# REPORT OF THE

# EXECUTIVE POLICY COMMITTEE

# DATED FEBRUARY 17, 1993

On motion of Mayor Thompson, the Report of the Executive Policy Committee, dated February 17, 1993, was considered clause by clause.

Her Worship The Mayor and Councillors:

**Exchange District Business Improvement Zone - Proposed Program, Zone Levy and Budget Estimates - 1993**
**File FL-7.1 (Volume 2)**

**333 -** 1. On January 25th, 1989, Council passed By-law No. 5081/89, being a by-law of The City of Winnipeg to designate a Business Improvement Zone known as the "Exchange District Business Improvement Zone" and establish a Management Board for the Zone.

The Management Board is required under the terms of the aforesaid By-law to prepare for submission to Council on or before October 31 in each year, its proposed program, zone levy and budget estimates.

On October 27, 1992, the Exchange District Business Improvement Zone held its Annual General Meeting and approved the Zone's proposed budget and programs for 1993. (Copy previously forwarded to all members of Council.) On November 25, 1992, Council requested the City Centre Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates.

On January 12, 1993, the City Centre Community Committee held a public meeting to hear representations on the proposed program, zone levy and budget estimates. In conjunction therewith, the Community Committee adopted the following motion:

> "Whereas a public meeting to review the proposed program, zone levies and budget estimates for the Exchange District Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on Monday, December 28, 1992, in accordance with Section 17 of By-law No. 5081/89;
>
> And Whereas no objections were received in respect to the Board's proposals;
>
> Now Therefore Be It Resolved That the City Centre Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the Exchange District Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee concurs in the resolution of the City Centre Community Committee and recommends that the proposed program, zone levy and budget estimates for the Exchange District Business Improvement Zone for 1993 be approved.

Your Committee also recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendations.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Report of the Executive Policy Committee, dated February 17, 1993**

**Corydon Avenue Business Improvement Zone - Proposed Program, Zone Levy and Budget Estimates – 1993**
**File FL-7.2 (Volume 3)**

**334 -** 2. On March 7, 1990, Council adopted a By-law No. 5378/90, being a by-law of The City of Winnipeg to designate a Business Improvement Zone known as the "Corydon Avenue Business Improvement Zone" and to establish a Management Board for the Zone.

The Management Board is required under the terms of the aforesaid By-law to prepare for submission to Council on or before October 31 in each year, its proposed program, zone levy and budget estimates.

On October 14, 1992, the Corydon Avenue Business Improvement Zone held its Annual General Meeting and approved the Zone's proposed budget and programs for 1993. (Copy previously forwarded to all members of Council.) On November 25, 1992, Council requested the City Centre Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates for the year 1993 and to provide recommendations to Council within 60 days of receipt of the request of Council.

On January 12, 1993, the City Centre Community Committee considered the Corydon Avenue Business Improvement Zone - proposed program, zone levy and budget estimates for 1993 and passed the following motion:

"Whereas a public meeting to review the proposed program, zone levies and budget estimates for the Corydon Avenue Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on Monday, December 28, 1992, in accordance with Section 17 of By-law No. 5378/90;

And Whereas no objections were received in respect to the Board's proposals;

Now Therefore Be It Resolved That the City Centre Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the Corydon Avenue Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee recommends that the proposed program, zone levy and budget estimates for the Corydon Avenue Business Improvement Zone for the year 1993 be adopted.

Your Committee also recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendation.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Osborne Village Business Improvement Zone - Proposed Program, Zone Levy and Budget Estimates - 1993**
**File FL-7.3 (Volume 3)**

**335 -** 3. On December 20, 1989, Council adopted By-law No. 5322/89, being a by-law of The City of Winnipeg to designate a Business Improvement Zone known as the "Osborne Village Business Improvement Zone" and establish a Management Board for the Zone.

The Management Board is required under the terms of the aforesaid By-law to prepare for submission to Council on or before October 31st in each year, its proposed program, zone levy and budget estimates.

On October 13, 1992, the Osborne Village Business Improvement Zone held its Annual General Meeting and approved the Zone's proposed budget and programs for 1993. (Copy previously forwarded to all members of Council.) On November 25, 1992, Council requested the City Centre Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates.

**Report of the Executive Policy Committee, dated February 17, 1993**

On January 12, 1993, the City Centre Community Committee held a public meeting to hear representations on the proposed program, zone levy and budget estimates. In conjunction therewith, the Community Committee adopted the following motion:

> "Whereas a public meeting to review the proposed program, zone levies and budget estimates for the Osborne Village Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on Monday, December 28, 1992, in accordance with Section 17 of By-law No. 5322/89;
>
> And Whereas no objections were received in respect to the Board's proposals;
>
> Now Therefore Be It Resolved That the City Centre Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the Osborne Village Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee concurs in the resolution of the City Centre Community Committee and recommends that the proposed program, zone levy and budget estimates for the Osborne Village Business Improvement Zone for 1993 be approved.

Your Committee also recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendations.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Downtown Winnipeg Business Improvement Zone - Proposed Program, Zone Levy and Budget Estimates - 1993**
**File FL-7.4 (Volume 4)**

**336 -** 4. On January 25th, 1989, Council adopted By-law No. 5080/89, which by-law established the Downtown Winnipeg Business Improvement Zone and the operation thereof. The aforesaid by-law requires the Management Board of the Downtown Business Improvement Zone to prepare for the consideration of Council its proposed program, zone levy and budget estimates on or before October 31 in each year.

