CONSIDERATION OF REPORT OF THE

EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the rule was suspended and the Report of Executive Policy Committee, dated July 29th, 1992, was considered.

West Committee Room,
Council Building, Winnipeg,
July 29th, 1992.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

Appointment of Chief of Police.
File GP-1.19

1259 - 1. On August 22nd, 1991, Chief H. B. Stephen gave notice of his intention to retire from the Civic Service, effective February 7th, 1992.

On October 7th, 1991, the Committee on Protection, Parks and Culture advised the Executive Policy Committee that it would like the opportunity to explore the procedures and steps to be taken in selecting a new Chief of Police and that it be consulted during the recruitment process.

On October 21st, 1991, the Committee on Protection, Parks and Culture heard representations by the Assembly of Manitoba Chiefs and by the Aboriginal Council of Winnipeg in connection with the recruitment of a new Chief of Police. The delegation requested involvement by them into the selection process as a first step toward establishing better relations between the Aboriginal Community and the Winnipeg Police Department. Committee referred the matter to the Executive Policy Committee for favourable consideration.

On October 30th, 1991, the Executive Policy Committee considered the request of the Committee on Protection, Parks and Culture of October 28th, 1991, and referred the matter to The Board of Commissioners for consideration.

On November 13th, 1991, the Executive Policy Committee heard representations by the Assembly of Manitoba Chiefs and the Aboriginal Council of Winnipeg, again requesting that they be involved in the recruitment process for a Chief of Police. Committee referred the matter to The Board of Commissioners to devise a plan as to how the Aboriginal Community can access the process of recruitment and selection in this instance.

On December 19th, 1991, The Board of Commissioners retained the firm of Ernst and Young, Management Consultants, to assist it in the selection of a Chief of Police for The City of Winnipeg.

On January 6th, 1992, the Chairman of the Committee on Protection, Parks and Culture circulated to all members of his Committee a copy of the approved process.

On January 8th, 1992, the Executive Policy Committee received as information the report from the Chief Commissioner, dated January 3rd, 1992, advising that the Board, on January 3rd, 1992, approved the process suggested by Ernst and Young, Management Consultants, for the recruitment of a Chief of Police.

On January 9th, 1992, all members of Council were supplied with the approved process and advised that the office of Ernst & Young would be contacting the Members of Council to obtain their views on the assessment criteria for the position.

On January 9th, 1992, a copy of the approved process was also forwarded to the following:-

Report of the Executive Policy Committee, dated July 29th, 1992.

- The Winnipeg Police Senior Officers' Association
- The Winnipeg Police Association
- The Deputy Minister of Justice, Province of Manitoba

It was pointed out to the above that the process provided for input from special interest groups and that the Board was affording them the opportunity to submit, in writing and/or in person, their views.

An advertisement appeared in numerous newspapers offering the citizens of Winnipeg the opportunity to comment on the qualifications required for the position of Chief of Police.

On January 23rd, 1992, a copy of the newspaper advertisement was forwarded to 132 individuals and groups.

The Consultant interviewed 26 Members of Council.

On February 13th, 1992, The Board of Commissioners met with the following groups:-

- The Aboriginal Council of Winnipeg
- The Manitoba Metis Federation

Also on February 13th, 1992, public hearings were held before a subcommittee of The Board of Commissioners, chaired by Councillor Gilroy, and comprised of the Director of Personnel and the Commissioner of Protection, Parks and Culture. A total of 10 presentations were made to the Committee.

On February 21st, 1992, The Board of Commissioners again met with the Aboriginal Council of Winnipeg and the Manitoba Metis Federation. In addition, the Board heard representations from the following:-

- The psychologist for the Police Department
- The Winnipeg Police Association
- The Winnipeg Police Senior Officers' Association
- The Manitoba Defence Lawyers' Association

On February 25th, 1992, The Board of Commissioners met with the Aboriginal Women's Unity Association. On February 26th, 1992, the Executive Policy Committee and the Committee on Protection, Parks and Culture, received as information the recommendation from The Board of Commissioners, dated February 25th, 1992, that a "candidate assessment criteria" for the recruitment of a Chief of Police be approved.

On April 29th, 1992, the Executive Policy Committee received as information the report from The Board of Commissioners, dated April 24th, 1992, on the candidate assessment criteria, including weighting, for the selection of a candidate for Chief of Police. The interview process took place between March and July 23rd, 1992.

Your Executive Policy Committee, after considerable deliberation on this matter, recommends as follows:-

1. That Mr. Dale Henry (currently retired from the R.C.M.P.) be appointed to the position of Chief of Police, Management Salary Level XI, Step 21, $109,434.00 per annum (1992 rate), on a two-year contract, with a third-year option.

2. That a housing allowance of $12,000.00 per year be provided, recognizing that Mr. Henry will be required to maintain two places of residence, and that The Board of Commissioners be authorized to approve moving expenses at the beginning and termination of the contract in accordance with normal policy.

Report of the Executive Policy Committee, dated July 29th, 1992.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Mendelson,
Seconded by Councillor Mitchelson,
That the clause be amended to add the following paragraph:

3. That the said contract shall not contain a provision whereby the Chief of Police will be automatically entitled to salary increases of any employee group.

Moved by Councillor Lorenc,
That the question be now put.

Carried.

The amendment proposed by Councillors Mendelson and Mitchelson was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea Councillors Boychuk, Golden, Mendelson, Mitchelson and Reese. 5

Nay: Councillors Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Hyman, Kaufmann, Lazarenko, Lorenc, Murray, O'Shaughnessy, Prystanski, Selinger, Thomas, Timmers, Young, Mayor Norrie and Councillor Eadie. 22

and the amendment was declared lost.

The motion for the adoption of the clause was put.

Councillor Brown called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lorenc, Mendelson, Murray, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Mayor Norrie and Councillor Eadie. 25

Nay: Councillors Lazarenko and Mitchelson. 2

and the motion for the adoption of the clause was declared carried.

CONSIDERATION OF REPORT OF THE

EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the Report of the Executive Policy Committee, dated July 22nd, 1992, was considered clause by clause.

West Committee Room,
Council Building,
Winnipeg, July 22nd, 1992.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:

Tendering for Municipal Travel Services.
File GC-2.2

1260 - 1. On March 25th, 1992, Council referred the following motions to your Executive Policy Committee, namely:-

Moved by Councillor Kaufmann,
Seconded by Councillor Fraser,

"WHEREAS there are significant savings to be had by tendering the City's travel budget;

THEREFORE BE IT RESOLVED that the balance of the year's travel be estimated and tendered to Winnipeg travel agents."

Moved by Councillor Boychuk,
Seconded by Councillor Kaufmann,
That the above motion be amended by adding the following words, namely:-

"THAT all bonus travel points be pooled in the name of The City of Winnipeg and be utilized for city business."

The issue of the tendering of the City's travel business has been reviewed several times over the past few years and unsolicited proposals have been received from various travel agents. For the most part, the proposals are similar and contain the following elements:-

1. 3 to 5% revenue share on annual air volume (net of taxes)
2. A "guaranteed cost savings" of 10 to 20% which is based on the utilization of the lowest fares compared to normal economy class travel
3. Access to reduced hotel and car rental rates
4. Production of monthly management reports

In evaluating the potential savings that could accrue, it is necessary to realize that the City's air travel budget is not near as large as is the widely held view. In 1992, it is estimated that the air travel portion of the entire budget (mill rate and utilities) is about $225,000.00. At a 3 to 5% revenue share, the savings would be $6,750.00 to $11,250.00.

On the issue of "guaranteed cost saving" the important factor to realize is that these "savings" may not be savings at all to the City as departments now already attempt to book the lowest possible air fares in order to maximize the scarce travel budget dollars that exist. Departments are requested to take advantage of seat sales, excursion rates and over-Saturday night air fares in order to stretch dollars to the maximum. Since travel is now booked through a multitude of travel agents in the City, or alternately directly with the air lines, there is no one place to show what the "cost saving" is that the City is already realizing through its present booking strategies.

Report of the Executive Policy Committee dated July 22nd, 1992.

Information obtained regarding benefits the City might expect to realize if it were to make all of its travel arrangements through a single agency, indicates that there would be no advantage with respect to hotel accommodation and car rentals since both industries already offer government rates which are better than anything a travel agent could offer.

The most useful service that can be provided by a single agent is the preparation of travel management information which would be possible because one agent is booking all City travel. The information is, however, historical in nature, although it could be useful for decision-making purposes. Offsetting some of the savings that could accrue by going to a single travel agency are the administrative costs associated with preparing calls for proposal, evaluating responses and negotiating agreements. In addition, on-going expenses would be incurred in monitoring and tracking agreements and processing payments.

Finally, a major consideration that must be taken into account is that presently The City of Winnipeg does business with dozens of small travel agents located throughout The City of Winnipeg. These agents not only realize the impact of the City's business but also ancillary business where spouses or children travel simultaneously or where holidays are taken in conjunction with business travel. This business would be lost to the smaller travel agents at a time when small business is trying to cope with the lingering effects of the recession. The unsolicited proposals received by the City have all been from major international travel agents and not the small local entrepreneurs.

In light of the relatively small savings that may accrue, it is recommended that the City continue utilizing the existing travel agent network for the provision of this service. In relation to the motion of Councillor Boychuk, a canvass of the major airlines reveals that bonus travel points at this point in time belong to the individual and not to a corporation. Accordingly, it is not possible to pool travel points for use on City business. It is our understanding that the airlines are proposing changes to these programs, the details of which are not yet available. The Purchasing Department will be monitoring any new regulations that could be of benefit to the City. Your Executive Policy Committee recommends for the reasons outlined herein that no action be taken on the motions and that same be filed.

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Boychuk called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Diamant, Douglas, Fleisher, Lorenc, Prystanski, Young, Mayor Norrie and Councillor Eadie. 9

Nay: Councillors Boychuk, Clement, Duguid, Fraser, Golden, Kaufmann, Lazarenko, Mitchelson, O'Shaughnessy, Reese, Thomas and Timmers. 12

and the motion for the adoption of the clause was declared lost.

Sale of Central Works Yard Property at 820 Elgin Avenue to the Federal Government for a Disease Control Centre. File S-1.

1261 - 2. On November 29th, 1989, Council approved the sale of 15 acres of the Central Works Yard Property to the Federal Government for the sum of ONE DOLLAR ($1.00) for the purpose of constructing a Laboratory Centre for Disease Control and instructed the administration to negotiate the siting of the Laboratory Centre for Disease Control and other related matters through The Board of Commissioners with appropriate reports to your Executive Policy Committee for Transmission to Council. A copy of the approved Council recommendations is attached.

Report of the Executive Policy Committee date d July 22nd, 1992.

In September 1988, the Federal Government announced its decision to proceed with the construction of a Laboratory Centre for Disease Control in Winnipeg.

The site selection committee reviewed a number of possible locations in Winnipeg and was unanimous in its recommendation that the Central Yard site was by far the most superior site available.

In a letter dated December 4th, 1989, His Worship Mayor William Norrie, Q.C., advised The Honourable Perrin Beatty, Minister of National Health and Welfare, that on November 29th, 1989, Council authorized the sale of a portion of the Central Works Yard for ONE DOLLAR ($1.00), for the purpose of constructing a Laboratory Centre for Disease Control.

Terms and conditions of the sale have been negotiated with the Federal Government in orchestration with the following City Departments: Operations, Land Surveys and Real Estate, Civic Properties, Waterworks, Waste & Disposal and the Law Department.

The following is an overview of the more salient points in the attached Agreement.

Location: East of Arlington Street between Arlington Street and Tecumseh, south of Pacific Avenue (closed) and North of the William Avenue Lane

Legal: A, B, C, D, E, F, G, H, J, P and Q (as shown on Misc. Plan No. CCFR 8102/6)

Size: Approximately 15 acres

Price: ONE DOLLAR ($1.00)

1. Date of Possession and Adjustment:

    a) Parcel G - November 1st, 1992
    b) Parcels C, E, F and H - December 15th, 1992
    c) Parcel J - January 31st, 1993
    d) Parcels A, B, D, P and Q - June 30th, 1994.

2. Federal Government to have the right to enter on the land for soil testing purposes.

3. The City to be responsible for cleaning and decontaminating the land such that it meets or exceeds the higher of the following standards i.e. the Interim Remediation Criteria (Industrial Commercial) approved by the Canadian Council of Ministers of the Environment or, the criteria or standards recommended or required by the Province of Manitoba.

4. The date of superstructure completion date of Federal Laboratory is to be January 1st, 1997.

5. The building at 820 Elgin Avenue and the adjacent parking area are to be leased to the Federal Government commencing October 1st, 1993, until the possession date June 30th, 1994.

6. Parcels K and L, the south-east corner of Arlington and Alexander shown on Schedule "A" of the attached documents are to be leased to the Federal Government for the purposes of a Construction Yard from December 15th, 1992 until December 14th, 1994 with renewal options. (See attached Lease Schedule "B" for terms and conditions.)

7. Parcel K identified in the above item contains the City's aqueduct underground and certain terms and conditions of the lease (Schedule "B") pertain to the protection and maintenance of the aqueduct.

The proposal for the relocation of the public works facilities was approved by City Council on May 8th, 1991. Property has been acquired for the new site and design of the buildings is underway, site servicing will commence shortly, the installation of services and pavement on Pacific Avenue is proceeding, and tenders for building construction will be issued later this fall. Steps are being taken to initiate the application for the environmental licensing of the concrete and asphalt plants.

Report of the Executive Policy Committee dated July 22nd, 1992.

The existing concrete plant will close in approximately the fall of 1992 and the asphalt plant in the fall of 1993. The asphalt and concrete plants are scheduled to reopen in the spring of 1994, contingent upon receiving environmental approval and allocation of funding by City Council.

The Federal Government has filed a proposal with the Provincial Department of Environment pursuant to the Manitoba Environment Act initiating public participation in the review process relative to the Disease Control Centre.

The approval of the attached agreement will finalize the details of the land transfer to the Federal Government for the construction of the Disease Control Centre. Approval is being processed concurrently by the Federal Government administration, leading to consideration of this sales agreement and lease by the Treasury Board.

Your Executive Policy Committee recommends:

1. That Council approve the sale of a portion of the City's Ross Avenue Yard property as identified on Misc. Plan No. CCFR 8102/6 to the Federal Government for ONE DOLLAR ($1.00) subject to the terms and conditions in the attached Sales Agreement.

2. That the proper officers of the City be authorized to do all things necessary to implement the above recommendation, including the execution of any documents related thereto.

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Hyman, Kaufmann, Lorenc, Murray, O'Shaughnessy, Prystanski, Selinger, Timmers, Young, Mayor Norrie and Councillor Eadie. 21

Nay: Councillors Golden, Lazarenko, Mitchelson, Reese and Thomas 5

and the motion for the adoption of the clause was declared carried.

(Note: See Minute No. 1283 for attachment.)

Interim Consolidation of Districts No. 1 and No. 2.
Files GG-1 & S-1.

1262 - 3. On May 8th, 1991, Council approved, as part of the approval to purchase land on Pacific Avenue to accommodate the relocation of the Ross Avenue Yard Facilities, the consolidation of Districts No. 1 and No. 2 in the Operations Department. The timing for the construction of the consolidated District 1/2 buildings was proposed to be 1994/1995.

During the latter part of 1991, it became evident that there would be vacancies in the key positions of Supervisor of Technical Services in District No. 2, the Administrative Officer in District No. 2 in June of 1992, and the Superintendent of Public Works in District No. 1 in early 1993. As a result consideration has been given to advancing the consolidation in order to take advantage of these vacancies; to provide an opportunity for the staff of both districts to work together to review the needs for a combined district through experience; and to gain the earlier benefit of economics of the consolidation. The staff of Districts No. 1 and No. 2 commenced the preparation of a report on the feasibility of advancing the consolidation of the districts. The timing for the advanced consolidation was proposed to be January, 1993.

Report of the Executive Policy Committee dated July 22nd, 1992.

Interim Staff Savings

A preliminary report was prepared by management and supervisory staff of Districts 1 and 2 which concluded that an interim consolidation of both districts can occur by January of 1993. The report identified that the existing and future vacant management and supervisory positions, vacant due to impending retirements, can be left vacant with an interim consolidation. This will result in salary savings in the order of $158,000 in 1993. An additional savings of approximately $67,000 has already been realized by not budgeting for the vacant District Engineer's position in District 2. In addition to management and supervisory positions, some clerical and field staff positions have been determined to be surplus in the preliminary report. The potential 1993 salary savings on interim consolidation has been estimated to be in the order of $300,000.

With an interim consolidation, some other savings will not be achieved until the new facilities are fully completed on Pacific Avenue. A detailed organizational review is presently underway for the combined District 1/2 staffing requirements.

Liaison committees have been established with C.U.P.E. and W.A.P.S.O. so that staffing impacts will receive careful consideration.

