CONSIDERATION OF REPORT OF THE

COMMITTEE ON WORKS AND OPERATIONS

The Executive Policy Committee has had before it the Report of the Committee on Works and Operations, dated June 2nd, 1992, has concurred in the recommendations contained therein, except as noted below, and submits same to Council for approval and adoption.

On motion of Councillor Duguid, the Report of the Committee on Works and Operations, dated June 2nd, 1992, was considered clause by clause.

North Committee Room,
Council Building, Winnipeg.
June 2nd, 1992.

His Worship the Mayor and Councillors:

Your Committee on Works and Operations submits the following Report and recommends:

Median Opening Between the On/Off Ramps of the St. Vital Bridge at the Winnipeg Canoe Club.
Files SC-3.7, DAZ 204/91 and SC-1.1

1029 - 1. On July 31st, 1991, Council approved the following conditions further to DAZ 204/91 as requested by the Committee on Planning and Community Services:

1) That a median opening on the west approach to Dunkirk Drive be installed subject to plans being submitted by I.D. Engineering within 60 days; and that the said median opening be installed this year;

2) That conditions in the Zoning Agreement with respect to paving, fencing and landscaping be amended to require these works by October 31st, 1993, instead of December 31st, 1996;

3) That the closing of Dunkirk Place be coincidental with the paving of the parking lot;

4) That the Winnipeg Canoe Club accept the access provided by the median opening as an acceptable means of ingress and egress as an alternative to Dunkirk Place.

On October 16th, 1991, Council adopted the recommendation of the Committee on Planning and Community Services that a median opening be constructed between the on/off ramps of the St. Vital Bridge to enable vehicular traffic leaving the Winnipeg Canoe Club property to use the northbound exit ramp from the St. Vital Bridge to Kingston Row, the cost of which was to be charged to the District No. 5 Operations budget.

Route 62 (Dunkirk Drive) at the St. Vital Bridge carries approximately 22,000 southbound vehicles during a typical 24 hour weekday and the maximum speed limit is 70 km/h.

Schedule 1 of the City of Winnipeg Private Approaches By-law No. 329/73 which specifies those streets upon which no private approach shall be constructed, erected or installed, includes the following:

Report of the Committee on Works and Operations, dated June 2nd, 1992

"11. The St. Vital Bridge, approaches, interchange and connecting roadways between Jubilee Avenue and Fermor Avenue, excepting the west side of the southbound south-westerly interchange roadway."

Hence, the approval by the Committee on Works and Operations of a private approach on the west side of the northbound south-westerly interchange roadway (i.e. to function as a median opening between the southbound interchange roadway and the northbound interchange roadway) would require that Council approve an amendment to Schedule 1 of the by-law.

Sub-section (3) of Section 3 of the Private Approaches By-law states:

"(3) No deletion or addition shall be made to Schedule 1 unless and until Committee has published a notice in each of two successive weeks in two newspapers having a general circulation in the Winnipeg Area stating the day on which and time and place at which it will hear objections to the proposed deletion or addition; and the day fixed in the notice for the hearing under this subsection shall not be earlier than fourteen days after the day of the first publication of a notice in the newspapers."

On March 31st, 1992, the Committee on Works and Operations considered an administrative report dated February 27th, 1992, regarding a proposed median opening between the on/off ramps of the St. Vital Bridge at the Winnipeg Canoe Club. Committee requested the Streets and Transportation Department to submit "...a further report on a safe solution, to accommodate the Council directive, identifying cost differentials and alternatives, available funding, and any other relevant data pertaining to this matter".

The Streets and Transportation Department has advised that there are essentially two alternatives for providing direct access to and from the Winnipeg Canoe Club and the on/off ramps of the St. Vital Bridge.

Alternative No. 1

Direct access opposite the exit approach from the Winnipeg Canoe Club (see Figure 1 attached). The estimated cost of constructing this median opening is $7,000.00. However, this alternative is unsafe and is not recommended for reasons identified in the administrative report of February 27th, 1992.

