REPORT OF THE COMMITTEE ON PROTECTION, PARKS AND CULTURE DATED JUNE 7, 1993

On motion of Councillor O'Shaughnessy, the Report of the Committee on Protection, Parks and Culture, dated June 7, 1993, was considered clause by clause.

Moved by Councillor O'Shaughnessy,
That the Consent Agenda items, Clauses 1,2,4,5,6, and 7 be adopted.

Councillor Fraser requested that Clause 2 be pulled from the Consent Agenda.

Councillor O'Shaughnessy requested that Clauses 4 and 5 be pulled from the Consent Agenda.

Councillor Clement requested that Clause 6 be pulled from the Consent Agenda.

The motion to adopt the Consent Agenda, Clauses 1 and 7 was put and declared carried.

Her Worship the Mayor and Councillors:

Elm Wood Recovery Pilot Project
File PB-2 (Vol. 23)

742 - 1. Burton Boryen, Builder, has approached the City of Winnipeg with a proposal for an elm wood recovery pilot project for waste elm wood generated from the Dutch Elm Disease (D.E.D.) Control program, as well as other wood removed from boulevards and other public lands from time to time. The project has a maximum cost to the City of $9,000.00 in the form of a grant to Mr. Boryen.

Funding is available in the Parks and Recreation Department's 1993 Current D.E.D. Control budget in the Real Property Contracts account.

Mr. Boryen proposes to establish a ten (10) week (maximum) trial project at the Brady Road Landfill site commencing in September, 1993. The project will involve locating a portable sawmill, tractor and one staff person at the site. Mr. Boryen projects the recovery of one 8 foot by 11 inch diameter log from each of 300 trees, yielding approximately 15,000 board feet of lumber, which is to be priced and, if markets found, sold. The revenue from the sale of the wood is to be returned to the City's Parks and Recreation Department as an offset for its $9,000.00 investment. The objective of Mr. Boryen's pilot project is to determine the typical quantity, grade quality and market value of elm lumber recovered from a portion of the D.E.D. Control program. This information will be contained in a final report and will be used by the City to assess the potential for initiating an annual elm wood recovery program, and reducing waste wood disposal, at the City's landfill sites.

The disposition of funds to Mr. Boryen will be made on a lump sum grant basis on the prior condition that an acceptable report be submitted to all three City departments for approval.

All aspects of monitoring and control of Mr. Boryen's operational plan will be under the jurisdiction of the Assistant District Engineer, District #6, Operations Department. The City Forester will assist the Assistant District Engineer in these aspects as the representative of the Parks and Recreation Department.

The District Engineer for South-West District has requested that Mr. Boryen provide an operating plan that must be approved by the District prior to setting up the portable wood mill at the Brady Landfill site. The City Forester has stipulated that the transportation and dumping of logs and associated branches at the pilot project site must not entail any pre-sorting of logs by Forestry Branch staff. The pilot project must accommodate existing elm wood removal and hauling operations. Mr. Boryen's proposed operating plan is subject to the written acceptance of the District Engineer and describes a specific location which may or may not be appropriate at the time of the year the operation will take place. The precise operating location will be determined in the field by the Assistant District Engineer, the City Forester, and Mr. Burton Boryen. Mr. Boryen's operating plan makes reference to a winter operation; however, the work is expected to be carried out in late summer and early fall.

The elm wood waste minimization and recovery program must be shown to reduce the City's landfill cost as well as generate merchantable sawn timber revenue to offset the landfill tipping charge to the Parks and Recreation Department. At the end of the pilot project, Mr. Boryen will prepare a report to the City detailing his findings. If the pilot project is successful, the Parks and Recreation Department will seek Council approval to waive the tipping fee charges for waste wood recovered as useable lumber.

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Mr. Boryen has recently approached the Sustainable Development Office of the Province of Manitoba's Executive Council for funding to assist the development of small sawmilling industries in the Province. Pilot project activities that Mr. Boryen hopes to obtain with the City of Winnipeg and Manitoba Department of Natural Resources will be undertaken in the context of his proposal to the provincial government.

Mr. Boryen has provided the City with evidence of adequate liability insurance to save the City harmless from potential damages arising out of this project. In this regard a separate legal agreement has been developed to detail the terms and responsibilities of this pilot project. Approval for this agreement has been received from the Law Department.

Your Committee on Protection, Parks and Culture recommends:

I. That a grant of $9,000.00 be given to Burton Boryen, Builder to undertake a ten (10) week elm wood recovery pilot project.

II. That the City enter into a legal agreement with Burton Boryen, Builder, said agreement to contain terms and conditions deemed necessary by the City Solicitor in order to satisfy the intentions of City Council.

III. That the Proper Officers of the City be authorized to do all things necessary to implement this project in 1993 including the execution of all necessary documents.

Adopted by consent.

