CONSIDERATION OF REPORT OF THE
COMMITTEE ON PROTECTION, PARKS AND CULTURE

The Executive Policy Committee has had before it the Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992, has concurred in the recommendations contained therein and submits same to Council for approval and adoption.

On motion of Councillor Gilroy, the Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992, was considered clause by clause.

Conference Room 1,
Administration Building, Winnipeg.
September 8th, 1992.

His Worship the Mayor and Councillors:

Your Committee on Protection, Parks and Culture submits the following Report and recommends:

Military Grave Restoration Project at Brookside Cemetery.

File PC-1

1434 - 1. During the mid 1980's, a local Joint Veterans Association wrote letters to the Federal Government informing them that a large portion of the Military Graves at the Brookside Cemetery were in need of restoration and requested Federal funding for same.

During 1988, representatives from the Commonwealth War Graves Commission inspected the Brookside Cemetery and observed that approximately 5,000 graves in the Military section required restoration.

In 1990, a preliminary report was submitted to the Department of Veterans Affairs outlining restoration of 4,946 graves over an 8 year period starting in 1991. However, this report did not receive funding approval by the Federal Government.

In 1991, a Pilot Project involving the restoration of 72 graves was undertaken with funding from the Department of Veterans Affairs, the Last Post and the Commonwealth War Graves Commission. These graves were restored at a cost of $16,500.00, approximately $228.00 per grave. With the successful completion of the Pilot Project, the Department of Veterans Affairs wrote a report to the Federal Government for funding approval for the remaining graves.

On June 11th, 1992, the Minister of Veterans Affairs announced that the Federal Government approved the expenditure of $1.2 million for the restoration of 4,874 military graves at the Brookside Cemetery over a four-year period, 1992-1995. The Federal Government will be contributing $957,750.00, the Last Post $190,174.00 and the Commonwealth War Graves Commission $53,161.00.

The Brookside Cemetery has the largest Military Section in Canada, dating back to 1914, with the burial of World War I soldiers, to the present with the total now reaching over 9,500 graves. A number of these graves have experienced significant deterioration during the past 60 years of Winnipeg's extreme weather conditions. Over time, the concrete beams, which hold the memorial headstones, have begun to crumble and deteriorate to the extent that the majority of markers are now tilting and look undignified. As a result, the Joint Veterans Association has worked diligently to improve the condition of the graves and has written to the Federal Government for support.

An Agreement between the City of Winnipeg, the Department of Veterans Affairs, the Last Post, the Commonwealth War Graves Commission and the Joint Veterans Association is required in order to continue with the Military Grave Restoration Project. However, the Department cannot be expected to absorb the additional costs of this restoration without having a significant impact on the maintenance operation of the Brookside, St. Vital and Transcona Cemeteries.

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The Cemeteries Branch absorbed approximately $5,000.00 within the 1992 Current Estimates in order to complete the Pilot Project. However, the Department cannot be expected to absorb the additional costs of this restoration project without having a significant impact on the maintenance operation of the Brookside, St. Vital and Transcona Cemeteries.

A contribution of $75,000.00 (approximately $15.40 per grave) by the City of Winnipeg is required in order to successfully complete this project. Subject to approval, the Department intends to include an additional $25,000.00 annually in the Current Estimates for Cemetery Operations each year for the next three years, 1993-1995 inclusive, so as to have sufficient funds to do all things necessary for the completion of each phase of the project. These funds would primarily be used for tree replanting, numbering of all graves, washing and cleaning of all memorials, etc. Due to the lateness of the Federal Minister's announcement, approval in principle by the City and the formalization of an agreement, approximately only 450 graves will be restored in 1992. However, if there is no letter of intent or approval by Council by September 23rd, 1992, the project will have to start next year placing future phases in jeopardy of losing Federal funding. The proposed phases are as follows:-

Phase One	1992	452 graves
Phase Two	1993	1,355 graves
Phase Three	1994	1,566 graves
Phase Four	1995	1,501 graves
Total		4,874

The Parks and Recreation Department will provide all administration, management, supervision and quality control for the project. Portions of the work will be performed by City staff, however, those activities including the supply of the beams, setting piles and landscaping which are best handled by local suppliers, will be contracted out.

Your Committee on Protection, Parks and Culture recommends as follows:-

1. That the City of Winnipeg enter into a four (4) year Agreement with the Department of Veterans Affairs, the Last Post and the Commonwealth War Graves Commission with respect to the Military Graves Restoration Project at the Brookside Cemetery.

2. That the City of Winnipeg contribute a sum of twenty-five thousand dollars ($25,000.00) annually for three (3) years, 1993-1995 inclusive, in support of the Military Graves Restoration Project, to be identified as an additional expenditure in the Budget Reconciliation section of the Current Estimates for Cemetery Operations.