Alternative No. 2

Direct access, together with a merge lane and provision for U-turns at the intersection of the off-ramp and Kingston Row (see Figure 3 attached). The estimated cost to construct these works is at $90,000.00. If the median opening is to be provided, it is strongly recommended that it be in the form of Figure 3 and not Figure 1.

Councillor Golden was heard in delegation and urged the immediate construction of the median opening in accordance with Council's directive of July 31st, 1991. A letter dated June 2nd, 1992, received from Mr. D. Mrochuk, 31 Dunkirk Place, was circulated to members of Committee indicating the Concerned Residents of Dunkirk Place/Kingston Row that he had been able to contact "are generally pleased with the Department's recommendations save one, and that is the (administrative) recommendation that Dunkirk Place be left open until all construction is complete, and the condominiums are fully occupied at which time a traffic count on Dunkirk Place be conducted."

According to the Council decision of July 31st, 1991, the costs of installing this median opening are to be assumed by the City, although the general practice has been to require the developer to pay the costs associated with any on-street modifications related to access to a development.

Your Committee on Works and Operations recommends:-

a) That a median opening be provided between the on/off ramps on the west side of the St. Vital Bridge in accordance with the scheme shown in Figure 3;

Report of the Committee on Works and Operations, dated June 2nd, 1992

b) That subject to the requirements of Sub-section 3 of Section 3 of By-law No. 329/73 regarding public notice having been successfully complied with, the City Solicitor be instructed to amend Schedule 1 of the Private Approach By-law accordingly.

c) That the Proper Officers of the City do all things necessary to implement the foregoing.

Your Executive Policy Committee recommends that recommendation a) as outlined above, be deleted, and the following inserted therein:-

"a) That a median opening be provided between the on/off ramps on the west side of the St. Vital Bridge in accordance with the scheme shown in revised Figure 3, subject to the following conditions:-

1. No U-turns to be permitted at the Kingston Row intersection at the on/off ramp to the St. Vital Bridge.

2. No alterations to be permitted at the Kingston Row intersection referred to above."

Moved by Councillor Duguid,
Adoption of the clause.

In amendment,

Moved by Mayor Norrie,
That the recommendation of the Executive Policy Committee be adopted.

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Biomedical Waste Sharps By-law
File WT-2

1030 - 2. REFERRED BACK BY EXECUTIVE POLICY COMMITTEE TO THE COMMITTEE ON WORKS AND OPERATIONS

Report of the Committee on Works and Operations, dated June 2nd, 1992

Regional Water Supply Conceptual Planning Study - Water Conservation. File WW-3.3

1031 - 3. The historical background in the above connection is summarized as follows:

March 15th, 1990 - The 1990 Capital Program was approved, including funding for the Regional Water Supply Conceptual Planning Study.

July 16th, 1991 - The results of Phase I of the study were presented to Committee on Works and Operations.

November 25th, 1991 - Committee on Works and Operations requested that the Administration develop a water conservation strategy and plan by April 30th, 1992, which includes an intensive public education campaign as part of its recommendations.

The Regional Water Supply Conceptual Planning Study was initiated in January, 1990. The study, which will establish the direction for future water supply and treatment systems for the City of Winnipeg, is being undertaken in three phases.

Phase I of the study was completed in the summer of 1991. The results were presented to the Board of Commissioners and to the Committee on Works and Operations. In early October, 1991, a public open house was held presenting the study results.

Phase I of the study included evaluation of the existing supply system, the assessment of future needs, and identification of potential upgrading options. One of the conclusions of the Phase I work was that a water conservation program could provide high economic benefit to the City due to deferment of major capital expenditures, as well as providing intangible benefits including environmental stewardship and positive community relations. In response to this conclusion, the City took an initial step in water conservation in June/July 1991 with a public awareness campaign focused on outdoor water use.

Included in the scope of work of Phase II of the study, which is currently underway, was development of a long-term water conservation program.