Cost of Interim Consolidation

Certain expenses will be incurred in order to implement the interim consolidation, as detailed in Appendix "A" and summarized as follows:

ITEM	COST
Office Renovations	$33,500.00
Moving Expenses	8,000.00
Parking Lot	35,000.00
Radio Communications	22,000.00
File System Upgrade	5,000.00
Publicity	50,000.00
Miscellaneous	6,500.00
TOTAL	$160,000.00

Not all of these costs are considered to be "throw-away" costs. For example, the office renovations may be able to be used by future tenants once the District vacates the premises. The file system upgrade and the radio system modifications will be required in any event. A portion of the Publicity cost will also not be a "throw-away" cost.

No funding is presently available for these costs and the approval of an appropriation transfer is required. Funding is available due to savings that have been accumulated due to the reduced occurrence of water main breaks in 1992.

Capital Budget

The capital budget plan for the Central Yard Relocation and District Consolidation contemplated the construction of district facilities in 1994-1995. As project planning progressed, it became evident that savings could be achieved by integrating the construction of the district office accommodation with the office space that will serve the central components moving from the Ross Avenue Yard. As a result capital funding that was originally scheduled for the 1993 Capital Budget (funds available in April, 1993) will be required three to four months earlier so that tender awards can be made prior to the normal approval date of the 1993 Capital Estimates. Thus it is recommended that the 1993 Capital Budget amount of $2,812,000 receive approval at this time as a first charge on the 1993 Capital Budget. This funding is the amount indicated for the 1993 year in the 1993-1997 capital estimates.

Report of the Executive Policy Committee dated July 22nd, 1992.

District Boundaries

The new Community Committee boundaries, to be in effect after the 1992 election, are significantly different than the existing district boundaries with the exception of Operations District 4/East Kildonan-Transcona Community. Thus, regardless of this District 1 and 2 consolidation there will be a lack of conformity between Operations District boundaries and Community Committee boundaries. It is therefore recommended that the consolidated district consist of the parts of the present Districts 1 and 2 that are north of the Assiniboine River and that the part of District 1 now south of the Assiniboine River (River-Osborne ward) become part of District 6.

1993 Current and Capital Budgets

With the changes in district boundaries, the 1993 current and capital budgets will be prepared on the basis of the five districts to be in effect for 1993. With the consolidation planned for early January, the boundary changes will be consistent with the start of a new budget year.

Summary

The interim consolidation of Districts 1 and 2 in January 1993 will result in staff savings in the estimated amount of $300,000 per year, more than offsetting the one-time cost of $160,000 for implementation. The administrative amalgamation will provide a sound planning base for defining staff, and other requirements in advance of the full amalgamation, involving the field crews in 1994-1995.

Your Executive Policy Committee recommends:

1. That the consolidation of Districts No. 1 and No. 2 of the Operations Department be advanced on an interim basis to occur effective on or about January 1st, 1993.

2. That funding in the amount of $160,000 be transferred from the water main maintenance account to the water works administration account to provide the necessary funding to facilitate the interim consolidation.

3. That the existing District No. 1 portion south of the Assiniboine River (present River-Osborne electoral ward) be transferred to District No. 6.

4. That the City Centre-Fort Rouge and the St. James-Assiniboia Community Committees be made aware of this interim advanced consolidation.

5. That the 1993 Current and Capital Budgets be prepared on the basis of new District boundaries. (Note: The District boundaries will not be coincidental with the new electoral boundaries).

6. That approval be given for the 1993 Capital Budget for Central Yard Relocation in the amount of $2,812,000 (as shown in the 1992-1997 Capital Budget) as a first charge on the 1993 Capital Budget. (Copy of attachments referred to herein on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Councillor Prystanski asked to be recorded as having voted against the clause in accordance with Section 50.7 of the Procedure By-law.

Report of the Executive Policy Committee dated July 22nd, 1992

Delegation of Authority to The Board of Commissioners, Standing Committees and other Bodies.
Files GC-7 & GC-11.

1263 - 4. On May 16th, 1990, your Executive Policy Committee considered the following resolution referred to it by Council and referred same to The Board of Commissioners for report back:

Moved by Councillor Reese,
Seconded by Councillor Timmers,

"WHEREAS over the years since 1971 Council has increasingly delegated more and more authority and final decision-making in many areas including policy development to other bodies:

THEREFORE BE IT RESOLVED that Executive Policy Committee provide Council with a list of delegated authority given to The Board of Commissioners, Standing Committees and other bodies."

The Board of Commissioners has reported with the following information. A search through S.T.A.I.R.S., as well as Council indexes and the City's Policy and Procedure Manual (Volumes 1 and 2), resulted in the enclosed list of delegation of authority as follows:

His Worship the Mayor
Official Delegation
Chief Commissioner
Board of Commissioners
Appropriate Commissioner
Commissioner of Finance and Administration
Commissioner of Planning and Community Services
Commissioner of Protection, Parks and Culture
Commissioner of Works and Operations
Executive Policy Committee
Appropriate Standing Committee
Committee on Finance and Administration
Committee on Planning and Community Services
Committee on Protection, Parks and Culture
Committee on Works and Operations
Community Committee

Other bodies:
Audit Committee
Civic Charities Endorsement Bureau
Employee Benefits Board
Historical Buildings Committee
Historic Winnipeg Advisory Committee
Riverbank Management Committee
Technical Advisory Committee on City Properties
Technical Advisory Committee on Waste Minimization Winnipeg Arts Advisory Council
Winnipeg Community and Race Relations Committee
Winnipeg Police Pension Board
Winnipeg Public Library Board

The list is exclusive of all those powers and duties delegated by Council under By-law 4444/86, the City's political and administrative structure by-law, or under specific sections of The City of Winnipeg Act (e.g. Board of Revision, Municipal Hospital Commission, St. Boniface Museum Board, Winnipeg Parking Authority). However, cross-references to By-law 4444/86 have been provided on the delegation list where applicable.

During the researching of this material, it became apparent that some of the policies and/or delegations of authority by Council may have become obsolete or redundant in light of subsequent legislation and should be formally rescinded or deleted. The City Clerk and the City Solicitor have been requested to review the attached list with a view to identifying those policies and/or delegations of authority which should be rescinded or deleted. In addition, it may also be advisable when reviewing the City's organization by-law, to incorporate some of the Council delegations of authority.

Report of the Executive Policy Committee dated July 22nd, 1992

While separate manuals have been maintained in the City Clerk's Department for I) policies adopted by Council and ii) the delegation of authority by Council, it would be possible to incorporate these into one "Policy and Delegation of Authority Manual."

In discussions between the City Clerk and the editor and publisher of Municipal World Inc. relative to the preparation of a Winnipeg Municipal Code (By-laws), this firm reviewed the existing volumes of "City Policy and Procedures Manual" and provided a quotation on the cost of codification of the manuals in addition to the by-laws. While codification of all active by-laws in The City of Winnipeg is a high priority for both the City Solicitor and the City Clerk, it would be advantageous to the City if both the municipal code and the policy manuals were prepared at the same time so that related references could be synchronized. Funds will be identified in the City Clerk's department 1993 current estimates for this project and this will be the subject of a further report submitted to The Board of Commissioners in conjunction with the estimates.

A copy of the Delegation of Authority and the Index of all Council Minute Nos. researched through S.T.A.I.R.S. have been previously forwarded to all members of Council as required in the motion.

Your Executive Policy Committee recommends that this matter be received as information and the motion by Councillors Reese and Timmers be filed.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

City of Stoney Creek Resolution - Sale and Rental of Adult and Triple X-Rated Videos.
File GC-5.1.

1264 - 5. Your Executive Policy Committee has considered a resolution from The City of Stoney Creek. The resolution petitions the federal and provincial governments to adopt stricter controls to the present obscenity and morality laws, this will lead to the elimination of adult and triple x-rated video sales and rentals.

Your Committee has also considered the attached memorandum from the Law Department with respect to the Stoney Creek resolution. Your Committee recommends that Council adopt the following motion with respect to the sale and rental of adult and triple x-rated videos.

WHEREAS the Corporation of the City of Stoney Creek has passed Resolution No. 19-11 relating to pornography and adult videos and has expressed the position that municipal jurisdiction to regulate adult entertainment parlours should be expanded to include the power to license and regulate the sale and rental of adult videos;

AND WHEREAS Manitoba municipalities do not have specific powers to regulate adult entertainment parlours, comparable to that authority provided under Section 222 of the Ontario Municipal Act;

AND WHEREAS in Manitoba provincial regulations

a) provide for the classification by the Manitoba Film Classification Board of all video films which are sold or rented for home use;

b) require all video distributors and retailers to be licensed by the Manitoba Film Classification Board; and

c) prohibit the sale or rental of those films which are classified as 18+ to persons under age 18;

Report of the Executive Policy Committee dated July 22nd, 1992.

AND WHEREAS the City of Winnipeg has taken steps to combat violence against women and children through the funding of an investigation and report on municipal strategies to prevent such violence ("A Safer Winnipeg for Women and Children Report", November, 1991) and is now investigating implementation of those recommendations;

NOW, THEREFORE, be it resolved that:

1. The City of Winnipeg indicate its support of the City of Stoney Creek's position that the obscenity provisions of The Criminal Code should be diligently enforced with appropriate guidance from the Provincial Attorneys General;

2. The City of Winnipeg indicate its support of the current Manitoba Regulations governing video sales and rentals and recommend that those controls be expanded to regulate the establishment of adult video outlets in close proximity to schools;

3. All levels of government be urged to combat violence against women and children through education, legislation and such other means as are within their respective jurisdictions.

(Copy of attachments referred to herein on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

The Speaker called the Deputy Speaker, Councillor Demare, to the Chair and left the Chamber.

In amendment,

Moved by Councillor Brown,
Seconded by Councillor Fraser,

WHEREAS the Executive Policy Committee has instructed the administration to prepare Text Amendments to provide that triple x-rated video outlets be a conditional use in all zoning categories;

THEREFORE BE IT RESOLVED that the clause be amended by deleting the words "and recommend that those controls be expanded to regulate the establishment of adult video outlets in close proximity to schools" where they appear in recommendation number 2.

The amendment was put and declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Splash Dash Water Bus Service.
File TT-1.4.

1265 - 6. The Forks Renewal Corporation has re-engaged Mr. L. Chesley to operate a water bus service for 1992. This service was provided by the same individual in 1991 and utilized the Legislative Dock, Osborne Village Dock and the Tache Promenade Dock as stops along the route. In 1992, it is proposed that the operator pick up and drop off passengers, collect the scheduled fee for service, constituting a business venture on lands under the jurisdiction of the City.

The Forks Renewal Corporation has requested permission to use the aforementioned docks for business purposes. According to By-law 3219/82 being the Parks and Recreation By-law, all matters pertaining to business activities must be approved by Council.

Report of the Executive Policy Committee dated July 22nd, 1992.

Your Executive Policy Committee recommends:

That approval be given to the Forks Renewal Corporation to utilize the Legislative Dock, Osborne Village Dock and Tache Promenade Dock as drop off and pick up points for its Splash Dash Water Bus Service subject to the following conditions:

1. That the insurance policies of both the Forks Renewal Corporation and Mr. L. Chesley meet the City's requirement.

2. That the stops at the docks be of a duration sufficient only to discharge and/or pick up passengers.

3. That the docks not be perceived to be for exclusive use by the water bus service.

4. That the signage proposed on the docks for the service be subject to approval by the Acting General Manager of Parks and Recreation.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Murray,
Seconded by Councillor Selinger,

WHEREAS the "Splash Dash" service should be a "bus type" service and not another river tour/charter service;

AND WHEREAS there should be a mechanism to assure satisfactory levels of service;

THEREFORE BE IT RESOLVED that three recommendations be added after recommendation 4. of the above clause, namely:-

5. That an arrival and departure schedule be posted at each dock site.

6. That the service be evaluated annually and the rights to use the docks expire on October 31st, 1993.

7. That the Committee on Protection, Parks and Culture review the performance of the service prior to renewing permission to use dock facilities.

The Speaker here returned to the Chamber and resumed the Chair.

The amendment was put.

Councillor Mendelson called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Young and Mayor Norrie. 12

Nay: Councillors Brown, Demare, Douglas, Fleisher, Fraser, Golden, Lazarenko, Lorenc, Mitchelson, Prystanski and Eadie. 11

and the amendment was declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Report of the Executive Policy Committee dated July 22nd, 1992.

Advisability of Seeking Efficiencies
Through the Combined Operations of
Winnipeg/Manitoba Hydro.
Files H & HG.

1266 - 7. Council has referred the following motion to your Executive Policy Committee.

"Moved by Councillor Golden,
Seconded by Councillor Hyman,

WHEREAS there are duplicate operating costs in the delivery of electric services in the City of Winnipeg;

AND WHEREAS there may be cost savings to the taxpayers of Winnipeg by combining part of or all of Winnipeg Hydro and Manitoba Hydro;

THEREFORE BE IT RESOLVED that an Ad Hoc Committee of Executive Policy Committee investigate and report to Council on the advisability of seeking efficiencies through combined operations."

Your Executive Policy Committee received the following information relative to the combining of operations of Winnipeg/Manitoba Hydro.

The first section outlined the history and background of the development of electric utilities in Manitoba. In particular, this history underlines the unique relationship between Winnipeg Hydro and Manitoba Hydro.

1. Winnipeg Electric Company (WECo.)

   The Winnipeg Electric Company, formed in 1882, was a privately-owned company that served The City of Winnipeg and its suburbs with electric power and energy as well as gas and transit. Known as the Winnipeg Electric Street Railway Company, it had, by 1906, established a monopoly on transit service, electric light, power and gas distribution in the Winnipeg area. Generating stations built to supply the electrical load included Pinawa, with first power in 1906, retired in 1951; Mill Street steam plant, first power in 1912, retired 1945; Great Falls, first power 1925, completed 1928; and Seven Sisters, first power 1931, completed 1952. Great Falls and Seven Sisters remain today as part of the Manitoba Hydro system.

2. City of Winnipeg Hydro - Electric System

   In 1906, a publicly-owned utility known as City Hydro was formed to check the monopoly in electricity distribution held by the Winnipeg Electric Street Railway Company. The utility became known as Winnipeg Hydro in 1964.

In the Winnipeg area, the two distributing utilities competed for new and existing customers. Fierce competition for new customers resulted in duplicate distribution facilities being installed in some areas of the City.

Generating stations built by City Hydro to supply the electrical load included Pointe du Bois, first power 1911, completed 1926 and Slave Falls, first power 1931, completed 1948. Both generating stations are still operated by Winnipeg Hydro. The City owned utility also operated the Amy Street steam standby plant, first power 1924, completed 1956 and ultimately retired in 1990.

3. Manitoba Power Commission

   In 1919, the provincial government formed the Manitoba Power Commission for the purpose of extending the benefits of large scale generation to rural Manitoba. Power was initially purchased from City Hydro and in 1931 was supplied by the Winnipeg Electric Company under the Seven Sisters agreement. Initially, power was supplied to municipalities who were responsible for service to the customers. By 1933, the Manitoba Power Commission began dealing directly with customers limiting deliveries to municipalities to street light service. As a result of the 1942 Manitoba Electrification Inquiry Commission, a program of post war electrification of Manitoba farms was initiated commencing in 1945.

Report of the Executive Policy Committee dated July 22nd, 1992.

4. Manitoba Hydro - Electric Board

In 1948, a Royal Commission investigated the most effective way to ensure that adequate generating capacity was available to meet the expanding power requirements throughout the province. The report recommended that future power requirements would be best served by a coordinated policy on developing and supplying electrical energy.

To achieve this, the province established the Manitoba Hydro - Electric Board in 1949. The first responsibility of the Manitoba Hydro - Electric Board was to complete the construction of the Pine Falls plant on the Winnipeg River which had been initiated by the provincial government.
In addition, the provincial government authorized the Manitoba Hydro - Electric Board to negotiate with the shareholders of Winnipeg Electric Company with a view to acquiring control and operation of WECo's generation and distribution assets.

Also, agreement was reached late in 1952 for the transfer of transit and natural gas assets to newly incorporated companies. These entities have evolved to become the City of Winnipeg Transit System and Centra Gas Manitoba Inc.

Early in 1953, all remaining outstanding common shares of Winnipeg Electric Company came under the ownership of the Manitoba Hydro - Electric Board. WECo. remained in business until 1955 as a power generation and distribution utility responsible to the Manitoba Hydro - Electric Board.

5. Rationalization of Winnipeg Area Distribution Properties

In 1955, agreement was reached by the Manitoba Hydro - Electric Board, the Manitoba Power Commission and the City of Winnipeg Hydro for rationalization of distribution properties in the Winnipeg area. Distribution properties in the suburbs owned by City Hydro were sold to the Manitoba Power Commission and the distribution properties in the City of Winnipeg owned by the former Winnipeg Electric Company were sold to City Hydro which now became the sole distributor of electric energy within the boundaries of the City of Winnipeg as they existed at that date. The Manitoba Power Commission was then responsible for distributing electric energy within the suburbs of Winnipeg and to the rest of the province.

With the transfer of these customers, the City Hydro portion of the combined distribution system load in the province was about 40 percent and the Manitoba Power Commission portion was about 60 percent. At that time, the combined winter peak load was approximately 450 megawatts.

