REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED MAY 6, 1996

On motion of Councillor O'Shaughnessy, the Report of the Committee on Protection, Parks and Culture, dated May 6, 1996, was considered clause by clause.

Moved by Councillor O'Shaughnessy,
That the Consent Agenda, Clauses 1,2,3,4,5,6 and 7 be adopted.

Councillor Golden requested that Clause 3 be pulled from the Consent Agenda.

714 - Councillor Golden asked to be recorded as having voted against Clause 1, in accordance with Rule 50.7 of the Procedure By-law.

715 - Councillor Lazarenko asked to be recorded as having voted against Clause 4, in accordance with Rule 50.7 of the Procedure By-law.

The motion to adopt the Consent Agenda, Clauses 1,2,4,5,6 and 7 was put and declared carried.

Her Worship the Mayor and Councillors:

Memorandum of Understanding - Partnership Agreement between the Zoological Society of Manitoba and the City of Winnipeg involving the Assiniboine Park Zoo
File PR-7.1.1 (Vol. 14)

716 - 1. On March 4, 1996, the Committee on Protection, Parks and Culture heard a delegation from the Zoological Society of Manitoba comprised of Dale Willson, Chairman, Kerry Renaud, Executive Director, Roger Wight and Peggy May, Members of the Board of Directors, advising that on February 16, 1996, the Steering Committee of the Zoological Society recommended the approval of a Memorandum of Understanding for the negotiation of a partnership agreement between the City of Winnipeg and the Zoological Society involving the Assiniboine Park Zoo.

On March 4, 1996, the Committee also heard representation from Paul Moist, President, Canadian Union of Public Employees, Local 500, in this connection, and subsequently laid over the matter to its May 1996 meeting with the view that the presentation by C.U.P.E. Local 500 be taken into consideration.

On May 6, 1996, the Committee on Protection, Parks and Culture again heard representation from Dale Willson, Chairman of the Zoological Society of Manitoba, advising that on April 22, 1996, the Steering Committee of the Zoological Society recommended the approval of a revised Memorandum of Understanding, noting the exclusion of one clause whereby the City would recognize the Society as its exclusive partner for all program initiatives undertaken at the Zoo.

The Committee on Protection, Parks and Culture therefore recommends:

I. That a Memorandum of Understanding for the negotiation of a partnership agreement between the City of Winnipeg and the Zoological Society of Manitoba involving the Assiniboine Park Zoo be approved, as recommended by the Steering Committee of the Zoological Society on April 22, 1996, and as outlined on Appendix "A".

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

(See Minute No. 714 for opposition recorded by Councillor Golden)

(See Minute No. 753 for attachment)

Report of the Committee on Protection, Parks and Culture dated May 6, 1996

Proposed Capital Program Change - The Assiniboine Park Conservatory - Renovations Project for Handicap Accessibility and Grounds Redevelopment
File PR-7.1 (Vol. 8)

717 - 2. The Committee on Protection, Parks and Culture has been advised that the Canada-Manitoba Infrastructure Program approved $100,000.00 to initiate handicap accessibility of the Assiniboine Park Conservatory by the construction of an access road and a drop-off area at the main entrance of the facility.

The Conservatory in Assiniboine Park currently houses the oldest indoor display of tropical plants in Western Canada. When the original Conservatory structure, dating to 1914, was demolished to make way for the present structure during the 1960's, the former lavish horticultural entrance grounds display, appropriate to a Conservatory setting, were eradicated and replaced with a non-descript style of plantings characteristic of most public buildings of the era. Over the past three decades these plantings have matured well beyond their functional attractiveness as even landscape material.

The present Conservatory structure predated the City's commitment during the 1980's towards making all public facilities accessible to handicapped citizens. The Conservatory, by virtue of its high quality horticultural displays, is extremely popular with handicapped and elderly citizens; yet the relative remoteness of public parking and vehicular access to the main entrance, particularly during the winter season, has prompted numerous public complaints over the years.

The current Canada-Manitoba Infrastructure Program began to address the longstanding issue by providing funding for a new vehicular access road and drop-off area in immediate proximity to the main entrance; however, did not address funding provisions for the interior renovations and additional features to make the facility totally accessible to wheelchair users and the elderly (ie. several doorways, signage, benches, etc.), or appropriate landscape restoration to replace the aged plantings eliminated during the roadway and drop-off area construction.

