CONSIDERATION OF REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Councillor Brown, the Report of the Executive Policy Committee, dated April 10th, 1991, was considered clause by clause.

West Committee Room,
Council Building, Winnipeg,
April 10th, 1991.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

Amendments to The City of Winnipeg Act
File GL-5.1

711 - 1. On November 6th, 1990, the Minister of Urban Affairs sent a communication to His Worship the Mayor, regarding amendments to Part 15 (Building Standards) Part 15(1) (Waterways) and Part 20 (Environment), of the Act were being prepared for consideration by the House.

The Minister also advised that the proposed 1991 Bill would also include amendments which the City had requested.

Your Executive Policy Committee recommends:-

1. That the attached amendments to The City of Winnipeg Act identified as Appendix 1, be forwarded to the Province of Manitoba for implementation.

2. That the Proper Officers of the City do all things necessary to expedite the foregoing.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

(Note: See Minute No. 726 for attachment.)

Draft Legislation for Change to The City of Winnipeg Act - Form of General Tax Rolls
File GL-5.1

712 - 2. The City Treasurer has been developing a fully computerized tax billing and collection system for implementation in 1992.

The development plan includes the creation of an electronic tax roll replacing the present paper roll and introduces an optional tax installment payment plan.

In a separate clause, your Committee has recommended that The City of Winnipeg Act be amended to allow implementation of an electronic tax roll to replace the present paper roll and introducing an optional tax installment payment plan.

As part of a new tax billing and collection system, cost savings are anticipated by introducing new technology. This technology requires a revision in the format of the realty tax statement.

The attached draft tax statement is essentially the same as the form utilized in the 1990/1991 tax roll production. The most apparent difference is the relocation of the stub position from the side to the bottom of the bill.

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Also, the stub portion has been redesigned to incorporate scan lines to accommodate remittance processing. It should be said that slight alterations to the stub portion will be required in order to meet the standards established by the Canadian Payments Association and the specifications of remittance processing equipment.

Benefits to the City are summarized as follows:-

a) Forms administration and ordering cost savings.

b) Forms processing and post processing cost savings.

c) Expedite payment processing and bank deposits.

The above savings are significant but are difficult to quantify at this time.

A monthly payment plan could be instituted by which taxpayers could make consecutive monthly payments rather than a single annual payment.

The suggested criteria for property owners wishing to participate in such a plan would be -

- tax account must be paid in full
- must have a chequing account at a financial institution
- present taxes are not being paid by a mortgage company
- must file an initial application to participate in the plan

Payments under this plan would commence on January 1st of each year and would be calculated on the basis of the latest tax levy. Payment amounts would be adjusted on June 1st to compensate for the changes to the annual taxes and the owner would be notified in advance of the monthly adjustment.

Accrued credits, prior to current year's billings, would be reflected on the annual tax statement typically issued in May. Payments would only be permitted by automatic withdrawal from the appropriate chequing accounts of financial institutions. The withdrawals would take place on the first banking day of the month during the months of January through to December in accordance with the terms and conditions stipulated when the initial application is filed.

Additional conditions would be:-

- No discounts on prepaid payments.
- No penalties applied on payments after the annual due date (i.e. July 1st).
- More than two N.S.F. charges in a year would automatically cancel the plan and unpaid taxes would become due and payable, and subject to penalties in accordance with the by-law.
- Supplementary taxes relative to part-year billing additions, etc., would be billed and payable by the due dates outside the scope of the plan. Installment payments would not be increased until the following January.
- Installment payments would be non-transferable and non- refundable. In the event of a sale, owners would be required to provide advance notice and solicitors would pay adjusted taxes due on the date of the sale.
- Owners moving to new locations would re-apply for plan eligibility and payments would commence the following January.

Similar plans in other Canadian cities appear to be achieving a good rate of success. For example, Calgary presently collects 25,000 tax accounts under a similar plan and it is projected that another 4,000 accounts will come into the plan for 1991.

Your Executive Policy Committee recommends:-

1. That the attached draft Statement and Demand for Realty Taxes as set out in Appendix "A" be approved by Council and submitted to the Province of Manitoba for approval and for implementation in 1992.

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2. That the concept of an optional realty tax installment payment plan be approved for implementation in 1992.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Councillor Brown,
Adoption of the clause

Carried.

(Note: See Minute No. 727 for attachment.)

Tax Relief for the Rehabilitations of a Listed Heritage Building located at 456 Main Street - (former) Bank of Toronto
Files FL-2.2 & G-3.1.1

713 - 3. On May 17th, 1972, Council adopted Clause 18 of the Report of the Committee on Finance dated May 9th, 1972, which reads in part as follows:-

> "Your Committee recommends that it be the policy of the City that no grants in lieu of taxes be made in future, commencing with the year 1973, and that grants in lieu of taxes not be extended in the year 1972 to any Association which did not enjoy this privilege in the year 1971."

