Minute No. 121
Report – Standing Policy Committee on Protection and Community Services – November 30, 2009

Item No. 1 **LiveSAFE in Winnipeg - An Interconnected Crime Prevention Strategy**
eFile GF-2

COUNCIL DECISION:

Council concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and adopted the following:

1. That, as per the intent of the LiveSAFE Interconnected Crime Prevention Strategy adopted by Council in 2008, the City of Winnipeg continue to work in partnership in an intersectoral approach to crime prevention together with other levels of government, business, not-for-profit and community organizations and citizens within Winnipeg.

2. That the City of Winnipeg continue to take an active role in those public service areas within its mandate that relate to crime prevention through social development, such as recreation and library services, as well as with the Winnipeg Police Service.

3. That the City of Winnipeg commit to providing a leadership role on crime prevention through social development in two specific action themes as identified in Appendix B - Proposed Community Action Themes on Crime Prevention, and within existing resources, as follows:

    A. The community and the Winnipeg Police Service work closely together in neighbourhoods using a preventive approach resulting in reduced crime and disorder with the goal of achieving equality of safety throughout the City.

    B. Building community capacity to develop resiliency in youth, children and families by focusing on recreation.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Standing Policy Committee on Protection and Community Services – November 30, 2009

DECISION MAKING HISTORY:

Moved by Councillor Pagtakhan,

That the recommendation of the Standing Policy Committee on Protection and Community Services be adopted by consent.

Carried

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On December 9, 2009, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On November 30, 2009, the Standing Policy Committee on Protection and Community Services concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

Further, on November 9, 2009, the Standing Policy Committee on Protection and Community Services referred the LiveSAFE in Winnipeg Strategy to the 2010 Operating Budget Process.

On November 9, 2009, the Standing Policy Committee on Protection and Community Services recommended that the 'LiveSAFE in Winnipeg' Working Group Network be granted a further extension of time of up to 60 days to report back with a Strategic Plan.

On October 9, 2009, the Standing Policy Committee on Protection and Community Services recommended that the 'LiveSAFE in Winnipeg' Working Group Network be granted a further extension of time of up to 30 days to report back with a Strategic Plan.

Further, on October 9, 2009, the Standing Policy Committee on Protection and Community Services passed the following motion, namely:

WHEREAS in March, 2008, City Council adopted the "LiveSAFE in Winnipeg" policy statement and strategic action framework for the development of an interconnected and collaborative crime prevention strategy for Winnipeg;

Report – Standing Policy Committee on Protection and Community Services – November 30, 2009

DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION (continued):

AND WHEREAS the Winnipeg Public Service was directed to: (i) establish a Working Group Network co-led by the Director of Community Services and the Chief of Police; and (ii) report back to the Standing Policy Committee on Protection and Community Services by March, 2009 with a Strategic Plan;

AND WHEREAS development of the Strategic Plan is still in process, allowing the Standing Policy Committee on Protection and Community Services an opportunity to provide further input and direction;

AND WHEREAS an effective crime prevention strategy requires a grassroots community effort to provide support and resources (including social service supports and employment supports) for offenders being released from prison, in order to re-integrate these offenders into the community and minimize the chance that they will re-offend;

AND WHEREAS such grassroots community effort must involve a partnership between all levels of government, the judicial system, the business community, social service providers, community groups, cultural groups and faith-based groups;

AND WHEREAS similar grassroots community efforts exist in North American cities through projects such as the Upper Manhattan Re-Entry Task Force and various Re-Entry Court Programs including those found in San Francisco, Harlem (New York City), Allen County (Indiana), Sussex County (Delaware), Fayette County (Kentucky), and Broward County (Florida);

THEREFORE BE IT RESOLVED THAT the City of Winnipeg Public Service, in consultation with the LiveSAFE Working Group Network, be directed to:

1. Identify existing resources and partnerships that assist offenders being released from prison; and

2. Identify options for implementing a grassroots community effort to provide support and resources (including social service supports and employment supports) for offenders being released from prison;

and report such information back in 180 days to the Standing Policy Committee on Protection and Community Services through a LiveSAFE progress report update.

Report – Standing Policy Committee on Protection and Community Services – November 30, 2009

DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION (continued):

On June 11, 2009, the Standing Policy Committee on Protection and Community Services recommended that the 'LiveSAFE in Winnipeg' Working Group Network be granted a further extension of time of up to 90 days to report back with a Strategic Plan.

On March 9, 2009, the Standing Policy Committee on Protection and Community Services recommended that the 'LiveSAFE in Winnipeg' Working Group Network be granted an extension of time up to 90 days to report back with a Strategic Plan.

COUNCIL DECISION:

On March 19, 2008, Council concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and adopted the following:

1. That the 'LiveSAFE in Winnipeg' policy statement and strategic action framework for the development of an interconnected and collaborative crime prevention strategy for Winnipeg, as outlined in the report dated January 29, 2008, be approved.

2. That a 'LiveSAFE in Winnipeg' Working Group Network be established and be co-led by the Director of Community Services and the Chief of Police.

3. That the 'LiveSAFE in Winnipeg' Working Group Network report back to the Standing Policy Committee on Protection and Community Services within one year with a Strategic Plan.

ADMINISTRATIVE REPORT

ISSUE: The City of Winnipeg Working Together with Community Partners on an Interconnected Approach to Crime Prevention: *Proposed Community Action Themes for Crime Prevention Through Social Development – Towards 2014*

Critical Path: Standing Policy Committee on Protection and Community Services → Executive Policy Committee → Council

AUTHORIZATION

Author	Department Head	CFO	CAO
K. Knudsen	C. Wightman K. McCaskill	N/A	A. Robinson Deputy CAO

RECOMMENDATIONS

- That, as per the intent of the LiveSAFE Interconnected Crime Prevention Strategy adopted by Council in 2008, the City of Winnipeg continue to work in partnership in an intersectoral approach to crime prevention together with other levels of government, business, not-for-profit and community organizations and citizens within Winnipeg.
- That the City of Winnipeg continue to take an active role in those public service areas within its mandate that relate to crime prevention through social development, such as recreation and library services, as well as with the Winnipeg Police Service.
- That the City of Winnipeg commit to providing a leadership role on crime prevention through social development in two specific action themes as identified in Appendix B - *Proposed Community Action Themes on Crime Prevention,* and within existing resources, as follows:
    - The community and the Winnipeg Police Service work closely together in neighbourhoods using a preventive approach resulting in reduced crime and disorder with the goal of achieving equality of safety throughout the City.
    - Building community capacity to develop resiliency in youth, children and families by focusing on recreation.

