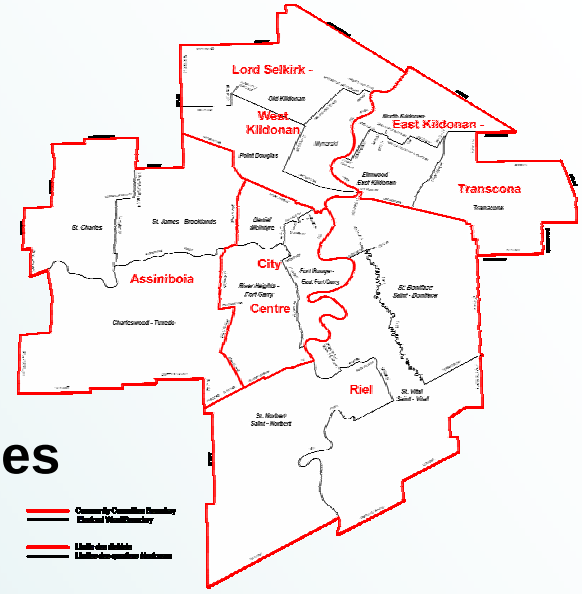
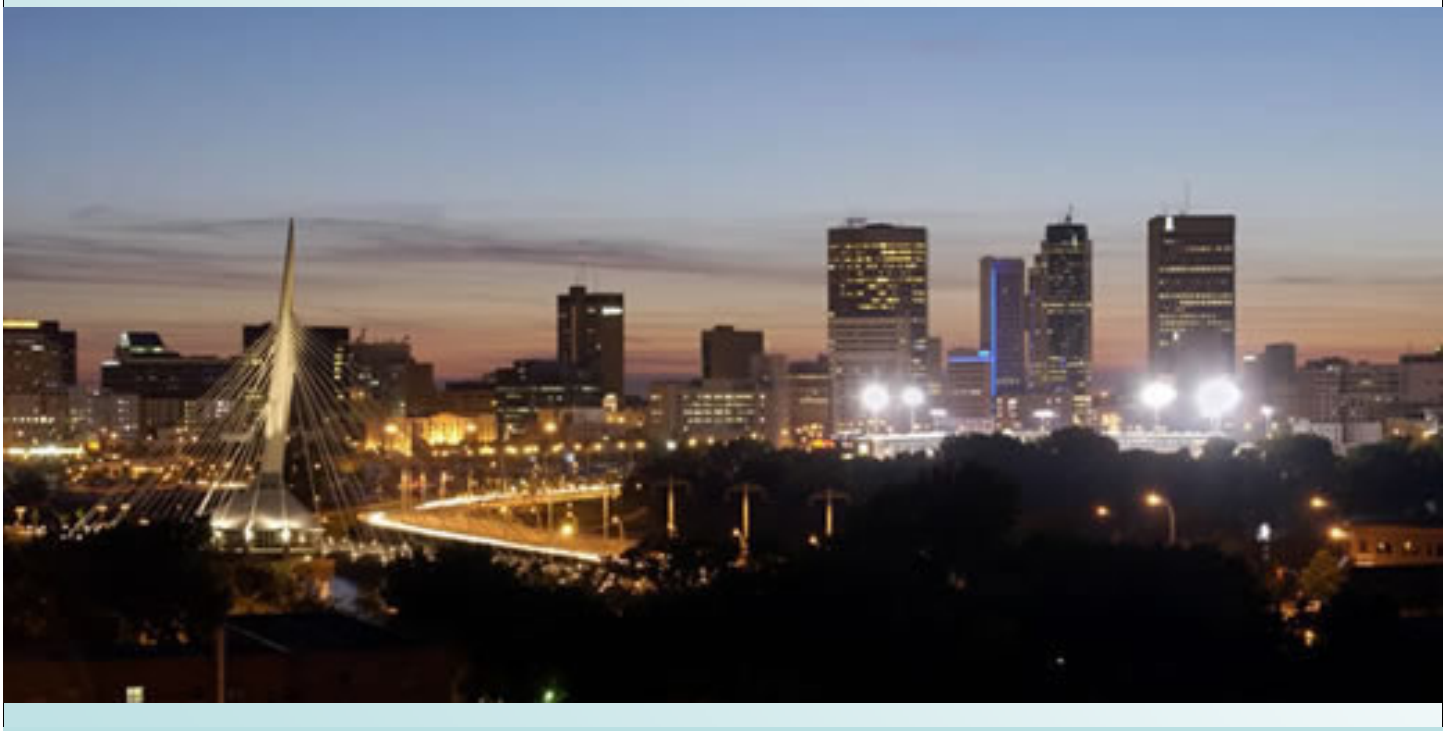
2009
Winnipeg Wards Boundaries Commission





Final Report

December, 2009

2009
WINNIPEG WARDS BOUNDARIES COMMISSION

Final Report
December 9, 2009

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2009 Winnipeg Wards Boundaries Commission

December 9, 2009

Mr. Richard Kachur
City Clerk
City Clerk's Department
Council Building, 510 Main Street
Winnipeg, Manitoba R3B 1B9

Re: Final Report of the 2009 Winnipeg Wards Boundaries Commission

Dear Sir,

The 2009 Winnipeg Wards Boundaries Commission, appointed pursuant to Section 11, of ***The City of Winnipeg Charter***, has undertaken all legislative requirements and completed its deliberations regarding its final report. The final report establishes the boundaries and the names of the fifteen City of Winnipeg Council wards.

In accordance with section 14(5)(b) of ***The City of Winnipeg Charter***, the Commission has the honour of submitting its final report to City Council.

The ward boundaries and names will come into force on September 20, 2010.

The Honourable Marc M. Monnin
Chief Justice of the Court of Queen's Bench of Manitoba

Judge Charles N. Rubin
Retired Provincial Court Judge

Marc A. Lemoine
Deputy City Clerk / Senior Election Official - City of Winnipeg

FOREWORD

On January 1, 2003, *The City of Winnipeg Charter* ("the Charter") came into force replacing *The City of Winnipeg Act* ("the Act"). The Charter maintained the majority of the legislation set out under the previous Act in regards to future Wards Boundaries Commissions. The Charter specifically provides that a Wards Boundaries Commission is to be convened and is to prepare a report establishing the boundaries and the name of each ward in the City of Winnipeg in the year 2009. These boundaries are to be in effect for the October 2010 general civic election.

In 2001, the Winnipeg Wards Boundaries Commission was convened in accordance with the requirements of the then *The City of Winnipeg Act*. A final report was released in November of that year.

While the 2001 Commission acknowledged the positive direction taken by the provincial government in recent legislative amendments, it is also reaffirmed that:

- *Future boundaries commissions should be provided with the scope to delineate boundaries on the basis of a range of wards, in terms of a minimum and maximum number of electoral wards.*

This recommendation of the 2001 Commission has not been implemented. While the Charter does allow City Council to change the number of wards to any odd number greater than 15, City Council has not chosen to do so. Therefore, the 2009 Winnipeg Wards Boundaries Commission convened under the Charter has as its mandate the establishment of boundaries using the existing number of Council wards.

COMMISSION'S COMPOSITION & MANDATE

The mandate of the 2009 Winnipeg Wards Boundaries Commission ("the Commission") is to prepare, during the 2009 calendar year, a report establishing the boundaries and the names of the 15 City Council wards, and to send the report to the City Clerk, who is to ensure that it be placed before Council at its next meeting for its information.

The 2009 Winnipeg Wards Boundaries Commission is established pursuant to section 11(1) – 11(3) of *The City of Winnipeg Charter* as listed below.

Establishment of wards commission

11(1) There is hereby established "The Winnipeg Wards Boundaries Commission", in this Part referred to as the "commission", consisting of

(a) the Chief Justice of the Queen's Bench or a judge of the Court of Queen's Bench designated by the Chief Justice;

(b) the president of The University of Winnipeg; and

(c) the senior election official of the city.

Substitute members of commission

11(2) Subject to subsection (3), if the commission is required to perform any duties under this Act

(a) when the president of The University of Winnipeg is unable to act for any reason or the office is vacant, the vice-president (academic) of The University of Winnipeg must act in place of the president; and

(b) when the senior election official is unable to act for any reason or the office is vacant, the city clerk must act in place of the senior election official.

Appointment of other acting members

11(3) Where an individual designated under subsection (2) to act in place of a member of the commission is unable for any reason to act, council must appoint another individual to act in place of the member.

On June 10, 2009, the University of Winnipeg advised that the president and vice-president (academic) of the University of Winnipeg would be unable to participate on the Commission due to other commitments.

On June 24, 2009, Council appointed Charles Rubin, retired Provincial Court Judge as a member of the Commission.

The 2009 Winnipeg Wards Boundaries Commission is comprised of:

The Honourable Marc M. Monnin
Chief Justice of the Court of Queen's Bench of Manitoba

Judge Charles N. Rubin
Retired Provincial Court Judge

Marc A. Lemoine
Deputy City Clerk and Senior Election Official for the City of Winnipeg

Bob MacCallum
Coordinator of the 2009 Winnipeg Wards Boundaries Commission

PROCEEDINGS

On August 10, 2009, the Commission met to determine how it would proceed. At this meeting, the members of the Commission reviewed their mandate, established a work plan and set public meeting dates in order to be in a position to table the final 2009 Winnipeg Ward Boundaries Commission Report with City Council at a regular meeting of City Council in 2009.

The Commission held two initial Public Hearings to gather information, the first at the Silver Heights Community Centre, 2080 Ness Avenue in the St. James – Brooklands Ward on September 29, 2009; the second was held at City Hall, 510 Main Street in the Point Douglas Ward on October 1, 2009. After the conclusion of the public hearings, and in accordance with section 14(2) of the Charter, the Commission prepared a draft report respecting boundaries and names of the council wards and forwarded it to the City Clerk.

On November 25, 2009, at City Hall, 510 Main Street, the Commission held a final public hearing with respect to the draft report concerning the proposed City of Winnipeg Council Ward boundaries and names.

On December 9, 2009, having completed its deliberations and having met all legislative requirements set out by the Charter, the Commission sent its final report regarding ward boundaries and names to the City Clerk of the City of Winnipeg, for placement before City Council for its information at its next meeting.

CRITERIA FOR DETERMINING NEW BOUNDARIES

Legislative Requirements

In establishing the ward boundaries, the Commission is governed by sections 10 and 13 of the Charter as set out below:

Number of wards

10 Subject to a by-law passed under section 17, for electoral purposes, the city is divided into 15 wards, each of which is, in this Act, referred to as a "ward".

Population of city

13(1) For the purpose of preparing a report under this Part, the commission must determine the population of the city by using the most recent census taken under the *Statistics Act* (Canada).

Criteria for boundaries

13(2) Subject to subsection (3), each ward must have, as nearly as is reasonable, the same population and, in fixing the boundaries of a ward, the commission must consider

(a) the community or diversity of interests of the residents of the ward;

(b) the means of communication between the various parts of the ward;

(c) the physical features of the ward; and

(d) all other similar and relevant factors;

and, to the extent possible, must include the whole area of a historic community or neighbourhood in the same ward.

Variation in population base

13(3) The commission may allow a variation of up to 25% more or less in the population of a ward where in its opinion the considerations mentioned in subsection (2) make the variation desirable.

Current Population

Populations for each Council Ward, using the 2006 and 2001 Statistics Canada Census data and the existing Council Ward Boundaries are as follows:

Council Ward	2006 Population	2001 Population	Percentage Change
Charleswood - Tuxedo	42,180	41,435	1.80%
Daniel McIntyre	43,995	43,420	1.32%
Elmwood - East Kildonan	42,135	42,030	0.25%
Fort Rouge - East Fort Garry	45,150	45,020	0.29%
Mynarski	39,800	39,570	0.58%
North Kildonan	36,630	36,840	-0.57%
Old Kildonan	44,465	41,370	7.48%
Point Douglas	42,415	42,025	0.93%
River Heights - Fort Garry	48,465	44,775	8.24%
St. Boniface	49,160	45,485	8.08%
St. Charles	31,430	31,715	-0.90%
St. James - Brooklands	29,230	29,700	-1.58%
St. Norbert	47,650	46,310	2.89%
St. Vital	50,080	48,280	3.73%
Transcona	32,910	32,360	1.70%
Total	625,695	610,335	2.52%

Population Quotient

As set out above, the total population for all wards in the City of Winnipeg is 625,695. Using the current Council Ward boundaries and the 2006 Census data, the average Ward's population size is 41,713 (625,695 / 15). In accordance with section 13(3) of the Charter, all ward populations must be within 25% of the average ward population size. The low and high ranges for ward population size are therefore:

Low End of Range (Average – 25%): 31,285
High End of Range (Average + 25%): 52,141

The only ward whose population size according to the 2006 Statistics Canada Census does not fall between these above ranges using the current boundaries is the St. James – Brooklands Ward, whose population size according to the census is 29,230.

Neighbourhood Populations / Characteristics

The 2006 Census data divides the City of Winnipeg into 236 Neighbourhoods. For each of the 186 neighbourhoods with a population greater than 100, the census data provides information or characteristics for each area including population, density, age, language, income, education, cultural background and dwelling information.

PUBLIC HEARINGS

In accordance with section 14 of the Charter, the Commission is required to hold at least two public hearings. At the first hearing, the Commission is to hear submissions regarding boundaries and names of wards prior to releasing a draft report. The second public hearing is to hear submissions in respect of the draft report. Section 14 is set out below.

Initial hearing

14(1) Prior to preparing a draft report, the commission must give public notice of, and hold, a hearing at which it will hear submissions regarding the boundaries and names of the wards.