On October 21, 1992, the Downtown Winnipeg Business Improvement Zone held its Annual General Meeting and approved the Zone's proposed budget and programs for 1993. (Copy previously forwarded to all members of Council.) On November 25, 1992, Council requested the City Centre Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates.

On January 12, 1993, the City Centre Community Committee held a public meeting to hear representations on the proposed program, zone levy and budget estimates. In conjunction therewith, the Community Committee adopted the following motion:

> "Whereas a public meeting to review the proposed program, zone levies and budget estimates for the Downtown Winnipeg Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on Monday, December 28, 1992, in accordance with Section 17 of By-law No. 5080/89;
>
> And Whereas no objections were received in respect to the Board's proposals;
>
> Now Therefore Be It Resolved That the City Centre Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the Downtown Winnipeg Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee concurs in the resolution of the City Centre Community Committee and recommends that the proposed program, zone levy and budget estimates for the Downtown Winnipeg Business Improvement Zone for 1993 be approved.

**Report of the Executive Policy Committee, dated February 17, 1993**

Your Committee also recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendation.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Ellice Avenue/Sargent Avenue Business Improvement Zone - Proposed Program, Zone Levy and Budget Estimates - 1993**
**File FL-7.7 (Volume 1)**

**337 -** 5. On March 6, 1991, Council adopted By-law No. 5650/91, being a by-law of The City of Winnipeg to designate a Business Improvement Zone known as the "Ellice Avenue/Sargent Avenue Business Improvement Zone" and establish a Management Board for the Zone.

The Management Board is required under the terms of the aforesaid By-law to prepare for submission to Council on or before October 31 in each year, its proposed program, zone levy and budget estimates.

On October 7, 1992, The Ellice Avenue/Sargent Avenue Business Improvement Zone held its Annual General Meeting and approved the Zone's proposed budget and programs for 1993. (Copy previously forwarded to all members of Council.) On November 25, 1992, Council requested the City Centre Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates.

On January 12, 1993, the City Centre Community Committee held a public meeting to hear representations on the proposed program, zone levy and budget estimates. In conjunction therewith, the Community Committee adopted the following motion:

> "Whereas a public meeting to review the proposed program, zone levies and budget estimates for the Ellice Avenue/Sargent Avenue Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on Monday, December 28, 1992, in accordance with Section 17 of By-law No. 5650/91;
>
> And Whereas no objections were received in respect to the Board's proposals;
>
> Now Therefore Be It Resolved That the City Centre Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the Ellice Avenue/Sargent Avenue Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee recommends that the proposed program, zone levy and budget estimates for the Ellice Avenue/Sargent Avenue Business Improvement Zone for 1993 be adopted.

Your Committee further recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendation.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Report of the Executive Policy Committee, dated February 17, 1993**

**West Broadway/South Sherbrook Business Improvement Zone - Proposed Program, Zone Levy and Budget Estimates - 1993**
**File FL-7.8 (Volume 1)**

**338 -** 6. On March 25th, 1992, Council adopted By-law No. 5921/92, being a by-law of The City of Winnipeg to designate a Business Improvement Zone known as the "West Broadway/South Sherbrook Business Improvement Zone" and establish a Management Board for the Zone.

The Management Board is required under the terms of the aforesaid By-law to prepare for submission to Council on or before October 31 in each year, its proposed program, zone levy and budget estimates.

On October 14, 1992, the West Broadway/South Sherbrook Business Improvement Zone held its Annual General Meeting at which time the proposed program, zone levy and budget estimates for the period January 1 to December 31, 1993 were approved. (Copy previously forwarded to all members of Council.) On November 25, 1992, Council requested the City Centre Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates.

On January 12, 1993, the City Centre Community Committee held a public meeting to hear representations on the proposed program, zone levy and budget estimates. In conjunction therewith, the Community Committee adopted the following motion:

> "Whereas a public meeting to review the proposed program, zone levies and budget estimates for the West Broadway/South Sherbrook Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on Monday, December 28, 1992, in accordance with Section 17 of By-law No. 5921/92;
>
> And Whereas no objections were received in respect to the Board's proposals;
>
> Now Therefore Be It Resolved That the City Centre Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the West Broadway/South Sherbrook Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee recommends that the proposed program, zone levy and budget estimates for the West Broadway/South Sherbrook Business Improvement Zone for the year 1993, be adopted.

Your Committee also recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendations.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Norwood Grove Business Improvement Zone - Proposed Program Zone Levy and Budget Estimates - 1993**
**File FL-7.6 (Volume 1)**

**339 -** 7. On March 6, 1991, Council passed By-law No. 5649/91, being a by-law of The City of Winnipeg to designate a Business Improvement Zone known as the "Norwood Grove Business Improvement Zone" and establish a Management Board for the Zone.

The Management Board is required under the terms of the aforesaid By-law to prepare for submission to Council on or before October 31 in each year, its proposed program, zone levy and budget estimates.

