Agenda – Council – December 13, 2011

Report – Executive Policy Committee – December 7, 2011

Item No. 1 2012 Annual Capital Budget – 2013 to 2017 Five-Year Capital Forecast

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On December 7, 2011, the Executive Policy Committee concurred in the Preliminary 2012 Annual Capital Budget and the 2013 to 2017 Five-Year Capital Forecast, as amended, and submits the following to Council:

1. A. That the 2012 Capital Budget totaling $393,149,000 requiring new borrowing authority of $41,250,000 for tax-supported operations and the Solid Waste Utility capital programs, as tabled at the Executive Policy Committee meeting on November 22, 2011, and amended by Recommendation No. 2, be approved.

   Note: Borrowing authority for the "East Yard Complex Development" in an amount of $41,414,000 has been authorized by Council on November 16, 2011.

   B. That the 2013 to 2017 Five Year Capital Forecast as tabled at the Executive Policy Committee meeting on November 22, 2011, and amended by Recommendation No. 2, be approved in principle.

2. A. 1. That the Recreational Walkways and Bike Paths detail on page 3-2 of the Preliminary 2012 Annual Capital Budget be amended as follows:

      a. Delete "Lagimodiere Blvd NB - Cottonwood to Maginot – paved shoulders", as this project was deferred and replaced by "Functional Design study for Marion - Archibald to Lagimodiere", and;

      b. Advance the funding shown for "Lagimodiere Blvd NB - Maginot to Dugald - paved shoulders" to 2014 as this Mill and Fill Project is proposed in the Regional and Local Street Renewal for 2014.

   2. That funding in the amount of $50,000 be allocated from within the 2012 capital project "Community Image and Neighbourhood Main Streets" for the purchase of new easy to maintain planters on Main Street (between St. John's Avenue to Sutherland Avenue).

   3. That the desire to create a Winnipeg Transportation Authority be reaffirmed, to implement the priorities in the recently approved Transportation Master Plan, and that the Winnipeg Public Service be directed to report back to the Standing Policy Committee on Infrastructure Renewal and Public Works in 90 days with a proposed Terms of Reference.

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4. That the Winnipeg Public Service be directed to report back to the Standing Policy Committee on Protection and Community Services, within 120 days, with a strategy for the redevelopment of previously prioritized Libraries as follows:
   A. New Infrastructure Option – Replacement;
   B. Lease Option – Relocation.

3. That the cash to capital contribution be as follows:

Year	$ Millions
2012	69.478
2013	71.478
2014	73.478
2015	75.478
2016	77.478
2017	79.478

4. That all transfers to/from reserves and other funds outlined in the capital budget be approved.

5. That the expenditure of up to $4.5 million be authorized for the Assiniboine Park Conservancy - Capital Development Plan in 2012 or prior to the adoption of the 2013 Capital Budget as a first charge against the General Capital Fund, in accordance with subsection 288(2) of *The City of Winnipeg Charter* to facilitate timely work on the Capital Development Plan.

6. A. That the City of Winnipeg work with the Province of Manitoba to allocate $1.6 million (to be cost-shared 50/50 with the City and the Province) from the existing Building Communities Initiative for the East Elmwood Community Centre.

   B. That the City of Winnipeg request new, incremental funding of $900,000 from the Province to be matched 50/50 with City funds for the East Elmwood Community Centre.

   C. That the expenditure of up to $340,000 be authorized for the East Elmwood Community Centre in 2012 or prior to the adoption of the 2013 Capital Budget as a first charge against the General Capital Fund, in accordance with subsection 288(2) of *The City of Winnipeg Charter* to undertake initial design work to determine the final cost estimate for project construction.

7. That the expenditure of up to $400,000 be authorized for the preliminary design for the Panet Road/Molson Street Twinning - Munroe Avenue to Grassie Boulevard project in 2012 or prior to the adoption of the 2013 Capital Budget as a first charge against the General Capital Fund, in accordance with subsection 288(2) of *The City of Winnipeg Charter*.

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8. That an amount of $50,000 from the Corporate Non-Specified Capital Account be authorized for a review to determine funding options for full local streets renewal costs and that the Winnipeg Public Service be directed to report back to Council in 2012.

9. That the City of Winnipeg request new, incremental funding of $1 million from the Province of Manitoba to be matched 50/50 with City funds for the planning, design and preparation for future Rapid Transit Corridors.

10. That the Chief Financial Officer be delegated the authority to redistribute capital financing (federal gas tax revenue, cash to capital, reserves, retained earnings, other government funding, and other financing sources) within the terms of the various funding agreements, prior to utilizing debt financing in order to ensure the most effective timing and use of funding. Total debt authorizations and approved funding levels are not to be exceeded. Any redistribution of capital financing related to the Water and Waste Department to be done in conjunction with the Director of Water and Waste.

11. That $8.478 million in prior years' capital surplus identified in the recent capital closure process be transferred to fund capital projects in the 2012 Capital Budget.