Preparation of draft report

14(2) After holding the hearing under subsection (1), the commission must prepare and send to the city clerk a draft report respecting boundaries and names of the wards.

Notice of hearing on draft report

14(3) Upon receiving a draft report under subsection (2), the city clerk must give public notice of a hearing at which the commission will hear submissions in respect of the report.

Publication of notices

14(4) The public notices required under subsections (1) and (3) must each be published not less than twice in two newspapers.

Final report

14(5) After completion of the hearing referred to in subsection (3), the commission must

(a) prepare its final report establishing the boundaries and the names of the wards; and

(b) send the report to the city clerk, who shall ensure that it is placed before council at its next meeting for its information.

Effect of report

14(6) The boundaries and names of the wards as established in the final report prepared under subsection (5) become effective on the day before the last day for filing nominations for the first general election after the report is sent to the city clerk.

The Commission chose to exceed the requirements of the Charter and held two (2) public hearings to hear submissions regarding ward boundaries and names, prior to preparing its draft report. The first public meeting was held on Tuesday, September 29, 2009 at the Silver Heights Community Centre, 2080 Ness Avenue in the St. James – Brooklands Ward. The Commission chose to hold a hearing in the St. James – Brooklands Ward as it was the only ward where a change was mandatory, given its population fell outside the limits prescribed by section 13(3) of the Charter. A second public hearing was held on Thursday, October 1, 2009 at City Hall 510 Main Street, chosen given its central location.

Both public meetings were advertised in the Winnipeg Free Press and The Winnipeg Sun in accordance with Section 14(4) of the Charter. Public Notices for these hearing appeared in the Winnipeg Free Press on September 14th and 26th, 2009 and in the Winnipeg Sun on September 14th and 27th, 2009.

The Commission undertook deliberations to consider the information gathered at the two public hearings. Based on these deliberations, the Commission created its draft report and sent such to the City Clerk, who arranged for a public hearing to consider the draft report.

The public hearing to consider the draft report was held on Wednesday, November 25, 2009 at City Hall, 510 Main Street.

The public hearing to consider the draft report was advertised in the Winnipeg Free Press and The Winnipeg Sun in accordance with Section 14(4) of the Charter. Public Notices for this hearing appeared in the Winnipeg Free Press on November 7th and 24th, 2009 and in the Winnipeg Sun on November 8th and 24th, 2009.

At the September 29, 2009 public hearing in the St. James – Brooklands Ward, the Commission heard representations from 4 individuals. At the October 1, 2009 hearing at City Hall, the Commission heard a further 6 representations. As well, 4 written submissions were received by individuals who did not appear before the Commission. At the November 25, 2009 public hearing at City Hall, the Commission heard representations from 5 individuals. The list of all 19 representations made to the Commission either in person or in writing is attached as Appendix D.

The information below summarizes input and ideas presented to the Commission in the three public hearings and in the written submissions:

1. It was proposed to expand the St. James - Brooklands Ward west into the St. Charles Ward by moving portions of the Heritage Park and Kirkfield neighbourhoods into the St. James-Brooklands Ward, and moving portions of the River West Park, Southboine and Westdale Neighbourhoods from the Charleswood – Tuxedo Ward into the St. Charles Ward.

2. The Commission was urged to respect historical Municipal, Provincial, Federal boundaries, as well as regional and active transportation corridors. It was submitted that the Commission should ensure that natural and man-made boundaries such as railroad lines and rivers be respected and where possible not crossed. As well, it was urged that changes in ward boundaries only be made where they would result in neighbourhoods that are similar in demographics, local concerns and issues.

3. Another proposal was to expand the St. James – Brooklands neighbourhood Northwest by moving the Weston neighbourhood in from the Point Douglas Ward. The Brooklands neighbourhood, currently in the St. James – Brooklands Ward, was described as having many similar characteristics, such that it was seen as one community with the Weston neighbourhood. It was proposed that the Point Douglas Ward be expanded by moving North Point Douglas Ward from the Mynarski Ward and Inkster Gardens from the Old Kildonan Ward.

4. The Commission was asked to consider that the 2006 Census does not recognize the population growth in the City of Winnipeg that has taken place in the last three years, especially in the South and Southeast portions of the City.

5. Another proposal was to expand the St. James – Brooklands Ward east into the Daniel McIntyre Ward by moving the Minto and Sargeant Park neighbourhoods from the Daniel McIntyre Ward to the St. James – Brooklands Ward. The Commission was asked to consider expanding the St. Charles Ward by adding residents from the Booth, Woodhaven, Murray Industrial Park and a portion of the Birchwood neighbourhoods in from the St. James – Brooklands Ward. The Daniel McIntyre Ward would be increased

by adding the West Broadway, Armstrong Point, South Portage, Broadway Assiniboine, the Legislature and the Forks neighbourhoods in from the Fort Rouge - East Fort Garry Ward.

6. With populations growing in the southern portions of the City, the Commission was asked to consider combining the St. Boniface, St. Vital and the portion of the St. Norbert Ward, which is to the east of the Red River, and dividing these areas into three wards and as well, combining the St. James-Brooklands, St. Charles, Charleswood-Tuxedo Wards with the remainder of the St. Norbert Ward and to also divide this area into three wards. This would allow for future population growth in those areas and bring ward sizes closer to the average.

7. It was requested that the Provincial Government hold a comprehensive review of the adequacy of the current number of wards and that it be requested to amend the legislation to allow addition of a single ward as opposed to the two currently required in the Charter.

8. The Commission was urged by several presenters to maintain the status quo.

9. The Commission was asked to ensure that new ward boundaries not interfere with community centre recreational programming.

10. In order to enhance advocacy on issues of housing and revitalization for downtown neighbourhoods, the Commission was urged to add more wards to that area.

11. The Commission was asked to consider recommending the addition of two (2) more wards in the City of Winnipeg for the 2014 elections.

12. The Commission was asked to consider reconfiguration of the St. Vital, St. Norbert and St. Boniface Wards by adding the River Park South and Normand Park neighbourhoods to the St. Vital Ward, adding the Glenwood, Alpine Place and Lavallee neighbourhoods to the St. Boniface Ward, and moving the St. Vital Perimeter South neighbourhoods into the St. Norbert Ward.

13. The Commission was asked to consider a change to the boundary separating the Elmwood – East Kildonan and North Kildonan Wards to include the Valley Gardens neighbourhood in North Kildonan and to move the western part of the boundary North to run along Oakland Avenue. The submission noted that the current boundary splits historic neighbourhoods and does not adequately take into consideration the importance of local community significance and interests. On the other hand, the Commission heard from the area City Councillor that the status quo should be maintained.

14. The Commission was asked to consider that the Weston neighbourhood was seen as having more in common with the inner city neighbourhoods of the Point Douglas Ward, rather than the suburban neighbourhoods of St. James – Brooklands Ward.

15. The Commission was asked to note that the Old Kildonan Ward was experiencing rapid population growth, which has not been captured in the 2006 census data and to consider transferring the Inkster Gardens neighbourhood to the Point Douglas Ward.

ISSUES AND CONCERNS

The Commission has thoroughly considered and reviewed the representations made and the concerns raised through the public hearings, as well as the written submissions. In pursuing its mandate, the Commission, as past Commissions have concluded, recognizes that its mandate has limitations. Legislation, census figures, historical neighbourhood characteristics and growth development play important roles in guiding the Commission in its goal of establishing fair and reasonable boundaries. At the same time, these factors impose restrictions on the changes that are possible.

Under the existing legislation, the Commission is limited to reconfiguring the current wards rather than expanding the number of wards in the City. As discussed by the 2001 Commission, this restriction makes the task of setting ward boundaries more difficult, particularly given the pattern of growth in the City since the last Commission. The five largest wards in the City are all contiguous and located in its centre and southern half. Being able to expand the number of wards would allow additional wards to be placed in these areas taking into consideration their population growth, as opposed to transferring historical neighbourhoods from this area to the north and west.

The Commission heard 3 main concerns that were reiterated in several submissions, namely, that:

1) the 2006 census population figures were not reflective of current 2009 populations or of future expected population growth;
2) natural and man-made boundaries such as rivers and railroads divide communities and should be respected when drawing ward boundaries;
3) the status quo was an important consideration in terms of providing stability to the residents of communities, and changes should only be made where necessary and where consistent with the scope of its mandate.

The Commission recognizes that, in accordance with the legislation, it must increase the size of the St. James – Brooklands Ward. The Commission must do so in a manner which will have the least impact on the ward's citizens, all the while respecting the ward's historical origins, current community interests, its socio-economic needs and existing geographical boundaries.

The Commission examined two options:

a) a change to all or a number of wards to balance the extremes between the lowest and highest population wards
b) an approach addressing only the immediate problem found in the St. James - Brooklands Ward.

The Commission recognizes that there is currently a large disparity between ward populations in many parts of the City and that this imbalance may create difficulties for elected officials and the citizens they serve. Future growth as currently expected is likely to exacerbate this problem and while it needs to be properly forecast and taken into consideration, it cannot be done in the context of this report.

At this time, the Commission does not have adequate resources, information or time to consult all those that would be affected by a major reshaping of all council wards. The Commission concludes that this requires a major study regarding ward boundaries which should take place in the next 3 years, taking into account factors such as:

a) existing neighbourhoods and how they interact with one another;

b) how citizens access City services in their respective neighbourhoods;

c) boundaries of other levels of government such as Federal, Provincial and School Divisions where they may have an impact on the provision of municipal services;

d) predicted future growth and its location;

e) historical aspects of existing communities; and

f) more up-to-date census data, including that of the 2011 census.

The Commission suggests that Council should consider reviewing the number of wards in the City in order to determine a reasonable level of citizen representation for its elected officials. It was noted that City Councillors represent a greater number of citizens than either of their counterparts at the federal or provincial levels. This discrepancy can be addressed by increasing the number of wards. Not doing so may make the task of future Commissions impossible without engendering radical changes likely to disrupt historical neighbourhoods and crossing of natural and geographical boundaries.

The Commission was sensitive, as an example, to the issue of those neighbourhoods in the St. Norbert Ward east of the Red River, namely, River Park South and Normand Park, where it was reported that many of the residents in these neighbourhoods consider themselves to be part of the St. Vital community and have issues similar to neighbourhoods in the St. Vital Ward. However, due to the size of the wards surrounding the St. Vital Ward, it would not be possible to move these neighbourhoods back to the St. Vital Ward without a major realignment of neighbourhoods in the St. Vital and St. Boniface areas.

The Commission notes that the Charter currently allows Council to increase its size on its own initiative as long as it does so to an odd number of wards greater than fifteen. We are of the view that failing a comprehensive study of ward boundaries as suggested above, Council should proceed to do so. We recommend a minimum of two wards.

It was suggested that Council should have the ability to increase its size by a single ward. Since this may affect the governance of City Council, the Commission believes this issue is best left to the Legislature.

The Commission received several representations regarding the importance of respecting historic boundaries. For example, the Commission was urged to consider changing the boundary between the North Kildonan and the Elmwood - East Kildonan Wards to more closely match the historical boundary that existed between the former rural municipality of North Kildonan and the former City of East Kildonan. In contrast, however, the Commission also received a number of submissions supporting the maintenance of the status quo with respect to Ward boundaries which have existed for a substantial length of time, in some cases, over twenty years and which are understood and serve current residents well. The commission was urged to only change the boundaries where needed. In

the case of Elmwood-East Kildonan, the Commission heard from the area's City Councillor who supported the existing boundaries. After due consideration the Commission concurs with the position of the City Councillor.

The Commission heard from several representations that the 2006 census data did not reflect 2009 populations. For example it was felt that significant population growth had occurred since 2006 in the Old Kildonan Ward and that this growth was ongoing. The Commission was urged to take this growth into account by transferring neighbourhoods out of the Old Kildonan Ward into adjoining wards. Suggestions included the transferring of the Inkster Gardens neighbourhood into the Point Douglas Ward. This was supported by the Point Douglas City Councillor.

The Commission is of the view that an approach which addresses only the specific area that needs to be addressed at this time, namely an increase to the population of the St. James – Brooklands Ward, is the most suitable option until a further in-depth study can be undertaken.

The approach of dealing only with the St. James – Brooklands Ward is found to be the most reasonable option given that:

a) It is supported by the current population data, with only 1 ward requiring change to meet legislative requirements. While the 2006 census data may not be truly reflective of future growth, it is the most accurate source of population data available to the Commission and its use is also mandated by the City Charter;

b) An approach dealing with the St. James – Brooklands Ward does the most to maintain the status quo. The Commission did not receive any significant number of representations seeking a major redistribution. Rather, for the most part, the Commission was advised that citizens are familiar with the current system and most find that it works well. Changes should only be made where they are required.

The Commission has concluded that the best approach to meet its mandate would be to have the Weston neighbourhood, which according to the 2006 census has a population of 5,810, form part of the St. James – Brooklands Ward. This change would deal with the needed increase to the population size of the St. James – Brooklands Ward to meet the requirements of the Charter. It would also maintain the status quo in the adjoining wards of St. Charles and Charleswood - Tuxedo and would not involve crossing any major natural boundaries. In the Commission's view, it would serve to bring together the neighbourhoods of Weston and Brooklands which have a recognized affinity and are seen as similar in socio-economic and lifestyle terms, all in accordance with the legislative criteria set out earlier.