Funding for the project was compromised by the renovations and expansion during 1995 of the adjoining coffee shop by the current concessionaire. This unanticipated project has necessitated the construction of an additional lengthy section of asphalt pathway. Moreover, the expansion of the coffee shop has constricted the exterior access way to the adjoining patio to the extent now of being non-accessible to wheelchair users, necessitating additional funding (currently unavailable) for structural modifications to the patio area.

Funding to complete the Conservatory/Grounds renovation project, including additional consulting fees, has been estimated at $105,000.00.

A project approved in the 1993 Capital Budget, but unexpended due to changing circumstances, affords ample funding opportunity to complete the subject project. Funds in the amount of $165,000.00 from the 1993 Capital Budget were approved to undertake various improvements to Fraser's Grove Park in the East Kildonan-Transcona Community to facilitate handicap access. Although classified as a regional park, Fraser's Grove Park by nature of use functions primarily as a passive, local neighbourhood park amenity. Such parks normally do not warrant such significant amounts of funding for handicap accessibility.

However, during 1992, the Kiwanis Club of Winnipeg proposed to fund the construction of a "fishing pier" for handicapped users in Fraser's Grove Park. Such a specialized attraction in this hitherto "local-use" park warranted complementary funding by the City in order to facilitate handicapped access to the park in general. However, the adaptive fishing pier project was subsequently abandoned by the Kiwanis Club and the referenced Capital Account remained unexpended.

The current renovation project at the Conservatory, being of a similar specialized use nature as that proposed for Fraser’s Grove park, and, being of a city-wide profile of public use and interest, is proposed as warranting favourable consideration for use of the funds previously approved in the 1993 Capital Budget.

The high public interest and awareness of the current renovations to the Conservatory is evidenced by the numerous favourable documented comments from the public received to date by Conservatory staff. However, several comments are further qualified by questioning the apparent “lack of completeness” of the project.

Report of the Committee on Protection, Parks and Culture dated May 6, 1996

The positive public interest experienced to date by the renovations is suggestive of an opportunity to defray a portion of the estimated costs to complete the project ($105,000.00) through memorial donations and corporate partnerships in the proposed re-development. Various components of the project are amenable to such a funding opportunity; benches (8 at $1,000.00 each), signage ($5,000.00 - $10,000.00), coffee shop patio redevelopment ($20,000.00).

The Executive of The Friends of the Assiniboine Park Conservatory will be meeting shortly to consider active participation over the coming winter months in an effort to publicize and solicit donations and corporate sponsorship to defray a portion of the total costs of the project to the City.

It is the view of the Administration that it is important to have the entire amount of $105,000.00 approved at this time in order to proceed with the detailed design and specification preparation, and public contracting out of the work in readiness for spring construction.

Presently, there is an opportunity to secure through The Friends of the Assiniboine Park Conservatory, a memorial donation towards the purchase of one of the eight required benches. The bench, situated in the entrance arrival area, and appropriately labelled would illustrate a show of public commitment and may encourage similar contributions. Another option to be considered by The Friends will be the canvassing of corporations, agencies, and associations with demonstrated interests in handicapped accessibility or horticultural promotion.

On April 25, 1996, the Access Advisory Committee considered the matter and was of the opinion that the majority of the funding appears to be allocated to landscaping rather than to improved access, and expressed concern that the additional funding was being requested under the guise of an accessibility project when in reality it is not.

On May 6, 1996, the Committee on Protection, Parks and Culture acknowledged a communication received on April 30, 1996, advising that The Friends of the Assiniboine Park Conservatory fully support this proposal to complete the accessibility and landscaping project at the Conservatory.

The Committee on Protection, Parks and Culture therefore recommends:

I. That funds in the amount of $105,000.00 be encumbered from Account Number 03-118xxx-54930270 - "Various Park Improvements on Page 46 of the 1993 Capital Budget of the Parks and Recreation Department".

II. That a Work Order be issued for the purpose of completing the handicap accessibility project at the Conservatory in Assiniboine Park, including appropriate restoration landscaping as initiated during 1995 as one of the projects of the current Canada-Manitoba Infrastructure Program.

III. That, so as not to delay the project, the tender for the project be issued, and prior to the awarding of the contract, the Administration report back to the Committee on Protection, Parks and Culture with its recommendation in this connection.