IMPLICATIONS OF THE RECOMMENDATIONS

- In March, 2008 Council approved 'LiveSAFE – An Interconnected Crime Prevention Strategy'.
- The intent of the LiveSAFE policy is that the City of Winnipeg will work together with all sectors within Winnipeg on an interconnected approach to crime prevention in our community, and will continue to contribute to crime prevention within those areas of the City's public service mandate.
- A significant focus has been the engaging of a range of key community leaders in building a community of commitment for action on crime prevention efforts in Winnipeg. This has involved community leaders from a variety of sectors within Winnipeg including business, community and not-for-profit organizations as well as government. (Appendix A)
- A participative community strategic planning process was undertaken which has resulted in proposed cross-sectoral community action themes for crime prevention through social development in Winnipeg towards 2014. (Appendix B)
- It is important to recognize that each of the proposed community action themes is preliminary in its state. Community champions from a variety of sectors will further develop the strategic action themes, as well as prioritize efforts around short term and longer term outcomes.
- The City of Winnipeg will commit to providing a leadership role on crime prevention through social development in two specific action themes and within existing resources, as follows:
    - The community and the Winnipeg Police Service work closely together in neighbourhoods using a preventive approach resulting in reduced crime and disorder with the goal of achieving equality of safety throughout the City.
    - Building community capacity to develop resiliency in youth, children and families by focusing on recreation.
- The remaining action themes will be championed by community leader representatives that will seek support from a variety of other sectors within Winnipeg depending upon mandates. These action themes include:
    - Resources are targeted for high risk neighbourhoods for families to have local places where they know they belong and can participate in quality programs and supports, including early childhood development.
    - Winnipeg will have culturally vibrant education systems, including a publicly funded Aboriginal School Division.
    - The Winnipeg community has promoted a responsible and balanced media that recognizes is role in crime prevention and the Winnipeg community will provide greater opportunities for individual development, economic advancement and social inclusion through access to connectivity and computers for all citizens.
    - There will be a 'community driven' organization with representation from all over Winnipeg. This organization will engage Winnipeg citizens in crime prevention through social development. It will promote best practises, effective use of resources and holistic responses to crime prevention.

HISTORY

- In March 2008, Council approved 'LiveSAFE - an Interconnected Crime Prevention Strategy'. This policy statement recognized that successful crime prevention policies and interventions involve all sectors within the community, including levels of government, the private and non-profit sectors, community groups and citizens. The intent of the policy is to find a balanced approach to crime prevention that includes policing as well as a preventive approach in order to address the root causes of crime in our community.
- Council also approved the participation of the Director of Community Services and the Chief of Police in the establishment of a working group network and requested that this network report back to the Standing Policy Committee on Protection and Community Services within one year with a strategic plan.
- A significant focus has been the engaging of a range of key community leaders in building a community of commitment for action on crime prevention efforts in Winnipeg.
    - In November, 2008 the City of Winnipeg Public Service and the Social Planning Council of Winnipeg co-hosted a Community Leaders Forum on Crime Prevention.
    - The Forum was attended by 85+ community leaders and provided the momentum to move forward with a Search Conference which was held in January, 2009 with a select group of representative community leaders. (see Appendix A for a complete list of Community Leader participants in the processes) Six proposed strategic action themes were generated from the Search Conference and are referenced in more detail in section 3.0 of the Proposed Community Action Themes for Crime Prevention Through Social Development in Winnipeg – Towards 2014. (see Appendix B).
    - In April, 2009 a follow-up meeting was held with the search conference participants in preparation for the second Community Leaders Forum.
    - The 2nd Community Leaders Forum was held on May 26th, 2009 where the proposed strategic action themes were presented back to the larger community leaders audience. 65+ Community Leaders were in attendance.

FINANCIAL IMPACT

Financial Impact Statement Date: November 12, 2009

Project Name: LiveSAFE progress update

COMMENTS:
There are no financial implications associated with this re report outside of existing budgets.

Cindy Fernandes, B Comm Hons, CMA
Manager of Finance & Administration

CONSULTATION

In preparing this Report there was consultation with:

Intersectoral Community Partners

SUBMITTED BY

Department: Community Services and Winnipeg Police Services
Division: Strategic Services
Prepared by: K. Knudsen
Date: November 24, 2009
File No.

Appendix A

Appendix B

Appendix A

Crime Prevention Through Social Development

Community Leader Forum(s) and/or Search Conference Participants

Community Leader Participants:

This list represents individuals who have attended portions of and/or all of the community strategic planning process on Crime Prevention that has occurred since November, 2008. This included two Community Leader Forums and a three day planning session on crime prevention through social development.

Participation in any / all of the Community Leader Engagement process does not imply individual or organizational endorsement of the themes proposed.