After reconsideration of its draft report and the representations made at its final public hearing, the Commission is of the view that there is merit in moving the Inkster Gardens neighbourhood from the Old Kildonan Ward to the Point Douglas Ward. This change will serve to balance the loss of the Weston neighbourhood population to the Point Douglas Ward and help it maintain a population closer to the average. This will also recognize the affinity between the Inkster Gardens and Tyndall Park neighbourhoods as described by the

Point Douglas City Councillor. Finally, this will address the concerns raised with respect to unrecognized and anticipated growth in the Old Kildonan Ward.

The Commission recognizes that this approach will still leave the St. Charles and the St. James – Brooklands Wards with less than average population sizes, although within the limits prescribed by the Charter. However, the Commission is unable to identify similar neighbourhood adjustments which would increase the population of these two wards without significant realignment and crossing of geographical boundaries. As discussed previously, this is a matter which requires a more in-depth and broader approach which is not within the ability of this Commission to achieve at this time.

CONCLUSION

Therefore, the Commission is of the view that the following occur:

1) That the Weston neighbourhood, currently contained in the Point Douglas Ward, be moved to the St. James – Brooklands Ward.

2) That the Inkster Gardens neighbourhood, currently contained in the Old Kildonan Ward, be moved to the Point Douglas Ward.

3) That all other Council Ward boundaries and all Council Ward names remain the same.

Maps outlining the Council Ward Boundaries as set by the Commission are contained in Appendix A.

The names of the Council Wards as set by the Commission are contained in Appendix B.

The descriptions of the Council Ward Boundaries as set by the Commission are contained in Appendix C.

The Commission also recommends as follows:

1) That City Council undertake a major review of neighbourhoods prior to the end of 2012 which would provide input for the next Wards Boundaries Commission. A Wards Boundaries review should then be initiated by Council at least 18 months prior to the 2014 general election and should utilize the 2011 census data for its work. The study should include an examination of expected future growth in the City and its likely location.

2) That, failing a comprehensive review as described in recommendation 1, City Council increase the size of City Council by 2 additional wards at least 18 months prior to the date of the 2014 general election. Such a decision by Council would trigger a new Wards Boundaries Commission, which would be able to utilize the 2011 census data for its work.

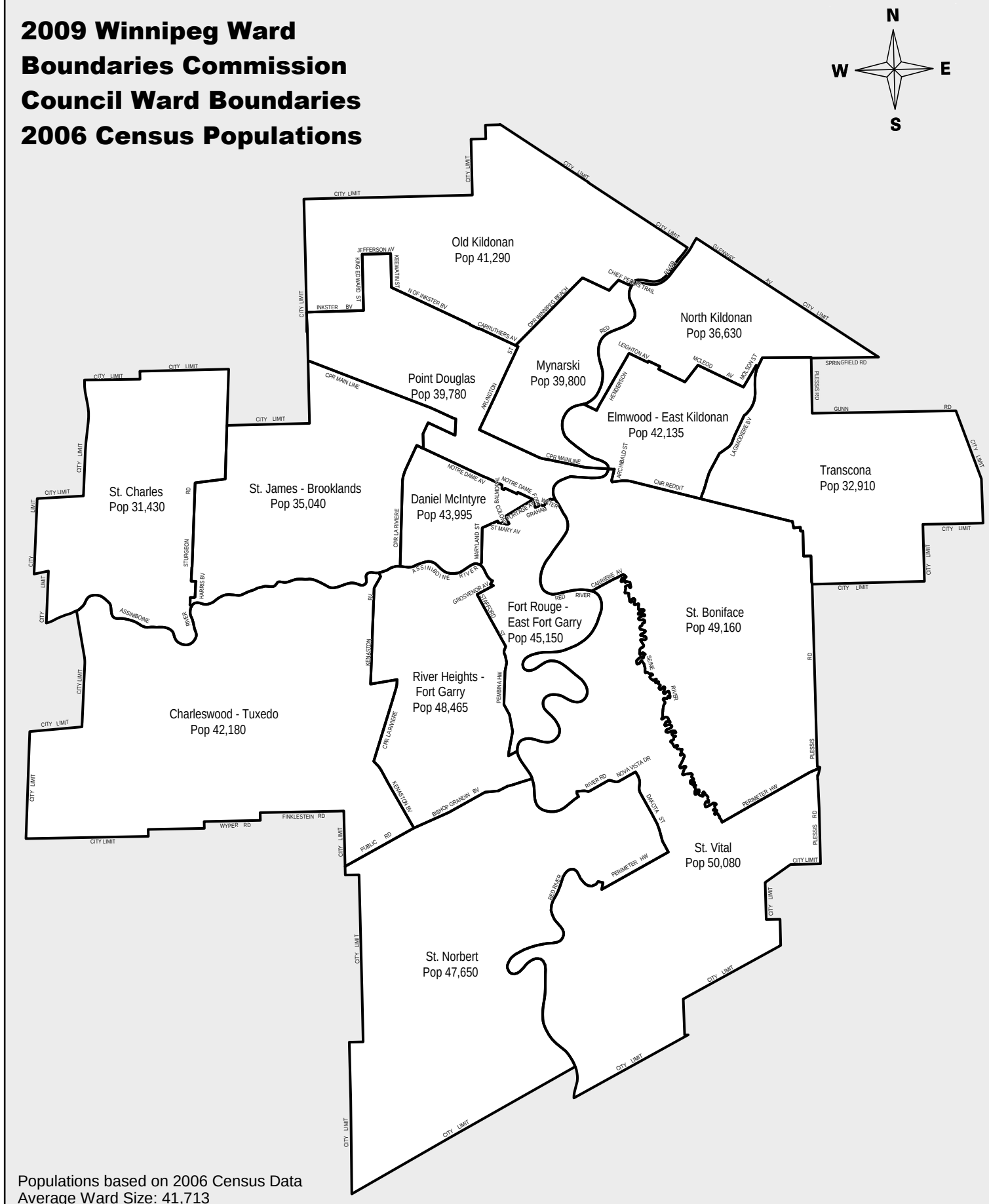
ACKNOWLEDGEMENTS

The Commission wishes to acknowledge all those who took the time to make representation or to make a written submission. This information assisted the Commission greatly in its deliberations and in the creation of its reports.

The Commission also gratefully acknowledges the assistance of its technical advisors and all those other who assisted in the undertaking of the public hearings and in the preparation of the Draft and Final Reports. In particular, the Commission wishes to express its appreciation to Bob MacCallum, Coordinator, 2009 Winnipeg Wards Boundaries Commission, Denise Laporte-Dawes and Nicole Gratton for providing simultaneous French Translation at the public hearings and the following City of Winnipeg staff: André Lederer, Project Leader in GIS Solutions area of the Corporate Support Services Department; Majella Boissonneault and the staff in the Translation and Interpretation Services Branch of the Corporate Support Services Department; Rick Enns, David Houle and the staff in the Land Information Services Branch of the Planning, Property and Development Department; Danielle Caron, Emma Gallardo, Carlos Gameiro, Krista Kunz, Josie Marques, Kathy Nuytten, Marc Pittet, Andrew Poitras, Jennifer Ridge and Fred Young of the City Clerk's Department.

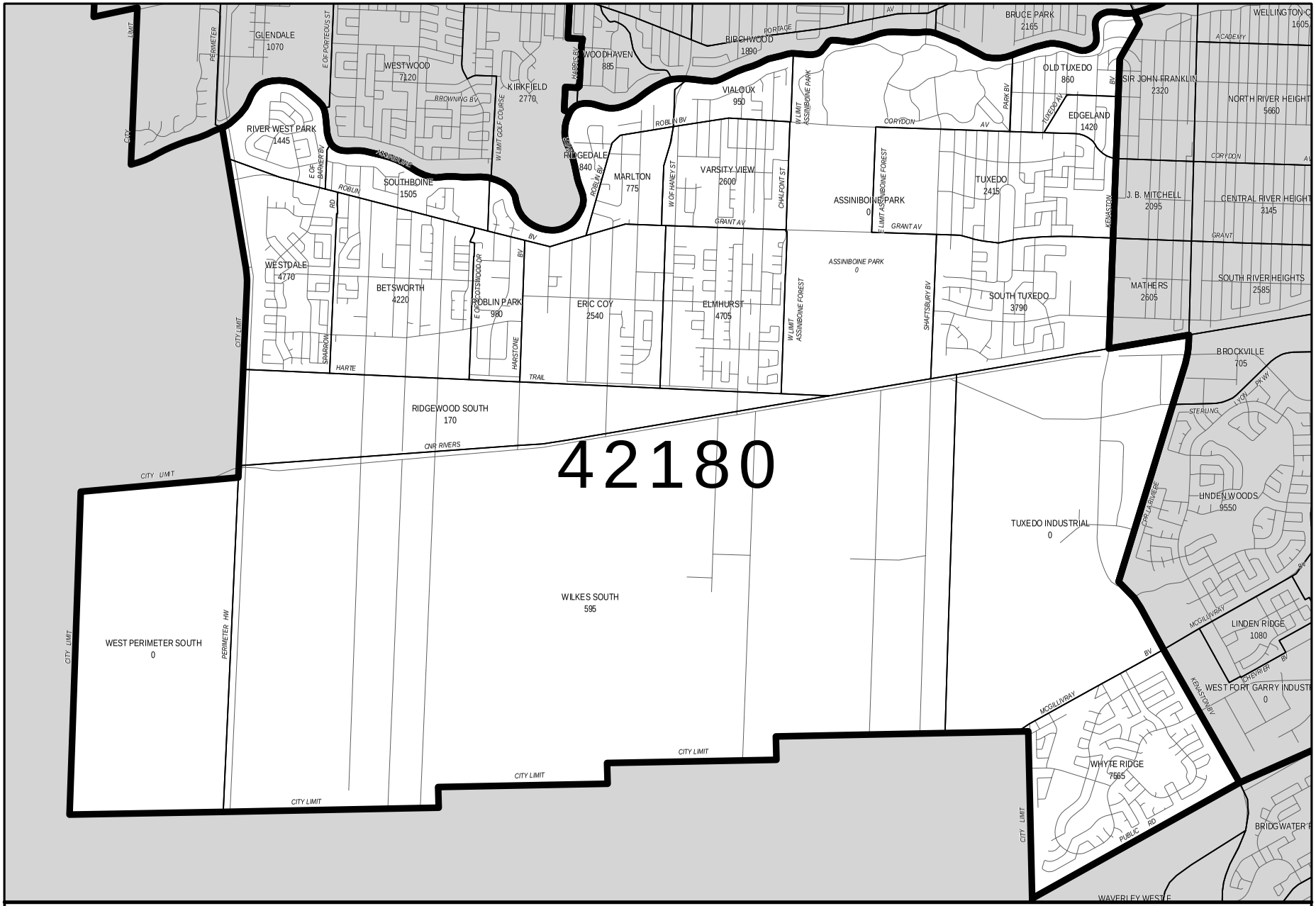
Appendix A
City and Council Ward Boundary Maps

2009 Winnipeg Ward Boundaries Commission Council Ward Boundaries 2006 Census Populations



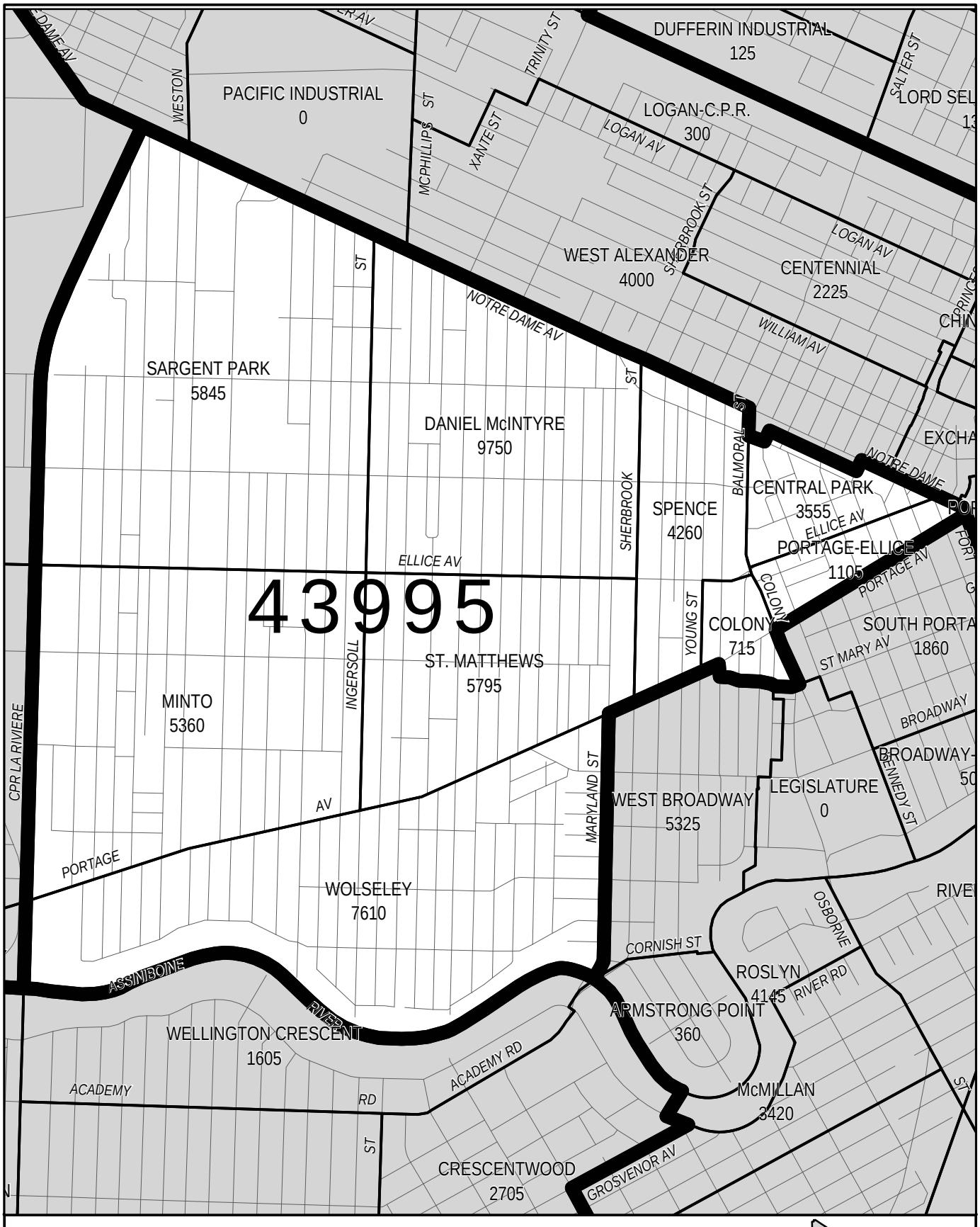
Populations based on 2006 Census Data
Average Ward Size: 41,713
Maximum (Average + 25%): 52,141
Minimum (Average - 25%): 31,285

