REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED APRIL 6, 1995

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated April 6, 1995, was considered clause by clause.

Moved by Councillor Silva,

That the Consent Agenda, Clauses 1,2,3,4,5,6,7,8,9 and 10 be adopted.

Councillor Golden requested that Clauses 3 and 9 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 1,2,4,5,6,7,8 and 10 was put and declared carried.

The Speaker here resumed the Chair.

Her Worship the Mayor and Councillors:

Dedication of Space in the Proposed Expansion of the Luxton Community Centre for the St. Cross Child Care Centre Inc.
Files FC-1(1996-2000) & PR-2 (Vol. 79)

733 - 1. Council, on November 17, 1994, referred a motion to the Committee on Protection, Parks and Culture, with respect to the concept of dedicating space in the proposed expansion/renovation to the Luxton Community Centre.

On January 26, 1995, Council granted an extension of time of 90 days to allow for further consideration of the matter.

On February 6, 1995, the Committee on Protection, Parks and Culture was advised that the Lord Selkirk-West Kildonan Community Committee, at its meeting on January 17, 1995, reiterated its concurrence in the aforesaid Council Motion. The Committee on Protection, Parks and Culture did not concur with the recommendation from the Lord Selkirk-West Kildonan Community Committee, and subsequently recommended that Council reject any such request for dedication of space in community centres for day care purposes without funding from the Province of Manitoba, and subject to the approval by the respective Community Centre.

On February 15, 1995, the Executive Policy Committee referred the matter back to the Committee on Protection, Parks and Culture for further consideration.

On March 6, 1995, the Committee on Protection, Parks and Culture again heard representation from the Ward Councillor, H. Lazarenko, accompanied by Terry Clifford, St. Cross Child Care Centre Inc., in support of the concept of dedicating space in the proposed expansion to the Luxton Community Centre for the Child Care Centre.

On March 6, 1995, the Committee on Protection, Parks and Culture referred the matter to the Administration and the General Council of Winnipeg Community Centres for review and report back.

The Committee on Protection, Parks and Culture therefore recommends that Council grant a further extension of time of 60 days.

Adopted by consent.

Report of the Committee on Protection, Parks and Culture dated April 6, 1995

Program Description Change for St. John's Park - 1994 Capital Program - Lord Selkirk-West Kildonan Community
File PR-7(34) (Vol. 1)

734 - 2. The Committee on Protection, Parks and Culture has been advised that the 1994 Capital Budget contains an allocation of $300,000.00 to provide for riverbank stabilization at St. John's Park.

The initial concerns regarding erosion of the St. John's Park riverbank arose on September 17, 1992, when the Riverbank Management Committee considered a communication from the Friends of St. John's Park, and heard representation by the Chairperson of the St. John's Park Centennial Committee 1993 relative to the sewer pipe breakage.

On October 22, 1992, the Riverbank Management Committee considered reports dated October 15 and 16, 1992, from the Rivers and Streams Authority and the Commissioner of Protection, Parks and Culture, respectively, and directed the Waterworks, Waste and Disposal Department as well as the Parks and Recreation Department to repair surface disturbances associated with a welded steel forcemain (sewer pipe) and repair existing gully erosion areas as impacted by park facility drainage. The Waterworks, Waste and Disposal Department was also directed to monitor the integrity of the sewer pipe, and implement a program to monitor the bank stability conditions in the sewer pipe area.

The Waterworks, Waste and Disposal Department replaced the steel forcemain in 1992 due to corrosion after having provided good service for some 40 years. In February 1993, a geotechnical consultant was retained to monitor a large slump block on the riverbank in the immediate vicinity of the forcemain. In October 1994, based upon the Consultant's data, the Department advised that the failed slope is likely behaving as it has for many years; that is, moving at a rate of 1 to 2 inches per year. Furthermore, the Waterworks, Waste and Disposal Department stated that there is no evidence to suggest that the slope movement observed has had any adverse impact on the forcemain, and, that the forcemain has no effect on the riverbank failure.

In November 1994, the Parks and Recreation Department contracted a Landscape Architectural Consultant with the same geotechnical subconsultant as the Waterworks, Waste and Disposal Department had retained, to undertake the study, design, and construction contract administration for the riverbank stabilization and heritage landscape restoration of St. John's Park.