On May 29th, 1985, Council adopted a series of measures and specific criteria for tax incentives recommended by the Committee on Environment in a report entitled "Tax Relief for Heritage Building: January 22, 1985" (Appendix "B"). Consequently, Council requested that the Province amend Section 483 of The City of Winnipeg Act to enable Council to implement the intent of the May 29th resolution which stated that for heritage buildings undergoing substantial renovation: only the land would be taxed during the period of renovation or for two years (whichever is the lesser), and, the building would be taxed at pre-renovation levels for five years after the completion of the improvements.

During November, 1986, contrary to Council's request, the Province amended Section 168(1) to (4) of The City of Winnipeg Act which provided for tax relief during the lesser of the period of renovation or two years, but which did not address the additional five year post- renovation period.

On January 1st, 1990, the responsibility for dealing with tax relief for heritage buildings during renovation was transferred directly from The City of Winnipeg Act as amended in 1986 to the Municipal Assessment Act (Sections I to IV of Chapter 24).

The 1986 and 1990 limited amendments by the Province to The City of Winnipeg Act and Municipal Assessment Act, respectively, did not confer on Council the ability to provide tax relief during the five-year post-renovation period. Section 138(d) of The City of Winnipeg Act is the only means currently available for Council to provide tax incentives after the completion of renovations in the form of a grant. In order to meet the intent of the 1985 Council resolution regarding tax relief for heritage buildings, the 1972 policy which retracted the provision of "grants in lieu of taxes" to new applicants must, therefore, be waived.

His Worship Mayor W. Norrie referred a letter dated January 11th, 1990, to the Committee on Planning and Community Services from Mr. Wasyl Werbeniuk, Executive Director of the Ukrainian Canadian Committee, requesting tax relief assistance for the renovation of the former Bank of Toronto.

A description of the Ukrainian Canadian Committee project is outlined on Appendix "C", copy of which is on file in the Office of the City Clerk, and is summarized as follows:-

a) The former Bank of Toronto is included on the City's "Buildings Conservation List" as a Grade II structure. Its location at 456 Main Street means that the building is situated within the City's Historic Winnipeg Restoration Area now commonly referred to as The Exchange District.

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b) This application for tax relief was made subsequent to construction being substantially completed. The Assessment Department advised that the 1989 building assessment already received an 84% depreciation allowance. The recommendation for tax relief therefore applies only to the five-year post-renovation period.

c) The scope of work undertaken by the Ukrainian Canadian Committee includes stabilization, restoration, building code upgrading, heating, electrical and mechanical systems upgrading, and energy efficiency improvement. Actual eligible expenses have decreased to approximately $890,000.00 from the $970,000.00 quoted in Mr. Werbeniuk's January 11th, 1990 letter but are still valued at $66.83/sq. ft.

In light of the above, the project is eligible for tax relief under the criteria established in the 1985 report (See Appendix "B", copy of which is on file in the Office of the City Clerk).

Your Executive Policy Committee recommends:-

1. That Council approve the provision of a grant to the Ukrainian Canadian Committee for the renovation of the Ukrainian Canadian Committee headquarters at 456 Main Street on the following basis:-

   a) Annually for a five year period following completion of renovations;

   b) The completion date of renovations be considered January 1st, 1990;

   c) The grant be given to offset actual municipal taxes levied resulting from increased building assessment due to rehabilitation; and

   d) The annual grant is estimated to be $1,461.00 using 1990 tax rates.

   (The grant will not be required for 1990 as the Assessment Department will not be adding the renovations to the assessment roll until January 1st, 1991. The grant for 1991 cannot be determined accurately until the 1991 current budget is approved.) (See Appendix "A", copy of which is on file in the Office of the City Clerk).

2. That Council waive its policy dated May 17th, 1972, of not making grants in lieu of municipal property taxes available for the rehabilitation of listed heritage buildings, in this case.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Garden Plot Rental Fee Increase.
File PR-2

714 - 4. The Hydro Department has a total of 65 garden plots, which are all rented out (the Hydro Department also has a wa
plots). The locations of these plots are as follows:-

- 30 in Winnipeg
- 8 in the Rural Municipality of Brokenhead
- 17 in the Rural Municipality of Springfield
- 1 in the Rural Municipality of Anola
- 6 in the Rural Municipality of Lac du Bonnet
- 2 in the Rural Municipality of Pointe du Bois
- 3 in the Rural Municipality of Whitemouth

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The rental rate has not been increased from its present rate of $5.00 since 1970. A rate increase is warranted as administrat considerably since 1970.

Present administrative costs have been calculated to be $40.00 per rental plot. It is proposed that the rates be increased gra on the City's customers.

Your Executive Policy Committee recommends:-

1. That the fee for the rental of garden plots by the Hydro Department be increased as follows:-

	From	To
- effective January 1st, 1991	$ 5.00	$15.00
- effective January 1st, 1992	$15.00	$25.00
- effective January 1st, 1993	$25.00	$40.00

2. That effective January 1st, 1994, and thereafter, the rates be increased by an amount equal to C.P.I. Winnipeg avera

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoin

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Approval by Council of all Travel and Registration Expenses relative to Business Meetings, Conventions and Seminars.
File GC-2.2

715 - 5. Council at its Special Meeting held on March 20th, 1991, to consider the 1991 Current Estimates, referred the follo your Executive Policy Committee, namely:-

"WHEREAS in order to provide better public accountability and effect positive control of travel expenses in civic governm

BE IT RESOLVED that all travel and registration expenses, relating to all out-of-province, in-province and in-city business and seminars attended by members of the administration and elected representatives, be approved by Council as a whole."

