REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED JULY 4, 1994

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated July 4, 1994, was considered clause by clause.

Moved by Councillor Silva,
That the Consent Agenda, Clauses 1,2,3,4,5 and 6 be adopted.

Carried.

939 - Councillor Boychuk asked to be recorded as having voted against Clause 5, in accordance with Rule 50.7 of the Procedure By-law.

Her Worship the Mayor and Councillors:

Correction of Building Envelope Problems in City of Winnipeg Indoor Swimming PoolsFile PR-2.2 (Vol. 17)

940 - 1. The Parks and Recreation Department operates thirteen City-owned indoor swimming pools with an estimated total 1992 replacement value of $42,250,000.00. Over the past four years, deterioration of the building envelope (exterior walls and roof) has become evident at all of these pools.

A report submitted by the Parks and Recreation Department on March 5, 1993 advised Council that the building envelopes have deteriorated to different extents (mortar, concrete block, bricks, precast concrete members, roof systems, efflorescence and blistering of exterior paint finishes) at all of the City's indoor pools. These conditions were suspected to be symptoms of a failure of the building envelope.

Council on April 28, 1993, approved funding in the amount of $159,080.00 for the undertaking of a comprehensive technical investigation and prioritization of the condition of the City of Winnipeg's indoor pools relative to building envelope and air barrier. In the fall of 1993, a consultant consortium of the KGS Group and Morrison Hershfield Limited was engaged to investigate the cause, extent and remedies of these conditions at the City's indoor pools.

The KGS/Morrison Hershfield preliminary Report in late December, 1993 indicated that there were immediate safety issues at a number of the pools being investigated. In response to these concerns, protective fencing was erected at Margaret Grant and Elmwood-Kildonans pools as part of a risk management strategy to protect the public from potential danger related to the deterioration of the exterior brick or block cladding. A mesh screen system was applied to the east wall of Sherbrook Pool to provide similar protection. The immediate safety needs continue to be addressed with ongoing risk management procedures in place. The causes of the safety concerns have not been addressed as funding is not in place to do so.

The KGS/Morrison Hershfield final Report of April, 1994 details the extent of the building envelope damage at the nine indoor swimming pools studied and recommends remedial action to be taken over the next five years.

The report also indicated that safety/preventative maintenance repairs are required during 1994 at North Centennial, St. James Civic Centre, St. James Centennial, and Elmwood-Kildonans indoor pools. The specifics and cost estimates of these needs are outlined in Appendix "A".

There is an immediate need for funds during 1994 to perform repairs to the above mentioned pools.

Funds were allocated for energy conservation projects at indoor swimming pools in the 1990 Capital budget. The Civic Buildings Department has concluded that the projects that these funds were intended for are in fact not economically feasible. Since the funds were originally allocated to indoor swimming pools, it would be appropriate to reallocate a portion of the remaining 1990 Capital project to undertake the necessary repairs at the above noted pools.

It is recommended that the funds in the amount of $111,000.00 be used to perform the consultant identified repairs to North Centennial, St. James Civic Centre, St. James Centennial and Elmwood-Kildonans Pools in 1994.

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Seven Oaks Pool

Seven Oaks Pool's building envelope has deteriorated to a point where the exterior shell from the air barrier out must be replaced. The exterior brick finish is deteriorating rapidly. Plywood hoarding was applied to the west wall of Seven Oaks in early May, 1994, in order to prevent exterior bricks being removed from the wall and the deterioration of the insulation through exposure to the weather. Protective fencing erected in 1993 was removed once the hoarding was in place.

The Tuplin Group continues to express concern regarding the deteriorating condition of the full building but most notably for the condition of the wooden roof decking. This building element is presently saturated with moisture and will eventually require replacement at considerable cost. Rehabilitation performed in 1994 will prevent further deterioration.

A tender package has been prepared for the full rehabilitation of the facility's building envelope and selected mechanical work. The current estimate of $925,000.00 includes all contingencies, fees, finance and administration costs. A means to fund $925,000.00 for this work in 1994 is outlined in Appendix "B".

Margaret Grant Pool

This pool is in extreme need of work as the exterior concrete block cladding is literally disintegrating. Fencing has been placed on two sides of the building in order to protect the public from the deteriorating concrete block exterior walls. KGS/Morrison Hershfield in their April 1994 report recommend that this building be rehabilitated during 1995 or sooner. The Consultant also stated that the pool is in an advanced state of deterioration.

