REPORT OF THE

COMMITTEE ON WORKS AND OPERATIONS

DATED FEBRUARY 9, 1993

On motion of Councillor Duguid, the Report of the Committee on Works and Operations, dated February 9, 1993, was considered clause by clause.

Her Worship the Mayor and Councillors:

Closing of Part of Berkley Street at the Northerly Terminus (Assiniboine River) - Assiniboia Community File DAC 13/92

373 - 1. The proposed closing, shown on Misc. Plan No. APFG 8605, was initiated by the Parks and Recreation Department in order that the land can be transferred to that Department and ultimately form part of the Kelly's Landing Historic Monument project.

The subject property was identified by the Charleswood Historical Society as being historically significant as the site was apparently the location of an historic river crossing. A monument was installed on the property in 1992. This portion of Berkley Street was never physically developed as a public street.

The proposed closing was circulated to various applicable City Departments and Public Utilities for information and comment. No objections were received although some concerns were noted by the Streets and Transportation Department, and the Waterworks, Waste and Disposal Department.

The Streets and Transportation Department had indicated that a lane turnaround should be constructed in the east-west leg of Berkley proposed to be closed, to facilitate traffic movements in this area and keep persons from turning their vehicles around in private driveways.

The Waterworks, Waste and Disposal Department informed that a 600 mm (24") water feedermain exists in the right-of-way to be closed - requiring access by the Department at all times for maintenance purposes.

On October 13, 1992, the former Assiniboine Park-Fort Garry Community Committee recommended approval of the referenced proposed closing.

On November 30, 1992, the Committee on Planning and Community Services approved as to planning considerations the proposed closing as shown on said Misc. Plan No. APFG 8605.

The Committee on Finance and Administration, at its meeting on January 14, 1993, approved the transfer of that portion of Berkley Street proposed to be closed to the Parks and Recreation Department, to form part of the Kelly's Landing Historic Monument project.

Your Committee on Works and Operations has approved the proposal and recommends:-

I. That the City Solicitor be instructed to prepare the necessary By-law for submission to Council to effect the closing of part of Berkley Street at the northerly terminus (Assiniboine River) in the manner shown on Misc. Plan No. APFG 8605, the cost of the by-law, estimated at $200.00, to be borne by the City-at-large.

II. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with The City of Winnipeg Act.

III. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plan No. APFG 8605 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

Closing of the first lane South of

Report of the Committee on Works and Operations, dated February 9, 1993

McDermot Avenue, East of Olivia Street, Manitoba Clinic Holding Co. Ltd. - Lord Selkirk-West Kildonan Community.
File DAC 1/92

374 - 2. In 1986, the Manitoba Clinic applied to close part of the lane, (now known as Parcels A, B, and E, Plan 22257) leaving the referenced lane open to provide access to No. 668 McDermot Avenue (Lot 20, Plan 213). Subsequent to the closing, the Manitoba Clinic acquired Parcel B, Plan 22257; Parcels A and E, Plan 22257 were acquired by Shell Canada.

The Manitoba Clinic recently purchased No. 668 McDermot Avenue, leaving the Clinic the only user of the remaining subject lane. For this reason the Clinic applied to close and purchase the lane.

The proposed closing was circulated to all interested City Departments and Public Utilities in the usual manner with no objections being received in response. Both the Manitoba Telephone System and the Winnipeg Hydro, however, informed of their need for easements to protect their respective facilities.

On February 11, 1992, the former City Centre-Fort Rouge Community Committee concurred in the recommendation of the Subdivision Branch, Planning Department, that the proposed closing be approved.

On March 9, 1992, the Committee on Planning and Community Services approved as to planning considerations the proposed closing as shown on Misc. Plan No. LSWK 6425/4.

On January 14, 1993, the Committee on Finance and Administration approved the terms and conditions of the proposed sale of the lane lands to the Manitoba Clinic Holding Co.

Your Committee on Works and Operations has approved the proposal and recommends:-

I. That the City Solicitor be instructed to prepare the necessary by-law for submission to Council to effect the closing of the first lane south of McDermot Avenue, east of Olivia Street, Manitoba Clinic Holding Co. Ltd, in the manner shown on Misc. Plan No. LSWK 6425/4; the cost of the by-law, estimated at $200.00, to be borne by the Manitoba Clinic Holding Co.

II. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with The City of Winnipeg Act.

III. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plan No. LSWK 6425/4 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

Partial Closing of Borebank and Carpenter Streets and related lanes, between Brockville and Paget Streets, Shovel Street and Sterling Lyon Parkway -Assiniboia Community.
File DAC 17/90

375 - 3. In 1987, the Land Surveys and Real Estate Department received a request from the Italian Canadian Community Development Corporation (the "I.C.C.D.C.") for assistance in providing a site for development of a senior citizens residence, personal care home and cultural and community centre complex. The I.C.C.D.C. expressed interest in developing the complex in the area north of Wilkes Avenue - partly on City-owned lands shown as "Subject City Property" on Misc. Plan No. ASBA 7702/1, containing approximately 7.5 acres, and on privately-owned lands (Hugh Munro Property) comprising 5 acres.

Report of the Committee on Works and Operations, dated February 9, 1993

Circularization of the proposed closing of the streets and lanes was made to all interested City Departments with only

one (1) objection (from South-West District Operations) being received. The South-West District Operations informed it was of the opinion that the closure of the rights-of-way was premature.

At its meeting held on September 18, 1990, the former Assiniboine Park-Fort Garry Community, concurred in the recommendation of the Subdivision Branch, Planning Department, that the proposed street and lane closings as shown said Misc. Plan No. APFG 7703/6, be approved.

On October 15, 1990, the Committee on Planning and Community Services approved as to planning considerations the proposed partial closing of Borebank and Carpenter Streets and adjoining lanes between Brockville and Paget Streets; Shovel Street and Sterling Lyon Parkway, in the manner shown on said Misc. Plan No. 7703/6.

At the Technical Advisory Committee on City Properties' meeting held on December 8, 1992, the Streets and Transportation Department identified the City's requirements for the widening of Sterling Lyon Parkway over the southerly portion of Hugh Munro's Lot 45, S.P. Plan 19666, (the geometrics of which widening are as shown on the Misc. Plan No. ASBA 7703/7) containing approximately 38.7 m² ± (416.58 sq.ft.±).

On January 14, 1993, the Committee on Finance and Administration approved the terms and conditions of the proposed sale of those lands shown as "Subject City Property" and the streets and lanes proposed to be closed, all shown on Misc. Plan No. APFG 7703/6, subject to the additional condition that H. Munro convey to the City for street widening purposes the southerly portion of Lot 45, S.P. Plan 19666 comprising 38.7 m² ± (416.58 sq.ft.±) as shown on Misc. Plan No. ASBA 7703/7 for the nominal amount of $1.00.

Your Committee on Works and Operations has approved the proposal and recommends:-

I. That the City Solicitor be instructed to prepare the necessary by-law for submission to Council to effect the partial closing of Borebank and Carpenter Streets and related lanes between Brockville and Paget Streets, Shovel Street and Sterling Lyon Parkway, in the manner shown on Misc. Plan No. APFG 7703/6; the cost of the by-law, estimated at $200.00, to be borne by the City-at-large.

II. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with The City of Winnipeg Act.

III. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plan No. APFG 7703/6 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

Closing of a portion of the Public Lane West of Scotia Street and North of Leila Avenue - Lord Selkirk-West Kildonan Community. File DAC 37/88

376 - 4. In 1988, the adjoining owners of 458 and 460 Scotia Street requested to purchase those portions of the lane shown as Parcels A and B on Misc. Plan No. LSWK 7318/3. This portion of lane is not physically open but the owners of 458 Scotia, Mrs. H. Holota and Ms. K. Holota, use Parcel A for access to their garage.

The closing was circularized in the usual manner with no objections being received. However, Manitoba Telephone System and Manitoba Hydro have requested easements for present and future services.

On February 28, 1989, the Lord Selkirk-West Kildonan Community Committee recommended approval as to planning considerations, and on April 3, 1989, the Committee on Planning and Community Services approved as to planning considerations the proposed closing.

