Minutes - Executive Policy Committee - March 12, 2003

REPORTS

Minute No. 147 Personnel Matter impacting on Winnipeg Police Service 2003 Budget (Increase in Complement of the Winnipeg Police Service) File GP-1.19 (Vol. 16)

EXECUTIVE POLICY COMMITTEE DECISION:

The Executive Policy Committee received the matter as information.

DECISION MAKING HISTORY:

Moved by Councillor Clement,
That the matter be received as information.

Carried

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On March 12, 2003, the Executive Policy Committee referred consideration of the 2003 Preliminary Operating Budget to the Special Meeting of the Executive Policy Committee scheduled for March 12, 2003 at 1:30 p.m.

COUNCIL DECISION:

On July 17, 2002, Council adopted Clause 5 of the Report of the Executive Policy Committee dated July 17, 2002, which recommended:

I. That the service provided in Division 11 area be enhanced by adding three (3) police members to each of the six (6) shifts.

II. That the total police complement be increased by eighteen (18) members.

III. That funds for resourcing this initiative be referred to the 2003 Budget process.

IV. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Report of the Executive Policy Committee dated July 17, 2002

Increase in Complement of the Winnipeg Police Service
File GF-2 (Vol. 55)

5. The Executive Policy Committee has been advised that Division 11 of the Winnipeg Police Service is commonly known as the downtown and surrounding areas. The actual geographical location is the Red River to the East, the Assiniboine River to the South, Arlington Street to the West, and Logan Avenue to the North.

The ability to adequately field calls for service in a timely fashion continues to be a vital component of policing, and acts as the cornerstone in providing quality police service. Beyond responding for calls for service, Division 11 has also implemented community based policing strategies by utilizing neighborhood foots patrols, and staffing three service centers. These efforts require support and commitment to provide a diversified police response. Despite the long- term gains of community based policing, the calls for service and the level of difficulty of these calls requires general patrol members to respond. By comparison to 1981, the 2001 calls for service have increased by 45,000 and the general patrol complement has decreased by 11. A significant and steady increase in response times to emergency and priority one calls clearly indicates the impact of both the quantity and quality matters the Service faces. Thus, the state of the general patrol, which includes road and traffic safety initiatives, has been burdened for well over a decade.

A number of studies, such as the 1992 Audit, the Carruthers Shaw and Partners study completed in 1995, the Operational Review Committee of the WPS (2000), and the Progestic International Inc. report (2000), have reaffirmed the need for further resources

Several changes in resources, strategies, and process initiatives have occurred since 1992. The initiatives have been of assistance in supporting general patrol, however, as outlined in Appendix 1, the sheer volume and increasing number of calls for service remain a concern.

Not demonstrated in Appendix 1 is the increased amount of time needed to complete calls. Policing has experienced radical changes since 1981. The natural evolution of laws, policies, and society expectations have seriously impacted on the length of time each call requires. Such policies and legislations include:

- Charter of Rights
- Zero Tolerance Policy (Domestic Violence)
- Firearms Legislation Bill C16
- Feeney Warrants
- Report Writing Requirements
- Video Taping Suspect and Victims Interviews
- Evidence Gathering and Testing

The increase in response time for emergency and priority one calls provide a clearer understanding of the total impact. As illustrated in Appendix 2, it now requires twice as long to respond to emergency calls as compared to 1997. Over the past three years the response time continues to escalate at a substantial rate.

In October, 2001, a workload analysis was completed for the entire city. Of the 231 defined neighborhoods, 28 were sighted as requiring 50 percent of the entire workload for the service.

Distribution of High-Workload Neighborhoods	
Division	**No. of High-Workload Neighbourhoods**
11	17
12	1
13	6
14	2
15	1
16	1

As outlined in the study, 17 of the 28 neighborhoods are within Division 11. A closer review of the workload analysis clearly shows there is a higher proportion of domestic calls within Division 11. As illustrated in Appendix 3, the 2002 analysis (January to- May) shows Division 11 responds to 35 percent of all domestic calls within the City, yet has the smallest geographical area.

The workload analysis also validates the daily reliance Division 11 police members have on their neighbouring officers. Officers assigned to surrounding Divisions are frequently reassigned to calls within Division 11. Continued use of additional resources hampers service delivery in other areas of the city.

The Service is committed to the philosophy of community based policing and thereby appreciates the value of having an active and visible presence. The flexibility of deploying the additional resources will provide the support necessary to enhance the public's sense of safety within the area.

While funding for this initiative is recommended to be referred to the 2003 budget process, it is anticipated that the source of funding will be off-set from photo technology revenues. A Financial Impact Statement, outlined in Appendix 4, outlines the potential impact on the 2003 to 2007 Current Estimates.

Report of the Executive Policy Committee dated July 17, 2002

The Executive Policy Committee recommends:

V. That the service provided in Division 11 area be enhanced by adding three (3) police members to each of the six (6) shifts.