Universal Funding Formula for Community Centre Operating Grants
File PR-2 (Vol. 76)

743 - 2. Discrepancies amongst the Districts regarding services, policies, standards, leadership and maintenance relative to community centres have existed since the formation of Unicity in 1972. The Community Centre Study of 1980 identified inequities in funding between Districts and between community centres within Districts. This Study contained a number of recommendations regarding the administration, standards, programming and financing of community centres.

Although the recommendations of the Community Centre Study were not approved, the various Community Centres Boards took the initiative to develop and implement funding formulas based on their specific funding requirements. Five of the six communities implemented District specific formulas prior to 1990.

On July 24, 1990, the Lord Selkirk-West Kildonan Community Committee, on recommendation of its Community Centres Board, approved a funding formula which identified an additional funding requirement of $185,302.00. A number of attempts were made to obtain the funding required to implement this formula.

On July 13, 1992, the Committee on Protection, Parks and Culture established a Universal Funding Formula Task Force composed of the administration and members of the General Council of Winnipeg Community Centres, to develop a universal funding formula (within existing global funding) that is fair, equitable and appropriate to support the operation of community centres, for consideration in the 1994 Preliminary Estimates.

The Task Force consisted of one representative from each of the six District Community Centre Boards, two representatives from the General Council of Winnipeg Community Centres and two representatives from the Parks and Recreation Department. Local community centres were to be advised of the discussions and progress of the Task Force by their District representative at monthly Community Centres Board meetings. The General Council and the administration received regular updates from their representatives.

The Task Force presented the proposed funding formula to each of the six District Community Centre Boards at their April, 1993 meetings. Opportunity to express questions and comments regarding the recommendations of the Task Force was provided at each of these meetings. A copy of this presentation is provided under Appendix "A".

On May 27, 1993, the Universal Funding Formula Task Force presented its recommendations in the form of a

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motion at a special meeting of the membership of the General Council of Winnipeg Community Centres. Seventy percent (70%) of the community centres present voted in favour of the funding formula recommendations.

On June 7, 1993, the Task Force submitted its recommendations to your Committee on Protection, Parks and Culture as outlined in Appendix "B".

Highlights of the Task Force Report include:

Operating Grant Definition:

The Task Force defined the Community Centre operating grant as follows:

•The allocation of public funds to community centres to offset the operating expenses of community centre facilities. These expenses include custodial/supervisory staffing, utilities and maintenance and supplies (for those activities conducted on a daily basis to provide a clean and safe environment).
•Not intended to cover community centre programming costs - these are the responsibility of the individual community centres.
•Shared responsibilities (for both community centres and the City) have been identified.

Funding Formula Features:

•It is based primarily on operating, not programming needs.
•It is based on measurable and updatable information.
•It is currently based on actual facility and community data - as of December 31, 1992.
•Credits could be adjusted annually.
•It contains a five year implementation period to achieve full equitability.

Funding Formula Credits:

Funding formula credits are computed as follows:

1.Utilities:

•$1.25/square foot
•For all basic utilities (heat, light, power, water)

Rationale:

•Based on actual (1991) total utility costs (excluding telephones), divided by total heated square footage - City-wide
•Average of $1.22/square foot, rounded up

2.Rinks:

•At $5,000.00 each.
•Primarily for ice-making services.

Rationale:

•Based on Parks and Recreation Department data.
•Outdoor natural ice only.
•Permanent or knock-down pens with full boards.
•Every community centre has at least one hockey pen.
•Indoor ice surfaces, natural or artificial, are excluded.

In accordance with the City of Winnipeg ice allocation policy, any indoor surface is defined to be an arena. Also, indoor ice surfaces are capable of revenue generation potential, therefore indoor ice surfaces were excluded from the formula.

3.Satellites:

•At $2,500.00 each.

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•To cover incremental costs of operating a remote site.

Rationale:

•Based on Parks and Recreation Department data.
•Intended to compensate for the incremental costs of operating a remote site (i.e. travel, duplication of resources).

4.Maintenance:

•$0.45/square foot.
•Primarily for building maintenance supplies.

Rationale:

•Derived from District 3 actual maintenance costs for 1991.
•Includes janitorial supplies, paper products and miscellaneous supplies (e.g. light bulbs).
•Caretaker costs not included.
•Average of $0.41/square foot, rounded up.

5.Population:

•Balance of available funds as a percentage of total population, since more population means more potential usage.
•Intended to compensate for caretaking and repair costs, based on usage potential.

Rationale:

•Estimated (by City Planning) for 1991 from the 1986 census.
•1991 Census data will be utilized when available.

Heated Square Footage: (relates to utilities and maintenance credits)

Rationale:

•Based on measurements (outside dimensions taken by the Parks and Recreation Department) as of December 31, 1992.
•Does not include dedicated one-purpose areas (i.e. leased day cares)
•Calculation of square footage for the eight (8) Community Centre arenas include heated areas associated with a typical community centre operation (e.g. all dressing rooms, canteens, viewing areas, washrooms, etc.)
•Although funding of private arenas is not in keeping with existing City policy, 6 of the 8 community centre arenas have received operating grants including some arena square footage. To be consistent, the Task Force decided that all community centre arenas would receive square footage credit for these designated areas.
•Does not include ice surfaces, bleachers or mechanical rooms specific to the arena operation.

