REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED OCTOBER 3, 1994

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated October 3, 1994, was considered clause by clause.

Moved by Councillor Silva,
That the Consent Agenda, Clauses 1,2,3,4,5,6,7,8,9 and 10 be adopted.

Councillor Clement requested that Clause 10 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 1,2,3,4,5,6,7,8 and 9 was put and declared carried.

Her Worship the Mayor and Councillors:

Extension of Contracts for the Management and Supervision of the:
1. Harbour View Golf Course and Recreation Complex
2. Golf Operations at John Blumberg Golf Course
Files PR-6.2(Vol. 4) & PR-6.6 (Vol. 6)

1129 - 1. Council on July 22, 1993, adopted Clause 2 of the Report of the Committee on Protection, Parks and Culture dated July 5, 1993, which extended the agreement for the management and supervision of the Harbour View Golf Course and Recreation Complex with Harry Brotchie, with the current conditions, by a one year term to expire March 31, 1995. The Clause also directed that the City exercise its right to renew the agreement for the operation of golf operations at John Blumberg Golf Course and the management of the cross-country ski operations at Windsor Park and John Blumberg Golf Courses, with Ben Smirnov, for a one year term to expire November 30, 1994.

On October 3, 1994, the Committee on Protection, Parks and Culture considered a report of the Joint City - C.U.P.E. Committee on Municipal Golf Courses, dated September 22, 1994, from the Commissioner of Protection, Parks and Culture, with respect to a long term strategy for the provision of public golf in Winnipeg.

The report describes the City's role as the provider of municipal golf courses and as a landlord in leasing public lands for golf course purposes, and contains specific initiatives for consideration.

In view of the in depth nature of the matter, the Committee on Protection, Parks and Culture referred consideration of the foregoing report to a Special Meeting of Committee to be held in January 1995 at the call of the Chair.

The Committee on Protection, Parks and Culture therefore recommends:

I. That approval be given to extend the agreement for the management and supervision of Harbour View Golf Course and Recreation Complex with Harry Brotchie, with the current conditions, by a one year term to expire March 31, 1996.

II. That approval be given to extend the agreement for the operation of the golf operations at John Blumberg Golf Course with Ben Smirnov, for a one year term to expire November 30, 1995.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

For the information of Council, the Committee on Protection, Parks and Culture has also recommended that the lease agreement for the Tuxedo Golf Course be extended one year, which recommendation has been forwarded to the Committee on Finance and Administration for favourable consideration.

Adopted by consent.

Report of the Committee on Protection, Parks and Culture dated October 3, 1994

**Request for Additional Operating Funds -
Red River Community Centre Inc
File PR-2 (Vol. 78)**

1130 - 2. Council on June 23, 1993, adopted the Universal Funding Formula for Community Centres. This formula addressed the city-wide funding inequities that existed for community centres since the late 1970's. The formula established quantitative criteria upon which annual operating grants to community centres are now based.

The ongoing implementation of the funding formula allows for adjustments to reflect the current status of each community centre's operation. Issues such as facility expansions (applicable to both additional square footage and/or additional hockey pens) and amalgamation resulting in the designation of a satellite site are addressed in the formula to ensure that operational changes at one centre do not have a negative financial impact on other community centres.

The funding formula states that all politically approved expansions will subsequently receive ongoing, additional funding from the City in accordance with the appropriate funding formula criteria.

The funding formula also states that any increase or decrease in the Department's annual community centre operating grant will be distributed on the same basis (i.e. 1% global change = 1% change in each centre's operating grant) amongst all seventy-seven community centres.

The Universal Funding Formula addresses the issue of community centre expansions and/or amalgamations in order to ensure the sustained operation of such projects. In consideration of changing community centre demographics and the constant turnover of community centre volunteers, the sustainable operation of a project can only be guaranteed through the provision of the appropriate additional operating funds from the City.

Should the additional operating funds associated with the proposed community centre project not receive political approval, the project must be withdrawn.

The Red River Community Centre catchment area is the fastest growing community by population in the City of Winnipeg. In the period of 1986 to 1991 the population increased by 106%. Since 1991 the growth has continued, as identified by the 220 housing starts and is projected to continue to the year 2000 and beyond.

This growth has put an increased demand on the limited resources of the Community Centre which presently has one hockey rink. The number of participants in the hockey and ringette program is expected to double in the 1994/95 season necessitating immediate action by the Community Centre.