Abby Feller-Morris, Winnipeg Harvest
Alex Robinson, Deputy Chief Administrative Officer, City of Winnipeg
Barbara Palace, Committee Member, Winnipeg Committee for Safety
Bern Bileski, Senior Development Officer, Urban Aboriginal Strategy
Beth Ulrich, Director of Crime Prevention, Manitoba Justice, Province of Manitoba
Betty Edel, Executive Director, Mount Carmel Clinic
Bob Cox, Publisher, Winnipeg Free Press
Bob MacIntyre, Executive Director, Winnipeg Police Advisory Board
Brian Bechtel, Executive Director, Main Street Project
Brian Timmerman, Director of Operations Exchange District BIZ
Brody Grusko, Coordinator, Winnipeg Committee for Safety
Bruce Popko, Vice President, Domo Gasoline Corporation
Catherine Wirt, Referrals Coordinator, Winnipeg Harvest
Chief Keith McCaskill, Winnipeg Police Service
Deputy Chief Shelley Hart, Winnipeg Police Service
Chuck Davidson, Vice-President, Policy & Communication, Winnipeg Chamber of Commerce
Cindy Coker – Co-Chair, Poverty Reduction Council; SEED Winnipeg
Claudette Toupin, Assistant Deputy Minister, Intergovernmental Affairs
Clive Wightman, Director, Community Services Department, City of Winnipeg
Connie Walker, Vice President, Community Relations & Capacity Building, United Way Winnipeg
Cynthia Foreman, Director, Urban Aboriginal Strategy, Government of Canada
Damon Johnston, President, Aboriginal Council of Winnipeg
Dan Prokopchuk, Manager, Community Services Department, City of Winnipeg
Dave Angus, President and CEO, Winnipeg Chamber of Commerce
Dave Brickwood, Assistant Deputy Minister, Courts Division, Department of Justice, Prov. of Manitoba
David Pankratz, Director, Community Peacebuilding, Central Mennonite University
Deepak Joshi, Director, Planning, Property and Development, City of Winnipeg
Diane Redsky, Program Developer, Ma Mawi Wi Chi Itata Centre Inc.
Dina Juras, Executive Director, National Crime Prevention Centre, Government of Canada
Douglas Everett, Company Chairman, Domo Gasoline Corporation
Dr. Rick Linden, Professor, University of Manitoba
Dr. Elizabeth Comack, Professor, University of Manitoba
Dr. Jino Distasio, Director, Institute of Urban Studies, University of Winnipeg
Dr. Michael Weinrath, Associate Professor & Chair of Criminal Justice, University of Winnipeg
Dr. Rob Santos, Scientific Director and Senior Policy Advisor, Healthy Child Manitoba
Dr. Sande Harlos, Medical Officer of Health, Winnipeg Regional Health Authority
Dr. Syd Frankel, Professor, University of Manitoba
Elaine Goldie, Vice-President (External), University of Manitoba
Eveline Milliken, Associate Professor, University of Manitoba
Frank Whitehead (Former) political advisor, Assembly of Manitoba Chiefs

Glen Laubenstein, Chief Administrative Officer, City of Winnipeg
James Allum, Manager, Aboriginal Initiatives, City of Winnipeg
Jan Forster, Executive Director, Policy & Planning, Manitoba Family Services & Housing, Prov. of Man.
Jan Sanderson, Executive Director, Healthy Child Manitoba
Jeff Hnatiuk, Executive Director, Sport Manitoba
Jeffrey Schnoor, Deputy Minister, Manitoba Justice, Province of Manitoba
Jim Carr, President and CEO, Business Council of Manitoba
John Alho, Associate Vice President, External, University of Manitoba
John Mohan, Chief Executive Office, Siloam Mission
John Rademaker, Pastor, Winnipeg Centre Vineyard
Karen Beaudin, Community Resource Coordinator, Community Services Department
Karen Botting, Member, Social Planning Council
Karen Keppler, Winnipeg Library Foundation / CEO, The Cathedral Group
Kathy Knudsen, Manager, Community Services Department, City of Winnipeg
Kelly Goldstrand, Manager, Community Services Department, City of Winnipeg
Kelly Homes, Executive Director, Resource Assistance for Youth
Kemlin Nemhard, Executive Director, Daniel McIntyre/St. Matthews Community Association
Kevin Chief, Executive Director, Winnipeg Aboriginal Sport Achievement Centre
Lawrence Mulhall, Program Manager, Broadway Neighbourhood Centre
Leslie Spillet, Executive Director, Kanikanichihk
Levitt Demchuk, Co-Chair of the William Whyte Residence Association board
Lisa Holowchuk, Executive Director, Exchange District Biz Improvement Zone
Lisa Monchalin, graduate student, University of Ottawa
Major Susan Van Duinen, Divisional Commander, Salvation Army,
Marcia Thomson, Assistant Deputy Minister, Health & Healthy Living
Marie O'Neill, Associate Deputy Minister, Health/Health Living, Province of Manitoba
Marion Willis, citizen
Marlene Beaudet, General Manager, Comm. Initiatives & Human Resources,YM/YWCA of Winnipeg
Martin Billinkoff, Deputy Minister, Family Services & Housing, Province of Manitoba
Maryanne Cerilli, Board Member, Social Planning Council of Winnipeg
Melissa Sigvaldason, Youth representative
Michael Champagne, Youth representative, Ndinaawe
Michelle Richard, Senior Planner, City of Winnipeg
Mike Owen, Executive Director, Boys and Girls Club of Winnipeg
Mike Ruta, Chief Financial Officer / Deputy Chief Administrative Officer, City of Winnipeg
Nahanni Fontaine, Director of Justice, Southern Chiefs Organization
Natalie Ballentyne, Consultant, Indigenous Management Group
Nathan Preyma, Youth Representative
Noelle DePape, Executive Director, Immigrant & Refugee Community Organization of Manitoba
Paul Vogt, Clerk of the Executive Council, Province of Manitoba
Peter Parys, Manager, Community Services Department, City of Winnipeg
Peter Rempel, Executive Director, Mennonite Central Committee of Manitoba
Phil Chiappetta, Co-Executive Director, Rossbrook House
Phil Sheegl, Deputy Chief Administrative Officer, City of Winnipeg
Rev Justin Laki, Pastor, St. Andrews Anglican Mission @ All Saints Anglican Church
Rev. Larry Gregan, New Life Ministries
Rhonda Forgues, Community Resource Coordinator Aboriginal Communities, City of Winnipeg
Rhonda McCorriston, Board Member, Aboriginal Council of Winnipeg
Rick Frost, Executive Director, Winnipeg Foundation
Rick Joyal Manager, Safety and Development, Downtown BIZ
Rick Walker, Manager, Community Services Department, City of Winnipeg

Robert Neufeld, Executive Director, North End Neighbourhood Renewal Corp.
Ross McGowan, President & CAO CentreVenture Downtown Development Agency
Sandra Jackson, Board Chair, Aboriginal Chamber of Commerce
Sandy Hyman, Past Chair, Winnipeg Public Library Board,
Sel Burrows, citizen
Sherri Helgason, Director, National Aboriginal Programs, Canadian Human Rights Commission
Shimby Zegeye-Gerbrehiwot, Youth Representative
Sister Maria Vigna, Co-Executive Director, Rossbrook House
Stefano Grande, Executive Director, Downtown Biz
Stephanie Eyolfson, Executive Director, Thunderbird House
Steve Paulson, Executive Director, Teen Challenge of Central Canada
Steven Wilson, Director, Graffiti Art Program
Strinni Reddy, Social Planning Council of Winnipeg, Board Member
Tammy Christensen, Executive Director; Ndinaawe'
Tom Ethan, Executive Director, Take Pride Winnipeg
Veronica Dyck, Executive Director, Manitoba for Youth, Province of Manitoba
Wayne Helgason, Executive Director, Social Planning Council of Winnipeg
Wilf Lavalee, President (former), Aboriginal Chamber of Commerce

Appendix B

Proposed Community Action Themes for Crime Prevention Through Social Development in Winnipeg







Crime Prevention Through Social Development

Social Planning Council of Winnipeg

Canada

Winnipeg

The Chamber
The Winnipeg Chamber of Commerce

Manitoba

Proposed Community Action Themes – Towards 2014
November, 2009

Introduction

In March 2008, City of Winnipeg Council approved LiveSAFE – An Interconnected Crime Prevention Policy. This policy statement recognized that successful crime prevention interventions involve all sectors within the community, including levels of government the private and non-profit sectors, community groups and citizens.