Note:Indoor arena space awarded to a community centre as a result of "contracting out" is not considered for square footage credits by this formula.

Funding Formula Implementation:

•All "over funded" community centres to receive reduced grants for 5 years, these funds to be reallocated to the "under funded".
•Amount of annual grant reduction is equal to 20% of the total amount of "over funding".
•"Under funded" community centres receive operating grant increases, calculated on a proportional basis, for a 5 year period.
•Any increase or decrease in global community centre operating budget to be distributed on the same basis (i.e. 1% global change = 1% change in each community centres grant) amongst all 77 community centres.

The issue of social disparity was not the mandate of the Task Force, and your Committee on Protection, Parks and

Culture has submitted its recommendations in this regard as outlined in Clause 3 of Committee's Report dated June 7,

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1993.

The Universal Funding Formula Task Force submitted a document detailing Community Centre/City of Winnipeg responsibilities in the operation of community centres in the City of Winnipeg, as outlined in Appendix "C".

Your Committee on Protection, Parks and Culture considered the following recommendations of the Universal Funding Formula Task Force:

1.That the Universal Funding Formula be adopted for the allocation of Community Centre Operating grants for implementation in 1994.

2.That the Universal Funding Formula be implemented over a 5 year term.

3.That a review be conducted to ensure community needs are being met.

4.That the responsibilities of the community centre and the City of Winnipeg for the operation of community centres be adopted, as outlined in Appendix "C".

5.Facility expansions that are politically approved be guaranteed additional on-going funding in accordance with the formula criteria.

6.Expansions receiving political approval between December 31, 1992 and the date that the funding formula is approved by City Council be treated in accordance with the funding formula recommendations.

7.Any future amalgamations between community centres must be approved by the appropriate Community Committee.

8.Any satellite sites resulting from an amalgamation must be accompanied by additional ongoing funding in accordance with the funding formula criteria.

Your Committee on Protection, Parks and Culture, due to a tie vote, submits the recommendation of the Universal Funding Formula Task Force to Council without recommendation.

Your Executive Policy Committee concurs with the Universal Funding Formula Task Force recommendations outlined in the clause and submits same to Council for favourable consideration.

Moved by Councillor O'Shaughnessy,

That the clause be considered.

Moved by Mayor Thompson,

That the recommendation of Executive Policy Committee be adopted.

Moved by Councillor Thomas,
Moved by Councillor Hyman,

WHEREAS the proposal for a Universal Funding Formula for Community Centres came directly from a citizens' group without being referred to the administration for a report;

AND WHEREAS the Committee on Protection, Parks and Culture had established a committee of Councillors to review this formula, before its presentation to Committee, and this was not done;

AND WHEREAS three years ago, the Committee on Protection, Parks and Culture had established a formula for determining social disparity and this formula was not used or considered;

THEREFORE BE IT RESOLVED that the clause be referred back to the Committee on Protection, Parks and Culture for a referral to the administration for a report and for consideration of the Universal Funding Formula with a view to existing policies the Committee has on this matter.

The Speaker called the Deputy Speaker, Councillor Reese, to the Chair in order to participate in the debate.

Moved by Councillor Eadie,

That the question be now put.

The motion was put.

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The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Angus, Eadie, Lazarenko, O'Shaughnessy, Silva, Clement and Mayor Thompson. 7

Nay: Councillors Boychuk, Duguid, Fraser, Golden, Hyman, Murray, Prystanski, Thomas and Reese. 9

and the motion that the question be now put was declared lost.

The motion to refer with instructions was put.

Councillor O'Shaughnessy called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Duguid, Hyman, Murray, Silva, Thomas and Reese. 7

Nay: Councillors Angus, Eadie, Fraser, Golden, Lazarenko, O'Shaughnessy, Prystanski, Clement and Mayor Thompson. 9

and the motion to refer was declared lost.

The Speaker here resumed the Chair.

Moved by Councillor Clement,
That Rule 6.1 of the Procedure By-law be suspended to allow Council to sit beyond the 6:00 p.m. hour of adjournment until 6:30 p.m.

Carried.

The motion for the adoption of the recommendation of the Executive Policy Committee was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Duguid, Eadie, Fraser, Golden, Lazarenko, O'Shaughnessy, Prystanski, Clement, Mayor Thompson and Councillor Angus. 11

Nay: Councillors Boychuk, Hyman, Murray, Silva and Thomas. 5

and the recommendation proposed by Executive Policy Committee was declared carried.

(Note:Attachments referred to in the above clause are on file in the office of the City Clerk)

Socio-Economic Need Factors in relation to the Universal Funding Formula for Community Centre Operating Grants
File PR-2 (Vol. 76)

Note:This clause has been referred back by Executive Policy Committee to the Committee on Protection, Parks and Culture.