VI. That the total police complement be increased by eighteen (18) members.

VII. That funds for resourcing this initiative be referred to the 2003 Budget process.

VIII. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

ADOPTED BY COUNCIL -
July 17, 2002

Appendix 1 referred to in Clause 5 of the Report of the Executive Policy Committee dated July 17, 2002

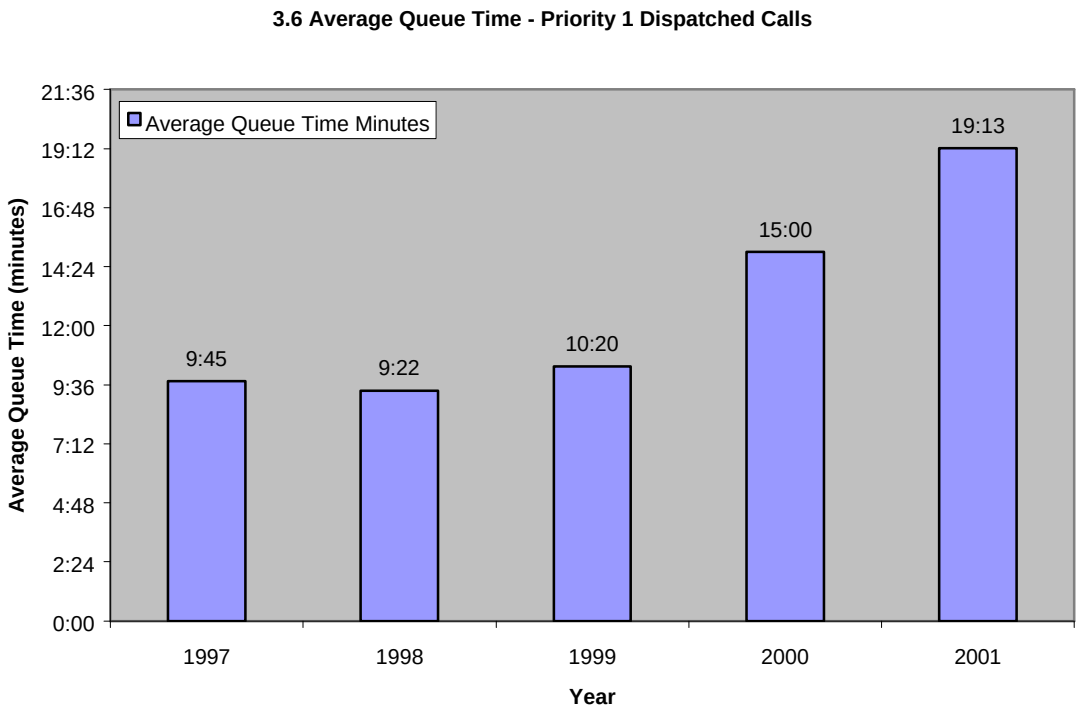
Appendix 1

	1981	**2001**	**Increase**	**% Increase**
Winnipeg population	580,299	631,700	51,401	***8%***
Reported crime	66,136	72,411	6,512	***9%***
Calls for service	190,000	263,024	73,024	***38%***
Calls dispatched	122,550	167,914	45,364	***37%***
General Patrol Personnel	497	486	Decrease -11	***Decrease -2.2%***

161,031 163,928 164,732 166,902 167,914

Appendix 2 referred to in Clause 5 of the Report of the Executive Policy Committee dated July 17, 2002

Appendix 2



Appendix 3 referred to in Clause 5 of the Report of the Executive Policy Committee dated July 17, 2002

Appendix 3
2002 Domestic Violence Workload Analysis

District	**1**	**2**	**3**	**4**	**5**	**6**	**Total**
Number of calls	4,858	1,073	3,781	1,834	1,218	1,634	14,398
Hours Required in 2002	14,380	3,122	10,133	5,135	3,483	4,788	41,034

Appendix 4 referred to in Clause 5 of the Report of the Executive Policy Committee dated July 17, 2002

Financial Impact Statement:

Project Name: Enhanced Police Services

Date: June 18, 2002 First Year of Program **2003**

	2003	2004	2005	2006	2007
Capital					
Capital Expenditures Required					
Less: Existing Budgeted Costs					
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal					
Debt - External					
Grants (Enter Description Here)					
Reserves, Equity, Surplus					
Other - Enter Description Here					
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ 771,997	$ 748,856	$ 811,388	$ 996,732	$ 1,125,676
Less: Incremental Revenue/Recovery					
Net Cost/(Benefit)	$ 771,997	$ 748,856	$ 811,388	$ 996,732	$ 1,125,676
Less: Existing Budget Amounts					
Net Budget Adjustment Required	$ 771,997	$ 748,856	$ 811,388	$ 996,732	$ 1,125,676

Additional Comments: Assumes start date of 03/01/01 and salaries, vehicle cost and vehicle operating cost increase 2% per year. Also assumes patrol vehicle useful life is 3 years (replaced in 2006).

G. Hammond
Manager of Finance/Controller