6. Manitoba Hydro - Winnipeg Hydro Power Agreement

With the 1955 addition of electrical load, the existing generating facilities owned by City Hydro could not meet the increased demand for electricity resulting in a supplemental electrical supply being required. To meet City Hydro's additional power requirements, the two systems were electrically interconnected and an agreement was reached to enter into a cost sharing agreement respecting the additional power requirements. The following excerpts from the Introduction (Article 1) to the 1984 Power Agreement summarize the concepts that applied in establishing the initial and subsequent Power Agreements, including the most recent amendment which has extended the Agreement to March 31st, 2000.

"In order to enable Manitoba Hydro to avoid unnecessary expansion of its facilities for the generation and/or the transmission of electricity, the City consented in 1955 not to undertake the development of any additional facilities for the generation and transmission of electricity without the consent of Manitoba Hydro. As a result, although the City and Manitoba Hydro shall continue to generate electricity from their respective generating stations, it is anticipated and intended that any additional capacity for the generation of electricity (over and above that available to the City from its existing plant sites) required to meet the combined needs of the parties will be developed and operated and/or obtained by Manitoba Hydro rather than by the City.

Report of the Executive Policy Committee dated July 22nd, 1992.

It should initially be recognized that the generation and transmission systems of Manitoba Hydro and the City are interconnected electrically at certain high voltage locations and operate in a coordinated, integrated and parallelled manner as though the various generating stations were part of a single system commonly referred to as the Interconnected Manitoba Power System.

Given the above, it is understood that both the City and Manitoba Hydro benefit from and obtain their supply of electricity from the Interconnected Manitoba Power system and should therefore share in the pooled costs required for the generation and transmission of electricity."

7. Manitoba Hydro

In 1961, the Manitoba government amalgamated the two provincial utilities, that being the Manitoba Hydro - Electric Board and the Manitoba Power Commission, to form what is now known as Manitoba Hydro. This utility is responsible for the development of all new utility-owned generation facilities in the province and for the distribution of electric power and energy to all portions of the province except the inner area of Winnipeg which is served by Winnipeg Hydro, formerly City Hydro.

8. City of Winnipeg Amalgamation

The City of Winnipeg Act, which was effective on January 1st, 1972, provided for the suburban municipalities to be amalgamated with the inner city area to form an expanded City of Winnipeg. The Act provided for the service area of Winnipeg Hydro to remain the same as the boundary of the City which existed prior to amalgamation. The act also provided for rate equalization requiring Winnipeg Hydro and Manitoba Hydro to charge the same electricity rates to all customers in the metro Winnipeg area. This resulted in the first increase in Winnipeg Hydro's residential rates since it began distributing electricity in 1911.

The service area of Winnipeg Hydro covers 62 square kilometres in the central part of the City and includes approximately 109,000 services which consume about 2,500 gigawatt hours (GW.h) of electricity annually. The power and energy requirements of Winnipeg Hydro in excess of its own generation of about 1,000 GW.h annually, are provided by Manitoba Hydro and are delivered through five points of interconnection. Energy deliveries by Manitoba Hydro currently total about 1,500 GW.h annually. (1 GW.h = 1,000,000 kW.h)

Manitoba Hydro's service area in suburban Winnipeg covers 504 square kilometres and includes approximately 161,000 services which consume about 3,700 GW.h of electricity annually.

A. Benefits of Winnipeg Hydro to the City

1. To the end of 1991, Winnipeg Hydro has contributed from its net income (profits) in excess of $181.5 million ($63.5 million over the last 5 years and a further $16.6 million committed for 1992) to the General Operating Revenue of the City which has been used to fund municipal services for the citizens of Winnipeg as a supplement to mill rate property tax increases.

2. Each year, Winnipeg Hydro pays realty and business taxes to the City (over $1.4 million in 1991).

3. Excess earnings on Hydro funds on deposit in the Sinking Fund are used by the City for general fund purposes, foreign exchange relief, and the provision for uncollected taxes. In 1990, this indirect transfer to the City amounted to approximately $1.8 million.

4. The City's tax on electricity, which together with the tax on natural gas raised over $10.7 million in 1990, would likely not have been approved by the provincial government in the 1930's had the City not owned Hydro at the time.

Report of the Executive Policy Committee dated July 22nd, 1992.

5. Winnipeg Hydro actively supports various civic attractions. The utility donated the Memorial Park fountain and maintains it at an annual cost of about $12,500. More recently, Winnipeg Hydro has assumed the cost of providing downtown Christmas decorative lighting (1991 cost of $56,300).

6. Winnipeg Hydro, as a department of the City of Winnipeg, does not charge GST on any electricity it supplies to other civic departments (a net saving to the City of over $140,000 in 1991).

7. Winnipeg Hydro is absorbing the entire cost to dismantle the Amy Street Steam Plan including the Steam Heating System and the Steam Turbine, at an estimated cost of $5.0 million. During the period 1975 to 1990, Hydro covered the annual operating deficits of the Steam Heating System which totalled nearly $9.5 million.

8. Winnipeg Hydro pays a share of general government charges resulting from centralized civic services, such as Computer Services, Finance Accounting, Law Department, Personnel, Budget Bureau, and Land Surveys & Real Estate ($1.5 million in 1991).

9. Winnipeg Hydro serves its portion of the City's street lighting system at cost and has successfully assisted the City in lobbying the Public Utilities Board to order Manitoba Hydro to reduce its street lighting charges to the City. While Manitoba Hydro only recently began a program to convert street lighting to high pressure sodium, Winnipeg Hydro completed in 1990, the conversion of all incandescent lamps in its service area thereby saving energy and reducing City costs.

10. Winnipeg Hydro, through its direction by council, is sensitive to the aesthetics of the City as witnessed by the removal of overhead lines from the downtown area and along major streets and image routes.

11. Staff expertise developed in Winnipeg Hydro is available to other City departments at cost and is utilized in erecting traffic control devices, parks' facility lighting, tree trimming, high voltage equipment maintenance, flag and poster erection, and participating on City study committees such as the Energy Task Force.

12. Land originally purchased for Winnipeg Hydro transmission lines is available to the City for other purposes such as new regional streets or new sewer installations.

13. The operation of a profitable self supporting electric utility is an asset to the City's credit rating for financing long term capital borrowing.

14. Daily cash flow from customer payments is an asset to the City as it reduces short term borrowing needs.

15. Winnipeg Hydro, through its direction by council, is sensitive to the interests of its customers and can influence rates and service levels as a counter balance to Manitoba Hydro's objective of achieving identical ("postage stamp") hydro rates across the province, thereby increasing rates and electricity bills of Winnipeg residents.

B. Benefits of Winnipeg Hydro to the Province

1. A City owned electrical utility helps keep Manitoba Hydro under control by providing a useful comparison of operating performance and financial indicators, such as outage rates to customers, customer satisfaction data, and debt/equity ratios. There is an element of competition between the two electrical utilities to outperform the other.

2. A profitable Winnipeg Hydro, with profits available for transfer to the City's General Revenue Fund, lessens the pressure on the Manitoba Government to increase provincial grants to the City.

Report of the Executive Policy Committee dated July 22nd, 1992.

3. By having available Hydro's resources of people and equipment under municipal jurisdiction lessens the possibility of the City requesting provincial assistance, especially during times of emergency.

4. Winnipeg Hydro assists the Province in ensuring the financial integrity of Manitoba Hydro through the Power Agreement with the provincial utility by assuming its proportionate share of risks associated with the generation and transmission costs shared under the Agreement.

C. Other Considerations (Issues)

The preceding sections highlighted the benefits of Winnipeg Hydro municipal ownership to the City and the Province. Any proposal to combine part or all of Winnipeg Hydro and Manitoba Hydro in the City of Winnipeg would have to assess the potential impact on these benefits. Numerous interrelated issues would have to be considered prior to committing to any plan to combine operations of the two utilities. These issues are summarized as follows:

1. Rate Setting authority:

   Winnipeg Hydro has not been subject to control over consumer rates by the Manitoba Public Utilities Board since 1970. However, consumer rates are required to be equal to those charged by Manitoba Hydro within the City of Winnipeg. Manitoba Hydro rates are approved by the Manitoba Public Utilities Board, under authority of The Crown Corporations Public Review and Accountability and Consequential Amendments Act ("Crown Corporations Act").

2. Electricity Rates in Winnipeg:

   While rates for electrical service in Winnipeg have been historically the lowest in Manitoba, the provincial utility has been pursuing the objective of "postage stamp" rates for Manitoba. This objective serves to increase rates for Winnipeg consumers in order to subsidize the cost of serving rural and northern areas of the Province.

3. Service Level Control:

   Winnipeg Hydro exercises control over the services it provides to its customers. For example, Winnipeg Hydro continues to offer controlled hot water heating in order to better manage its load, whereas Manitoba Hydro removed its controllers some years past. In addition, Winnipeg Hydro offers water tank rentals (9,500 rental tanks currently in service), while Manitoba Hydro does not rent water tanks.

4. Street Lighting cost:

   While Winnipeg Hydro provides street lighting to the City at cost, Manitoba Hydro's street lighting charges to Winnipeg exceed its cost by some 19%.

5. Decorative Street Lights and Roadway Directional Signs:

   Manitoba Hydro has given up responsibility for maintaining decorative street lights and roadway directional signs in its portion of the City. Winnipeg Hydro has taken over this work.

6. Efficiency of Operations:

   Knowing which utility is the more efficient in its operations in Winnipeg is not self evident. Due to differences in service area and customers, the operational methods for delivering utility services cannot be assumed to be transferable without affecting either the efficiency of service delivery or the level of customer service. This would require a major study prior to devising any plan to combine operations.

7. Impacts on Other City Operations:

   Working relationships between the two electrical utilities and other City departments would have to be reviewed. For example, Winnipeg Hydro provides specialized equipment, at cost, to other civic departments when requested.

Report of the Executive Policy Committee dated July 22nd, 1992.

8. Impact on City Financial Position:

A change in the operations of Winnipeg Hydro could impact on the City's financial position with respect to transfers to the General Revenue Fund, cash flow, debt requirements, sinking fund deposits and earnings, and credit rating.

9. Confusion of Customers:

Some customers are confused over who to call when the power goes off or when a street light is out. Although two electrical utilities operate in separate areas of Winnipeg, this is not unusual. Most large cities in the United States are served by two or more electric utilities. In Ontario, a majority of cities and towns own and operate the local electric utility with Ontario Hydro acting as supplier to the municipal utility and, in many cases, to large industrial customers within the municipal service area.

Any change in the current operations of the two Winnipeg area electric utilities could also result in the confusion of customers. The last major change in such operations occurred in 1955. Changes to the City's boundaries (Headingley) might necessitate future changes in the utility's service area adding to this confusion.

10. Liability for Future Capital Improvements:

Capital improvements involving substantial costs may be required if operations are to be combined to provide a more efficient level of service than presently exists. Potential capital costs might include upgrading substations and the distribution system, offices for staff, and additional specialized vehicles and equipment. Liability for the future replacement/refurbishment of the Pointe du Bois generating station would also have to be addressed as this represents a major commitment of financial resources by Winnipeg Hydro.

11. Reliability of Electrical Service:

Winnipeg Hydro has one of the best electrical service reliability performance records (outages per customer) of electric utilities across Canada. Any combining of operations would require an assessment of the potential for affecting service reliability.

12. Conversion of Overhead Lines to Underground:

In response to direction by City Council, Winnipeg Hydro initiated a program of removing overhead lines to underground, particularly in the downtown area and along major streets and image routes. Combining operations of the two utilities could lessen the ability of Council to influence future decisions of this type.

13. Taxes Paid by Manitoba Hydro to The City:

While Winnipeg Hydro has always paid its full property and business taxes as assessed by the City, there have been disagreements with Manitoba Hydro over its assessments and the amount of taxes it pays to the City.

14. Checks and Balances:

The present situation of two electrical utilities operating in Manitoba involves a number of checks and balances which limit the monopolistic characteristics of both utilities. The Power Agreement between the City of Winnipeg and Manitoba Hydro balances the needs for additional electrical generation with the additional costs incurred in supplying the power, resulting in the equitable sharing of costs for the additional electricity required by each respective utility. The Manitoba Public Utilities Board sets Manitoba Hydro's rates for electrical service, which, by provincial legislation, are applied by Winnipeg Hydro in its service area. Both utilities are regulated by the Province through the issuance of water licenses and both pay the Province water power rental charges for the water used in generating electricity. The City's ownership of Winnipeg Hydro tends to constrain the Province when increasing the fees it levies on electric power in Manitoba.

Report of the Executive Policy Committee dated July 22nd, 1992

15. Provincial Legislation:

Any change resulting in combining the operations of Winnipeg Hydro and Manitoba Hydro or to their service areas may require approval by the Provincial government and the amendment of Provincial legislation.

D. Alternatives

The following are suggested as possible alternatives which need to be evaluated as part of any decision to combine operations of Winnipeg Hydro and Manitoba Hydro in Winnipeg.

1. Status Quo - Do Nothing Approach:

The benefits of maintaining the current arrangements for the delivery of electric service in The City of Winnipeg have to be weighed against possible efficiencies through combining part or all of Winnipeg Hydro and Manitoba Hydro. Proceeding with changes would place at risk the existing benefits to the City produced by Winnipeg Hydro.

2. Expand Winnipeg Hydro Distribution (Service) Area:

Winnipeg Hydro is a department of The City of Winnipeg. Hydro distribution is widely accepted to be a municipal jurisdiction. Logic would seem to dictate that Winnipeg Hydro should be distributing hydro in all areas of the City. Conceivably, arrangements could be made with Manitoba Hydro to transfer all of its distribution facilities in suburban Winnipeg to the City, along with the relevant debt incurred to acquire those facilities. Some options for expanding Winnipeg Hydro's service area could include jurisdiction for hydro:

a) over the entire city;
b) only in areas where it can be justified by improved efficiency and overall costs and benefits;
c) in supplying and maintaining street lighting; and
d) in supplying and maintaining electrical transformation equipment to City owned buildings and facilities (parks, sewage treatment plans, flood pumping stations).

3. Sell Winnipeg Hydro to the Province:

This alternative was seriously considered in the early 1970's and very nearly occurred. The major obstacle to the sale was the increase in hydro rates to the citizens of Winnipeg that would have resulted in order to pay the City for its ownership of Winnipeg Hydro. In the end, the City rejected the sale in the interests of all citizens of Winnipeg.

This situation and impact on hydro rates in Winnipeg may be different today which could lead to a different conclusion about the results of such a sale.

4. Privatize Winnipeg Hydro:

Similar to selling the City utility to the Province, privatization is another alternative. Nova Scotia Power Corporation is currently being privatized by the Nova Scotia government. Great Lakes Power, TransAlta Utilities, and West Kootenay Power are examples of investor-owned electric utilities operating in Canada. An employee buy-out of Winnipeg Hydro might even be considered.

E. Action Plan

The Hydro Department is prepared to evaluate and assess the alternatives for seeking electrical service efficiencies in the City of Winnipeg outlined in this report. Winnipeg Hydro proposes that emphasis be given to exploring areas which hold promise of the economic expansion of its service area. This approach is considered to offer the best potential for immediate and long term benefits for the City.

Report of the Executive Policy Committee dated July 22nd, 1992

Although not an exhaustive list, the following areas are suggested for initial investigation:

1. Electrical distribution in large city owned facilities such as Assiniboine Park, sewage treatment plants, and water pumping plants.

2. Expansion of the distribution area in certain locations where Winnipeg Hydro is better positioned to provide service:

   a) South of Wellington Crescent between Edgeland Boulevard and Assiniboine Park;
   b) West side of St. James Street (an image route over which city would have greater control over removal of the overhead lines); and
   c) South of Reenders Drive between Panet Road and Lagimodiere Boulevard.

3. Negotiation on the City's behalf with Manitoba Hydro on the provision of street lighting in suburban Winnipeg, including the takeover of suburban street lighting in certain locations, and to approve street lighting designs city wide.

4. Responsibility for all bridge, overpass, and underpass lighting.

5. Negotiation with Manitoba Hydro on the transfer of specific electrical facilities to the City and Winnipeg Hydro which results in service efficiencies of mutual benefit to both utilities.

Your Executive Policy Committee after due consideration of the information contained herein and the motion recommends that motion Moved by Councillor Golden and Seconded by Councillor Hyman be filed.

Your Executive Policy Committee also recommends that the Hydro Department proceed with the Action Plan in the areas detailed above, for initial investigation.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Golden,
Seconded by Councillor Hyman,
That the clause be amended by deleting the last recommendation outlined in the clause of the Executive Policy Committee and substituting therefor the following:-

"That the Hydro Department proceed with the Action Plan in the areas detailed for initial investigation and report back in 90 days."

Moved by Councillor Hyman,
That Council recess for an hour and a half.

Carried.

Report of the Executive Policy Committee dated July 22nd, 1992.

Council resumed meeting at 7:30 p.m.

Same members present except Councillor Yuen.

Councillor Yuen entered the meeting after Council resumed meeting.

The Speaker advised that each of the Executive Policy Committee recommendations in the clause will be considered separately.

Recommendation No. 1 was put.