Report of the Committee on Works and Operations, dated June 2nd, 1992

The results of this portion of the study are presented in Appendix A which has been circulated to all members of Council. In summary, the report discusses the existing water supply system, projected growth in demand, potential programs required to meet the future demand, and the potential benefits of water conservation (per the results of Phase I of the study). It goes on to present the results of an analysis of water demand and growth on demand by user groups, which can be used to predict which water conservation techniques might have the most success, and describes potential techniques which may find a place in Winnipeg's long-term water conservation program. Finally, it recommends initiatives for the first year of the program.

The long-term goal of the water conservation program is to maintain per capita consumption at or below existing levels. This would defer the requirement for a supplementary supply. However, due to the limited North American experience in long-term water conservation, it is unknown at this time what steps will be required to achieve this goal. One of the objectives of the first year program is to determine the potential impact of each initiative on consumption in Winnipeg. However, the Consultant has indicated that based on the limited experience, a reduction of at least 5% in the current consumption rate, with growth according to the historical trend, is readily attainable. This would defer the requirement for a supplementary supply by about five years. Other benefits include environmental stewardship, positive community relations, reduced energy consumption, and reduced wastewater flows. As well, a successful water conservation program would provide additional aqueduct shutdown time for rehabilitation works, and would provide additional lead time for planning, design and construction of expansion works. Finally, it will indicate to regulatory bodies that the City is making every effort toward responsible resource use prior to recommending system expansion.

The total program cost of $680,000.00 is a budget estimate only. Approximately $400,000.00 of the first year of the program is for public education. Actual cost will be dependent on refinement of the program and proposals submitted by the public relations firm. It should be noted that the budget amount of $680,000.00 does not include funding in the amount of $35,000.00 for the water rate review and $40,000.00 for the review of unaccounted-for water. Funding for these initiatives has been previously approved.

The first year program is expected to proceed as per the work program (Appendix B). Following completion of the first year evaluation, a report will be prepared summarizing the results, and recommending a framework for the long-term program. The framework could include establishment of targets for subsequent years, recommended initiatives, monitoring/evaluation procedures, and associated budget costs. Potential initiatives recommended in order to meet the target could include regulation and punitive rate structures. This report will be provided in the spring of 1993.

Funding was not previously budgeted for the water conservation program, pending completion of this report. It is proposed that funds for the first year of the program be provided from the 1992 Waterworks System Current Estimates. There will be no associated impact on 1992 water rates. Funding for subsequent years of the program will be requested through the Current Estimates.

Your Committee on Works and Operations recommends:-

1. That the City of Winnipeg embark on a long-term water conservation program.

2. That the City undertake in the first year of the water conservation program the following initiatives:

- public information campaign (residential, commercial/industrial)
- sponsorship of Manitoba Home Builders' Association "Advance House" project
- review of City irrigation practices for parks and boulevards
- pilot retrofit program (residential and commercial)
- consultation with external groups to develop new plumbing codes requiring low water use fixtures
- development of an evaluation program, including an electronic database, to evaluate the effects of specific programs on water demand, with a total required budget of $630,000.00. A water rate structure review and unaccounted-for water review should also be undertaken; funding for these initiatives has been previously approved.

Report of the Committee on Works and Operations, dated June 2nd, 1992

3. That a Water Conservation Coordinator and a Water Conservation Planner be hired to develop and implement the water conservation initiatives and to evaluate and report on the effectiveness of the specific programs, respectively at an estimated cost of $150,000.00 annually (including overhead). Considering time required to complete the approval and selection process, it is estimated that $50,000.00 will be required for staffing for 1992.

4. That funds for the Water Conservation Program in the budgeted amount of $680,000.00 be provided from the 1992 Waterworks System Current Estimates.

5. That within the next few months, the Administration develop a comprehensive educational strategy for this Water Conservation Program.

6. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Duguid,
Adoption of the clause.

In amendment,

Moved by Councillor Lorenc,
Seconded by Councillor Gilroy,
That Paragraph 3 of the above clause be amended by inserting after the words "Water Conservation Planner" the following:-
"... on one-year term contracts ..."

Councillor Mitchelson asked that each recommendation in the clause be voted on separately.

