - public / relations" strategy for the merchants of Nairn Avenue.

Moved by Councillor Angus,
That the proposed amendments be referred to the Executive Policy Committee for submission under the Federal Program: "Western Economic Diversification Re-Start".

Carried.

The motion for the adoption of the clause was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Lubosch, Murray, O'Shaughnessy, Silva, Steek, Thomas, Timm-Rudolph, Vandal, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Prystanski. 12

Nay: Councillors Clement and Phillips. 2

and the motion for the adoption of the clause was declared carried.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED JUNE 18, 1997

On motion of Her Worship Mayor Thompson, the Report of the Executive Policy Committee, dated June 18, 1997, was considered clause by clause.

Moved by Her Worship Mayor Thompson,

That the Consent Agenda, Clauses 1,2,3,4,5,6,7 and 8 be adopted.

Councillor Murray requested that Clauses 1,2,6 and 7 be pulled from the Consent Agenda.

Councillor Thomas requested that Clause 4 be pulled from the Consent Agenda.

Councillor O'Shaughnessy requested that Clause 5 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 3 and 8 was put and declared carried.

Proposed Text Amendment to Plan Winnipeg By-law No. 5915/92, the Airport Vicinity Development Plan By-law No. 6378/94 and the Airport Vicinity Protection Area Zoning By-law No. 6418/94 by deleting the current provision which now allows for the conversion of single-family properties fronting Portage Avenue within Area 1 of the Airport Vicinity Protection Area to limited multiple-family residential development - Assiniboia Community
Files EP-1.1(PW 5/97),SPA 1/97 (Vol. 1) and DAZ 205/97T(Vol. 1)

768 - 1. On April 30, 1997, Council adopted Clause 1 of the Report of the Executive Policy Committee dated April 9, 1997, recommending that Plan Winnipeg By-law No. 5915/92, the Winnipeg Airport Vicinity Development Plan By-law No. 6378/94 and the Airport Vicinity Protection Area Zoning By-law No. 6418/94, be amended by deleting the current provision which now allows for the conversion of a single-family properties fronting Portage Avenue within Area 1 of the Airport Vicinity Protection Area, to limited multiple-family residential development.

At the Public Hearing on June 18, 1997, the following persons appeared in support of the proposed amendment to Plan Winnipeg:

Ms Colleen Rogers, Winnipeg Airports Authority Inc.
Jack Oldfield, Private Citizen
Richard Bracken, Private Citizen
Bob Douglas, Private Citizen
Brian E. Akins, Private Citizen on behalf of M. K. Akins
Burton J. Kennedy, Private Citizen

Report of the Executive Policy Committee dated June 18, 1997

The following persons appeared in opposition to the application:

Mr. R. MacIntosh, Private Citizen
Mr. C. Gutheil, Private Citizen
Ms V. Bos, Private Citizen
Mr. G. Choquette, Private Citizen
Dave Blais, Private Citizen
Rick Rogers, on behalf of Deer Lodge Centre
Wilf Pinsonneault, Private Citizen
Gerry McAlpine, MLA (Sturgeon Creek)
Brent Cheater, Private Citizen

In addition, the Executive Policy Committee received the following submissions, namely:

1) Copy of Notice of Public Hearing
2) Letter in opposition, dated May 20, 1997, from Dr. Mark Lea-McKeown and Anne McKeown
3) Letter in opposition, dated June 16, 1997, from E. St. John
4) Petition in opposition, dated June 4, 1997, purporting to contain 30 names, submitted by Mr. R. MacIntosh, on behalf of the owners of private residential property on Portage Avenue in St. James

After considering all aspects of the Plan Winnipeg Amending By-law No. 7021/97, and after holding the Public Hearing and considering the representations and evidence, the Executive Policy Committee recommends:

I. That Council give second reading to By-law No. 7021/97, being a by-law of the City of Winnipeg to amend Plan Winnipeg By-law No. 5915/92, the Airport Vicinity Development Plan By-law No. 6378/94 and the Airport Vicinity Protection Area Zoning By-law No. 6418/94 by deleting the current provision which now allows for the conversion of single-family properties fronting Portage Avenue within Area 1 of the Airport Vicinity Protection Area to limited multiple-family residential development.

II. That Council direct the City Clerk to forward five certified copies of the by-law, as approved on second reading, together with a copy of the report and recommendation of the Executive Policy Committee respecting said by-law, to the Minister of Urban Affairs for approval in accordance with Section 580(1) of The City of Winnipeg Act.

III. That Council direct the City Clerk to serve the required written notice under Section 580(2) of The City of Winnipeg Act, to any person who made representation at the public hearing.

IV. That subject to provincial approval and third reading of Plan Winnipeg Amending By-law No. 7021/97 by Council, a plan be prepared for deleting the current provision which now allows for the conversion of single-family properties fronting Portage Avenue within Area 1 of the Airport Vicinity Protection Area to limited multiple-family residential development; and that the Commissioner of Planning and Community Services be required to coordinate and do all things necessary in connection with the formulation of said plan such that it may be considered by Council.

V. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Deputy Mayor Eadie,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee dated June 18, 1997

Deficit Avoidance Plan - 1997
File F-1 (Vol. 14)

769 - 2. On May 9, 1997, the Corporate Finance Department issued the year-end forecast immediately following the peak of the flood crisis. Subsequently, on May 26, 1997, the Chief Commissioner issued a memo to all Department Heads outlining a "multi-pronged strategy" to avoid a year-end deficit.

The forecast as of March 31, 1997, was for a $14.1 million deficit on the property tax supported general revenue fund. Of this total, $6 million is a preliminary estimate of net flood costs and $4 million is a preliminary estimate of the costs associated with the April blizzard. The balance was a combination of predicted over-runs on the program expenditure side.

With respect to the flood costs, the general overall estimate of gross costs at this time is:

Pre-Emptive and Clean-up	$30 million
Capital infrastructure damage repairs:	$40 million
Riverbank rehabilitation	$30 million

Net costs will likely range between $7 and $14 million for the first two categories of costs as the $6 million earlier forecast related only to Pre-Emptive and Clean-up. It is too early to make any statement about riverbank rehabilitation.

Detailed flood costs are being assembled to submit for the disaster assistance. The approved formula provides a 90% subsidy on approved costs. The capital costs that must be paid by the City could amount to $7 to $8 million for infrastructure damage repairs and possibly a higher percentage for riverbank rehabilitation work. Once the damage repair work is completed, it is recommended that a supplementary capital allocation be approved by Council to allow longer term and more appropriate financing. Because this may take several years, the capital allocation may occur in stages with each annual Capital Budget. The current costs must be paid in 1997 and an allowance for any unpaid "receivable" from the Federal Government will be provided in developing the year-end financial statements for audit. The general allowance for impact on the 1997 Current Budget is still projected to be $6 million although as noted herein, an allowance is being provided in the Land Drainage projections.

The issue of staffing deserves special comment. The 1997/98 budgets were developed based on specific levels of service which, in turn, contemplates certain staffing levels. There is a provision for Vacancy Management totaling $6.5 million. As of March 31, 1997, a considerable shortfall was projected for this budget number. However, it now appears that staffing levels are being sufficiently curtailed and that the Vacancy Management target will likely be realized. While it is positive to note that budget targets are being achieved, it must also be noted that in many program areas, low staffing numbers are not sustainable over the longer-term without changes in service expectations or implementation of the “Reshaping” initiative so that current services are being delivered by other means. To accommodate the special 1997 situation, accommodations are being made. However, departments are reporting backlogs, deferred preventative maintenance, delayed customer response, the inability to meet vacation obligations and a stressful work environment. It is also important to report that this deficit avoidance plan, while advancing seasonal staff lay-offs, does not comply with the Vacancy Management direction that once guarantees are met, lay-offs are to occur. The essential need for seasonal workers to undertake summer recreation and infrastructure-related programs precludes immediate lay-offs in many areas.

With respect to other budget adjustments, the following table provides detailed commentary organized by Department in alphabetical order. It is important to note that these numbers reflect an operational review and are not easily reconciled in detail with the March 31, 1997 projections. However, the June 30, 1997 Forecast will fully incorporate all approved changes.

Ambulance	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.