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Gilroy, Lazarenko, Lorenc, Murray, Reese, Selinger, Thomas, Timmers, Mayor Norrie and Councillor Eadie. 17

Nay: Councillors Boychuk, Fraser, Golden, Hyman, Kaufmann, Mendelson, Mitchelson, O'Shaughnessy and Prystanski. 9

and the recommendation was declared carried.

The amendment proposed by Councillors Golden and Hyman was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Golden, Hyman, Kaufmann, Lazarenko, Mendelson, Mitchelson, Murray, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas and Timmers. 20

Nay: Councillors Brown, Clement, Gilroy, Lorenc, Mayor Norrie and Councillor Eadie. 6

and the amendment was declared carried.

Audit Department Staff Establishment
Reorganization. File GP-1.2.

1267 - 8. The mandate of the Audit Department changed in May, 1989 as approved by Council from performing attest audits to being responsible for performing operational (value-for-money) audits throughout The City of Winnipeg. The nature of the audit procedures performed has changed from that which draws upon relatively routine audit procedures to that which requires procedures that are unique to each project. Operational audits require more analytical work and the ability to identify more complex issues. The key to successful audits will be the implementation of recommendations contained in its operational reports. Excellent interpersonal skills are thus a vital requirement of Audit Department personnel. The change in mandate and the associated change in staff responsibilities has therefore impacted the nature of staff qualifications required.

In March, 1991 City Council approved the Audit Department's Strategic Plan which made provision for a reorganization of the Audit Department.

The Audit Department functions in a project mode where staff work as part of project teams that are assigned the responsibility of planning, executing, controlling and reporting on the audit findings. Each project is discrete in nature as to the objectives. There is ample opportunity and need to use each project to build organizational knowledge in each staff member which in turn enables the staff member to deal with new or related projects as they are assigned. Each project has an In-Charge Auditor who is responsible for the project from inception to completion. The project may be assigned to only one person or may be staffed by two or more staff depending on the nature of the project.

Report of the Executive Policy Committee dated July 22nd, 1992

The Department's structure must provide for adequate administrative functions and flexibility to assign and manage audit projects. In order to achieve the needed degree of flexibility and to provide a challenging and effective environment, In-Charge auditors must have the ability to deal with and obtain guidance directly from the City Auditor and, where appropriate, the Audit Managers. The proposed organization (see Attachment 1) has been structured to provide this flexibility.

The following describes, in general terms, the nature of the responsibilities for each staff member in the Department:

- The City Auditor is responsible for strategic planning, audit issues identification, liaison with the Audit Committee, The Board of Commissioners and Department Heads, quality assurance and final report approvals;

- The Audit Managers are responsible for assisting in strategic and tactical planning as well as functioning as In-Charge Auditors on the more complex, sensitive audit projects. On a rotational basis, the two Audit Managers together with the Information Systems Manager would assume the responsibilities of a "deputy city auditor" in the absence of the City Auditor. The Audit Managers are also responsible for two portfolios each under the commissioner area structure (except for Systems) whereby they are responsible for identifying audit issues on an on-going basis in their respective areas;

- The Audit Manager - Information Systems would be responsible for the monitoring and on-going assessment of the City's information systems strategic plan and its implementation. The Manager would also function as an In-Charge Auditor on assigned projects and would provide technical advice and assistance to audit staff on computer internal control issues. On occasion, he/she would have the flexibility of functioning as an Audit Manager for non system related projects. He/she would also function as the network manager for the Department's local area network;

- The staff auditors are comprised of senior, intermediate and junior auditors as distinguished by experience. Staff at these levels, with the exception of junior staff auditors, have the responsibility of acting as In-Charge Auditors and are responsible for managing the audit projects that they are assigned;

- The secretarial support staff role is being modified to provide the Department with the support required in an automated and dynamic operational audit environment. The support role will ensure that Departmental information is provided to Audit management in a prescribed format that will enable the Department to function effectively and with a satisfactory level of accountability.

Emphasis must be placed on organizational knowledge in order to ensure that the staff have a good understanding of the operational areas that will be subject to audit. While the City Auditor has a responsibility to keep abreast of new developments within the City's operations, the Audit Managers within the Department would be assigned specific "departmental portfolios" that would ensure that all City departments are covered. It is the responsibility of the City Auditor, the various audit managers, the project in-charges and the audit staff in general, to ensure that audit issues are identified and considered in the preparation of the annual audit plan.

Audit projects are assigned so that the necessary experience and resources are applied. Project in-charges may be audit managers or they may be staff auditors who have the necessary experience to manage the audit project. Staff are expected to be involved in more than one project at a time so that efficiencies are created when one project must be temporarily halted, as is the case when the Department is waiting for access to auditee staff or waiting for information. This ensures that the staff have an opportunity to gain experience in all areas of City operations as well as build up the project management skills within the Department.
Staffing and project assignments include a provision to ensure that special requests received from the Audit Committee, Council or senior management are given prompt attention.

Report of the Executive Policy Committee dated July 22nd, 1992

CURRENT STAFFING AND ESTABLISHMENT

The Audit Department currently has an approved establishment of 17 positions consisting of the City Auditor and various professional and administrative staff. The Department currently had been using a part-time secretary in addition to the full-time position that is staffed as part of the permanent establishment. Until recently, one staff member (a C.U.P.E. position) was also performing largely in an administrative capacity. These responsibilities have now been reassigned back to the full-time secretary in the Department and the auditor (a professional staff member) has been reintroduced to full time auditing. As of August 30th, 1991 the part-time secretarial support has been eliminated by virtue of the introduction of office automation in the office. Indeed, the role of the full-time secretary will be enhanced to provide audit technician responsibilities as the need for administrative support is already significantly reduced.

The new organizational structure calls for the elimination of all existing class specifications. New class specifications in keeping with the changed nature and role of the Department have been prepared.

The current staffing complement includes the following:

Classification	Number of Established Permanent Positions
City Auditor	1
*Deputy City Auditor	1
*Chief Auditor	1
*Senior Auditor (Grade III)	1
*Senior Auditor (Grade II)	3
*Senior Auditor (Grade I)	5
**Auditor (Grade I, II & III)	4
**Clerk "B"	1
TOTAL	17

* W.A.P.S.O. Positions
** (C.U.P.E. Positions

NEW STAFFING ESTABLISHMENT

The new organization structure calls for a total of 13 full time permanent positions and no part-time positions. The new organization structure staff complement includes the following:

Classification	Number of Established Permanent Positions
City Auditor	1
Audit Manager	2
Information Systems Manager	1
Junior, Intermediate and Senior Auditors	8
Administrative Assistant/Audit Technician	1
TOTAL	13

Report of the Executive Policy Committee dated July 22nd, 1992

The Auditor positions are shown as a group of 8 Junior/Intermediate/Senior Auditors. This does not allow for automatic progression from the Junior through the Intermediate and Senior Auditor levels. It is intended to provide for flexibility in placement of Auditors so that consideration can be given to existing and ongoing work requirements. Reclassification of an existing Auditor position would be effected through the formal procedure regarding reclassifications.

In comparing the staff complement above to that which was reflected in the Strategic Plan, there is some modification to reflect the elimination of the part-time secretarial position and the need to position existing staff and their related abilities into the new organization structure. As previously discussed one position is being eliminated with the funds being utilized to hire external specialists. This will enable the Department to deal with the complexity of the audit issues that confront The City.

Cost/(Saving):

Although the current staff establishment of the Department is 17 positions, the 1992 budget provides funding for 14 positions. In a number of our operational reviews, outside specialists will be required if we are to perform a high-quality, efficient and effective review. No funding currently exists in our budget for these resources. As such the reorganization proposes the elimination of 1 position, currently vacant, with the funding for that position (approximately $45,000) being transferred to Professional Services.

As detailed in Attachment 2, based on staff maintained at the same salary steps, total yearly average savings (proposed establishment vs. current budget) would normally be $14,534. The net cost after allocating a salary to Professional Services would therefore be approximately $30,000.

However, after subtracting the cost associated with expected placement of current staff, the remainder of our approved current budget is only partially utilized by the salaries of the 2 Audit Managers. Depending on the salary level these managers are hired at, the salary budget dollars remaining could vary from $15,000 to $25,000. The net cost of the reorganization/reallocation would therefore be only $5,000 to $15,000. Because of the timing of the reorganization and because of current vacancies, our 1992 salary and other expenditures will be within budget.

For the information of Council, the positions previously described of Junior, Intermediate and Senior Auditor as well as Audit Manager and Audit Manager Information Systems have been submitted to both W.A.P.S.O. and C.U.P.E. in accordance with the decision of the Manitoba Labour Board. Although ratings for the positions have been conducted and are included in the report, the positions are still subject to negotiation with both W.A.P.S.O. and C.U.P.E.

New class specifications in keeping with the changed nature and role of the department, have been attached. (See Attachment 3).

Your Executive Policy Committee recommends:

1. That the Audit Department establishment be revised as follows:

CURRENT ESTABLISHMENT

Classification	Number of Established Permanent Positions
City Auditor	1
Deputy City Auditor	1
Chief Auditor	1
Senior Auditor (Grade III)	1
Senior Auditor (Grade II)	3
Senior Auditor (Grade I)	5
Auditor (Grade I, II or III)	4
Clerk "B"	1
TOTAL	17

Report of the Executive Policy Committee dated July 22nd, 1992

PROPOSED ESTABLISHMENT

Classification	Number of Established Permanent Positions
City Auditor	1
Audit Manager	2
Audit Manager - Information Systems	1
Senior, Intermediate, Junior Auditors	8
Clerk "B" (Administrative Support)	1
TOTAL	13

An organization chart depicting the structure is attached (See Attachment 1).

2. That the following classifications be established, and that the salary levels for the classifications be as indicated below:

Junior Auditor	A.S.L. E	($38,012 - $45,968 per annum, July 26th, 1992 W.A.P.S.O. rates)
Intermediate Auditor	A.S.L. H	($43,524 - $52,702 per annum, July 26th, 1992 W.A.P.S.O. rates)
Senior Auditor	A.S.L. J	($48,074 - $58,214 per annum, July 26th, 1992 W.A.P.S.O. rates))
Audit Manager Information Systems	A.S.L. L	($52,546 - $63,648 per annum, July 26th, 1992 W.A.P.S.O. rates)
Audit Manager	A.S.L. L	($52,546 - $63,648 per annum July 26th, 1992 W.A.P.S.O. rates)

3. That the name "Audit Department" be changed to "Management Audit Services Department" to better reflect the new mandate of the Department.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Fraser,
Seconded by Councillor Kaufmann,

BE IT RESOLVED that Recommendation 3 of the clause be deleted. (i.e. name change for Audit Department)

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Councillor Golden asked to be recorded as having voted against the clause in accordance with Section 50.7 of the Procedure By-law.

Report of the Executive Policy Committee dated July 22nd, 1992

1991/1992/1993 Collective Agreement between The City of Winnipeg and the Association of Senior Emergency Medical Service Officers. File GU-4.8

1268 - 9. On November 27th, 1990, your Executive Policy Committee approved the City's proposals for amendments to the Collective Agreement between The City of Winnipeg and ASEMSO.

On July 17th, 1991, your Executive Policy Committee designated a financial mandate for the City's Negotiating Committee.

Negotiations for revisions to the collective agreement began on January 28th, 1992. On January 29th, 1992, your Executive Policy Committee received the Union's proposals for information.

On June 24th, 1992, your Executive Policy Committee reaffirmed the financial mandate for the City's Negotiating Committee.

On June 30th, 1992, The City of Winnipeg and ASEMSO reached a tentative agreement. The monetary terms of the agreement were within the City's bargaining mandate.

On July 2nd, 1992, representatives of The City of Winnipeg and ASEMSO signed the enclosed Memorandum of Agreement.

Your Executive Policy Committee recommends that the terms outlined in the attached Memorandum of Agreement signed July 2nd, 1992 (cost summary attached) be approved and that the Proper Officers of the City be authorized to execute a revised Collective Agreement for the terms January 1st, 1991 to December 25th, 1993.

(Copy of attachments referred herein on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Diamant, Douglas, Fleisher, Gilroy, Hyman, Lazarenko, Lorenc, Mendelson, Murray, Selinger, Thomas, Timmers, Mayor Norrie and Councillor Eadie. 17

Nay: Councillors Demare, Duguid, Fraser, Golden, Mitchelson, O'Shaughnessy, Prystanski and Reese. 8

and the motion for the adoption of the clause was declared carried.

Delegation of Authority - Outside Consultants - Audit Department. Files GC-11 & ST-7

1269 - 10. On February 2nd, 1983, Council approved an amendment to By-law No. 2071/78 delegating authority on audit related matters to your Executive Policy Committee, including approving the appointment of outside consultants for the Audit Department.

As part of its new mandate to perform operation (value for money) audits, the Audit Department will be utilizing outside consultants to advise on certain projects. Often the contracts for the consultants will be in the 1 to 5 day range. The following recommendation is for the purpose of improving timeliness of the work (hiring and conducting of the work by the consultant) and efficiency (reduced administration).

Your Executive Policy Committee recommends:-

Report of the Executive Policy Committee dated July 22nd, 1992

1. That Council delegate authority for the appointment of outside consultants for the Audit Department on contracts up to $15,000.00 to the City Auditor.

2. That the City Auditor report the details of all contracts to outside consultants up to $15,000.00 on a yearly basis, to the Executive Policy Committee.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Councillor Golden asked to be recorded as having voted against the clause in accordance with Section 50.7 of the Procedure By-law.

Winnipeg Sport Facility Funding Program - Phase II. File GC-8.8

1270 - 11. Your Executive Policy Committee has considered a communication from the Chairman, Winnipeg Sport Facility Committee, dated June 12th, 1992. The communication puts forward additional recommendations for Phase II of the Winnipeg Sports Facility Funding Program and contains the following information.

"On behalf of the Winnipeg Sport Facility Committee, I would like to submit the enclosed additional recommendations for Phase II of the Winnipeg Sport Facility Funding Program.

As you are aware, funding in the amount of $4,000,000.00 which was originally allocated to projects under Phase II of the program, has been returned. For this reason, the committee accepted new applications for funding under the original program criteria.

As outlined in the Tri-Party funding agreement for Phase II of the 'Five-Year Capital Program to Construct Major Amateur Sport Facilities in the City of Winnipeg' the committee has:-

a) Reviewed and priorized facilities in Phase II.

b) Prepared a report and recommendations on those facilities, their location, and the party responsible for construction of each facility, the total capital expenditure of which does not exceed four million dollars.

c) Ensured that the program is based on the principle outlined in the Tri-Party agreement.

Please note that funding recommended for Swim Manitoba to construct an addition to Pan Am Pool is recommended for approval in principle only, as further study must be undertaken by the committee in order to determine the final cost of the project, and to ensure its viability.

It should be noted that these recommendations were adopted by a unanimous vote at a recent committee meeting."

The Committee on Protection, Parks and Culture on July 13th, 1992, concurred in the recommendations of the Winnipeg Sport Facility Committee.

Your Executive Policy Committee recommends that the attached additional recommendations for Phase II of the Winnipeg Sport Facility Funding Program as submitted by the Winnipeg Sport Facility Committee, be approved.

(Background statistical data on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 1284 for attachment.)

Report of the Executive Policy Committee dated July 22nd, 1992

Window on Winnipeg - "Changing the Picture from Bleak to Hope". File EH-2.3

1271 - 12. Your Executive Policy Committee has considered the attached report dated June, 1992, from Councillor S. Hyman entitled "Window on Winnipeg - Changing the Picture from Bleak to Hope" and a report from the Commissioner of Planning and Community Services detailing recommendations. The two reports were considered by the Committee on Planning and Community Services on July 13th, 1992. The Committee concurred in the contents of the report submitted by Councillor S. Hyman and concurred in the following recommendations.

Your Executive Policy Committee recommends:-

1. That the City negotiate an agreement with the Provincial and Federal Governments which would permit the City to become a partner in the design and implementation of training programs directed at employable people in receipt of social assistance.

   That the requested participation not entail any additional cost to the City - that the City's current expenditure for the Social Services Department's management and staff dedicated to employment and training be considered a satisfactory level of financial commitment.

2. That the Provincial and Federal Governments be encouraged to initiate a large scale renovation of the City's infrastructure and that special care be given to recruit persons from the Social Assistance program for employment initiatives.

3. That existing training institutions as well as training potential in the private sector be explored in terms of providing effective training opportunities for people on social assistance.

(Copy of attachments referred herein on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Fees and Charges Policy - Schedule Revisions. File PR-2

1272 - 13. The Fees and Charges Policy was adopted by Council on August 28th, 1982. The Fees and Charges Schedule was adopted by Council on September 15th, 1982, and became effective on October 1st, 1982.

A revised Fees and Charges Policy for all Parks and Recreation Facilities and Services (excluding golf courses and cemeteries) that increased fees and charges by an average of 20% over two years was approved on July 14th, 1990, and became effective September 1st, 1990.

Policy 7 of the current policy requires "That the fees and charges for programs and facilities be reviewed every two years."

The Fees and Charges Policy and Schedule were reviewed independently and then cross-referenced, where appropriate. In some instances, policy changes or revisions required changes in the fee schedule.

A. Fees and Charges Policy

   The Fees and Charges Policy was reviewed and revised in order to reflect expressed concerns, suggestions and requests of the general public and user organizations since the adoption of the Policy on July 14th, 1990. The recommended revisions are highlighted in Appendix "A".