Your Executive Policy Committee recommends that inasmuch as Council has an existing policy relative to travel expense, that the above motion be filed.

Moved by Councillor Brown,
Adoption of the clause.

In amendment,

Moved by Councillor Mendelson,
Seconded by Councillor Young,
THAT Clause 5 of the Report of the Executive Policy Committee, dated April 10th, 1991, be amended by removing all the words after the word "recommends" where it appears in the first line of the recommendation and substituting the following therefor:-

"that all travel and registration expenses relating to all out-of- town trips by Councillors be approved in advance by the Standing Committee at a regular meeting in open session."

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The Speaker called the Deputy Speaker, Councillor Wade, to the Chair in order to participate in the debate and, after speaking, resumed the Chair.

The motion for the adoption of the amendment was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Lazarenko, Mendelson, Mitchelson, Reese, Young and Yuen. 7

Nay: Councillors Wade, Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Kaufmann, Lorenc, Murray, O'Shaughnessy, Prystanski, Thomas, Timmers, Timm-Rudolph, Mayor Norrie and Councillor Eadie. 21 and the amendment was declared lost. The motion for the adoption of the clause was put. The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Wade, Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Kaufmann, Lorenc, Murray, O'Shaughnessy, Prystanski, Reese, Thomas, Timmers, Timm-Rudolph, Young, Yuen, Mayor Norrie and Councillor Eadie. 24

Nay: Councillors Golden, Lazarenko, Mendelson and Mitchelson. 4

and the motion for the adoption of the clause was declared carried.

Management Philosophy. File GP-1

716 - 6. Council, on November 21st, 1990, referred back Clause 4 of the Report of your Executive Policy Committee dated November 14th, 1990, relative to the above matter.

In conjunction with the above, Council also referred three motions to your Executive Policy Committee for consideration.

Your Executive Policy Committee recommends that Council grant a further extension of time of 60 days to consider this matter.

For the information of Council, the referenced clause and proposed amendments have been forwarded to the Ad Hoc Committee on Service Levels for consideration.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Rapid Transit System - Busway (Diesel or Trolley), Light-Rail (LRT) et al.
File TT-5.1

717 - 7. Your Executive Policy Committee on January 16th, 1991, laid over Clause 13 of the Report of the Committee on Works and Operations, dated November 27th, 1990, relative to the above matter.

Your Executive Policy Committee requests a further extension of time of 60 days in order to deal with this matter.

Report of the Executive Policy Committee, dated April 10th, 1991

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Lowering River Water Levels to Facilitate Bank Clean-Up. File PR-4

718 - 8. On November 21st, 1990, Council passed the following resolution:-

"WHEREAS the water level of the River Systems of the City of Winnipeg has been lowered thereby exposing a large expanse of riverbank containing various debris;

AND WHEREAS there is presently a lawsuit filed that may prevent the water levels from being lowered in the future;

AND WHEREAS lowering the water level further, would not harm water life (fish, etc.);

THEREFORE BE IT RESOLVED THAT City Council undertake a clean-up of the riverbanks as soon as possible within the existing budget;

THEREFORE BE IT FURTHER RESOLVED that the Board of Commissioners determine the advisability of lowering the water to further expose the banks for clean-up."

Current water levels on the Red River within the City of Winnipeg are generally referenced to a geodetic elevation of 221.76 metres (727.57 feet) located near the James Avenue Pumping Station. This location serves as the datum elevation (0 metres, 0 feet) within the City and generally corresponds to the normal Winter water level on the Red River. The Summer river level in Winnipeg is controlled by the St. Andrew's Lock and Dam to an approximate elevation of 223.72 metres (734.0 feet) or about 2.0 metres (6.5 feet) above datum. In the Fall of the year, generally late October, the locks are removed resulting in the river level decreasing to its natural elevation which averages 221.76 metres near the James Avenue Pumping Station. The current water level at James Avenue is at - 0.60 metres (-2.0 feet) below datum as a result of present flows in the rivers being considerably less than median Winter flow rates.

Flow in the Red River, north of the confluence with the Assiniboine River, during the Winter months prior to Spring break-up originates approximately two-thirds from the Assiniboine River and one- third from the Red River south of the confluence. Other contributions to the river's flow include the effluent discharges from the City's three pollution control centres (PCC's). This is particularly significant at the North End Pollution Control Centre (NEWPCC) where the effluent discharge is approximately 2.3 cubic metres per second (cms) into a river flow of 17 to 20 cms.

Discussions were held with the Water Resources Branch, Manitoba Natural Resources, to preliminarily ascertain the technical feasibility, options, operating concerns and conditions with respect to modifying the Red and Assiniboine Rivers' flow to effect a reduction in water level. The Water Resources Branch estimates that with full diversion of Red River flow south of Winnipeg, that water levels within the City north of the confluence will reduce by only 0.45 metres (1.5 feet) from current water levels (i.e. -3.5 feet at James Avenue datum). Water levels south of the confluence will be impacted similarly due to backwater effects and continued flow contribution from the SEWPCC effluent discharge.