Report of the Executive Policy Committee dated June 18, 1997

$42,500Assessment	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$129,000
Board of Commissioners	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$9,000
Business Liaison	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$7,000
City Clerk's	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$30,500
Civic Buildings	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$410,000
Civic Buildings Salaries	It is now estimated that this Department will deliver approximately $700,000 towards the Vacancy Management target. While every department Vacancy Management number is not being listed, this one is significant.	$ 0
Civic Buildings Snow Clearing	An overexpenditure of $ 200,000 will be offset through various reductions in the parking authority budget.	$ 0
Civic Buildings Tech Maintenance	These accounts were reviewed and reductions are not recommended as this is a clear investment that saves expenditures over the long term -- ie. energy savings.	

Report of the Executive Policy Committee dated June 18, 1997

Community Services	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$114,500
Corporate Finance	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$43,000
Corporate Finance Grants-in-Lieu	A careful review of revenue from this source has identified that additional funds will be available in 1997, primarily due to the Virology Lab.	$1,800,000
Corporate Finance Tax Service Charges	There are more tax certificates being generated than expected, and there is also more anticipated revenue from charges levied on returned cheques.	$55,000
Corporate Finance Tax Penalties	Higher redemption of tax sale properties.	$300,000
Corporate Finance Interest	Higher capitalized construction interest is now expected in 1997.	$100,000
	The City's cash position is better than anticipated resulting in higher short-term investment interest.	$519,000
Corporate Finance Sinking Fund	The review of corporate accounts identified that the withdrawal in this area is too great. Consequently, it is necessary to anticipate that the contribution from the Sinking Fund will be reduced from $7.9 million to $6,950,000 in 1997.	($950,000)
Corporate Finance Debt and Finance	The impact on 1997 will be less than budget due to savings from a later than expected issue date, lower issue costs, and higher cash position due to lower capital spending to date in 1997.	$2,900,000
Corporate Finance Benefits	A review of employee benefit costs shows actual dental expense below budget year to date.	$1,000.00

Report of the Executive Policy Committee dated June 18, 1997

Corporate Finance Severance	An early retirement package for Senior Police Officers is impacting corporate severance budget. The savings in 1998 will be substantial and will accrue to Police Services.	($140,000)
Corporate Finance Children's Theatre	This grant now appears unlikely in 1997. It is already re-budgeted for 1998 and, therefore, taking this savings will not add to the 1998 Budget.	$443,000
Corporate Services	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$252,000
Fire	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. Part of this saving requires the implementation of a proposed move to McPhillips Yard. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$130,000
Fire Revenues	The Fire Department has identified that an estimated $ 500,000 could be raised in user fees had the provincial government provided approval. The recent Coopers & Lybrand study notes that both Edmonton and Calgary raise significantly more revenue than Winnipeg in this area.	$ 0
Fire Salaries & OT	Again this year, the Fire Department will provide significant surplus for the vacancy management target. The Department is not spending on the roster system at this time. However, direction has been given on an interim basis to proceed with the proposed re-structuring aspects not directly related to the roster system. This includes the reduction of management positions as well as a gradual reduction of certain equipment -- subject to public safety considerations. On this basis the overtime allocation can be reduced about 50% given that half of the year has passed.	$400,000

Report of the Executive Policy Committee dated June 18, 1997

Land and Development	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$60,500
	The Department is also able to reduce the provision for bad debts by $50,000 and professional and consultative services by $50,000	$100,000

Land Drainage Flood Related	Much work needs to be done in analyzing costs not covered by disaster assistance, the general current provision, or the proposed capital rehabilitation policy. This provision is a best estimate only.	($1,800,000)
Libraries	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$42,000
Libraries Materials	The global percentage reduction which hit, in part, the book accounts would result in a reduction of $337,000. This amount has been adjusted downwards to reflect the importance of books and materials to the Library system.	$200,000
Parks and Recreation Recreation Services	*Wading Pools* All 197 wading pools will operate at 90% of the approved budget schedule during July and August.	$35,000
	Summer Youth Centre All 44 Summer Youth Centres will be operating five weeks of an approved six week schedule during July and August. This program was earlier reduced from seven weeks due to staffing decisions.	$38,000
	Fall/Winter Youth Centres All 28 Fall/Winter Youth Centres will operate at 90% of the approved budget schedule during September to December.	$25,000
	Outdoor Pools Nine of 11 outdoor pools will continue to operate. [Three of five outdoor pools in the South East - St. Boniface/St. Vital area] and two of two in each of the other three areas will be available for service.	$55,000 [savings] $14,000 [rev. loss] $41,000 [net savings]

Report of the Executive Policy Committee dated June 18, 1997

]	*The following services have been thoroughly reviewed and will remain unchanged:* Adapted Summer Programs, Youth-at-Risk Initiatives, Family Programs, Seniors Program, 53 Free Summer Play Programs, Public Skating at 16 Arenas.	$ 0
Parks and Recreation Parks and Open Space	*Litter Collection and Trim Mowing* Maintain 80% of the litter collection and trim mowing from July 18 to August 29.	$72,000
	Flower Planting and Maintenance Maintain 90% of flower planting and maintenance; reducing only neighbourhood park plantings and maintenance.	$18,000
	Weed Control Reduce weed control not feasible and not recommended due to violation of Provincial Noxious Weeds Act.	$ 0
	Athletic Field and Boulevard Maintenance Maintain 85% of athletic field and boulevard maintenance from July 18 to August 29; reduced litter collection, mowing, trimming and infield preparation.	$117,000
	Early Fall Park and Boulevard Maintenance Continue reduced level of park and boulevard maintenance, litter collection, mowing, trimming, top dressing from August 29 to September 12.	$63,500
	Fall Park and Boulevard Maintenance/Improvements Maintain 90% of the Fall park and boulevard maintenance program from September 5 to 26 by extending mowing cycles and minimizing athletic field and park turf improvements.	$65,000
	Late Fall Park Maintenance/Hockey Rink Set-Up Continue 85% of late Fall park maintenance October 17 to 31 and extend set-up of hockey pens, reduced mulch mowing, aeration, and top dressing.	$65,000

Parks and Recreation Environmental Services	*The following programs have been thoroughly reviewed and are NOT recommended for reduction in the program to achieve a savings:* Zoo Classroom Summer Program, Living Prairie Museum, City Naturalist Partnerships Projects, Mosquito Larviciding Program 35% reduction, Surveillance for Western Equine Encephalitis, Adult Mosquito surveillance, Elm Park Beetle Program.	$ 0
	Elm Stumping Program	$80,000
Police Services	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$249,000
Police Services Salary and Benefits	As earlier projected, it appears that Police Services will overspend on these accounts. (Last year, an additional appropriation of $1.7 million was necessary due to lower than projected attrition.) There continue to be backlogs in handling calls for service and delays in answering even 911 calls. The Department has implemented several innovative measures and undertook some re-structuring already this year. However, attrition remains low and a letter to staff advising that an early retirement incentive will not be negotiated may be required. In total, this budget was projected to over run by $2,118,281. However, the Chief will undertake to reduce overtime costs by $300,000. Court time continues to be an issue.	($1,818,000)
Police Services Office Furniture	As an off-set to the cost of establishing Community Centres Office Furniture to improve service, this current budget allowance will not be spent.	$140,000
Police Services Revenues	Primarily as a result of the Airport negotiations, some of the above costs will be off-set by revenues. In addition, there is confidence that a successful negotiation with MPIC involving officers and civilians will result in additional revenue.	$866,000
Police Services Recoveries	A thorough review of departmental recoveries from various Recoveries programs has been undertaken and this will assist with the year end bottom line.	$300,00

Sewer Utility	No attempt will be made to catch up on maintenance work not done during the flood. This results in cost saving in 1997 but will required funding next year. The actual amount to be transferred from utility to the General Revenue Fund will be determined late in the year when better numbers are known. Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$3,026,000
Social Services	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$42,500
	It is noteworthy that during the flood event, Social Service staff were diverted to essential evacuation activities. This detracted from ongoing employment initiatives. As a result, the Department is aggressively attempting to overcome $1 million potential deficit and at this time, there is confidence the numbers will improve.	$ 0
Streets and Transportation	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$394,000
Streets and Transportation Winter Maintenance	Necessary steps will be taken to contract out the supply of treated sand for the upcoming winter season.	$100,000
Streets and Transportation Traffic Engineering	Various programs involving traffic studies, pavement marking and sign making will be curtailed.	$153,000
Streets and Transportation Residential Sweeping	It is recommended that this program should be cancelled for the Summer and Fall of 1997.	$1000,000

