EXECUTIVE POLICY COMMITTEE

UNFINISHED BUSINESS

Clause 15 of the Report of the Executive Policy Committee, dated July 22nd, 1992.

On motion of Mayor Norrie, Clause 15 of the Report of the Executive Policy Committee, dated July 22nd, 1992, was considered.

Plan Winnipeg Review '92.
File EP-1.1(PW 1/92) (Vol. 5)

1343 - 15. On May 5th, 1991, Council approved in principle the "Plan Winnipeg Review '92" working documents as a review process of Plan Winnipeg which was adopted by Council under By-law No. 2960/81.

On March 4th, 1992, Council adopted Clause 1 of the Report of your Executive Policy Committee, dated March 2nd, 1992. The clause contained the following instructions to your Committee; - to forward a copy of the draft by-law to the Minister of Urban Affairs for the Province of Manitoba; that your Executive Policy Committee consult with all City of Winnipeg Standing Committees, Greater Winnipeg School Divisions and Rural Municipalities within the Winnipeg region, and to hold a series of public open houses to allow the general public an opportunity to be made aware of the provisions of and recommendations contained in "Plan Winnipeg - Toward 2010".

Your Committee complied with the above noted instructions of Council and on March 25th, 1992, Council approved Clause 17 of the Report of your Executive Policy Committee, dated March 19th, 1992. The clause directed your Committee to hold public hearings and serve notice with the Minister of Urban Affairs of the public hearings for Plan Winnipeg. Council on March 25th, 1992, gave first reading to By-law No. 5915/92, being a by-law of The City of Winnipeg setting out long-term plans, policies and proposals of the City respecting land use, development, transportation and measures to improve the physical, social, economic and environmental conditions in the City.

At a public hearing held April 21st, 1992, and at subsequent adjournments thereof, the following delegations appeared in connection therewith:-

Mr. Paul McNeil, 211 Cambridge Street, Winnipeg, R3M 3E7
Mr. Ted Laird, c/o Lindenwoods Community Association, 230 Lindenwood Drive, Winnipeg, R3P 1X7
Mr. Conrad Johnson, c/o Lindenwoods Community Association, 230 Lindenwood Drive, Winnipeg, R3P 1X7
Mr. Richard McMillan, 75 Pincarrow Road, Winnipeg, R3Y 1E6
Mr. Bruce Alexander, St. James-Assiniboia School Division No. 2, 2574 Portage Avenue, Winnipeg, R3J 0H8
Mr. K. Klassen, 58 Fulham Avenue, Winnipeg, R3N 0G2
Mr. Dave Sharpe, 312 Victoria Crescent, Winnipeg, R2M 1X9
Ms. Catherine Charette, Institute of Urban Studies, 515 Portage Avenue, Winnipeg, R3B 2E9
Councillor M. O'Shaughnessy, 42 Holiday Place, Winnipeg, R2P 1W4
Ms. Betty Hopkins and Ms. June Menzies, Urban Safety for Women and Children, Fact Finding Group, c/o R. Bublick, 412 McDermot Avenue, Winnipeg, R3A 0A9
Ms. Renate Bublick, Executive Director, Social Planning Council of Manitoba, 412 McDermot Avenue, Winnipeg, R3A 0A9
Mr. B. M. Hammond and Mr. J. Lowe, c/o 1 - 116 Grove Street, Winnipeg, R2W 3K8
Mr. K. Emberley, 220 Queen Street, Winnipeg, R3J 1K7
Mr. Nick Jones, 35 - 185 Carriage Road, Winnipeg, R2Y 0L7
Mr. D. Bruce MacLeod, 287 Broadway, Winnipeg, R3C 0R9
Councillor R. Boychuk, 114 St. Martin Boulevard, Winnipeg, R2C 0Y7
Mr. G. Siamandis and Ms. C. Singh, Heritage Winnipeg, 131 Letinsky Place, Winnipeg, R3B 1G6