3. That the appropriate officers of the City of Winnipeg do all things necessary for the preparation and execution of this Agreement.

Moved by Councillor Gilroy,
Adoption of the clause.

Carried.

(NOTE: See Minute No. 1436 for Councillor Golden's declaration of a conflict of interest with regard to the above clause.

The Implementation of an Advanced Life Support "Paramedic Program" for the Citizens of Winnipeg.
File GF-3

1435 - 2. On September 25th, 1991, Council endorsed the implementation of a non-transporting Advanced Life Support System, conditional upon complete funding of this additional service by the Province of Manitoba. At the same time, Council requested His Worship the Mayor, the Chairman of the Committee on

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Protection, Parks and Culture, the Medical Director of the Ambulance Department, the Director of the Ambulance Department, plus representatives from the Canadian Medical Association, the Manitoba Medical Association, the Manitoba College of Physicians and Surgeons and the Medical Advisory Committee to meet with the Premier and/or the Minister of Health to pursue funding for the Advanced Life Support Program.

On February 20th, 1992, a presentation of the program was made to the Manitoba Health Services Commission and the delegation was advised that a report, with recommendations, would be forwarded by the Commission to the Minister of Health and the City would be advised in due course.

In addition, presentation of the program was made at a meeting of The City of Winnipeg's Official Delegation with the Urban Affairs Committee of Cabinet, at its meeting held on June 15th, 1992.

On July 21st, 1992, a meeting was held with the Minister of Urban Affairs, the Minister of Health and the Minister of Family Services with His Worship the Mayor, the Chairman of the Committee on Protection, Parks and Culture and the Commissioner of Protection, Parks and Culture. At that meeting, the Minister of Health stated that there would be no additional funding given to The City of Winnipeg to support the Advanced Life Support System for the Ambulance Department.

In order to implement this important program, the recommendation is to proceed with the implementation of Stage One (1993) and Stage Two (1994-95) of a restaged non-transporting Paramedic Program for The City of Winnipeg; subject to the implementation of a nominal $5.00 user fee increase in each of the years 1993, 1994 and 1995, to be used to support funding this program.

With specific regard to the aspect of restaging, such will, in its initial stages, ensure an improved level of service beyond that which was provided during the pilot program. Proposed changes refocus the delivery of services to reflect an entrenched paramedic program that will improve the coverage and service level provided during the pilot program.

This restaging will offer a program that is still fully compatible with the original plan. It will, however, at the outset eliminate all costs associated with establishing a platoon of paramedics and all costs associated with establishing a separate division. This restaging will allow for expansion and the implementation of the previously proposed paramedic division at a later date. It will also ensure that the integrity of the current level of ambulance service being provided in Winnipeg is maintained. Accordingly, it is critical that the entrenchment of the program and financial recognition for the group that are currently trained and who are voluntarily providing this advanced level of patient care, be formalized.

It is also proposed that in the latter part of 1993, the Department would submit its E.M.A. Level III program to the Canadian Medical Association for accreditation. A successful application would designate Winnipeg as one of two centres with full accreditation for all three levels of training in this vocation. Level III is the highest level of accreditation available in Canada.

In order to implement this restaged proposal, the status quo would be maintained in terms of deployment and utilization of resources for the balance of 1992.

Stage One - 1993

Effective January 2nd, 1993, subject to the implementation of a nominal $5.00 user fee increase to support funding the cost of this recommended restaged program, a recruit class of 8 E.M.A. Level I students would start basic training. Following 17 weeks of basic training, the recruits will be assigned to the Department's four platoons to replace the 7 paramedics who presently provide both basic and advanced levels of care. The 7 paramedics will at this point, be assigned to the Department's Training Division and take up regular duties in a non-transporting vehicle responding to life-threatening calls while working in concert with the Department's regular ambulance coverage.

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The day-to-day supervision for this initial group will be assigned to the Department's 4-member Training Division who are also trained to a paramedic level. One dedicated non-transporting paramedic unit staffed on a 24 hour basis will be operational and will have the capability of improving the results achieved during the pilot program. Working as a primary response unit, it will respond to life threatening calls only. Using a medical priority dispatch model, this crew of paramedics will from the outset, be available to respond to most emergency calls requiring an advanced level of patient care.

The entire premise of providing an advanced level of patient care reflects a requirement of having trained staff at the scene to administer the additional skills that separate the City's Emergency Medical Technicians from the "Paramedic".

This response unit will initially provide a respectable response time for most of the calls requiring paramedic services. The Department's overall objective for this program is to provide an 8-minute A.L.S. response to all calls requiring paramedic services. A designated unit, centrally located following a roving deployment model, can cover significant territory in an 8-minute time span when responding with lights and sirens. It is, however, at this point, not fully capable of providing coverage to multiple calls for service received at the same time.

