**REPORT OF THE**

**COMMITTEE ON PROTECTION, PARKS AND CULTURE**

**DATED MAY 9, 1994**

On motion of Councillor Prystanski, the Report of the Committee on Protection, Parks and Culture, dated May 9, 1994, was considered clause by clause.

Moved by Councillor Prystanski,
That the Consent Agenda, Clauses 1,2,3,4 and 5 be adopted.

Councillor Golden requested that Clause 1 be pulled from the Consent Agenda.

**708 -** Pursuant to The Municipal Council Conflict of Interest Act, Councillor Duguid advised that he would refrain from entering the discussion and from voting on Clause 5, due to his spouse's employment association with Parks Canada.

The motion to adopt the Consent Agenda, Clauses 2,3,4 and 5 was put and declared carried.

**709 -** Councillor Golden asked to be recorded as having voted against Clause 2, in accordance with Rule 50.7 of the Procedure By-law.

Her Worship the Mayor and Councillors:

**1994 Operating Grants to Cultural Organizations - Final Instalment**
**File FG-3 (Vol. 29)**

**710 -** 1. On November 7, 1984, Council established the Winnipeg Arts Advisory Council and delegated it with the responsibility for screening of applications, definition of criteria and recommendations as to appropriate grant levels for cultural organizations. The Winnipeg Arts Advisory Council transmits its recommendations to your Committee on Protection, Parks and Culture.

The Political and Administrative By-law No. 4444/86 delegates authority to the Committee on Protection, Parks and Culture under Section 4 (e) of Schedule "A" which reads in part as follows:

"(e)The making of grants to cultural and artistic groups, in accordance with existing Council policy within a global sum approved each year by Council."

The Council policy relative to cultural grants reads in part as follows:

"(9)The Committee on Protection, Parks and Culture shall adjudicate all applications within the global allocation and shall have final authority to approve grants which qualify under this policy, to an amount of $50,000.00 per individual grant. It shall submit to Council with its recommendation for approval, all requests for grants in excess of this amount."

Pursuant to delegated authority, your Committee on Protection, Parks and Culture on May 9, 1994, approved a schedule of final recommendations pertaining to all categories as outlined in Appendix "A".

Your Committee on Protection, Parks and Culture submits for favourable consideration final grant allocations to organizations whose funding exceeds $50,000.00 in the financial year 1994 and therefore recommends:

I. That final grant instalments be approved for payment to the following cultural organizations:

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| Organization | Category | Interim Grant Approved | Total 1994 Grant Recommended | Balance |
|---|---|---|---|---|
| Wpg. Symphony Orchestra | Music | 56,000.00 | 158,770.00 | 102,770.00 |
| Wpg. Art Gallery | Museums/ Galleries | 137,500.00 | 379,500.00 | 242,000.00 |
| Folklorama | Festivals/ Specials | 44,000.00 | 119,500.00 | 75,500.00 |
| Festival du Voyageur | Festivals/ Specials | 32,000.00 | 87,500.00 | 55,500.00 |
| Prairie Theatre Exchange | Theatre | 20,500.00 | 58,000.00 | 37,500.00 |
| Rainbow Stage (1993) Inc. | Theatre | 0 | 70,000.00 | 70,000.00 |
| Manitoba Theatre Centre | Theatre | 53,500.00 | 153,500.00 | 100,000.00 |
| Royal Winnipeg Ballet | Dance | 91,640.00 | 259,000.00 | 167,360.00 |

II. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Moved by Councillor Prystanski,
Adoption of the clause.

Moved by Councillor Lazarenko,
That the recommendation for the Rainbow Stage Grant be referred back to the Committee on Protection, Parks and Culture.

The motion to refer was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Golden, Lazarenko and Fraser. 4

Nay: Councillors Boychuk, Eadie, Hyman, O'Shaughnessy, Prystanski, Silva, Thomas, Her Worship Mayor Thompson and Councillor Angus. 9

and the motion to refer was declared lost.

The motion for the adoption of the clause was put and declared carried.

Councillors Boychuk, Golden, Lazarenko and Reese asked to be recorded as having voted against the clause, in accordance with Rule 50.7 of the Procedure By-law.

