REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED JANUARY 10, 1994

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated January 10, 1994, was considered clause by clause.

Moved by Councillor Silva,
That the Consent Agenda Items, Clauses 1,2 and 3 be adopted.

Carried.

Her Worship the Mayor and Councillors:

Declaration of City Property as Surplus -
Portion of Winnipeg Ski Club Property
File FI-2.2 (Vol. 7)

322 - 1. The City-owned Winnipeg Ski Club site located east of Osborne Street between Don and Togo Avenues as outlined in Exhibit "A" is approximately .95 acres in size and is presently zoned "C2" Commercial District. The Land Surveys and Real Estate Department has received an offer to purchase or lease a portion of the site from R.F.C. Real Estate Services for the proposed development of a senior's housing complex.

The former Ski Club site is situated within a General Planning Area bounded by Jessie Avenue to the north, the Red River to the east, Togo Avenue to the south and Osborne Street to the west. During the past several years, various multi-residential developments have been completed in this area which are situated immediately east of Osborne Street. These developments, generally referred to as "Osborne on the Red" and 360 Osborne Street, resulted in the densification of residential land uses along Osborne Street in accordance with Plan Winnipeg which supports "high density residential development and ancillary uses on sites adjacent to major traffic or transit corridors".

The site is also located adjacent to the Red River and forms a part of the Churchill Drive Parkway Proposal. Development of a portion of the property for multiple unit residential housing could facilitate (through co-operative planning) general public access to the parkway from the surrounding area without compromising the quality of the housing project. Further, negotiations for the sale of a portion of the subject property will include consideration of an agreement by the purchaser to landscape the public portion of the adjoining riverbank and to construct a pathway along the entire eastern boundary of the site in a similar manner to the "Osborne on the Red" project.

In addition to furthering densification of residential housing along Osborne Street and developing a portion of City and riverbank land for riverbank pathway purposes, the proposal also has economic benefit to the City. Pending successful negotiations for the property, the City may direct proceeds from the sale of the property to be used as credit against the Parks and Recreation Department contributions to surplus land sales in 1993. A second benefit involves a direct economic stimulus of approximately $4,000,000.00 (50 units x $80,000.00/unit) into the multi-residential housing construction sector as a result of the plan to construct approximately 50 units of seniors housing at this site. Lastly, an increase in the assessable tax base of the City would occur with the development of the housing units representing a long term additional revenue source to the City.

The City Centre Community Committee has considered this matter and has concurred in the proposal.

Your Committee on Protection, Parks and Culture recommends:

1. That an appropriate portion of City-owned land as identified in Exhibit "A" be declared surplus to Parks and Recreation Department needs and disposed of accordingly; excluding the riverbank area required for the Churchill Drive Riverbank Parkway.

2. That the Director of Land Surveys and Real Estate be authorized to enter into negotiations with all parties having a financial interest in the Winnipeg Ski Club building from the perspective of achieving a settlement; and, to subsequently undertake all necessary steps to sell the subject property to Golden Rule Seniors Club c/o R.F.C. Real Estate Services.

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3. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Adopted by consent.

(Note:See Minute No. 325 for attachment)

Community Incentive Grant Application - Westridge Community Centre
File PR-2.6(31) (Vol. 1)

323 - 2. Your Committee on Protection, Parks and Culture has considered an application from the Westridge Community Centre for a Community Incentive Grant in the amount of $100,000.00 to assist in the costs of construction of Whyte Ridge Recreation Centre, a satellite site in the Whyte Ridge Community.

The Assiniboia Community Committee has recommended that a Community Incentive Grant in the amount of $100,000.00 (the maximum Community Incentive Grant program contribution available) be approved for this project.

Under the definition of Eligible Applicants within the Community Incentive Grant program criteria, this application does not meet the Program's eligibility requirements as other City funding is being utilized from the Land Dedication Reserve Fund for the project.

Acting on the recommendation of the Community Committee, your Committee on Protection, Parks and Culture recommends as follows:

1. That the criteria for the Community Incentive Grant program be waived in this instance.

2. That the amount of $100,000.00 be approved for payment to the Westridge Community Centre, subject to:

   (a) Confirmation of all funding sources;

   (b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

   (c) The applicant entering into a formal agreement with the City of Winnipeg.

3. That the Proper Officers of the City do all things necessary to implement the foregoing.

Adopted by consent.

Declaration of Parks and Recreation Property as surplus situated on the northwest corner of Mount Royal Road and Portage Avenue
File PR-7(31) (Vol. 1)

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324 - 3. The Land Surveys and Real Estate Department has received an offer to purchase the Mount Royal Park Property located north of Portage Avenue and west of Mount Royal Road, comprising an area of .16 acres. Site improvements include sod, five trees and two park benches.

The property is situated in the Silver Heights Neighbourhood, which is bounded by Ness Avenue to the north, Conway Street to the east, Portage Avenue to the south and Moray Street to the west.

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In combination with 8.15 acres of open space owned by the St. James School Division, the Silver Heights neighbourhood currently has 22.59 acres of open space which represents an open space surplus of 1.04 acres.