To implement flow modification on the Red River, the floodway control structure could be utilized which would involve raising the control gates to back up the river flow south of Winnipeg after the St. Andrew's Locks are removed in the Fall. A detailed examination of current flow rates and available basin storage will be required by the Water Resources Branch to determine the time to raise levels within the basin south of the structure and the corresponding impacts on surrounding lands. Preliminarily, the Water Resources Branch estimates that sufficient basin storage is available such that flow diversion to the floodway channel will not be necessary. The current water level at the floodway structure would have to be raised by approximately 7.0 metres (23 feet) to cause river flow to be diverted to the floodway channel.

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The Water Resources Branch advised that they would not operate the floodway gates during freezing conditions as the gates may freeze in the raised position prohibiting their lowering to restore normal flow conditions in the river. The time available from when the locks at St. Andrews are removed to when freezing conditions occur during which time clean-up efforts would be undertaken, may therefore be limited. The Water Resources Branch further expressed concern towards vandalism of their gate structure which would be possible as a result of reduced water levels on the downstream side of the gate.

The Water Resources Branch further indicated that there would be considerable concern that a rapid raising and lowering of water levels south of the floodway would contribute to bank instability. They would also expect considerable complaints and opposition from upstream property owners and residents because of the intent to increase water levels considerably beyond seasonal normal levels.

The Water Resources Branch further estimates that with full diversion of both the Red and Assiniboine Rivers flow, that water levels north of the confluence will be 1.07 metres (3.5 feet) lower than current water levels (i.e. -5.5 feet at James Avenue datum). Water levels will not decrease beyond this elevation as they are controlled by the river channel elevation at Lister Rapids north of Winnipeg which will result in a stagnant pool of water along the river channel upstream of this location.

Diversion of the Assiniboine River flow could be accomplished at the Portage Diversion, however, this would result in essentially a dry river bottom condition from Portage La Prairie to Winnipeg. This would not be practical in consideration of both effluent discharges to the Assiniboine River and locations utilizing the Assiniboine River as a drinking water source.

Serious concerns exist regarding the impact of lowering the water levels of the Red River and/or Assiniboine River on fish and other aquatic life which will require additional detailed investigation. While the effluent discharges from the City's three PCC's are well within acceptable levels for secondary treatment, the assimilative capacity of continuous river flow is relied upon to provide adequate dilution such that dissolved oxygen levels do not fall below that required to sustain a healthy aquatic environment. The secondary treatment upgrading programs completed at NEWPCC and currently underway at the SEWPCC and WEWPCC have been predicated on maintaining river dissolved oxygen above minimum required levels based on certain minimum river flow rates. With reduction or elimination of continuous river flows, the PCC's effluent discharges will lower dissolved oxygen content possibly to levels which may adversely impact fish and other aquatic life. Additionally, ammonia contained in the PCC's effluent is toxic to fish and other aquatic life at certain concentrations. The potential for lethal or sub-lethal effects on fish and aquatic life from ammonia toxicity will be exacerbated with alteration of river flow rates.

In addition to concerns respecting river quality, modification of either Red or Assiniboine River flows resulting in lower water levels may limit or alter fish habitat areas, alter fish behaviour and present migratory barriers. Additional study would be required to quantify the specific impacts on local fish species relative to responses and tolerance to ammonia, fish distribution and habitat areas.

Modification of flows in the Red and Assiniboine Rivers would not occur until after the locks are removed at St. Andrew's, usually in late October, therefore impacts on Summer based recreational activities such as boating or water skiing will not occur.

Assuming that restoration of normal Winter water levels would occur around freeze-up in early November because of conditions specified by the Water Resources Branch regarding floodway gate structure operation, the fluctuating (rising) water surface may cause non-uniform ice formation creating an unsafe condition.

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The Rivers and Streams Authority was contacted to discuss potential impacts with short term lowering and raising of river water levels. The Authority Engineer advised that the technical issues of bank stability and the mechanisms which trigger bank movements are very complex and not fully understood by the engineering community. He cited that additional research and analysis would be required to establish and quantify these impacts. However, based on his professional judgment, experience and observations, the Authority Engineer would not recommend lowering of river water levels as contemplated.

Modifications to the flow regime of the Red and Assiniboine Rivers under the Manitoba Environment Act - Regulation 164/88 will constitute a Class 2 Development in accordance with definitions provided under "8. Water Development and Control - Alterations to stream channels which affect fish mobility and fish habitat". Additionally, as impacts to fish are anticipated, the Federal Department of Fisheries and Oceans will become involved through the Federal Environmental Assessment Review Office (FEARO).