**Report of the Executive Policy Committee dated July 22nd, 1992.**

Mr. Henry Schultz, 168 Lake Street, Winnipeg, R3J 3B7
Mr. Henry Schmidt, 1265 Liberty Street, Winnipeg, R3S 1A5
Mr. Ron Basarab, 201 - 140 Bannatyne Avenue, Winnipeg, R3B 3C5
Ms. E. Fleming, 200 Elm Street, Winnipeg, R3M 3P2
Mr. John Hare, 2790 Wilkes Avenue, Winnipeg, R3S 1A7
Councillor D. Demare, 5 Sandy Bay, Winnipeg, R2M 1Z1
Councillor E. Reese, 10 Nipigon Road, Winnipeg, R2J 1Y6
Dr. L. James Shapiro, 130 Greenview Road, Box 160, St. Norbert, Manitoba, R3V 1L6
Mr. David Palubeskie, 505 - 93 Lombard Avenue, Winnipeg, R3B 0T4
Mr. S. Childerhouse and Mr. P. Labossiere, Winnipeg Chamber of Commerce, 500 - 167 Lombard Avenue, Winnipeg, R3B 3E5
Ms. Linda Guse, Winnipeg Teachers Association, 202 - 2639 Portage Avenue, Winnipeg, R3J 0P7
Ms. Susan Cameron, North St. Boniface Residents Association, 330 rue Dumoulin, Winnipeg, R2H 0E8
Mr. C. Iwanchuk and Mr. J. Cianflone, c/o 200 - 952 Main Street, Winnipeg, R2W 3P4
Mr. R. August and Ms. Arlene Rosine, Exchange District BIZ, 205 - 63 Albert Street, Winnipeg, R3B 1G3
Ms. Kathy Hummelt, 158 Old Mill Road, Winnipeg, R3J 3G9
Mr. L. Smordin, 805 - 386 Broadway, Winnipeg, R3C 3R6
P. S. Verma, 108 Park Grove Drive, Winnipeg, R2J 3L8
K. N. Tandon, 47 Dayton Drive, Winnipeg, R2J 3M9
Ms. E. Warkentin, 356 Moray Street, Winnipeg, Box 4214 Ferry Road Postal Service, Winnipeg, R3J 3X7
Mr. R. Basarab, Manitoba Rowing Association, c/o 200 Main Street, Winnipeg, R3C 4M2
Councillor S. Hyman, 793 Queenston Street, Winnipeg, R3N 0X8
Ms. Shirley Forsyth, Manitoba Action Committee for the Status of Women, 644 Warsaw Street, Winnipeg, R3M 1C6
Ms. Anita Moore, Manitoba Healthy Communities Network, c/o 637 Community Row, Winnipeg, R3R 1H6
Ms. Susan Ekdahl, Consumers Association of Canada, c/o 21 - 222 Osborne Street, Winnipeg, R3L 1Z3
Ms. Jenny Hillard, Manitoba Environmental Council, Building 3, 139 Tuxedo Avenue, Winnipeg, R3N 0H6
Mr. M. D. Nickerson, Post Office Box 122, Station L, Winnipeg, R3H 0C0
Ms. Joan Butcher, Provincial Council of Women of Manitoba, 516 Sprague Street, Winnipeg, R3G 2S1
Mr. Harold B. Taylor, 1120 Palmerston Avenue, Winnipeg, R3G 1K2
Mr. A. Ducharme, Winnipeg Housing Rehab Corporation, 510 Hargrave Street, Winnipeg, R3A 0X8
Mr. Russ Wyatt, 283 Almey Avenue, Box 32, Group 503, RR 5, Winnipeg, R2C 2Z2

In addition your Executive Policy Committee received the following submissions:-

Brief from Mr. P. McNeil
Brief submitted on behalf of the St. James-Assiniboia School Division Board of Trustees
Brief submitted by Mr. Ken Klassen
Brief submitted by Mr. D. Sharpe on behalf of S. J. Estates Ltd., 700 - 175 Hargrave Street, Winnipeg, R3C 3R8 Brief submitted by the Institute of Urban Studies Brief submitted on behalf of the Urban Safety for Women and Children Fact Finding Group
Brief submitted on behalf of the Social Planning Council of Winnipeg Brief submitted by Mr. B. M. Hammond on behalf of "Choices"
Informational exhibit submitted by Mr. D. Bruce MacLeod
Brief submitted on behalf of Heritage Winnipeg Brief submitted by Mr. Henry Schultz
Brief submitted by Mr. Henry Schmidt
Brief submitted by Mr. R. Basarab on behalf of the Manitoba Association of Architects
Brief submitted on behalf of the Council of Women of Winnipeg
Brief submitted by Mr. John Hare