Streets and Transportation Maintenance Programs	Various programs such as crack sealing, sidewalk repair and curb renewal will be curtailed. This program will be monitored and if the financial situation improves, this will be a priority for re-instatement.	$1,000,000
Streets and Transportation Infrastructure Program	This program was reviewed at length for potential deferral to 1998 or contracting out. It was determined that the best option for the City, considering social service case load implications is to carry out this program as planned in 1997.	$ 0
Transit	Every department was asked to make reductions in administrative accounts such as education, printing, maintenance, travel, materials and equipment. The actual amount to be transferred from utility to General revenue Fund will be determined late in the year when better numbers are known.	$138,000
Transit Service Adjustment	If action is taken by June 27, 1997, Saturday service on a few low volume routes and Sunday/Holiday service on a few will provide a total savings of $100,000. The actual amount to be transferred from utility to General revenue Fund will be determined late in the year when better numbers are known.	$100,000
Transit Revenues	The March 31/97 review of projected revenues to the year end identified an additional $500,000 and this estimate is now increased to $700,000. The actual amount to be transferred from utility to General revenue Fund will be determined late in the year when better numbers are known.	$700,000
Water Utility	No attempt will be made to catch up on maintenance work not done during the flood. This results in cost saving in 1997 but will require funding next year. The actual amount to be transferred from utility to General Revenue Fund will be determined late in the year when better numbers are known. Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments.	$2,149,000

Winnipeg Hydro	Every Department was asked to make reductions to administrative accounts such as education, printing, maintenance, travel, materials and equipment. While most of the savings comes from these accounts, Department Heads are left with the discretion to use off-setting adjustments. The actual amount to be transferred from utility to General revenue Fund will be determined late in the year when better numbers are known.	$246,500

In the table of proposed reductions as outlined above, it is recognized that the text describing a global reduction to departments is repeated. However, it is intended to capture the fact and reality that there are significant sacrifices being made across the entire organization. For example, the delay of printing a brochure or the deferral of training or a decision not to replace equipment does have impact. While not sustainable, they are appropriate in the flood/blizzard situation. As noted at the beginning of this report, the special budget review has highlighted that staffing issues are eroding customer service response in certain areas.

Senior management continue to be impressed by the commitment and dedication of all City departments in addressing the consequences of the flood/blizzard situation.

The Executive Policy Committee recommends:

I. That the Deficit Avoidance Plan table of proposed reductions, as outlined above, be approved.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Councillor Silva,
Adoption of the clause.

In amendment,

Moved by Councillor Vandal,
Seconded by Councillor Thomas,

WHEREAS the Administration identified a potential year-end deficit of $14.1 million on property tax operations;

AND WHEREAS the Deficit Avoidance Plan adopted by the Executive Policy Committee on June 18, 1997 has a total of 18.5 million in reduction and anticipated revenues;

THEREFORE BE IT RESOLVED that the Happyland and Windsor Park Pools be kept open for the years 1997 and 1998.

Council recessed at 11:55 a.m., and reconvened at 1:39 p.m., same members present, the Speaker in the Chair.

Councillors Prystanski, Golden and Timm-Rudolph entered the meeting after Council had reconvened.

Report of the Executive Policy Committee dated June 18, 1997

Moved by Councillor Lazarenko,
Seconded by Councillor Lubosch,

WHEREAS the clause outlines the Deficit Avoidance Plan for 1997;

AND WHEREAS the said clause includes the following:

FIRE	Again this year, the Fire Department will provide significant surplus for the vacancy management target. The Department is not spending on the roster system at this time. However, direction has been given on an interim basis to proceed with the proposed re-structuring aspects not directly related to the roster system. This includes the reduction of management positions as well as gradual reduction of certain equipment -- subject to public safety considerations. On this basis, the overtime allocation can be reduced about 50% given that half of the year has passed.
Salaries and OT	$400,000

THEREFORE BE IT RESOLVED that the above portion of the clause be referred to the Committee on Protection, Parks and Culture.

The motion to refer the section of the clause pertaining to Fire and Salary/OT savings of $400,000 was put.

Councillor Lazarenko called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Lubosch, Murray, Steek, Thomas and Vandal. 6

Nay: Councillors Clement, O'Shaughnessy, Phillips, Silva, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Angus. 8

and the motion to refer the section of the clause pertaining to Fire and Salary/OT savings of $400,000 was declared lost.

In amendment,

Moved by Councillor Lubosch,
Seconded by Councillor Steek,

WHEREAS the Administration identified a potential year end deficit of $14.1 million on property tax operations;

AND WHEREAS the Deficit Avoidance Plan adopted by EPC on June 18, 1997 has a total of $18.5 million in reduction and anticipated revenues;

AND WHEREAS foregoing annually scheduled infrastructure maintenance may cause excessive and accelerated deterioration and premature failure of our City's infrastructure;

AND WHEREAS the ongoing maintenance of our City's infrastructure is critical to the overall health and vitality of our City's communities and business economy;

THEREFORE BE IT RESOLVED that the $1,000,000 budgeted for streets maintenance programs including crack sealing, sidewalk repair and curb renewal be re-affirmed for the years 1997 and 1998.

The Speaker called Councillor Golden to the Chair in order to participate in the debate.

The Acting Deputy Speaker called the Deputy Speaker, Councillor Prystanski, to the Chair.

Report of the Executive Policy Committee dated June 18, 1997

In amendment,

Moved by Councillor Lubosch,
Seconded by Councillor Vandal,

WHEREAS the Administration identified a potential year end deficit of $14.1 million on property tax operations;

AND WHEREAS the Deficit Avoidance Plan adopted by EPC on June 18, 1997, has a total of 18.5 million in reduction and anticipated revenues;

AND WHEREAS The City of Winnipeg and Council has made a commitment to the youth of Winnipeg by way of establishing youth centres and recreational programming;

AND WHEREAS there is substantial evidence to show that those youth who have adequate access to recreational opportunities demonstrate a lower incidence of involvement in delinquent activities;

AND WHEREAS it is imperative for a sustainable, healthy community to have consistent and adequate youth centre and recreation program resource;

THEREFORE BE IT RESOLVED that $33,000 be reaffirmed for all 44 Summer Youth centres to operate all 6 weeks of an approved 6 week schedule during July and August of 1997.

AND BE IT FURTHER RESOLVED that $25,000 be reaffirmed for the operation of all 28 Fall / Winter youth centres to operate at 100% of the approved budget schedule during September to December 1997.

The Speaker here resumed the Chair.

In amendment,

Moved by Councillor O'Shaughnessy,
Seconded by Councillor Silva,

WHEREAS the clause outlines the Deficit Avoidance Plan for 1997;

AND WHEREAS the said clause includes the following:

FIRE Again this year, the Fire Department will provide significant surplus for the vacancy management target. The Department is not spending on the roster system at this time. However, direction has been given on an interim basis to proceed with the proposed re-structuring aspects not directly related to the roster system. This includes the reduction of management positions as well as gradual reduction of certain equipment -- subject to public safety considerations. On this basis, the overtime allocation can be reduced about 50% given that half of the year has passed.

THEREFORE BE IT RESOLVED that the $400,000 be taken but that the wording of the above portion of the clause be referred to the Committee on Protection, Parks and Culture.

The motion to refer the wording of the implementation of the $400,000 savings in Fire to the Committee on Protection, Parks and Culture was put and declared carried.

Report of the Executive Policy Committee dated June 18, 1997

The amendment proposed by Councillors Lubosch and Vandal was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Prystanski, Golden, Lazarenko, Lubosch, Murray, Steek, Thomas and Vandal. 8

Nay: Councillors Clement, O'Shaughnessy, Phillips, Silva, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Angus. 8

and the amendment proposed by Councillors Lubosch and Vandal was declared lost in accordance with Rule 58 of the Procedure By-law.

The amendment proposed by Councillors Lubosch and Steek was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Lazarenko, Lubosch, Murray, Steek, Thomas and Vandal. 7

Nay: Councillors Prystanski, Clement, O'Shaughnessy, Phillips, Silva, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Angus. 9

and the amendment proposed by Councillors Lubosch and Steek was declared lost.