Therefore, prior to undertaking any flow diversion or modification, a proposal must be filed with the Manitoba Environment Department describing the proposed development and details of anticipated impacts. This would initiate the environmental review process provided for under the Environment Act which would involve:-

- advertising the proposal providing opportunity for comments and objections
- issuing guidelines and instructions to the City for further assessment and public consultation, if required
- requiring the City to prepare and submit an assessment report in accordance with the issue guidelines
- conducting public meetings or hearings
- issuance or refusal of a license for the proposed development

At the present time, the Federal environmental review process would be separate and distinct from the Provincial process, therefore separate submissions, hearings, etc. would be required. There is currently a bill before the Manitoba Legislature, however, which, if passed, would permit the undertaking of a joint Federal/Provincial review process.

In any event, to obtain environmental approval will necessitate significant commitment of City financial and personnel resources in completion of environmental reports and participation in hearings. It is estimated that to conclude the environmental process may take up to two years with no guarantee that flow diversion or modifications will be deemed environmentally acceptable resulting in issuance of a license.

As discussed in the preceding paragraphs, it is technically possible to alter flows in the Red River to reduce water levels, however alteration of Assiniboine River flows is not practical in consideration of the river's use for water supply and wastewater effluent discharge from Portage La Prairie to Winnipeg. The effect of diverting all the Red River flow would only be a further reduction in river levels of 0.45 m (1.4 feet) from current Winter levels which would not expose significantly more bank area than with normal Fall operation of the St. Andrew's Lock and Dam. Detailed preparation for environmental approval to alter the river flow would be time consuming and costly. Concerns regarding aggravated riverbank stability have also been expressed.

The benefits of a more extensive riverbank clean-up campaign afforded by lower water levels must therefore be carefully considered. The riverbank clean-up amounts primarily to litter collection to improve riverbank aesthetics with marginal or no pollution abatement benefits. The adverse environmental consequences of lowering river flow rates, and correspondingly river water levels, far overshadow the benefits from additional riverbank litter clean-up which might be accommodated as a result of lower water levels.

To maintain, enhance and promote our river resources the City may choose to be pro-active and grasp the opportunity to clean-up the riverbanks, but with the scope of the clean-up effort geared to water levels created by normal operation of the St. Andrew's Lock and Dam. A program to optimize clean-up timing and effort and to determine associated budget requirements would be developed. Long term implications would also require consideration as accumulations of litter and debris along the rivers would likely necessitate implementation of an annual clean-up campaign. Additionally, consideration to increasing monitoring and policing along the rivers for littering infractions may be warranted. Accordingly, an inter-departmental task force is recommended to report on this issue.

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Your Executive Policy Committee recommends:-

1. That further reduction in the water levels from normal Winter levels along the Red and Assiniboine Rivers through flow diversion or modification not be considered.

2. That representatives from the Operations, Parks and Recreation, and the Waterworks, Waste and Disposal Departments and the Harbour Master, be appointed to a task force to investigate and recommend a riverbank clean-up program to be undertaken within water levels created on the Red and Assiniboine Rivers with normal operation of the St. Andrew's Lock and Dam.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Establishment of an Ad Hoc Committee to Draft a Plan to Counteract Flow of Canadian Consumer Business to the United States

File G-2

719 - 9. Council, at its meeting held on March 27th, 1991, passed the following motion, and referred the matter to your Executive Policy Committee, namely:-

"WHEREAS Grand Forks and Fargo businesses are now advertising in the Winnipeg Free Press in a very large way and U.S. Business is now draining an estimated $300 million Canadian from the Manitoba Economy;

THEREFORE BE IT RESOLVED THAT the City of Winnipeg form a committee to facilitate Winnipeg retailers, hotels, restaurants, and the Arts Community, to draft a plan to counteract business leakage south of the border.

KEEP EVERYONE WORKING - SHOP AT HOME"

Your Executive Policy Committee recommends that Council establish an Ad Hoc Committee on flow of Canadian Consumer Business to the U.S., composed of Councillor P. Kaufmann; that Councillor Kaufmann liaise with representatives of Tourism Winnipeg, Tourism Manitoba and the Winnipeg Chamber of Commerce and any other interested parties; and that the Ad Hoc Committee report back to Council within 30 days on its findings and deliberations.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Councillors Boychuk and Wade asked to be recorded as voting against the clause, in accordance with Section 50.7 of the Procedure By- law.

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Rezoning - South side of McGillivray Boulevard between Kenaston Boulevard and Dovercourt Drive - Assiniboine Park-Fort Garry Community
File DAZ 251/89 (c/r DASSF 679/89)

720 - 10. Your Executive Policy Committee laid over consideration of Clause 12 of the Report of the Committee on Planning and Community Services, dated October 15th, 1990, relative to rezoning of property located on the south side of McGillivray Boulevard, between Kenaston Boulevard and Dovercourt Drive.

Your Executive Policy Committee recommends that Council grant your Committee a further extension of time of 60 days to deal with this matter.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

1991 Current Estimates - Utility Operations - "96" Transit Service to The Forks
Files FE(1991) and TE-2

721 - 11. Council on December 12th, 1990, referred back Clause 2 of the Report of the Executive Policy Committee, dated December 3rd, 1990, relative to the 1991 Current Estimates - Utility Operations - "96" Transit Service to The Forks.