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Kilometers



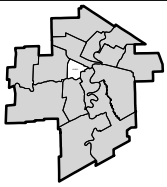
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PLANNING, PROPERTY & DEVELOPMENT DEPT.
LAND INFORMATION SERVICES

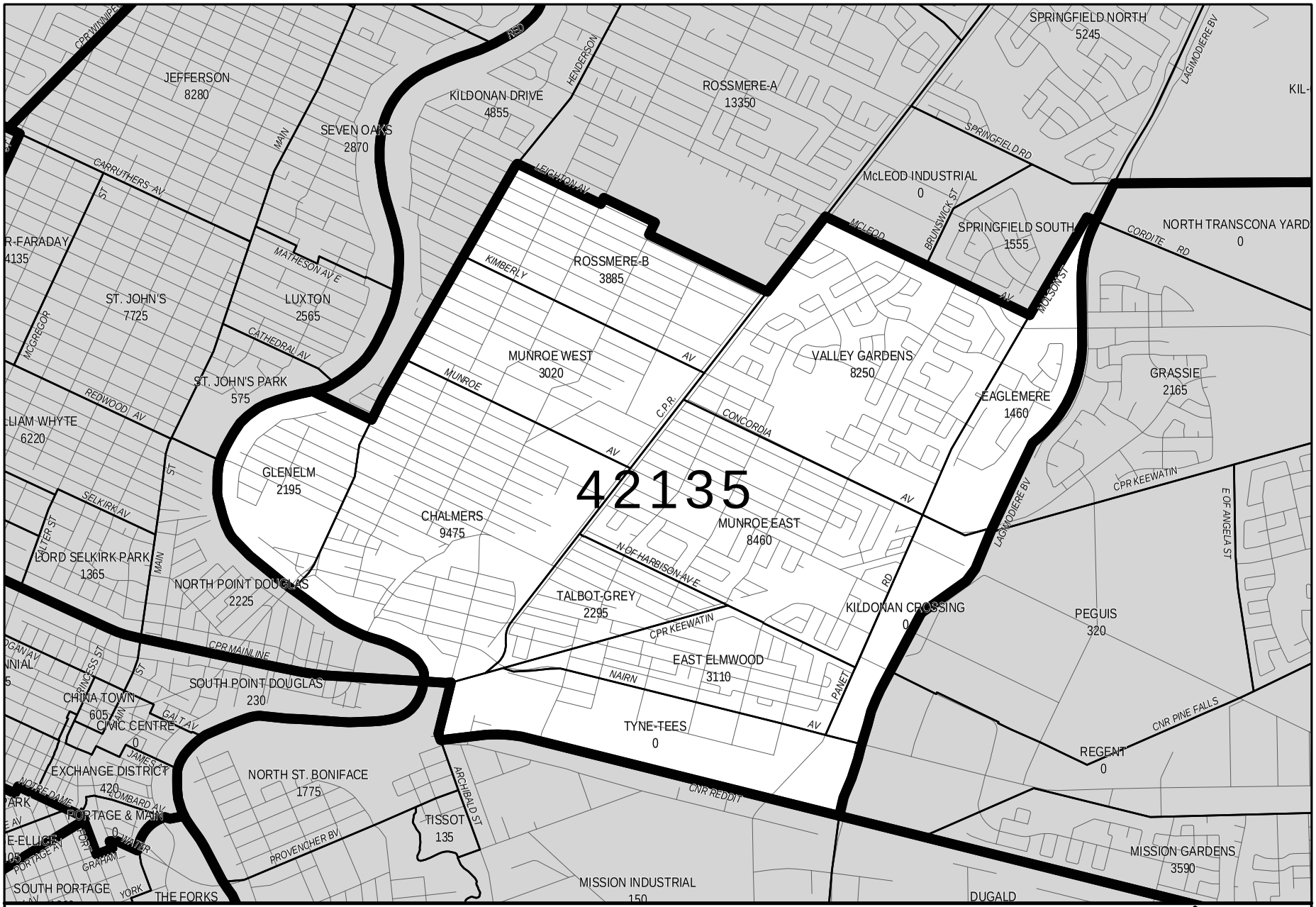
Charleswood-Tuxedo Ward
2009 Winnipeg Ward Boundaries Commission
Existing Neighbourhood Boundaries 2006 Census Populations

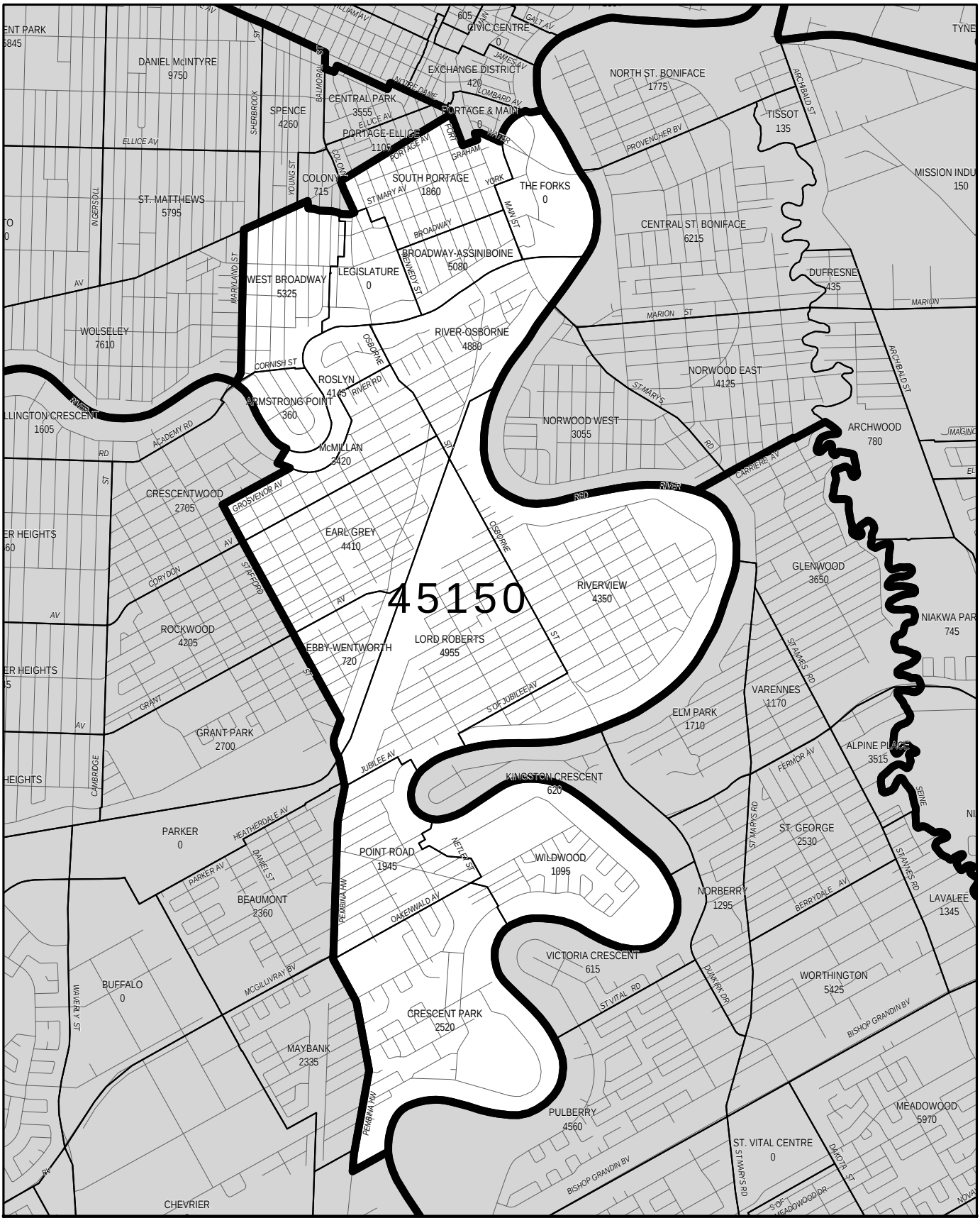


CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
LAND INFORMATION SERVICES

Daniel McIntyre Ward
2009 Winnipeg Ward
Boundaries Commission
Existing Neighbourhood Boundaries
2006 Census Populations

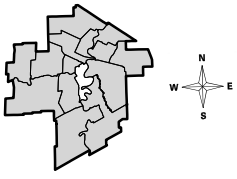



42135
JEFFERSON
8280
SEVEN OAKS
2870
KILDONAN DRIVE
4855
ROSSMERE-A
13350
SPRINGFIELD NORTH
5245
McLEOD INDUSTRIAL
0
SPRINGFIELD SOUTH
1555
NORTH TRANSCONA YARD
0
ROSSMERE-B
3885
ST. JOHN'S
7725
LUXTON
2565
MUNROE WEST
3020
VALLEY GARDENS
8250
GRASSIE
2165
EAGLEMERE
1460
ST. JOHN'S PARK
575
GLENELM
2195
CHALMERS
9475
MUNROE EAST
8460
LORD SELKIRK PARK
1365
NORTH POINT DOUGLAS
2225
TALBOT-GREY
2295
KILDONAN CROSSING
0
PEGUIS
320
EAST ELMWOOD
3110
SOUTH POINT DOUGLAS
230
CHINA TOWN
605
CIVIC CENTRE
0
TYNE-TEES
0
REGENT
0
EXCHANGE DISTRICT
420
NORTH ST. BONIFACE
1775
PORTAGE & MAIN
0
TISSOT
135
MISSION GARDENS
3590
MISSION INDUSTRIAL
150
SOUTH PORTAGE
THE FORKS
DUGALD
MAIN
HENDERSON
LAGIMODIERE BV
SPRINGFIELD RD
LEIGHTON AV
BRUNSWICK ST
MCLEOD AV
CORDITE RD
MOLSON ST
KIMBERLY AV
MATHESON AV E
CARRUTHERS AV
MCGREGOR ST
CATHEDRAL AV
REDWOOD AV
MUNROE AV
C.P.R.
CONCORDIA AV
SELKIRK AV
WALTER ST
CPR KEEWATIN
E OF ANGELA ST
N OF HARBISON AVE
RD
CPR MAINLINE
PRINCESS ST
GALT AV
NAIRN AV
PANET RD
CNR PINE FALLS
JAMES AV
NOTRE DAME AV
LOMBARD AV
ARCHIBALD ST
CNR REDDIT
PROVENCHER BV
PORTAGE AV
GRAHAM AV
YORK AV
WATER ST
CITY OF WINNIPEG
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LAND INFORMATION SERVICES
Elmwood - East Kildonan Ward
2009 Winnipeg Ward Boundaries Commission
Existing Neighbourhood Boundaries 2006 Census Populations
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CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
LAND INFORMATION SERVICES

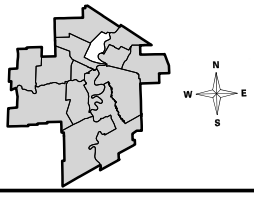
Fort Rouge - East Fort Garry Ward
2009 Winnipeg Ward
Boundaries Commission
Existing Neighbourhood Boundaries
2006 Census Populations