The amendment proposed by Councillors Vandal and Thomas was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Lazarenko, Lubosch, Murray, O'Shaughnessy, Silva, Steek, Thomas, Vandal and Angus. 10

Nay: Councillors Prystanski, Clement, Phillips, Timm-Rudolph, Deputy Mayor Eadie and Her Worship Mayor Thompson. 6

and the amendment proposed by Councillors Vandal and Thomas was declared carried.

The motion for the adoption of the clause, as amended, was put.

Councillor O'Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors Prystanski, Clement, O'Shaughnessy, Phillips, Silva, Steek, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Angus. 10

Nay: Councillors Golden, Lazarenko, Lubosch, Murray, Thomas and Vandal. 6

and the motion for the adoption of the clause, as amended, was declared carried.

Report of the Executive Policy Committee dated June 18, 1997

Development Agreement Between the City of Winnipeg and the Pan American Games Society (Wpg 1999) Inc. for the Addition and Renovation to the Pan-Am Pool Utilizing the National Infrastructure Program Funding File S-7 (Vol. 3)

770 - 3. On April 30, 1997, Council approved Capital funding for one-third of the program cost for the project as recommended in the report entitled "1997/98 Extension to the National Infrastructure Program - City of Winnipeg Program".

On Wednesday, April 16, 1997, the Government of Canada and Province of Manitoba publicly announced that funding is included in the 1994/95 National Infrastructure Program in the amount of $1,000,000 and the 1997/98 Extension to the National Infrastructure Program in the amount of $509,000 for the Pan-Am Pool addition and renovation. Negotiations with the Province of Manitoba with respect to Infrastructure agreements are anticipated to be complete in June, 1997.

The Pan American Games Society (WPG. 1999) Inc. has been actively involved in advocating for the $1.509 million in funding received for the Pan-Am Pool. A completion in the spring of 1998 is required in order to host test events at the Pan-Am Pool in preparation for the 1999 Games and to meet the terms of the Infrastructure Agreements.

The Games Society, together with the City, is developing a Program of Requirements and Performance Specification which is to be complete in early June of 1997. This document will form the basis of a Proposal Call from design/build consortiums for the construction of the project. Council approval of the Development Agreement with the Games Society is required prior to the Proposal Call.

The Pan American Games Society (WPG. 1999) Inc. has expressed a desire to provide assistance in completing this project in an accelerated manner. The Games Society has experience constructing the new Field House at the University of Manitoba utilizing a design/build process. This process is proposed for the Pan-Am Pool project due to the restricted time lines.

As such, it is recommended that the City of Winnipeg enter into a Development Agreement with the Games Society, as outlined in Appendix "A", whereby the Games Society will act as the City of Winnipeg's agent for constructing the addition and renovations utilizing a design/build process. The design/build contractor will contract directly with the Games Society.

Entering into the Development Agreement is contingent upon receiving an acceptable Infrastructure Agreement from the Province and ensuring that the terms of the two agreements are not in conflict.

It should be clearly understood that the Pan Am Games Society (WPG. 1999) inc., in entering into the Construction Agreement, does not relieve the City of Winnipeg of any responsibilities specified in the Infrastructure Agreements. The city remains the proponent for the project and is financially responsible for all terms of these agreements, including all costs and overruns.

By entering into the Development Agreement, the Games Society will expedite the construction process but will not assume any financial liability and will not incur any costs.

The Executive Policy Committee recommends:

I. That the City of Winnipeg enter into a Development Agreement with the Pan American Games Society (WPG. 1999) Inc. for the construction of the addition and renovation to the Pan-Am Pool utilizing the National Infrastructure Program funding.

II. That said Development Agreement be executed by the City of Winnipeg upon the finalization of the Infrastructure Agreements with the Province of Manitoba.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Copy of attachments referred to in the above clause are on file in the office of the City Clerk.

Adopted by consent.

Report of the Executive Policy Committee dated June 18, 1997

Fees and Charges Policy and Fee Schedule - Revisions 1997-2000
File PR-2.10 (Vol. 9)

771 - 4. The Executive Policy Committee has been advised that the Fees and Charges Policy was originally adopted by Council on August 18, 1982. The Fee Schedule was adopted by Council on September 15, 1982, and became effective September 1, 1982.

The Policy and Fee Schedule has been revised and approved by Council every two to three years since its inception. The Policy and Schedule currently in effect was approved on June 22, 1994.

The Fees and Charges Policy and Fee Schedule were reviewed and modified to reflect the following: the current fiscal climate; trends and issues in leisure service delivery; competition in the leisure service marketplace; social need; and user input.

The review has also addressed the direction, as approved by Council, to move towards a more direct user pay model and to look to reduce the Department's reliance on the tax base. All changes to the Fees and Charges price strategies are to be implemented over the three years of the schedule.

Through consultation, users identified the need for a long term fee schedule which reflected anticipated inflationary increases. As a result the three year schedule builds in the approved 5% increase for 1997, and shows a 3% increase in 1998 and 1999.

It was also important to establish consistent pricing criteria for all aspects of the Parks and Recreation Department's service delivery. All prices will now be related to the adult admission which becomes the base rate and establishes consistent price relationships between children, youth, non peak hours discounts, and multi visit pass rates and discounts. Family or household passes will continue, and will provide discounts based on the value of a combination of two adult admissions.

The report recommends that where non peak discounts are offered then seniors rates would no longer be applicable. Age is not necessarily an indicator of ability to pay, and the non peak reduction would help address the need for fee reductions for all users. The non-peak reduction of 25% on the regular adult admission would reflect the current seniors rate and the regular times at which they attend. Where non-peak time rates are not identified the reduced seniors rates will continue.

Several new fees have been developed for park bookings, picnic shelters, wedding pictures, etc. As before, there will be no fees for informal or casual public use of these amenities, but when exclusive use of a public open space or building is requested then a fee which reflects current market pricing, cost of the service, and traditional practices, shall be applied.

Multi-visit passes will replace strip tickets and will offer 10, 20, and 30% discounts for bulk purchases. The annual pass will provide a 50% reduction on the cost of 12 one month passes. This increase is to provide additional revenue from the more frequent users of the facilities, while continuing to provide reasonable discounts.

The report proposes the elimination of non resident fees as they are currently only applied as a surcharge to those in registered programs and on sports teams. Due to the variety of ways in which residents can register, phone, fax, mail, etc., enforcement is difficult and places city residents under undue scrutiny. In most cases, the supply of recreation programs is flexible and can accommodate participants from outside the City without impacting negatively on residents. The non resident fee is difficult to enforce and generates limited additional revenue for the city when staff costs and time required to administer the fees are factored in.

The recommended revisions to the Fees and Charges Policy are summarized and highlighted in Appendix "A". Revisions are depicted in bold typeface. The recommended revisions to the Fee Schedule are summarized and highlighted in Appendix "B".

The proposed changes have also been reviewed with the major sport users, affiliated with Sport Manitoba, in a series of user meetings and consultations undertaken by the Department.

Report of the Executive Policy Committee dated June 18, 1997

The Executive Policy Committee recommends:

I. That the revised Fees and Charges Policy, as outlined in Appendix "A", and Fee Schedule, as outlined in Appendix "B", be adopted to become effective September 1, 1997.

II. That the City Solicitor be instructed to prepare the necessary amending By-law.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Moved by Councillor O'Shaughnessy,
Adoption of the clause.

In amendment,

Moved by Councillor Thomas,
Seconded by Councillor Vandal,

WHEREAS revisions to the Fees & Charges Policy propose the elimination of non-resident fees;

AND WHEREAS it is important that the City of Winnipeg residents do not subsidize people who live outside the city of Winnipeg and utilize city services;

THEREFORE BE IT RESOLVED that Appendix "B" be amended to ensure the continuation of the Council policy to charge non-residents a higher rate and to continue to give preference to city of Winnipeg residents over non-residents.

The amendment was put and declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Councillor Murray asked to be recorded as having voted against the clause, as amended, in accordance with Rule 50.7 of the Procedure By-law.

Lowering Of Late Fee Charges Period
File F-1 (Vol. 14)

772 - 5. The Executive Policy Committee has been advised that By-law No. 5747/91, a By-law of the City of Winnipeg to establish a late payment penalty charge on sundry accounts receivable, was passed in 1991. This by-law established a 30 day period from the invoice date, until the amount could be paid, without penalties. After the 30 day period ceased, late charges at 1.5% per month, compounded monthly, would be added to the outstanding balance.

