REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED NOVEMBER 1, 1993

On motion of Councillor Silva, the Report of the Committee on Protection, Parks and Culture, dated November 1, 1993, was considered clause by clause.

Moved by Councillor Silva,
That the Consent Agenda Items, Clauses 1,2,3,4,5 and 6 be adopted.

Carried.

Her Worship the Mayor and Councillors:

Socio-Economic Need Factors for Community Centre Programming
File PR-1(Vol. 77)

125 - 1. On June 23, 1993, Council adopted Clause 2 of the Report of the Committee on Protection Parks and Culture dated June 7, 1993 with respect to the Universal Funding Formula for Community Centre Operating Grants.

The issue of socio-economic need was recognized by the Universal Funding Formula Task Force as a separate issue to be addressed by the Committee on Protection, Parks and Culture.

On June 16, 1993, Executive Policy Committee referred back Clause 3 of the Report of the Committee on Protection, Parks and Culture dated June 7, 1993, for reconsideration and in particular to review the 8 factors outlined in the reports being indicative of socio-economic need in relation to the allocation of resources, which report recommended as follows:

"I. That subject to the adoption by Council of the Universal Funding Formula for Community Centre operating grants, as outlined in Clause 2 of the Report of the Committee on Protection, Parks and Culture, dated June 7, 1993, the following factors be considered by the Parks and Recreation Department as being indicative of socio-economic need in relation to the allocation of resources to assist with programming at high socio-economic need Community Centres projected to lose funding under the proposed Universal Funding formula:

a) Number of single parent families
b)Number of children in single parent families
c)Number of seniors
d)Number of new Canadians
e)Adult population with less than Grade 9 education
f)Aboriginal population
g)Persons with disabilities
h)Average family income for the area

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II. That additional funds be included in the 1994 budget of the Parks and Recreation Department for the allocation of programming to those community centres located in the highest socio-economic need areas of the City that are receiving reduced funding, to a maximum identified as the reduction in the first year of the Universal Funding Formula.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations."

On July 5, 1993, your Committee on Protection, Parks and Culture established an Ad Hoc Committee to address this issue composed of Councillors Prystanski and Silva, as well as representatives from the Greater Council of Winnipeg Community Centres and members of the Administration.

The Ad Hoc Committee determined that, with the exception of "average household income", the remaining criteria did not relate to the issue of programming at community centres. The Ad Hoc Committee was of the view that socio-economic need must be applied to all 77 community centres regardless of the impact of the Universal Funding Formula, in order to remain consistent with the Universal Funding Formula premise that all community centres be treated the same.

The socio-economic funding formula is based on the following criteria and rationale:

1. Community Centre Average Household Income (Exhibit "A")

   This figure was prepared by the Strategic Planning Branch of the Parks and Recreation Department and best reflects the economics of the total community centre area income. Each of the 77 community centres have localized pockets of low income earners with household income below $20,000.00 ranging from 8% of their population to 67% of their population.

2. Community Centre Fundraising

   An incentive must be provided for the community centres to help themselves and not to simply expect a hand out. To accomplish this, centres that choose to fundraise will receive full credits.

3. Community Centre Need

   Financial Statements will be requested to show the true need of the centre applying. In these tough economic times, community centres with a large financial surplus should be providing financial assistance themselves and not apply for money that may be needed more desperately elsewhere.

Upon approval of the Socio-Economic Need Criteria and proposed funding, the Greater Council of Winnipeg Community Centres is prepared to administer the funds and provide an annual accountability report to your Committee on Protection, Parks and Culture.

Based on actual funds applied for in the "pilot" year the total programming grant funds required, as well as the criteria, will be evaluated and revised as necessary.

Your Committee on Protection, Parks and Culture recommends:

I. That the criteria recommended as components of the Socio-Economic Need Funding Formula be adopted.

II. That identified additional funding in the amount of $87,500.00 for the 1994 pilot year, be established for the implementation of Socio-Economic Need for Community Centre Programming.

III. That the Socio-Economic Need Criteria be applied to all 77 Community Centres.

IV. That the Greater Council of Winnipeg Community Centres be responsible for the administration of the Socio-Economic Need Funding.

V. That the program be reviewed before the 1995 budget year.

VI. That any surplus funds accruing in the program at year end be placed in a reserve to be used to maintain the level of funding in the following year without increasing the tax supported cost of the program.

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VII. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

In amendment,

Your Executive Policy Committee recommends that Recommendation VI above be deleted in its entirety and substituted with the following:

VI. That any surplus funds accruing in the program at year end be placed in a reserve to be used for funding in the following year, without increasing the tax supported cost of the program.