IV. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Development of a Paddling Training Centre by the Manitoba Paddling Association Inc. in Churchill Drive Park - City Centre Community
File PR-7(32) (Vol. 1)

718 - 3. On February 21, 1996, Council approved in principle the development and operation of a Paddling Training Centre by the Manitoba Paddling Association Inc. in Churchill Drive Park, subject to obtaining all Civic approvals and the submission of detailed design plans and specifications for the review and approval of the Director of Parks and Recreation and the Rivers and Streams Authority Engineer.

Report of the Committee on Protection, Parks and Culture dated May 6, 1996

The conditions of approval also included that pending all Civic approvals and approval of detailed design plans and specifications, an appropriate management agreement be entered into between the City and the Manitoba Paddling Association Inc. for the construction of the facility commencing in 1996. As well, all plans for development of the Paddling Training Centre were to be subject to approval of the City Centre Community Committee.

On April 16, 1996, the City Centre Community Committee recommended that the authority to approve all plans for development of the Paddling Training Centre be delegated to the Commissioner of Planning and Community Services in consultation with the Ward Councillor.

The Committee on Protection, Parks and Culture therefore recommends:

I. That Recommendation III. contained in Clause 2 of the Report of the Committee on Protection, Parks and Culture dated February 5, 1996, be amended as follows:

"III. That the authority to approve all plans for development of the Paddling Training Centre be delegated to the Commissioner of Planning and Community Services in consultation with the Ward Councillor."

II. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Councillor O'Shaughnessy,
Adoption of the clause.

Carried.

Councillor Golden asked to be recorded as having voted against the clause, in accordance with Rule 50.7 of the Procedure By-law.

Temporary Closure of the Brookside Cemetery on June 8 and 9, 1996
File PC-1 (Vol. 3)

719 - 4. The Committee on Protection, Parks and Culture has been advised that the Brookside Cemetery has been in continuous operation and open to the public since its inception in 1878 and has not been closed for any lengthy period of time for the past 15 years. The Cemetery is open to the public from 8:30 a.m. to 10:00 p.m. daily.

On June 10 and 11, 1995, the first Air Show was held at the Winnipeg International Airport. During this period, many vehicles were parked along Brookside Boulevard causing disruption to traffic and potential accidents with spectators trying to view the airplanes as they crossed the roads. In addition, hundreds of vehicles parked in the Cemetery, and then the spectators walked over the graves in order to get to a better vantage point. As a result, the spectators created some minor vandalism and littered the Cemetery with refuse. The Cemetery Branch received many complaints from concerned citizens whose visits were disrupted.

Organizers of the Winnipeg International Air Show are requesting that the Brookside Cemetery be closed during the hours of 7:30 a.m. until 4:30 p.m. on Saturday, June 8 and Sunday, June 9, 1996. As indicated by the organization's letter and diagrams, they are suggesting that no persons be allowed within the "safety zone" during these hours. A portion of the Brookside Cemetery and the entrance gates happen to lay in this zone. The safety zone is for the protection of all spectators and for all other persons in the immediate vicinity of the actual Air Show site. The zone was created through the research of the location of fall-out debris of previous Air Show disasters as they have previously occurred.

Air Show organizers have held discussions with the Streets and Transportation Department and with the Winnipeg Police Service. These Departments have recommended that the following routes be closed during this time to vehicular traffic, namely: Notre Dame Boulevard west from Omands Creek; Brookside Boulevard from Omands Creek Boulevard north; and Logan Avenue from Omands Creek bridge west.

Report of the Committee on Protection, Parks and Culture dated May 6, 1996

The Parks and Recreation Department recently held preliminary discussions with Air Show organizers and it was suggested that the Brookside Cemetery be closed to the public during the posted hours in order to minimize the adverse impact the spectators may have on the Cemetery.

The Parks and Recreation Department intends to post signs at the Cemetery gates and advertise in the local newspapers advising the public of the temporary closure of the Brookside Cemetery during this occasion only. In order to accommodate out-of-town visitors who were not aware of the closure, Cemetery staff and Air Show volunteers would provide a bus to visit the Cemetery grounds during times when the Air Show is not in operation and the associated safety zone is not activated. Otherwise the Cemetery would be closed to all others wishing to enter.

In addition, the Parks and Recreation Department intends to monitor this year's Air Show so as to determine what further action is required for future events of this nature which impact on the Cemetery's normal operation.