On October 21, 1992, the Norwood Grove Business Improvement Zone held its Annual General Meeting, at which time the proposed program, zone levy and budget estimates for the period January 1st, to December 31st, 1993 were approved. (Copy previously forwarded to all members of Council.) On November 25th, 1992, Council requested the Riel Community Committee to conduct a public meeting to hear representations with respect to the proposed program, zone levy and budget estimates.

**Report of the Executive Policy Committee, dated February 17, 1993**

On January 12, 1993, the Riel Community Committee held a public meeting to hear representations on the proposed program, zone levy and budget estimates. In conjunction therewith, the Community Committee adopted the following motion:

> "Whereas a public meeting to review the proposed program, zone levies and budget estimates for the Norwood Grove Business Improvement Zone was duly advertised in The Winnipeg Free Press and The Winnipeg Sun on December 30, 1992, in accordance with Section 17 of By-law No. 5649/92;
>
> And Whereas no objections were received in respect to the Board's proposals;
>
> Now Therefore Be It Resolved That the Riel Community Committee unanimously recommend to Executive Policy Committee that the proposed program, zone levy, and budget estimates for the Norwood Grove Business Improvement Zone, as adopted, be ratified by Executive Policy Committee and City Council."

Your Executive Policy Committee recommends that the proposed program, zone levy and budget estimates for the Norwood Grove Business Improvement Zone for the year 1993 be adopted.

Your Committee also recommends that the proper officers of the City be authorized to do all things necessary to implement the above recommendation.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Senior Management - Standard Employment Contract**Error! Bookmark not defined.

**File GU-1.4.1 (Volume 6)**

**340 -** 8. Council on January 27, 1993 ruled automatic referral of the following motion to your Executive Policy Committee, under Section 16.1 of the Procedure By-law No. 5400/90:

Moved by Councillor Reese,
Seconded by Councillor Golden,

> "THAT Executive Policy Committee table with Council the standard employment contract that will be used to negotiate Senior Management contracts."

For the information of Council, your Executive Policy Committee has approved a recommendation that Administration be directed to forward a copy of the requested "standard employment contract" to all members of Council for information purposes.

Your Executive Policy Committee therefore recommends that the above motion be filed.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Report of the Executive Policy Committee,
dated February 17, 1993**

**Appointment of Ad Hoc Committee on
Election Review
Files G-2 (Vol. 17, G-2.4 (Vol. 4)**

**341 -** 9. Council on January 27, 1993, ruled automatic referral of the following motion to your Executive Policy Committee, under Section 16.1 of the Procedure By-law No. 5400/90, namely:

Moved by Her Worship Mayor Thompson,
Seconded by Councillor Angus,

"WHEREAS Council on October 14, 1992 requested that the City's Official Delegation be requested to meet with the representatives of the Province of Manitoba to consider the possibility of using The City of Winnipeg as a pilot project for the establishment of a permanent Voters List for use in City, Provincial and Federal Elections;

AND WHEREAS it is increasingly apparent that several sections of the Local Authorities Elections Act require revisions to provide the clarity necessary for the Office of the Returning Officer to administer the Act effectively;

AND WHEREAS it is deemed advisable to conduct a post-election review of the municipal election process and all legislation governing this process, including the `Election Expenses and Contributions' legislation under the City of Winnipeg Act and Council's by-law in this regard:

THEREFORE BE IT RESOLVED that Executive Policy Committee appoint an Ad Hoc Committee to conduct a thorough review of the municipal election process and propose legislative amendments to the Local Authorities Elections Act and the City of Winnipeg Act as deemed desirable;

AND BE IT FURTHER RESOLVED that the City's Enumerator, Revising Officer and Returning Officer be called upon to assist the Ad Hoc Committee on Election Review in its deliberations."

Further to the above, Council also referred the following motion to the Executive Policy Committee, namely:

Moved by Councillor Hyman,
Seconded by Councillor Thomas,

"WHEREAS the Civic Election of October 28 marked the beginning of a new structure of 15 electoral wards;

AND WHEREAS the change in ward boundaries influenced the ward sizes to more than double;

AND WHEREAS many who ran in the election will have debts after the period allowed for fundraising (January 31 in the year following the election);

THEREFORE BE IT RESOLVED that the City of Winnipeg Act and By-law No. 5550/90 `The Campaign Expenses and Contributions By-law' be amended to extend the final date of the campaign period for fundraising for the 1992 general election from "January 31, 1993" to "June 30, 1993" to allow candidates the widest possible time frame to raise funds to eliminate election debt so that candidates are not burdened with absorbing debt from their personal resources if they cannot raise the funds within the limited time frame; and the date of filing an audited statement be changed from March 1, 1993 to September 1, 1993."

For the information of Council, your Executive Policy Committee has appointed an Ad Hoc Committee on Election Review comprising Councillors Eadie, Angus and Duguid to conduct a review of the municipal election process and all relative legislation governing the process, including the "Election Expenses and Contributions" legislation under the City of Winnipeg Act and relative By-law No. 5550/90.

The Ad Hoc Committee has been requested to report back to your Executive Policy Committee by the Fall of this year.

Further, for your information, the City of Winnipeg's Enumerator, the Revising Officer and the Returning Officer have been alerted that they may be called upon to assist the Ad Hoc Committee in its deliberations.