On January 14, 1993, the Committee on Finance and Administration approved the terms and conditions of the proposed sale of those lands shown as "Proposed Lane Closing" shown on Misc. Plan No. LSWK 7318/3.

Your Committee on Works and Operations has approved the proposal and recommends:-

Report of the Committee on Works and Operations, dated February 9, 1993

I. That the City Solicitor be instructed to prepare the necessary by-law for submission to Council to effect the closing of a portion of the public lane west of Scotia Street and north of Leila Avenue, in the manner shown on Misc. Plan No. LSWK 7318/3; the cost of the by-law, estimated at $200.00, to be borne by the City-at-large.

II. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with The City of Winnipeg Act.

III. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plan No. LSWK 7318/3 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

Lane Opening - 563 Neil Avenue - East Kildonan-Transcona Community
File DAO 3/93

377 - 5. At its meeting on January 27, 1993, Council adopted Clause 6 of Report "A" of the Committee on Finance and Administration dated January 14, 1993, and thereby authorized the lane corner cut at rear of 563 Neil Avenue.

In conjunction therewith, your Committee on Works and Operations has approved the proposal and recommends:-

1. That the City Solicitor be instructed to prepare the necessary by-law to effect the lane opening at 563 Neil Avenue in accordance with Misc. Plan EKT 8571, for submission to Council; the cost of the by-law, estimated at $200.00, to be charged to Account No. 03-118117-6489010710.

2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plan EKT 8571 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

Independent Review - Efficiency of an Accelerated Plan to Amalgamate Five District Operations to Three - Combining Waterworks, Waste and Disposal Department; the Operations Department and the Streets and Transportation Department
File S-1, Vol. 8

378 - 6. Council, on December 16, 1992, referred the following motion to the Committee on Works and Operations, namely:

Report of the Committee on Works and Operations, dated February 9, 1993

"WHEREAS the City of Winnipeg wishes to increase the efficiency of its operations while delivering quality services to its citizens;

AND WHEREAS the six District Operations concept is widely believed to be a model of service delivery that needs change in order to enhance efficiency;

THEREFORE BE IT RESOLVED THAT an independent outside review take place, awarded through the Audit Department, which would develop an accelerated plan to move from five Operations Districts to three Operations Districts or other appropriate model of service delivery;

THEREFORE BE IT FURTHER RESOLVED THAT the review examine the efficiency that could be obtained through an amalgamation of three City Departments - the Waterworks, Waste and Disposal Department; the Operations Department; the Streets and Transportation Department - into configuration that increases the efficiency of the City's operation;

THEREFORE BE IT FURTHER RESOLVED THAT this review be completed within six months and that the details of the terms of reference be referred to the Works and Operations Committee for approval."

Your Committee has now reviewed a draft Steering Group Report relative to this matter, and recommends the report be concurred in and submitted to Council for its information.

STEERING GROUP REPORT TO THE COMMITTEE ON WORKS AND OPERATIONS

1. The makeup of the Steering Group remain as established by the Committee on Works and Operations at its meeting of Friday, January 29, 1993. If there is a need to adjust the membership, this will be requested of the Works Committee. The Steering Group is made up of the City of Winnipeg Auditor (or his designate), the Commissioner of Works and Operations (or his designate), and two Councillors from the Works and Operations Committee (Councillors Angus and Lazarenko).

2. The establishment of a Technical Advisory Board. This board will be utilized on an as required basis by the Steering Group to ensure the validity of technical information provided to or by the Consultants and/or outside agencies. They will also be utilized for the purposes of input, feedback, impact, and practicality of proposed terms of reference, recommendations and implementation strategies.

It is proposed that technical input may be solicited from representatives of the following:

Operations Department
Streets and Transportation Department
Waterworks, Waste and Disposal Department
Canadian Union of Public Employees (C.U.P.E.)
Winnipeg Association of Public Service Officers (W.A.P.S.O.)
the Private Sector
the Research Department
the Law Department

Note: The Steering Group may request an opportunity for additional input from other departments such as Human Resources.