On May 6, 1996, the Committee on Protection, Parks and Culture was informed that some of the expenses incurred by the City for the first Air Show in 1995 are still outstanding.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the Brookside Cemetery be temporarily closed to the public from 7:30 a.m. to 4:30 p.m. on Saturday, June 8, and Sunday, June 9, 1996, subject to all expenses previously and to be incurred by the City for this event, to be paid by the Winnipeg International Air Show organization prior to the temporary closure of the Brookside Cemetery.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

In amendment,

For the information of Council, the Winnipeg International Air Show organization has paid all expenses previously and to be incurred by the City for this event, therefore the Executive Policy Committee recommends that recommendation I. be amended to read as follows:

I. That the Brookside Cemetery be temporarily closed to the public from 7:30 a.m. to 4:30 p.m. on Saturday, June 8, and Sunday, June 9, 1996.

Adopted by consent.

(See Minute No. 715 for opposition recorded by Councillor Lazarenko)

1996 Primary Operating Grants to Cultural Organizations - Final Instalment
File FG-3 (Vol. 30)

720 - 5. On November 7, 1984, Council established the Winnipeg Arts Advisory Council and delegated it with the responsibility for the screening of applications, definition of criteria and recommendations as to the appropriate grant levels for cultural organizations. The Winnipeg Arts Advisory Council transmits its recommendations to the Committee on Protection, Parks and Culture.

The City Policy for Cultural Grants administered by the Committee on Protection, Parks and Culture (C302) reads in part as follows: "The Committee on Protection, Parks and Culture shall adjudicate all applications within the global allocation and shall have final authority to approve grants which qualify under this policy, to an amount of $50,000.00 per individual grant. It shall submit to Council with its recommendation for approval, all requests for grants in excess of this amount."

Pursuant to delegated authority and acting upon the April 15, 1996, recommendation from the Winnipeg Arts Advisory Council, the Committee on Protection, Parks and Culture at its meeting on May 6, 1996, approved a schedule of final recommendations pertaining to all categories for the 1996 Primary Operating Grants.

Report of the Committee on Protection, Parks and Culture dated May 6, 1996

The Committee on Protection, Parks and Culture therefore recommends:

I. That the final grant instalments to the following cultural organizations whose funding exceeds $50,000.00 in the financial year 1996, be approved as follows:

Organization	Category	1996 Interim Operating Grant Received	1996 Final Operating Grant Recommendation	Total 1996 Operating Grant Recommendation
Festival du Voyageur	Festivals	47,250.00	47,250.00	94,500.00
Folklorama	Festivals	59,750.00	59,750.00	119,500.00
Royal Winnipeg Ballet	Dance	100,000.00	164,000.00	264,000.00
Winnipeg Art Gallery	Museums & Galleries	152,200.00	228,300.00	380,500.00
Manitoba Opera	Music	20,000.00	34,200.00	54,200.00
Winnipeg Symphony Orchestra	Music	65,000.00	106,200.00	171,200.00
Manitoba Theatre Centre	Theatre	70,000.00	85,000.00	155,000.00
Prairie Theatre Exchange	Theatre	28,000.00	32,000.00	60,000.00

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Proposed Amendment to the Policy on Cultural Grants administered by the Committee on Protection, Parks and Culture - Individual Artist Allocation
File FG-3 (Vol. 30)

721 - 6. The City Policy for Cultural Grants administered by the Committee on Protection, Parks and Culture (C302) has an annual global allocation of $1,974,552.00, divided into four separate accounts, as follows:

Individual Artists account 10 grants of $500.00 each and 9 grants of $1,000.00 each	14,000.00
Administrative account for the Winnipeg Arts Advisory Council (not to exceed 3.5% of the global arts allocation)	69,109.00
Project grants account (5% of the global amount)	98,728.00
Primary operating grants account (the balance of the global amount)	1,792,715.00
Global Allocation for Cultural Grants	1,974,552.00

On May 6, 1996, the Committee on Protection, Parks and Culture was advised that the amount of $20,000.00 was allocated for Individual Artists in the years 1992, 1994 and 1995. In addition, there has been an indication that the Winnipeg Arts Advisory Council would like to recommend Individual Artists grants totalling $20,000.00 for 1996.