**Report of the Committee on Protection, Parks and Culture dated May 9, 1994**

**Proposed transfer of City-owned Land from the Parks and Recreation Department to the Waterworks, Waste and Disposal Department for the development of the South Transcona Land Drainage Retention Pond - East Kildonan-Transcona Community**

**File PD (Vol. 11)**

**711 -** 2. Council on October 20, 1993, approved Alternative "A" as contained in the South Transcona Land Drainage Report.

On April 11, 1994, the Waterworks, Waste and Disposal Department requested approval for transfer of jurisdiction of park lands in South Transcona to accommodate the development of a retention pond for flood control purposes.

The property is situated south of Copeland Street, west of the first lane west of Webster Avenue, north of Taggart Street and east of Goodyear Avenue and comprises an area of approximately 5.73 acres.

The property is primarily treed, undeveloped and is situated in the Transcona South Neighbourhood. The neighbourhood is bounded by Dugald Road to the north, Murdoch Road to the east, St. Boniface Road to the south and the St. Boniface Industrial Park to the west. The current population of the neighbourhood is 641 residents. In accordance with the Departmental open space standard, the neighbourhood should have 2.10 acres of open space. Currently, the City owns 11.65 acres of open space in the neighbourhood excluding the Transcona Golf Course. Accordingly, the neighbourhood is currently in excess of the open space standard by 9.55 acres.

Although the site is proposed to be developed as a retention pond for flood control purposes, it will also serve as a non active recreational amenity within the neighbourhood as the area is to be developed as a fully landscaped retention pond. Moreover, the site will act as a focus of recreational activity within the community and may be linked in the future by pedestrian pathways to the adjacent South Transcona Community Centre and other parks and recreation properties situated on Symington Road.

In addition to reviewing the need for the subject property, the Parks and Recreation Department in conjunction with the Land Surveys and Real Estate Department also reviewed the cost of the property as requested by the Waterworks, Waste and Disposal Department. In accordance with Council approved Development Agreement parameters, private landowners are compensated on the basis of $20,000.00/acre for unserviced raw land to be utilized for retention pond purposes. As such, the cost of the property is estimated at $114,600.00 for budgeting purposes.

At its meeting on February 25, 1994, Council approved the inclusion of revenue from surplus parks lands in the 1994 Current budget. The Parks and Recreation Department had recommended to your Committee on Protection, Parks and Culture that the proceeds from the transfer of this property may be credited to the Departmental contribution to general revenue.

Your Committee on Protection, Parks and Culture does not concur that the estimated cost of the property in the amount of $114,600.00 be credited to the Parks and Recreation Department as its contribution to general revenue and recommends that the property be transferred to the Waterworks, Waste and Disposal Department for $1.00.

Your Committee on Protection, Parks and Culture therefore recommends:

I. That the subject property be declared surplus to Parks and Recreation Department requirements.

II. That the subject property be transferred from the Parks and Recreation Department to the Waterworks, Waste and Disposal Department for the sum of $1.00.

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Pursuant to Section 156(2) of The City of Winnipeg Act, the sale of property designated or acquired for park purposes requires the approval of at least two-thirds majority of Council.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Adopted by consent.

(See Minute No. 709 for opposition recorded by Councillor Golden)

**Parks and Recreation Department Strategic Plan**

**File PR (Vol. 9)**

**712 -** 3. Policy 7D-01 of Plan Winnipeg requires all civic departments to prepare a strategic plan. The Strategic Plan of the Parks and Recreation Department, entitled "A Strategy for the Future", details a vision, a mission, the future challenges, strategic priorities, key initiatives and strategic actions for the Department.

The original Terms of Reference for the Strategic Plan study defined a six phase process, guided by a Steering Committee (including Councillor representation) and an Advisory Committee (composed of representatives from organizations interested and concerned with recreation and park services).

The Phases were:

1. Definition: This phase involved the finalization of the terms of reference and the development of a Departmental Vision and Mission.

2. Background Research: The second phase included substantial background research to prepare an Environmental Scan and Internal Studies. These were completed to prepare a strengths, weaknesses, opportunities and threats analysis).

3. Impact Analysis: During this phase the major strategic issues were identified through: the Winnipeg Leisure Study (a continuous random sample survey of citizens; this ongoing survey is a joint effort of the Strategic Planning Branch of the Department and the Recreation Studies Degree Program at the University of Manitoba), a special park and recreation issues survey, and public open houses in recreation facilities.