Recommendation No. 1 was put and declared carried.

Recommendation No. 2 was put and declared carried.

Councillor Golden asked to be recorded as having voted against the recommendation in accordance with Section 50.7 of the Procedure By-law.

The amendment proposed by Councillors Lorenc and Gilroy was put.

Councillor Duguid called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Lazarenko, Lorenc, Mendelson, Mitchelson, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Mayor Norrie and Councillor Eadie. 25

Nay: Councillor Murray. 1

and the amendment was declared carried.

Recommendation No. 3, as amended, was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Gilroy, Hyman, Lazarenko, Lorenc, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young, Mayor Norrie and Councillor Eadie. 21

Nay: Councillors Fraser, Golden, Mitchelson, O'Shaughnessy and Prystanski. 5

Report of the Committee on Works and Operations, dated June 2nd, 1992

and Recommendation No. 3, as amended, was declared carried.

Recommendation No. 4 was put.

Councillor Golden called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Gilroy, Hyman, Lazarenko, Lorenc, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young, Mayor Norrie and Councillor Eadie. 21

Nay: Councillors Fraser, Golden, Mitchelson, O'Shaughnessy and Prystanski. 5

and Recommendation No. 4 was declared carried.

Recommendation No. 5 was put and declared carried.

Recommendation No. 6 was put and declared carried.

Partial Closing of a Public Walkway East of Daffodil Street between Bluebell Avenue and Cherryhill Road - Lord Selkirk- West Kildonan Community. File DAC 37/87

1032 - 4. The proposal for the partial closing of a public walkway east of Daffodil Street between Bluebell Avenue and Cherryhill Road, as shown on Misc. Plan No. LSWK 6855/2, was initiated by District No. 3 Operations due to the encroachment onto the right-of-way by fences, landscaping, etc. The referenced proposal, as well as a proposal from the District Planner to close the entire walkway, was circularized in the usual manner with no objections being received to either proposal.

The proposed closing was posted in accordance with City policy and on June 7th, 1988, the Lord Selkirk-West Kildonan Community Committee considered both proposals and also heard representation from area residents opposing a total closing. The Community Committee recommended only a partial closing be approved.

On July 11th, 1988, the Committee on Planning and Community Services approved the partial closing as to planning details only.

Since that time, the Land Surveys and Real Estate Department has negotiated with the adjoining owners offering several options.

The Committee on Finance and Administration, at its meeting on May 12th, 1992, approved the terms and conditions of sale, which approval shall also apply to the other outstanding parcels under negotiation, and in conjunction therewith, has requested the Committee on Works and Operations to approve the proposed partial closing and to instruct the City Solicitor to prepare the necessary closing by-law for submission to Council.

Your Committee on Works and Operations has approved the proposal and recommends:-

1. That the City Solicitor be instructed to prepare the necessary closing by-law for submission to Council to effect the partial closing of a public walkway east of Daffodil Street between Bluebell Avenue and Cherryhill Road as shown on Misc. Plan No. LSWK 6855/2; each Purchaser to pay to the City upon request their share of the cost and expense incurred by the City in connection with the closing, and without limiting the generality of the foregoing, will pay upon request $50.00, being their share of the by-law costs.

2. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with the requirements of The City of Winnipeg Act.

Report of the Committee on Works and Operations, dated June 2nd, 1992

3. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plan No. LSWK 6855/2 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

CONSIDERATION OF REPORT OF THE

COMMITTEE ON WORKS AND OPERATIONS

The Executive Policy Committee has had before it Report "A" of the Committee on Works and Operations, dated June 2nd, 1992, has concurred in the recommendations contained therein and submits same to Council for approval and adoption.

On motion of Councillor Duguid, Report "A" of the Committee on Works and Operations, dated June 2nd, 1992, was considered.

North Committee Room,
Council Building, Winnipeg.
June 2nd, 1992.