744 - 3. Your Committee on Protection, Parks and Culture has considered the following motion submitted by the Lord Selkirk-West Kildonan Community Committee:

"That the Committee on Protection, Parks and Culture consider the following factors as being indicative of socio-economic need in relation to the allocation of resources to assist with programming at high socio-economic need community centres projected to lose funding under the proposed Universal Funding Formula:

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a) Number of single parent families
b)Number of children in single parent families
c)Number of seniors
d)Number of new Canadians
e)Adult population with less than Grade 9 education
f)Aboriginal population
g)Persons with disabilities

And that the Committee on Protection, Parks and Culture consider the allocation of additional programming funds in its 1994 budget to those highest socio-economic need community centres only losing funding to a maximum identified as a reduction in year 1 of the implementation plan for the proposed Universal Funding Formula."

Your Committee on Protection, Parks and Culture has considered the matter and is of the view that the following factor be added as being indicative of socio-economic need:

"h)Average family income for the area"

Your Committee on Protection, Parks and Culture recommends as follows:

I.That subject to the adoption by Council of the Universal Funding Formula for Community Centre operating grants, as outlined in Clause 2 of the Report of the Committee on Protection, Parks and Culture, dated June 7, 1993, the following factors be considered by the Parks and Recreation Department as being indicative of socio-economic need in relation to the allocation of resources to assist with programming at high socio-economic need Community Centres projected to lose funding under the proposed Universal Funding formula:

a)Number of single parent families
b)Number of children in single parent families
c)Number of seniors
d)Number of new Canadians
e)Adult population with less than Grade 9 education
f)Aboriginal population
g)Persons with disabilities
h)Average family income for the area

II.That additional funds be included in the 1994 budget of the Parks and Recreation Department for the allocation of programming to those community centres located in the highest socio-economic need areas of the City that are receiving reduced funding, to a maximum identified as the reduction in the first year of the Universal Funding Formula.

III.That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Your Executive Policy Committee referred back Clause 3 of this report to the Committee on Protection, Parks and Culture for reconsideration and in particular to review the 8 factors outlined in the report as being indicative of socio-economic need in relation to the allocation of resources.

REFERRED BACK BY EXECUTIVE POLICY
COMMITTEE TO THE COMMITTEE ON
PROTECTION, PARKS AND CULTURE

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Special Grants to Cultural Organizations
File FG-1.1 (Vol. 8)

745 - 4. On November 7, 1984, Council established the Winnipeg Arts Advisory Council and delegated it with the responsibility for screening of applications, definition of criteria and recommendations as to appropriate grant levels for cultural organizations. The Winnipeg Arts Advisory Council transmits its recommendations to your Committee on Protection, Parks and Culture.

The Political and Administrative By-law No. 4444/86 delegates authority to the Committee on Protection, Parks and Culture under Section 4 (e) of Schedule "A" which reads in part as follows:

"(e)The making of grants to cultural and artistic groups, in accordance with existing Council policy within a global sum approved each year by Council."

The Council policy relative to cultural grants reads in part as follows:

"(9)The Committee on Protection, Parks and Culture shall adjudicate all applications within the global allocation and shall have final authority to approve grants which qualify under this policy, to an amount of $50,000.00 per individual grant. It shall submit to Council with its recommendation for approval, all requests for grants in excess of this amount."

Pursuant to delegated authority, your Committee on Protection, Parks and Culture on June 7, 1993, approved a schedule of final recommendations pertaining to all categories as outlined in Appendix "A".

Your Committee on Protection, Parks and Culture submits for favourable consideration final grant allocations to organizations whose funding exceeds $50,000.00 in the financial year 1993 and therefore recommends:

I.That final grant instalments be approved for payment to the following cultural organizations:

Organization	Category	Interim Grant Approved	Total 1993 Grant Recommended	Balance
Wpg. Symphony Orchestra	Music	47,629.50	112,044.00	64,414.50
Wpg. Art Gallery	Museums/ Galleries	116,042.00	275,000.00	158,958.00
Folklorama	Festivals/ Specials	35,850.00	87,498.00	51,648.00
Festival du Voyageur	Festivals/ Specials	26,250.00	64,067.00	37,817.00
Manitoba Theatre Centre	Theatre	46,050.00	107,198.00	61,148.00
Royal Winnipeg Ballet	Dance	77,912.70	183,277.00	105,364.30

II.That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor O'Shaughnessy,

Adoption of the clause.

Carried.

(Note:Attachments referred to in the above clause are on file in the office of the City Clerk)

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Additional Appropriation for Cultural Grants File FG-3 (Vol. 3)

Note:This clause has been laid over to the reconvened meeting of Council to be held on July 8, 1993. (See Minute No. 750)

746 - 5. Council on April 28, 1993, adopted Clause 1 of the Report of the Committee on Protection, Parks and Culture, dated April 26, 1993, and approved a cultural grant in the amount of $65,000.00 to Rainbow Presidents Committee for the operation of Rainbow Stage in 1993.