4. Options for the Future: Following the elaboration of the strategic issues an Options for the Future Report was prepared detailing three options for managing the challenges: revenue enhancement, expenditure reductions and innovation. The Options were tested by citizen surveys; open houses (in shopping malls); open-line radio programs; and staff consultation.

5. Documentation: This phase involved the preparation of the Draft Strategic Plan.

6. Review and Adoption: The draft plan was reviewed both internally and externally resulting in the Strategic Plan.

The Key Element of the Strategic Plan are:

The Challenges:

- reduce reliance on property taxes
- satisfy citizen leisure needs
- focus on the environment
- organizational change and improvement

Strategic Directions:

- entrepreneurial approach to managing the Department's resources
- continuous improvement in the day-to-day operations of the Department
- position as environmental leader through naturalization, establishing a Parks Foundation, and environmental programming

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- tourism initiative in parks, facilities and leisure programming
- adapt the organization to change through improved processes

Priority Strategic Actions:

- increase revenues - through tourism initiative, pricing policy changes, concession changes, reduced subsidies to target groups, and increased advertising and donations

- capital budget focus on maintaining existing infrastructure and assets, development of riverbank parkway and paths, and minimizing new construction

- long term asset management plans - review asset portfolio to determine retention, disposal, and improvement, and establish reserve accounts

- control expenditures - facility, and park site rationalization process (closure, sale, redesign, contract out) initiative; as well as leisure programming review

- long term consolidation of facilities into multi-function Community Leisure Service Nodes on a linear parkway system

Your Committee on Protection, Parks and Culture recommends that the Strategic Plan of the Parks and Recreation Department be approved.

Adopted by consent.

**Park/Playground Development and Developer Payback in the year 1996 of the Five-Year Capital Forecast**
**File FC-1 (1995-1999)**

**713 -** 4. Your Committee on Protection, Parks and Culture has considered the following motion of the Riel Community Committee, namely:

*WHEREAS the 1992 Capital Budget contained funding to carry out development of Waterfront Park;*

*AND WHEREAS the community obtained grant funding to complete basic park development and carried out such work in 1992/1993;*

*AND WHEREAS the 1993 Capital Budget contained funding to meet developer reimbursement for the City's share of park development in Island Lakes including Waterfront Park;*

*AND WHEREAS, in summary, all the necessary funding commitments for basic park/playground development and payback for Waterfront Park have been established and work has been completed;*

*NOW THEREFORE BE IT RESOLVED:*

1. *That Page 431 of the 1995-1999 Five Year Capital Forecast be amended by changing the 1996 Year - Waterfront Park $180,000.00 to Southland Park - Developer Payback to ensure that desperately needed park development is carried out by the developer this year (based upon this payback commitment).*

2. *`That the Administration be directed to incorporate this change into the 1996 year of the 1996-2000 Five Year Capital Forecast.*

Your Committee on Protection, Parks and Culture concurs in the above resolution and submits the matter to Council for favourable consideration.

Adopted by consent.

**Report of the Committee on Protection, Parks and Culture dated May 9, 1994**

**Status of Planning for a Permanent Major Toboggan Facility at The Forks and Proposal to extend Winter River Trail to Kildonan Park File FR-3 (PA-3)**

**714 -** 5. Your Committee on Protection, Parks and Culture has been advised that after two winter seasons of operating a temporary toboggan facility at the Forks; the high popularity of the winter event indicates the desirability for a more permanent toboggan facility at this location.

On January 25, 1993 the Acting General Manager of Parks and Recreation was requested by the Commissioner of Protection, Parks and Culture to explore and prepare an informational report for submission to the Riverbank Management Committee relative to the establishment of a winter river trail extending between Kildonan Park and the Forks, at little or no incremental cost to the City.