The Consultant's report recommends:

- That the exterior wall cladding, air barrier and insulation be fully replaced;
- That the windows and doors be replaced;

- Re-roofing the lower roof and provide continuity of the air barrier at the wall/roof connection;
- Changes to the mechanical system - modifying the system to maintain negative pressures in the pool and increase ventilation - long term renewal costs, provide for heat recovery system.

This work is required in 1995 or earlier at a total estimated cost of $750,000.00.

The following options are available to fund the Margaret Grant Pool:

1) Approved Unused Borrowing Authority and revisions to the 1995 Capital, offset by any infrastructure contributions, or
2) Modification of the 1995 Capital Program.

Your Committee on Protection, Parks and Culture recommends:

I. That funds in the amount of $111,000.00 for the undertaking of safety and preventative maintenance work at North Centennial, St. James Civic Centre, St. James Centennial and Elmwood-Kildonans indoor pools be obtained from the following capital projects:

Account #: 03 118xxx 6490250702 $111,000.00

II. That funds in the amount of $925,000.00 for rehabilitating Seven Oaks pool be approved, utilizing Unexpended Capital Funds as outlined in Appendix "B" (Option "B" to be pursued if a performance contract can be arranged, otherwise Option "A" to be approved).

III. That funds in the amount of $750,000.00 for rehabilitating Margaret Grant Pool be obtained by utilizing Approved Unused Borrowing Authority and revisions to the 1995 Capital, offset by any infrastructure contributions; or modification of the 1995 Capital Program.

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IV. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Copy of attachments referred to in the above clause are on file in the office of the City Clerk.

Adopted by consent.

The Ambulance Department Acting as a Preceptor Site to provide Clinical Field Experience for Student Emergency Medical Attendants File GF-3 (Vol. 23)

941 - 2. The City of Winnipeg Ambulance Department has received a number of requests to provide preceptor services from agencies whose students require field experience, in order to complete their training as an Emergency Medical Attendant.

The department has an adequate and diverse enough call volume to provide practical experience for a student, to prepare him/her for regular field duties in either a professional or volunteer setting.

The Ambulance Department recognized the need for a clinical preceptorship for its own recruits. Subsequently, the department negotiated a preceptor classification and a rate of pay for these types of duties. Preceptor duties are recognized in the department's current Collective Agreement. Members were provided with a training program in order to understand adult education principles, and to recognize the requirements necessary to supervise a student during this training and development period. While classroom training provides the student with the academic knowledge and basic background, there is an important practical component that can only be taught on the street by hands-on experience during a real occurrence.

Within the past year the department has been approached by a number of agencies to accept their students for this type of exposure. The department, in cooperation with the Law Department, has developed a proposed general contract that should protect the City from any legal or financial exposure if such services were offered to outside agencies.

The City of Winnipeg Ambulance Department is seen as a very desirable site for rural ambulance attendants to gain much needed practical experience. The department does have the capacity to accommodate a limited number of students if any further requests for these types of services were received.

Your Committee on Protection, Parks and Culture recommends:

I. That the Ambulance Department be authorized to provide field exposure and preceptor training for student Emergency Medical Attendants not employed by the City of Winnipeg, who require call volume and practical experience in a major urban setting.

II. That the proposed contract be approved and subsequently govern the department's activities relating to requests for preceptorship from outside agencies.

III. That the Director of Ambulance Services be given delegated authority to sign said agreements on behalf of the City.

Adopted by consent.

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Request for Additional Ongoing Operating Funds for the Gateway Recreation Centre File PR-2 (Vol. 78)

942 - 3. On June 23, 1993, the Universal Funding Formula for Community Centres was adopted by City Council. This formula addressed the citywide funding inequities that existed amongst Community Centres since the late 1970's. The formula established quantitative criteria upon which annual operating grants to Community Centres are now based. The criteria approved in the formula includes utility costs, rinks, satellite sites, maintenance costs and population.

The ongoing implementation of the funding formula allows for adjustments to reflect the current status of each community centre's operation. Issues such as facility expansions (applicable to both additional square footage and/or additional hockey pens) and amalgamation resulting in the designation of a satellite site(s) are addressed in the formula to ensure that operational changes at one centre do not have a negative financial impact on other community centres.

The funding formula states that all politically approved expansions and/or amalgamation will subsequently receive ongoing, additional funding from the City in accordance with the appropriate funding formula criteria.

The funding formula also states that any increase or decrease in the Department's annual Community Centre operating grant will be distributed on the same basis (i.e. 1% global change = 1% change in each centre's operating grant) amongst all seventy-seven community centres.