It is important to bear in mind, that those patients who may not initially receive the benefit of a paramedic response are not being abandoned. This city's Basis Life Support Transporting ambulance service is accredited at an E.M.A. Level II which provides a high level of care just below the paramedic level to all of the citizens of Winnipeg.

Stage Two - 1994-1995

In 1994, the cycle of adding 8 recruits and selecting 9 senior members to upgrade their skill level to paramedic status, will be repeated. The second non-transporting unit will then be added to the Department paramedic contingency. Day-to-day supervision will still be provided by the Department's Training Division. The first group of paramedics will act as preceptors for the second group providing valuable leadership and experience for their peers who are coming out of the second paramedic class. In 1995, training classes will be completed. Response
times and service levels will be analysed and medical data will be compiled for review. Number of lives saved, effectiveness of the program, and future medical needs will be carefully analysed. Response time objectives, skills maintenance, meeting call volume demands, and general functionality of the program will be carefully reviewed prior to proceeding with Stage Three.

Stage Three - 1996

If deemed necessary, stage three will be implemented in January, 1996. The next class of 8 recruits and 8 paramedics would repeat the aforementioned cycle. However, at this point, a separate station and a dedicated supervisor assigned to the program will be required. The paramedic program would at this stage, be fully functional, with 3 non-transporting units being staffed on a regular basis following completion of training. With 24 paramedics fully functional in this division, the Department would revert to its original plan of assigning this group to a separate platoon and adding a Training Officer to the Department's Training Division.

The restaging will be completed at this point and would be fully functional and on track with the original plan. Cost reductions from this restaging, result from delaying the addition of increased infrastructure and supervisory staff until the final stage as opposed to including these requirements at Stage One.

This restaging also includes a full evaluation at the conclusion of Stage Two to review critical elements of this vitally important program.

Attached as Appendix A is a medical model projecting the impact this program will have in terms of survival statistics from prehospital emergency situations.

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With specific regard to the recommended implementation of a nominal $5.00 user fee increase to support offsetting the cost of this recommended Program, a review of the Ambulance Department's 1992 budget projections and 1993 budget requirements indicates that the department's financial profile will once again place the department in a strong position. Projections show that revenue from user fees will once again increase. While increases to Provincial funding remain relatively stable, the City's portion from general revenue is down from 1991.

Accordingly, as evidenced by the attached cost profile (Appendix "B"), it would be feasible to reinvest any underutilisation to provide paramedic services and to fund Stage One and Stage Two of this program with a nominal $5.00 user fee increase for the years 1993, 1994 and 1995.

Although it must be realized that as costs for this program increase in subsequent years, it would be difficult for the department to absorb the full financial impact for the Paramedic Program. It is therefore proposed that the City develop and negotiate a new funding formula with the Province for 1994 based on the reality of having full paramedic services in Winnipeg.

Your Committee on Protection, Parks and Culture therefore recommends that The City of Winnipeg proceed with the implementation of Stage One (1993) and Stage Two (1994-95) of a recommended restaged non-transporting Paramedic Program for The City of Winnipeg, subject to the implementation of a nominal $5.00 user fee increase in each of the years 1993, 1994 and 1995, to be used to support funding; and the required funds being included in the 1993, 1994 and 1995 Current Estimates of the Ambulance Department.

Moved by Councillor Gilroy,
Adoption of the clause.

Moved by Councillor Reese,
That the question be now put.

The motion was put.

Councillor Fraser called for the yeas and nays, which were as follows:-

Yea: Councillors Gilroy, O'Shaughnessy, Prystanski, Selinger, Thomas and Timmers. 6

Nay: Councillors Boychuk, Clement, Demare, Diamant, Duguid, Fleisher, Fraser, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Murray, Reese, Young, Yuen and Eadie. 18

and the motion that the question be put was declared lost.

The motion for the adoption of the clause was put.

Councillor Boychuk called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Clement, Demare, Diamant, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Mitchelson, Murray, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas, Timmers, Timm-Rudolph, Young, Yuen, Mayor Norrie and Councillor Eadie. 27

Nay: Nil. 0

and the motion for the adoption of the clause was declared carried.

1436 - Pursuant to Section 5(1) of The Municipal Council Conflict of Interest Act, Councillor Golden indicated to Council that with regard to the military grave restoration project at Brookside Cemetery in Clause 1 of the Report of the Committee on Planning and Community Services, dated September 8th, 1992, he was declaring a personal interest, however he had not participated in the vote taken.

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Proposal to Develop a Public Park on City-owned Property situated to the Rear of 130 Southwalk Bay - St. Boniface- St. Vital Community. File PR-7(25)

1437 - 3. The City-owned property situated northeast of Paddington Road and Warde Avenue and south of a privately-owned property at 130 Southwalk Bay, identified on the attached Plan No. 49-92, was originally dedicated to the City as a buffer. At its meeting held May 19th, 1982, Council adopted a resolution which provided for the subdivision and transfer to adjoining owners, a public reserve, excluding the subject property, identified as Parcel A, Plan 17,100.