**Report of the Executive Policy Committee, dated February 17, 1993**

Your Executive Policy Committee therefore recommends that the above referenced motions be filed.

Moved by Mayor Thompson,
Adoption of the clause.

Carried.

**Winnipeg Safe City Committee**
**File GF-2.7 (Volume 4)**

**342 -** 10. Council on March 4, 1992, established the criteria and selection of the Winnipeg Safe City Committee. The Committee composition as adopted by Council is as follows:

"1) The Committee should be comprised of no less than 25 and no more than 30 representatives equitably divided between City Administration and community members as outlined in the Fact Finding Group Report, including a maximum of 4 Councillors, one appointed from each Standing Committee."

Your Executive Policy Committee recommends that the composition be amended to include a representative of the Executive Policy Committee, thereby creating a maximum of 5 members of Council. The amended composition shall now read as follows:

"1) The Committee should be comprised of no less than 25 and no more than 31 representatives equitably divided between City Administration and community members as outlined in the Fact Finding Group Report, including a maximum of 5 Councillors, one appointed from each of the 4 Standing Committees and 1 from the Executive Policy Committee."

Moved by Mayor Thompson,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Golden called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Boychuk, Duguid, Eadie, Hyman, Murray, Prystanski, Silva, Thomas, Mayor Thompson and Councillor Angus. 11

Nay: Councillors Fraser, Golden, Lazarenko and Clement. 4

and the motion for the adoption of the clause was declared carried.

**Admission Charges for the Assiniboine Park Zoo File PR-7.1.1 (Volume 13)**

**343 -** 11. In 1982, Council adopted a Fees and Charges Policy to establish a framework for determining user fees for various recreation and leisure services. Under terms of this policy, admission to the Assiniboine Park Zoo is considered a basic service available to all Winnipeg residents at no charge. In addressing the financial constraints facing The City of Winnipeg, The Board of Commissioners had directed departments to identify new sources of revenue to finance City operations. In the context of the current fiscal situation, the requirement to reconsider the City's commitment to providing free admission to the Zoo as a basic service has been identified.

In considering the introduction of a Zoo admission fee, several factors were taken into account including attitudes toward an admission fee, impact of an admission fee on attendance, projected revenues and related implementation issues.

**Report of the Executive Policy Committee, dated February 17, 1993**

See Appendix "A" (a copy of which has been previously distributed to all members of Council), for discussion of these issues.

The proposed admission fee structure is presented in Table 1. It is assumed that attendance at the Zoo will drop by approximately 36% over attendance in 1992 due to the introduction of the admission fees. For the purposes of this review, the impact of the Down Under Exhibit on attendance has not been factored into the revenue projections.

**TABLE I - Projected Annual Fee Revenue**

**FEE STRUCTURE (includes G.S.T.):**

| | |
|---|---|
| Adult | $3.00 |
| Youth | 1.50 |
| Youth School Group | 1.00 |
| Senior | 2.75 |
| Children (2 years - 12 years) | 1.00 |
| Family Pass | 7.50 |
| **GROSS REVENUE** | **$535,786.00** |

**ANNUAL FEE COLLECTION COSTS:**

| | |
|---|---|
| Cashiers | $68,542.00 |
| Cash Pickup | 4,000.00 |
| Promotion | 10,000.00 |
| | **$82,542.00** |

**ONE TIME COSTS:**

| | |
|---|---|
| Booth Construction | $42,400.00 |
| Cash Registers | 3,600.00 |
| | **$46,000.00** |
| **NET FEE INCOME:** | **$407,244.00** |

The fee structure that is outlined in Table 1 should allow the City to meet the net revenue target, while at the same time not being beyond the grasp of most residents. Further discussion of the fee structure is included in Appendix "B". (Copy previously forwarded to all members of Council.) The costs that are outlined in Table 1 show both annual costs and one time costs. In future years, the costs identified as one time will further increase the Net Revenue.

Due to expected decline in attendance, revenue to the Zoo reserve fund, which is earned from visitor services provided under contract by Integ and Zootique, by the stroller rentals as well as from donations, will decrease by approximately $79,449.00 from the 1992 total of $186,684.00. A breakdown of the 1992 Zoo Reserve Fund outlined in Appendix "C". (Copy previously forwarded to all members of Council.)

The Zoological Society of Manitoba has proposed that they collect all admission fees at the Zoo on behalf of the City. They propose that their cashier costs be met as well as a 10% administration fee. The cost benefit of this arrangement to the City is approximately $20,473.00 which translates into a like increase in Net Income. This has been considered in Table 1.

Implementation of the Zoo admission fees will undoubtedly meet with resistance from the general public. To offset this resistance, three actions can be taken: (1) reinvestment of all or a portion of the revenue in the Zoo; (2) implementation of an effective communications strategy; and (3) the introduction of highly visible improvements at the Zoo beginning in the summer of 1993. It is recommended that all revenue from the admission fees that exceed the budgeted Net Fee Income be deposited in the Zoo Reserve Fund. The Net Fee Income represents the gross revenues minus associated fee collection costs. As the gross revenues are partially driven by attendance at the Zoo, this formula provides for the Zoo to benefit directly from attendance over that which is projected for any given year. The funds would be used to enhance the Zoo and make it more appealing

to the public and thereby serve to somewhat offset resistance to the fees. Further discussion of this and the two other recommended actions are included in Appendix "D". (Copy previously forwarded to all members of Council.)