**Report of the Executive Policy Committee dated July 22nd, 1992**

Background information submitted by Councillor D. Demare
Draft resolution submitted by Mr. David O. Palubeskie
Brief submitted on behalf of the St. Germain Community Association
Brief submitted on behalf of the Winnipeg Chamber of Commerce
Brief submitted on behalf of the Winnipeg Teachers Association
Brief submitted on behalf of the North St. Boniface Residents Association
Brief submitted by Mr. C. Iwanchuk on behalf of a group of business owners
Brief presented on behalf of the Exchange District Business Improvement Zone
Brief submitted by Ms. Kathy Hummelt
Area map submitted by Mr. Lyle Smordin
Brief submitted by Mr. P. Verma
Brief submitted by Mr. K. Tandon
Brief submitted by E. Warkentin on behalf of the St. James-Assiniboia Residents Advisory Group
Brief submitted on behalf of the St. Charles Ward Committee, c/o P. Zasada, 3425 Assiniboine Avenue, Winnipeg, R3K 0A9
Brief submitted by E. Warkentin on behalf of the Birchwood Neighbourhood Association
Brief submitted by R. Basarab on behalf of the Manitoba Rowing Association
Communication dated April 16th, 1992, from the St. Boniface-St. Vital Community Committee relative to the St. Germain area Brief submitted by Ms. Beth Peto, 104 Glenlawn Avenue, Winnipeg, R2M 0X8
Communication addressed to the City Clerk from the Minister of Urban Affairs under date of April 15th, 1992, relative to the Plan Winnipeg Review
Brief submitted by Councillor S. Hyman
Brief submitted by Ms. S. Forsyth on behalf of the Manitoba Action Committee on the Status of Women
Brief submitted by Ms. Anita Moore on behalf of the Manitoba Healthy Communities Network
Brief submitted by Ms. Susan Ekdahl, Consumer Association of Canada (Manitoba Division), 21 - 222 Osborne Street S., Winnipeg, R3L 1Z3
Brief submitted by Ms. J. Hillard on behalf of Manitoba Environmental Council
Brief submitted by Ms. J. Butcher on behalf of the Provincial Council of Women of Manitoba
Brief submitted by Mr. Tom Struthers, 2850 Assiniboine Avenue, Winnipeg, R3J 0B1
Communication from B. A. Jonah, Manitoba Urban Projects, Canadian National Railways, Prairie Region, 238 - 123 Main Street, Winnipeg, R3C 2P8
Communication from B. M. Scott, Secretary-Treasurer, Winnipeg School Division No. 1, 1577 Wall Street E., Winnipeg, R3E 2S5
Communication received from Joan Barker, Chairperson, St. Boniface School Division No. 4, 50 Monterey Road, Winnipeg, R2J 1X1
Communication from Mr. D. Penner, 675 St. Anne's Road, Winnipeg, R2M 3G6

Your Executive Policy Committee concluded the public hearing on By-law No. 5915/92 on April 27th, 1992. Section 580(1) of The City of Winnipeg Act reads as follows:-

Submission to minister for approval
580(1) As soon as practicable after a proposed Plan Winnipeg by-law is approved on second reading under subsection 579(4), council shall submit to the minister

(a) five certified copies of the proposed by-law;

(b) a copy of the report and recommendation of executive policy committee respecting the proposed by-law;

(c) such other information and material as the minister may request; and council shall not pass the proposed by-law until the minister approves it in writing.

Section 580(2) of The City of Winnipeg Act reads as follows:-

**Report of the Executive Policy Committee dated July 22nd, 1992.**

Council to give notice of second reading
580(2) Immediately after complying with subsection (1), council shall cause a written notice to be served personally or by mail on any person who made a representation at a public hearing referred to in subsection 579(2), stating that

(a) council has given second reading to the proposed by-law;

(b) a copy of the proposed by-law has been forwarded to the minister for approval; and

(c) a person who made representations at the public hearing may file an objection with stated reasons with the minister on or before a date specified in the notice, which shall be not less than 14 days after the day on which the notice is served.

Section 580(3) of The City of Winnipeg Act reads as follows:-

Deemed notice by mail
580(3) A notice served by mail under subsection (2) shall be sent to the address of the person to be served, as recorded at the public hearing, and is deemed to be served on the person on the day that Canada Post confirms is the day on which the notice is delivered to the address to which it is mailed.

After considering all aspects of this proposed by-law and after holding the public meeting and considering the representations and evidence, your Executive Policy Committee recommends:-

1. That By-law No. 5915/92 be amended in accordance with the list of amendments set forth in Appendix "A" attached hereto.