A Business Process Renewal Project, sponsored by the FMS Executive Committee, recently completed a renewal of the accounts receivable process in the financial services area at Parks and Recreation. Approximately 20 recommendations were tabled. One of the proposals was a reduction in the required payment date from 30 days to 15 days from the date of invoice for all Parks and Recreation Accounts Receivable.

There are three main arguments driving the reduction in the payment period from 30 to 15 days:

1. The monthly billings for rental of facilities or use of services are currently produced once a month, at month-end, with payment due 30 days after the invoice date. Because of this method, a customer can rent a facility at the beginning of one month, and then not have to pay for it until 60 days later. Conversely, the same customer can rent another facility on the last day of the month, and be required to pay it by the end of next month (30 days).

Report of the Executive Policy Committee dated June 18, 1997

Although the "stated" payment period is 30 days, in actuality it is 45 days (average of potential 30 and 60 day payment periods). Lowering the payment date to 15 days after month-end reduces the average payment period to 30 days (average of potential 45 and 15 day payment periods). This "average" 30 day payment procedure is consistent with the intended waiting period for invoice payments.

2. By reducing the payment period, the length of time the City will wait to receive it's money is cut in half. This reduction in waiting time benefits the City through the earning of additional interest on amounts received. An estimated $7,500 per year can be gained if the period is lowered.

3. In comparison with a sample of payment policies for other Cities and Local Competitors, it was discovered that three Organizations require full payment prior to providing the facility or service, three Organizations require full payment upon receipt of the monthly invoice with no waiting period and three Organizations require full payment in 30 days of the monthly invoice which is the current process at the City of Winnipeg.

Therefore, a 15 day payment requirement is consistent with both industry standards and the goals of the Organization.

All other provisions of the By-law, including the penalty of 1.5% per month, compounded monthly, for non-payment of the invoice, following the prescribed 15 day period, will continue to apply to Parks and Recreation accounts.

As this policy is currently a by-law, the proposed change requires the approval of both the Board of Commissioners and City Council.

The Executive Policy Committee recommends:

I. That By-law No. 5749/91 be amended to reduce the period following which late payment fees apply to invoices for Parks and Recreation Accounts Receivables only from 30 days to 15 days.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Deputy Mayor Eadie,
That the clause be referred back to Executive Policy Committee.

Carried.

Winnipeg Development Agreement, Program 3B: Neighbourhood Infrastructure File FR-3.2(PA-3)(Vol. 1)

773 - 6. On June 18, 1997, the Executive Policy Committee considered the following project list for the 1997-98 allocation under Winnipeg Development Agreement Program 3B: Neighbourhood Infrastructure, namely:

Pools and Recreation Centres

- Sargent Park Pool and Recreation Complex, 999 Sargent Ave. - Construction of Family Change Rooms

  Project will include the retrofitting of official and testing rooms into family change rooms and include construction of three cubicles complete with lockers, drying areas and handicapped washrooms.

  Estimated Cost: $ 156,000

Report of the Executive Policy Committee dated June 18, 1997

. Pan Am Pool, 25 Poseidon Bay - Construction of Family Change Room

Project will include the retrofitting of official and testing rooms into family change rooms including the construction of six change cubicles complete with lockers, drying areas, and handicapped washrooms.

The WDA has been targeted only to cover that portion of the project costs designated for the 97/98 year; the remainder of the total project costs will be borne by other funding sources.

Estimated Cost: $260,000
Portion of Project to be funded in 1997: $ 38,000

Community Centres

· Westridge Community Centre, 3 Marshall Cres. (Fort Garry) -
Fire Alarm/Emergency Lighting
Estimated Cost: $8,000

· South Transcona Community Centre, 124 Borden Ave. (Transcona) -
Fire Alarm/Emergency Lighting Upgrade
Estimated Cost: $10,000

· Fort Garry Community Centre, 880 Oakenwald Ave. (Fort Garry) -
Fire Alarm/Emergency Lighting Upgrade
Estimated Cost: $6,000

· Windsor Community Centre, 99 Springside Dr. (St. Vital) -
Air Conditioning/Crawl Space/Structural
Estimated Cost: $25,000

The Executive Policy Committee recommends:

I. That the project list under Winnipeg Development Agreement Program 3B: Neighbourhood Infrastructure be approved.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Councillor Silva,
Adoption of the clause.
Carried.

Councillor Murray asked to be recorded as having voted against the clause, in accordance with Rule 50.7 of the Procedure By-law.

Headingley Servicing Agreement
File EP-1.5 (Vol. 2)

774 - 7. On June 18, 1997, the Executive Policy Committee passed the following resolution, namely:

WHEREAS the R.M. of Headingley is currently pursuing obtaining water supply from the Cartier Regional Water System and constructing a sewage lagoon system to supply sewage treatment services for its residents;

AND WHEREAS these services could be more expensive, less reliable and less environmentally friendly than similar services provided by The City of Winnipeg;

AND WHEREAS the Government of Manitoba has an obligation to ensure that any servicing arrangement with the R.M. of Headingley be in the best interest of all Manitobans;

AND WHEREAS the concept of such a servicing arrangement must be that in exchange for the City providing water supply and sewage treatment services, the R.M. will develop at a rate and in a manner consistent with Winnipeg's vision for development in the Capital Region;

AND WHEREAS this servicing arrangement could be a model for similar arrangements with other Capital Region municipalities who could then be seen as working together towards the common good of the Region and of Manitoba;

NOW THEREFORE BE IT RESOLVED THAT the Executive Policy Committee be authorized to explore negotiating a servicing agreement with the R.M. of Headingley which does not penalize Winnipeg taxpayers in any way and which creates a win/win scenario for both Winnipeggers and Capital Region residents.

and submits same to Council for approval.

Moved by Councillor Clement,
Adoption of the clause.

The Speaker called the Deputy Speaker, Councillor Prystanski, to the Chair and left the Chamber.

Council here reverted to the order of business - "Introduction and Welcome of Guests and Announcements".

INTRODUCTION AND WELCOME OF GUESTS AND ANNOUNCEMENTS

775 - The Deputy Speaker recognized in attendance in the gallery, Colin Kinsley, Mayor of Prince George, British Columbia.

Council here proceeded to continue to consider the order of business - "Clause 7 of the Report of the Executive Policy Committee, dated June 18, 1997".

In amendment,

Moved by Councillor Murray,
Seconded by Councillor Thomas,

BE IT RESOLVED that the following words be added to the end of the clause: -

> "That the City undertake a comprehensive study on land use and servicing of costs of urban and suburban expansion as a prerequisite to discussions with other Government regarding extension of City services to other municipalities."

The Deputy Speaker ruled the amendment proposed by Councillors Murray and Thomas out of order.

Councillor Murray challenged the ruling of the Chair.

The question, "Shall the ruling of the Chair be sustained?" was put.

The Deputy Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Clement, Phillips, Silva, Steek, Deputy Mayor Eadie, Her Worship Mayor Thompson, Councillors Angus and Prystanski. 8

Nay: Councillors Lazarenko, Lubosch, Murray, Thomas and Vandal. 5

and the ruling of the Chair was sustained.

The motion for the adoption of the clause was put.

The Deputy Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Clement, Phillips, Silva, Steek, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson, Councillors Angus and Prystanski. 9

Nay: Councillors Lazarenko, Lubosch, Murray, Thomas and Vandal. 5

and the motion for the adoption of the clause was declared carried.

Multi-Purpose Sports and Recreation Centre including a Youth Activity Centre on City-owned lands on the Portage Avenue East Site - North of the Forks
File PR-2(32) (Vol. 1)

776 - 8. On May 28, 1997, Council amended and adopted Clause 7 of the Report of the Executive Policy Committee dated May 21, 1997, relative to a multi-purpose sports and recreation centre including a youth activity centre on city-owned lands on the Portage Avenue East Site - North of the Forks and approved the following recommendations, namely:

I. That the City of Winnipeg lease the land required for this project which has a market value of approximately $5,000,000; the lease will be for $ 1 per year for 25 years which includes land for the stadium itself, and for the plaza; and all normal planning approvals would be required.

II. That the City of Winnipeg match the level of Federal and Provincial commitment and contribute $ up to 1.0 million to the overall project development.

III. That the City of Winnipeg will gift all costs and fees associated with permits and other applications related to this development; and the approximate value of this gift is $100,000;

IV. That in recognition of an approved amateur access agreement to the facility, the City offer a grant to offset the municipal property tax paid on the facility that relates to the presentation of a baseball game (approximately $182,000 per year for 25 years), along with the return of any amusement tax collected relating to Goldeyes games (approximately $ 92,000 per year for 25 years).