3. The Steering Group meet with the entire Committee on Works and Operations on an informal basis one hour prior to the regular monthly meeting of Works and Operations; said meetings to be minuted by a representative of the City Clerk's Department. The purpose would be to keep committee members apprised of the Steering Group's activities and elicit feedback and input from the committee. This does not preclude special meetings or presentations to the entire committee, or individual dialogue with committee members if required. All decisions (i.e. award of contract, final draft of Request for Proposals, or terms of reference for the consultants) will be approved by the Committee on Works and Operations.

4. That funding for the entire program including consultants fees, implementation costs, and committee expenses in the amount of $250,000.00, be a one time capital expenditure funded in 1993.

5. That a target date of September 1st, 1993, be established for the implementation of the overall delivery of services.

PROPOSED TERMS OF REFERENCE:

The organizational review will examine the delivery of all public works services including those now under the jurisdiction of the Operations Department, the Streets and Transportation Department and the Waterworks, Waste and Disposal Department in order to identify an organizational structure that will optimize efficiency while facilitating the delivery of quality services:

The review should include other City Departments to the extent that services overlap.

The review should include an overview of L.B.I.S. and the impact it will have on the organization.

Report of the Committee on Works and Operations, dated February 9, 1993

The review should include an evaluation of the feasibility and practicality, and propose alternatives that will allow the City to develop a model whereby City employees (as a group or department) can bid on jobs?

The review should include an evaluation of how to incorporate into a re-organization a separate "Utility" for solid waste, collection and disposal, and land drainage, and what the impact would be.

The review should include a strategy for implementation of recommendations including time frame.

The review should include a cost benefit analysis of proposed recommendations and alternatives.

Moved by Councillor Duguid,
Adoption of the clause.

In amendment,

Moved by Councillor Duguid,
Seconded by Councillor Angus,
That the clause be amended by deleting the words "be a one-time capital expenditure" where they appear in Recommendation No. 4 and substituting therefor the following:

4. be a one-time current budget expenditure to be taken from the approximately $1.3 million surplus in the water and sewer utility. (Note: surplus achieved through budget reductions in the water and sewer utilities.)

The Speaker called Councillor Lazarenko to the Chair in order to participate in the debate and after speaking returned to the Chair.

Moved by Councillor Eadie,
That Rule 6.1 of the Procedure Bylaw 5400/90 be suspended to permit Council to remain in session past the 6:00 p.m. hour of adjournment.

Carried.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Duguid,
BE IT RESOLVED as follows:

1. THAT the following motion as referred by Council on December 16, 1992, be adopted namely:-

   WHEREAS the City of Winnipeg wishes to increase the efficiency of its operations while delivering quality services to its citizens;

   AND WHEREAS the six District Operations concept is widely believed to be a model of service delivery that needs change in order to enhance efficiency;

   THEREFORE BE IT RESOLVED THAT an independent outside review take place, awarded through the Audit Department, which would develop an accelerated plan to move from five Operations Districts to three Operations Districts or other appropriate model of service delivery;

Report of the Committee on Works and Operations, dated February 9, 1993

THEREFORE BE IT FURTHER RESOLVED THAT the review examine the efficiency that could be obtained through an amalgamation of three City Departments - the Waterworks, Waste and Disposal Department; the Operations Department; the Streets and Transportation Department - into configuration that increases the efficiency of the City's operation;

THEREFORE BE IT FURTHER RESOLVED THAT this review be completed within six months and that the details of the terms of reference be referred to the Works and Operations Committee for approval."

2. THAT the clause be amended by adding the following paragraph to the proposed terms of reference:-

"The review should include the study of the most appropriate cost effective model of service delivery".

The amendment proposed by Councillors Duguid and Angus was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Boychuk, Duguid, Eadie, Hyman, Lazarenko, Silva, Thomas and Angus. 9

Nay: Councillors Fraser, Golden, O'Shaughnessy, Prystanski and Clement. 5

and the amendment was declared carried.

The amendment proposed by Councillors Reese and Duguid was put and declared carried.

Councillors Fraser, Golden and Prystanski asked to be recorded as having voted against the clause, in accordance with Section 50.7 of the Procedure By-law.

Moved by Councillor Prystanski,
That the recommendations be considered separately.

Lost.