2. That a copy of the By-law, as amended, be forwarded to the Minister of Urban Affairs for approval.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Timmers,
Seconded by Councillor Reese,
That Clause 15 of the Report of the Executive Policy Committee, dated July 22nd, 1992, be amended by adding a third recommendation reading as follows:

3. That Council implement the intent of policy statement "7G-01 Establish Plan Winnipeg Review Committee", which states "The City shall establish and maintain a committee of Council to implement, monitor, evaluate and amend its development plan", by establishing such a Review Committee within 90 days of provincial government approval of By-law No. 5915/92 amendment.

In amendment,

Moved by Councillor Clement,
Seconded by Mayor Norrie,

Be It Resolved that Policy Plate "B", entitled "Recommended Transportation System (Transportation Component), dated February, 1992, contained within Plan Winnipeg... Toward 2010", be amended to correct street configuration in accordance with the attached Appendix "B";

Be It Further Resolved that By-law No. 5915/92, being a By-law of the City of Winnipeg setting out long term plans, policies and proposals of the City respecting land use, development, transportation and measures to improve the physical, social, economic and environmental conditions in the City, be amended accordingly.

**Report of the Executive Policy Committee dated July 22nd, 1992.**

Moved by Councillor Hyman,
Seconded by Councillor Timmers,

That Council go into Committee of the Whole to consider the Report of the Executive Policy Committee, dated July 22nd, 1992, and amendments thereto.

The motion that Council go into Committee of the Whole was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Clement, Diamant, Duguid, Fraser, Gilroy, Golden, Hyman, Murray, Reese, Thomas, Timmers and Councillor Eadie. 13

Nay: Councillors Brown, Demare, Kaufmann, Lazarenko, Lorenc, Mendelson, O'Shaughnessy, Prystanski, Young and Mayor Norrie. 10

and the motion that Council go into Committee of the Whole was declared carried.

The Speaker called the Deputy Speaker, Councillor Demare, to the Chair.

Moved by Councillor Eadie,
That Committee of the Whole rise and report.

Carried.

Councillor Eadie resumed the Chair.

Moved by Councillor Demare,
That the Report of the Committee of the Whole be received.

Carried.

In amendment,

Moved by Councillor Golden,
Seconded by Councillor O'Shaughnessy,

That Section 5A-07 "Revitalization of Main Street and Its Surrounding Neighbourhoods" be amended by adding the following:-

"The City of Winnipeg must use its best efforts to have Main Street revitalization recognized as the top priority of the City of Winnipeg with a view to immediately establishing a positive social, physical and economic environment."

Carried.

In amendment,

Moved by Councillor Clement,
Seconded by Councillor Demare,

That the amendment proposed to designate lands lying north of Wilkes Avenue to a "Rural" Policy Area designation be deleted and that the lands in question be left as a Neighbourhood Policy Area as set out at first reading.

Carried.

The amendment proposed by Councillor Clement and Mayor Norrie to amend Policy Plate "B" was put and declared carried.

Councillor Murray asked to be recorded as having voted against the above motion, in accordance with Section 50.7 of the Procedure By-law.

**Report of the Executive Policy Committee dated July 22nd, 1992.**

In amendment,

Moved by Councillor Brown,
Seconded by Councillor Fraser,

WHEREAS during the extensive review of the Plan Winnipeg - toward 2010, the Review Committee was unable to agree on a designation of the property known as "Linden Ridge";

AND WHEREAS the current debate on this issue has essentially polarized Council;

AND WHEREAS the recommendation of the Executive Policy Committee of July 16th, 1992, to re-designate the area industrial resulted in a 5 - 4 vote;

AND WHEREAS there may be an opportunity to develop a new consensus based on an integrated land use planning approach that would involve a demonstration of innovative planning and land use concepts;

NOW THEREFORE BE IT RESOLVED that the Plan Winnipeg - toward 2010 be amended by re-designating Linden Ridge as a "neighbourhood"* (*requiring that development not proceed until preparation and adoption of secondary plan);

AND BE IT FURTHER RESOLVED that a Secondary Plan to be entitled "Towards an Integrated Community in Linden Ridge" be prepared and include the following objectives:

1) demonstration of the principles of a "sustainable" land development process

2) to enable the opportunity to walk or cycle to work and to minimize automobile commuting within the community

3) the order of transportation priorities would be walking, bicycling, public transit, goods movement, private automobile

4) development of detailed design principles

5) to reflect changing demographics of Winnipeg

6) the integration of places of work within and adjacent to the community and places of residence.

Councillor Diamant requested that the two recommendations contained in the motion be considered separately.

The Speaker called Councillor Demare to the Chair and left the Chamber.

