**Report of the Sub-Committee on Rules,
dated February 12, 1993**

REPORTS NOT RELATED TO THE JURISDICTION OF ANY COMMITTEE

REPORT OF THE

SUB-COMMITTEE ON RULES

DATED FEBRUARY 12, 1993

The Speaker called the Deputy Speaker, Councillor Reese, to the Chair.

On motion of Councillor Angus, the Report of the Sub-Committee on Rules, dated February 12, 1993, was considered clause by clause.

Internship Program for Graduate Studies Students to serve as Research Assistants to City Councillors File G-4

381 - 1. Your Sub-Committee on Rules has considered a proposal from Professor Paul Thomas, University of Manitoba suggesting that City Council consider the concept of an Internship for graduate studies students to serve as research assistants to City Councillors.

Internships currently operate in the House of Commons and in several provincial legislatures, including the Manitoba Legislative Assembly.

The purpose of an Internship Program is:-

- to provide Councillors with qualified assistants to conduct research;
- to provide recent university graduates with a unique educational opportunity which complements the learning which takes place in the classroom and through textbooks;
- to promote academic research on the important role of City Council within society;
- to develop over time, among a select group of future opinion leaders, a greater appreciation of the role of politicians and the political process, with the possibility that graduates from the program might themselves stand for public office.

In all jurisdictions where Internships have been used both the legislators and the students have found them to be a valuable community service as well as a rich educational experience.

With the reduced City Council to 15 members and with the wards being serviced becoming much larger and less homogeneous, Councillors require research assistance, yet budgetary constraints limit opportunities for providing this support.

Your Sub-Committee on Rules therefore recommends:-

I. That Council agree in principle to the implementation of an Internship Program involving graduate studies students;

II. That the Speaker be responsible to liaise with the University of Manitoba to pursue the development of such a program in a cost-effective manner, and report back to Council for its approval and adoption of the Internship Program.

Moved by Councillor Angus,
Adoption of the clause.

Carried.

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Amendment to the Procedure By-law No. 5400/90 - Protocol File G-4

382 - 2. Your Sub-Committee on Rules is charged with the responsibility of reviewing the Procedure By-law from time to time and has examined the protocol to be followed by Members of Council at meetings of Council.

Section 8.13 of the Procedure By-law provides that every member in speaking to every question and motion shall rise and speak solely to the Presiding Officer and no questions shall be placed "through the Chair" to a member of Council when a member addresses Council. Section 8.17 includes the statement that when a member is addressing Council, the member "shall not indulge in personalities in the course of debate nor reflect on the motives of members who may have voted for a particular motion".

The Sub-Committee on Rules is of the opinion that since all Members of Council have been elected to the Council of the City of Winnipeg to represent citizens of his/her constituency; that all are equal in the Council Chamber, and should be recognized as honourable and should be treated with respect by their colleagues. It is therefore proposed by the Sub-Committee that the Procedure By-law be amended to reflect the intent of the foregoing.

Your Sub-Committee on Rules submits draft by-law and recommends:-

I. That Section 8.13 of the Procedure By-law be amended by adding at the end thereof, a requirement that during Council Meetings, the Mayor and Councillors, when making reference to another member of Council, shall not refer to that member by name.

II. That the Proper Officers of the City do all things necessary to effect the foregoing.

Moved by Councillor Angus,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Reese, Duguid, Eadie, Prystanski, Silva, Thomas and Angus. 7

Nay: Councillors Boychuk, Fraser, Golden, Hyman, Lazarenko, O'Shaughnessy and Clement. 7

and the motion for the adoption of the clause was declared lost in accordance with Section 58 of the Procedure By-law.

Amendment to the Procedure By-law 5400/90 - Consent Agenda.

File G-4

383 - 3. Council on December 16, 1992 passed the following motion:-

Moved by Councillor Angus,
Seconded by Councillor Clement,

"That the matter of a consent agenda be referred to the Sub-Committee on Rules for investigation and consideration."

Your Sub-Committee on Rules has considered the matter of a Consent Agenda which is a process utilized in meetings to expedite the consideration of matters which do not require debate. The process allows for the designation of items to be "consented to" and then allows for the adoption of the consented items conjointly without deliberation.

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The process for designating Items to be consented to would be as follows:-

Standing Committees

- Each Standing Committee, at the end of each meeting, shall designate any item(s) proceeding to Executive Policy Committee and Council, which **should not** comprise its "Consent Agenda". Any member may identify clauses which will not be considered consent items, **all other items will be considered consent items**.

Executive Policy Committee

- The Executive Policy Committee, at the end of each meeting shall approve the item(s) which **should not** comprise its "Consent Agenda". Any member may identify clauses which will not be considered consent items, **all other items will be considered consent items.**

- Items which are not consent items are identified on City Council agendas by "redlining (shading) the explanation at the beginning of the clause, and clauses shall be in their original order on the Committee report. Consent items must appear on the agenda circulated a minimum of 96 hours prior to the Council meeting.

COUNCIL PROCEDURES:

- Each Committee shall have a consent agenda comprised of its consent items. The Clauses to be consented to shall be in the original order of the Committee report, and clauses which are not consent items and subject to debate will be marked by "shading".

•. Prior to consideration of clauses, the Committee Chairperson shall move that the Consent Agenda be adopted. Prior to adoption any Council Member can pull an item from the Consent Agenda by request. Adoption of the Consent Agenda (as revised by "pulled" items) shall be by a majority of Council members in attendance.

- Items that are pulled from consent agendas are to be deliberated by Council, and voted on separately.

Your Sub-Committee on Rules submits draft by-law and recommends:-

I. That the Procedure By-law be amended to include provision for a consent agenda in accordance with the above procedure; and

II. That the Proper Officers of the City do all things necessary to effect the foregoing.

Moved by Councillor Angus,
Adoption of the clause.

Carried.

Amendment to the Procedure By-law No. 5400/90 - Applications, Variance and Conditional Use Orders by Board of Adjustment Which Are Appealed
Files EL-1, DAV(Gen) & DCU(Gen)

384 - 4. Section 56.2 of The Procedure By-law states as follows:
"During the conduct of an appeal by the Designated Committee of Council against a Variance or Conditional Use Order or a License Decision made by a Community Committee, no member of that Community Committee shall be or remain in the Appeal Hearing Room."

The Committee on Planning and Community Services on February 2, 1993, referred to your Sub-Committee on Rules its concerns that inasmuch as it is the Designated Committee of Council to hear appeals for Variance and Conditional Use Orders that a legal opinion should be obtained as to whether or not elected representatives may represent their constituents at that Board of Adjustment Hearings and then also sit as a member of the Committee on Planning and Community Services to hear the appeal.

Your Sub-Committee on Rules has reviewed the matter and submits draft by-law to amend Section 56.2 of the Procedure By-law and recommends:

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I. That the Procedure By-law be amended by adding a new Section 56.3 to provide guidelines for the conduct of Councillors in respect to appeals from the Board of Adjustment;

II. That the Proper Officers of the City do all things necessary to effect the foregoing.

Moved by Councillor Angus,
That the clause be referred back to the Sub-Committee on Rules.

Carried.

SUB-COMMITTEE ON RULES

CONSIDERATION OF BY-LAWS

385 - On motion of Councillor Angus, By-law No. 6122/93, as amended, a By-law of the City of Winnipeg to amend By-law No. 5400/90, being a by-law to regulate the procedure at meetings of Council and its Committees, was read a first, second and third time, the rule being suspended for the third reading and was passed and ordered to be signed and sealed. File GK-4.