Adopted by consent.

Revisions to Fire Department By-law No. 449/73 Error! Bookmark not defined.**File GF-1 (Vol. 13)**

126 - 2. On November 21, 1973, Council passed By-law No. 449/73 to establish and govern the City of Winnipeg Fire Department.

The City of Winnipeg as a municipal government and the Fire Department itself, have undergone many changes over the past twenty years since By-law 449/73 was passed, however, as far as the current administration is aware, no changes have been made to the By-law since its adoption.

Due to the number of changes which have occurred over the last 20 years, it is recommended that the City Solicitor repeal the existing By-law and draft a new Fire Department By-law to reflect the following proposed changes.

Proposed Revisions to By-law No. 449/73:

1. Change the reporting structure to reflect the current operational functions, i.e. Committee on Protection, Parks and Culture and not the Committee on Finance and Administration.

2. Remove reference to the position of "Assistant Deputy Chief" as it is not necessary to have this position incorporated into the By-law as it complicates organizational restructuring within the department.

3. The Fire Department has, for some years now, carried out responsibilities beyond those relating to only the prevention and suppression of fire, and the following should be stated in the By-law:

   (a)the mitigation of all calamitous incidents within the City;
   (b)for the education of the public in the area of safety awareness

4. The organizational reporting system within the Department was slightly changed in recent years to reflect an improved management structure established by the Fire Chief. The Administrative Staff, under the supervision of the Administrative Assistant, should be changed to report directly to the Fire Chief.

5. (a) Reference to the Training Branch in section "5(1) Deputy Chief - Operation" should be deleted and the "Communication Branch" should be added.

   (b) Any reference in the By-law to the "Administrative Deputy Chief" should be deleted and replaced with "Support Services Deputy Chief".

   (c) The wording in Sections 5(1) and 5(2) should be changed as follows:

   "During the absence of the Chief for any cause, the Deputy Chief - Operational or the Deputy Chief - Support Services shall have charge of the department and perform all the duties and responsibilities of that office.

   (d) Reference to the "Fire Prevention Division, the Mechanical Division and the Headquarters Staff" in Section 5(2) be replaced with the "Fire Prevention Branch, the Emergency Mechanical

Services Branch and the Training Branch".

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6. Remove Section 6 in its entirety as the positions are handled within the approved organizational structure and establishment of the Fire Department. It is not necessary to have the position of Assistant Deputy Chief incorporated into the By-law as this complicates organizational restructuring within the department.

7. That Section 10 of the By-law be amended to read as follows:

"All persons found in the vicinity of any fire or other emergency incident under the control of the Fire Department which is or may become a hazard to life and/or property shall immediately retire therefrom when called upon to do so by any officer of the department or police officer."

The Fire Department no longer attends only fires; its responsibility includes response to hazardous materials incidents, first medical response to injured or ill people, etc. This revision reflects the Fire Department's greater scope of responsibilities.

8. Amend the wording in Section 13 to increase the penalty or fine to "one thousand dollars and costs" from the present "two hundred dollars and costs".

Your Committee on Protection, Parks and Culture recommends:

I. That By-law No. 449/73, a By-law of The City of Winnipeg governing its Fire Department, be repealed and reenacted as a new By-law as outlined in the clause.

II. That the City Solicitor be directed to draft a new By-law implementing the proposed changes.

Adopted by consent.

Revisions to By-law 351/73, The Fireworks By-law File GF-1.1 (Vol. 1)

127 - 3. By-law No. 351/73, known as The Fireworks By-law was passed in 1973 to regulate the issuing of permits and allow for the control of fireworks in the City by the Fire Department.

Section 10 of the by-law states that the Chief of the Fire Department or his designate consults with the appropriate Community Committee and may issue permits for displays of fireworks.

The Fire Department has not consulted with the Community Committees prior to issuing Fireworks Permits for twenty years. It is recommended that the Fire Department continue to issue permits without consultation with the appropriate Community Committee, as is the current practice.

Your Committee on Protection, Parks and Culture recommends:

I. That authorization be given to the revision of By-law 351/73, known as The Fireworks By-law, by the removal of references to Community Committees.

II. That the City Solicitor be directed to prepare the required amending By-law to reflect the proposed changes.

Adopted by consent.