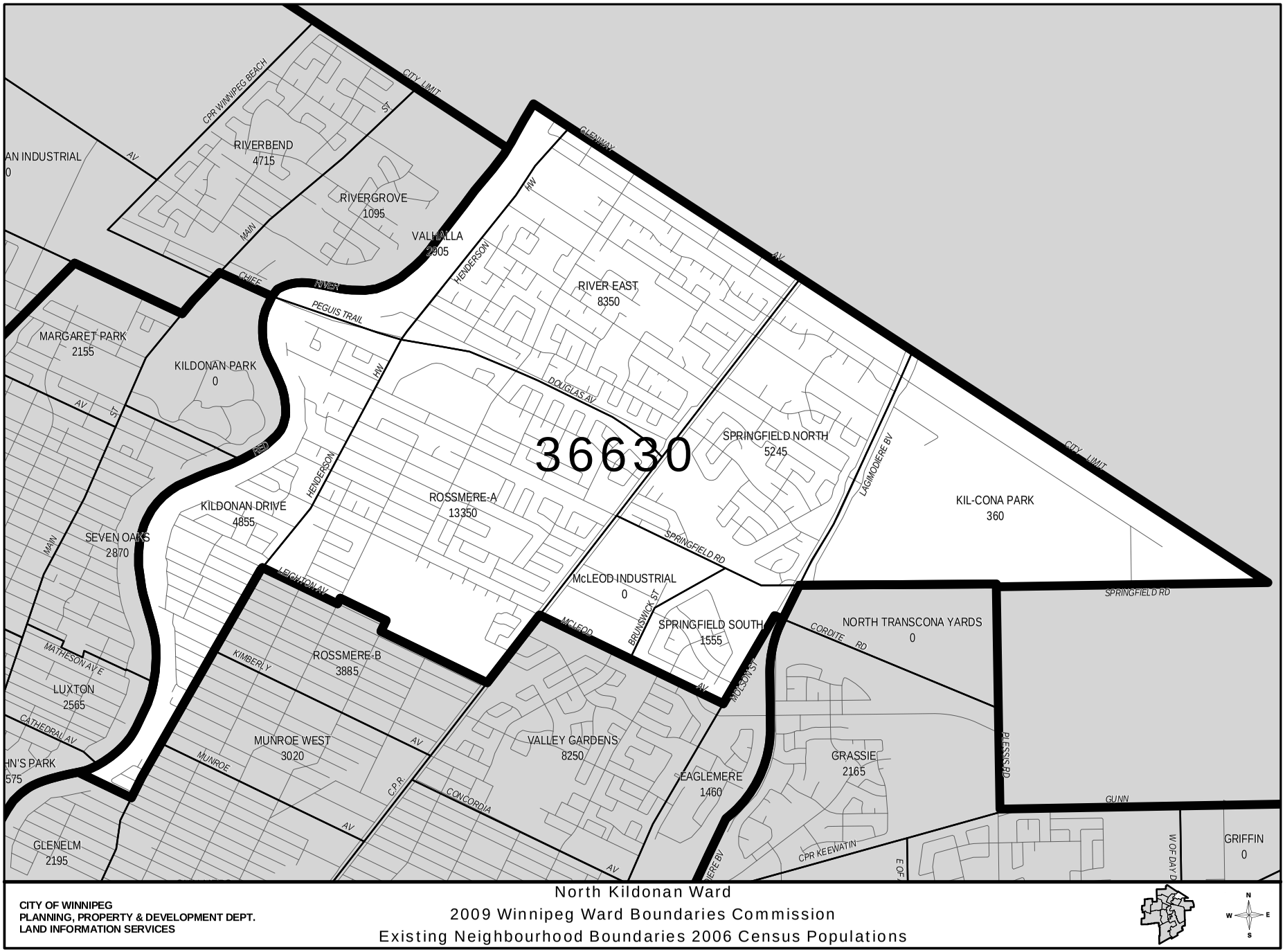




CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
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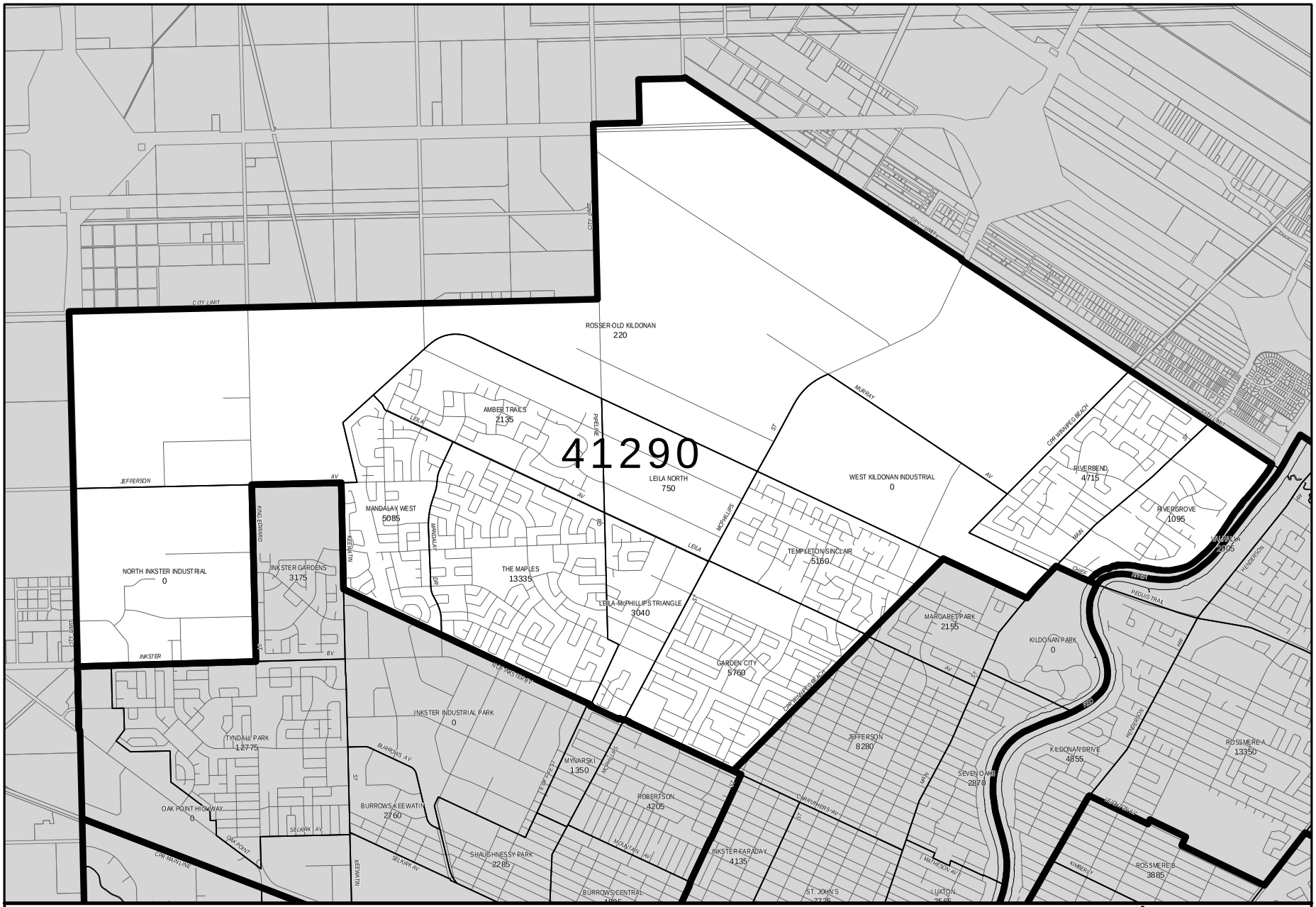
Mynarski Ward
2009 Winnipeg Ward
Boundaries Commission
Existing Neighbourhood Boundaries
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North Kildonan Ward
2009 Winnipeg Ward Boundaries Commission
Existing Neighbourhood Boundaries 2006 Census Populations



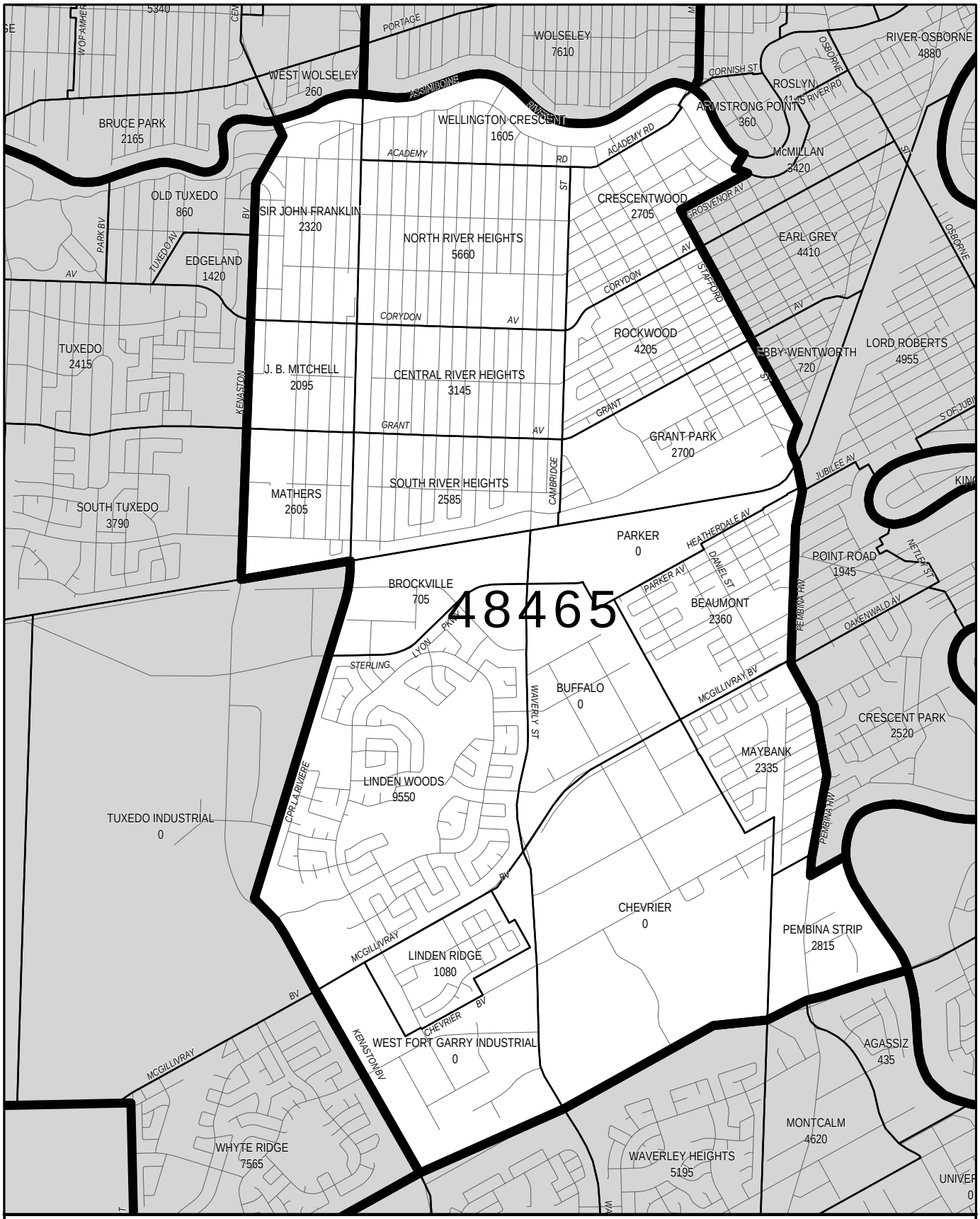
CITY OF WINNIPEG
PLANNING, PROPERTY & DEVELOPMENT DEPT.
LAND INFORMATION SERVICES

Old Kildonan Ward
2009 Winnipeg Ward Boundaries Commission
Existing Neighbourhood Boundaries 2006 Census Populations



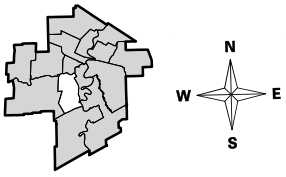
CITY OF WINNIPEG
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LAND INFORMATION SERVICES

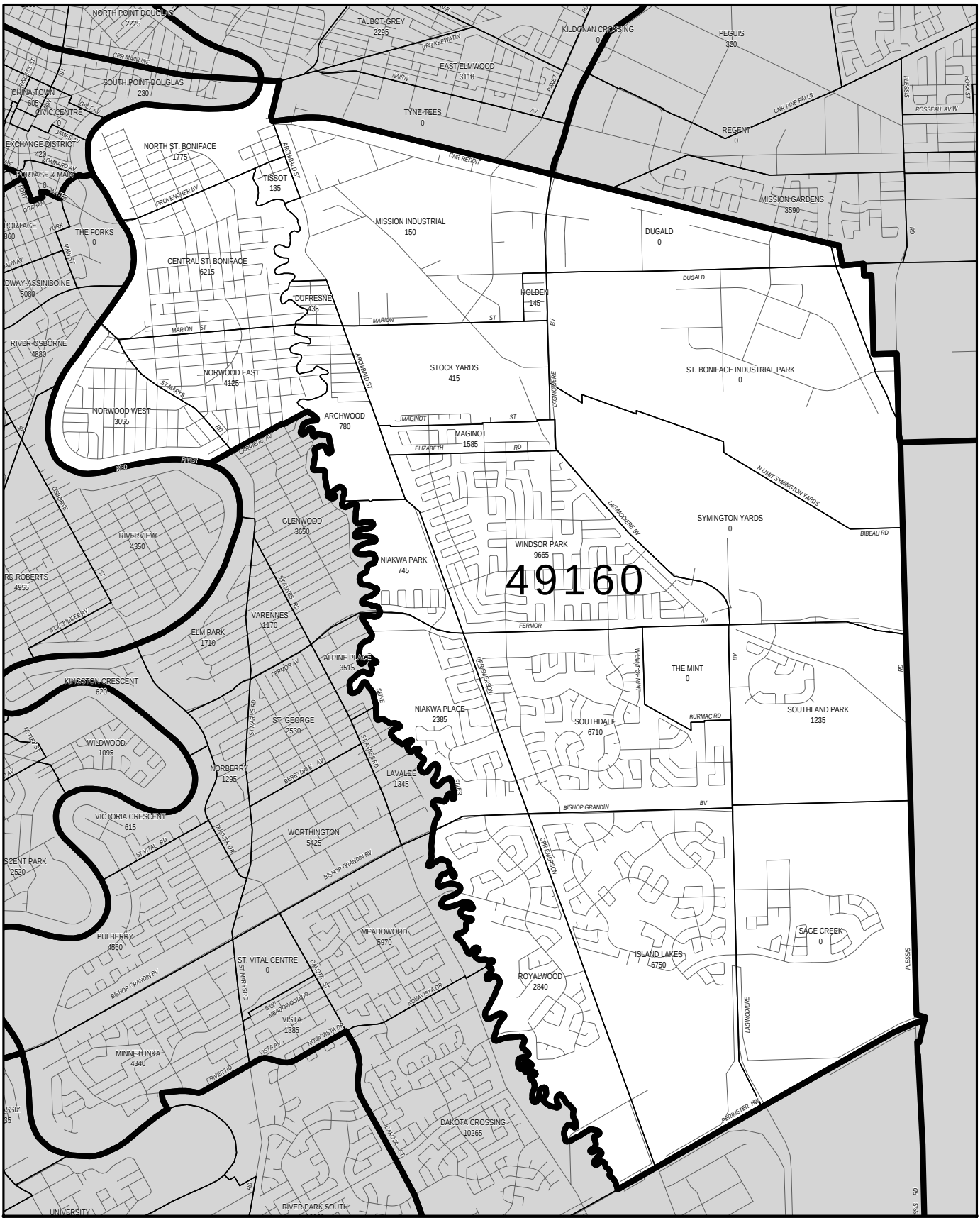
Point Douglas Ward
2009 Winnipeg Ward Boundaries Commission
Existing Neighbourhood Boundaries 2006 Census Populations



CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
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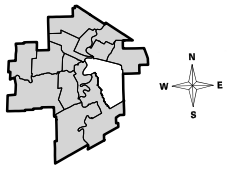
River Heights-Fort Garry Ward
2009 Winnipeg Ward
Boundaries Commission
Existing Neighbourhood Boundaries
2006 Census Populations

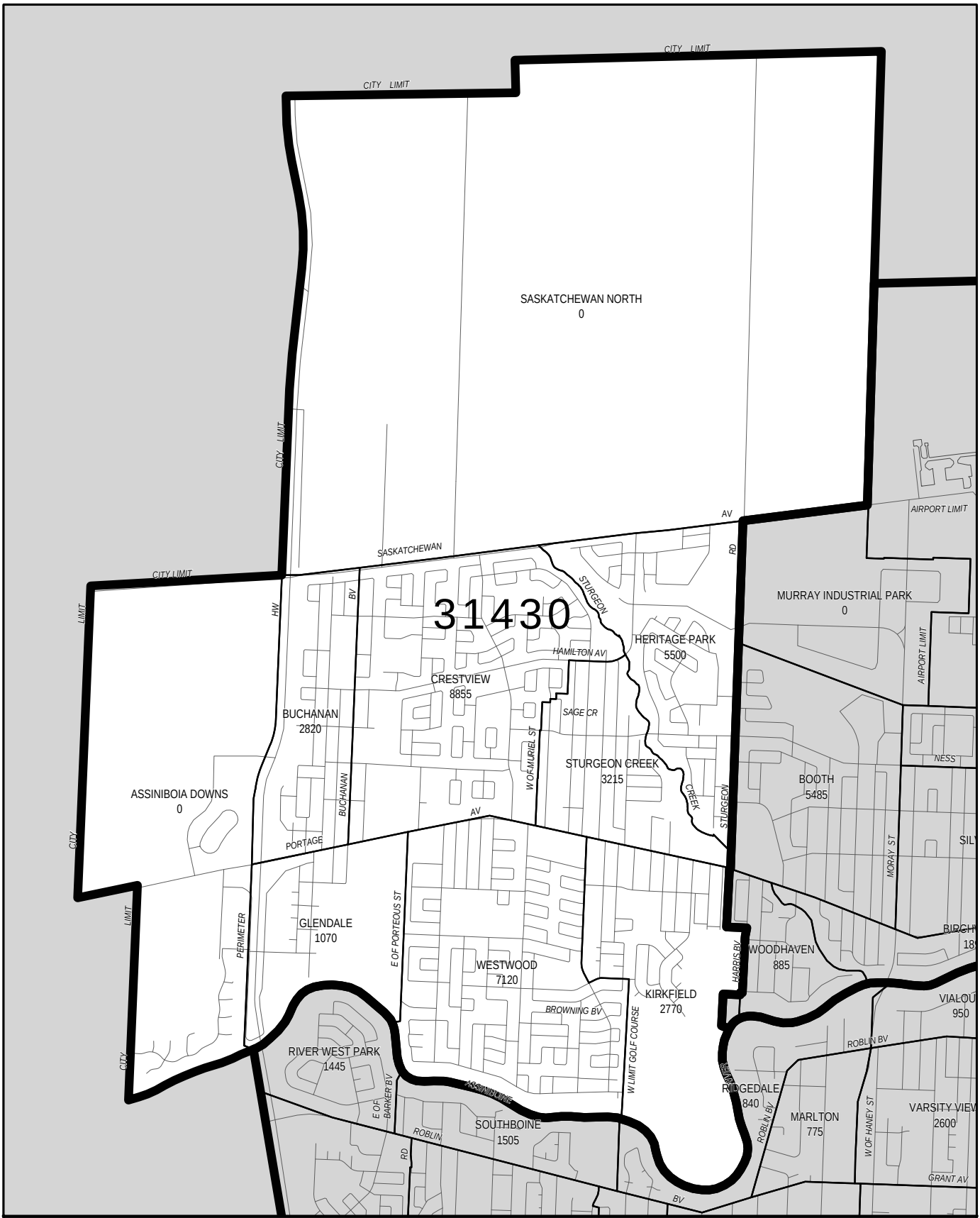




CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
LAND INFORMATION SERVICES

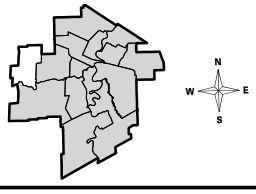
St. Boniface Ward
2009 Winnipeg Ward
Boundaries Commission
Existing Neighbourhood Boundaries
2006 Census Populations

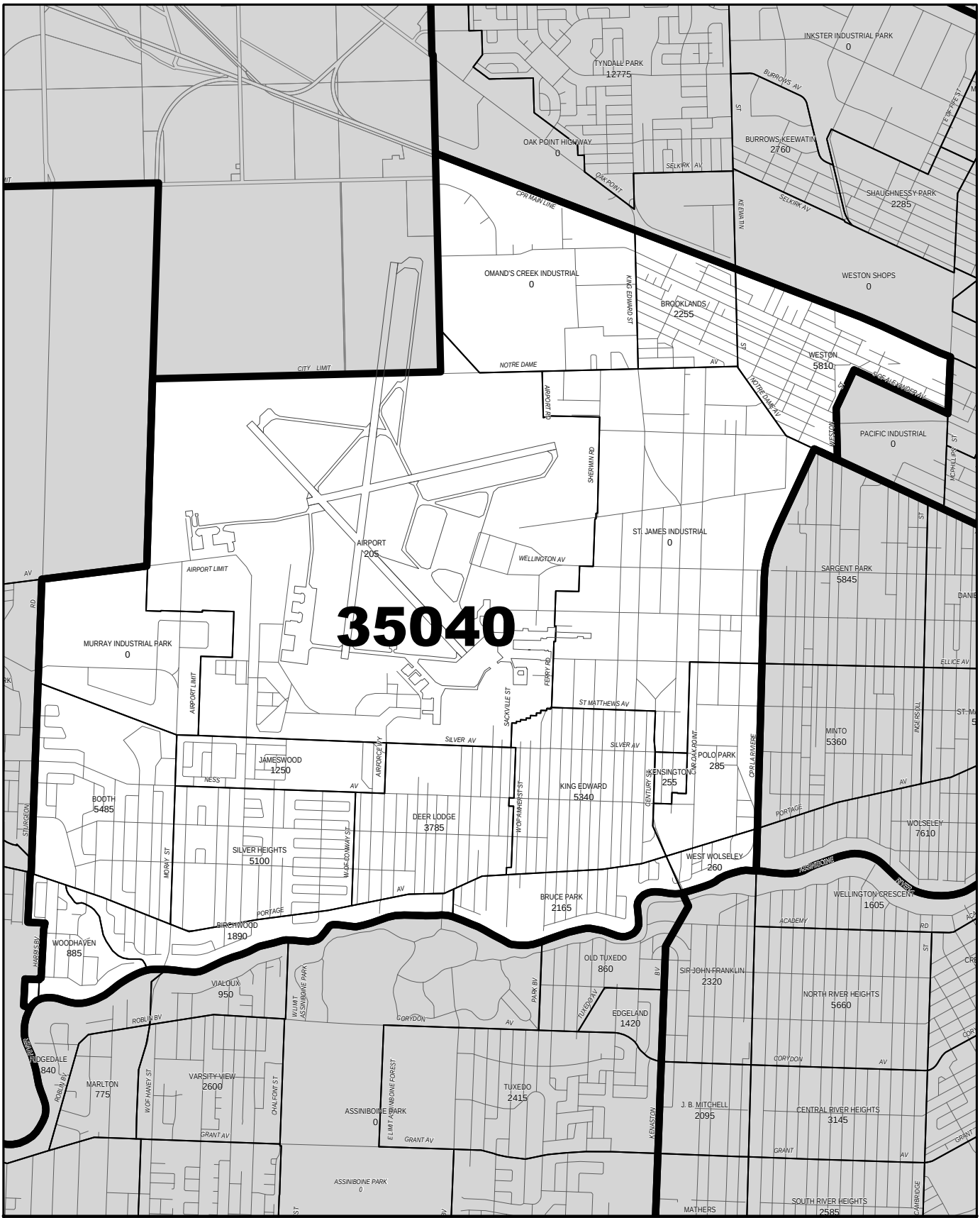




CITY OF WINNIPEG
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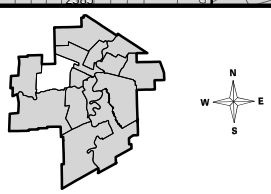
St. Charles Ward
2009 Winnipeg Ward
Boundaries Commission
Existing Neighbourhood Boundaries
2006 Census Populations