On December 15th, 1987, the St. Boniface-St. Vital Community Committee considered a report dated November 17th, 1987, from the General Manager of Parks and Recreation containing recommendations to resolve problems resulting from public usage and informal play activities on the property. The Community Committee recommended that a hedgerow of tall shrubs be planted adjacent to the lane north of the property.

The owner in closest proximity to the subject City-owned property has continued to experience difficulties with the public usage and informal play activities on the subject property. At an on-site meeting of May 7th, 1991, the owner expressed continued dissatisfaction with the earlier solution and requested the Parks and Recreation and Land Surveys and Real Estate Departments' assistance. As a means of resolving this ongoing lengthy dispute and given the failure of the earlier solution, the Departments recommended to lease the property to the owner of 130 Southwalk Bay.

The City of Winnipeg entered into a lease agreement with the owner of 130 Southwalk Bay on September 1st, 1991. Upon the receipt of the lease document, the owner completed the fence along the south boundary of the leased property thereby cutting off an informal public pathway to Warde Avenue. Acting on the area residents' concerns, the Land Surveys and Real Estate Department met with the owner who, at first, refused to consider alternatives and was subsequently given ninety (90) days notice of lease cancellation. Pursuant to the notice of cancellation, the owner agreed to alter the leased area in order to accommodate the informal pathway to Warde Avenue.

At its meeting dated November 12th, 1991, the St. Boniface-St. Vital Community Committee considered a communication from the Land Surveys and Real Estate Department and heard representation from adjoining neighbourhood residents and recommended the cancellation of the lease with the owner of 130 Southwalk Bay, to be followed with the development of an informal pedestrian walkway at the easterly end of the City-owned property. As well, the Community Committee requested that the property be used as an active park by area residents and that a chain link fence be erected along the north side of the property. In response to the Community Committee's recommendation, the owner of 130 Southwalk Bay requested your Committee on Protection, Parks and Culture to reconsider the Community Committee recommendations.

Your Committee on Protection, Parks and Culture reviewed three distinct options as follows:-

Option No. 1 - Re-Lease property to the owner of 130 Southwalk Bay excluding public walkway portion

This option would allow the affected private owner to utilize and maintain the subject City-owned property situated to the south of 130 Southwalk Bay thereby eliminating incompatible land uses, ongoing maintenance and facilitating a public access to the east.

Option No. 2 - Develop City-owned land as active park area

This option would enable the local neighbourhood residents to utilize the City-owned property as active park area, however, given the shape, limited size and location of the property with reference to traffic routes and residential

Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992.

dwellings, the property should be designated for passive use relative to liability in situations of public safety and damage to private properties.

Option No. 3 - Re-orientate City-owned property towards the south by removing existing fence along the southern limit of the property and incorporate the property as part of the Warde Avenue Right-of-Way

This option would allow the City to refocus the use of the property from an isolated open space use to that of passive open space incorporated into the Warde Avenue right-of-way. As such, the City would remove the existing fence along the southern limit of the property and install a chain link fence along the northern limit adjacent to the public lane. The site could be developed as a passive park area using tree planting and shrub beds to reinforce "passive" use while orientating the site southward. The option is estimated to cost approximately $9,000.00
with annual maintenance costs of $576.00. The total cost is comprised of approximately $3,300.00 for the installation of a new chain link fence; $1,500.00 for the removal of the existing wooden fence and $4,200.00 for
the installation of new trees.

In evaluation of the three options, the Parks and Recreation and Land Surveys and Real Estate Departments are supportive of Option No. 3, being as, Option No. 1 is not supported by the local neighbourhood residents and the local Community Committee, and Option No. 2 is unsuitable due to site limitations. By reorientating the use of the property to the south and incorporating the area into the Warde Avenue right-of-way and ensuring that the area is developed as a passive park area, the City will be reducing the incompatibility of the uses and reducing resident conflict.

Your Committee on Protection, Parks and Culture on June 22nd, 1992, recommended that Option 3 be approved, subject to the concurrence of the St. Boniface-St. Vital Community Committee.

The St. Boniface-St. Vital Community Committee on July 21st, 1992, also concurred in Option 3 and recommended that the associated park improvements be funded through their Community Land Dedication Reserve Account.

Your Committee on Protection, Parks and Culture therefore recommends that the City-owned property legally described as Parcel A, Plan 17,100, be incorporated into the Warde Avenue right-of-way to be used as passive open space and that said property be reorientated towards the south by removing the existing wooden fence along the southern limit of the property and installing a chain link fence along the northern limit of same adjacent to the public lane.

Moved by Councillor Gilroy,
Adoption of the clause.