Council has since that time dealt with the "free service" for the "96" transit service to The Forks. Your Executive Policy Committee is currently awaiting a report from the Committee on Works and Operations concerning a number of issues pertaining to the transit service to The Forks and other relative matters.

Your Executive Policy Committee recommends that Council grant your Committee a further extension of time of 60 days to deal with this matter.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Land Development Charges. File EP-2

722 - 12. Council at its adjourned meeting held on October 10th, 1990, referred the following motion to your Committee, namely:-

"WHEREAS the mill-rate-supported borrowing for capital growth projects was 10% in 1985, 11% in 1986, 33% in 1987, 38% in 1988, 49.3% in 1989 and 33.85% in 1990;

AND WHEREAS the City incurs costs for new infrastructure built to service new development; AND WHEREAS land development charges should be set at a level necessary to recover the City's costs, in keeping with the principle of 'user pay';

THEREFORE BE IT RESOLVED:

1) That the negotiating committee request the province, in consultation with the City, to draft and pass necessary legislation to bring new land development charges into effect, and

2) That an administrative committee be established to recommend to Council, on an ongoing basis, the City cost levels associated with a proposal for development or redevelopment of any specific land parcel."

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On October 17th, 1990, your Committee referred the referenced matter to the Ad Hoc Committee appointed to Review Development Agreement Parameters and also to the Board of Commissioners, for report back to the Executive Policy Committee.

Your Executive Policy Committee recommends that Council grant your Committee a further extension of time of 60 days to deal with this matter.

Moved by Councillor Brown,
Adoption of the clause.

In amendment,

Moved by Councillor Diamant,
Seconded by Councillor Reese,
THAT Clause 12 of the Report of the Executive Policy Committee, dated April 10th, 1991, be amended by deleting the figure "60" where it occurs in the last paragraph and by substituting the figure "30" therefor.

The amendment was put.

Councillor Brown called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Diamant, Duguid, Golden, Murray, Reese, Selinger, Timmers, Young and Yuen. 10

Nay: Councillors Wade, Brown, Clement, Demare, Douglas, Fleisher, Fraser, Gilroy, Kaufmann, Lazarenko, Lorenc, Prystanski, Mayor Norrie and Councillor Eadie. 14

and the amendment was declared lost.

The motion for the adoption of the clause was put and declared carried.

Appointment of Special Constable - Parks and Recreation Department
File GF-2.3

723 - 13. Your Executive Policy Committee has been advised by the City Solicitor that the Supervisor of Park Police, Regional Parks and Operations Division of the Parks and Recreation Department, has requested that the following employee, who is employed with the Parks and Recreation Department, be sworn in as a Special Constable:-

ANDREW ZUK

Your Executive Policy Committee recommends:-

1. That the City Solicitor be authorized to make the necessary application to the Attorney-General's Department to have the above named employee sworn in as a Special Constable.

2. That the Proper Officers of the City be authorized to execute the required Form of Indemnity of whatsoever kind or nature arising out of the acts and conduct of anything done, said or written by the said Special Constable when he functions as a Special Constable under the said appointment.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated April 10th, 1991

Agreements for Collection of Realty Taxes File FL-2

724 - 14. Council, at its meeting held on March 7th, 1990, adopted the following motion, namely:-

"1. That the past practice of the City of Winnipeg paying commissions to banks, for the collection of realty taxes when paid at a banking institution, be discontinued.

2. That starting with the 1990 realty tax billing (approximately May 1, 1990), the City of Winnipeg offer to enter into an agreement with recognized financial institutions (i.e. banks, trust companies, credit unions) to act as an agent for the City in collecting realty taxes. This agreement to be subject to all branches belonging to a given financial institution agreeing to participate and that in 1990 a maximum fee of $1.15 be charged, by the financial institution, to any taxpayer who elects to pay the tax bill in this manner.

3. That the Board of Commissioners be granted the authority to negotiate said agreements and in subsequent years, review and amend maximum fee when conditions are appropriate, and report to Council all changes in agreements and fees for approval.

4. That the Royal Bank continue to be paid $0.20 per bill for handling and clearing tax bills paid at financial institutions other than the Royal Bank."

Prior to 1990, only chartered banks were recognized as agents to collect Realty Taxes for the City of Winnipeg.

In 1990, in addition to the chartered banks, one year collection agreements were negotiated with the following financial institutions and the Royal Bank of Canada co-ordinated arrangements and acted as a clearing house for all transactions:-

- La Federation Des Caisses Populaires Du Manitoba Inc.
- Co-operative Credit Society of Manitoba Ltd.
- Royal Trust Corporation of Canada
- Central Guaranty Trust Company
- Montreal Trust Company
- Prenor Trust Company of Canada

The City is now in the process of preparing Agreements for Collection of Realty Taxes for 1991. To avoid an annual repetition of this process, the agreements are open ended but are subject to 90 days notice of cancellation by either party.

The conditions which are subject to annual review and negotiation are contained on a schedule attached to the agreement and include:-

- the mailing date of the annual Realty Tax Statement
- the final date that the Financial Institution may accept payment
- the acceptance fee that the Financial Institution may collect from the taxpayer

The Royal Bank of Canada advised that the standard rate presently charged by Financial Institutions has been increased from $1.15 in 1990 to $1.25 in 1991.