Your Committee on Protection, Parks and Culture has re-examined this matter and is of the view that because cultural grants were cut in the current budget by 30%, that the request for funding should have been provided by way of an additional appropriation to the 1993 current budget. As the funds for the operation of the Rainbow Stage have already been debited to the cultural grant account, your Committee on Protection, Parks and Culture recommends that an additional appropriation in the amount of $65,000.00 be approved and be allocated to the six major cultural organizations in the City of Winnipeg, namely, the Winnipeg Symphony Orchestra, the Winnipeg Art Gallery, Folklorama, Festival du Voyageur, Manitoba Theatre Centre and the Royal Winnipeg Ballet.

Your Committee on Protection, Parks and Culture therefore recommends:

I.That an additional appropriation in the amount of $65,000.00 be approved for inclusion in the cultural grant operating account for disbursal to the six major cultural organizations, namely, the Winnipeg Symphony Orchestra, the Winnipeg Art Gallery, Folklorama, Festival du Voyageur, Manitoba Theatre Centre and the Royal Winnipeg Ballet, on recommendation of the Winnipeg Arts Advisory Council.

II.That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Zoological Society Membership and Administration of Free Admission to the Zoo PR-7.1 (Vol. 7)

Note:This clause has been laid over to the reconvened meeting of Council to be held on July 8, 1993. (See Minute No. 750)

747 - 6. On February 24, 1993, Council adopted the report entitled "Admission Charges for the Assiniboine Park Zoo", with amendments regarding seasonal passes and "free" Tuesdays, which established admission charges for the Zoo. Included with the report was a policy on Zoo Admission Fees which included general guidelines regarding the provision of free admission to the Zoo.

Upon the establishment of admission fees to the Zoo, the Zoological Society of Manitoba approached the Parks and Recreation Department with the proposal that Zoological Society members receive free admission to the Zoo as a benefit of membership.

Zoological Society Membership:

A review of other cities' zoos and their relationship to their local zoological societies indicated that in each case where there was an active zoological society, the members received free admission to the zoo. Of the four cities that provided free zoo admission to zoological society members, one (Toronto) received a percentage of the membership fee. In one other case (Calgary), the zoo itself is jointly operated by the Zoological Society and the City.

The Zoological Society of Manitoba plays a role in enhancing the Assiniboine Park Zoo through sponsorship of special exhibits, provision of some programming, and donations of various types. It is reasonable for them to expect similar treatment, in regard to admission to the Zoo, as that experienced by other zoological societies. It

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is anticipated that this benefit will serve to increase the membership of the Zoological Society and thereby strengthen its ability to work toward the betterment of the Zoo.

In exchange for the provision of the free admission to the Zoo, the Parks and Recreation Department would receive 25% of the revenue derived through the sale of the memberships. The Zoological Society has indicated that they will keep the price of their membership at 125% of the price being charged for an annual pass at the Zoo. With the current fees, that would mean that a family membership to the Zoological Society would cost $50.00 with $12.50 of that being directed to the Parks and Recreation Department. The current membership of the Zoological Society includes 137 families and 120 individual members.

It has been recommended that the funds that the Department receives from the sale of Zoological Society memberships be deposited to the Reserve Fund for Zoo Purposes. The Zoological Society works directly to enhance the Zoo and therefore it would be logical that these funds be placed in a fund that has also been established for that purpose. Having this money go into the Reserve Fund for Zoo Purposes rather than into the general revenues of the City will likely be attractive to potential members as the funds are ensured to be used to enhance the Zoo. The approval of the Board of Commissioners is required for the expenditure of funds from this Reserve Fund.

Administration of Free Passes:

Since the introduction of the Zoo admission fees, the Parks and Recreation Department has received numerous requests to have the fees waived. While the general guidelines included in the Zoo Admission fees Policy provide some direction for the handling of these requests, more specific criteria and procedures are required to complement the guidelines. As has been directed by the Committee on Protection, Parks and Culture on May 10, 1993, those requests still to be dealt with will be referred to the free Tuesdays. However, the nature of the requests are such that this will not be a realistic alternative for each individual or group. It will be necessary to provide free access to the Zoo on days other than Tuesdays for some. The Parks and Recreation Department has developed guidelines for evaluating and processing these types of requests.

Your Committee on Protection, Parks and Culture recommends:

I. That approval be given for the Parks and Recreation Department to enter into a 5 year agreement with the Zoological Society of Manitoba that would allow free admission to the Assiniboine Park Zoo as a benefit to members of the Zoological Society in exchange for 25% of the revenue from all memberships sold.

II. That the funds that the Department receives from the sale of Zoological Society memberships be deposited into the Reserve Fund for Zoo Purposes.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Proposal to declare a portion of Tanya Park as surplus to City Parks and Recreation needs

File FI-2.4 (3) (Vol. 1)

748 - 7. On May 20, 1992, the Land Surveys and Real Estate Department received an inquiry regarding the potential sale of City-owned property located in Tanya Park, south of private properties fronting on Mahonee Drive and comprising an area of .19 acres.