In amendment,

Moved by Councillor Gilroy,
Seconded by Councillor Kaufmann,
That the following recommendation be added to Clause 3 of the Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992:-

"Your Committee on Protection, Parks and Culture further recommends that the associated park improvements be funded through the St. Boniface-St. Vital Community Land Dedication Reserve Account."

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992.

Land Exchange and Sale of Surplus Park Property
located on Isbister Street - St. James-Assiniboia
Community.

File FI-2(26)

1438 - 4. In response to a request from the property owner of land situated on the north-east corner of Isbister Street and Hamilton Avenue for a land exchange, identified on the attached Plan No. 72-92 as Parcels "A" and "B", the Operations Department, District No. 2, indicated an interest in acquiring the ten (10) foot strip known as Parcel "A", adjacent to Hamiton Avenue to provide for a ten foot widening of the street right-of-way and allow for additional snow storage, as a means of addressing the continuing problem of snow accumulation against the owner's fence from City snow clearing operations.

Presently the portion of the Hamilton Street right-of-way between Stewart Street and Buchanan Boulevard is 40 feet wide and should be widened to 50 feet to conform to existing 50 foot right-of-way width west of Stewart Street. The owner of the property has indicated a willingness to exchange the 10 foot parcel of land for City-owned property of equal size situated north of the owner's property, referred to as Parcel "B", which is currently under the jurisdiction of the Parks and Recreation Department.

As of this date, there has been on objection to a proposed land exchange, however, a number of related issues have been unresolved.

At the present time, a chain link fence exists adjacent to Hamilton Avenue within Parcel "A" and the owner has requested that the City either relocate or replace the existing fence to the new proposed southerly limit of the owner's property, as well as constructing a new fence along the rear and northerly property boundaries of the private owner, as part of the exchange.

Following a review of the proposal, the Operations, Land Surveys and Real Estate and Parks and Recreation Departments are of the opinion that the City only be responsible for removing and relocating or replacing the fence along the Hamilton Avenue flankage. This work has been estimated to cost $1,650.00 and may be charged to the Operations Department Account Number 01-171204-775B.

In addition to the fencing issue, there is an issue regarding six mature trees which are situated within Parcel "B" situated north of the owner's property. Initially, the Parks and Recreation Department was not supportive of exchanging property containing the trees; however, given the owner's desire for an equivalent sized parcel as well as the local Parks and Recreation Branch's intention to sell the remainder of the Isbister Park frontage, the Department is supportive of exchanging the subject property to satisfy the owner and to protect the trees by ensuring that the trees may not be removed under terms and conditions to be contained in a property exchange agreement or future subdivision application approval.

The City-owned Parks and Recreation property situated adjacent to Isbister Street is located in the Buchanan neighbourhood and is identified as Parcel "C" on the attached Plan No. 72-92. The current population of the Buchanan neighbourhood is 3,586 residents. In accordance with the departmental standard of 3.86 acres of open space per 1,000 population, the subject neighbourhood should have 13.84 acres of open space that is suitable for accommodating active neighbourhood parks and recreation activities.

Currently, the City owns 15.81 acres of parkland in the Buchanan neighbourhood. Of this, approximately 2.87 acres is unsuitable for active recreational use. As such, only 12.94 acres of existing open space is suitable for active use. In combination with 11.76 acres owned by the St. James-Assiniboia School Division, a total of 24.70 acres of public open space is available in the Buchanan neighbourhood which represents an open space surplus of 10.86 acres according to the departmental standard.

In addition to the lack of need for the subject property (Parcel "C"), the property is situated adjacent to an existing large berm situated 120 feet east of the Isbister Street right-of-way. Due to the location of the berm, the property is effectively isolated from the remainder of the site. Being isolated, the use of the property is a source of land use conflict between the private home owners north and south of the park boundaries and users of the park.

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Given that the property (Parcel "C") is not required for open space purposes and that physical access to the park would be maintained north of the residential lots off Isbister Street and from Hamilton Avenue, the Parks and Recreation Department is supportive of declaring the property as surplus to Parks and Recreation Department needs and of selling the parcel of land.

Your Committee on Protection, Parks and Culture recommends as follows:-

1. That the Director of Land Surveys and Real Estate be authorized to enter into negotiations with the owner of private property situated at the north-east corner of Isbister Street and Hamilton Avenue for the purpose of exchanging City-owned parkland for additional street right-of-way.

2. That the Parks and Recreation Department property situated on Isbister Street and identified on the attached Plan No. 72-92 as Parcel "C", be declared surplus to parks and recreation needs and sold accordingly and that net proceeds be credited to the St. James-Assiniboia Land in Lieu of Dedication Reserve Account.

3. That the Director of Operations be requested to remove and relocate or replace the existing chain link fence along the Hamilton Avenue flankage upon completion of the proposed land exchange and that the project costs be charged to Operations Department Account No. 01-171204-775B.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the above recommendations, including the execution of any documents related thereto.