Your Executive Policy Committee recommends:-

1. That the City of Winnipeg enter into collection agreements with Financial Institutions for the acceptance of Realty Tax Payments; the said agreements to have an unlimited term but subject to a 90 day cancellation clause by either party.

2. That annually subsequent to 1991, administrative revisions such as tax statement mailing date, due date of taxes and fee structure be communicated to participating Financial Institutions.

Report of the Executive Policy Committee, dated April 10th, 1991

3. That the maximum fee that Financial Institutions may charge taxpayers in 1991, be established at $1.25.

Moved by Councillor Brown,
Adoption of the clause.

Carried

Draft Legislation for Changes to The City of Winnipeg Act - Area Charges for Local Improvements
Files GL-5.1 & SL-1

725 - 15. Council, on October 31st, 1990, referred back Clause 1 of the Report of your Executive Policy Committee, dated October 24th, 1990, relative to the above matter.

On December 5th, 1990, your Executive Policy Committee referred the aforementioned clause to the Board of Commissioners. Council, on February 13th, 1991, granted your Committee an extension of time of 60 days to further consider this matter.

Your Executive Policy Committee requests that Council grant your Committee a further extension of time of 60 days to deal with this matter.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

726 – 1991. Appendix 1 referred to in Clause 1 of the Report of the Executive Policy Committee, dated April 10th,

(NOTE: SEE PAGES 993 TO 1010 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENTS)

727 – 1991. Attachment referred to in Clause 2 of the Report of the Executive Policy Committee, dated April 10th,

(NOTE: SEE PAGE 1011 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

CONSIDERATION OF REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the Report of the Executive Policy Committee, dated April 11th, 1991, was considered.

West Committee Room,
Council Building, Winnipeg,
April 11th, 1991

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

Request for Independent Public Inquiry -
"H. I. Pollock Case" File GF-2

728 - 1. Your Executive Policy Committee, at a Special Meeting held on April 11th, 1991, discussed the circumstances surrounding the arrest and charging of Mr. H. I. Pollock and submits the following motion with a recommendation for favourable consideration, namely:-

BE IT RESOLVED THAT the Executive Policy Committee recommends the Council of The City of Winnipeg request the Minister of Justice of the Province of Manitoba forthwith to cause an independent public inquiry to be conducted pursuant to The Manitoba Evidence Act, regarding the "H. I. Pollock case", the scope of such inquiry to include a consideration of:-

1. The investigation by the Winnipeg Police Department into the allegations against Mr. Pollock;

2. The circumstances surrounding the arrest of Mr. Pollock;

3. The circumstances leading to the decision to proceed with formal court proceedings against Mr. Pollock;

4. The circumstances surrounding the staying of the charges by the Department of Justice;

5. The relationship between the Winnipeg Police Department and the Department of Justice;

6. The responsibility for the laying of charges.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Fleisher,
That Council recess for one hour to allow Mayor Norrie to call a special meeting of Executive Policy Committee, inviting all members of Council to participate in the discussion of this matter "in camera".

The motion for recess was put.

Councillor Demare called for the yeas and nays, which were as follows:-

Yea: Councillors Wade, Brown, Clement, Demare, Diamant, Fleisher, Fraser, Kaufmann, Lorenc, Mendelson, Mitchelson and Timm- Rudolph. 12

Nay: Councillors Boychuk, Douglas, Duguid, Gilroy, Golden, Lazarenko, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 16

and the motion to recess was declared lost.

Report of the Executive Policy Committee, dated April 11th, 1991

Moved by Councillor Mendelson,
That the clause, including a communication, dated April 17th, 1991, from Mr. D.C.H. McCaffrey, Barrister and Solicitor, which was delivered to His Worship Mayor Norrie and subsequently distributed to all members of Council in this connection, be referred back to Executive Policy Committee.

The motion to refer was put.

Councillor Mendelson called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mendelson, Mitchelson and O'Shaughnessy. 11

Nay: Councillors Wade, Boychuk, Diamant, Douglas, Duguid, Gilroy, Lazarenko, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 17

and the motion to refer was declared lost.

Moved by Councillor Demare,
That the clause be laid over to the next regular meeting of Council.

The motion was put.

Councillor Demare called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mendelson, Mitchelson and O'Shaughnessy. 11

Nay: Councillors Wade, Boychuk, Diamant, Douglas, Duguid, Gilroy, Lazarenko, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 17

and the motion was declared lost.

The motion for the adoption of the clause was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Wade, Boychuk, Brown, Demare, Diamant, Douglas, Duguid, Gilroy, Lazarenko, Mendelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Timm-Rudolph, Young, Yuen, Mayor Norrie and Councillor Eadie. 21

Nay: Councillors Clement, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mitchelson and O'Shaughnessy. 8

and the motion for the adoption of the clause was declared carried.