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Winnipeg Arts Advisory Council - Appointment of Additional Members to Amusement Tax Exemption Review Committee File FG-3 (Vol. 29)

128 - 4. Council on November 7, 1984, adopted Clause 5 of the Report of the Executive Policy Committee dated October 31, 1984, which provided for the composition and terms of office of members of the Winnipeg Arts Advisory Council as follows:

1. The Winnipeg Arts Advisory Council to consist of twelve individuals chosen as follows:

    a) six to be elected by all those groups receiving grants or qualified to receive a cultural grant from the City of Winnipeg;

    b) four individuals to be appointed by City Council;

    c) two members of City Council to be appointed by City Council, one member to be appointed from the Committee on Finance and Administration, the other member to be appointed from the Committee on Protection, Parks and Culture;

2. Members to be elected for a two year term with no member serving for longer than two consecutive terms.

Council on September 22, 1993, amended and adopted Clause 8 of the Report of the Committee on Finance and Administration which augmented the mandate of the Winnipeg Arts Advisory Council to include the review of applications for amusement tax exemption, for recommendation to the Committee on Finance and Administration.

Your Committee on Protection, Parks and Culture has been requested by the Winnipeg Arts Advisory Council for authority to appoint three additional members to sit on the Winnipeg Arts Advisory Council Amusement Tax Exemption Committee.

The appointment of citizens to various Boards and Commissions was advertised by the City Clerk's Department on September 25, 1993, for submission by October 21, 1993. Inasmuch as this deadline has passed, it is suggested that the requirement for advertising for the positions be waived for this year, and that the Winnipeg Arts Advisory Council be authorized to solicit citizen membership to the Winnipeg Arts Advisory Council Amusement Tax Exemption Committee for the consideration of the Selection Committee of Council.

For the information of Council, your Committee on Protection, Parks and Culture has authorized the Administrator of the Winnipeg Arts Advisory Council to hire support staff to handle the additional workload caused by new responsibilities in dealing with the Amusement Tax Exemption By-law, up to a maximum of $2,000.00 from within the current administrative budget.

Your Committee on Protection, Parks and Culture therefore recommends:

I. That three (3) additional members be appointed to the Winnipeg Arts Advisory Council Amusement Tax Exemption Committee in accordance with the current terms and conditions of membership in the Winnipeg Arts Advisory Council.

II. That the appointment and selection of these members be in accordance with City Policy No. C265, Citizen Member Appointments to Boards and Commissions, with the exception of the requirement to advertise for the positions.

III. That the Administrator of the Winnipeg Arts Advisory Council be authorized to solicit citizen membership to the said Committee for the consideration of the Selection Committee of Council.

IV. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Adopted by consent.

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Proposed Disposal of Surplus Parks and Recreation Property within the City Centre Community File FI-2.4(32)

129 - 5. In conjunction with approval of the 1993 Current Estimates of the Parks and Recreation Department, a commitment was made towards the disposal of $580,000.00 worth of surplus property within the Department's jurisdiction.

On October 20, 1993, Council adopted Clause 1 of the Report of the Committee on Protection, Parks and Culture dated October 4, 1993, outlining properties surplus to parks and recreation needs, situated in the Assiniboia Community, Lord Selkirk-West Kildonan Community, East Kildonan-Transcona Community and Riel Community.

Your Committee on Protection, Parks and Culture had referred back to the City Centre Community Committee the proposal to declare surplus the following two properties within the City Centre Community:

City Centre Community

1.	Property Location:	Haskins Triangle (Northwest of Cambridge Street and Grosvenor Avenue)
	Neighbourhood:	North River Heights Neighbourhood Open Space coefficient + 7.62 acres
	Size:	0.08 acres
	Additional Comments:	This property is small and irregularly shaped. The property experiences low current use and exhibits no potential for neighbourhood programming. The site is only suitable for tot lot development, however, with excessive frontage at the intersection of two well used neighbourhood traffic thoroughfares, safety consideration for children would negate such a use of the site.
2.	Property Location:	Valour Road Bay Park (Valour Bay, South of Richard Avenue)
	Neighbourhood:	Sargent Park Neighbourhood Open Space coefficient + 3.13 acres
	Size:	0.37 acres
	Additional Comments:	This property is a small park situated in immediate proximity to the Clifton Community Centre. Only suitably sized for development as a tot lot site, but such activity would result in noise interference with adjacent residential properties. Also the site, by location, is conducive to unsuitable "after hours" use by neighbourhood youth. The site is marketable as two single family residential lots fronting on Valour Road Bay.

On November 1, 1993, your Committee on Protection, Parks and Culture heard Ms. C. McCormick in delegation together with a group of Valour Road residents and concurred in the following recommendation of the City Centre Community Committee:

> "That the property identified as Valour Road Bay Park, Valour Bay, south of Richard Avenue, as identified on Plan No. 91-93, be removed from the surplus property list and not be considered for sale."