Monitoring of public use of a temporary major toboggan slide, constructed and operated by the City at the Forks for the 1991 - 92 and 1992 - 93 winter seasons, has proven to be extremely popular with Winnipeggers. However, the Forks Corporation had indicated during 1991 that it was not prepared to commit towards the permanent establishment of a toboggan slide at the site until the Second Phase of planning for Forks Redevelopment was completed. Although still not finalized, representatives of the Parks and Recreation Department met with representatives of the Forks Corporation during this past mid-summer and expressed that the City was not favourable towards funding a third winter season (1993 - 94) for only a temporary toboggan facility. Discussions resulted in the selection of a "preferred" site for the facility, and, a concept developed for a dual toboggan facility, involving, as well, the St. Boniface side of the Red River. Consequently, the President of the Corporation instructed its consultant, Gaboury and Associates, to prepare concept and detailed design plans for the toboggan facility.

The design plans were received by the Parks and Recreation Department on November 5, 1993. On November 10, 1993, a representative of the Parks and Recreation Department met with a local representative of the (former) Federal Minister of Agriculture to discuss the toboggan facility concept; the purpose of discussion being to determine Federal Government requirements for situating a toboggan facility on Forks property within the jurisdiction of Parks Canada, as well as, the accompanying winter use of the existing washroom facility during the toboggan season. Although some initial progress was made in this respect; the internal changes taking place within the Federal administration following the recent national elections has stalled resolution of three issues fundamental to the proposed concept for the major toboggan facility:

- Tentative Agreement to the use of the Parks Canada site;
- Requirements to expedite final approval for use of the site;
- Public use of the Parks Canada washrooms during the toboggan season.

As the early resolve of these three issues is essential before final preparations for the toboggan slide can occur (i.e. soliciting funding sources and agreements with participating parties) in readiness for the 1994 - 95 winter season; the direct involvement of the Mayor, or her designated representative, into expediting the process with the Federal Government would be highly beneficial at this time.

A dual slide concept is proposed, whereby a second slide would facilitate a "return run" to the initial toboggan structure. Such a dual facility, situated on opposite sides of the Red River, would not only maximize the tobogganing experience, but also, minimize "exposure time" to harsh winter winds. As well, straight-line sliding within parallel running "sled-control" channels would minimize potential mishaps; and, similar to numerous other such toboggan slides operated throughout the City, could be largely unsupervised (excepting for casual supervision associated with regular maintenance and programming activities). This would significantly reduce the funding commitment to on-going operating costs of the proposed toboggan facility.

The site selected for the dual toboggan facility coincides directly with the principle "sight axis" of the Forks; that being the axial line of vision extending from the C.N.R. station rotunda dome to the Parks Canada Historic Commemorative Plaza, the St. Boniface docks, and the remnants of the historic St. Boniface Basilica. On either bank of the river, the basic site infrastructure requirements for two seasonally constructed toboggan slides presently exists; - stable foundation for the toboggan towers (Parks Canada Plaza, St. Boniface dock and staircase), riverbank access up from the river (Parks Canada staircase/ramp, St. Boniface dock staircase), public washrooms (Parks Canada), and parking/refreshments (Forks Market).

Being as the majority of public use of the toboggan facility will take place during evening (after dark) hours, the toboggan structures and associated river runs are proposed to be extensively accommodated with "festive" lighting. Such lighting will dramatically accentuate the aforementioned axial vista.

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The two toboggan structures have been designed by Gaboury and Associates to incorporate several wooden tower structures, interconnected by contemporary "high-tech" tubular scaffolding, and, supporting the toboggan chutes ("glice" being utilized to extend the winter use season of the toboggan slides). A pleasant blend of "old and new" 20th century technology, the toboggan structures will represent traditional historic building materials and "state-of-the-art" modern technology.

All the components of the system; towers, scaffolding, slide chutes, snow berms, and lighting; are readily assembled and dismantled for the toboggan season, which averages only 10 to 12 weeks per year. The disassembled wood members of the tower structures and slide chutes could be readily stored at the Forks for the next 2 or 3 years; therefore a more permanent off-season storage accommodations will have to be identified. The tubular scaffolding members however, are being proposed on a rental basis; therefore would not be requiring off-season storage accommodation.