The property is currently vacant and is situated within the Springfield-South Neighbourhood, which has a current population of 1,416 residents. In accordance with the departmental standard of 3.86 acres of open space per 1,000 population, the neighbourhood should have 5.46 acres of open space. The City currently owns 11.32 acres of park land in the Springfield-South Neighbourhood which represents a current surplus of 5.86 acres according to the departmental standard.

The subject City-owned property is situated along the most northerly 5 metres of Tanya Crescent Park between a woodlot area to the south and private residential properties to the north. A letter from the adjoining private

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owners dated May 20, 1992, indicated that the area is secluded, not maintained by the Parks and Recreation Department, and, as such, the area is susceptible to acts of vandalism as well as a storage area for debris.

The property is not required for specific Community Parks and Recreation purposes and therefore the Parks and Recreation Department is supportive of declaring the property as surplus and subsequently selling the property to the adjoining private residential property owners.

Your Committee on Protection, Parks and Culture recommends:

I. That the most northerly 5 metres of Tanya Park be declared as surplus to the Parks and Recreation Department.

II. That the Director of Land Surveys and Real Estate be authorized to negotiate the sale of the subject surplus property to the adjoining private property owners fronting on Mahonee Drive.

III. That the net proceeds from the aforementioned surplus City-owned property be credited against the Parks and Recreation contribution to general revenue in 1993.

IV. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Pursuant to Section 156(2) of The City of Winnipeg Act, the sale of property designated or acquired for parks purposes requires the approval of at least two-thirds majority of Council.

Adopted by consent.

At the request of Council, the Speaker advised that Council would proceed to the order of Business - Committee on Works and Operations, Consideration of Bylaws.

COMMITTEE ON WORKS AND OPERATIONS

CONSIDERATION OF BY-LAWS

749 - On motion of Councillor Duguid, the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:-

By-law No. 6192/93, a By-law of the City of Winnipeg to authorize the undertaking of certain local improvements during the year 1993. File SL(1993) (Vol. 1).

By-law No. 6193/93, a By-law of the City of Winnipeg to authorize the undertaking of certain local improvements during the year 1993. File SL(1993) (Vol. 1).

By-law No. 6194/93, a By-law of the City of Winnipeg to authorize the undertaking of certain local improvements during the year 1993. File SL(1993) (Vol. 1).

By-law No. 6195/93, a By-law of the City of Winnipeg to authorize the undertaking of certain local improvements during the year 1993. File SL(1993) (Vol. 1).

By-law No. 6203/93, a By-law of the City of Winnipeg to amend By-law No. 820/74, being a by-law of the said City concerning the reservation of certain portions of streets for the purpose of parking vehicles and the use of parking meters in connection therewith.
File ST-2 (Vol. 19).

By-law No. 6204/93, a By-law of the City of Winnipeg to authorize the undertaking of certain local improvements during the year 1993. File SL(1993) (Vol. 2).

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Moved by Councillor Eadie,

750 - THAT Rule 6.2 be suspended to permit Council to resume sitting on a day other than June 24, the next following day;

AND THAT Council reconvene to complete the balance of the agenda at 9:30 a.m. on Thursday, July 8, 1993.

Carried.

The Clerk called the roll.

Present: The Speaker Councillor Angus, Councillors Boychuk, Clement, Duguid, Eadie, Fraser, Golden, Hyman, Lazarenko, Murray, O'Shaughnessy, Prystanski, Reese, Silva, Thomas and Her Worship Mayor Thompson.

Council adjourned at 6:42 p.m. to reconvene at 9:30 a.m. Thursday, July 8, 1993.

Adjourned Meeting Thursday, July 8, 1993

Council reconvened at 9:33 a.m.

On motion of Council, Councillor Eadie assumed the Chair.

Councillor Eadie called the adjourned meeting to order.

The Clerk called the roll.

Present: Councillors Boychuk, Clement, Duguid, Eadie, Fraser, Lazarenko, O'Shaughnessy, Prystanski, Reese, Silva and Her Worship Mayor Thompson.

Councillors Angus, Golden, Hyman, Murray and Thomas entered the meeting after roll call.

In attendance: Mrs. D. Browton, City Clerk, Mr. R. Kachur, Deputy City Clerk and Mrs. L. Betts, Committee Clerk.

The Speaker assumed the Chair.

Council proceeded to consider Clause 5 of the Report of the Committee on Protection, Parks and Culture, dated June 7, 1993.

REPORT OF THE

COMMITTEE ON PROTECTION, PARKS AND CULTURE

DATED JUNE 7, 1993

Additional Appropriation for Cultural Grants File FG-3 (Vol. 3)

751 - 5. Council on April 28, 1993, adopted Clause 1 of the Report of the Committee on Protection, Parks and Culture, dated April 26, 1993, and approved a cultural grant in the amount of $65,000.00 to Rainbow Presidents Committee for the operation of Rainbow Stage in 1993.