The intent of the LiveSAFE in Winnipeg policy is to find a balanced approach to crime prevention that includes policing as well as a preventive approach, in order to address the root causes of crime in our community.

The Guiding Principles of this policy approach include the following:

Prevention:
- The City of Winnipeg recognizes that crime prevention employed together with crime suppression efforts will result in enhanced crime reduction in the longer term.
- Preventive efforts will be particularly focused on vulnerable neighbourhoods, families, children and youth and will be predicated upon evidence-based research.

Leadership and Coordination:
- The City of Winnipeg will provide leadership and coordination in the development of an integrated crime prevention strategy aimed at continuing to build a safe and vibrant Winnipeg.

Interconnectedness and Partnerships:
- Successful crime prevention efforts must be interconnected in order to address the multiple root causes of crime. As such, crime prevention strategies should be prioritized and integrated into all relevant economic and social policies and programs including employment, housing, health and healthy living, urban planning, education and literacy.
- The City of Winnipeg will engage citizens, business, community organizations and other levels of government as partners in crime prevention.
- The City of Winnipeg respects the mandates of its service and funding partners and acknowledges their expertise and role in terms of prevention.

Sustainability:
- Crime prevention must involve long term action that is responsive to short term needs and that will produce long term community benefit.

Accountability:
- Our collective community solutions need to have shared outcome goals as well as be measurable and sustainable in order to affect long term goals.

Since the adoption of this policy, the City of Winnipeg together with a number of strategic partners has facilitated a number of community initiatives aimed at exploring the issue of crime prevention in Winnipeg, and the development of an intersectoral approach to addressing the root causes of crime in our community.

2.0 Building a Community of Commitment for Action:

Engaging Community Leaders:

Recognizing that crime prevention is everyone and every sector's responsibility, a significant focus has involved the engagement of a range of key community leaders in Winnipeg, with the purpose of creating a community of commitment for action in crime prevention efforts.

In November, 2008 the City of Winnipeg Public Service and the Social Planning Council of Winnipeg co-hosted a Community Leaders Forum on Crime Prevention. Additional strategic partners included the Winnipeg Chamber of Commerce, the Province of Manitoba and the Government of Canada. The Forum was attended by 85+ community leaders (see Appendix One for a listing of community leader participants) who heard from local experts on crime prevention such as Dr. Rick Linden from the University of Manitoba who spoke specifically about promising practises and evidence-based approaches to crime prevention.



It was agreed by the community leaders that addressing the root cause of crime was critical to a long term and interconnected crime prevention effort in Winnipeg, and as such ***the theme of 'Crime Prevention through Social Development' emerged***.

The initial Community Leaders Forum provided the momentum to move forward with a more participative community strategic planning process referred to as a 'Search Conference'. The search would focus around the question of ' What is the future of crime prevention through social development in Winnipeg by 2014?'

A nomination process occurred with those in attendance at the Forum, for the purpose of identifying a smaller select group of representative key Community Leaders who would then participate in the three day Search Conference process.



The Search Conference - A Community- Building Strategic Planning Process:

A Search Conference is a well established and highly reliable method for participative strategic planning. In short, the concept is 'planning for the people, by the people in preparation to take action'. Typically, the process involves a 24-28 hour session that establishes a learning-planning community. Diagram one outlines the Search Conference process at a high level. The planning process involved a consideration / scan of both our global and local environment, an examination of the critical milestones in our community's history that impact the issue of crime and crime prevention; a brainstorming of where our desirable future in crime prevention through social development could be in 2014 ; an examination of the constraints that may be possible; and finally a discussion around an agreed upon desirable, yet achievable future that can guide the development of community actions in crime prevention through social development. Refer to Appendix Two for further detail.



Diagram One



This community planning process was a significant step towards the development of initial cross-sectoral action themes that are community-owned and built upon leadership commitment and accountability from a variety of sectors.

Six initial themes of action towards 2014 emerged through the Search Conference Process. These proposals were then presented back to a second Community Leaders Forum held in May, 2009. However, please note that participation in this community leader engagement process does not necessarily imply individual or organizational endorsement of all of the themes proposed.

It must be stressed that while there was no disagreement by Community Leaders with the initial proposals, it is recognized that each is in a very preliminary state. Further sorting is necessary to determine where some of these strategies may already be employed within the Winnipeg community and could be further augmented if necessary, or whether some can be potentially amalgamated.

PROPOSED INTERSECTORAL STRATEGIC ACTION THEMES FOR CRIME PREVENTION THROUGH SOCIAL DEVELOPMENT IN WINNIPEG

Action Theme One:

The Community and the Winnipeg Police Service work closely together in neighbourhoods using a preventive approach resulting in reduced crime and disorder with the goal of achieving equality of safety throughout the city. *(City of Winnipeg to champion)*

Action Theme Two:

Resources are targeted for high risk neighbourhoods for families to have local places where they know they belong and can participate in quality programs and supports including early childhood development.

Action Theme Three:

Build community capacity to develop resiliency in youth, children and families by focusing on recreation and school attendance. *(City of Winnipeg to champion relative to the provision of recreation services)*

Action Theme Four:

Winnipeg will have culturally vibrant education systems, including a publicly funded Aboriginal School Division.

Action Theme Five:

The Winnipeg community have promoted / achieved a responsible and balanced media that recognizes its role in crime prevention; and
The Winnipeg community will provide greater opportunities for individual development, economic advancement and social inclusion through access to connectivity and computers for all citizens.