Your Committee on Protection, Parks and Culture therefore recommends:

I. That the Haskins Triangle property situated in the City Centre Community, as identified on Plan Number 90-93, be declared surplus to parks and recreation needs and disposed of accordingly.

II. That the net proceeds from the aforementioned surplus City-owned property be credited against the Parks and Recreation Department contribution to general revenue in 1993.

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III. That net revenues derived from the sales of properties determined during 1993 to be surplus to parks and recreation needs in excess of committed revenues of $580,000.00, be deposited in the Riverbank Land Acquisition/Development Account of the Parks and Recreation Department.

IV. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Adopted by consent.

Consolidation of the City of Winnipeg Parks and Recreation Insect Control Branch File P (Vol. 2)

130 - 6. The City of Winnipeg Insect Control Branch currently utilizes three separate facilities for the provision of its services. The Operations Base is located at Grey Street and Tyne Avenue and is utilized for chemical storage; preparation of insecticides; aerial (helicopter) operations; vehicle and equipment storage and repairs and office space for program administration. The Base currently meets basic operating requirements; however, a privately owned 10.46 acre site situated immediately south of the base, is currently listed for sale; which, if sold, and subsequently developed would obstruct the existing helicopter flight path resulting in cancellation of such operation at the site.

The Branch also utilizes a facility located at 855 Wall Street for equipment storage and summer research activities. Considerable travel time is incurred in moving equipment as required.

The Laboratory and City Entomologist are located at 2799 Roblin Boulevard and as such, are isolated from the Operations Base and the summer research station.

A recommendation to investigate various site alternatives for the consolidation of the Insect Control Services and Operations was approved by the Board of Commissioners on March 14, 1991.

The following site options were examined:

Option 1:

Consolidation of Insect Control Services and Operations and Relocation to the South End Pollution Control Centre

The South End Pollution Control Centre, situated south of the Perimeter Highway and east of St. Mary's Road, meets the initial requirements for site selection, however, the following factors have negatively affected the desirability of this option.

1. The Civic Buildings Department has estimated the cost of constructing an Insect Control Facility and additional site work at $3.2 million dollars. This would involve the construction of an Office and Maintenance building, Laboratory, Maintenance Garage, Chemical Storage Building, Helicopter Storage Building, Fuel Pumps and substantial site development works. The construction of the facility would permit consolidation of the entire Branch and would result in cost benefit/savings of approximately $107,000.00/year.

2. The Provincial Environment Department has determined that a full environmental impact assessment report would have to be prepared to situate a new facility at this site; estimated to cost in excess of $200,000.00.

The net cost of Option 1, including proceeds from the sale of 855 Wall Street, is $3.28 million.

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Option 2:

Construction of a new Helicopter Storage Building and Relocation of Helicopter Operations to the South End Pollution Control Centre

As an alternative to consolidating and relocating Insect Control Services and Operations to the South End Pollution Control Centre, consideration could be given to only relocating the helicopter operations component aspect of the Branch onto the site.

The Civic Buildings Department has estimated the cost of constructing a helicopter storage building (50' x 50') and additional site improvements at $311,494.00. This estimate includes the cost of a building, site improvements, a helicopter apron, site grading, sodding, chain link fencing, electrical service and installation of one fuel storage tank. The construction of the building would not facilitate the consolidation of the Branch at this time and as such, operational cost benefits/savings would not be achievable; excepting a reduction in potential additional flight and storage costs of $54,990.00/annum. Moreover, the site would only accommodate the physical space requirements for aerial operations for an undeterminable period.

The Provincial Environment Department has, as well, indicated that an environmental impact assessment report would be required for the development of a helicopter operations base at this location.

Although the potential constraints associated with the existing helicopter operations site would be alleviated by relocating to this site; the expenditure of up to $511,494.00 including the cost of an Environmental Impact Report, would provide no advantages towards consolidation of the Insect Control Branch Service.

The net cost of Option 2, including proceeds from the sale of 855 Wall Street, is $391,494.00.

Option 3:

Acquisition of a 5.0 acre portion of a privately owned 10.46 acre site situated south of the existing Insect Control Operations Base and construction of a new Helicopter Storage Building

A privately owned 10.46 acre property situated south east of Grey Street and Tyne Avenue has been offered for sale to the City. The property is currently vacant and is situated within the existing helicopter flight path to the Grey and Tyne Operations Base.

As an alternative to purchasing the entire property, the Department would support the acquisition of a 5.0 acre portion, estimated at $200,000.00; inclusive of a contingency, land transfer tax, environmental audit and survey costs. The acquisition of the property would allow the Parks and Recreation Department to protect existing aerial operations capability at the existing Insect Control Operations Base, as well as, providing additional property upon which a new helicopter storage building may be constructed, estimated to cost $115,000.00 for the building and site work.