Your Committee on Protection, Parks and Culture has re-examined this matter and is of the view that because cultural grants were cut in the current budget by 30%, that the request for funding should have been provided by way of an additional appropriation to the 1993 current budget. As the funds for the operation of the Rainbow Stage have already been debited to the cultural grant account, your Committee on Protection, Parks and Culture recommends that an additional appropriation in the amount of $65,000.00 be approved and be allocated to the six major cultural organizations in the City of Winnipeg, namely, the Winnipeg Symphony Orchestra, the Winnipeg Art Gallery, Folklorama, Festival du Voyageur, Manitoba Theatre Centre and the Royal Winnipeg Ballet.

Your Committee on Protection, Parks and Culture therefore recommends:

I. That an additional appropriation in the amount of $65,000.00 be approved for inclusion in the cultural grant operating account for disbursal to the six major cultural organizations, namely, the Winnipeg Symphony Orchestra, the Winnipeg Art Gallery, Folklorama, Festival du Voyageur, Manitoba Theatre Centre and the Royal Winnipeg Ballet, on recommendation of the Winnipeg Arts Advisory Council.

II. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendation.

Moved by Councillor O'Shaughnessy,
Adoption of the clause.

The Speaker called Councillor Eadie to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

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The Speaker called the Deputy Speaker, Councillor Reese, to the Chair and left the Chamber.

The Speaker returned to the Chamber and resumed the Chair.

The motion for the adoption of the clause was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Boychuk, Duguid, Fraser, Hyman, Murray, Silva, Thomas and Mayor Thompson. 9

Nay: Councillors Eadie, Golden, Lazarenko, O'Shaughnessy, Prystanski, Clement and Angus. 7

and the motion for the adoption of the clause was declared carried.

Zoological Society Membership and Administration of Free Admission to the Zoo PR-7.1 (Vol. 7)

752 - 6. On February 24, 1993, Council adopted the report entitled "Admission Charges for the Assiniboine Park Zoo", with amendments regarding seasonal passes and "free" Tuesdays, which established admission charges for the Zoo. Included with the report was a policy on Zoo Admission Fees which included general guidelines regarding the provision of free admission to the Zoo.

Upon the establishment of admission fees to the Zoo, the Zoological Society of Manitoba approached the Parks and Recreation Department with the proposal that Zoological Society members receive free admission to the Zoo as a benefit of membership.

Zoological Society Membership:

A review of other cities' zoos and their relationship to their local zoological societies indicated that in each case where there was an active zoological society, the members received free admission to the zoo. Of the four cities that provided free zoo admission to zoological society members, one (Toronto) received a percentage of the membership fee. In one other case (Calgary), the zoo itself is jointly operated by the Zoological Society and the City.

The Zoological Society of Manitoba plays a role in enhancing the Assiniboine Park Zoo through sponsorship of special exhibits, provision of some programming, and donations of various types. It is reasonable for them to expect similar treatment, in regard to admission to the Zoo, as that experienced by other zoological societies. It is anticipated that this benefit will serve to increase the membership of the Zoological Society and thereby strengthen its ability to work toward the betterment of the Zoo.

In exchange for the provision of the free admission to the Zoo, the Parks and Recreation Department would receive 25% of the revenue derived through the sale of the memberships. The Zoological Society has indicated that they will keep the price of their membership at 125% of the price being charged for an annual pass at the Zoo. With the current fees, that would mean that a family membership to the Zoological Society would cost $50.00 with $12.50 of that being directed to the Parks and Recreation Department. The current membership of the Zoological Society includes 137 families and 120 individual members.

It has been recommended that the funds that the Department receives from the sale of Zoological Society memberships be deposited to the Reserve Fund for Zoo Purposes. The Zoological Society works directly to enhance the Zoo and therefore it would be logical that these funds be placed in a fund that has also been established for that purpose. Having this money go into the Reserve Fund for Zoo Purposes rather than into the general revenues of the City will likely be attractive to potential members as the funds are ensured to be used to enhance the Zoo. The approval of the Board of Commissioners is required for the expenditure of funds from this Reserve Fund.

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Administration of Free Passes:

Since the introduction of the Zoo admission fees, the Parks and Recreation Department has received numerous requests to have the fees waived. While the general guidelines included in the Zoo Admission fees Policy provide some direction for the handling of these requests, more specific criteria and procedures are required to complement the guidelines. As has been directed by the Committee on Protection, Parks and Culture on May 10, 1993, those requests still to be dealt with will be referred to the free Tuesdays. However, the nature of the requests are such that this will not be a realistic alternative for each individual or group. It will be necessary to provide free access to the Zoo on days other than Tuesdays for some. The Parks and Recreation Department has developed guidelines for evaluating and processing these types of requests.

Your Committee on Protection, Parks and Culture recommends:

I. That approval be given for the Parks and Recreation Department to enter into a 5 year agreement with the Zoological Society of Manitoba that would allow free admission to the Assiniboine Park Zoo as a benefit to members of the Zoological Society in exchange for 25% of the revenue from all memberships sold.