The cost estimates for the construction, maintenance and operation of the major toboggan facility were developed as a co-operative effort involving the resources of Gaboury and Associates, the Forks Corporation, the United Brotherhood of Carpenters, and the Parks and Recreation Department. Although the total capital cost for the facility has been estimated at $350,000.00; such costs as presented at this time represent maximum anticipated costs only, and, do not accurately reflect the significant overall project cost savings to be potentially realized through contributions and donations of service by "others" towards this unique toboggan project. For example, through arrangements negotiated by the Forks Corporation, professional design services amounting to $24,000.00 have already been contributed, at no cost to the project, by Gaboury and Associates ($19,200.00) and Crozier-Kilgour Engineer ($4,800.00). A long standing offer by the United Brotherhood of Carpenters to contribute labour towards the construction of the toboggan slides is currently being negotiated; which could significantly reduce the capital construction costs, as well as, "potentially", the annual costs associated with assembly, repair, and dismantling of the toboggan structures.

Similarly, there is excellent potential for soliciting donation (or, at a reduced rental rate) of the tubular scaffolding required for the toboggan structures, (estimated at an annual rental cost of $10,000.00); the scaffolding not being utilized by the construction industry during "off-season". As well, the highly visible prominence of the toboggan facility within the central core of the City, suggests excellent potential for lighting manufacturers to publicly display innovative "special effects" lighting products in conjunction with either the toboggan structures or the "run-off" corridors spanning the Red River. The availability of the Parks Canada washroom building for public use during the toboggan season could significantly reduce estimated costs associated with the provision of portable washrooms and warm-up accommodations at the toboggan site on the west side of the river.

Additionally, there are various potential sources of funding towards the project which will be explored; - agencies, foundations, and corporations with expressed goals and interests towards promoting tourism, family recreation, healthful winter activity, etc. Prior to actively pursuing such potential funding sources, however; commitment, in principle, by the City and/or the Forks Corporation towards creating such a major facility in readiness for the 1994 - 95 winter season is essential. As the City's Riverbank Management Committee has already taken the lead role in initiating, funding, and supporting two winter seasons of temporary tobogganing at the Forks, as an exploratory planning pre-requisite towards establishing a permanent facility; it would be appropriate for the City to maintain its lead role of commitment, at this time, towards the establishment of the proposed permanent major toboggan facility. The Parks and Recreation Department, however, currently has no provision of funding identified towards developing a major toboggan facility within the existing 5 Year Capital Budget.

In order to reduce the overall costs to the City for the development and operation of a "made-in-Winnipeg" high calibre toboggan facility; a broad roster of participants in the interim planning process must invariably be considered. Such a complicated process of involvements, however, inherently incurs time delays and has determined that the project could not have realistically proceeded in readiness for the 1993 - 94 winter season.

WINTER RIVER TRAIL

Operated for the past several years between the Osborne Bridge and the Forks, and more recently extended northwards along the Red River towards Whittier Park, the skating trail has proven to be a very popular annual winter event in the Downtown area. Tobogganing, like skating, is a traditional favourite family-oriented winter activity; and it is conceptually appropriate that the two activities can be readily integrated within the illuminated corridor spanning the river between the Forks (Parks Canada Plaza) and the St. Boniface docks.

Within this context of promoting winter activities on the Red River, the proposal for extension of the Winter River Trail further along the river system warrants consideration in conjunction with the current proposal for a major toboggan facility. Potentially, the river trail could be expanded to that of a city-wide system; extending to Kildonan Park to the north, St. Vital Park to the south, Assiniboine Park to the west, and Windsor Golf Course (Seine River) to the east. On an experimental basis, however, in order to determine the extent of public use and interest in such an

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expanded winter trail opportunity; it is proposed to only extend the trail northwards to Kildonan Park for the first two winter seasons. Thereafter, based upon "first-hand" information compiled from the experimental trail facility (construction costs, maintenance factors, ice conditions, ancillary needs, potential corporate sponsors, etc.), the trail system could be expanded, over time, to the south, east, and west, as well as locally along intersecting creek tributaries.

Preliminary investigations, however, into the logistics of creating a city-wide "skating-only" trail, as currently provided within the Downtown area, does not appear to provide a viable option.

Based upon preliminary findings and observations; the following alternative for the establishment of a city-wide river trail, provides a more economically viable option, and offers a more diversified range of activities responsive to the variety of public leisure interests identified in the recently updated Leisure Needs Study.

River Trail Option - That the Winter River Trail, as is currently established annually as a "skating" trail, continue to be provided in its present form; and, that, an additional paralleling trail, suitable for walking, jogging, and cross country skiing, be established and extended, as opportunities arise for such, to become a continuous, city-wide winter river trail system.