In addition to the Silver Heights Neighbourhood being in a surplus open space position relative to the departmental standard for public open space, four additional factors were considered relative to disposal of the subject property:

1. The subject property is only 0.16 acres or 7,000 square feet in size and does not provide an opportunity for active recreation nor is the property utilized for parks and recreation purposes in the neighbourhood.

2. The property is currently maintained by the Parks and Recreation Department. By disposing of the property, the Department will realize savings of approximately $600.00/year.

3. The sale of the property would result in revenues to the City which could be credited towards the Parks and Recreation contribution to general revenues in 1993.

4. Pending the successful completion of negotiations for the sale of the subject property, the privately owned site will be added to the Civic assessment roll thus representing an additional long term revenue to the City.

The Parks and Recreation Department is supportive of declaring the subject property as surplus and disposing of the property as a credit against the 1993 contribution to general revenue.

Your Committee on Protection, Parks and Culture recommends:

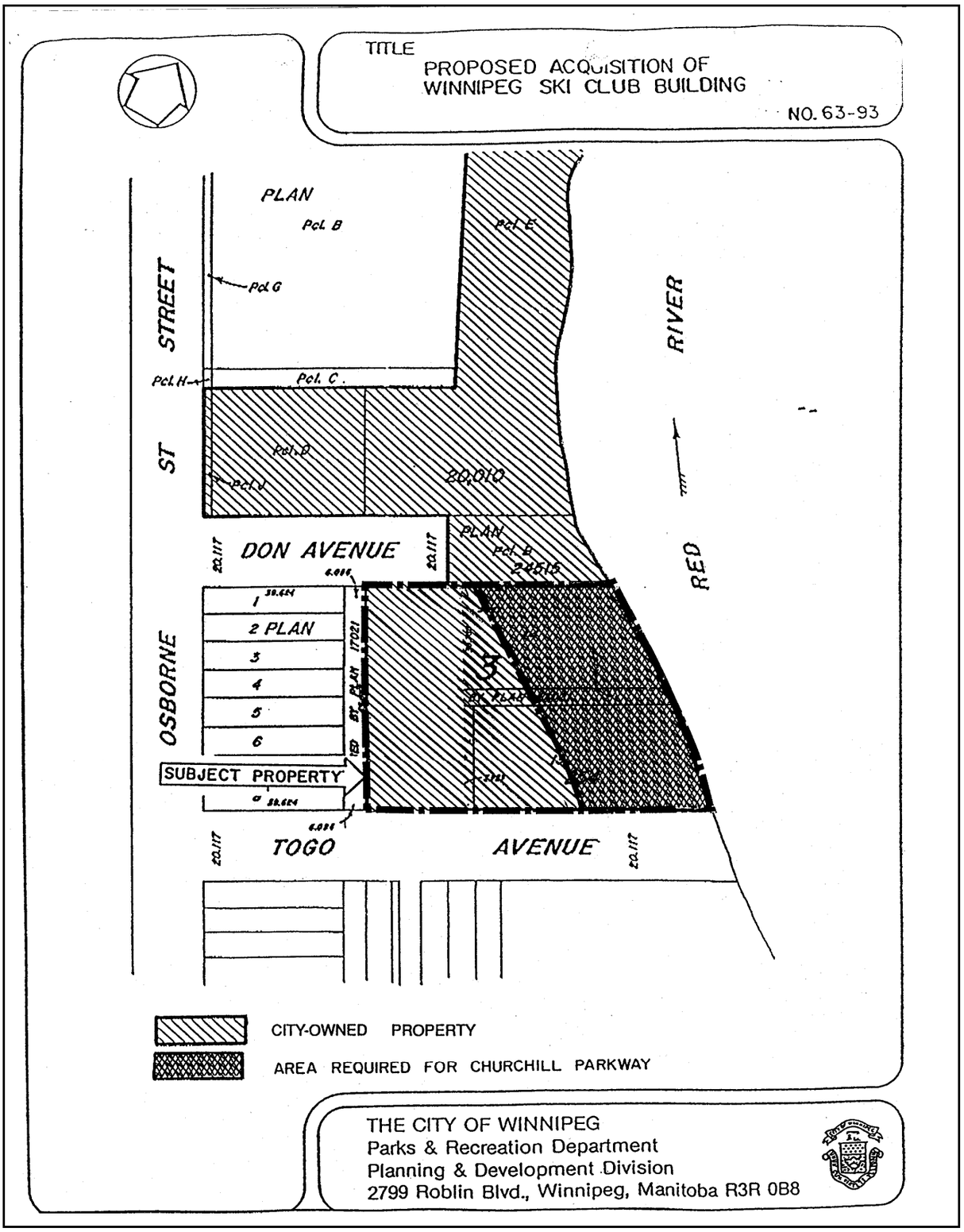
1. That the property situated on the Northwest corner of Mount Royal Road and Portage Avenue known as Lot 1, Part Lot 2, Block 2, Plan 5090, be declared surplus to Parks and Recreation Department needs and be disposed of accordingly.