Action Theme Six:

There will be a 'community driven' organization with representation from all over Winnipeg. This organization will engage Winnipeg citizens in crime prevention through social development. It will promote best practises, effective use of resources and holistic responses to crime prevention.
This has been identified as a 'foundational theme' in moving forward on crime prevention thru social development in Winnipeg…

- Further detail on the proposed strategic action themes follow in Section 3.0 of this report. The City of Winnipeg will champion those action themes relative to the City's service mandate. The remaining action themes will be championed by community leader representatives that will seek support from a variety of other sectors within Winnipeg depending upon mandates.

3.0 Proposed Themes for Action in Crime Prevention Through Social Development – Towards 2014.

Action Theme One: *(proposed)*

The Community and the Winnipeg Police Service work closely together in neighbourhoods using a preventive approach resulting in reduced crime and disorder with the goal of achieving equality of safety throughout the city. *(City of Winnipeg to champion)*

What's needed to move forward …

Neighbourhood assets and needs identified

Local leadership in neighbourhoods
May already exist
May need to develop this

Target high needs communities

Integration of existing activities/ programs with new

Need for continuity of relationship between police and community

Suggested actions towards this theme …

Identify existing structures and organizations

Facilitate community organization
May need community development workers
May need to develop local leaders

Better governance through new Police Act

City, Province, and agencies (including Police) visibly supporting and involved in community initiatives - Involve schools, health system, CFS, housing



Action Theme Two: *(proposed)*

Resources are targeted for high risk neighbourhoods for families to have local places where they know they belong and can participate in quality programs and supports including early childhood development - culturally safe; family nurturing; healthy housing.

What's needed to move forward...

A Commitment to the quality and availability of Services including:

Early learning and child care
Literacy Programs
Culturally safe parenting
Job Readiness
Culturally safe tutoring
Library Services
Laundry
Support for Healthy Housing
Crisis Support
Transportation sharing
Access to Sports and Arts Activities

Through 'hub' / Family Resource Centres ...

Suggested actions towards this theme

Within the first 6 Months...
Identify and consult with critical funders, policymakers, community representatives and residents

Assess needs and look for "readiness" for pilots
Intentionally seek out varied sites for pilots
Leverage existing services/places
Identify policy constraints and need for new policy

Within the next 6-12 Months...
Develop Project Proposal with Residents Committee:
Funding for Site/location and Operations
Project Manager and Governance Structure
Goals, Objectives and Evaluation Process identified

By Year 2...
Site Development, training, orientation

Provision of services

GRAND OPENING
Operate, Assess, Adapt, Evaluate, Consider New Sites

Action Theme Three: *(proposed)*

Build community capacity to develop resiliency in youth, children and families by focusing on recreation and school attendance. *(City of Winnipeg to champion relative to recreation services)*

Crime Prevention through Recreation...

What's needed to move forward...

Understand that recreation is more than sport; good recreation includes opportunities to develop social and life skills, to build esteem, confidence and leadership skills; it includes sport, art, music, dance, ... These are things that many but not all children in our city enjoy.

Improving the quality of life in a high-risk neighbourhood through no charge recreational activities for kids, more jobs for youth and better use of the physical space has reduced police reported crime by 60% over 1 ½ years. San Romanoway Revitalization; National Crime Prevention Strategy, 2004.

Explore whether existing recreation services do not meet the needs of all our children and youth.

What's critical:

a standard base of recreational programming that all children can enjoy (this requires particular measures to ensure children of low income families have access)

a core of paid staff who are skilled and interested in working with kids. The staff group should resemble the kids they work with.

Suggested actions towards this Theme...

Look for ways to improve quality/accessibility of City delivered programming in the inner city. Consider external service providers where it makes sense.

Develop and implement operating standards for recreational programming in all Winnipeg community centres.

Implement a model of core paid staff supplemented by volunteers in inner city community centres

Ensure community centres are responsive to community needs.

Open schools up to the community - after hours, including summer (much more can be done if infrastructure is shared)

Ensure that kids in trouble, kids in disadvantaged family situations and children new to Winnipeg connect with positive programming

Invest more in strategies that work (recreation, out of school programming, ...)

Better integrate government services with community services (eg. A child released from the youth centre being immediately hooked up with positive programming in the community; intensive support where needed)

Crime Prevention through School Attendance ...

What's needed to move forward...

Understand that... *Every child must attend an educational program –It is the law....And beyond that, research shows that young people who are absent from school without permission are most vulnerable and are easily drawn into crime and anti-social behaviour.*

A 2004 Youth Crime Survey showed that 45% of young people in mainstream education who have committed an offence say they have been absent from school without their schools' approval. It also showed that 62% of 10-16 year olds who have committed criminal or anti-social behaviour have also had periods of unauthorized absence

There appear to be three groups of children/youth at risk for absenteeism (i) children whose parents can't get them to school, (ii) junior high aged youth opting out of school and (iii) suspended students.
Consider:
for young children - more staff to go out, get the kids and bring them to school (every kid, every day, over and over again for as long as it takes);
for the junior high kids - skilled, culturally appropriate, young adults who 'have been there' (relationship focused/time intensive; "walk with" these young people to get them back in school);
for the kids 'suspended' – suspend them 'to' school;
(e.g. The YM/YWCA Alternative Suspension Program)

Suggested actions towards this theme..

City of Winnipeg should lead with respect to recreation (lead in terms of looking at own services and gaps, how own resources might be realigned; and in terms of facilitating others in working together to provide good recreation; commit to quality out of school programming with standards across the City – implement programs where none currently exist).

Province/School Divisions should lead with respect to school attendance; address measures to reduce truancy.

All of us need to look at how we might engage under such leadership to better coordinate and leverage efforts.

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Action Theme Four: *(proposed)*

Winnipeg will have culturally vibrant education systems, including a publicly funded Aboriginal School Division.

What's needed to move forward ...

Indigenous Leadership energy to be spent on exploring the creation of an Aboriginal school system - a primary goal

Vision would include, for example, the bringing together of existing educational mechanisms specific to Aboriginal children and youth

Suggested actions towards this theme ...

Continuing ministerial discussions with Indigenous leaders

Organize a broad network to develop a plan and Identify champions

Develop a communications strategy

Examine financing arrangement

Action Theme Five: *(communications and technology focused) (proposed)*

Part A: (communications focus)
Winnipeg, we the community, have promoted a responsible and balanced media that recognizes its role in crime prevention

What's needed to move forward ...

Facilitating awareness sessions on crime prevention with media

Suggested actions towards this theme ...