12. That an amount of $1.8 million from the Planning, Property and Development Non-Specified Capital Account be transferred to fund the 2012 capital project "Emergency Repair/Replacement of the Cooling Plant - 510 Main Street".

13. That an amount of $372,000 of surplus in the 2010 capital project "Aerial Support Unit" be transferred to fund the 2012 capital project "Bomb Magazine Storage Facility".

14. That the source of internal financing previously approved as an option to externally borrow for the following approved capital projects be the General Capital Fund:

    A. "Winnipeg Police Service Headquarters Redevelopment" in an amount of $18,967,000 to be repaid by the Land Operating Reserve from the proceeds of sale of the tower; and

    B. "Disraeli Bridge and Overpass Facility" in an amount of $31,700,000 to be repaid by the Federal Gas Tax Revenue Reserve.

15. A. That Borrowing By-law No. 18/2011 for general tax supported borrowing for the redevelopment of the Winnipeg Police Service Headquarters Building of $78,952,000 be rescinded as it was replaced by Borrowing By-law No. 93/2011; and

    B. That borrowing authority in an amount of up to $18,967,000 be authorized for interim financing for the Winnipeg Police Headquarters in the event that internal financing is not available.

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16. That the Director of Legal Services and City Solicitor be requested to submit the necessary borrowing by-law directly to Council.

17. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the execution of any documents related thereto.

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DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On December 7, 2011, the Executive Policy Committee concurred in the Preliminary 2012 Annual Capital Budget and the 2013 to 2017 Five-Year Capital Forecast, with the following amendments:

- Delete Recommendation No. 1 in its entirety and replace with the following:

1. A. That the 2012 Capital Budget totaling $393,149,000 requiring new borrowing authority of $41,250,000 for tax-supported operations and the Solid Waste Utility capital programs, as tabled at the Executive Policy Committee meeting on November 22, 2011, and amended by Recommendation No. 2, be approved.

   Note: Borrowing authority for the "East Yard Complex Development" in an amount of $41,414,000 has been authorized by Council on November 16, 2011.

   B. That the 2013 to 2017 Five Year Capital Forecast as tabled at the Executive Policy Committee meeting on November 22, 2011, and amended by Recommendation No. 2, be approved in principle.

- Insert the following as a new Recommendation No. 2

2. A. 1. That the Recreational Walkways and Bike Paths detail on page 3-2 of the Preliminary 2012 Annual Capital Budget be amended as follows:

   a. Delete "Lagimodiere Blvd NB - Cottonwood to Maginot – paved shoulders", as this project was deferred and replaced by "Functional Design study for Marion - Archibald to Lagimodiere", and;

   b. Advance the funding shown for "Lagimodiere Blvd NB - Maginot to Dugald - paved shoulders" to 2014 as this Mill and Fill Project is proposed in the Regional and Local Street Renewal for 2014.

   2. That funding in the amount of $50,000 be allocated from within the 2012 capital project "Community Image and Neighbourhood Main Streets" for the purchase of new easy to maintain planters on Main Street (between St. John's Avenue to Sutherland Avenue).

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

3. That the desire to create a Winnipeg Transportation Authority be reaffirmed, to implement the priorities in the recently approved Transportation Master Plan, and that the Winnipeg Public Service be directed to report back to the Standing Policy Committee on Infrastructure Renewal and Public Works in 90 days with a proposed Terms of Reference.

4. That the Winnipeg Public Service be directed to report back to the Standing Policy Committee on Protection and Community Services, within 120 days, with a strategy for the redevelopment of previously prioritized Libraries as follows:
   A. New Infrastructure Option – Replacement;
   B. Lease Option – Relocation,

and renumber the balance of the recommendations accordingly,

- Delete Recommendation No. 8 (formerly No. 7) in its entirety and replace with the following:

  8. That an amount of $50,000 from the Corporate Non-Specified Capital Account be authorized for a review to determine funding options for full local streets renewal costs and that the Winnipeg Public Service be directed to report back to Council in 2012,

and submitted the matter to Council.

On December 5, 2011, the Executive Policy Committee received as information representations and submissions from the following with respect to the Preliminary 2012 Annual Capital Budget –2013 to 2017 Five-Year Capital Forecast, namely:

- Chris Lorenc, President, Manitoba Heavy Construction Association
- Carolyn Garlich, Green Action Committee, Unitarian Church
- Peter Miller, Green Action Centre
- Councillor John Orlikow, River Heights-Fort Garry Ward

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

On November 22, 2011, the Executive Policy Committee referred the Preliminary 2012 Annual Capital Budget – 2013 to 2017 Five-Year Capital Forecast to the following budget review process:

November 29 to December 2, 2011	Standing Policy Committees – Review
December 5, 2011	Executive Policy Committee – Delegations
December 7, 2011	Executive Policy Committee – Recommendation to Council
December 13, 2011	Council Meeting