The Provincial Environment Department has indicated that an Environmental impact assessment report would not be required for the development of a helicopter storage building at this site, thereby representing a basic cost savings of up to $200,000.00 in conjunction with this site option.

This option would alleviate potential problems associated with the existing operations base at Grey Street and Tyne Avenue and result in potential cost savings of approximately $54,990.00/annum. As such, the Department could remain at this location for an undeterminable period by virtue of securing the aerial path for helicopter operations, as well as, providing additional space for future office expansion to consolidate the Insect Control Branch Operations on the 5 acre site.

The net cost of Option 3, including proceeds from the sale of 855 Wall Street, is $195,000.00.

Option 4:

Acquisition of a privately owned 5.0 acre site situated south of the existing Insect Control Operations Base and construction of a new Office/Helicopter Storage Building to consolidate the Insect Control Branch.
This option would consolidate the Insect Control Branch at the subject location, assuming chemical storage and mechanical maintenance remains at Grey Street and Tyne Avenue. Based upon earlier cost estimates provided by the Civic Buildings Department, the cost of constructing a building and additional site improvements is estimated at $581,707.00.

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The Provincial Environment Department has indicated that an environmental impact assessment report would not be required for the development of a helicopter storage building at the site; thereby representing a basic cost savings of up to $200,000.00 in conjunction with this site option.

The option, involving the purchase of 5.0 acres, would alleviate potential problems associated with the existing operations base at Grey Street and Tyne Avenue. In addition, the Department would realize operational benefits/savings of approximately $107,000.00/year through the consolidation of the Branch's service at this site.

Although the Parks and Recreation Department is supportive of pursuing the consolidation of the Insect Control Branch, the current financial position of the City is not amendable to the expenditure of additional capital funds at this time.

The net cost of Option 4, including proceeds from the sale of 855 Wall Street, is $661,707.00.

Option 5:

Construction of a new Helicopter Storage Building on City owned right-of-way situated north of the C.N.R. Rail Line and east of Grey Street

This property was acquired for Streets and Transportation purposes and is proposed to form part of the Eastern Transit Corridor. The Corridor is proposed to be constructed in approximately ten to twenty (10 - 20) years. As such, the site would only provide space requirements for a ten year period. Given the eventual need for transportation development, the Parks and Recreation Department is only supportive of constructing a temporary, portable helicopter storage building in conjunction with site improvements estimated at a total cost of $140,000.00. Accordingly, the construction of this type of building would not facilitate the consolidation of the Branch and operational cost benefits/savings would not be achievable; excepting a reduction in potential additional flight costs of $54,990.00/annum.

The Provincial Environment Department has indicated that an environmental impact assessment report would not be required for the development of a helicopter operation base at this location.

The net cost of Option 5, including proceeds from the sale of 855 Wall Street, is $20,000.00.

On September 27, 1993, the Committee on Finance and Administration approved the sale of the property located at 855 Wall Street.

Your Committee on Protection, Parks and Culture recommends:

I. That Option 3 be approved for implementation, namely, the acquisition of a 5 acre privately owned property situated south east of Grey Street and Tyne Avenue and the construction of a helicopter storage building.

II. That the Director of Land Surveys and Real Estate be authorized to enter into negotiations with the owner of property situated at the south east corner of Grey Street and Tyne Avenue, to determine if a 5 acre portion of the property is available for sale, by cash purchase or land exchange, and to report the results back to the Board of Commissioners for further consideration.

III. That the General Manager of Parks and Recreation be authorized to expend up to $10,000.00 for the completion of an environmental audit of the subject property, chargeable to the Engineering Suspense Account.

IV. That the Director of Land Surveys and Real Estate be authorized to expend up to $5,000.00 for an independent appraisal of the subject property, chargeable to the Engineering Suspense Account.

V. That, pending successful negotiations for the purchase of the 5 acres of privately owned property, the Director of Land Surveys and Real Estate be authorized to pursue the immediate sale of city owned property situated at 855 Wall Street and that the net proceeds be used towards funding the construction of a new office helicopter storage building.

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VI. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Adopted by consent.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

QUESTION PERIOD

(Note:See Minute No. 136 for Question Period)

COMMITTEE ON PROTECTION, PARKS AND CULTURE

QUESTION PERIOD

136 - Councillor Murray requested that the following matters be put on the agenda for the next meeting of the Committee on Protection, Parks and Culture: the components of the socio-economic need funding formula noting the definition of poverty utilized, and the matter surrounding the $87,500 required within the budget and the possibility of finding such monies in the universal funding formula.