Awareness activities
Good news inserts
Gaining editorial support
Youth sections

Part B: (technology focus)
Winnipeg, we the community, provide greater opportunities for individual development, economic advancement, and social inclusion through access to connectivity and computers for all citizens.

What's needed to move forward ...

Computer availability
- Target is to make computers available to people who could not otherwise afford to obtain this technology

Wireless Winnipeg: 100% opportunity for wireless connectivity
- Begin with free wireless access in libraries and community centres
- Proceed to a Wireless downtown
- Extend to a full wireless city model, after testing the concept, and securing necessary partnerships and resources

Recycling plan
- Reduce computers or electronics in landfills through making recycling mandatory

Increased capacity of existing models:
- Current infrastructure exists for free computer loans for hardware and software, could be enhanced to provide service and training to more individuals.

Engagement of the industry, public sector and institution; user industries, community organizations, and individuals

Suggested actions towards this theme...

Computer Availability....
Increase capacity for placement of free hardware and software, and training, through Computer Lending Library (CLL)

Identify new private sector partnerships for donation of unused or obsolete computers (linked with recycling) Link with libraries and community centres such that computers can be made available through CLL

Wireless Winnipeg...
Engage with three levels of government to call for a taskforce on a wireless city initiative.

Meet with Stakeholders
Develop business plan (identify possible funding sources, deliverables, select a utility as a delivery agent, consider infrastructure needs, etc.)

Recycling Plan
Propose or renew legislation to encourage recycling
Develop partnerships with collecting organizations

- *Benefits to this initiative*
  - *Combats oppression through access to information and increased opportunity for individual development*
  - *Closes the digital divide (lessens the impact of economic marginalization, increases opportunity for social inclusion)*
  - *Enhancing access to technology and 'connectedness' is important to youth engagement*
- *Risks*
  - *Need to consider how enabling access could affect computer crime, visits to crime related websites, etc.*
  - *Costs of a Wireless Winnipeg initiative could be considerable*

Action Theme Six: *(proposed)*

There will be a 'community driven' organization with representation from all over Winnipeg. This organization will engage Winnipeg citizens in crime prevention through social development. It will promote best practices, effective use of resources and holistic responses to crime prevention.

What's needed to move forward ...

Engage and empower the community in an innovative way in crime prevention through various venues and media campaigns.

Work with middle and high school youth to engage them in crime prevention.

Map out and evaluate the effectiveness of existing crime prevention programs and maintain a web site that lists all community assets.

Work with the police and social agencies to coordinate and link their programs in a strategic way so that persons at risk are provided with the support and resources to resist engaging in crime-related activities.

Ensure maximum integration of existing programs across sectors in order to minimize duplication and maximize current resource outcomes.

Suggested actions towards this theme ...

Year One...
Set up an interim Steering Committee to find seed funding and design a dynamic, inclusive and responsive community driven organization.

Design a community and youth focused public education campaign.

Year Two...
Implement a community and youth focused public education campaign

Why is crime an issue in Winnipeg?
What is crime prevention?
What is the connection between crime and broader social issues?
Why crime prevention is a responsibility of each Winnipeg citizen and should not be left just to the police?
What can individual citizens do to prevent crime?

Work with the City of Winnipeg to design a website that list the organizations and describes the social programs they provide.

Year Three...
Work with neighbourhood groups and social agencies to identify the needs of at risk persons in their communities, review agencies' programs to identify what they can bring to crime prevention and identify gaps that agencies could develop new programs to effectively address.

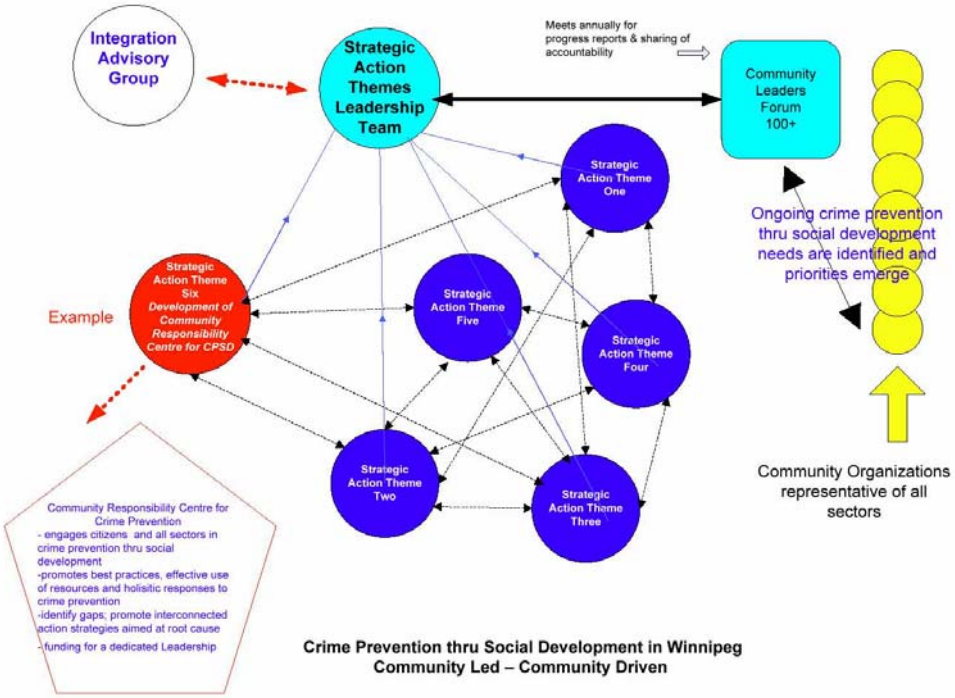
This has been identified as a 'foundational theme' in moving forward on crime prevention thru social development in Winnipeg...

4.0 Moving Forward

An Integration Advisory Group with representation from various sectors within Winnipeg has been established.

The City of Winnipeg will continue to contribute to this effort through those public service areas within its specific mandate.

The primary purpose of the Integration Advisory Group (IAG) will be to advise the Strategic Action Themes Leadership Team which will continue to link with and facilitate the work of each action theme group. As well, the IAG will explore strategic opportunities for crime prevention through social development programs to be introduced or enhanced.



Crime Prevention thru Social Development in Winnipeg
Community Led – Community Driven

A third Community Leaders Forum will be planned for 2010 where there will be a report back to the broader range of community leaders on progress and will identify any further needs and priorities for ongoing integrated action on crime prevention through social development strategies in Winnipeg.