The Universal Funding Formula addresses the issue of Community Centre expansions and/or amalgamation in order to ensure the sustained operation of such projects. In consideration of changing Community Centre demographics and the constant turnover of Community Centre volunteers, the sustainable operation of a proposed project can only be guaranteed through the provision of the appropriate additional operating funds from the City.

Four years ago the Gateway Recreation Centre winter sports program was scheduled outdoors. The use of outdoor facilities is at the mercy of the weather conditions. Approximately 90% of the winter sports programs were cancelled that year due to extreme cold and wind-chill factors. These circumstances were the underlying reasons for the development and construction of the original shell plan (Phase I). The following years since the completion of Phase I have proven that the existing building is a valuable asset to the entire community.

The progression from Phase I to Phase II is the next logical step. Phase II would include installation of a refrigeration plant to accommodate two natural ice surfaces; 8 new dressing rooms; an office and meeting room; and a zamboni room.

Should the additional operating funds associated with a proposed community centre project not receive political approval, the project (or portions identified in the Universal Funding Formula) must be withdrawn.

Gateway Recreation Centre was originally established to meet and encourage optimum participation in community and recreational activities. The completion of the Gateway Sportsplex would further address the needs of the immediate and surrounding communities.

The Gateway Sportsplex is expected to be operational December 1, 1994. If approved, the increased operating funds ($13,859.76) would be pro-rated for the 1994 year. Beginning January 1, 1995 to December 31, 1995 the increased operating funds would be added to the originally established operating funds as approved in the 5 year plan of the Universal Funding Formula.

Your Committee on Protection, Parks and Culture recommends:

I. That in 1995 the Parks and Recreation Department's annual Community Centre Operating Grants allocation be increased by $13,859.76 to accommodate the expansion of the Gateway Recreation Centre in accordance with the Universal Funding Formula.

II. That an additional appropriation in the amount of $1,154.98 be approved in the 1994 Current Estimates of the Parks and Recreation Department for the expanded operation of the Gateway Recreation Centre on condition that the addition to the facility is operational commencing December 1, 1994.

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III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Adopted by consent.

Request for Additional Ongoing Operating Funds for the River Heights Community Centre File PR-2 (Vol. 78)

943 - 4. On June 23, 1993, the Universal Funding Formula for Community Centres was adopted by City Council. This formula addressed the city-wide funding inequities that existed amongst community centres since the late 1970's. The formula established quantitative criteria upon which annual operating grants to community centres are now based. The criteria approved in the formula includes utility costs, rinks, satellite sites, maintenance costs and population.

The funding formula states that all politically approved expansions and/or amalgamations will subsequently receive ongoing, additional funding from the City in accordance with the appropriate funding formula criteria.

The Universal Funding Formula addresses the issue of community centre expansions and/or amalgamations in order to ensure the sustained operation of such projects. In consideration of changing community centre demographics and the constant turnover of community centre volunteers, the sustainable operation of a proposed project can only be guaranteed through the provision of the appropriate additional operating funds from the City.

In May, 1993, the River Heights Community Centre Re-Development Program of Requirements was approved. River Heights Community Centre accumulated $611,000.00 of funding for the building expansion and was successful in obtaining a $100,000.00 Community Incentive Grant. The Number Ten Architectural Group developed plans and tendered the project. The project came in slightly over budget and modifications were made to ensure the building could be completed under budget. Final total area of the building was to be 18,450 ft². Construction commenced in November, 1993.

The project involves the renovation of 3,027 ft² within the existing building, and an additional 3,550 ft² of new construction.

The River Heights Community Centre's operating grant will be increased to reflect the new total area of the Community Centre (18,450 ft²). This will mean an ongoing additional commitment of funds. In 1995, this would be an additional grant to the monies initially identified under the Universal Funding Formula of $6,106.00 to the Community Centre. The Community Centre only qualifies for additional funds once the building addition is complete. The effective date to commence the additional funding will be July 1, 1994. Therefore, $3,053.00 will be required as an additional appropriation to the 1994 Current Budget.

The administration of the Parks and Recreation Department and the City Centre Community Committee are in support of the building renovation and addition. The Community Centre serves a population of almost 12,000 people in a very stable residential area. The centre also has a strong volunteer base who have taken an active role in providing the activities and programs for the entire neighbourhood.

Your Committee on Protection, Parks and Culture therefore recommends:

I. That in 1995 the Parks and Recreation Department's annual Community Centre Operating Grants allocation be increased by $6,106.00 to accommodate the expansion of the River Heights Community Centre in accordance with the Universal Funding Formula.