The Speaker here returned to the Chamber and resumed the Chair.

In amendment to the amendment,

Moved by Councillor Golden,
Seconded by Councillor Kaufmann,

That the motion proposed by Councillors Brown and Fraser be amended by deleting the word "neighbourhood"* and inserting therefor the word "industrial"* in the first resolve;

And That the words enclosed in parentheses be deleted and substituted by the following:-

(*And That City Council shall hold Public Hearings to designate use and zoning at a future date and that use and zoning shall be designated by Council only after future public hearings.)

Moved by Councillor Gilroy,

That the question be now put.

Carried.

**Report of the Executive Policy Committee dated July 22nd, 1992.**

The amendment to the amendment was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Demare, Gilroy, Golden and Kaufmann. 4

Nay: Councillors Boychuk, Brown, Clement, Diamant, Duguid, Fraser, Hyman, Lazarenko, Mendelson, Murray, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas, Timmers, Timm-Rudolph, Young, Mayor Norrie and Councillor Eadie. 20

and the amendment to the amendment was declared lost.

The Speaker advised that each resolve in the amendment proposed by Councillors Brown and Fraser would be considered separately.

The first resolve of the amendment proposed by Councillors Brown and Fraser was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Fraser, Kaufmann, O'Shaughnessy and Mayor Norrie. 6

Nay: Councillors Boychuk, Demare, Diamant, Duguid, Gilroy, Golden, Hyman, Lazarenko, Mendelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Timm-Rudolph, Young and Eadie. 18

and the first resolve of the amendment was declared lost. Several councillors questioned whether it would be in order to deal with the second part of the resolve recommending the preparation of a Secondary Plan.

The Speaker ruled the second part of the amendment to be in order and declared that this portion of the amendment could be considered.

Councillor Reese challenged the ruling of the Chair. The question "Shall the ruling of the Chair be sustained?" was put.

Councillor Timm-Rudolph called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Duguid, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, O'Shaughnessy, Prystanski, Timm-Rudolph, Young, Mayor Norrie and Councillor Eadie. 17

Nay: Councillors Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Timmers. 7

and the ruling of the Chair was sustained.

The second resolve of the amendment proposed by Councillors Brown and Fraser was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Fraser, Golden, Kaufmann, O'Shaughnessy, Prystanski, Timm-Rudolph and Mayor Norrie. 8

Nay: Councillors Boychuk, Clement, Demare, Diamant, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young and Eadie. 16

and the second resolve of the amendment was declared lost.

The amendment proposed by Councillors Timmers and Reese was put and declared carried.

**Report of the Executive Policy Committee dated July 22nd, 1992.**

Moved by Councillor Gilroy,
That the question be now put.

Carried.

The motion for the adoption of the clause, as amended, was put.

The Speaker called for the yeas and nays, which were as follows:-
Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Duguid, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Murray, O'Shaughnessy, Prystanski, Selinger, Thomas, Timm-Rudolph, Young, Mayor Norrie and Councillor Eadie. 23

Nay: Nil 0

and the motion for the adoption of the clause, as amended, was declared carried.

(See Minute No. 1344 for attachments.)

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

1345 - Mayor Norrie moved that By-law No. 5915/92, a By-law of the City of Winnipeg setting out long-term plans, policies and proposals of the City respecting land use, development, transportation and measures to improve the physical, social, economic and environmental conditions in the City, be read a second time, which motion was carried. File No. EP-1.1 (PW 1/92)

Mayor Norrie moved that this constitute the second reading of By-law No. 5915/92.

In amendment,

Moved by Mayor Norrie,
Seconded by Councillor Brown,

That the Plan entitled "Plan Winnipeg - toward 2010" attached to By-law No. 5915/92, be amended in accordance with the list of amendments set forth in Appendix "A" attached to Clause 15 of the Report of the Executive Policy Committee, dated July 22nd, 1992, as amended.

The amendment was put and declared carried.

The motion that this constitute the second reading of By-law No. 5915/92, as amended, was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Duguid, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Murray, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas, Timm-Rudolph, Young, Mayor Norrie and Councillor Eadie. 24

Nay: Nil 0

and the motion that this constitute the second reading of By-law No. 5915/92, as amended, was declared carried.

1344 - Appendix “A” referred to in Clause 15 of the Report of the Executive Policy Committee, dated July 22nd, 1992.

(SEE PAGE 2002 FOR OFFICIAL SET OF MINUTES ATTACHMENT)