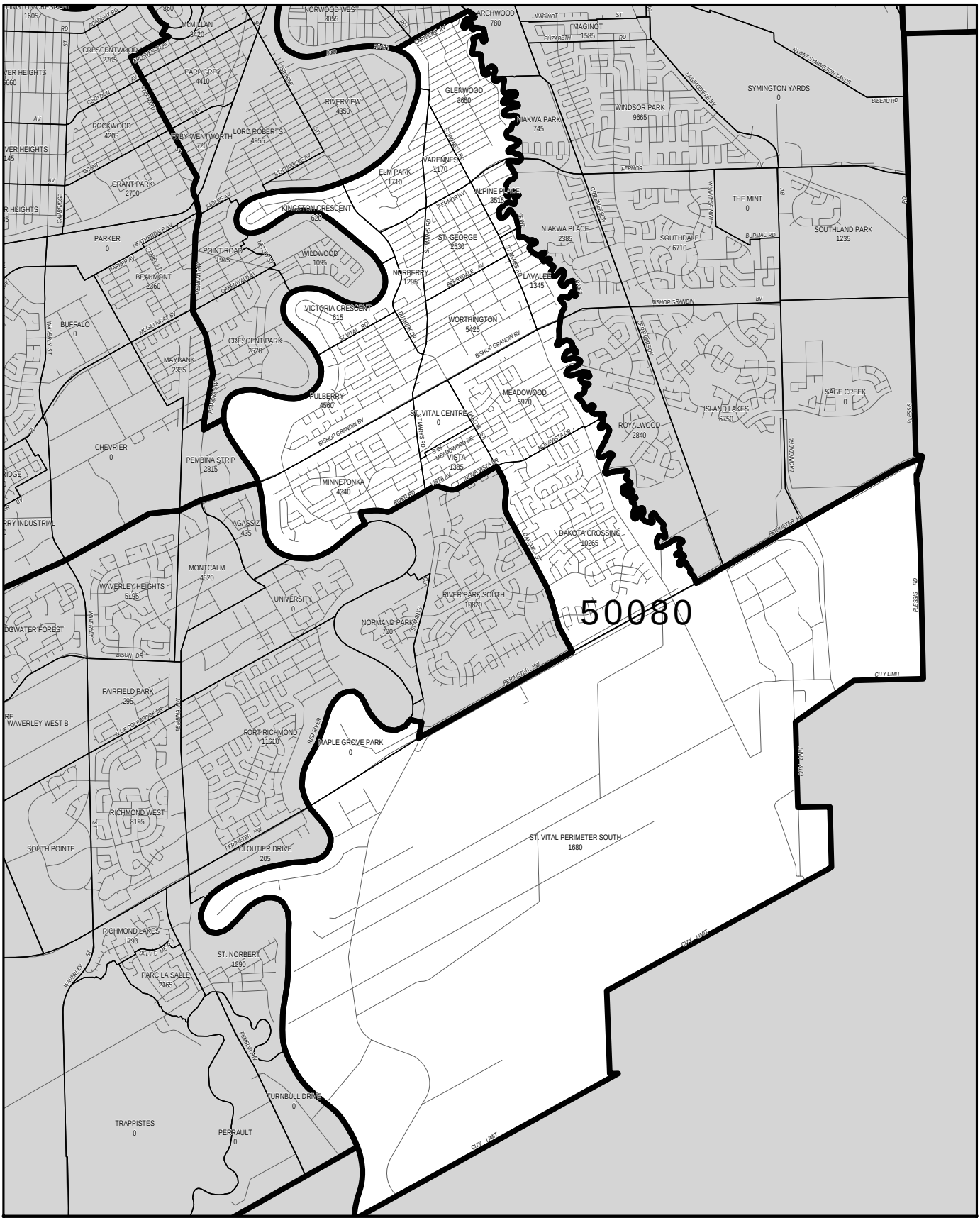


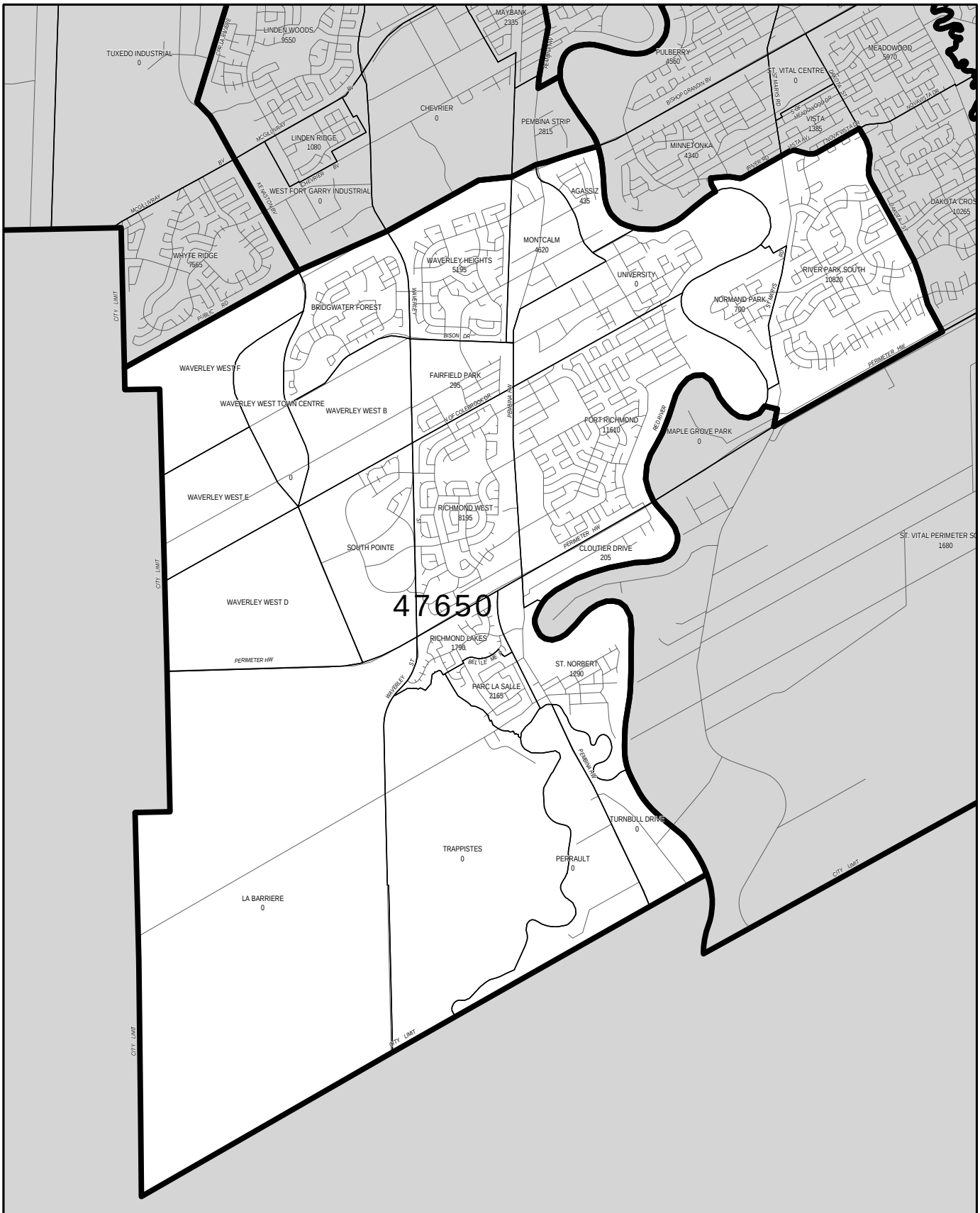


CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
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St. James-Brooklands Ward
2009 Winnipeg Ward
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Existing Neighbourhood Boundaries
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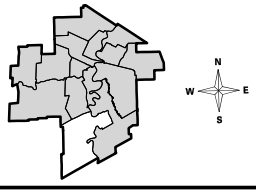


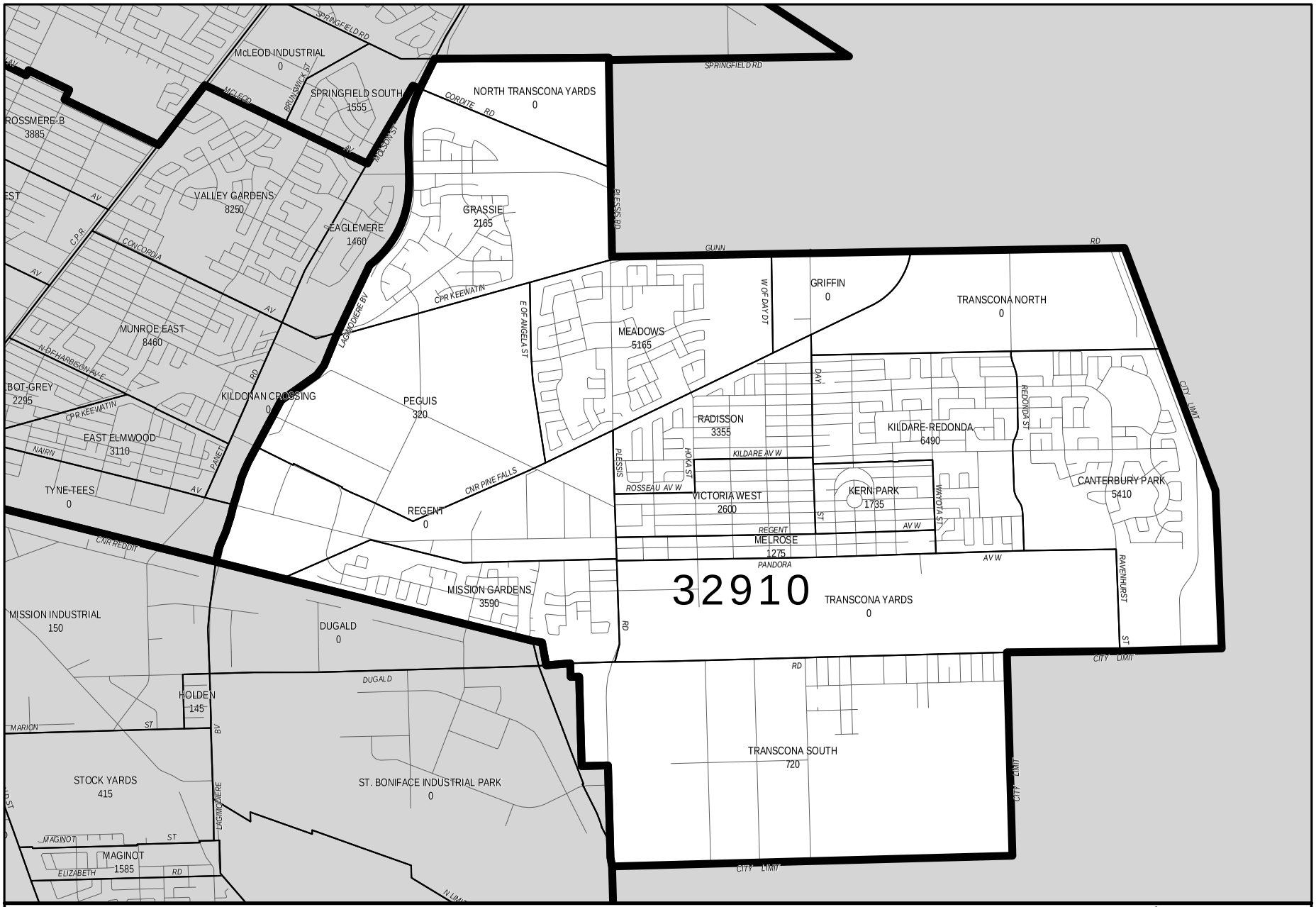

50080
NORWOOD WEST 3055
ARCHWOOD 780
MAGINOT 1585
SYMINGTON YARDS 0
WINDSOR PARK 9665
NIAKWA PARK 745
GLENWOOD 3650
RIVERVIEW 4350
CRESCENTWOOD 2705
EARL GREY 4410
ROCKWOOD 4205
LORD ROBERTS 4955
GRANT PARK 2700
ELM PARK 1710
VARENNES 1170
ALPINE PLACE 3515
KINGSTON CRESCENT 620
PARKER 0
POINT ROAD 1945
WILDWOOD 1095
ST. GEORGE 2530
NORBERRY 1295
NIAKWA PLACE 2385
SOUTHDALE 6710
THE MINT 0
SOUTHLAND PARK 1235
LAVALEE 1345
BEAUMONT 2360
BUFFALO 0
VICTORIA CRESCENT 615
WORTHINGTON 5425
CRESCENT PARK 2520
MAYBANK 2335
PULBERRY 4560
MEADOWOOD 5970
ST. VITAL CENTRE 0
SAGE CREEK 0
ISLAND LAKES 6750
ROYALWOOD 2840
CHEVRIER 0
PEMBINA STRIP 2815
VISTA 1385
MINNETONKA 4340
AGASSIZ 435
DAKOTA CROSSING 10265
MONTCALM 4620
WAVERLEY HEIGHTS 5195
UNIVERSITY 0
RIVER PARK SOUTH 10820
NORMAND PARK 700
FAIRFIELD PARK 295
WAVERLEY WEST B
FORT RICHMOND 11610
MAPLE GROVE PARK 0
RICHMOND WEST 8195
SOUTH POINTE
CLOUTIER DRIVE 205
ST. VITAL PERIMETER SOUTH 1680
RICHMOND LAKES 1790
ST. NORBERT 1290
PARC LA SALLE 2165
TURNBULL DRIVE 0
TRAPPISTES 0
PERRAULT 0
CITY LIMIT
PERIMETER HWY
BISHOP GRANDIN BV
ST. VITAL RD
DUGAS RD
FERMOR AV
LAGIMODIERE BV
PLESSIS RD
BIBEAU RD
BURMAC RD
MARION ST
ARCHIBALD ST
DE GRANDPRE
DE COURCELLES
DE LA VERENDRYE
DE LA SEIGNEURIE
DE LA VIOLETTE
DE LA CHEVROTIERE
DE LA GAUCHETIERE
DE LA CHAUDIERE
DE LA CHESNAYE
DE LA CHAPELLE
DE LA CHAMPAGNE
DE LA CHAUSSEE
DE LA CHAMBRE
DE LA CHAMPLAIN
DE LA CHAUMIERE
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St. Norbert Ward
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Existing Neighbourhood Boundaries 2006 Census Populations

Appendix B

Council Ward Names
(in alphabetical order)

Charleswood – Tuxedo

Daniel McIntyre

Elmwood - East Kildonan

Fort Rouge - East Fort Garry

Mynarski

North Kildonan

Old Kildonan

Point Douglas

River Heights - Fort Garry

St. Boniface

St. Charles

St. James - Brooklands

St. Norbert

St. Vital

Transcona

Appendix C
Descriptions of Council Ward Boundaries

Charleswood – Tuxedo Ward

Commence at City limit (Perimeter Hwy. and Assinboine River)
E. on Assiniboine River to Kenaston Blvd.
S. on Kenaston Blvd. to CNR Rivers
E. on CNR Rivers to CPR Lariviere
S. on CPR Lariviere to Kenaston Blvd.
S. on Kenaston Blvd. to S. limit Public Road Plan 9466
W. on S. limit Public Road Plan 9466 to City limit (at Brady Rd.)
N. along and following City limit to point of commencement.

Daniel McIntyre Ward

Commence at CPR La Riviere and Notre Dame Ave.
E. on Notre Dame Ave. to Balmoral St.
S. on Balmoral St. to Cumberland Ave.
E. on Cumberland Ave. to W. limit Lot 51 Block 4 Plan 129
N. on W. limit Lot 51 Block 4 Plan 129 to lane S. of Notre Dame Ave.
E. on lane S. of Notre Dame Ave. to Hargrave St.
N. on Hargrave St. to Notre Dame Ave.
E. on Notre Dame Ave. to Portage Ave.
W. on Portage Ave. to Memorial Blvd.
S. on Memorial Blvd. to St. Mary Ave.
W. on St. Mary Ave. to Portage Ave.
W. on Portage Ave. to Maryland St.
S. on Maryland St. to Assiniboine River
W. on Assiniboine River to CPR La Riviere
N. on CPR La Riviere to point of commencement.

Elmwood – East Kildonan Ward

Commence at Red River and S. limit Lot 9 Plan 4606 (S. of Bredin Dr.)
E. on S. limit Lot 9 Plan 4606 to Henderson Hwy.
N. on Henderson Hwy. to Leighton Ave.
E. on Leighton Ave. to Roch St.
N. on Roch St. to lane N. of Leighton Ave.
E. on lane N. of Leighton Ave. to Watt St.
S. on Watt St. to rear lot line N. of Roberta Ave.
E. on rear lot line N. of Roberta Ave. to former CPR Plan 78
N. on former CPR Plan 78 to McLeod Ave.
E. on McLeod Ave. to Molson St.
N. on Molson St. to Lagimodiere Blvd. (at Cordite Rd.)
S. on Lagimodiere Blvd. to CNR Reddit
W. on CNR Reddit to Archibald St.
N. on Archibald St. to CPR Main Line
W. on CPR Main Line to Red River
N. on Red River to point of commencement.