In December 1994, the Consultants, following a detailed site inventory and analysis, proposed a site development program for the park that included geotextile and rip-rap shoreline protection, heritage landscape restoration and interpretation, and bicycle and pedestrian facilities consistent with the intent of the North Winnipeg Parkway and the Manitoba Association of Landscape Architects proposal for the Red River Corridor.

St. John's Park, established in 1893, is one of the City's oldest parks. It is approximately 6.5 hectares (16 acres), and includes 411 meters of riverbank shoreline along the Red River. The Park provides a key link between the designated Scotia/St. Cross Street bicycle facility and the historic Molson (Brewery) Brewery/Redwood Bridge and R.O.W. property to the south. The Parks and Recreation Department therefore requested the Consultants to provide a design and cost estimates that considered riverbank stabilization, heritage landscape and interpretation, as well as bicycle/pedestrian facilities linking Scotia/St. Cross Street to the City owned properties to the south of the Redwood Bridge.

Two active slump blocks were found within St. John's Park. A large slump block previously discussed in the immediate vicinity of the steel forcemain (south side of the Park) and a smaller slump block approximately in the middle of the Park. The Consultant's site development program recommended bank surface regrading and revegetation for these slump blocks only, as the cost to stabilize these features would be far in excess of the available funding. Since these features represent 'natural' riverbank conditions and do not present large risk factors with regard to protection of park or forcemain facilities, it is the position of the Parks and Recreation Department to concur with the Consultant's recommendations and to pursue this proposed revision to the Capital Program description.

The value of the riverbank shoreline protection, regrading and revegetation is estimated at approximately $100,000.00. The value of the heritage landscape restoration and interpretation and bicycle and pedestrian facilities is estimated at $150,000.00 with the balance of the project funds required for consultant fees and finance and administration.

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The Ward Councillor, H. Lazarenko, and the Chairperson of the St. John's Park Centennial Committee 1993 have been advised, and are in concurrence with the proposed program description change.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the program description for the 1994 Capital Account for St. John's Park be revised from solely riverbank stabilization to include bicycle/pedestrian facility development and heritage landscape restoration and interpretation.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Proposed Capital Program Change - Robert A. Steen Memorial Community Centre Inc. - Development of Palmerston Park - City Centre Community
File PR-7(32) (Vol. 1)

735 - 3. The Committee on Protection, Parks and Culture has been advised that the City Centre Community Committee, at its meeting on March 7, 1995, heard Gilles Huizinga, President, Robert A. Steen Memorial Community Centre Inc. in delegation advising that the modifications related to the street closure on Palmerston Avenue were expected to have been completed as an adjunct to the redevelopment of the Community Centre. The delegation also indicated that $40,000.00 is earmarked in year 1996 of the 1996-2000 Five Year Forecast for the required street modifications. The delegation further outlined serious accidents that occurred at the intersection of Palmerston Avenue and Ruby Street, that would be avoided in future if the street modifications and park development were carried out.

The City Centre Community Committee subsequently recommended that funding in the amount of $40,000.00 be advanced from the 1996 Capital Budget to the 1995 Capital Budget for the modifications related to the street closure on Palmerston Avenue and Ruby Street, in order to allow the modifications to proceed as an adjunct to the development of Palmerston Park.

On April 6, 1995, the Committee on Protection, Parks and Culture considered communication dated March 27, 1995, from Gilles Huizinga, President, Robert A. Steen Memorial Community Centre Inc., in support of accelerating the timing of the improvements to the Community Centre grounds in order for same to be undertaken in conjunction with the development of Palmerston Park.

The Parks and Recreation Department concurs with the desirability of advancing the 1996 street closure modifications (ie. the removal of concrete, regrading, sodding and related park development) in order to make the street closure and park/community centre development a safer place. The Waterworks and Waste Operations Department is currently assessing the sewer in the area and will advise if any work is necessary, and if so, how it can be coordinated with the park development.

Inasmuch as the Committee on Protection, Parks and Culture was of the view that the monies required for the development of Palmerston Park not be an additional appropriation, the Parks and Recreation Department recommended that in order to effect the intent of Committee, a portion of another project contained in the 1995 Capital Budget be deferred to the year 1996 of the 1996-2000 Five Year Capital Budget, namely, $40,000.00 from the 1995 allocation for the Assiniboine Park and Zoo Roadway and Walkway program be deferred to the year 1996.