Report of the Executive Policy Committee dated July 22nd, 1992.

B. Fees and Charges Schedule

The Fees and Charges Schedule was reviewed to ensure that revenues from user fees are maximized while remaining reflective of the current market value for the particular program, service or facility.

In determining the required percentage increases and relating this to a new fee structure, the 1991 actual and the 1992/1993 projected expenditures and revenues were considered. Fees for Golf Courses and Cemeteries are not included in this review as they are the subject of separate reports.

The Committee on Protection, Parks and Culture on July 13th, 1992, concurred in the following recommendations.

Your Executive Policy Committee recommends that the revised Fees and Charges Policy and Fees and Charges Schedule, as per Appendix A, be adopted to become effective September 1st, 1992.

Your Executive Policy Committee submits for favourable consideration, a draft by-law to implement the intent of the above recommendation.

(Copy of attachments referred herein on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Kaufmann,
That the clause be referred back to the Executive Policy Committee.

The motion to refer was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Duguid, Golden, Kaufmann, Lazarenko, Mendelson, Mitchelson, Murray, O'Shaughnessy and Reese. 10

Nay: Councillors Brown, Clement, Demare, Diamant, Douglas, Fleisher, Fraser, Gilroy, Hyman, Lorenc, Prystanski, Selinger, Thomas, Timmers, Mayor Norrie and Councillor Eadie. 16

and the motion to refer back the clause was declared lost.

The motion for the adoption of the clause was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Diamant, Douglas, Fleisher, Fraser, Gilroy, Hyman, Lorenc, Murray, Prystanski, Selinger, Thomas, Timmers, Mayor Norrie and Councillor Eadie. 17

Nay: Councillors Boychuk, Duguid, Golden, Kaufmann, Lazarenko, Mendelson, Mitchelson, O'Shaughnessy and Reese. 9

and the motion for the adoption of the clause was declared carried.

Winnipeg Safe City Committee.
File GF-2.7

1273 - 14. On March 4th, 1992, Council adopted Clause 7 of the Report of your Executive Policy Committee, dated March 2nd, 1992. The clause established, amongst other items, the criteria and selection process for the Winnipeg Safe City Committee. The Consultation (Implementation) Committee of your Executive Policy Committee composed of Councillors Brown, Hyman and Murray and Mrs. E. A. Frame, Director of Personnel, were instructed to proceed with the process as directed in Clause 7. The Consultation (Implementation) Committee has reported in a communication dated July 21st, 1992 and the appointments are contained in the following recommendation.

Report of the Executive Policy Committee dated July 22nd, 1992

Your Executive Policy Committee recommends that the following persons be appointed for the terms as outlined.

Community Members

One Year Term

Lena Anderson
Ken Delisle
Norma P. Dietz
Patricia C. Holbrow
Wendy Zink

Two Year Term

Florencio B. Antonio
Chris Balicki
Lucille Bruce
Sashi Chitharanjan
Michele Forest
Lezley Malchy
Cateland Penner
Rumi Singh

City Administration Members

One Year Term

Joan Anderton, Director of Public Health Nursing
Fred deJong, Transportation Supervisor, Winnipeg Transit
Laura Fowler, Youth Services Librarian
Chris Knoll, District Planner
Frank Kowalski, Board of Commissioners
Tony Zielonko, Development Engineer, District 4 Operations

Two Year Term

Ross R. Adamson, Manager of Traffic Engineering
Anita Arpin, Manager of Community Parks and Recreation
Ken Biener, Staff Sergeant, Winnipeg Police
Sharon Boyd, Program Supervisor, Social Services
Dwayne Shuttleworth, Supervisor of Staff Services, Civic Properties
Rhonda Temple, Winnipeg Transit Bus Operator
Bob Tillotson, Distribution Engineer, Winnipeg Hydro

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Plan Winnipeg Review '92.
File EP-1.1(PW 1/92) (Vol. 5)

1274 - 15. On May 5th, 1991, Council approved in principle the "Plan Winnipeg Review '92" working documents as a review process of Plan Winnipeg which was adopted by Council under By-law No. 2960/81.

On March 4th, 1992, Council adopted Clause 1 of the Report of your Executive Policy Committee, dated March 2nd, 1992. The clause contained the following instructions to your Committee; - to forward a copy of the draft by-law to the Minister of Urban Affairs for the Province of Manitoba; that your Executive Policy Committee consult with all City of Winnipeg Standing Committees, Greater Winnipeg School Divisions and Rural Municipalities within the Winnipeg region, and to hold a series of public open houses to allow the general public an opportunity to be made aware of the provisions of and recommendations contained in "Plan Winnipeg - Toward 2010".

Your Committee complied with the above noted instructions of Council and on March 25th, 1992, Council approved Clause 17 of the Report of your Executive Policy Committee, dated March 19th, 1992. The clause directed your Committee to hold public hearings and serve notice with the Minister of Urban Affairs of the public hearings for Plan Winnipeg. Council on March 25th, 1992, gave first reading to By-law No. 5915/92, being a by-law of The City of Winnipeg setting out long-term plans, policies and proposals of the City respecting land use, development, transportation and measures to improve the physical, social, economic and environmental conditions in the City.

Report of the Executive Policy Committee dated July 22nd, 1992

At a public hearing held April 21st, 1992, and at subsequent adjournments thereof, the following delegations appeared in connection therewith:-

Mr. Paul McNeil, 211 Cambridge Street, Winnipeg, R3M 3E7
Mr. Ted Laird, c/o Lindenwoods Community Association, 230 Lindenwood Drive, Winnipeg, R3P 1X7
Mr. Conrad Johnson, c/o Lindenwoods Community Association, 230 Lindenwood Drive, Winnipeg, R3P 1X7
Mr. Richard McMillan, 75 Pincarrow Road, Winnipeg, R3Y 1E6
Mr. Bruce Alexander, St. James-Assiniboia School Division No. 2, 2574 Portage Avenue, Winnipeg, R3J 0H8
Mr. K. Klassen, 58 Fulham Avenue, Winnipeg, R3N 0G2
Mr. Dave Sharpe, 312 Victoria Crescent, Winnipeg, R2M 1X9
Ms. Catherine Charette, Institute of Urban Studies, 515 Portage Avenue, Winnipeg, R3B 2E9
Councillor M. O'Shaughnessy, 42 Holiday Place, Winnipeg, R2P 1W4
Ms. Betty Hopkins and Ms. June Menzies, Urban Safety for Women and Children, Fact Finding Group, c/o R. Bublick, 412 McDermot Avenue, Winnipeg, R3A 0A9
Ms. Renate Bublick, Executive Director, Social Planning Council of Manitoba, 412 McDermot Avenue, Winnipeg, R3A 0A9
Mr. B. M. Hammond and Mr. J. Lowe, c/o 1 - 116 Grove Street, Winnipeg, R2W 3K8
Mr. K. Emberley, 220 Queen Street, Winnipeg, R3J 1K7
Mr. Nick Jones, 35 - 185 Carriage Road, Winnipeg, R2Y 0L7
Mr. D. Bruce MacLeod, 287 Broadway, Winnipeg, R3C 0R9
Councillor R. Boychuk, 114 St. Martin Boulevard, Winnipeg, R2C 0Y7
Mr. G. Siamandis and Ms. C. Singh, Heritage Winnipeg, 131 Letinsky Place, Winnipeg, R3B 1G6
Mr. Henry Schultz, 168 Lake Street, Winnipeg, R3J 3B7
Mr. Henry Schmidt, 1265 Liberty Street, Winnipeg, R3S 1A5
Mr. Ron Basarab, 201 - 140 Bannatyne Avenue, Winnipeg, R3B 3C5
Ms. E. Fleming, 200 Elm Street, Winnipeg, R3M 3P2
Mr. John Hare, 2790 Wilkes Avenue, Winnipeg, R3S 1A7
Councillor D. Demare, 5 Sandy Bay, Winnipeg, R2M 1Z1
Councillor E. Reese, 10 Nipigon Road, Winnipeg, R2J 1Y6
Dr. L. James Shapiro, 130 Greenview Road, Box 160, St. Norbert, Manitoba, R3V 1L6
Mr. David Palubeskie, 505 - 93 Lombard Avenue, Winnipeg, R3B 0T4
Mr. S. Childerhouse and Mr. P. Labossiere, Winnipeg Chamber of Commerce, 500 - 167 Lombard Avenue, Winnipeg, R3B 3E5
Ms. Linda Guse, Winnipeg Teachers Association, 202 - 2639 Portage Avenue, Winnipeg, R3J 0P7
Ms. Susan Cameron, North St. Boniface Residents Association, 330 rue Dumoulin, Winnipeg, R2H 0E8
Mr. C. Iwanchuk and Mr. J. Cianflone, c/o 200 - 952 Main Street, Winnipeg, R2W 3P4
Mr. R. August and Ms. Arlene Rosine, Exchange District BIZ, 205 - 63 Albert Street, Winnipeg, R3B 1G3
Ms. Kathy Hummelt, 158 Old Mill Road, Winnipeg, R3J 3G9
Mr. L. Smordin, 805 - 386 Broadway, Winnipeg, R3C 3R6
P. S. Verma, 108 Park Grove Drive, Winnipeg, R2J 3L8
K. N. Tandon, 47 Dayton Drive, Winnipeg, R2J 3M9
Ms. E. Warkentin, 356 Moray Street, Winnipeg, Box 4214 Ferry Road Postal Service, Winnipeg, R3J 3X7
Mr. R. Basarab, Manitoba Rowing Association, c/o 200 Main Street, Winnipeg, R3C 4M2
Councillor S. Hyman, 793 Queenston Street, Winnipeg, R3N 0X8
Ms. Shirley Forsyth, Manitoba Action Committee for the Status of Women, 644 Warsaw Street, Winnipeg, R3M 1C6
Ms. Anita Moore, Manitoba Healthy Communities Network, c/o 637 Community Row, Winnipeg, R3R 1H6
Ms. Susan Ekdahl, Consumers Association of Canada, c/o 21 - 222 Osborne Street, Winnipeg, R3L 1Z3

Report of the Executive Policy Committee dated July 22nd, 1992

Ms. Jenny Hillard, Manitoba Environmental Council, Building 3, 139 Tuxedo Avenue, Winnipeg, R3N 0H6
Mr. M. D. Nickerson, Post Office Box 122, Station L, Winnipeg, R3H 0C0
Ms. Joan Butcher, Provincial Council of Women of Manitoba, 516 Sprague Street, Winnipeg, R3G 2S1
Mr. Harold B. Taylor, 1120 Palmerston Avenue, Winnipeg, R3G 1K2
Mr. A. Ducharme, Winnipeg Housing Rehab Corporation, 510 Hargrave Street, Winnipeg, R3A 0X8
Mr. Russ Wyatt, 283 Almey Avenue, Box 32, Group 503, RR 5, Winnipeg, R2C 2Z2

In addition your Executive Policy Committee received the following submissions:-

Brief from Mr. P. Neill
Brief submitted on behalf of the St. James-Assiniboia School Division Board of Trustees
Brief submitted by Mr. Ken Klassen
Brief submitted by Mr. D. Sharpe on behalf of S. J. Estates Ltd., 700 - 175 Hargrave Street, Winnipeg, R3C 3R8 Brief submitted by the Institute of Urban Studies Brief submitted on behalf of the Urban Safety for Women and Children Fact Finding Group
Brief submitted on behalf of the Social Planning Council of Winnipeg
Brief submitted by Mr. B. M. Hammond on behalf of "Choices"
Informational exhibit submitted by Mr. D. Bruce MacLeod
Brief submitted on behalf of Heritage Winnipeg
Brief submitted by Mr. Henry Schultz
Brief submitted by Mr. Henry Schmidt
Brief submitted by Mr. R. Basarab on behalf of the Manitoba Association of Architects
Brief submitted on behalf of the Council of Women of Winnipeg
Brief submitted by Mr. John Hare
Background information submitted by Councillor D. Demare
Draft resolution submitted by Mr. David O. Palubeskie
Brief submitted on behalf of the St. Germain Community Association
Brief submitted on behalf of the Winnipeg Chamber of Commerce
Brief submitted on behalf of the Winnipeg Teachers Association
Brief submitted on behalf of the North St. Boniface Residents Association
Brief submitted by Mr. C. Iwanchuk on behalf of a group of business owners
Brief presented on behalf of the Exchange District Business Improvement Zone
Brief submitted by Ms. Kathy Hummelt
Area map submitted by Mr. Lyle Smordin
Brief submitted by Mr. P. Verma
Brief submitted by Mr. K. Tandon
Brief submitted by E. Warkentin on behalf of the St. James-Assiniboia Residents Advisory Group
Brief submitted by E. Warkentin on behalf of the St. Charles Ward Committee
Brief submitted by E. Warkentin on behalf of the Birchwood Neighbourhood Association
Brief submitted by R. Basarab on behalf of the Manitoba Rowing Association
Communication dated April 16th, 1992, from the St. Boniface-St. Vital Community Committee relative to the St. Germain area
Brief submitted by Ms. Beth Peto, 104 Glenlaw Crescent, Winnipeg, R2M 0X8
Communication addressed to the City Clerk from the Minister of Urban Affairs under date of April 15th, 1992, relative to the Plan Winnipeg Review
Brief submitted by Councillor S. Hyman
Brief submitted by Ms. S. Forsyth on behalf of the Manitoba Action Committee on the Status of Women
Brief submitted by Ms. Anita Moore on behalf of the Manitoba Healthy Communities Network
Brief submitted by Ms. Susan Ekdahl, Consumer Association of Canada (Manitoba Division), 21 - 222 Osborne Street S., Winnipeg, R3L 1Z3
Brief submitted by Ms. J. Hillard on behalf of Manitoba Environmental Council
Brief submitted by Ms. S. Butcher on behalf of the Provincial Council of Women of Manitoba
Brief submitted by Mr. Tom Struthers, 2850 Assiniboine Avenue, Winnipeg, R3J 0B1

Report of the Executive Policy Committee dated July 22nd, 1992

Communication from B. A. Jonah, Manitoba Urban Projects, Canadian National Railways, Prairie Region, 238 - 123 Main Street, Winnipeg, R3C 2P8
Communication from B. M. Scott, Secretary-Treasurer, Winnipeg School Division No. 1, 1577 Wall Street E., Winnipeg, R3E 2S5
Communication received from Joan Barker, Chairperson, St. Boniface School Division No. 4, 50 Monterey Road, Winnipeg, R2J 1X1
Communication from Mr. D. Penner, 675 St. Anne's Road, Winnipeg, R2M 3G6

Your Executive Policy Committee concluded the public hearing on By-law No. 5915/92 on April 27th, 1992. Section 580(1) of The City of Winnipeg Act reads as follows:-

Submission to minister for approval
580(1) As soon as practicable after a proposed Plan Winnipeg by-law is approved on second reading under subsection 579(4), council shall submit to the minister

(a) five certified copies of the proposed by-law;

(b) a copy of the report and recommendation of executive policy committee respecting the proposed by-law;

(c) such other information and material as the minister may request;

and council shall not pass the proposed by-law until the minister approves it in writing.

Section 580(2) of The City of Winnipeg Act reads as follows:-
Council to give notice of second reading
580(2) Immediately after complying with subsection (1), council shall cause a written notice to be served personally or by mail on any person who made a representation at a public hearing referred to in subsection 579(2), stating that

(a) council has given second reading to the proposed by-law;

(b) a copy of the proposed by-law has been forwarded to the minister for approval; and

(c) a person who made representations at the public hearing may file an objection with stated reasons with the minister on or before a date specified in the notice, which shall be not less than 14 days after the day on which the notice is served.

Section 580(3) of The City of Winnipeg Act reads as follows:-

Deemed notice by mail
580(3) A notice served by mail under subsection (2) shall be sent to the address of the person to be served, as recorded at the public hearing, and is deemed to be served on the person on the day that Canada Post confirms is the day on which the notice is delivered to the address to which it is mailed.

After considering all aspects of this proposed by-law and after holding the public meeting and considering the representations and evidence, your Executive Policy Committee recommends:-

1. That By-law No. 5915/92 be amended in accordance with the list of amendments set forth in Appendix "A" attached hereto.

2. That a copy of the By-law, as amended, be forwarded to the Minister for Urban Affairs for approval.

(Copy of attachments referred to herein on file in the Office of the City Clerk)

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Report of the Executive Policy Committee dated July 22nd, 1992

Moved by Councillor Timmers,
Seconded by Councillor Reese,
That the clause be amended by adding a third recommendation reading as follows:-

3. That Council implement the intent of policy statement "7G-01 Establish Plan Winnipeg Review Committee", which states "The City shall establish and maintain a committee of Council to implement, monitor, evaluate and amend its development plan", by establishing such a Review Committee within 90 days of provincial government approval of By-law No. 5915/92 amendment.

Moved by Councillor Kaufmann,
Seconded by Councillor Diamant,
That the clause and all amendments thereto be laid over to a special meeting of Council to be held on September 17th, 1992 at 1:00 p.m.