Council on September 21, 1994, adopted Clause 1 of the Report of the Committee on Protection, Parks and Culture dated September 1, 1994, which approved funding under the Community Incentive Grant Program in the amount of $22,251.04 to the Red River Community Centre Inc. for the construction of a "knock-down" hockey rink.

The "knock-down" hockey rink will be completed before the 1994 hockey and ringette season begins.

The Committee on Protection, Parks and Culture therefore recommends:

I. That an additional appropriation in the amount of $1,683.32 be approved in the 1994 Current Estimates of the Parks and Recreation Department for the addition of a "knock-down" hockey rink at the Red River Community Centre, based on the Universal Funding Formula.

II. That in 1995 the Parks and Recreation Department's annual Community Centre Operating Grants allocation be increased in accordance with the Universal Funding Formula to accommodate the expansion of the Red River Community Centre.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Adopted by consent.

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Change in Program Description in 1989 Capital Program - Wildwood Community Club File PR-2 (Vol. 78)

1131 - 3. The 1989 Capital Estimates adopted by Council approved $30,500.00 for the Wildwood Community Club to upgrade the existing two-storey structure to improve facility accessibility.

The project was held in abeyance pending the Community Club's raising of their $27,500.00 share of the total project costs. Subsequently, the executive of the Community Club changed, and in 1994, the new executive re-evaluated the priority of the above project.

On August 2, 1994, the Wildwood Community Club requested to amend the program description contained in the 1989 Capital Budget. In re-priorizing their needs, the Community Club requested that the capital monies be allocated towards the renovation of an outdoor hockey pen and renovations to the main community centre building. Inasmuch as the proposed program involves replacement of an existing outdoor hockey pen, there is no impact on the operating grant to the Community Club.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the program description for the Wildwood Community Club contained in the 1989 Capital Program be changed from "upgrading the existing two-storey structure to improve accessibility" to the "renovation and construction of an outdoor hockey pen and renovations to the main community centre building".

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Adopted by consent.

Community Incentive Grant Program - Southdale Recreation Association Inc. File PR-2.6(35) (Vol. 1)

1132 - 4. The Committee on Protection, Parks and Culture has considered an application from the Southdale Recreation Association Inc. for a Community Incentive Grant in the amount of $100,000.00 for the purpose of a building addition at 254 Lakewood Boulevard.

On September 12, 1994, the Riel Community Committee recommended that a Community Incentive Grant in the amount of $100,000.00 be approved for this project.

The Committee on Protection, Parks and Culture concurred in the recommendation of the Riel Community Committee, and inasmuch as the application meets the Community Incentive Grant Program criteria established by Council on May 25, 1994, approved a Community Incentive Grant in the amount of $100,000.00 to the Southdale Recreation Association Inc., subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;
(c) The applicant entering into a formal agreement with the City of Winnipeg.

For the information of Council, the project will have additional annual costs estimated at $19,000.00, and therefore will affect funding calculations under the Universal Funding Formula.

Adopted by consent.

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Community Incentive Grant Program - Victoria Community Centre Inc
File PR-2.6(31) (Vol. 2)

1133 - 5. The Committee on Protection, Parks and Culture has considered an application from the Victoria Community Centre Inc. for a Community Incentive Grant in the amount of $75,000.00 for the development of the Lindenwoods Satellite Site.

On September 13, 1994, the Assiniboia Community Committee recommended that a Community Incentive Grant in the amount of $75,000.00 be approved for this project.

The Committee on Protection, Parks and Culture concurred in the recommendation of the Assiniboia Community Committee, and inasmuch as the application meets the Community Incentive Grant Program criteria established by Council on May 25, 1994, approved a Community Incentive Grant in the amount of $75,000.00 to the Victoria Community Centre Inc., subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Submission of plans and specifications, cost estimates and annual operating and maintenance cost estimates for the project to the Parks and Recreation Department;
(c) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;
(d) The applicant entering into a formal agreement with the City of Winnipeg.

For the information of Council, the satellite recreation centre will require an enhanced grant allocation under the Universal Funding Formula reflective of the addition of the satellite to the square footage of the Victoria Community Centre.

Adopted by consent.

Community Incentive Grant Application - Western Canada Aviation Museum Inc
File PR-2.6(35) (Vol. 1)

1134 - 6. The Committee on Protection, Parks and Culture has considered an application from the Western Canada Aviation Museum Inc. for a Community Incentive Grant in the amount of $39,106.00 for the renovation of the second floor on the north side of the Museum.