II. That an additional appropriation in the amount of $3,053.00 be approved in the 1994 Current Estimates of the Parks and Recreation Department for the expanded operation of the River Heights Community Centre, based on the Universal Funding Formula.

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III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Adopted by consent.

Renewal of Contract for the Administrator of The Winnipeg Arts Advisory Council File FG-3 (Vol. 30)

944 - 5. The administration of the Winnipeg Arts Advisory Council was conducted on a contractual basis for fiscal years 1991, 1992 and 1993 and the costs of administering the cultural grants has been kept to less than 3% of the total budget.

In October 1993, Council passed the Amusement Tax By-law which impacted directly on the workload of the cultural grant administration. On November 1, 1993, Committee on Protection, Parks and Culture authorized that support staff be hired to handle the additional workload caused by new responsibilities in dealing with the Amusement Tax Exemption By-law, up to a maximum of $2,000.00 and within the current administrative budget for 1993.

On December 17, 1993, Council passed a motion that the existing contractual agreement between The City of Winnipeg and Ms. Billie Stewart be extended on a month by month basis, effective January 1, 1994, at an annual salary rate of $31,500.00 subject to a review of the responsibilities of the position.

The Committee on Protection, Parks and Culture has reviewed this matter and recommends:

I. That the annual salary rate for the Administrator of the Winnipeg Arts Advisory Council be increased by 5% to $33,075.00, effective the January 1, 1994.

II That if accepted the existing contractual agreement between The City of Winnipeg and Ms. Billie Stewart be extended to December 31, 1994.

III. That the Proper Officers of the City do all things necessary to implement the above including the execution of the agreement.

IV. That the amount of $8,000.00 identified in the 1994 Winnipeg Arts Advisory budget for clerical and other support be reviewed.

In amendment,

The Executive Policy Committee recommends that Recommendation No. I as noted above, be deleted in its entirety and substituted with the following:

I. That the annual salary rate for the Administrator of the Winnipeg Arts Advisory Council be increased to $33,075.00, effective January 1, 1994 to reflect the additional workload caused by new responsibilities in dealing with the Amusement Tax Exemption By-law.

Adopted by consent.

(See Minute No. 939 for opposition recorded by Councillor Boychuk)

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Policy for Funding City Projects from Other Sources File PR-2.6 (Vol. 8)

945 - 6. Traditionally, the City of Winnipeg has encouraged community organizations to assume a major responsibility for constructing and operating facilities on City-owned property, which will provide improved long-term leisure service benefits. The current Community Incentive Grant Program is a significant example of the City's encouragement and support that is offered to community organizations planning to construct or improve facilities.

Throughout the years, a variety of implementation procedures have been prepared by the Parks and Recreation Department to assist community organizations planning to construct or renovate facilities on City-owned property.

The Board of Commissioners has issued a policy directive to all departments stating that no work, construction or otherwise, is to be carried out on a City-owned building by any community group or otherwise, unless the work proposed to be undertaken is under the direct care, control and supervision of a City department.

The Committee on Protection, Parks and Culture has been advised that numerous sources of funding are available to community organizations/groups from outside organizations as well as other levels of government for the construction and/or upgrading of City-owned facilities. Various community groups take advantage of these programs and apply for funding without the participation of the City department responsible for the facility. As well, discussions with other levels of government concerning funding various projects are initiated, and the appropriate City personnel are not apprised of these proposals.

The Committee on Protection, Parks and Culture therefore recommends that the following policy be adopted:

That no work, construction or otherwise, is to be carried out on a City-owned building or land by any community group or otherwise unless the work proposed to be undertaken is under the direct care, control and supervision of a City department, and that all external funding sources be so advised.

Adopted by consent.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

MOTIONS

Moved by Councillor Prystanski,
Seconded by Councillor O'Shaughnessy,

946 - WHEREAS there has been an increase of crimes in communities particularly related to youth gang violence, car thefts and armed robberies;

AND WHEREAS the Committee on Protection Parks and Culture has established an Ad Hoc Committee on Community Based Policing with an objective to providing more effective Policing in our communities;

AND WHEREAS City Council is currently engaged in developing the parameters for a 3rd Core Area Initiative through the Winnipeg Development Agreement;

THEREFORE BE IT RESOLVED that City Council, through its representatives to the Winnipeg Development Agreement, ensure that funding for the Winnipeg Development Agreement be utilized to provide support services for community based policing in high risk neighbourhoods.

Automatic Referral to the Committee on Planning and Community Services and the Committee on Protection, Parks and Culture in accordance with Rule 16.1 of the Procedure By-law