The motion to lay over the clause and all amendments was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Fleisher, Fraser, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young and Eadie. 21

Nay: Councillors Douglas, Duguid, Gilroy, Mitchelson, O'Shaughnessy and Mayor Norrie. 6

and the motion to lay over was declared carried.

Review of the Mayor's Pension Plan by
Alfred M. Monnin. File GC-2

1275 - 16. On June 17th, 1992, Council referred the issue of the Mayor's pension plan to retired Chief Justice Alfred M. Monnin for review and recommendation.

Justice Monnin has reviewed the Mayor's pension plan, pursuant to the request of Council, and his report is self-explanatory and attached hereto and identified as Appendix "A".

Your Executive Policy Committee submits for favourable consideration the report and recommendations as detailed in the attached Appendix "A" from retired Chief Justice Alfred M. Monnin.

Your Executive Policy Committee recommends that the Proper Officers of the City be authorized to do all things necessary to implement the above recommendation.

(Copy of Appendix "A" on file in the Office of the City Clerk)

Moved by Councillor Brown,
Adoption of the clause.

Moved by Councillor Kaufmann,
That the question be now put.

Carried.

The motion for the adoption of the clause was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea:Councillors Brown, Clement, Demare, Diamant, Fleisher, Fraser, Gilroy, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Murray, Selinger, Thomas, Young and Eadie. 17

Report of the Executive Policy Committee dated July22nd, 1992

Nay:Councillors Boychuk, Golden, Mitchelson, Prystanski, Reese and Timmers. 6

and the motion for the adoption of the clause was declared carried.

Salary Increases for Senior Management.
File GU-1.4.1

1276 - 17. Council, on May 27th, 1992, approved the terms and conditions contained in a Letter of Understanding between the Winnipeg Association of Public Service Officers and The City of Winnipeg. By policy, the same benefits are extended to WAPSO-exempt employees.

Council, however, did not extend the same benefits to senior management employees who are not on contract.

On February 26th, 1986, Council adopted Clause 4 of the Report of your Executive Policy Committee, dated February 19th, 1986, regarding employment contracts. In so doing, Council delegated to your Executive Policy Committee the authority to negotiate and finalize the terms of contracts for those positions requiring Council approval.

On October 3rd, 1990, your Executive Policy Committee approved a "standard form of contract for managerial employees" and instructed that same be used for all contracts, effective September 17th, 1990.

The standard contract provides, amongst other things, that the management employees will be entitled to an annual salary adjustment in accordance with the City's policy of providing annual adjustments to its senior management employees at the same level as approved for middle management and professional employees (W.A.P.S.O.).

At the present time, there are 63 senior management employees, assigned to 28 departments. Thirteen departments have only one senior management employee, five departments have four or more and the maximum in any one department is eight.

The current situation creates an inequity between contract and non-contract senior employees. It results in a serious compression problem between senior management and W.A.P.S.O.-level employees and directly impacts upon the recruitment process.

At the present time, 19 senior management employees fall under the "standard contract for managerial employees" as approved by your Executive Policy Committee on October 3rd, 1990. These positions are entitled to exactly the same benefits just granted to the Winnipeg Association of Public Service Officers. Another 44 senior management employees are not eligible.

Market research provided to Council earlier places civic salaries for senior management at 82 to 90% of market. This, in combination with the uncertainties of wage increases to be provided to senior management in 1992 and beyond, will make it increasingly difficult to recruit qualified external candidates. At the same time, the withholding of a salary increase for senior management will create internal inequities which will make it difficult to recruit qualified internal candidates.

Internal Relativities

In 1985 and 1986, with the adoption of the job evaluation approach to determine salary rankings for both W.A.P.S.O./W.A.P.S.O.-exempt and senior management employees, The City of Winnipeg adopted a policy of internal relativity. This policy dictates that employees with greater responsibilities will be paid more than employees with lesser responsibilities, and that employees with comparable responsibilities will be paid comparable salaries. The application of different wage increases to these two groups will alter these relativities. In the current situation, both salary inversions and other inequities will arise.

Report of the Executive Policy Committee dated July 22nd, 1992

Salary Inversions

A salary inversion arises when an individual earns less than an employee in a junior rank. Two types of inversion will arise in the current situation:

1. In terms of overall ranking within departments:-

    a) Currently, four departments have senior management employees earning less than W.A.P.S.O./W.A.P.S.O.-exempt (or equivalent) employees.

    b) After the application of the 1992 wage increases to W.A.P.S.O./W.A.P.S.O.-exempt, this number will increase to nine departments.

    c) After the application of the 1993 wage increases to W.A.P.S.O./W.A.P.S.O.-exempt (assuming 2.5% inflation), this number will increase to 11 departments.

2. In terms of specific supervisor/subordinate relationships:-

    a) Currently, three senior managers earn less than one of their subordinates.

    b) After the application of the 1992 wage increases to W.A.P.S.O./W.A.P.S.O.-exempt, this number will increase to six.

    c) After the application of 1993 wage increases to W.A.P.S.O./W.A.P.S.O.-exempt, this number will increase to seven.

In some cases, the salary inversion arises not from a relationship to a W.A.P.S.O. or W.A.P.S.O.-exempt subordinate, but to a member of another association. This arises in the uniform departments, where three of the four deputy chiefs earn less than the highest ranking subordinate reporting to them.

Other Salary Inequities

Other inequities arise when two employees holding comparable positions in a department are treated differently. These can arise for two reasons:-

1. Where peer positions are categorized differently, one being W.A.P.S.O./W.A.P.S.O.-exempt and one being senior management:-

    a) Currently, all positions in both groups are paid according to the same salary schedule.

    b) After application of the 1992 wage increases, five senior management employees will be paid according to a salary schedule which is lower than that of their peers in the same department.

2. Where senior management employees are treated differently (even in the same department - i.e. two deputies) because some automatically receive the increase in accordance with the provisions of their employment contract, while other senior management employees do not.

In view of the fact that Council, through contracts entered into with certain employees, is obligated to grant to those employees the same salary increases and benefits granted to the Winnipeg Association of Public Service Officers and also the fact that the City's ability to attract qualified external candidates to positions in the senior management group, and to retain existing staff, is affected by the competitiveness of City salaries and maintenance of equity within the organization, it is recommended that all senior management employees be granted the same salary increases and benefits granted to W.A.P.S.O.

Your Executive Policy Committee recommends that in view of the fact that approximately one-third of senior management employees will automatically get the same terms and benefits of the collective agreement with the Winnipeg Association of Public Service Officers, recently approved by Council, the same terms and conditions be granted to the balance of the senior management employees.

Report of the Executive Policy Committee dated July 22nd, 1992

Your Committee further recommends that all senior management employees be entitled to an annual salary adjustment in accordance with the City's policy of providing annual adjustments at the same level approved for middle management and professional employees (W.A.P.S.O.).

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Murray,
Seconded by Councillor Diamant,

WHEREAS senior management salary levels should not be automatically set by the Collective Agreement they negotiate with subordinate management and professional employee groups;

AND WHEREAS steps need to be taken to deal with senior management salaries separately;

THEREFORE BE IT RESOLVED that salary increases for W.A.P.S.O. equivalent and similar positions match those of W.A.P.S.O. member employees for the duration of the current Collective Agreement;

BE IT FURTHER RESOLVED that W.A.P.S.O. salary increases apply to the 63 senior management positions to the end of the current fiscal year only;

AND BE IT FURTHER RESOLVED that Executive Policy Committee strike a working group to develop a separate mechanism and process for establishing senior management compensation and salary raises for Executive Policy Committee's consideration and approval for negotiation of existing and further contracts.

Moved by Councillor Lorenc,
That the amendment proposed by Councillors Murray and Diamant be referred to Executive Policy Committee.

The motion to refer was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Gilroy, Hyman, Lazarenko, Lorenc, Selinger, Young, Mayor Norrie and Councillor Eadie. 13
Nay: Councillors Boychuk, Diamant, Duguid, Golden, Kaufmann, Mendelson, Mitchelson, Murray, Reese, Thomas and Timmers. 11

and the motion to refer the amendment was declared carried.

The Speaker called the Deputy Speaker, Councillor Demare, to the Chair and left the Chamber.

Moved by Councillor Thomas,
That the clause be referred back to the Executive Policy Committee.

The Speaker here returned to the Chamber and resumed the Chair.

The motion to refer was put.

Councillor Golden called for the yeas and nays, which were as follows:-

Yea: Councillors Mendelson, Reese and Thomas. 3

Report of the Executive Policy Committee dated July 22nd, 1992

Nay: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Lazarenko, Lorenc, Mitchelson, Murray, O'Shaughnessy, Prystanski, Selinger, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 24

and the motion that the clause be referred back was declared lost.

Moved by Councillor Gilroy,
That the question be now put.

Carried.

The motion for the adoption of the clause was put.

Councillor Lorenc called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Diamant, Douglas, Fleisher, Gilroy, Lorenc, Murray, Selinger, Timmers, Mayor Norrie and Councillor Eadie. 12

Nay: Councillors Boychuk, Demare, Duguid, Fraser, Golden, Hyman, Kaufmann, Lazarenko, Mendelson, Mitchelson, O'Shaughnessy, Prystanski, Reese, Thomas, Young and Yuen. 16

and the motion for the adoption of the clause was declared lost.

James Richardson and Sons
Limited - Proposed Subdivision - 5209
Roblin Boulevard. File DASZ 8/91

1277 - 18. On March 25th, 1992, Council adopted a report of the Committee on Planning and Community Services, dated February 17th, 1992, as amended by your Executive Policy Committee, pertaining to the subdivision and rezoning of the subject property under DASZ 8/91.

On July 8th, 1992, Council approved a motion that the second reading of By-law No. 5992/92 be laid over until the Council meeting of July 29th, 1992; and that the Land Surveys and Real Estate Department be instructed to immediately enter into discussion with the developers of the subdivision with a view to acquiring either all or part of the river bottom forest land within the subdivision, and to report to Executive Policy Committee no later than Wednesday, July 22nd, 1992. On July 10th, 1992, the Board of Commissioners requested the Land Surveys and Real Estate Department to undertake the negotiations with the property owner in consultation with the Acting General Manager of the Parks and Recreation Department as to need, and to submit a report to the Commissioner of Finance and Administration no later than July 20th, 1992.

The Land Surveys and Real Estate Department subsequently contacted the owner's agent in accordance with Council's instructions at which time options were discussed.

The Land Surveys and Real Estate Department has estimated value based on a 29.74 acre parcel of unsubdivided land as if available on the market while the owner has approached the quantification of price based on the difference in anticipated net revenue to him as if approval had been granted to a subdivision.

The owner's agent has advised that whatever option is ultimately adopted, it is of paramount importance to the owner that the identification and transfer to the City of part of the river bottom forest lands be accomplished in such a fashion so as not to jeopardize the subdivision review and approval process accomplished to date. Concern was expressed that any change to the existing subdivision plan would require resubmission of a new plan which would carry them into next year's construction period resulting in lost opportunity and additional cost to his client.

Report of the Executive Policy Committee dated July 22nd, 1992

The agent has requested that a potential sale to the City be structured in such a fashion as to allow Council to deal with the required second and third readings of the By-law at its meeting to be held on July 29th, 1992, which would therefore enable the owner to implement his proposed subdivision immediately thereafter.

Your Executive Policy Committee has deliberated in depth and submits the following proposed terms and conditions for the partial acquisition of James Richardson and Sons Limited property located at 5209 Roblin Boulevard, namely, the City of Winnipeg and James Richardson and Sons Limited shall enter into an agreement providing the following:-

1. The City shall give second and third and final reading of the by-law to subdivide and rezone the above-referenced property. The subdivision has already received approval in principle on March 25th, 1992, and the By-law was given first reading on July 8th, 1992.

2. Immediately subsequent to the registration of the Plan of Subdivision, James Richardson and Sons Limited shall give to the City, lots 22 to 30 inclusive, in Block I, of the Plan of Subdivision having a total fair market value of $955,289.00, or an independent appraisal value, whichever is the lesser, and the City shall issue James Richardson and Sons Limited an official receipt for income tax purposes for $955,289.00, or an independent appraised value, whichever is the lesser.

3. a) James Richardson and Sons Limited shall grant the City or nominee an option to purchase lots 18 to 21 inclusive and lots 31 and 32 all in Block I of the Plan, at any time on or before May 1st, 1993, at a total purchase price of $539,224.00, or an independent appraised value, whichever is the lesser, to be paid in exchange for a transfer of the said lots.

   b) The above-referenced option is not to be exercised until confirmation is received from the City Forester or an independent forestry expert, that the land in question is adequate and viable in size to preserve as a river bottom forest.

4. James Richardson and Sons Limited shall not be responsible for the provision of services to said lots 22 to 30 and lots 31 and 32 inclusive.

5. James Richardson and Sons Limited shall be responsible for the cost of any and all survey requirements, plan preparation and registration costs to effect the registration of the proposed subdivision.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Mayor Norrie,
Seconded by Councillor Brown,
That the clause be amended by adding a new recommendation 6. to read as follows:-

"6. That an independent, mutually acceptable accredited appraiser will be hired on an equal shared cost basis, by James Richardson & Sons Limited and The City of Winnipeg, with both parties having equal input into the appraisal criteria, and the appraiser's opinion of the value of the lots referred to in the proposal shall be used for the purposes of establishing the lesser value pursuant to paragraphs 2. and 3. a). In the event that a mutual agreement cannot be reached on the appraisal criteria both parties will resubmit their criteria to the independent appraiser for adjudication.

The amendment was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Report of the Executive Policy Committee dated July 22nd, 1992

Yea: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Gilroy, Kaufmann, Lorenc, Mitchelson, O'Shaughnessy, Prystanski, Young, Mayor Norrie and Councillor Eadie. 15

Nay: Councillors Boychuk, Diamant, Duguid, Golden, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Yuen. 13

and the amendment was declared carried.

The hour of midnight having arrived, Council continued in session.

Thursday, July 30th, 1992

The motion for the adoption of the clause, as amended, was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Gilroy, Kaufmann, Lorenc, Mitchelson, O'Shaughnessy, Prystanski, Young, Mayor Norrie and Councillor Eadie. 15

Nay: Councillors Boychuk, Diamant, Duguid, Golden, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Yuen. 13

and the motion for the adoption of the clause was declared carried.

Employment Contract between The City of Winnipeg and Ronald James Linton - General Manager of Hydro.
File GP-1.6 (Vol. 4)

1278 - 19. On April 13th, 1988, Council appointed Mr. Ronald James Linton as General Manager of Hydro, on a five-year contract basis. The contract between the City and Mr. Linton expires on February 14th, 1993 and requires that a 180-day notice be given Mr. Linton if the City wishes to continue his employment. Deadline for this notice is August 18th, 1992.

The notice to Mr. Linton requires Council approval and this approval should be given at the Council meeting of July 29th, 1992, in order to meet the deadline.

Your Executive Policy Committee recommends:-

1. That the employment of Mr. Ronald James Linton, General Manager of Hydro, be continued, on a contract basis, for the next five years, and any extension thereafter be on a year-to-year basis.

2. That the Proper Officers of the City be authorized to execute the standard form of contract between The City of Winnipeg and Mr. Ronald James Linton.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Appointment to the Position of Deputy City Clerk. File GP-1.3

1279 - 20. The position of Deputy City Clerk became vacant on June 16th, 1992, upon the retirement of the previous incumbent, Mr. D. W. King. In May of 1992, the position was bulletined internally and advertised locally.

Report of the Executive Policy Committee dated July 22nd, 1992

Five internal and forty-one external applications were received for the Deputy City Clerk position. The applications were short-listed by the City Clerk and an Employment Officer of the Personnel Department.

On June 23rd and 29th, 1992, six applicants were interviewed jointly by the City Clerk, the Manager of Employment and an Employment Officer. It was the consensus of the interview panel to recommend Mr. Richard Kachur for the vacant Deputy City Clerk position.

Your Executive Policy Committee recommends that Mr. Richard Kachur, currently a Planning Analyst with Manitoba Housing of the Provincial Government, be appointed to the position of Deputy City Clerk effective August 17th, 1992 at Management Salary Level VI, Step 1, $2,106.00 bi-weekly, $54,756.00 per annum subject to the standard employment contract.

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Lorenc, Mendelson, Murray, O'Shaughnessy, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 22

Nay: Councillors Clement, Demare, Kaufmann, Lazarenko, Mitchelson and Prystanski. 6

and the motion for the adoption of the clause was declared carried.

In accordance with Section 50.4 of the Procedure By-law with the permission of Council, Councillor Golden was permitted to change his vote, the results being as follows:-

Yea: Councillors Boychuk, Brown, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Hyman, Lorenc, Mendelson, Murray, O'Shaughnessy, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 21

Nay: Councillors Clement, Demare, Golden, Kaufmann, Lazarenko, Mitchelson and Prystanski. 7

Proposed Merger between American Airlines and P.W.A. Inc., Owners of Canadian Airlines International.
File GG-1

1280 - 21. Your Executive Policy Committee has discussed a matter pertaining to a proposed merger between American Airlines and P.W.A. Inc., owners of Canadian Airlines International, which matter is the subject of a review by the National Transportation Agency.