His Worship the Mayor and Councillors:

Your Committee on Works and Operations submits the following Report "A" and recommends:

Approval of Sewer Renewal on Sargent Avenue between Ashburn Street and Strathcona Street as part of the Sargent Avenue Resurfacing Project. File WS-5

1033 - 1. Funds in the amount of $2,324,000.00 are included in the 1992 Public Works Job Creation Program for the resurfacing of Sargent Avenue from Arlington Street to St. James Street as approved by Council on February 26th, 1992.

It is normal policy for the District to televise all sewers in regional streets which are included in the Five-Year Capital Reconstruction and Resurfacing Programs. Sargent Avenue was initially included in the 1993 Resurfacing Program and was therefore televised in the Fall of 1991. At that time, the section of sewer between Strathcona and Ashburn proved to be inaccessible to television viewing equipment. That section was included in the Spring televising and cleaning program and, after considerable cleaning efforts, was successfully televised in May of 1992. The existing 750 mm concrete sewer proved to be badly deteriorated with sections of the bottom and sides of the pipe missing.

It is proposed that this section of sewer be renewed prior to resurfacing the street. The street works portion of the project has an estimated surplus of approximately $200,000.00 and the existing funding would be adequate to accommodate the sewer renewal.

The financial status of this project is as follows:

Estimated Surplus in Sargent Avenue Job Creation Program		$200,000.00
Estimated Sewer Renewal Construction Cost	$65,000.00	
Contingencies (5%)	3,250.00	
G.S.T. (3%)	2,047.50	
Finance and Administration (3.5%)	2,460.41	
Engineering (14%)	9,555.00	
G.S.T. (3%)	286.65	
TOTAL ESTIMATED PROJECT COST		82,599.56
ESTIMATED REMAINING SURPLUS		$117,400.44

Report "A" of the Committee on Works and Operations, dated June 2nd, 1992

Your Committee on Works and Operations recommends:-

1. That a sewer renewal on Sargent Avenue between Ashburn Street and Strathcona Street be approved as part of the Sargent Avenue Resurfacing Project at an estimated cost of $82,599.56.

2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Duguid,
Adoption of the clause.

Carried.

COMMITTEE ON WORKS AND OPERATIONS

MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Mitchelson,
Seconded by Councillor Young,
1034 - WHEREAS citizens of Winnipeg are very much aware and interested in environmental issues affecting the quality of life in Winnipeg and an extended use of renewable resources;

AND WHEREAS recycling is one issue about which the citizens of Winnipeg are particularly interested and anxious for a program, as soon as possible, to recycle materials introduced in the City;

AND WHEREAS any approach to recycling should include an integrated approach including both the private and public sectors;

AND WHEREAS the City of Winnipeg presently subsidizes recycling throughout the City by way of tipping fees collected;

AND WHEREAS the citizens of Winnipeg and members of City Council should have a say in the final decision respecting any contract awarded relating to a recycling program in the City;

THEREFORE BE IT RESOLVED that the final decision relating to recycling in the City, including any contracts awarded, be a decision of Council.

The Speaker called the Deputy Speaker, Councillor Demare, to the Chair and left the Chamber.

The Speaker returned to the Chamber and resumed the Chair.

At the request of Councillor Lorenc and with the concurrence of the mover and seconder of the motion, the resolve of the motion was amended by inserting the words "programs proposed to be City-wide or pilot in nature" in the second line immediately following the word "recycling".

The motion, as amended, was put and declared carried.

COMMITTEE ON WORKS AND OPERATIONS

CONSIDERATION OF BY-LAWS

1035 - Councillor Duguid moved that second and third readings of By-law No. 5897/92, a By-law of the City of Winnipeg to amend By-law No. 1573/77, being the City of Winnipeg Traffic By-law, be laid over until the next meeting of Council. File No. ST-5.2.

COMMITTEE ON WORKS AND OPERATIONS – CONSIDERATION OF BY-LAWS (continued)

The motion that second and third reading be laid over to the next meeting was put and declared carried.

On motion of Councillor Duguid, By-law No. 5968/92, a By-law of The City of Winnipeg to close part of Thomas Berry Street and part of the east-west lane between Thomas Berry and Bertrand Streets, was read a second and third time, and was passed and ordered to be signed and sealed. File No. DAC 15/91.