Report of the Committee on Protection, Parks and Culture dated May 6, 1996

The Committee on Protection, Parks and Culture therefore recommends:

I. That the City Policy on Cultural Grants administered by the Committee on Protection, Parks and Culture (C302) be amended by increasing the Individual Artists account from $14,000.00 to $20,000.00, and therefore distribute the Annual Global Allocation for Cultural Grants as follows:

Individual Artists account	20,000.00
Administrative account for the Winnipeg Arts Advisory Council (not to exceed 3.5% of the global arts allocation)	69,109.00
Project grants account (5% of the global amount)	98,728.00
Primary operating grants account (the balance of the global amount)	1,786,715.00
Global Allocation for Cultural Grants	1,974,552.00

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Proposed Land Acquisition for Fire Station Site - Redwood Avenue and McGregor Street

File FI-2(34) (Vol. 3)

722 - 7. The Committee on Protection, Parks and Culture has been advised that in 1992 the Fire Department received authorization to proceed with plans to construct a fire station to replace the No. 6 Fire Station, which is currently located at Burrows Avenue and Aikins Street. The 1996 Capital Budget provides the necessary approval to proceed with the construction of this replacement fire station, which will be located at Redwood Avenue and McGregor Street. The land originally identified has been acquired, and the appropriate conditional use and variance orders have been obtained.

In proceeding with the plans to construct this station recently, it became apparent that there will be difficulty in fitting the fire station on the land available. The Civic Buildings Department advises that the following specific areas are compromised by the required set-back from the property line; namely, the female washrooms and the tower configuration.

The purchase of two adjoining pieces of property, 611 Redwood Avenue and 604 Boyd Avenue, will resolve this problem completely. The rear lane would, of course, be moved to the 604 Boyd Avenue location from its current location between the City-owned lands and 604 Boyd Avenue, as illustrated on Misc. Plan No. LSWK 8979/4.

Funds are available in the Fire Department's 1988 Capital Allocations for the referenced land acquisitions.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the Land and Development Services Department be authorized to negotiate the purchase of two additional pieces of property, namely 611 Redwood Avenue and 604 Boyd Avenue, which are adjacent to the City-owned land designated for the construction of a new fire station in 1996.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

A copy of Misc. Plan No. LSWK 8979/4 is on file in the City Clerk's Department.

Adopted by consent.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

MOTIONS

Moved by Councillor Silva,
Seconded by Councillor Prystanski,
723 - WHEREAS the growing problem of youth violence has increased over the last number of years in the City of Winnipeg;

AND WHEREAS the degree of violence displayed by those involved with youth crime has increased;

AND WHEREAS the level of danger to children who are out late has increased along with the potential for becoming involved with youth gangs;

AND WHEREAS the Police Services need an effective tool, to be used if necessary, in which they can protect the public and children from harm, by youth gang members during the night time period;

THEREFORE BE IT RESOLVED that the Committee on Protection, Parks and Culture prepare and submit a youth curfew by-law for Council's approval;

AND BE IT FURTHER RESOLVED that the City of Winnipeg's Inter-governmental Affairs Committee request of the Province of Manitoba that they enact laws under the Child Protection section of the Child and Family Services Act which will permit the enacting of such a by-law for the protection of children;

BE IT FURTHER RESOLVED that the City of Winnipeg's Inter-governmental Affairs Committee request of the Province of Manitoba the invoking of the constitutional not withstanding clause to permit the aforementioned by-law to withstand the test of any potential court challenge.

The Speaker ruled automatic referral to the Committee on Protection, Parks and Culture in accordance with Rule 16.1 of the Procedure By-law.

Moved by Councillor Silva,
That the rule be suspended to allow consideration of the motion at this time.

Lost.

Moved by Councillor O'Shaughnessy,
Seconded by Councillor Prystanski,
724 - WHEREAS on April 24, 1996, Council adopted Clause 2 of the Report of the Committee on Protection, Parks and Culture dated April 4, 1996, approving a Community Incentive Grant in the amount of $13,500.00 to The Sharon Home Inc.;

AND WHEREAS the clause contained a clerical error and should have recommended only $10,000 in accordance with the recommendation of the Lord Selkirk-West Kildonan Community Committee and the Committee on Protection, Parks and Culture;

THEREFORE BE IT RESOLVED that the amount of the Community Incentive Grant for The Sharon Home Inc. be $10,000.00, and that the previous approval be so amended.

The Speaker ruled automatic referral to the Committee on Protection, Parks and Culture in accordance with Rule 16.1 of the Procedure By-law.

Moved by Councillor O'Shaughnessy,
That the rule be suspended to allow consideration of the motion at this time.

Carried.

The motion was put and declared carried.