Your Executive Policy Committee recommends that the National Transportation Agency (N.T.A.) be advised of a possibility that The City of Winnipeg may wish to intervene in the event that a public hearing process is contemplated relative to the proposed merger between the American Airlines and P.W.A. Inc.

Moved by Mayor Norrie,
That the clause be referred back to the Executive Policy Committee.

Carried.

Report of the Executive Policy Committee dated July 22nd, 1992

Continuous Improvement Plan Status
Report - Staff Training - Efficiency
Management Strategy - Deming
Management Method. File FE(1992)

1281 - 22. Council, on March 4th, 1992, referred the following motion to your Executive Policy Committee:

"Whereas the Board of Commissioners is asking for $150,000.00 in the current budget for staff training;

And Whereas this is for quality customer service, in order to change the traditional style of management to the Deming Management Method which has been so successful in Japan and is now being introduced in Canada's private business sector;

And Whereas the Deming Team approach to management recommends in times of high unemployment 'cut costs' means turn people out ... but in Japan when any business turns down, management takes the cut. Management takes it and the top people - four and a half times only from the lowest paid to the highest paid - they take the cut. Second step, they take another cut.....(page 27 - The Deming Management Method by Mary Walton);

And Whereas the City's business is to provide quality customer services and to stay in the business of providing good quality services to the taxpayers at reasonable costs;

Therefore Be It Resolved that the Board of Commissioners start immediately to implement the Deming Team approach of management by working as a team with all the members of Council starting with sharing with all the Councillors why the $150,000.00 is needed for staff training."

On March 11th, 1992, your Executive Policy Committee considered the above motion and referred the matter to the Board of Commissioners.

On March 23rd, 1992, Council referred to your Executive Policy Committee the following motion:-

"Whereas The City of Winnipeg has instituted a 'Vacancy Management Strategy' with substantial success at cutting budget costs;

And Whereas the citizens of Winnipeg are demanding lower taxes, but generally are opposed to cuts in basic services;

And Whereas many City Councillors have expressed the belief that 6 Districts and 1 Regional Parks Department should be reduced in number; 6 Works Districts should be reduced in number; duplication between The City of Winnipeg and the Province of Manitoba in the area of Health Service in Winnipeg exists; and other duplications exist in other departments;

And Whereas Commissioner Frost has requested delegation of additional authority to himself to transfer employees as he deems proper to improve efficiency;

Now Therefore Be It Resolved that City Council adopt an 'Efficiency Management Strategy' with a goal to improve the efficiency of delivery of services, and instructions to Commissioner to bring forward for the consideration of Council, within 60 days, an interim strategy to reduce the operating costs of The City of Winnipeg."

On April 1st, 1992, your Executive Policy Committee considered the above motion and referred the matter to the Board of Commissioners.

In August of 1990, Council approved a general management philosophy which is based on the concept of "constant improvement".

The specific resolution is worded as follows:-

"That the City Administration be given general direction to pursue constant improvement in quality and productivity by placing continuing emphasis in four areas:

Report of the Executive Policy Committee dated July 22nd, 1992

- Long-Term Financial Stability
  because the City's ratepayers expect sound management with predictable impact

- Quality Client Service
  because people inside and outside the organization should be given what they have a right to expect

- Commitment to Staff
  because the productivity of the City's municipal government is a direct reflection of the strength of its employees

- Positive Attitudes and Open Communication
  because even where there is need to balance conflicting perspectives, all people should be treated fairly and with respect"

Adopted by Council
August 1st, 1990

This general directive is again captured in the Corporate Mission as contained in the draft Plan Winnipeg document:

Corporate Mission

To pursue constant improvement in the
quality of service provided by the City's residents and business interests

Your Executive Policy Committee has been advised by the Chief Commissioner that in our organization, we have tended to use the words "constant improvement" although the phrases "total quality management" or the "Deming Approach" are sometimes viewed as synonymous. The fact is that there is no one fixed formula which can simply be imposed on any organization. The Board of Commissioners is, therefore, proceeding gradually in a planned effort to build a stronger understanding and experience base for the future. Organizations which have proceeded hastily and without sufficient knowledge or commitment have often failed to create a truly productive working environment over the longer term. From our perspective, then, the "Continuous Improvement Plan", a copy of which has been circulated to all members of Council, is an efficiency management strategy.

With reference to the allocation of budget funds ($150,000.00) for the year 1992, the Plan incorporates twenty projects which are at various stages of progress. A list from the Plan is attached.

Your Executive Policy Committee recommends that no action be taken on the motions referred by Council and that same be filed.

(Copy of attachments referred herein on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Civic Response to Winnipeg's Economic,
Social and Demographic Problems in the
1990's - Dutch Elm Disease Program.
Files EH & PB-2

1282 - 23. On March 10th, 1992, the Committee on Works and Operations referred to The Board of Commissioners a request for a report to the Executive Policy Committee on the following matters:-

1. Report entitled "Civic Response to Winnipeg's Economic, Social and Demographic Problems in the 1990's.

Report of the Executive Policy Committee dated July 22nd, 1992

2. Draft motion proposing the establishment of an economic development plan.

A review of the above-referenced report was undertaken by The Board of Commissioners keeping in mind the present financial constraints the City finds itself in. The Board is of the opinion that only the Dutch Elm Disease Program should be proceeded with and that three other programs listed be reviewed and if merits warrant, that same be considered for implementation in 1993.

Attached as information is a copy of the original report entitled "Civic Response to Winnipeg's Economic, Social and Demographic Problems in the 1990's (Appendix "B").

Also for Council's information, are business cases (timeframe for the programs, expected returns to the City, expected cost and budget for the programs), for the four programs (Appendix "A").

Following considerable deliberation, it was the decision of your Executive Policy Committee:-

1. That expansion of the Dutch Elm Disease Program, as discussed in the report entitled "Civic Response to Winnipeg's Economic, Social and Demographic Problems in the 1990's", be proceeded with.

2. That the merits of the following three programs be reviewed and be considered for implementation in 1993 by the Executive Policy Committee:-

    - Apprenticeship program
    - Expansion of the Community Service Worker and Community Home Services Project from the current 55 participant man years to 110 man years, for the duration of the recession.
    - Development of several large scale work activity projects subject to equal partnership by the Provincial and Federal Governments on the operation and administration of the projects.

Further to the above, your Executive Policy Committee approved a proviso as it relates to recommendation 1. above to the effect that the program be proceeded with subject to the Province of Manitoba rebating every dollar the City saves the Provincial Government on welfare costs.

In the above connection, further documentation is attached providing additional information regarding an expanded Dutch Elm Disease Sanitation Program employing a 32 participant scenario as well as a 64 participant scenario, including estimated financial savings and costs. (Appendix "C")

In the interim, participation discussions have ensued between The City of Winnipeg, the Provincial Government and the Federal Government to which the following information is submitted.

The Manitoba Government will contribute $308,000.00 as its share of a Tripartite Dutch Elm Disease Sanitation Program to employ approximately 64 municipal assistance recipients who will be employed by The City of Winnipeg for 20 weeks to remove trees affected by Dutch Elm Disease. This announcement was made by the Honourable Harold Gilleshammer, Minister of Family Services, on July 23rd, 1992.

Further to the above, on Tuesday, July 21st, 1992, Mrs. Dorothy Dobie, M.P. (Winnipeg South), announced on behalf of the Employment and Immigration Minister, Bernard Valcourt, that the Federal Government is providing funding of $374,097.00 for the City of Winnipeg Dutch Elm Disease Control Project to employ 32 municipal social assistance recipients.

Your Executive Policy Committee recommends that the 20 week project be undertaken employing approximately 64 municipal social assistance recipients and that the Proper Officers of the City be authorized to do all things necessary to effect the intent of the recommendation.

(Financial particulars and adjusted net cost to the City of Winnipeg will be made available no later than the meeting of Council scheduled for July 29th, 1992.)

Report of the Executive Policy Committee dated July22nd, 1992

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Mayor Norrie,
Seconded by Councillor Brown,
That the clause be amended by deleting the recommendation contained in the second last paragraph in its entirety and substituting the following recommendations therefor:-

1. That the necessary financial approval be given to the implementation of a Dutch Elm Disease Control project based upon a 64 person participation level. The City's initial contribution to the project would be $496,471 (Appendix "A") of which $205,363.00 would be saved in financial assistance, resulting in a net cost to the City of $291,108.00.

2. That the funds required in the amount of $291,108.00 be an additional appropriation to the 1992 Current Budget.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the above recommendations.

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

(Copy of Appendix "A" referred to is on file in the Office of the City Clerk.)

On motion, Council recessed at 12:35 a.m.

Council met pursuant to recess at 12:50 a.m.

1283 - Attachment referred to in Clause 2 of the Report of the Executive Policy Committee, dated July 22nd, 1992

(SEE PAGES 1867 -1888 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

1284 - Attachment referred to in Clause 11 of the Report of the Executive Policy Committee, dated July 22nd, 1992.

(SEE PAGE 1889 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

CONSIDERATION OF REPORT OF THE

EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the rule was suspended and Report "A" of the Executive Policy Committee, dated July 29th, 1992, was considered clause by clause.

West Committee Room,
Council Building, Winnipeg,
July 29th, 1992.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report "A" and recommends:-

Council Members Pension Plan.
File GC-2

1285 - 1. On June 17th, 1992, Council adopted the recommendations contained in Clause 6 of the Report of your Executive Policy Committee, dated June 17th, 1992, as follows:-

"A. Whereas The Board of Commissioners by report dated June 4th, 1992, in respect to the Council Members Pension Plan, made certain recommendations:-

Now Therefore Be It Resolved that:

1. That part of By-law No. 5850/92 passed by Council on February 12th, 1992, dealing with the Council Members Pensions, that is, Section 7 be rescinded;

2. Part I of Schedule "A" (Pension Plan) of the Council Members Pension Plan By-law No. 3553/83 be terminated effective November 2nd, 1992, and that no new members be accepted in the Plan after November 2nd, 1992, and that the current members of the Plan as at the date of the passing of this motion, retain all the rights provided under Section 3 (Entitlement to Pension) or Section 9 (Deferred Pension) and where a current member falls within the provisions of Section 12 (Refunds), that member at his or her option shall be entitled to a deferred pension under Section 9.

B. Whereas under Part I of Schedule "A" of By-law No. 3553/83, the Mayor is entitled to a pension as provided therein;

And Whereas following a review of an independent Citizens Committee dated November 14th, 1991, Council passed By-law No. 5850/92, Section 7 of which provided an increased pension for the Mayor among others;

And Whereas Section 7 of By-law No. 5850/92 has been rescinded by Council;

Now Therefore Be It Resolved that Council refer the matter of Mayor Norrie's pension to Retired Chief Justice Alfred Monnin for recommendation to Council, with a recommendation that this pension reflect prevailing community standards.

C. That The City of Winnipeg vigorously pursue with the Province of Manitoba, the establishment of a Compensation Commission for all elected officials in the Province of Manitoba and, that there be provision for public hearings and that appropriate legislative changes be brought in to give effect thereto."

The Board's report, dated June 4th, 1992, distributed to all Members of Council, identified some of the most feasible alternatives for a Council Members Pension Plan highlighting some of the advantages and disadvantages. Appendix 4 of that report set out the following plan types and discussed each:

Report "A" of the Executive Policy Committee dated July 29th, 1992

Civic Employees - Defined Benefit Plan, Money Purchase Plan, Councillor Only Defined Benefit Plan. Also, Appendix 5 compared the benefit and costs associated with a Money Purchase Plan, the Current Councillor Plan and a typical Defined Benefit Plan for two different scenarios, namely a Councillor elected at age 35 serving for 9 years and a Councillor elected at age 47 serving for 9 years.

The intent of Appendices 4 and 5 of the June 4th, 1992, report was to identify for Council realistic options with respect to the Council Members Pension Plan. If a plan is to be put in place, there are still essentially two options to choose from. That being a money purchase plan and a defined benefit plan. Specific criteria and guidelines will be required and, in addition, an actuary should be engaged if plan design is to go beyond the conceptual stage. Whatever plan is ultimately selected, it is suggested that the plan comply with the requirement of The Manitoba Pension Benefits Act. In that way, the individual rights of plan members are protected and, at the same time, prevailing community standards are recognized in that all pension plans in Manitoba that are registered must comply with the terms and conditions in The Pension Benefits Act.

Defined Benefit Plan Guidelines

Contributions - 6 1/2 to CPP 7% after

Death in Service - 50% to surviving spouse of pension calculated to date of death

Death after Retirement - 2% reduction in basic pension which provides 66 2/3 benefit to spouse.

Pension Benefit - 2% of best 5-year average earnings for each year of credited service, reduced at age 65 by 0.6% of best 5-year CPP earnings for each year of credited service after January 1st, 1966

Disability - No disability provision

Partial cost of living adjustment

Mandatory participation

Appendix 3 of the June 4th, 1992 report contained a summary of the plan provisions of the Civic Employees Pension Plan which would be used as the general guideline to a new defined benefit plan for Council Members.

Money Purchase Plan

There are many options available respecting Money Purchase Plans. For this reason, it is difficult to put forward specific guidelines for a Money Purchase Plan. Attached is a copy of the City of Regina's Elected Officials Money Purchase Pension Plan. This plan is a fully funded money purchase pension plan for elected officials which provides benefits based on their contributions as well as a matching contribution from the City of Regina. This type of money purchase plan could be utilized as a model for a City of Winnipeg Council Members plan.

Your Executive Policy Committee recommends the following:-

1. That the administration be requested to prepare the necessary by-law to implement a Council members pension plan consistent with the Civic Employees Pension plan for consideration at the first Council meeting in September.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the above.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Mitchelson,
That the clause be referred back to the Executive Policy Committee.

The motion to refer was put.

Report "A" of the Executive Policy Committee dated July 29th, 1992

Councillor Clement called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Demare, Diamant, Golden, Mitchelson, Murray, Thomas, Timmers and Yuen. 9

Nay: Councillors Brown, Clement, Douglas, Duguid, Fleisher, Fraser, Gilroy, Kaufmann, Lazarenko, Lorenc, O'Shaughnessy, Selinger, Young, Mayor Norrie and Councillor Eadie. 15

and the motion to refer was declared lost.

Moved by Councillor Lorenc,
That the question be now put.

Carried.

The motion for the adoption of the clause was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Douglas, Fleisher, Fraser, Gilroy, Kaufmann, Lorenc, Young, Mayor Norrie and Councillor Eadie. 11

Nay: Councillors Boychuk, Demare, Diamant, Duguid, Golden, Hyman, Lazarenko, Mitchelson, Murray, O'Shaughnessy, Prystanski, Selinger, Thomas, Timmers and Yuen. 15

and the motion for the adoption of the clause was declared lost.

Rural Municipality of
Headingley - Disposition of Assets and
Liabilities.
File GG-2.

1286 - 2. The 3rd Session of the 35th Legislature of the Province of Manitoba passed into law Bill 45. This Bill amends The Municipal Act by adding Division III.1, a copy of which is hereto attached. Section 38.1(1) of this new division provides for the making of regulations with respect to the alteration of the boundaries of The City of Winnipeg and the continuation of City-supplied services to any new jurisdictions thus created. Sections 38.6(1) and 38.6(2) of Division III.1 provide for the settlement of assets and liabilities between The City of Winnipeg and any jurisdiction created in accordance with the above referenced Section 38.1(1).

At its meeting held on March 12th, 1992, The Board of Commissioners considered a memorandum from the City Solicitor regarding the settlement of assets and liabilities between The City of Winnipeg and the new Rural Municipality of Headingley. The Board referred the matter to the Commissioner of Finance to establish an administrative task force to deal with the matter. In memorandum dated March 17th, 1992 the Commissioner of Finance asked that the concerned departments appoint representatives to the task force and requested Mr. R. K. Dowdall, Acting City Treasurer, to act as Chairman.

At its meeting held on April 23rd, 1992, The Board of Commissioners considered a report from the Acting City Treasurer regarding the impact of the Headingley secession. The Board augmented the Task Force established earlier to deal with the settlement of assets and liabilities so that it would be representative of departments concerned with transition issues in general.

In accordance with the provisions of the newly amended Municipal Act the provincial government has directed that the Municipal Board of Manitoba hear arguments and make recommendations to Cabinet with respect to a key transition issue, the disposition of assets and liabilities of The City of Winnipeg and the R.M. of Headingley. The City of Winnipeg must now adopt a position which can be presented to the Municipal Board.

Report "A" of the Executive Policy Committee dated July 29th, 1992

The disposition of assets and liabilities is one of a number of issues presently being considered by the Administrative Task Force on Headingley. While alternative means of arriving at a fair and equitable sharing of assets and liabilities have been examined. The one judged most fair to both parties and practical from the point of view of ease of implementation is as described herein.