Pursuant to Section 156(2) of The City of Winnipeg Act, the disposal of park land requires the approval of at least two-thirds majority of Council.

Moved by Councillor Gilroy,
Adoption of the clause.

Carried.

Preservation of the Bradley Street Tall Grass Prairie Site. File PR-7.30

1439 - 5. By letter dated August 22nd, 1989, submitted to Council and the Commissioner of Protection, Parks and Culture, the resident of 2 Egerton Road inquired about the possibility of preserving and designating the Streets and Transportation property east of Bradley Street and north of Regent Avenue as a "nature heritage" park.

On November 29th, 1989, Council adopted the Report of the Committee on Planning and Community Services dated November 14th, 1989, for the Genstar Kildonan Lakes Subdivision DASZ 21/88, which would require the developer to build a section of the North-South Transcona Route from Regent Avenue to approximately 150 meters north of Ravelston Avenue.

By memorandum dated February 15th, 1990, submitted to the General Manager of Parks and Recreation, the Acting Director of Streets and Transportation stated that the Streets and Transportation Department has no objection, in principle, to a portion of the above-referenced Streets and Transportation property being declared surplus and transferred to the Parks and Recreation Department, subject to prior approval of detailed design plans for the North-South Transcona Route by the Director of Streets and Transportation.

At its meeting on June 25th, 1990, the Committee on Protection, Parks and Culture considered reports dated May 17th, 1990, from the Commissioner of Protection, Parks and Culture, and June 20th, 1990, from the Director of Streets and Transportation, and approved the North-South Transcona Route being centered in the rights-of-way north of Ravelston Avenue and south of Regent Avenue.

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In addition, the Committee on Protection, Parks and Culture concurred with the following recommendations of the May 17th, 1990 report:

1. That jurisdiction for the surplus portion of the subject Streets and Transportation property be transferred to the Parks and Recreation Department for the purpose of preserving a tall grass prairie site.

2. That the surplus portion of the subject Streets and Transportation property to be transferred be identified following approval of detailed design plans and establishment of the right-of-way for the North-South Transcona Route by the Director of Streets and Transportation.

Developer Obligation for the North-South Transcona Route

Under DASZ 21/88, adopted by Council on November 28th, 1989, the obligations of the developer for the subdivision illustrated on Figure 2, attached hereto, known as Kildonan Lakes, include the construction of two lanes of the Transcona North-South Route (as illustrated on Figure 2) between the south access to the subdivision and Regent Avenue, at no expense to the City.

It should be noted that DASZ 21/88 has not yet been certified by the developer, Genstar Development Company, due, according to Genstar, to uncertain market conditions.

Tall Grass Prairie Site

The preservation of the Tall Grass Prairie plant community as currently covering the majority of the subject 20.5 acre site is fully supported by Policy 86 of Plan Winnipeg, which states:-

"Chapter: Environmental Management
Subject: Natural and Cultural Features

86(1) Policy

The City shall endeavour to manage all City-owned tree stands and natural landscapes that have significant ecological, historical, aesthetic or geographic features for neighbourhood, community and regional open space purposes.

86(2) Objective

(a) To manage all City-owned tree stands and significant landscapes in a natural state for the education and enjoyment of all;

(b) To provide visual relief and landscape diversity in the urban environment; and

(c) To develop guidelines for the maintenance and perpetuation of specified natural areas in Winnipeg that are conducive to the existence and perpetuation of an urban wildlife population."

The Bradley Prairie is correctly termed as a wet Tall Grass Prairie plant community, and, as such is differentiated from both existing City-owned prairie preserves (Living Prairie, and Little Mountain Prairie) which are two different types of dry Tall Grass Prairie. As such, the three tall grass communities exhibit distinctly different species relative to the degree of natural site moisture conditions. The preservation of a significant amount of this Transcona prairie would not therefore result in a duplication of prairie preserve in the City.

Moreover, several rare plant species, such as gentians, mountain sneezeweed, narrow-leafed sunflower, whorled milkweed, mat muhly, scratch grass and sweet grass have been identified as existing in the Bradley Prairie, which do not exist in the other two prairie sites.

In 1988, the approximate 20.5 acre site was identified in conjunction with the Manitoba Tall Grass Prairie Conservation Project as being one of the best remaining examples of Tall Grass Prairie. Classified as a "Priority A", in terms of uniqueness and quality, the subject site is one of only six sites so designated on a listing of 97 sites of prairie

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remaining in Manitoba. The classification of such sites was based upon highly qualified criteria developed for the aforementioned Conservation project, and, endorsed by Wildlife Habitat Canada and the World Wildlife Fund.