The motion for the adoption of the clause, as amended, was put and declared carried.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Boychuk, Duguid, Eadie, Hyman, Lazarenko, Silva, Thomas and Angus. 9

Nay: Councillors Fraser, Golden, O'Shaughnessy, Prystanski and Clement. 5

and the motion for the adoption of the clause as amended was declared carried.

COMMITTEE ON WORKS AND OPERATIONS

CONSIDERATION OF BY-LAWS

379 - On motion of Councillor Duguid the following by-laws were each read a second and third time and were passed and ordered to be signed and sealed, namely:-

By-law No. 6093/93, a By-law of the City of Winnipeg to close the public lane east of Stadacona Street, between William Newton Avenue and Nairn Avenue.
File DAC 34/86.

By-law No. 6100/93, a By-law of the City of Winnipeg to close a portion of Lydia Street between McDermot Avenue and Bannatyne Avenue. File DAC 23/91.

By-law No. 6101/93, a By-law of the City of Winnipeg to close Hayfield Street and a part of Brockville Street for inclusion into DASZ 11/90. File DAC 27/90.

On motion of Councillor Duguid the following by-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law and were passed and ordered to be signed and sealed, namely:-

By-law No. 6102/93, a By-law of the City of Winnipeg to widen part of Maralbo Avenue, west of St. Mary's Road and to open the public lane west of St. Mary's Road between Maralbo Avenue and Hastings Boulevard. File DAO 8/92.

By-law No. 6125/93, a By-law of the City of Winnipeg to widen part of Portage Avenue, between Canora Street and Broadway. File DAO 32/89.

COMMITTEE ON WORKS AND OPERATIONS

QUESTION PERIOD

380 - Deputy Mayor Clement questioned whether the snow removal budgets had been decreased in Community areas.

Councillor Duguid noted the heavy snow accumulation in comparison to recent years. He further noted that the snow-removal account had been overexpended by approximately half a million dollars but that this money had been found from within. Councillor Duguid resolved to advise Council of actual balances by Community Committee Area at the next Council Meeting. He added that there had been no changes to the snow removal policies, as corroborated by various departmental reports.

Councillor Golden questioned whether snow removal policies had in fact been changed given that he had been advised at Community Committee meetings that previous snow removal was predicated upon four inches of snow, and that now snow removal was dependent upon six inches of snow. He further ascertained that sidewalk/snow removal was predicated upon two inches of snow but was now dependent upon four inches of snow.

Councillor Duguid responded that the snow removal policies had in fact been changed two years ago and that there had been no recent changes in snow removal policy. He further noted that Works and Operations would be reviewing snow removal policy in acknowledgement of recent suggestions, one of which was made by Councillor Eadie.

Councillor Golden questioned if a new report on the coliform count in the Red and Assiniboine Rivers was available.

Councillor Duguid noted that he would ensure that Councillor Golden is given a copy of the report, once it is available.

Committee on Works and Operations – Question Period (continued)

Councillor Golden noted a written public complaint from a resident of Egerton Road and requested that no work be done on putting an outfall into the Seine River for drainage until such time as the Community Comittee reviews the matter with an opportunity for public input.

Councillor Duguid acknowledged a copy of the written complaint and requested that the Clerk's Office notify the Adminstration that no further development should be undertaken in this matter until it is reviewed by the Community Committee and the Committee on Works and Operations.

Councillor Prystanski questioned whether sidewalk snow removal was scheduled to be cut in the Current Estimates.

Councillor Duguid noted that thus far, snow-removal had not been cut, and was looked upon as a basic service.

Councillor Fraser requested a report on the Depot Recycling Program.

Councillor Duguid noted that the Depot at Garden City Shopping Centre was scheduled for opening on March 16, 1993, but that there were still further items to be dealt with at the Committee on Finance and Administration.

Councillor Fraser questioned whether the Depot Recycling Program would reconsider the proposals from the private sector, given the numerous problems to date.

Councillor Duguid noted that the Depot Recycling Program would be operating shortly and that the private sector would be involved in the additional fifteen depots, which are scheduled to follow the initial Program.

Councillor Hyman questioned what could be done to expedite the Depot Recycling Program.

Councillor Duguid noted the frustrations in the instatement of the Program, but had been following the process to remove existing impediments and requested individual Councillor support on a local level to the related Shopping Centres.