Sharing Formula

The first issue addressed by the task force was the development of a formula for determining Headingley's pro rata share of the City's assets and liabilities. There would appear to be three possible sharing formulas. Two of these involve assessments and are variations on a theme. The formulas are as follows:

Division of Assets and Liabilities

Population (1986 Census)	Headingley	1,767
	Less Gaol	318
	Net Headingley	1,449
	Winnipeg	610,300
	Headingley Share	0.2374%
Assessment (Full)	Headingley	$110,618,520
	Winnipeg	21,429,468,660
	Headingley Share	0.5162%
Assessment (Portioned)	Headingley	$46,276,270
	Winnipeg	11,663,089,730
	Headingley Share	0.3968%

NB. Although the above numbers could change with time and therefore might be different at the date set for final disposition any such differences would be very slight.

It can be assumed that Headingley would most prefer full assessment and least prefer population as the basis of pro ration if it is also assumed that the City's assets exceed its liabilities. The City of Winnipeg should adopt the position that Portioned Assessments be used as the basis for pro ration. The rationale is that property taxes and therefore Headingley's past contributions to the City were calculated using portioned assessments. Headingley is entitled to 0.3968% of the City's equity.

City of Winnipeg Equity Position

The second set of issues addressed were the quantification of the City's equity, the determination of what part of that equity would be due Headingley and the identification of any adjustments that would need to be made. The attached paper entitled Headingley Portion of Assets and Liabilities of the City of Winnipeg illustrates what the disposition would look like if December 31st, 1991 was deemed to be the date of settlement.

> The City of Winnipeg should adopt the position that the part of its equity due to the R.M. of Headingley is as shown and explained in the attached paper and that the Headingley share of equity must be adjusted by the items also shown on the attached paper. On this basis the R.M. of Headingley would have owed the City of Winnipeg a minimum of $580,353 if the date of disposition was December 31st, 1991.

City's Auditors

The City's equity position as described in the attached paper was developed using numbers taken directly from the City's Annual Financial Report. The administration believes it essential to have the City's auditors, Deloitte Touche, verify the appropriateness of the approach and attest to the validity of the numbers and the arguments presented. Deloitte Touche would assist the City in preparing its arguments to the Municipal Board and would appear at the Board hearings to lend support and added credence to those arguments. Deloitte Touche estimates that their fee for this service would be approximately $5,000.

Report "A" of the Executive Policy Committee dated July 29th, 1992

Sick Leave Credits

In the attached paper it is noted that the $116,106 in unfunded liabilities shown does not include liability for Sick Leave Credits. Although the size of this liability is not known it is thought to be quite large. In order to determine the extent of this liability an actuarial valuation of the City's sick leave plans must be conducted.

The Finance Department is of the opinion that this valuation should be conducted notwithstanding the Headingley situation. The Headingley secession and the concomitant need to value the City's liabilities simply provides the impetus to complete the valuation as soon as possible.

In 1990, in response to a concern expressed by the City's auditors, the City Treasurer asked The Alexander Consulting Group to provide an estimate of the cost to conduct the actuarial evaluation now required. The company's response and the Treasurer's report recommending that the valuation be done are attached as information.

The administration expects that in the two years that have passed since The Alexander Consulting Group provided their fee estimate the cost will have risen. It is estimated that the cost to conduct the valuation now would be in the area of $50,000.

City Owned Lands in the Headingley Area

The City departments which operate from, maintain or manage lands located in what is now the R.M. of Headingley were asked to identify any lands which the City might want or need to retain after secession.
The reason this was done is that City-owned land in the area will be transferred to the R.M. at no cost to the R.M. Any land needed by the City would have to be bought back.

The land will be transferred to the new R.M. at no cost because the land in question is carried in the City's financial statements with a book value of zero. This is because, in accordance with City policy, the land value has been written down to zero.

The affected City departments have indicated that no Headingley area lands need be bought back.

> The City will transfer, to the R.M. of Headingley, lands with a non- portioned assessed value of approximately $1,581,000 at 1985 market values. If the Blumberg Complex was included the above figure would increase to $5,225,000. This latter amount closely matches that which Headingley might expect to receive if the pro rating formula used in respect of equity were applied to the value of the City's total land inventory.

Blumberg Complex

In their report respecting the boundary between the R.M. of Headingley and The City of Winnipeg, the Municipal Board agreed that the Blumberg Complex, while outside the boundary, should remain the property of The City of Winnipeg and that the City should not be obliged to pay grants-in-lieu of taxes in respect of the property.

The views of the Municipal Board notwithstanding, the ownership and/or the tax status of the Blumberg Complex may yet become contentious issues. Since it would appear that the new R.M. might owe the City in excess of half a million dollars the R.M. may try to claim the Blumberg Complex in the hope of having the City buy it back later on. Blumberg is estimated to be worth $3.75 million.

In the event that the R.M. of Headingley claims the Blumberg Complex, and is successful, the City should not negotiate to buy it back.

The reluctance to buy back Blumberg is not based on any perception of the Administration that the complex lacks value or merit as a recreational facility. On the contrary the Administration believes the complex to be a very important recreational facility for Winnipeggers as well as for tourists and the residents of nearby municipalities.

Report "A" of the Executive Policy Committee dated July 29th, 1992

The City's position on this issue relates entirely to financial considerations. Blumberg has lost money in every year of its existence and will likely continue to do so. In these circumstances it would not be fiscally responsible to expend an additional $3.75 million (or even pay grants-in-lieu of taxes) to retain the complex.

Transition Issues

It is anticipated that as of January 1st, 1993 The City of Winnipeg will cease providing services to the Headingley area. Possible exceptions are Police, Fire and Ambulance services. Informal discussions with the RCMP have lead the task force to conclude that the City will not be supplying Police service in 1993. Nonetheless, if any of these services were continued they would be provided on a fee for service basis. Fees would be set and charged in accordance with formulas governing similar arrangements already in place with other jurisdictions.

Continuation of Programs and Services

Until January 1993 existing City regulations, by-laws, service levels, programs and the like should remain in effect and continue to operate as if separation had not taken place. If between now and the end of 1992 the City were to reduce service levels or eliminate programs delivered to the Headingley area or its residents it would be obliged to refund the value of those services or programs in cash or in kind. A case in point might be the water rebate which may either have to be paid to Headingley residents directly or be included in the settlement with the new R.M. If the latter alternative were to take effect the amount that Headingley owes the City would be reduced by the cost of the water rebate program.

Your Executive Policy Committee recommends.

1. That the City of Winnipeg's position with respect to the disposition of the assets and liabilities of the City and the Rural Municipality of Headingley be that the matter be resolved by sharing the City's equity, as of December 31st, 1992, pro rata using assessed property values as a basis of pro ration. By way of illustration, if December 31st, 1991 had been deemed the date of settlement, this approach would have resulted in two transactions:

    i) The R.M. of Headingley would be required to pay to the City of Winnipeg a minimum of $580,353. This amount represents Headingley's share of the City's equity adjusted for amounts currently receivable by the City and for outstanding debt on Headingley area capital works as of December 31st, 1993.

    ii) The City of Winnipeg would transfer lands with a non-portioned assessed value of $1,581,000 to the R.M. of Headingley at no cost to the R.M.

2. That an additional appropriation of $50,000 be approved for the purpose of engaging The Alexander Consulting Group to conduct an actuarial valuation to determine the extent of the City's currently unfunded sick leave credit liability.

3. That an additional appropriation of $5,000 be approved for the purpose of engaging the firm of Deloitte Touche to review the City's approach to the disposition of assets and liabilities and to assist in making the City's case before the Municipal Board.

Report "A' of the Executive Policy Committee dated July 29th, 1992

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 1289 for attachment.)

Environmental Assessment - Richardson
Property - 5209 Roblin Boulevard.
File DASZ 8/91

1287 - 3. Council at its meeting held July 8th, 1992, ruled automatic referral of the following motion to your Executive Policy Committee:-

Moved by Councillor Duguid,
Seconded by Councillor Diamant,

"Whereas Plan Winnipeg 2010 commits itself to the preservation of the riverbanks and natural areas as well as provisions for environmental assessments on sensitive lands;

And Whereas there has only been a preliminary assessment of the biology of the site after the subdivision was approved;

And Whereas less than 5% of the mature trees will remain if the subdivision proceeds;

And Whereas it is prudent to find out what plants and animal species inhabit the site before they are destroyed;

And Whereas three rare butterfly species have been identified on the unique Elm/Basswood/Flood Plain ecosystem known as 5209 Roblin Boulevard;

And Whereas this is an important area of the river for migratory birds;

Therefore Be It Resolved that a proper environmental assessment under the auspices of the Manitoba Environment Act be performed before any development proceeds on the property."

Your Executive Policy Committee recommends that no action be taken on this matter and that the motion be filed.

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Duguid called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Gilroy, Kaufmann, Lorenc, Mitchelson, O'Shaughnessy, Prystanski, Young, Mayor Norrie and Councillor Eadie. 15

Nay: Councillors Boychuk, Diamant, Duguid, Golden, Hyman, Lazarenko, Mendelson, Murray, Selinger, Thomas, Timmers and Yuen. 12

and the motion for the adoption of the clause was declared carried.

Richardson Property - Voluntary Delay of
Subdivision - 5209 Roblin Boulevard.
File DASZ 8/91.

1288 - 4. Council on July 8th, 1992, referred the following motion to your Executive Policy Committee.

Report "A' of the Executive Policy Committee dated July 29th, 1992

Your Executive Policy Committee recommends that the aforesaid motion as outlined below, be adopted:-

Moved by Councillor Gilroy,
Seconded by Councillor Young,

"Whereas the Richardson Property in Charleswood is one of the only original prairie forests in Winnipeg;

And Whereas the value to the public of this historic site has been unknown to the general public because the property has been held in private hands outside of public access for generations;

And Whereas considerable public debate has focused on the loss of these lands to the general public use forever;

And Whereas limited financial resources preclude the purchase of these lands by the City;

And Whereas on March 3rd, 1992, Council approved the rezoning and subdivision of the subject lands;

Now Therefore Be It Resolved that the City of Winnipeg request the owners of the subject property to voluntarily delay their plans to subdivide the subject property;

Therefore Be It Further Resolved that a citizen committee be appointed by Council to explore viable alternatives to the subdivision of the subject lands such as TREE PLAN CANADA, a federal program for funding projects through THE GREEN PLAN in partnership with private sector funders which is administered by the NATIONAL COMMUNITY TREE FOUNDATION."

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Lorenc,
That the question be now put.

The motion was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea:Councillors Demare, Fleisher, Gilroy, Kaufmann, Lazarenko, Lorenc, Young, Mayor Norrie and Councillor Eadie. 9

Nay:Councillors Boychuk, Brown, Clement, Diamant, Douglas, Duguid, Fraser, Golden, Hyman, Mendelson, Mitchelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers and Yuen. 18

and the motion that the question be put was declared lost.

The motion for the adoption of the clause was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Douglas, Duguid, Fleisher, Gilroy, Golden, Kaufmann, Mitchelson, Murray, Young and Yuen. 10

Nay:Councillors Boychuk, Brown, Clement, Demare, Diamant, Fraser, Hyman, Lorenc, Mendelson, O'Shaughnessy, Prystanski, Reese, Thomas, Timmers, Mayor Norrie and Councillor Eadie. 16

and the motion for the adoption of the clause was declared lost.

1289 - Attachment referred to in Clause 2 of Report “A” of the Executive Policy Committee, dated July 29th, 1992.

(SEE PAGES 1898 – 1906 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

EXECUTIVE POLICY COMMITTEE

MOTIONS

Moved by Councillor Mitchelson,
Seconded by Councillor Fraser
1290 - THAT Councillor Shirley Timm-Rudolph be granted leave of absence from the Council meeting of July 29th, 1992, due to illness.

Carried.

Moved by Councillor Gilroy,
Seconded by Mayor Norrie,
1291 - WHEREAS Mr. Clive Roots, Director of the Assiniboine Park Zoo, after 22 years of service, commenced his pre-retirement from the Civic Service on July 16th, 1992 and will officially retire on August 22nd, 1992;

AND WHEREAS Mr. Roots' expertise as an international animal collector has provided the Assiniboine Park Zoo with the distinction of maintaining the largest Zoo bird collection and second largest animal collection in Canada;

AND WHEREAS under Mr. Roots' direction, the Assiniboine Park Zoo has gained national recognition for the quality of the Zoo collection in terms of the number of endangered species it maintains;

AND WHEREAS Mr. Roots, as a founding member of the Canadian Association of Zoological Parks and Aquariums, author of nine (9) books and over 150 papers on zoos, conservation and related animal subjects, is highly respected in the zoo profession;

AND WHEREAS throughout his career as Zoo Director, Mr. Roots has provided the citizens of Winnipeg and visitors to the Assiniboine Park Zoo with a quality facility, reflecting his commitment to the display of animals for educational purposes;

NOW THEREFORE BE IT RESOLVED that this Council extends their warmest appreciation and thanks for his long and faithful service to the citizens of Winnipeg;

AND BE IT FURTHER RESOLVED that Council express to Clive and his wife, Jean, its best wishes for good health and a long and pleasurable retirement.

Carried.

Moved by Councillor Golden,
Seconded by Councillor Duguid,
1292 - WHEREAS 10 acres of the Richardson property in Charleswood is valuable as a public reserve;

AND WHEREAS this property is the subject of a development application which would diminish it's aesthetic value;

NOW THEREFORE BE IT RESOLVED that the Commissioner of Finance and Administration be instructed to purchase these lands on behalf of the City of Winnipeg at fair market value for these R1-20 zoned lands;

BE IT FURTHER RESOLVED that if negotiations are unsuccessful, the Commissioner of Finance and Administration be authorized to initiate expropriation proceedings;

Executive Policy Committee – Motions (continued)

AND BE IT FURTHER RESOLVED that the City of Winnipeg support planned development of the remaining 20 acres of these lands.

Automatic Referral to the
Executive Policy Committee in
accordance with Section 16.1
of the Procedure By-law.

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

1293 - On motion of Mayor Norrie, the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:-

By-law No. 6002/92, a By-law of The City of Winnipeg to amend By-law No. 504/73, being the Water Works By-law. File No. WW-2.3.

By-law No. 6003/92, a By-law of The City of Winnipeg to amend By-law No. 3219/92, being The City of Winnipeg Parks and Recreation By-law. File No. PR-2.

On motion of Mayor Norrie, the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law and were passed and ordered to be signed and sealed, namely:-

By-law No. 6020/92, a By-law of The City of Winnipeg to amend By-law No. 5850/92 to provide for compensation to members of Council. File No. GC-2.

By-law No. 6021/92, a By-law of The City of Winnipeg to amend By-law No. 3553/83 being a by-law of the City of Winnipeg to provide for a pension plan for members of Council of the City of Winnipeg and to terminate the plan on November 2nd, 1992. File No. GC-2.

Councillors Golden, Mitchelson, Boychuk, Reese and Yuen asked to be recorded as having voted against second and third readings of By-law No. 6021/92, in accordance with Section 50.7 of the Procedure By-law.

EXECUTIVE POLICY COMMITTEE

QUESTION PERIOD

1294 - Councillor Murray asked if Mayor Norrie had expressed concern to the appropriate Minister regarding the discontinuance of the Street Links Program and questioned what could be done to retain the program.

Mayor Norrie advised that a special meeting was held with the Minister of Health to deal with Social Service issues and the need for continuance of the Street Links Program was drawn to his attention.

Councillor Murray requested assurance from the Mayor that the program would not be terminated prior to the next meeting of the Executive Policy Committee or Council.

Executive Policy Committee – Question Period (continued)

Mayor Norrie responded that he hoped something could be worked out if no funding was available from the City or Province.

Councillor Prystanski inquired as to the status of the third Core Area Agreement.

Mayor Norrie responded that the Province and the City are awaiting a response from the Federal Government. He advised that the Province has suggested that if a final meeting of the Policy Committee does not produce results, that there be an agreement between the City and the Province excluding the Federal Government's participation.

Councillor Thomas asked how the provincial government was able to justify the incongruity of their position that more health care dollars should be re-distributed from hospitals to community programs and their decision not to fund an upgraded ambulance service.

Mayor Norrie advised that the argument given was that if the Province would increase grants to the City for an advanced life support system it would be preferring the urban area over the rural areas in the Province.

Councillor Boychuk asked if the recommendation of the Safe City Committee has considered having the barricades at Portage and Main removed to permit safer pedestrian access to this intersection.

Mayor Norrie responded that the Committee has not yet convened a meeting.
Councillor Mitchelson requested an update on the proposed aboriginal centre utilizing the C.P.R. Station.

Mayor Norrie advised that the Provincial Government has recently agreed to its contribution, as well as the Federal Government.

Councillor Golden questioned if Executive Policy Committee has determined what use, if any, the land recently purchased by the City at The Forks would be put to.

Mayor Norrie advised that it has not been discussed at Executive Policy Committee.

Councillor Golden questioned if Executive Policy Committee would consider temporarily using the land for a park and ride program utilizing the dash bus service.

Councillor Golden questioned if the Main Street Revitalization Committee would be reporting to Executive Policy Committee during this current term of office.

Mayor Norrie responded that he expected the Committee would report when ready to do so.

1295 - Councillor Mendelson moved that the rule be suspended in order to reconsider the time of the special Council meeting to review Plan Winnipeg, which motion was carried.

Moved by Councillor Mendelson,
Seconded by Councillor Lorenc,
That the time be changed from 9:00 a.m. to 1:00 p.m.

Carried.