2. That the Director of Land Surveys and Real Estate be authorized to enter into negotiations with the purchaser of the adjacent former service station property for the purpose of selling the subject property and that the net proceeds be credited against the Parks and Recreation Department commitment towards general revenue in 1993.

Pursuant to Section 156(2) of The City of Winnipeg Act, the sale of property designated or acquired for park purposes requires the approval of at least two-thirds majority of Council.

Adopted by consent.

325 - Exhibit "A" referred to in Clause 1 of the Report of the Committee on Protection, Parks and Culture dated January 10, 1994



REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED JANUARY 17, 1994

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated January 17, 1994, was considered.

Moved by Councillor Silva,
That the Consent Agenda, Clause 1, be adopted.

Councillor Silva requested that Clause 1 be pulled from the Consent Agenda.

Her Worship the Mayor and Councillors:

1993 Organizational Review of the Police Department
File GP-1.19 (Vol. 15)

326 - 1. On March 22, 1993, the Chief of Police initiated an Organizational Committee to undertake a thorough examination of the Police Department.

Some of the concerns relating to the existing structure of the Department were identified as follows:

- Centralization of Traffic Division
- Adequate Supervision
- Homogeneous Relationships
- Allocation of personnel (quieter divisions vs. busier ones)
- Ratio of Senior Officers to NCO's to Constables
- Clarify duties and responsibilities at all levels
- Call screening - City wide
- Community Based Policing - City wide
- Reporting relationships
- Physical structures

Community based policing concepts and the structure of the District 6 police model were considered and this format was utilized City wide, resulting in a proposed configuration relative to the suburban divisions. A different type of Community based policing was developed in the Downtown area.

This central area is contained within the following boundaries: Arlington Street east to the Red River; the Assiniboine River north to Manitoba Avenue; and the community of Weston. Community Based Policing was developed in the same manner as the other divisions, however the Community Constables are not assigned to zones. This will leave some flexibility as it addresses Community configurations and needs within this unique realigned area.

The success of Community Based Policing in all divisions is contingent on a City - Wide Call Screening Unit being developed. This unit will be assigned to the Communications Division and must be staffed by experienced Police Officers who are committed to the concepts.

The committee determined 16.0 constables will be required to adequately staff a cruiser car on three shifts. The previous standard of 14.27 constables was deemed inappropriate due to increased training demands, Community Based Policing initiatives, holidays, other leaves of absence, and court.

The issue of reorganizing the existing assignment of responsibilities under two Deputy Chiefs was reviewed in depth and it was concluded that the three Deputy Chief structure best speaks to all the principles applied throughout the review; that being, span of control, diversity of function and chain of command. Research from other Canadian Police Departments, which had experimented with two Deputies indicated the problems encountered inevitably caused a return to the three Deputy format.

In keeping with the thought of a new image for the Department, it was concluded that the name of the Department be changed from the Winnipeg Police Department to the Winnipeg Police Service.

Report of the Committee on Protection, Parks and Culture dated January 17, 1994

As well, the three branches of the Department will be changed to Operations, Support Services, and Administration.

Based on current authorized strength, a total of three (3) Superintendents, six (6) Staff Sergeants, thirteen (13) Sergeant 1 and seven (7) Patrol Sergeants are surplus to Department needs. These ranks will be eliminated through attrition.

In conclusion, a more efficient, effective and economical Police Service will be realized.

Your Committee on Protection, Parks and Culture therefore recommends that the recommendations contained in the 1993 Organizational Review of the Police Department, as prepared by the Chief of Police, dated August 16, 1993, be approved, subject to any additional costs being absorbed within the Police departmental budget.

A copy of the 1993 Organizational Review of the Police Department dated August 16, 1993, is on file in the office of the City Clerk.

Moved by Councillor Silva,
Adoption of the clause.

Carried.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

MOTIONS

Moved by Councillor Golden,
Seconded by Councillor Angus,

327 - WHEREAS Council on April 28, 1993, adopted Clause 6 of the Report of the Executive Policy Committee dated April 21, 1993;

AND WHEREAS the Maple Grove Multipurpose Facility is nearing completion of construction;

AND WHEREAS it is desirous that City owned facilities be operated through a tender process;

AND WHEREAS the subject clause proposes to negotiate an agreement without a proposal call;

NOW THEREFORE BE IT RESOLVED that Council instruct the administration to call for a Proposal Call for the operation and management of the Maple Grove Multipurpose Facility that would include provision for Facility Use Agreements between sports and recreation organizations and the City of Winnipeg.

Automatic Referral to the Committee on Protection, Parks and Culture in accordance with Rule 16.1 of the Procedure By-law

COMMITTEE ON PROTECTION, PARKS AND CULTURE

CONSIDERATION OF BY-LAWS

328 - On motion of Councillor Silva, By-law No. 6311/94, a By-law of the City of Winnipeg governing the City of Winnipeg Fire Department, was read a first, second and third time, the rule being suspended for the third reading, and was passed and ordered to be signed and sealed. File GF-1 (Vol. 13)