V. That all other costs and taxes relating to the development of the project are to be the responsibility of Riverside Park Management.

VI. That the City's commitment to the terms outlined herein be contingent upon:

a) confirmation from the proponent of acceptance of the terms outlined herein by June 21, 1997; and

b) approval by Council of the final form of the lease agreement and related legal documentation by June 25, 1997.

VII. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

The Executive Policy Committee recommends that Council be requested to amend its decision of May 28, 1997, by amending Recommendation No. VI. to read as follows, namely:

Report of the Executive Policy Committee dated June 18, 1997

VI. That the City's commitment to the terms outlined herein be contingent upon:

a) confirmation from the proponent of acceptance of the terms outlined herein by July 16, 1997; and

b) approval by Council of the final form of the lease agreement and related legal documentation by July 23, 1997;

and submits same to Council for approval.

Moved by Councillor Clement,
Adoption of the clause.

Moved by Councillor Vandal,
Seconded by Councillor Thomas,

WHEREAS Council on March 26, 1997 adopted the following Fiscal Prudence motion:

That all reports, motions, Capital Expenditures, and/or initiatives considered by Council, Committee and/or Board of Commissioners:

- identify related current budget impacts over a five-year period
- include all staff costs, salaries, benefits, fixed costs, fixed overhead costs, equipment costs, contract costs, insurance costs, consulting costs, and any additional costs over the five-year period;

AND WHEREAS the May 21, 1997 Board of Commissioners report on the multi-purpose youth sport and recreational centre (including a youth activity centre) contains no specific information on the City of Winnipeg's operating and maintenance responsibilities for the youth activity centre, the Plaza of the Americas and the proposed Transit facility to accommodate the project;

AND WHEREAS there is a significant amount of infrastructure improvements which will be ongoing in the Forks-Provencher bridge vicinity in the next few years;

THEREFORE BE IT RESOLVED THAT the clause be referred back to the Executive Policy Committee for the operating and maintenance information on the above-mentioned amenities;

AND BE IT FURTHER RESOLVED that the entire Forks-East Portage Provencher Bridge infrastructure projects be coordinated so as to proceed in the most efficient manner possible.

The Deputy Speaker ruled the motion out of order.

Councillor Thomas challenged the ruling of the Chair.

The question, "Shall the ruling of the Chair be sustained?" was put.

The Deputy Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Clement, O'Shaughnessy, Phillips, Steek, Timm-Rudolph, Her Worship Mayor Thompson and Councillor Prystanski. 7

Nay: Councillors Lazarenko, Lubosch, Murray, Silva, Thomas, Vandal and Angus. 7

and the ruling of the Chair was not sustained in accordance with Rule 58 of the Procedure By-law.

Report of the Executive Policy Committee dated June 18, 1997

In amendment,

Moved by Councillor Lazarenko,
Seconded by Councillor Phillips,

THAT recommendation VI. b) be deleted and substituted by the following:

b) approval by Council of the final form of the lease agreement or purchase of said land at market value and related legal documentation by July 23, 1997;

Moved by Councillor Murray,
That Council recess until approximately 5:15 p.m.

Carried.

Council recessed at 4:59 p.m. and reconvened at 5:18 p.m., same members present.

Council here proceeded to continue to consider the order of business - “Clause 8 of the Report of the Executive Policy Committee, dated June 18, 1997".

With the concurrence of the seconder, Councillor Thomas, and with the permission of Council, Councillor Vandal withdrew his referral motion.

Moved by Councillor Vandal,
Seconded by Councillor Thomas,

That the Clause be amended by adding at the end of the Executive Policy Committee recommendation (a) and (b), the following:

c) compliance with Council’s fiscal prudence motion of March 26, 1997,

d) a report on the cost, timing, schedule, plan and coordination with related infrastructure works - Riverside Drive, Provencher Bridge & York-St. Mary Underpass; Youth Recreation Centre; Plaza of America; Pioneer Avenue

Moved by Deputy Mayor Eadie,
That the rule be suspended to allow Council to deliberate Clause 1 of the Report of the Executive Policy Committee dated June 25, 1997.

Carried.

REPORT OF THE

EXECUTIVE POLICY COMMITTEE

DATED JUNE 25, 1997

Appointment of the Director of Water and Waste File GP-1.34 (Vol. 1)

777 - 1. On March 10, 1997, the Corporate Services Department was authorized to engage a consultant for the proposed recruitment of the Department Head for the City of Winnipeg Department of Water and Waste. Ernst and Young, Management Consultants, were contracted on March 20, 1997 to assist in conducting a search for a suitable candidate.

After an extensive executive national search, 51 applicants to the position, including 21 sourced calls, were reviewed and evaluated. Eight candidates were interviewed by the consultants. As a result of this process, the Selection Committee, consisting of Deputy Mayor Jae Eadie, Councillor Bill Clement, Acting Chief Commissioner Bill Carroll, with the assistance of the Manager of Human Resources Brenda Douglas and Brian Corkal of Ernst and Young, interviewed four short-listed candidates. Mr. Barry MacBride was the unanimous recommendation of the Selection Committee.

Mr. MacBride has served in the capacity of Manager of Engineering with the Water and Waste Department since 1992, and most recently he acted as the Department's Director on a half-time basis. Prior to this time, Mr. MacBride worked with the department for eleven years as the Wastewater Engineer, Manager of Laboratory Services and Research Engineer. In each of these positions, Mr. MacBride has been instrumental in implementing changes including organization restructuring, customer service initiatives, and water engineering research.

Mr. MacBride has an impressive reputation in the Canadian field of Water and Waste Management, and has served as Director of the Canadian Water and Wastewater Association and Past Chair of the Manitoba Water and Waste Association. Mr. MacBride has also authored several technical papers and has made presentations at various conferences. He currently holds a Bachelor of Science Degree in Civil Engineering, and Master Degrees in Environmental Engineering and Business Administration.

The Executive Policy Committee recommends:

I. That Barry MacBride, be appointed to the position of Director of Water and Waste, Level X of the Senior Management salary scale, Grade X Step 15 [$97,812.00] on a standard management contract effective upon Council approval.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Deputy Mayor Eadie,
Adoption of the clause.

Carried.

Council here proceeded to continue to consider the order of business - “Clause 8 of the Report of the Executive Policy Committee dated June 18, 1997".

Pursuant to Rules 6.1 and 6.2 of the Procedure By-law, Council stood adjourned at 5:59 p.m., to reconvene at 9:30 a.m. on Thursday, June 26, 1997.

Adjourned Meeting Thursday, June 26, 1997

Council reconvened this day at 9:34 a.m.

The Speaker called the adjourned meeting to order.

Present: The Speaker Councillor Angus, Councillors Prystanski, Lazarenko, Murray,

O'Shaughnessy, Phillips, Silva, Steek, Timm-Rudolph, Thomas, Vandal, Deputy Mayor Eadie and Her Worship Mayor Thompson.

Councillors Clement, Golden and Lubosch entered the meeting after Council had reconvened.

In attendance: Mrs. D. Browton, City Clerk, Mr. R. Kachur, Deputy City Clerk and Ms B. Greschuk, Committee Clerk.

Council here proceeded to continue to consider the order of business - "Clause 8 of the Report of the Executive Policy Committee, dated June 18, 1997".

With the concurrence of the seconder, Councillor Phillips, and with the permission of Council, Councillor Lazarenko withdrew his amendment.

The amendment proposed by Councillors Vandal and Thomas was put.

At the request of Councillor Clement, Council considered the recommendations separately.

The recommendation amending item (d) was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, Lubosch, Murray, Steek, Thomas, Vandal, Her Worship Mayor Thompson and Councillor Angus. 8

Nay: Councillors Prystanski, Clement, Golden, O'Shaughnessy, Phillips, Silva, Timm-Rudolph and Deputy Mayor Eadie. 8

and the recommendation was declared lost.

The recommendation amending item (c) was put and declared carried.

The motion for the adoption of the clause, as amended, was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Prystanski, Clement, Golden, O'Shaughnessy, Silva, Steek, Timm-Rudolph, Deputy Mayor Eadie and Councillor Angus. 9

Nay: Councillors Lazarenko, Lubosch, Murray, Phillips, Thomas, Vandal and Her Worship Mayor Thompson. 7

and the motion for the adoption of the clause, as amended, was declared carried.