On September 13, 1994, the Assiniboia Community Committee recommended that a Community Incentive Grant in the amount of $39,106.00 be approved for this project.

Under the definition of Eligible Applicants within the Community Incentive Grant Program criteria, the application does not meet the Program's eligibility requirements as the Museum is not a non-profit community recreation and sport organization.

The Committee on Protection, Parks and Culture concurred in the recommendation of the Assiniboia Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

II. That the amount of $39,106.00 be approved to the Western Aviation Museum Inc. for the purpose requested, subject to:

(a) Confirmation of all funding sources;
(b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

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(c) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Community Incentive Grant Program -
Red River Community Centre Inc.
File PR-2.6(31) (Vol. 2)

1135 - 7. The Committee on Protection, Parks and Culture has considered an application from the Red River Community Centre Inc. for a Community Incentive Grant in the amount of $20,000.00 for portable dressing rooms and miscellaneous facility upgrades.

On September 13, 1994, the Lord Selkirk - West Kildonan Community Committee recommended that a Community Incentive Grant in the amount of $20,000.00 be approved for this project.

The Committee on Protection, Parks and Culture concurred in the recommendation of the Lord Selkirk - West Kildonan Community Committee, and inasmuch as the application meets the Community Incentive Grant Program criteria established by Council on May 25, 1994, approved a Community Incentive Grant in the amount of $20,000.00 to the Red River Community Centre Inc., subject to the following conditions:

(a) Confirmation of all funding sources;
(b) Submission of plans and specifications, projected work schedules, material, labour and equipment requirements to the General Manager of Parks and Recreation;
(c) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;
(d) The applicant entering into a formal agreement with the City of Winnipeg.

For the information of Council, the project will have additional annual costs estimated at $2,500.00, and therefore will affect funding calculations under the Universal Funding Formula.

Adopted by consent.

Community Incentive Grant Program -
The Friends of Sherbook Pool Inc
File PR-2.6(32) (Vol. 1)

1136 - 8. The Committee on Protection, Parks and Culture has considered an application from The Friends of Sherbook Pool Inc. for a Community Incentive Grant in the amount of $50,000.00 for the supply and installation of indoor play and fitness equipment.

On September 13, 1994, the City Centre Community Committee recommended that a Community Incentive Grant in the amount of $50,000.00 be approved for this project.

The Community Incentive Grant Program criteria adopted by Council on May 25, 1994, stipulates that the applicant will be required to contribute 50% of the capital costs from their own sources, including grants from other levels of governments. The application provides that the Community Incentive Grant Program is the sole source of funding.

The Committee on Protection, Parks and Culture concurred in the recommendation of the City Centre Community Committee and therefore recommends:

I. That the criteria for the Community Incentive Grant Program be waived in this instance.

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II. That the amount of $50,000.00 be approved to The Friends of Sherbrook Pool Inc. for the purpose requested, subject to:

(a) Confirmation of all funding sources;
(b) Submission of cost estimates, plans, projected work schedules, material, labour and equipment requirements to the General Manager of Parks and Recreation;
(c) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;
(d) The applicant entering into a formal agreement with the City of Winnipeg.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

Support Services for Community Based Policing in High Risk Neighbourhoods
File GF-2 (Vol. 4)

1137 - 9. Council on July 20, 1994, referred the following motion to the Committees on Protection, Parks and Culture and Planning and Community Services, namely:

Moved by Councillor Prystanski,
Seconded by Councillor O'Shaughnessy,

WHEREAS there has been an increase of crimes in communities particularly related to youth gang violence, car thefts and armed robberies;

AND WHEREAS the Protection Parks and Culture Standing Committee has established an Ad Hoc Committee on Community Based Policing with an objective to providing more effective Policing in our communities;

AND WHEREAS City Council is currently engaged in developing the parameters for a 3rd Core Area Initiative through the Winnipeg Development Agreement;

THEREFORE BE IT RESOLVED that City Council, through its representatives to the Winnipeg Development Agreement, ensure that funding for the Winnipeg Development Agreement be utilized to provide support services for community based policing in high risk neighbourhoods.

On September 1, 1994, the Committee on Protection, Parks and Culture referred this matter to its Ad Hoc Committee on Community Based Policing and the Winnipeg Development Agreement Management Committee.