On motion of Councillor Duguid, By-law No. 5968/92, a By-law of The City of Winnipeg to widen the south side of Logan Avenue, west of King Edward Street, was read a first, second and third time, the rule being suspended for the third reading, and was passed and ordered to be signed and sealed. File Nos. DAO 12/91 and DAO 16/91.

Pursuant to The Municipal Council Conflict of Interest Act, Councillors Boychuk and Lazarenko advised Council that they would refrain from voting on By-law No. 5971/92, due to their employment association with the Canadian National Railway and left the Chamber.

On motion of Councillor Duguid, the rule was suspended and the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law and were passed and ordered to be signed and sealed, namely:-

By-law No. 5970/92, a By-law of the City of Winnipeg to open the south-east corner of Sargent Avenue and Sherbrook Street. File No. DAO 31/89.

By-law No. 5971/92, a By-law of the City of Winnipeg to open the street between the C.N.R. MacArthur cut-off and the terminus of Terracon Place, north of Dugald Road, east of Symington Overpass, and to rename public road, Plan 13925 as Terracon Place. File No. DAO 1/88.

By-law No. 5972/92, a By-law of the City of Winnipeg to amend By-law No. 820/74, being a by-law of the said City concerning the reservation of certain portions of streets for the purpose of parking vehicles and the use of parking meters in connection therewith. File No. ST-2.

Councillors Boychuk and Lazarenko here returned to the Chamber.

COMMITTEE ON WORKS AND OPERATIONS

QUESTION PERIOD

1036 - Councillor Timmers made reference to a letter to the Editor, which appeared in the Winnipeg Free Press on Saturday, June 13th, 1992, entitled "Resident's traffic fears downplayed", and written by Mr. E.W.J. Clarke, the Director of Streets and Transportation regarding the Main/Norwood Bridge. Councillor Timmers advised he views this letter as a direct attack on a citizen who expressed a view about the Bridge, and summarized by quoting the closing sentence, namely:- "The project therefore deserves public support and constructive input rather than complaints and unfounded accusations". Councillor Timmers stated the Director is expressing his opinion based on an unfair advantage, having access to an information source paid for by this citizen.

WORKS AND OPERATIONS – QUESTION PERIOD (continued)

Councillor Timmers asked whether this letter to the Editor was sanctioned by the Chairman of Standing Committee or senior administration.

Councillor Duguid advised he had not sanctioned the letter and undertook to raise the matter at the next meeting of the Committee on Works and Operation at which Mr. Clarke is in attendance (he is currently on holidays).

Councillor Timmers asked whether the Standing Committee would review and perhaps establish some sort of policy regarding public relations and senior administrators' responses to individual citizens, expressing their views in a public forum.

Councillor Duguid responded that an overall policy in this regard might more appropriately be dealt with by the Executive Policy Committee, but he undertook to review the matter.

Councillor Timmers asked the Chairman to try and obtain an apology from the Director to the person who is targeted in the letter.

The Chairman reiterated that he had already undertaken to take the matter up with the Committee.

Councillor Golden made reference to a recent newspaper article indicating a woman in the East Kildonan-Transcona Community area had refused to cut her boulevard flankage grass, and asked the Chairman to describe the circumstances under which this boulevard was subsequently cut by City forces, whether this was added to her taxes, was this ordered by the Chairman of the Committee on Works and Operations, and did this person receive any special treatment not afforded to other taxpayers.

Councillor Duguid confirmed he was certainly involved with this constituent and the East Kildonan-Transcona Community passed a motion last evening requesting re-instatement of grass cutting on flankage boulevards, as he didn't realize this was being cut from the Budget.

Councillor Golden asked whether the Chairman had used his special position as Chairman of Works and Operations to bring his influence to have his constituent treated differently than any other.Councillor Duguid replied that he had not.

On motion, Rule 10 of the Procedure By-law No. 5400/90 was suspended to revert back to the order of business - "Consideration of Report of Executive Policy Committee".