The Committee on Protection, Parks and Culture concurred in the recommendation of the City Centre Community Committee, and therefore recommends:

I. That funds in the amount of $40,000.00 contained in the Community Centre Facility Improvement program of year 1996 of the 1996-2000 Five Year Capital Budget be advanced to the 1995 Capital Budget, for the development of Palmerston Park, on the condition that if any sewer work is required, such works are within the resources of the Water and Waste Operations Department and can be coordinated with the development of Palmerston Park.

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II. That funds in the amount of $40,000.00 contained in the Assiniboine Park and Zoo Roadway and Walkway program in the 1995 Capital Budget be deferred to year 1996 of the 1996-2000 Five Capital Budget.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Councillor Silva,
Adoption of the clause.

At the request of Councillor Fraser, Council considered the recommendations separately.

Recommendation No. 1 was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Clement, Duguid, Hyman, Lazarenko, Murray, Silva, Thomas, Fraser and Angus. 10

Nay: Councillors Golden and Her Worship Mayor Thompson. 2

and Recommendation No. 1 was declared carried.

Recommendation No. 2 was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Duguid, Hyman, Lazarenko, Murray, Silva and Thomas. 7

Nay: Councillors Clement, Golden, Fraser, Her Worship Mayor Thompson and Councillor Angus. 5

and Recommendation No. 2 was declared carried.

The motion for the adoption of the clause was declared carried.

Community Incentive Grant Program - St. Mary the Protectress Ukrainian Orthodox Cathedral
File PR-2.6(34) (Vol. 1)

736 - 4. The Committee on Protection, Parks and Culture has considered an application from the St. Mary the Protectress Ukrainian Orthodox Cathedral for a Community Incentive Grant in the amount of $35,000.00 for the installation of an elevator in the cathedral at 820 Burrows Avenue.

Under the definition of Eligible Applicants within the Community Incentive Grant Program, the application does not meet the program eligibility and selection criteria inasmuch as the St. Mary the Protectress Ukrainian Orthodox Cathedral is not a community recreation and sport organization.

On March 14, 1995, the Lord Selkirk-West Kildonan Community Committee recommended that a Community Incentive Grant in the amount of $25,000.00 be approved for this project.

The Committee on Protection, Parks and Culture concurred in the recommendation of the Lord Selkirk-West Kildonan Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

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II. That the amount of $25,000.00 be approved to the St. Mary the Protectress Ukrainian Orthodox Cathedral for the purpose requested, subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the Director of Parks and Recreation; and
(c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Community Incentive Grant Program -
Gladstone School Parent Council
File PR-2.6(32) (Vol. 1)

737 - 5. The Committee on Protection, Parks and Culture has considered an application from the Gladstone School Parent Council for a Community Incentive Grant in the amount of $51,423.23 for a playground structure.

The application does not meet the program eligibility and selection criteria inasmuch as the total project funding includes City sources toward the applicant's 50% share of the project cost. The City's share of the funding allocated under the Manitoba/Winnipeg Community Revitalization Program is $37,500.00, and therefore combined with the $27,000.00 requested, is in excess of the Community Incentive Grant Program's 50% maximum contribution towards a project.

On March 14, 1995, the City Centre Community Committee recommended that a Community Incentive Grant in the amount of $27,000.00 be approved for this project.

On April 6, 1995, the Ward Councillor, G. Murray, appeared in delegation at the Committee on Protection, Parks and Culture and indicated his support for the Community Incentive Grant application.

The Committee on Protection, Parks and Culture concurred in the recommendation of the City Centre Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

II. That the amount of $27,000.00 be approved to the Gladstone School Parent Council for the purpose requested, subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the Director of Parks and Recreation; and
(c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Report of the Committee on Protection, Parks and Culture dated April 6, 1995

Community Incentive Grant Program - Robert A. Steen Memorial Community Centre Inc. File PR-2.6(32) (Vol. 1)

738 - 6. The Committee on Protection, Parks and Culture has considered an application from the Robert A. Steen Memorial Community Centre Inc. for a Community Incentive Grant in the amount of $52,200.00 for grounds improvements at Palmerston Park.

The application does not meet the program eligibility and selection criteria inasmuch as the total project funding includes City sources contained in Capital Budget programs towards the applicant's 50% share of the project cost.