On October 3, 1994, the Committee on Protection, Parks and Culture concurred in the following motion emanating from its Ad Hoc Committee on Community Based Policing, namely:

WHEREAS the Winnipeg Development Agreement is presently being drafted by the three levels of government;

AND WHEREAS the mandate of the Winnipeg Development Agreement is to work with business and the community to support the long term sustainable development of Winnipeg;

THEREFORE BE IT RESOLVED that both the Commissioner of Planning and Community Services and the Commissioner of Protection, Parks and Culture be requested to examine the concept of Neighbourhood Resource Centres;

BE IT FURTHER RESOLVED that the concept of Community-Based Policing be looked at as a component of such Neighbourhood Resource Centres as is being discussed within the context of the Winnipeg Development Agreement;

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BE IT FURTHER RESOLVED that the Commissioner of Planning and Community Services and the Commissioner of Protection, Parks and Culture identify joint neighbourhood support programs including the provision of Police Services.

In view of the foregoing, the Committee on Protection, Parks and Culture therefore recommends that Council grant an extension of time of 90 days to allow for further consideration of the matter.

Adopted by consent.

Request to Delay Implementation of Fees and Charges Policy - Winnipeg Minor Hockey Association
Files PR-2.1(Vol. 21) & PR-2.10(Vol. 8)

1138 - 10. Council on June 22, 1994, adopted Clause 4 of the Report of the Executive Policy Committee dated June 15, 1994, with respect to amendments to the Fees and Charges Policy and Fee Schedule Revisions for 1994 to 1997. Incorporated therein was the following amendment pertaining to non-resident participants, namely:

"7. That a 20% additional fee be implemented for non-residents wishing to participate in programs/teams run by outside organizations that use City of Winnipeg facilities -- provided that said non-residents are not displacing other Winnipeg children registered for those programs/teams."

On October 3, 1994, the Committee on Protection, Parks and Culture heard in delegation Dale England, President of the Winnipeg Minor Hockey Association, with respect to fees assessed to non-residents utilizing City facilities and the schedule of user group priorities contained in the Indoor Ice Allocation Policy.

Committee was of the view that the implementation of the 20% additional fee for non-residents wishing to participate in programs/teams run by outside organizations that use City of Winnipeg facilities should be proceeded with as directed by Council.

It was also deemed that the AAA Hockey designation would be the category most affected by the implementation of the displacement portion of the Council Policy. Committee, therefore, gave favourable consideration to suspending the implementation of the displacement factor contained in the Council Policy for the 1994/95 season for AAA Hockey.

The Committee on Protection, Parks and Culture therefore recommends:

I. That the portion of the Council Policy on Fees and Charges, as outlined in 7. above, pertaining to non-residents wishing to participate in programs/teams run by outside organizations that use City of Winnipeg facilities, (requiring that the said non-residents not displace other Winnipeg children registered for those programs), be waived for the Winnipeg Minor Hockey Association for AAA Hockey during the 1994/95 season only.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

The Executive Policy Committee recommends as follows:

i) That Recommendation I. be amended to read as follows, namely:

I. That the portion of the Council Policy on Fees and Charges, outlined as 7, pertaining to non-residents wishing to participate in programs/teams run by outside organizations that use City of Winnipeg facilities, requiring that the said non-residents not displace other Winnipeg children registered for those programs, be waived for minor hockey and ringette associations during the 1994/95 season.

(ii) And that Recommendation II. be renumbered III. and the following Recommendation be included:

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II. That an Ad Hoc Committee of the Committee on Protection, Parks and Culture be struck, comprised of Councillor Clement, representatives from the minor hockey and ringette associations, Community Centres and the Capital Regions Committee, to further discuss the non-residents issue.

Moved by Councillor Silva,
Adoption of the clause.

The Speaker called the Deputy Speaker, Councillor Reese, to the Chair and left the Chamber.

In amendment,

Moved by Councillor Eadie,
That the recommendation of Executive Policy Committee be adopted.

In amendment to the amendment,

Moved by Councillor Clement,
Seconded by Councillor Silva,
THAT Recommendation i) be amended by deleting the words "minor hockey and ringette associations" and substituting the following:

"all activities and associations during the 1994/95 season."

The Deputy Speaker called Councillor Boychuk to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

The amendment to the amendment was put and declared carried.

The amendment proposed by the Executive Policy Committee, as amended, was put and declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.