Acknowledging the ecological prominence and importance of such a prairie opportunity within the City of Winnipeg, the Parks and Recreation Department has undertaken a relatively extensive review of the site; however, in consideration of the time of the year this study was conducted, the information must be qualified as "preliminary" only. However, the Department has made the following observations:-

1. The smaller area of prairie community designated for preservation purposes, the less will be the potential "carrying capacity" of the preserve in terms of wildlife habitation and human visitation, and, the greater will be the adverse impact of advancing urbanization upon the native prairie species.

2. Although wet Tall Grass Prairie plant species generally exhibit a higher tolerance than dry Tall Grass Prairie species to salt compounds utilized on roadways during winter, such salt tolerances vary considerably in accordance with the specific prairie species. If salt deposition is permitted to "migrate" outwards into the prairie, it can be readily predicted that a significant change will occur in the balanced species composition of the present site, with less salt tolerant species succumbing and being replaced with more extensive representation of the more salt tolerant species such as mat muhly and the cord grasses. Understandably, the current high quality rating of the subject prairie site is largely a reflection of balanced diversity of prairie species with relatively few non- indigenous plant species in evidence on the site.

The current information available on the Bradley Prairie has been summarized into a report prepared by the Assistant Naturalist of the Parks and Recreation Department, a copy of which is on file in the office of the City Clerk.

At its meeting held on July 1st, 1992, the East Kildonan- Transcona Community Committee heard representations and received communications/briefs in support of the preservation of the Tall Grass Prairie Site, as well as in support of the proposed roadway to serve the Lakeside and Kildonan Meadows Subdivisions, and recommended the following:-

"That the East Kildonan-Transcona Community Committee recommends that the Bradley Street Tall Grass Prairie Site be preserved as a natural area, in its entirety and in perpetuity;

And that any consideration for a road through the site cease; and if a service road is to be built, such a road plan should take into consideration any new impact of vehicle noise on present residents in an effort to keep any noise to an absolute minimum;

And further that the Streets and Transportation Department look into all alternatives for the roadway, including an east/west roadway to service the new developments, including the extension of Devonshire Drive to Concordia Avenue and/or Ravelston Avenue West to Lagimodiere Boulevard."

For the information of Council, the Committee on Works and Operations at its meeting on September 8th, 1992, also considered this matter and subsequently concurred in paragraphs 1 and 2 of the Community Committee's motion, as above outlined, and amended paragraph 3 above to read that the issue be referred to the Streets and Transportation Department to look into all alternatives for the roadway, as part of the overall transportation study and plan; and referred the Community Committee's motions as amended, to the administration for review and report.

Your Committee on Protection, Parks and Culture recommends as follows:-

Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992.

1. That the 20.5 acre Bradley Street Site be designated for park use and be preserved in its natural condition as a Tall Grass Prairie Site, in its entirety and in perpetuity.
2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Gilroy,
Adoption of the clause.

Moved by Councillor Timm-Rudolph,
That the question be now put.

The motion was put.

Councillor Lorenc called for the yeas and nays, which were as follows:-

Yea: Councillors Gilroy, Timm-Rudolph, Mayor Norrie and Councillor Eadie. 4

Nay: Councillors Boychuk, Clement, Demare, Diamant, Duguid, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mendelson, Mitchelson, Murray, Prystanski, Reese, Selinger, Thomas and Young. 18

and the motion that the question be put was declared lost.

The Speaker called the Deputy Speaker, Councillor Demare, to the Chair and left the Chamber.

Moved by Councillor Fraser,
That the clause be laid over to the December meeting of Council.

The motion to lay over the clause was put.

Councillor Timm-Rudolph called for the yeas and nays, which were as follows:-

Yea: Councillors Clement, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Timm-Rudolph, Young and Demare. 9

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Mitchelson, Murray, Reese, Selinger, Thomas and Timmers. 13

and the motion to lay over the clause was declared lost.

The Speaker returned to the Chamber and resumed the Chair.

Moved by Councillor Golden,
Seconded by Councillor Lorenc,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be referred back to the Committee on Protection, Parks and Culture with the following instructions:-

"THAT the Committee on Protection, Parks and Culture consider the possibilities of a cost benefit analysis of relocating the subject Tall Grass Prairie Site, and report to Council upon its findings."

Councillor Golden asked whether or not Council would have to make application for a rezoning prior to designating the land for park use.

The Speaker advised that after consultation with the City Solicitor, he was declaring the recommendations of the clause to be in order, inasmuch as any requirements for rezoning could be accommodated within the recommendations put forth in the clause.

Councillor Golden challenged the ruling of the Chair.

Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992.

The question "Shall the ruling of the Chair be sustained?" was put and the ruling of the Chair was sustained.

The motion to refer with instructions was put.

Councillor Mendelson called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Fraser, Golden, Kaufmann, Lorenc and Timm-Rudolph. 7

Nay: Councillors Boychuk, Demare, Diamant, Duguid, Fleisher, Gilroy, Hyman, Lazarenko, Mendelson, Mitchelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young and Eadie. 18

and the motion to refer was declared lost.