To assist the appropriate staff in the implementation of the fees and handling situations that may arise, a draft policy has been developed. The Policy identified as Appendix "E", (copy previously forwarded to all members of Council), outlines the proposed admission categories, collection period, admission schedule, as well as guidelines for dealing with tour groups, school groups, special needs individuals and social and service agencies, special events, special exhibits, courtesy passes, fee waivers and refunds.

From time to time, the Assiniboine Park Zoo hosts special exhibits to enhance visitors' enjoyment and educational benefits from the Zoo. In 1989, the very successful Pandas in Person exhibit drew approximately 228,072 additional visitors over the same period of the previous year. In order to offset the cost of putting on such an exhibit, admission fees to the exhibit itself were charged. With the introduction of an admission fee for the Zoo, it is anticipated that the most efficient way to introduce this exhibit fee is to blend it with the regular admission fee and collect it at the entrance to the Zoo. While this may not prove popular with visitors who are not interested in the particular exhibit, it does cut down on the need for a duplication in admission booths and related staff and equipment and their related costs.

From May 12, 1993 to September 19, 1993, the Winnipeg Down Under exhibit will be at the Assiniboine Park Zoo. The Zoological Society is advertising an admission fee of $4.00 for adults and $2.50 for children up to 12 years of age for this exhibit. It is further proposed that the City and the Society consider the revenue from admissions for the whole of 1993 (Table 2) and split it, with 65% going to the Society and 35% to the City. This arrangement should allow the Society to meet their special requirements related to the Down Under exhibit (upon which the proposed admission fee for the exhibit was based) as well as allowing the City to meet their net revenue target. Any surplus or deficit relating to the Down Under exhibit in 1993 would be shared by both involved parties.

**TABLE II - 1993 REVENUE PROJECTION**

**Zoological Society Proposal**

| | |
|---|---|
| March 1 to May 11<br>(65,077) | $155,481.00 |
| May 12 to September 19<br>(329,000) | 1,191,762.00 |
| September 20 to October 31<br>(32,355) | 64,737.00 |
| November 1 to December 31 | 3,441.00 |
| **Total Revenue** | **$1,415,421.00** |

For the information of Council, the Zoological Society of Manitoba is in concurrence with the following recommendations.

Your Executive Policy Committee therefore recommends:

1. That an admission fee be introduced for the Assiniboine Park Zoo starting March 1, 1993, as follows:

   **FEE STRUCTURE (Includes G.S.T.):**

| | |
|---|---|
| Adult | $3.00 |
| Youth | 1.50 |
| Youth School Group | 1.00 |
| Senior | 2.75 |
| Children (2 yrs. - 12 yrs) | 1.00 |
| Family Pass | 7.50 |

2. That the Zoological Society of Manitoba collect all admission fees at the Assiniboine Park Zoo on behalf of the City.

**Report of the Executive Policy Committee, dated February 17, 1993**

3. That all admission fee revenues in excess of the budgeted Net Fee Income remain in the Zoo Reserve Fund.

4. That the policy governing admission fees to the Assiniboine Park Zoo be adopted as outlined in Appendix "F". (Copy previously forwarded to all members of Council.)

5. That a special admission rate of $4.00/adult and $2.50/child (G.S.T. inclusive) be implemented during the Winnipeg Down Under Exhibit, May 12 - September 19, 1993, and that 65% of all admission fee revenues collected at the Zoo in 1993 be credited to the Zoological Society of Manitoba to accommodate their special requirements.

Moved by Mayor Thompson,
Adoption of the clause.

In amendment,

Moved by Mayor Thompson,
Seconded by Councillor Eadie,
That the clause be amended by adding a further recommendation:

6. That Tuesday of each week be designated as a "free day" and that no general admission fee be charged on that day; however that during the period of special exhibits such as Winnipeg Down Under, arrangements be made for an admission booth to be located immediately adjacent to those special exhibits to enable admission to be collected for the special exhibit only.

In amendment,

Moved by Councillor Clement,
Seconded by Councillor Hyman,
That the clause be amended by allowing for purchase of a seasonal pass for 1993 to the Assiniboine Park Zoo and Koala exhibit as follows:

a) A family pass which would allow admission to the Zoo and the Koala exhibit for a price of $40.00;

b) An adult pass which would allow admission to the Zoo and the Koala exhibit for a price of $16.00;

And That these rates be reviewed in September of 1993 by the Committee on Protection, Parks and Culture with a view to reducing them because there will be no exhibit in 1994.

In accordance with Rule 6.1 of the Procedure By-law, Council recessed at 12:03 p.m.

Council reconvened at 1:32 p.m., same members present.

The amendment proposed by Deputy Mayor Clement and Councillor Hyman was put.

Councillor Fraser called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Duguid, Eadie, Fraser, Hyman, Murray, O'Shaughnessy, Prystanski, Silva, Thomas, Clement, Mayor Thompson and Councillor Angus. 13

Nay: Councillors Boychuk, Golden and Lazarenko. 3

and the amendment was declared carried.