Fort Rouge – East Fort Garry Ward
Commence at Portage Ave. and Memorial Blvd.
E. on Portage Ave. to Fort St.
S. on Fort St. to Graham Ave.
E. on Graham Ave. to Main St.
N. on Main St. to William Stephenson Way
E. on William Stephenson Way to CNR Main Line
N. on CNR Main Line to Lombard Ave.
E. on Lombard Ave. to Red River
S. on Red River to S. limit Plan 35795
W. on S. limit Plan 35795 to Pembina Hwy.
N. on Pembina Hwy to Stafford St.
N. on Stafford St. to Grosvenor Ave.
E. on Grosvenor Ave. to Wellington Cresc.
N. on Wellington Cresc. to W. limit Parcel A, Plan 19453
N. on W. limit Parcel A Plan 19453 to Assiniboine River
N. on Assiniboine River to Maryland St.
N. on Maryland St. to Portage Ave.
E. on Portage Ave. to St. Mary Ave.
E. on St. Mary Ave. to Memorial Blvd.
N. on Memorial Blvd. to point of commencement.

Mynarski Ward
Commencing at CPR Winnipeg Beach and Bergen Cut-off (Plan 2417)
E. on Bergen Cut-off (Plan 2417) to Main St.
N. on Main St. to Chief Peguis Tr.
E. on Chief Peguis Tr. to Red River
S. on Red River to CPR Main Line
W. on CPR Main Line to Arlington St.
N. on Arlington St. to Carruthers Ave.
W. on Carruthers Ave. to CPR Winnipeg Beach
N. on CPR Winnipeg Beach to point of commencement.

North Kildonan Ward
Commence at Red River and City limit (Glenway Ave.)
E. on City limit to Springfield Rd.
W. on Springfield Rd. to Lagimodiere Blvd.
S. on Lagimodiere Blvd. and Molson St. to McLeod Ave.
W. on McLeod Ave. to former CPR Plan 78
S. on former CPR Plan 78 to rear lot line N. of Roberta Ave.
W. on rear lot line N. of Roberta Ave. to Watt St.
N. on Watt St. to lane N. of Leighton Ave.
W. on lane N. of Leighton Ave. to Roch St.
S. on Roch St. to Leighton Ave.
W. on Leighton Ave. to Henderson Hwy.
S. on Henderson Hwy. to S. limit Lot 9 Plan 4606 (S. of Bredin Dr.)
W. on S. limit Lot 9 Plan 4606 to Red River
N. on Red River to point of commencement.

Old Kildonan Ward
Commence at City Limit (Mollard Rd. and Brookside Blvd)
E. along and following City limit to Red River
S. on Red River to Chief Peguis Tr.
W. on Chief Peguis Tr. to Main St.
S. on Main St. to Bergen Cut-off (Plan 2417)
W. on Bergen Cut-off (Plan 2417) to CPR Winnipeg Beach.
S. on CPR Winnipeg Beach to Carruthers Ave.
W. on Carruthers Ave. and N. limit Parcel A Plan 22424 to McPhillips St.
S. on McPhillips St. to N. limit Lot 29 Plan 24707
W. on N. limit Lot 29 Plan 24707 to W. limit Lot 29 Plan 24707
S. on W. limit Lots 29 and 30 Plan 24707 to lane N. of Lansdowne Ave.
W. on Lane N. of Lansdowne Ave. to W. limit Lot 23 Block 1 Plan 21007
N. on W. limit Lot 23 Block 1 Plan 21007 to S. limit Lot 2 Block 14 Plan 10512
W. on S. limit Lots 1 and 2 Block 14 Plan 10512 and their straight production W. to Keewatin St.
N. on Keewatin St. to Dr. Jose Rizal Way
N. on Dr. Jose Rizal Way to Jefferson Ave.
W. on Jefferson Ave. to King Edward St.
S. on King Edward St to Inkster Blvd.
W. on Inkster Blvd. to City limit
N. along and following City limit to point of commencement.

Point Douglas Ward
Commence at City limit and Inkster Blvd.
E. on Inkster Blvd. to King Edward St.
N. on King Edward St. to Jefferson Ave.
E. on Jefferson Ave. to Dr. Jose Rizal Way
S. on Dr. Jose Rizal Way to Keewatin St.
S. on Keewatin St. to N. limit Lot 11 Plan 10459
E. on N. limit Lots 11, 12 and 13 C Plan 10459 and their straight production to the W. limit Lot 23 Block 1 Plan 21007
S. on W. limit Lot 23 Block 1 Plan 21007 to lane N. of Lansdowne Ave.
E. on Lane N. of Lansdowne Ave. to W. limit Lot 30 Plan 24707
N. on W. limit Lots 29 and 30 Plan 24707 to N. limit Lot 29 Plan 24707
E. on N. limit Lot 29 Plan 24707 to McPhillips St.
N. on McPhillips St. to N. limit Parcel A Plan 22424
E. on N. limit Parcel A Plan 22424 to Carruthers Ave.
E. on Carruthers Ave. to Arlington St.
S. on Arlington St. to CPR Main Line
E. on CPR Main Line to Red River
S. on Red River to Lombard Ave.
W. on Lombard Ave. to CNR Main Line
S. on CNR Main Line to William Stephenson Way
W. on William Stephenson Way to Main St.
S. on Main St. to Graham Ave.
W. on Graham Ave. to Fort St.
N. on Fort St. to Notre Dame Ave.
W. on Notre Dame Ave. to Hargrave St.
S. on Hargrave St. to lane S. of Notre Dame Ave.

Point Douglas Ward (continued from previous page)

W. on lane S. of Notre Dame Ave. to W. limit Lot 51 Block 4 Plan 129
S. on W. limit Lot 51 Block 4 Plan 129 to Cumberland Ave.
W. on Cumberland Ave. to Balmoral St.
N. on Balmoral St. to Notre Dame Ave.
W. on Notre Dame Ave. to Weston St.
N. on Weston St. to the lane S. of Alexander Av.
E. on the lane S. of Alexander Av. to McPhillips St.
N. on McPhillips St. to CPR Main Line
W. on CPR Main Line to City Limit
N. on City limit to point of commencement.

River Heights – Fort Garry Ward
Commence at Assiniboine River and Kenaston Blvd.
E. on Assiniboine River to W. limit Parcel A Plan 19453
S. on W. limit Parcel A Plan 19453 to Wellington Cresc.
S. on Wellington Cresc. to Grosvenor Ave.
W. on Grosvenor Ave. to Stafford St.
S. on Stafford St. to Pembina Hwy.
S. on Pembina Hwy. to S. limit Plan 35795
E. on S. limit Plan 35795 to Red River
S. on Red River to Bishop Grandin Blvd.
W. on Bishop Grandin Blvd. to Kenaston Blvd.
N. on Kenaston Blvd. to CPR Lariviere
N. on CPR Lariviere to CNR Main Line
W. on CNR Main Line to Kenaston Blvd.
N. on Kenaston Blvd. to point of commencement.

St. Boniface Ward
Commence at Red River and CPR Main Line
E. on CPR Main Line to Archibald St.
S. on Archibald St. to CNR Reddit
E. on CNR Reddit to E. limit Lot 5 Plan 14363
S. on E. limit Lot 5 Plan 14363 to Dugald Rd.
E. on Dugald Rd. to E. limit Block 10 Plan 13723
S. and E. following limits Block 10 Plan 13723 to Plessis Rd.
S. on Plessis Rd. to the Perimeter Hwy.
W. on Perimeter Hwy. to Seine River
N. on Seine River to N. limit The Glen
W. on N. limit The Glen to Youville St.
N. on Youville St. to Carriere Ave.
W. on Carriere Ave. to Red River
N. on Red River to point of commencement.

St. Charles Ward
Commence at City limit (Perimeter Hwy. and Four Mile Rd. N. of Sturgeon Creek)
E. along and following City limit to N. limit Plan 34260 (Airport)
S. on W. limit Plan 34260 (Airport) to Saskatchewan Ave.
W. on Saskatchewan Ave. to Sturgeon Rd.
S. on Sturgeon Rd. to Portage Ave.
W. on Portage Ave. to W. limit Block 1 Plan 5996
S. on W. limit Block 1 Plan 5996 to S. limit Block 1 Plan 5996
E. on S. limit Block 1 Plan 5996 to Harris Blvd.
S. on Harris Blvd. to N. limit Lot 30 Plan 20337 (S. limit Assiniboine Ave.)
W. on N. limit Lot 30 Plan 20337and following the limits of said Lot 30 to Assiniboine River
W. on Assiniboine River to City limit (Camp Manitou Rd.)
N. along and following City limit to point of commencement.

St. James - Brooklands Ward
Commence at City limit (N.W. corner Airport Plan 34260)
E. along and following City limit to CPR Main Line
E. on CPR Main Line to McPhillips St.
S. on to McPhillips St.to the lane S. of Alexander Av.
W. on the lane S. of Alexander Av. to Weston St.
S. on Weston St. to Notre Dame Av.
W. on Notre Dame Ave. to CPR La Riviere
S. on CPR La Riviere to Assiniboine River
W. on Assiniboine River to W. limit Lot 30 Plan 20337
N. on W. limit Lot 30 Plan 20337 and following the limits of said Lot 30 to Harris Blvd.
N. on Harris Blvd. to S. limit Block 1 Plan 5996
W. on S. limit Block 1 Plan 5996 to W. limit Block 1 Plan 5996
N. on W. limit Block 1 Plan 5996 to Portage Ave.
E. on Portage Ave. to Sturgeon Rd.
N. on Sturgeon Rd. to Saskatchewan Ave.
E. on Saskatchewan Ave. to W. limit Plan 34260 (Airport)
N. on W. limit Plan 34260 (Airport) to point of commencement.

St. Norbert Ward
Commence at City limit (Brady Rd.) and S. limit Public Road Plan 9466
E. on S. limit Public Road Plan 9466 to Bishop Grandin Blvd.
E. on Bishop Grandin Blvd. to Red River
S. on Red River to W. limit Public Reserve Plan 14862 (E. of McNulty Pl.)
N. on W. limit Public Reserve Plan 14862 to River Rd.
E. on River Rd. and Novavista Dr. to Dakota St.
S. on Dakota St. to Perimeter Hwy.
W. on Perimeter Hwy. to St. Mary's Rd.
N. on St. Mary's Rd. to N. limit Lot 29 Plan 20411 (Maple Grove Park)
W. on N. limit Lot 29 Plan 20411 to Red River
S. on Red River to City limit
W. along and following City limit to point of commencement.

St. Vital Ward
Commence at Red River and Carriere Ave.
E. on Carriere Ave. to Youville St.
S. on Youville St. to N. limit The Glen
E. on N. limit The Glen to Seine River
S. on Seine River to Perimeter Hwy.
E. on Perimeter Hwy. to City limit
S. along and following City limit to Red River
N. on Red River to N. limit Lot 29 Plan 20411 (Maple Grove Park)
E. on N. limit Lot 29 Plan 20411 to St. Mary's Rd.
S. on St. Mary's Rd. to Perimeter Hwy.
E. on Perimeter Hwy. to Dakota St.
N. on Dakota St. to Novavista Dr.
W. on Novavista Dr. and River Road to W. limit Public Reserve Plan 14862 (E. of McNulty Pl.)
S. on W. limit Public Reserve Plan 14862 to Red River
N. on Red River to point of commencement.

Transcona Ward
Commence at Lagimodiere Blvd. and Springfield Rd.
E. on Springfield Rd. to City limit at Plessis Rd.
S. along and following City limit to return to Plessis Rd. at St. Boniface Rd.
N. on Plessis Rd. to S. limit Lot 5 Plan 9296
W. on S. limit Lot 5 Plan 9296 to E. limit Block 10 Plan 13723
W. and N. following limits Block 10 Plan 13723 to Dugald Rd.
W. on Dugald Rd. to E. limit Lot 5 Plan 14363
N. on E. limit Lot 5 Plan 14363 to CNR Reddit
W. on CNR Reddit to Lagimodiere Blvd.
N. on Lagimodiere Blvd. to point of commencement.

Appendix D
List of Representations and Written Submissions

1. September 29, 2009
Silver Heights Community Centre – 2080 Ness Avenue

Councillor Scott Fielding, St. James – Brooklands Ward
Mr. Craig Johnson, private citizen
Ms Pat Phillips, private citizen
Mr. Fred Morris, private citizen

2. October 1, 2009
Council Chamber – City Hall, 510 Main Street

Councillor Justin Swandel, St. Norbert Ward
Councillor Bill Clement, Charleswood - Tuxedo Ward
Councillor Grant Nordman, St. Charles Ward
Councillor Mike Paktaghan, Point Douglas Ward
Mr. John Kubi, Chairperson, on behalf of the East Kildonan – Transcona Residents Advisory Group
Councillor Jeff Browaty, North Kildonan Ward

3. November 25, 2009
Council Chamber – City Hall, 510 Main Street

Mr. John Kubi, Chairperson, on behalf of the East Kildonan – Transcona Residents Advisory Group
Mr. Ron Keller, private citizen
Mr. Fred Morris, private citizen
Mr. Ross Eadie, private citizen
Mr. Richard Gagnon, private citizen

4. Written Submissions
Written submissions were presented to the Commission outside of the public hearings. These submissions came from the following individuals and organizations:

Councillor Gord Steeves, St. Vital Ward
Councillor Harvey Smith, Daniel McIntyre Ward
Councillor Jenny Gerbasi, Fort Rouge - East Fort Garry Ward
Mr. Richard Gagnon, private citizen