On March 7, 1995, the City Centre Community Committee recommended that a Community Incentive Grant in the amount of $52,200.00 be approved for this project.

The Committee on Protection, Parks and Culture concurred in the recommendation of the City Centre Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

II. That the amount of $52,200.00 be approved to the Robert A. Steen Memorial Community Centre for the purpose requested, subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the Director of Parks and Recreation; and
(c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Community Incentive Grant Program - On the Move Inc. File PR-2.6(32) (Vol. 1)

739 - 7. The Committee on Protection, Parks and Culture has considered an application from On the Move Inc. for a Community Incentive Grant in the amount of $20,000.00 for a preschool play structure at 1777 Grant Avenue.

Under the definition of Eligible Applicants within the Community Incentive Grant Program, the application does not meet the program eligibility and selection criteria inasmuch as On the Move Inc. is not a community recreation and sport organization.

On March 7, 1995, the City Centre Community Committee recommended that a Community Incentive Grant in the amount of $20,000.00 be approved for this project, subject to On the Move Inc. providing all necessary on-going maintenance once the play structure is in place.

The Committee on Protection, Parks and Culture concurred in the recommendation of the City Centre Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

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II. That the amount of $20,000.00 be approved to On the Move Inc. for the purpose requested, subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the Director of Parks and Recreation;
(c) The applicant entering into a formal agreement with the City of Winnipeg;
(d) The applicant agreeing to assume all necessary on-going maintenance costs for the play structure.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Community Incentive Grant Program - Osborne Village Business Improvement Zone File PR-2.6(32) (Vol. 1)

740 - 8. The Committee on Protection, Parks and Culture has considered an application from the Osborne Village Business Improvement Zone for a Community Incentive Grant in the amount of $25,000.00 for the completion of the Stradbrook/Osborne Community Plaza.

The application does not meet the program eligibility and selection criteria inasmuch as the Osborne Village Business Improvement Zone is not a community recreation and sport organization. As well, all other sources of funding identified are City funds, and therefore the applicant would not be contributing 50% of the capital costs from their own sources in accordance with the program eligibility requirements.

On March 7, 1995, the City Centre Community Committee recommended that a Community Incentive Grant in the amount of $25,000.00 be approved for this project.

On April 6, 1995, the Ward Councillor, G. Murray, appeared in delegation at the Committee on Protection, Parks and Culture and indicated his support for the Community Incentive Grant application.

The Committee on Protection, Parks and Culture concurred in the recommendation of the City Centre Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

II. That the amount of $25,000.00 be approved to the Osborne Village Business Improvement Zone for the purpose requested, subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the Director of Parks and Recreation; and
(c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Report of the Committee on Protection, Parks and Culture dated April 6, 1995

Disposal of Surplus Firearms
Files FC(1995), FC-1(1996-2000)
& GF-2 (Vol. 43)

741 - 9. Council, on March 22, 1995, passed the following motion, namely:

Moved by Councillor Silva,
Moved by Councillor Duguid,

Whereas public safety is a priority of Plan Winnipeg and of the Council of The City of Winnipeg;

Therefore Be It Resolved that any contract calling for the disposition of firearms by The City of Winnipeg Police Service be ratified by the Standing Committee on Protection, Parks and Culture before the execution of the said contract;

Be It Further Resolved that if the Standing Committee disagrees with the administrative report, the discussion be forwarded to Council for its consideration.

The Committee on Protection, Parks and Culture has been advised that in accordance with The City of Winnipeg Policy on Purchasing Procedures and the Disposal of Surplus, a contract was awarded to Glock Inc. by the Commissioner on Protection, Parks and Culture on March 1, 1995, and Purchase Order No. 620323 was issued by the Manager of Materials (formerly the Director of Purchasing) on March 2, 1995.

The current contract between the City of Winnipeg and Glock Inc. consists of the supply of semi-automatic pistols for the total conditional amount of $479,857.40 (duty, GST and PST extra), and the purchase by Glock Inc. of surplus firearms for the total conditional amount of $169,267.07. Upon being awarded the contract, Glock Inc. contracted to sell the surplus firearms to Act III Inc., of Greensborough, North Carolina.

Glock Inc. has agreed to release the City, without cost, from its contractual obligation to sell Glock the surplus firearms, provided that the City destroys the firearms.