**Report of the Executive Policy Committee, dated February 17, 1993**

The amendment proposed by Her Worship Mayor Thompson and Councillor Eadie was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Duguid, Eadie, Fraser, Hyman, Murray, O'Shaughnessy, Prystanski, Silva, Thomas, Clement, Mayor Thompson and Councillor Angus. 13

Nay: Councillors Boychuk, Golden and Lazarenko. 3

and the amendment was declared carried.

In accordance with Section 50.4 of the Procedure By-law and with the permission of Council, Councillor Golden was permitted to change his vote, the results being as follows:-

Yea: Councillors Reese, Duguid, Eadie, Fraser, Golden, Hyman, Murray, O'Shaughnessy, Prystanski, Silva, Thomas, Clement, Mayor Thompson and Councillor Angus. 14

Nay: Councillors Boychuk and Lazarenko. 2

The motion for the adoption of the clause, as amended, was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Duguid, Eadie, Fraser, Hyman, Murray, O'Shaughnessy, Prystanski, Silva, Thomas, Clement, Mayor Thompson and Councillor Angus. 13

Nay: Councillors Boychuk, Golden and Lazarenko. 3

and the motion for the adoption of the clause, as amended, was declared carried.

## EXECUTIVE POLICY COMMITTEE

## UNFINISHED BUSINESS

Council at its Special Meeting held on February 23, 1993, laid over for consideration at the February 24, 1993, Regular Meeting, the following Recommendation No. 2 of Clause 1 of Report "A" of the Executive Policy Committee, dated February 17, 1993:

**344 -** 2. That the Province of Manitoba be requested to amend The City of Winnipeg Act to allow Council by by-law to levy frontage charges or to impose per-household and/or lot charges for specified purposes.

Moved by Mayor Thompson,
That recommendation No. 2 be adopted.

The Speaker called the Deputy Speaker, Councillor Reese, to the Chair in order to participate in the debate and after speaking resumed the Chair.

The motion for the adoption of the recommendation was put.

Her Worship Mayor Thompson called for the yeas and nays, which were as follows:-

Yea: Councillors Duguid, Eadie, Fraser, Hyman, O'Shaughnessy, Clement, Mayor Thompson and Councillor Angus. 8

Nay: Councillors Reese, Boychuk, Golden, Lazarenko, Murray, Prystanski, Silva and Thomas. 8

and the motion for the adoption of the recommendation was declared lost in accordance with Rule 58 of the Procedure By-law.

## EXECUTIVE POLICY COMMITTEE

## MOTIONS

Moved by Councillor O'Shaughnessy,
Seconded by Her Worship Mayor Thompson,
**345 -** WHEREAS Council has passed amendments to Clause 11 establishing annual pass fees for the Assiniboine Park Zoo and establishing a free admission program for Tuesdays during the Down Under exhibit;

AND WHEREAS the original fee schedule was worked out in co-operation with the Manitoba Zoological Society in order to attempt to ensure the financial viability of the Down Under project;

AND WHEREAS the fee schedule is to be put in operation on Monday of next week;

AND WHEREAS there is not sufficient time to re-work the agreement with the Zoological Society prior to the fees being put in place on Monday;

THEREFORE BE IT RESOLVED that the Committee on Protection, Parks and Culture be directed to bring to the next regular meeting of Council a proposed course of action to avoid any negative financial impact of the aforementioned amendments on the Zoological Society.

**Automatic Referral to the Committee on Protection, Parks and Culture in accordance with Section 16.1 of the Procedure By-law.**

Moved by Councillor Eadie,
Seconded by Councillor Reese,
**346 -** WHEREAS Council will hold a Special Meeting on March 22, 1993 to adopt the 1993 Current Estimates;

AND WHEREAS it is anticipated that a number of delegations will request to appear before Council regarding the 1993 Current Estimates;

AND WHEREAS in the past Council has suspended the rules to accommodate more speakers than permitted under Section 54.5 of its Procedure By-law No. 5400/90 during deliberation of the Current Estimates;

THEREFORE BE IT RESOLVED that Council amend its rules of procedure for the March 22, 1993 Special Meeting of Council to permit the hearing of all delegations who have registered with the City Clerk prior to 4:30 p.m. on March 19, 1993; said delegations to be limited to a maximum of 10 minutes each to address Council, with no extension of time being permitted and with no questions being permitted by Members of Council to the delegations.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Boychuk,
That the motion be amended by adding the following resolve:

THEREFORE BE IT FURTHER RESOLVED that the delegations be requested to make available their presentations, in writing, by Friday, March 19 at the latest, to allow Councillors who may want to develop motions, sufficient time to propose recommendations.

Moved by Councillor Eadie,
That the rule be suspended to consider the motion at this time.

Carried.

The amendment was put and declared carried.

Councillors Golden and Lazarenko asked to be recorded as having voted against the amendment in accordance with Section 50.7 of the Procedure By-law.

**Executive Policy Committee - Motions (continued)**

The motion, as amended, was put and declared carried.

Councillors Golden and Lazarenko asked to be recorded as having voted against the motion, as amended, in accordance with Section 50.7 of the Procedure By-law.