EXECUTIVE POLICY COMMITTEE

MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Murray,
Seconded by Councillor Thomas,

A PROPOSAL FOR A REFORMED BUDGET PROCESS

778 - WHEREAS a budget process is needed with greater control of spending by citizens through their Councillors;

AND WHEREAS to evaluate the health of any budget process, the budget process should have objectives and a criteria that the process and results can be evaluated by to determine success or failure;

THEREFORE BE IT RESOLVED that the budget process should be amended to include these features:

1. The process should follow clear, consistent and published rules established by council. The system used should reasonably accommodate representations from Councillors and concerned citizens.

2. It should promote consensus building and constructive debate within the principles of majority rule.

3. The budget should be developed from clear policies and supported by accessible, readable and complete budget documents and financial statements.

4. The timing of the budget process should begin and end before the beginning of fiscal year in which it is to be expended. A critical path that allows for appropriate preparation, development, review and approval sessions should be established.

5. Revenue and expenditure projections should realistically reflect past experience, thereby avoiding year-end corrections which become necessary to maintain services such as snow removal or temporary staffing.

6. Reserve, surplus accounts, funds and utility transfers should have clear policies establishing the criteria under which disbursements can be made. These accounts should not be used as a substitute for current income. Regular reports on activities and transactions associated with these accounts and reserves should be made to Council.

7. The Mayor and Executive Policy committee take responsibility for the budget drafts and present a budget to council for review based on a policy document. Documents such as Plan Winnipeg and major policy papers drafted by Standing committees such as New Directions for Libraries, City Waste Minimization Strategy and so on.

8. A Central Budget committee of councillors should be established on the model of a Treasury Board. The function of this Committee would be to coordinate the budget Review Process with all Standing Committees. This review would facilitate the development of policy and budgets within the overall framework established by Council.

9. The reliance on capital expenditures to implement policy should be limited and an integrated review of capital and operating expenditures in each program should be undertaken. For example, transportation and waste management capital projects should proceed at a much faster pace than the operating components of these programs.

10. Policy statements and budget envelopes should be assigned to each area of the civic Administration at the beginning of the process. Once overall spending guidelines have been established for the upcoming year, each Standing Committee should establish a budget envelope for each directorate under its policy responsibilities. Specific Departments under each directorate would develop a budget within the assigned envelope consistent with the approved policy and priorities statement.

11. Each Department should establish list of essential and non essential services. Core services which are fundamental to the delivery of the civic Administrations' mandate should be identified and reviewed separately from non-essential services. The criteria for establishing core services should be flexible given the diversity of City programs.

Executive Policy Committee - Motions of Which Notice Has Been Given (continued)

12. The current Operating Budget should be developed with the rolling three year projections of expenditures for each area of operations. Estimates of revenue growth and mill rates would reduce the unpredictability currently associated with property taxes. A larger Operating Budget Window would lend itself to more realistic efforts to control expenditures which involve reorganization or replacement of programs. This system would also mitigate against political quick fixes that result in long-term increases in Operating Costs. Delaying expenditures that are inevitable, compounds the cost on the following years Budget.

13. The expenditure of current [Operating] and Capital Budget Allocations require a strong mechanism for accountability. The auditor should ensure expenditures can demonstrate efficiency, effectiveness and equity. A Freedom of Information By-law should be enacted to ensure that audits and budget information is accessible in a readable format. Provisions should be made to allow major capital expenditures to be the subject of a citizen review through plebiscites.

14. Reorganization and rationalization of services needs to ensure direct service cuts are not undertaken at the expense of vulnerable populations and less affluent communities. Public services must be sensitive to Winnipeg's diverse population. Creative extension and delivery of services can be achieved through enhanced partnerships with Community and Business and Labour groups with careful planning to ensure clear lines of public accountability.

The Speaker called the Deputy Speaker, Councillor Prystanski, to the Chair and left the Chamber.

The Speaker returned to the Chamber and resumed the Chair.

Moved by Councillor O'Shaughnessy,
That the motion be referred to the Executive Policy Committee.

The motion to refer was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lazarenko, O'Shaughnessy, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Angus. 5

Nay: Councillors Prystanski, Clement, Golden, Lubosch, Murray, Phillips, Silva, Steek, Thomas and Vandal. 10

and the motion to refer the motion was declared lost.

The motion proposed by Councillors Murray and Thomas was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Lubosch, Murray, Thomas and Vandal. 4

Nay: Councillors Prystanski, Clement, Golden, O'Shaughnessy, Phillips, Silva, Steek, Timm-Rudolph, Deputy Mayor Eadie, Her Worship Mayor Thompson and Councillor Angus. 11

and the motion was declared lost.

EXECUTIVE POLICY COMMITTEE

MOTIONS

Moved by Her Worship Mayor Thompson,
Seconded by Councillor O'Shaughnessy,

779 - WHEREAS the Federation of Canadian Municipalities (FCM) has been recognized since 1937 as the national voice of municipal government, representing the interests of all municipalities on policy and program matters within Federal jurisdiction;

AND WHEREAS Councillor Eadie has represented the City of Winnipeg for many years on the National Board of Directors of FCM and served as First Vice-President for the 1996 - 1997 term;

AND WHEREAS on June 8, 1997 during the recent Diamond Jubilee Conference "60 Years and Beyond", held in Ottawa, Ontario, Councillor Eadie was elected as President of the Federation of Canadian Municipalities for the 1997 - 1998 term, the first Manitoban in 23 years to serve in this capacity;

THEREFORE BE IT RESOLVED that Council place on record its recognition of the contribution made by Councillor Eadie to the Federation of Canadian Municipalities and offer its congratulations and best wishes to Councillor Eadie on his election as President.

Carried.

Moved by Councillor Eadie,
Seconded by Councillor Silva,

780 - WHEREAS Chief Commissioner Rick Frost has served as the Representative for Manitoba/Saskatchewan on the Board of Directors of the Canadian Association of Municipal Administrators (CAMA) since 1995; and served as First Vice-President for the 1996 - 1997 term;

AND WHEREAS on June 5, 1997, at the recent 25th Anniversary CAMA Conference held in Ottawa, Ontario, Commissioner Frost was elected as President of CAMA for the 1997 - 1998 term;

THEREFORE BE IT RESOLVED THAT Council extend its congratulations to Commissioner Frost on his election as President of CAMA.

Carried.

Moved by Councillor Murray,
Seconded by Councillor Lazarenko,

781 - WHEREAS Bill 50 removes responsibility from the City Ombudsman and the City Council for access to information policy and administration;

AND WHEREAS Bill 50 exempts consultants reports and advice to cabinet from Access to Information requests;

AND WHEREAS the wording of Bill 50 references provincial structures and is most often silent on the application to civic structures;

AND WHEREAS the Ombudsman's Office has just about the most rapid turn around for access to information requests in the country, the longest request taking six months. Provincial authorities often take up to three years and too often force people into court to realize a request for information;

AND WHEREAS Access to Information is a critical function of an Ombudsman's Office;

AND WHEREAS Bill 50 would severely hinder access to information in civic government because of excluded materials such as consultants reports and administrative advice to elected officials;

AND WHEREAS Council, after a year and a half has developed just about the best civic Access to Information By-law in Canada;

Executive Policy Committee - Motions (continued)

THEREFORE BE IT RESOLVED that the City request that civic government be exempted from Bill 50 and the Province recognize the City Access to Information By-law.

Automatic Referral to Executive Policy Committee in accordance with Rule 16.1 of the Procedure By-law

Moved by Councillor Murray,
Seconded by Councillor Thomas,
782 - BE IT RESOLVED that the following words be added to the end of Clause 7 of the Report of the Executive Policy Committee dated June 18, 1997: -

> "That the City undertake a comprehensive study on land use and servicing of costs of urban and suburban expansion as a prerequisite to discussions with other Government regarding extension of City services to other municipalities."

Automatic Referral to Executive Policy Committee in accordance with Rule 16.1 of the Procedure By-law

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

783 - On motion of Her Worship Mayor Thompson, By-law No. 7021/97, a by-law of The City of Winnipeg to amend By-law No. 5915/92, a by-law establishing Plan Winnipeg, being a statement of the City's policy and general proposals in respect of development or use of land in the City of Winnipeg, was read a second time. Files EP-1.1 (PW 5/97), SPA 1/97 (Vol. 1) and DAZ 205/97T (Vol. 1)

Her Worship Mayor Thompson moved that this constitute the second reading of By-law No. 7021/97, which motion was carried.