Appendix One: Community Leader Participants

This list represents individuals who have attended portions of and/or all of the community strategic planning process on Crime Prevention that has occurred since November, 2008. This included two Community Leader Forums and a three day planning session on 'crime prevention through social development'.

Participation in this process does not imply individual or organizational endorsement of the themes proposed.

Abby Feller-Morris, Winnipeg Harvest
Alex Robinson, Deputy Chief Administrative Officer, City of Winnipeg
Barbara Palace, Committee Member, Winnipeg Committee for Safety
Bern Bileski, Senior Development Officer, Urban Aboriginal Strategy
Beth Ulrich, Director of Crime Prevention, Manitoba Justice, Province of Manitoba
Betty Edel, Executive Director, Mount Carmel Clinic
Bob Cox, Publisher, Winnipeg Free Press
Bob MacIntyre, Executive Director, Winnipeg Police Advisory Board
Brian Bechtel, Executive Director, Main Street Project
Brian Timmerman, Director of Operations Exchange District BIZ
Brody Grusko, Coordinator, Winnipeg Committee for Safety
Bruce Popko, Vice President, Domo Gasoline Corporation
Catherine Wirt, Referrals Coordinator, Winnipeg Harvest
Chief Keith McCaskill, Winnipeg Police Service
Deputy Chief Shelley Hart, Winnipeg Police Service
Chuck Davidson, Vice-President, Policy & Communication, Winnipeg Chamber of Commerce
Cindy Coker – Co-Chair, Poverty Reduction Council; SEED Winnipeg
Claudette Toupin, Assistant Deputy Minister, Intergovernmental Affairs
Clive Wightman, Director, Community Services Department, City of Winnipeg
Connie Walker, Vice President, Community Relations and Capacity Building, United Way Winnipeg
Cynthia Foreman, Director, Urban Aboriginal Strategy, Government of Canada
Damon Johnston, President, Aboriginal Council of Winnipeg
Dan Prokopchuk, Manager, Community Services Department, City of Winnipeg
Dave Angus, President and CEO, Winnipeg Chamber of Commerce
Dave Brickwood, Assistant Deputy Minister, Courts Division, Department of Justice, Prov. of Manitoba
David Pankratz, Director, Community Peacebuilding, Central Mennonite University
Deepak Joshi, Director, Planning, Property and Development, City of Winnipeg
Diane Redsky, Program Developer, Ma Mawi Wi Chi Itata Centre Inc.
Dina Juras, Executive Director, National Crime Prevention Centre, Government of Canada
Douglas Everett, Company Chairman, Domo Gasoline Corporation
Dr. Rick Linden, Professor, University of Manitoba
Dr. Elizabeth Comack, Professor, University of Manitoba
Dr. Jino Distasio, Director, Institute of Urban Studies, University of Winnipeg
Dr. Michael Weinrath, Associate Professor & Chair of Criminal Justice, University of Winnipeg
Dr. Rob Santos, Scientific Director and Senior Policy Advisor, Healthy Child Manitoba
Dr. Sande Harlos, Medical Officer of Health, Winnipeg Regional Health Authority
Dr. Syd Frankel, Professor, University of Manitoba
Elaine Goldie, Vice-President (External), University of Manitoba
Eveline Milliken, Associate Professor, University of Manitoba
Frank Whitehead, (*former*) Political Advisor, Assembly of Manitoba Chiefs

Glen Laubenstein, Chief Administrative Officer, City of Winnipeg
James Allum, Manager, Aboriginal Initiatives, City of Winnipeg
Jan Forster, Executive Director, Policy & Planning, Manitoba Family Services & Housing, Prov. of Man.
Jan Sanderson, Executive Director, Healthy Child Manitoba
Jeff Hnatiuk, Executive Director, Sport Manitoba
Jeffrey Schnoor, Deputy Minister, Manitoba Justice, Province of Manitoba
Jim Carr, President and CEO, Business Council of Manitoba
John Alho, Associate Vice President, External, University of Manitoba
John Mohan, Chief Executive Office, Siloam Mission
John Rademaker, Pastor, Winnipeg Centre Vineyard
Karen Beaudin, Community Resource Coordinator, Community Services Department
Karen Botting, Member, Social Planning Council
Karen Keppler, Winnipeg Library Foundation / CEO, The Cathedral Group
Kathy Knudsen, Manager, Community Services Department, City of Winnipeg
Kelly Goldstrand, Manager, Community Services Department, City of Winnipeg
Kelly Homes, Executive Director, Resource Assistance for Youth
Kemlin Nemhard, Executive Director, Daniel McIntyre/St. Matthews Community Association
Kevin Chief, Executive Director, Winnipeg Aboriginal Sport Achievement Centre
Lawrence Mulhall, Program Manager, Broadway Neighbourhood Centre
Leslie Spillet, Executive Director, Kanikanichihk
Levitt Demchuk, Co-Chair of the William Whyte Residence Association board
Lisa Holowchuk, Executive Director, Exchange District Biz Improvement Zone
Lisa Monchalin, graduate student, University of Ottawa
Major Susan Van Duinen, Divisional Commander, Salvation Army,
Marcia Thomson, Assistant Deputy Minister, Health & Healthy Living
Marie O'Neill, Associate Deputy Minister, Health/Health Living, Province of Manitoba
Marion Willis, citizen
Marlene Beaudet, General Manager, Comm. Initiatives & Human Resources,YM/YWCA of Winnipeg
Martin Billinkoff, Deputy Minister, Family Services & Housing, Province of Manitoba
Maryanne Cerilli, Board Member, Social Planning Council of Winnipeg
Melissa Sigvaldason, Youth representative
Michael Champagne, Youth representative, Ndinaawe
Michelle Richard, Senior Planner, City of Winnipeg
Mike Owen, Executive Director, Boys and Girls Club of Winnipeg
Mike Ruta, Chief Financial Officer / Deputy Chief Administrative Officer, City of Winnipeg
Nahanni Fontaine, Director of Justice, Southern Chiefs Organization
Natalie Ballentyne, Consultant, Indigenous Management Group
Nathan Preyma, Youth Representative
Noelle DePape, Executive Director, Immigrant & Refugee Community Organization of Manitoba
Paul Vogt, Clerk of the Executive Council, Province of Manitoba
Peter Parys, Manager, Community Services Department, City of Winnipeg
Peter Rempel, Executive Director, Mennonite Central Committee of Manitoba
Phil Chiappetta, Co-Executive Director, Rossbrook House
Phil Sheegl, Deputy Chief Administrative Officer, City of Winnipeg
Rev Justin Laki, Pastor, St. Andrews Anglican Mission @ All Saints Anglican Church
Rev. Larry Gregan, New Life Ministries
Rhonda Forgues, Community Resource Coordinator Aboriginal Communities, City of Winnipeg
Rhonda McCorriston, Board Member, Aboriginal Council of Winnipeg
Rick Frost, Executive Director, Winnipeg Foundation
Rick Joyal Manager, Safety and Development, Downtown BIZ
Rick Walker, Manager, Community Services Department, City of Winnipeg