Moved by Councillor Silva,
Seconded by Councillor Angus,
**347 -** WHEREAS the Pharmacare system was designed to benefit those of low and fixed incomes in their need to purchase medicines necessary for their and their families' health;

AND WHEREAS over the years the government has changed not only the deductibles but also the drugs which can be claimed under this program thereby causing problems for these individuals who for language, education or other reasons experience difficulty in either completing the forms or filing on time;

AND WHEREAS these changes may and have led to confusion resulting in claims not being accepted;

AND WHEREAS the possibility of increased pharmaceutical prices, due to the new Drug Patent Act, has the potential to cause severe financial hardship on those who, for whatever reason, did not file the Pharmacare claim on or before April 30;

AND WHEREAS it is deemed that a 100% penalty is excessive as a penalty in any jurisdiction due to error or misunderstanding;

THEREFORE BE IT RESOLVED that this Council, on behalf of the citizens of Winnipeg, communicate by letter to the Provincial government that the 100% penalty for failing to file a Pharmacare claim form after April 30, can and has caused, financial hardships to those who can least afford to be penalized. As such, we call upon the government to rescind the 100% penalty and replace, if necessary, with a graduated penalty for late filing, that better reflects the purpose of the Pharmacare program.

Moved by Councillor Thomas,
That Rule 38.2 of the Procedure By-law relating to the exercise of power and discharge of duties not within the jurisdiction of Council, be suspended to allow Council to consider this motion.

The motion to suspend the rule was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Boychuk, Duguid, Golden, Hyman, Lazarenko, Murray, Prystanski, Silva,Thomas and Angus. 11

Nay: Councillors Eadie, Fraser, O'Shaughnessy, Clement and Mayor Thompson. 5

and the motion to suspend the rule was declared carried.

The motion proposed by Councillors Silva and Angus was put and declared carried.

Moved by Councillor Angus,
Seconded by Councillor Clement,
**348 -** WHEREAS changes to The City of Winnipeg Act reduced the size of Council to 15 Councillors expected to provide full-time services;

AND WHEREAS The Citizen's Committee Report dated November 14, 1991, recommended

dedicated support staff to assist the new Council;

AND WHEREAS a comparative analysis of Canadian municipalities indicates that Canadian practice is one support person for 1.3 Councillors;

THEREFORE BE IT RESOLVED that a "Councillors' Secretariat" comprising five clerical employees, one of which would be designated as the co-ordinator, be formed as a separate operating entity accountable solely to the Councillors;

**Executive Policy Committee – Motions (continued)**

AND BE IT FURTHER RESOLVED that Council form an ongoing "Secretariat Committee" comprised of the Speaker and four Councillors, charged with the power to do all things necessary to form and direct the Councillors' Secretariat.

**Automatic Referral to the Sub-Committee on Rules in accordance with Section 16.1 of the Procedure By-law**

Moved by Councillor Reese,
Seconded by Councillor Angus,
**349 -** THAT the Rules Committee look at developing a policy in regard to Councillors' volunteer helpers in Councillors' offices.

**Automatic Referral to the Sub-Committee on Rules in accordance with Section 16.1 of the Procedure By-law**

Moved by Councillor O'Shaughnessy,
Seconded by Councillor Clement,
**350 -** WHEREAS Council on May 29, 1991, authorized the submission of a bid to host the 1999 Pan American Games;

AND WHEREAS the City of Winnipeg was successful in its bid to the Canadian Olympic Association for endorsement as the Canadian city to host the 1999 Pan American Games;

AND WHEREAS all bid funding is to be equally cost-shared between the Federal, Provincial and Civic governments with the City's portion for 1993 being approximately $217,000.00;

AND WHEREAS Council on January 27, 1993, approved interim funding in the amount of $50,000.00 to enable the Pan American Games Bid Committee to underwrite the costs of representing Winnipeg in Argentina in March of 1993;

AND WHEREAS said Bid Committee has advised that additional funding is now urgently required in order to cover ongoing costs associated with Winnipeg's representation in Argentina;

AND WHEREAS the associated matching funding from the Federal and Provincial governments is not available until after their fiscal year begins in April of 1993;

THEREFORE BE IT RESOLVED that Council approve interim funding in the amount of $75,000.00 to ensure that the City of Winnipeg makes the most professional presentation possible.

Moved by Councillor O'Shaughnessy,
That the rule be suspended to consider the motion at this time.

Carried.

The motion was put and declared carried.

Moved by Councillor Reese,
Seconded by Councillor Golden,
**351 -** WHEREAS the Task Force on Pension Surpluses has been requested to review the City of Winnipeg Employees' Pension Fund - the surplus pension contributions contained therein and determine whether additional surplus funds can be withdrawn without impairing the integrity of the plan;

AND WHEREAS the City of Winnipeg has another pension plan, the Police Pension Plan;

THEREFORE BE IT RESOLVED that the City treat all its employees equitably and therefore similarly also review the Police Pension Plan.