The river trail layout plan between the Forks and Kildonan Park illustrates that an experimental, prototypical section of a larger city-wide winter river trail could be established and maintained for approximately $27,600.00. However, currently there is no provision of funding available for this project within the 5 Year Capital Budget or currently available within the Operating budgets of the Department.

On April 8, 1994, The Riverbank Management Committee considered this matter and recommended favourable consideration of the proposal.

On May 3, 1994, the Committee on Planning and Community Services concurred with the proposal and also recommended that the Land Surveys and Real Estate Department together with the Parks and Recreation Department look into the possibility of accepting proposal calls for the operation of a food and rental concession at the toboggan facility.

Your Committee on Protection, Parks and Culture concurs with the recommendation of the Riverbank Management Committee and the Committee on Planning and Community Services and recommends:

I. That the City commit in principle, and in concert with a similar commitment by the Forks Corporation, towards the development and operation of a dual toboggan slide at the Forks and St. Boniface Docks in readiness for the 1994 - 95 winter season.

II. That the Mayor, or her designate, meet with the appropriate Minister of the Federal Government for the purpose of expediting the review and approval of the Parks Canada Historic Commemorative Plaza at the Forks, as the preferred location for the permanent, seasonally constructed, major toboggan slide on the west side of the Red River.

III. That, at the appropriate time, the City Solicitor be instructed to prepare an agreement between all parties, defining roles, commitments and conditions, involved in the development, maintenance and operation of the proposed toboggan facility.

IV. That funds in the amount of $27,600.00 be approved for the extension of the Winter River Trail on the Red River northwards to Kildonan Park for the 1994 - 95 winter season, as an exploratory venture; to evaluate the potential for public use of a city-wide, long term development (phased in over a period of several years) of a multi-purpose winter trail (cross country skiing, jogging, walking, snow-shoeing) along the Red, Assiniboine and Seine Rivers between Kildonan Park, St. Vital Park, Assiniboine Park and the Windsor Golf Course.

Adopted by consent.

(See Minute No. 708 for disclosure of conflict by Councillor Duguid)

**REPORT OF THE**

**COMMITTEE ON PROTECTION, PARKS AND CULTURE**

**DATED MAY 16, 1994**

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated May 16, 1994, was considered.

Moved by Councillor Silva,
That the Consent Agenda, Clause 1 be adopted.

Carried.

Her Worship the Mayor and Councillors:

**Community Incentive Grant Program - Allocation Policy and Criteria**
**File PR-2.6 (Vol. 8)**

**715 -** 1. On March 6, 1985, Council established the Community Incentive Grant Program including a policy and program eligibility and selection criteria for distribution of funds, as outlined in Appendix "A".

On January 26, 1994,Council adopted the 1994 Capital Estimates which included $1,125,000.00 for Community Incentive Grants.

On May 9, 1994, your Committee on Protection, Parks and Culture requested the administration to review the grant program criteria as adopted in 1985 and submit recommended revisions.

Based on experience with administration of the grant program over the past nine years, the Parks and Recreation Department is in support of the changes as outlined in Appendix "B". The intent of the program remains substantially unchanged.

Your Committee on Protection, Parks and Culture concurs in the recommended changes to the Community Incentive Grant Policy as outlined in Appendix "B", and submits same to Council for approval and adoption.

Copy of attachments referred to in the above clause are on file in the office of the City Clerk.

Adopted by consent.

**COMMITTEE ON PROTECTION, PARKS AND CULTURE**

**QUESTION PERIOD**

**716 -** Councillor Golden noted recent allegations concerning conflict of interest with respect to Rainbow Stage and questioned whether the Committee on Protection, Parks and Culture would be taking action on this matter.

Councillor Silva noted that Councillor Golden had brought forward the conflict allegations and suggested that he formally pursue the matter with the Committee on Protection, Parks and Culture.

Councillor Lazarenko noted that he had previously raised the issue of a police "blitz" strategy to be instated in trouble-spot areas and requested an update on the matter.

Councillor Silva noted that the matter had been forwarded to Police Services and that the Chief of Police had not reported back to date, but further noted that Police Services were currently short staffed, awaiting graduates from the current recruitment class.