The Committee was advised that if the surplus firearms are destroyed, the resultant budgetary shortfall would be $177,000.00, and in order to complete the capital project, approval of additional funds in this amount would be required.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the sale portion of the contract with Glock Inc. be terminated, with the consent of Glock Inc., and the surplus firearms destroyed.

II. That in order to complete the purchase of the semi automatic pistols, the 1996 Capital Budget allocation for Firearm Replacement be increased by the amount of $177,000.00 to account for the lost revenue from the sale of firearms to Glock Inc.

III. That Council's direction of March 22, 1995, be amended by directing the Winnipeg Police Service to obtain approval from the Committee on Protection, Parks and Culture to dispose of surplus firearms prior to the issue of a tender call, rather than after the award and prior to the execution of a contract.

For the information of Council, the Committee placed on record its appreciation to Glock Inc., for its cooperation in this connection.

Moved by Councillor Silva,
Adoption of the clause.

The Speaker called Councillor Clement to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

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The motion for the adoption of the clause was put.

Councillor Golden called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Clement, Duguid, Hyman, Lazarenko, Murray, Silva, Thomas and Fraser. 9

Nay: Councillors Eadie, Golden and Angus. 3

and the motion for the adoption of the clause was declared carried.

A Task Force Report Recommending the Implementation of Non-Ambulance Stretcher Transportation Services
File GF-3 (Vol. 23)

742 - 10. The Committee on Protection, Parks and Culture has been advised that the Report of the Non-Ambulance Stretcher Transportation Review Committee dated December 15, 1994, concluded that stretcher car services should be licensed and primarily based in Winnipeg. The Review Committee bases business viability assumptions on population and potential call volume in a large urban setting. The Committee further stated that rural Manitoba may not support such operations out of loyalty to their local volunteer Ambulance Service.

On February 17, 1994, the Board of Commissioners concurred in the Ambulance Department's recommendation that the City oppose the licensing of stretcher transportation vehicles within its jurisdiction. The Board recommended that the Law Department make a presentation at the public hearings conducted on the possibility of regulating vehicles and services providing stretcher transportation now covered by The Ambulance Services Act. On March 8, 1994, a Solicitor from the Law Department and the Director of the Ambulance Department appeared before the Task Force and presented a verbal and written submission clearly indicating the City's position on the matter.

On February 22, 1995, the Ambulance Department received a copy of the Task Force Report resulting from public hearings held on the possibility of regulating vehicles and services providing stretcher transportation not covered by The Ambulance Services Act.

The Review Committee indicated that the three services who presently operate in Winnipeg, but which operate outside of the current ambulance legislation, collectively generate in excess of one million dollars annually. This is revenue being drawn away from the Ambulance Department while these operations are carried on outside of The Ambulance Services Act, but with the full knowledge of the provincial government.

In the City's submission to the Task Force, the Administration indicated that the Transfer Division was a vital part of the Ambulance Department's operations, and that it was critical to maintain the revenue presently generated by offering these services. The transfer services are an integral part of the roving deployment model used to provide services in Winnipeg. If the recommendations contained within the Task Force's report are implemented, the Ambulance Department could lose at least $600,000.00 in revenue currently generated by providing transfer services. This will also impact on the roving deployment model used in the operation, which would add additional cost to providing emergency ambulance services in Winnipeg.

If the Provincial Government follows through with the implementation of the Task Force's Report, the Administration predicts that the direct overall cost of providing ambulance services in Winnipeg will increase. The full financial impact will be based on the balance of the report's recommendations which will establish the screening process of patients who are eligible to be transported by these types of vehicles.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the City of Winnipeg restate its opposition to the licensing of non-ambulance stretcher transportation services within city limits.

Report of the Committee on Protection, Parks and Culture dated April 6, 1995

II. That the City's position be communicated to the Province of Manitoba (Minister of Health) for consideration, prior to legislation being enacted to legalize such operations.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

A copy of the Task Force Report is on file in the office of the City Clerk.

Adopted by consent.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

QUESTION PERIOD

743 - Councillor Thomas questioned what policy change has occurred with regard to the release of information when a Police Officer is charged with an offense and if there has been a change, when did the change occur.

Councillor Silva noted that there has not been any form of policy change but further stated that some misinformation had been printed in the media and that it was current policy that when members of the Police Services are charged with an offense, a media release is issued but that this practise was recently circumvented as a result of an error, but that the name of the individual is still released through the Court System.