EXECUTIVE POLICY COMMITTEE

QUESTION PERIOD

784 - Councillor Murray referenced a letter from the Deputy Mayor to the Minister of Culture, Heritage and Citizenship which noted the City's support for the general principles contained within Bill 50, the Freedom of Information and Protection of Privacy and Consequential Amendments. Councillor Murray questioned at what Executive Policy Committee meeting was this an agenda item and when was it discussed and direction given.

Deputy Mayor Eadie advised that it had been discussed with the administration last week as they had been informed that the Bill was going to be dealt with by Legislative Committee on Monday. They were advised that the Bill did not weaken the City's Access to Information By-law, but in fact, enhanced it. He further advised that in order to let the Legislative Committee know that there were no concerns about the Bill, he was advised to send the letter on so that both the Minister and the Legislative Committee would have it for their hearing process on Monday.

Councillor Murray asked for an explanation on how the Executive Policy Committee, which had not met, could give direction. He noted that according to the Ombudsman, this Bill adversely affects the Office of the Ombudsman and would replace the Access to Information legislation.

Executive Policy Committee - Question Period (continued)

Deputy Mayor Eadie stated that the administration advised that the new legislation compared to the City's Access to Information By-law and did not adversely affect the by-law, rather it enhanced the By-law. The Deputy Mayor stated he was aware of the concerns of the Ombudsman, specifically that some duties under the by-law will be transferred under the Act to the Provincial Ombudsman. He further stated that the concern is not shared because there still is an effective appeal process for matters under Access to Information. He noted that appeals would go to the Provincial Ombudsman rather than to The City of Winnipeg Ombudsman and that the legislation would apply to all public bodies in the Province of Manitoba including municipal governments.

Councillor Murray questioned how the Deputy Mayor could act outside of his constitutional authority and stated that the Deputy Mayor had no right to represent a position contrary to the position of Council and no right to represent Executive Policy Committee when the Committee had not given direction.

Deputy Mayor Eadie repeated that the Freedom of Information Legislation did not adversely affect The City of Winnipeg's Access to Information By-law, rather it enhanced it. He stated that the Ombudsman may be concerned because some duties were being transferred to the Provincial Ombudsman. He further noted that it may very well be that before the end of the year, all of the duties of the City's Ombudsman would become the property of the Provincial Ombudsman who's powers may be extended to include all municipalities within the Province of Manitoba.

Councillor Thomas questioned how the Deputy Mayor was directed by Executive Policy Committee if there was no meeting on this item.

The Speaker stated that the Deputy Mayor had already answered the question, but opened the floor to Deputy Mayor Eadie to respond.

Deputy Mayor Eadie again noted that the administration met with Executive Policy Committee last Friday because of the sudden concern about the Province wanting a response with respect to the details of the Bill. The administration advised that the Bill did not weaken the City's Access to Information By-law. It did not go contrary to the basic rules and details of the by-law. The concern that the Ombudsman raised was that her authority to hear appeals would be eliminated under the Act. The administration looked at that and also noticed that the new legislation now passed, transferred that authority to the Provincial Ombudsman. He further noted that the City's by-law remains intact with respect to the basic tenets of Access to Information.

Councillor Thomas questioned if Executive Policy Committee did not officially meet how did the Deputy Mayor receive direction from Committee.

Deputy Mayor Eadie noted that direction had been given to communicate to the Legislative Committee and to the Minister because they were meeting on Monday and there were no other meetings of the Council or Committees before Monday to deal with the matter. He further noted that they were satisfied with the legal advice and advice provided by the City Clerk that the City's By-law remained intact and was enhanced by a number of sections of Bill 50.

Councillor Thomas again questioned how Executive Policy Committee had given direction. She was advised that the question had been answered.

Councillor Steek advised that he had received information that the Deloitte & Touche report would be reviewed by Executive Policy Committee and then circulated to all members of Council and noted that he was scheduled to meet with the organizational review consultant, Mr. George Cuff, on July 3rd and questioned if he would have the opportunity to see the Auditor's Report prior to his meeting with Mr. Cuff.

Her Worship Mayor Thompson advised she would do her best to have it reviewed and forwarded to him.

Councillor Steek questioned if all Council members would have access to the report in order to review it prior to each member's meeting with Mr.Cuff.

Her Worship responded that it would be possible, but would have to see what the time frame would be like and what the availability would be for Executive Policy Committee to review it.

Executive Policy Committee - Question Period (continued)

Councillor Vandal questioned if there had been an official City of Winnipeg Executive Policy Committee meeting regarding Bill 50, and if other Councillors were given notice so that they could contribute to the decision.

Deputy Mayor Eadie replied in the negative and noted that the administration had come forward to Executive Policy Committee with concerns that were expressed to them by the Legislative Committee.

Councillor Vandal questioned if the City Clerk was present and if so, was there a record of the decision.

Deputy Mayor Eadie advised that he didn't know about any record but that the City Clerk was present.

Councillor Timm-Rudolph questioned if it was unusual to have a circumstance where the City has been requested on very short notice to make a comment on legislation, and noted that she was only given four hours notice to appear regarding proposed changes to the Regional Health Authorities legislation.

Deputy Mayor Eadie noted that it was not unusual.

Councillor Golden made reference to the construction of a multi-purpose facility on the land north of the Forks and questioned whether or not Executive Policy Committee would be tabling the cost benefit analysis that Council had previously asked for.

Her Worship Mayor Thompson advised that she would follow up on the request.

Councillor Golden questioned if any cost benefit analysis had been given to Executive Policy Committee that could be shared with Council.

Her Worship advised that she was not aware of any and deferred the question to Councillor Clement for answer.

Councillor Clement noted he had not seen a cost benefit analysis but that the Chief Financial Officer has recently advised that the internal costs were $100,000.

Councillor Golden asked if a cost benefit analysis could be made possible to Council members at the earliest opportunity so that they could have it in advance of the debate of the subject matter at next Council.

Her Worship agreed to look into the matter further.

Councillor Murray requested that Her Worship Mayor Thompson explain under what authority Executive Policy Committee was making decisions in a meeting without an agenda and without minutes and without notice.

Deputy Mayor Eadie responded that in accordance with the City's Organizational By-law, Executive Policy Committee is the Intergovernmental Affairs Committee of the City. He advised that one of the duties imposed on Executive Policy Committee is to try and respond to legislative measures that may come forward, either from the legislature or from the Parliament of Canada on issues that might affect the City. He noted that in that role, the Executive Policy Committee is often required to prepare briefs or to present issues, in this case to the Legislative Assembly, which often has to be done very quickly and without the advantage of going to Council with a number of formal issues. He stated this was why Executive Policy Committee on Friday, directed him to indicate to the Minister of Heritage with respect to Bill 50, that the City was of the view that Bill 50 did not weaken its Access to Information By-law so that the Legislative Committee would have this opinion in front of them when they met on Monday to go through the Bill, clause by clause. He again advised that the authority is contained within the City's Organizational By-law.

Councillor Murray questioned again when does Executive Policy Committee have the authority to meet without an agenda and without minutes, especially to seek City support for a position contrary to the substance of a current Council policy and questioned how often this authority has been used.

Executive Policy Committee - Question Period (continued)

Deputy Mayor Eadie advised that it has actually been used a fair amount and not in recent times. He advised that the authority is granted under the Organization By-law which constitutes Executive Policy Committee as the Intergovernmental Affairs Committee, and explained that Bill 50 did not weaken Council's Access to Information policy.

Councillor Murray questioned what section of The City of Winnipeg Act provided Executive Policy Committee to meet and make their decision, and questioned why Councillors were not informed of the decision.

Deputy Mayor Eadie reiterated that the City's Organizational By-law mandated Executive Policy Committee and that the circumstance of providing a quick response to the Province had been experienced before, and again reiterated his personal comfort with the intent of the Bill 50 with respect to Council's Access to Information.

Moved by Councillor O'Shaughnessy,

That the rule be suspended to allow Council to consider the Reports of the Committee on Protection, Parks and Culture dated June 13, 1997 and June 18, 1997.

Carried.