Robert Neufeld, Executive Director, North End Neighbourhood Renewal Corp.
Ross McGowan, President & CAO CentreVenture Downtown Development Agency
Sandra Jackson, Board Chair, Aboriginal Chamber of Commerce
Sandy Hyman, Past Chair, Winnipeg Public Library Board,
Sel Burrows, citizen
Sherri Helgason, Director, National Aboriginal Programs, Canadian Human Rights Commission
Shimby Zegeye-Gerbrehiwot, Youth Representative
Sister Maria Vigna, Co-Executive Director, Rossbrook House
Stefano Grande, Executive Director, Downtown Biz
Stephanie Eyolfson, Executive Director, Thunderbird House
Steve Paulson, Executive Director, Teen Challenge of Central Canada
Steven Wilson, Director, Graffiti Art Program
Strinni Reddy, Social Planning Council of Winnipeg, Board Member
Tammy Christensen, Executive Director; Ndinaawe'
Tom Ethan, Executive Director, Take Pride Winnipeg
Veronica Dyck, Executive Director, Manitoba for Youth, Province of Manitoba
Wayne Helgason, Executive Director, Social Planning Council of Winnipeg
Wilf Lavalee, President (former), Aboriginal Chamber of Commerce

Appendix Two: Search Conference on Crime Prevention Through Social Development in Winnipeg

Most Probable and Desirable World in 2014

In small groups, analyzed our global environmental scan and brainstormed what we thought would be the probable and desirable future world in 2014.

- The probable future world is that future which is most likely to evolve if we continue on our current path
- The desirable future world is a future that could choose to proactively create together.

Most Desirable World in 2014 was identified as:

1. An increased awareness of the impact of prejudices and privilege resulting in:
   - A collective openness to possibility and hope
   - All communities have equal voices

2. Agreement it is everyone's responsibility for crime prevention
   - Dealing with root causes

3. Increased understanding of importance of family
   - Providing support

4. Reduce disparity between income
   - Poor vs. rich

5. Increase in healthy neighbourhoods
   - Affordable housing
   - More functional:
     - Recreation / parks
     - Safety
     - Amenities
     - Connectivity

6. Increased attention to prevention strategies
   - Allocation of resources

Most Probable Future World in 2014 was identified as:

Integrated each group's probable future world statements and agreed on the following:

A. There will be an increasing disparity gap between socio-economic groups.
B. There will be increased globalization of economics, production and services, political and corporate power.
C. The increased reliance and availability of communication technology will enhance the global social networking; create an immediate awareness of global events, and driving changes in knowledge-based labour market.
D. There will be increased fear, anxiety and concern for safety; creating a tendency to focus on crime, policing, racial profiling and jails as a means to assure security. Escalation of stressors will result in more intensely violent behavior.
E. We will see an increased focus on the 'green' agenda and resource pressures and a dramatic increase in population that will have economic, social and environmental crime implications.
F. Youth will be more engaged, participating in non-traditional ways. Some youth may be increasingly marginalized and alienated.
g. An increased awareness of the long-term and short-term factors underlying crime.
h. There will be increased interaction between competing interests; in particular those between environmental protection, social justice and consumerism.
i. There will be increased mindfulness to how we interrelate globally. There will also be a trend towards more collaborative leadership styles.
j. There will be changing demographics of racial heterogeneity, an aging population and migration of people.

Review of our History and Heritage:

- brainstormed where crime prevention through social development has come from and participants were encouraged to think about:
- What are the significant events, major milestones, important people that have made this community what it is today?
  - What's special and unique about this community
  - What we're good at and not so good at
  - What we need to carry forward with us into the future
  - What we should leave behind
  - What we need to create that we have not had before

Integrated Keep, Drop and Create Statements

- generated 50+ statements and then integrated and agreed upon the most important keep, drop and create statements as follows (in no particular order):
- 1. Keep community first mentality (focus on collective good)
- 2. Keep honour – teach and document the memory, foster awareness of pre-existing indigenous histories and cultures (community, family) to avoid repeating mistakes of the past
- 3. Drop systems of oppression and policies that marginalize
- 4. Create community asset mapping
- 5. Create opportunities that increase community involvement and resilience. Create a culture of 'proactive diversity' through inclusive systems and services.

- 6. Create opportunities to empower and engage children and youth (beyond tokenism).
- 7. Create holistic and sustainable structures to enable integrated program delivery
- 8. Create partnerships that are successful.
- 9. Create opportunities and foster capacity of indigenous peoples and organize through a self-governance approach starting at the grassroots level.
- 10. Create a right for every individual to reach his full potential.
- 11. Keep building corporate responsibility.
- 12. Create greater commitment to invest in both evidence-based initiatives and innovative projects that support human and social development

Desirable and Achievable Future in 2014 Statements:

- Increased high school graduation rates; create more relevant school system (culturally, historically, applied); Aboriginal School Division; National criteria / standards /curriculum with associated funding.
- Leveraging 2009's resources effectively; basic needs met – food, shelter, quality, universal child care; health care; healthy communities; healthy families; equal opportunity and access to recreational facilities; health services; family supports, jobs, education, etc.
- Inter-systems are coordinated; creation of a responsibility centre and youth secretariat
- Sustainable, multi-sectoral comprehensive and integrated crime prevention through social development strategy
- Creating a shared vision of hope; recognition of our interdependence and how we must act differently living consciously mindfully, and ecologically; tolerance, respect, citizenship
- Focused on desirable and achievable future statement and then developed a nested series of action plans to create that desirable and achievable future.

- Evolved into 6 proposed community action theme statements