II. That the funds that the Department receives from the sale of Zoological Society memberships be deposited into the Reserve Fund for Zoo Purposes.

III. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing recommendations.

Moved by Councillor O'Shaughnessy,
Adoption of the clause.

The Speaker called Councillor Boychuk to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

Moved by Councillor Reese,
That the clause be referred back to the Committee on Protection, Parks and Culture.

The motion to refer was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Boychuk, Golden, Clement and Angus. 5

Nay: Councillors Duguid, Eadie, Fraser, Hyman, Lazarenko, Murray, O'Shaughnessy, Prystanski, Silva, Thomas and Mayor Thompson. 11

and the motion to refer was declared lost.

The motion for the adoption of the clause was put and declared carried.

Councillor Golden asked to be recorded as having voted against the clause, in accordance with Rule 50.7 of the Procedure By-law.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

MOTIONS

Moved by Councillor Golden,
Seconded by Councillor Duguid,

753 - WHEREAS Hansard has been a beneficial, useful tool for the conduct of City Council;

AND WHEREAS Standing Committees and Executive Policy Committee do not enjoy the benefit of Hansard for their meetings;

THEREFORE BE IT RESOLVED that City Council implement video recording of Standing Committee and Executive Policy Committee meetings for a period of one year while the matter of Hansard for these meetings is being further considered; (the desire is to conduct this experiment with little or no cost, if possible, with a fixed camera operated by the Clerk as is the case at Community Committees with the Clerk operating recording equipment for zoning hearings).

Automatic Referral to Executive Policy Committee in accordance with Rule 16.1 of the Procedure By-law

COMMITTEE ON PROTECTION, PARKS AND CULTURE

QUESTION PERIOD

754 - The Speaker called the Deputy Speaker, Councillor Reese, to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

Councillor Silva in noting a proliferation of youth violence in the City of Winnipeg, referred to Council's adopted motion with regard to the Young Offenders Act and put forth that he had written to the Commissioner of Protection, Parks and Culture with regard to the feasibility of a Youth Curfew By-law. He then requested an update from the Chairperson of the Committee on Protection, Parks and Culture on the issue.

Councillor O'Shaughnessy replied that he would follow-up on the matter and report to Council.

Councillor Angus requested an update on the recent "World Future Society Conference" held in Washington D.C., of which Her Worship Mayor Thompson and Councillors O'Shaughnessy, Prystanski and Silva attended.

Councillor O'Shaughnessy noted that this conference had been the finest that he had attended in his career as a Councillor and that approximately 10-20 seminars were presented concurrently commencing at 8:00 a.m. daily and lasting until approximately 10:00 p.m. He further noted that the Councillors in attendance would be sharing the knowledge that they had acquired with other Councillors.

Councillor Angus noted that Councillor O'Shaughnessy was going to be chairing a committee looking into revenue options and requested further information on such.

Councillor O'Shaughnessy noted that all members of Executive Policy Committee had been given specific responsibilities and his was to examine revenue options. He further noted that there would be a three-day seminar to be held at the end of July at which Board members, Civic Administrators, and BIZ representatives would be invited to discern diversification options for revenues for the City of Winnipeg.

Councillor Angus noted that the Riel Community Committee does not have any representation on the Committee on Protection, Parks and Culture and requested that they be made privy to Community-related issues that are not included in the regular agenda, as they came forth to the Committee on Protection, Parks and Culture.

Councillor O'Shaughnessy noted that he would comply with the request by directing the Committee Clerk to ensure that notification of walk-in and/or addendum items be provided.

Councillor Golden questioned whether other groups would be allowed access to free zoo membership, similar to that accorded to the Zoological Society.

Councillor O'Shaughnessy noted that they would consider any such request, but had not received requests from any

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other group to date.

Councillor Reese questioned whether there are any committees looking into efficiencies and economies of scale as opposed to increasing revenues.

Councillor O'Shaughnessy noted that there is a committee looking into the organizational structure as directed by Executive Policy Committee and that this committee and other committees were looking at achieving economies of scale to realize fiscal savings in addition to looking to increasing revenues.

Councillor Reese further questioned whether there was a focus on specific areas or programs which had requested fiscal increases to ascertain whether these areas themselves could achieve economies of scale.

Councillor O'Shaughnessy noted that in addition to a focus on revenue diversification, the Current Estimates process specifically provides guidelines which preclude Departments from requesting inordinate increases, and that the budget process itself focusses on each area and program.

The Speaker recognized Councillor Golden, who raised a concern that not all ad hoc committee meetings were being listed on the City Clerk's weekly schedule.

The Speaker directed the City Clerk to ensure that the matter be pursued.

Moved by Councillor Eadie,
That Rule 6.1 of the Procedure By-law be suspended to allow Council to recess at this time.

Carried.

Council recessed at 11:52 a.m., and reconvened at 1:37 p.m., same members present.

Councillors Eadie, Golden, O'Shaughnessy, Thomas and Clement entered the meeting after it had reconvened.