Moved by Councillor Lorenc,
Seconded by Councillor Fraser,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be referred to the Committee on Works and Operations to consider the needs of the subject lands within the context of the City's transportation long range needs.

Moved by Councillor Gilroy,
That the question be now put.

Carried.

The motion to refer was put.

Councillor Thomas called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mitchelson, Prystanski, Timm-Rudolph and Young. 12

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Eadie. 13

and the motion to refer was declared lost.

Moved by Councillor Lorenc,
Seconded by Councillor Golden,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be referred to the Committee on Works and Operations with the following instructions:-

1. That it determine for Council's consideration, the terms of reference for public hearings to consider the City's transportation needs as part of an overall transportation study.

Councillor Thomas questioned whether or not another motion to refer to the same Committee should be considered inasmuch as Council has already defeated two previous motions.

The Speaker ruled the referral motion to be in order.

Councillor Thomas challenged the ruling of the Chair.

The question "Shall the ruling of the Chair be sustained?" was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, Lorenc, Prystanski, Timm-Rudolph, Young and Eadie. 13

Nay: Councillors Boychuk, Diamant, Duguid, Hyman, Mendelson, Murray, Reese, Selinger, Thomas and Timmers. 10

Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992.

and the ruling of the Chair was sustained.

Moved by Councillor Gilroy,
That the question be now put.

Carried.

The motion to refer was put.

Councillor Mendelson called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Prystanski, Timm-Rudolph and Young. 10

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Eadie. 13

and the motion to refer was declared lost.

Moved by Councillor Lorenc,
Seconded by Councillor Fraser,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be referred to the Committee on Finance and Administration for the purposes of advising Council by return report of the costs expended to purchase subject lands, and the costs to replace equivalent lands to meet the immediate area transportation costs.

Councillor Thomas questioned whether another motion to refer should be considered inasmuch as Council has already defeated three previous referral motions.

The Speaker ruled the referral motion to be in order.

Councillor Thomas challenged the ruling of the Chair.

The question "Shall the ruling of the Chair be sustained?" was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, Lorenc, Mitchelson, Prystanski, Timm-Rudolph, Young and Eadie. 15

Nay: Councillors Boychuk, Diamant, Duguid, Hyman, Mendelson, Murray, Reese, Selinger, Thomas and Timmers. 10

and the ruling of the Chair was sustained.

Moved by Councillor Gilroy,
That the question be now put.

Carried.

The motion to refer was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mitchelson, Prystanski, Timm-Rudolph and Young. 12

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Eadie. 13

and the motion to refer was declared lost.

Report of the Committee on Protection, Parks and Culture, dated September 8th, 1992.

Moved by Councillor Lorenc,
Seconded by Councillor Fraser,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be tabled pending a report from the Committee on Finance and Administration and the Department of Land Surveys and Real Estate respecting purchase at fair market value, land described as "Privately Owned Tall Grass Prairie Property" identified on Figure 2 referred to in the clause.

The motion to table the clause was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mitchelson, Prystanski, Timm-Rudolph and Young. 12

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Eadie 13

and the motion to table was declared lost.

Moved by Councillor Lorenc,
Seconded by Councillor Fraser,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be tabled pending a report from the Committee on Finance and Administration and the Department of Land Surveys and Real Estate respecting purchase at fair market value, land described as "Privately Owned Tall Grass Prairie Property" referred to on Figure 2 referred to in the clause;

And That the report be brought back in three weeks.

The Speaker ruled this motion out of order.

Moved by Councillor Lazarenko,
Seconded by Councillor Kaufmann,
That Clause 5 of the Report of the Committee on Protection, Parks and Culture be tabled to the next meeting of Council to be held on October 14th, 1992.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lazarenko, Lorenc, Mitchelson, Prystanski, Timm-Rudolph and Young. 13

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Mendelson, Murray, Reese, Selinger, Thomas and Eadie. 11

and the motion to lay over the clause was declared carried.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

CONSIDERATION OF BY-LAWS

1440 - On motion of Councillor Gilroy, By-law No. 6027/92, a By-law of the City of Winnipeg to amend By-law No. 4824/88, being a by-law to continue the St. Boniface Museum Board and its regulation, management and control, was read a first, second and third time, the rule being suspended for the third reading of the by-law, and was passed and ordered to be signed and sealed. File No. PR-9.3.

COMMITTEE ON PROTECTION, PARKS AND CULTURE

QUESTION PERIOD

1441 - Councillor Golden requested that Councillor Gilroy supply to all Councillors information on tall grass prairie property, specifically the costs of relocating the property or portion thereof, to the next Council Meeting. Councillor Gilroy noted that he would ensure that Councillors would have the background information, which had already been supplied throughout the discussions.