**Automatic Referral to the Executive Policy Committee in Accordance with Section 16.1 of the Procedure By-law**

## EXECUTIVE POLICY COMMITTEE

## CONSIDERATION OF BY-LAWS

**352 -** On motion of Mayor Thompson, By-law No. 6120/93, a By-law of The City of Winnipeg to authorize the borrowing of money for repaying outstanding debentures of the City issued for General and Utilities Purposes of the City by the issue and sale of the debentures of the City in the aggregate principal amount of Ten Million, Nine Hundred and Twenty-six Thousand Dollars ($10,926,000.00) in lawful money of Canada, was read a first, second and third time, the rule being suspended for the third reading and was passed and ordered to be signed and sealed. File FC-2.

## EXECUTIVE POLICY COMMITTEE

## QUESTION PERIOD

**353 -** Councillor Golden noted his concern over the lack of information given to Councillors from Executive Policy Committee on matters pertaining to the Convention Centre and whether the Chairman, Mr. King, had reported to the Executive Policy Committee. He further asked whether Councillors would have the opportunity to input into the handling of the matter.

Her Worship Mayor Thompson noted that she had requested Mr. King to update Executive Policy Committee on related information, and that such information had been received. She noted that all matters which could be made public had been done so on advice of the City Solicitor and the City Auditor.

Councillor Golden noted that Mr. King does not appear to be cognizant of the reporting relationship to the City of Winnipeg and questioned whether Her Worship would apprise Mr. King of the process.

Her Worship Mayor Thompson noted that she would be meeting with Mr. King imminently and would report back to the Executive Policy Committee on the results of the meeting.

Councillor Golden noted that some Directors of the Convention Centre had resigned and questioned whether Her Worship would ensure that all information related to this matter is made available to the Executive Policy Committee.

Her Worship Mayor Thompson concurred with the request.

Councillor Golden questioned whether Councillors could attend the meetings of the three Task Forces appointed by Her Worship.

Her Worship Mayor Thompson noted that the task forces would be meeting with appropriate City personnel under her direction and that she would note Councillor Golden's recommendation.

Councillor Golden further requested that the task force dealing with pension surpluses also address the Police Pension Plan.

Her Worship noted that such request would be relayed to the task force.

Councillor Golden asked that Executive Policy Committee allow broader opportunities for Members of Council not on the Executive Policy Committee to have meetings with the Executive Policy Committee to share ideas relating to the Current Estimates.

Her Worship noted that a letter had been distributed requesting savings suggestions from Councillors and that such suggestions would always be acknowledged.

Deputy Mayor Clement questioned if there were legal confidentialities that had to be adhered to in the dissemination of information pertaining to the Convention Centre.

Her Worship noted information disseminated to date adhered to the advice given by the City Solicitor and the City Auditor.

Deputy Mayor Clement noted that Council had directed that there be a proposal call for solutions to the Rainbow Stage theatre and requested an update on this matter.

**Executive Policy Committee Question Period**

Councillor Eadie noted the Committee on Finance and Administration's interest in the matter but advised that such proposal calls would be reviewed by the Committee on Protection, Parks and Culture. He further advised that he would look into the matter.

Deputy Mayor Clement requested clarification on the proposal call system to be utilized.

Councillor Eadie noted that Council had directed termination of the loan guarantee with protection for the existing Directors of Rainbow Stage, and that the Committee on Finance and Administration at its meeting of January 14, 1993, had approved a proposal call and directed the administration to prepare such.

Councillor Golden noted the season time-frame for Rainbow Stage and requested that the proposal call process acknowledge such.

Her Worship Mayor Thompson took the information as noted.

Councillor Golden requested further information on the process to be utilized in dealing with Rainbow Stage, acknowledging that certain facets of the matter fall under the jurisdiction of Finance and Administration while others fall under Protection, Parks and Culture.

The Speaker clarified the relationships between Council, Finance and Administration, and Protection, Parks and Culture as put forth previously by Her Worship Mayor Thompson and Councillor Eadie.

Councillor Golden asked that Her Worship Mayor Thompson report to Council through Executive Policy Committee on appointments to the Forks Board and the remuneration received by the appointees.

Her Worship responded that Councillor Golden's concerns would be taken forward.

Councillor Duguid noted that the Prime Minister of Canada had announced his retirement, and questioned whether the Mayor or the Chairperson of the Committee on Finance would pursue the hosting of the leadership convention.

Her Worship Mayor Thompson noted that they would be pursuing the convention and that the City of Winnipeg would always be pursuing such conventions.

Councillor Murray questioned why employees would not be involved in the consideration of the pension fund surplus issue, given that their consent would be required in the final decision-making.

Her Worship Mayor Thompson noted that the Task Force would be working with administrators and employees, including John Irvine, Richard Schroeder, Cliff Fox, Don Smith, Mel Shibley, Lea Frame and Rick Frost, and that there would be a balance between outside individuals and staff.

Councillor Murray questioned what the message the City was sending was, in not consulting Executive Policy Committee before forming the Task Force and what type of employee co-operation would be achievable.

Her Worship Mayor Thompson noted that the outside personnel were chosen for their professional skills.

Deputy Mayor Clement again referred to the Rainbow Stage proposal call and requested further clarification on the process.

Councillor Eadie noted that he had not followed the progress of the proposal call process for Rainbow Stage but would pursue the matter and report back to Council.

Councillor Golden questioned what jurisdiction committees have to utilize City employees.

Her Worship Mayor Thompson took the question as notice.