EXECUTIVE POLICY COMMITTEE
MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Duguid,
Seconded by Councillor Young,
729 - WHEREAS the Committee on Works and Operations has the delegated authority to:

1) disburse funds from the $1,000,000.00 recycling fund generated by tipping fee surcharges; and

2) appoint members to the Recycling Advisory Committee;

AND WHEREAS many grants and Committee (Advisory Body) appointments follow the usual pattern of approval in moving from Standing Committee to Executive Policy Committee and then on to Council;

AND WHEREAS recycling and waste management issues are of importance to all Councillors and every opportunity should be given to debate this issue, including on the floor of Council;

THEREFORE BE IT RESOLVED that recommendations from the Committee on Works and Operations on funding recycling projects and on appointing members to the Advisory Committee should follow the usual channels by proceeding to Executive Policy Committee and then to Council for final ratification.

Moved by Councillor Kaufmann,
That the question be now put.

Carried.

The motion was put.

Councillor Demare called for the yeas and nays, which were as follows:-

Yea: Councillors Diamant, Duguid, Mendelson, Murray, Selinger, Thomas, Timmers and Young. 8

Nay: Councillors Wade, Boychuk, Brown, Clement, Demare, Douglas, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, Lorenc, Mitchelson, O'Shaughnessy, Prystanski, Reese, Timm-Rudolph, Mayor Norrie and Councillor Eadie. 20

and the motion was declared lost.

Moved by Councillor Eadie,
Seconded by Councillor Kaufmann,

730 - WHEREAS the Government of Manitoba proposes to amend The City of Winnipeg Act during the 1991 session of the Manitoba Legislature which will have the effect of reducing the size of Winnipeg City Council from 29 members to somewhere between 12 to 15 members;

AND WHEREAS some of the purported reasons being used by MLA's on both sides of the Legislature in support of the proposed reduction are that a Council of 29 is "too unwieldy", or "too inefficient", or "out of control", or that other cities of various sizes in Canada have smaller Councils, so Winnipeg should have a smaller Council too;

AND WHEREAS the Minister for Urban Affairs has stated publicly that a reduction in the size of City Council will not mean a reduction in the costs of Council itself, and that a smaller Council will necessitate higher salaries and benefits, therefore a higher cost than at present;

AND WHEREAS the number of MLA's in the Manitoba Legislature now totals 57;

EXECUTIVE POLICY COMMITTEE – MOTIONS ON WHICH NOTICE HAS BEEN GIVE (continued)

AND WHEREAS 31 of the 57 MLA's represent constituencies within the same City of Winnipeg boundaries that are represented by 29 City Councillors;

AND WHEREAS most Council wards are presently larger in size and/or population than the Winnipeg Provincial Constituencies;

AND WHEREAS it can be proven that Canadian cities of similar and even larger size than Winnipeg send fewer MLA's to their respective legislatures than what Winnipeg sends to the Manitoba Legislature; AND

WHEREAS if it is true, as MLA's have argued, that 29 City Councillors make for an unwieldy City Government, then it must logically stand to reason that 31 MLA's from the same area are just as unwieldy and inefficient for good provincial government;

THEREFORE BE IT RESOLVED that the Council of The City of Winnipeg call upon the government and Legislative Assembly of Manitoba to be consistent in their policy toward political representation in Winnipeg by immediately establishing an Electoral Boundaries Commission for the Province of Manitoba whose terms of reference will be to create a new Provincial Electoral Map within the City of Winnipeg that would contain a maximum of 15 single-member ridings, and that such redistribution take effect at the dissolution of the present legislature for the next provincial election.

In amendment,

Moved by Councillor Fraser,
Seconded by Councillor Demare,

THAT the last paragraph of the motion be amended by deleting the phrase, "that would contain a maximum of 15 single member ridings," where it occurs therein.

The Speaker called the Acting Speaker, Councillor Wade, to the Chair, in order to participate in the debate.

Moved by Councillor O'Shaughnessy,
That the question be now put.

The motion was put.

The Deputy Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Clement, Demare, Douglas, Duguid, Fleisher, Gilroy, Kaufmann, Lorenc, O'Shaughnessy, Prystanski, Selinger, Timmers, Mayor Norrie and Councillor Wade. 15

Nay: Councillors Diamant, Eadie, Fraser, Mendelson, Mitchelson, Murray, Reese, Thomas and Young. 9

and the motion that the question be now put was declared carried.

The amendment was put.

Councillor Mitchelson called for the yeas and nays, which were as follows:-

Yea: Councillors Demare, Duguid, Fraser, Golden, Kaufmann, Lorenc, Prystanski, Selinger, Thomas and Mayor Norrie. 10

Nay: Councillors Boychuk, Clement, Diamant, Douglas, Eadie, Fleisher, Gilroy, Mendelson, Mitchelson, Murray, O'Shaughnessy, Reese, Timmers, Young and Wade. 15

and the amendment was declared lost.

EXECUTIVE POLICY COMMITTEE – MOTIONS ON WHICH NOTICE HAS BEEN GIVE (continued)

The original notice of motion was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: Councillors Clement, Eadie, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Lorenc, Mendelson, Murray, Prystanski, Reese, Timmers and Young. 14

Nay: Councillors Boychuk, Demare, Diamant, Douglas, Duguid, Mitchelson, O'Shaughnessy, Selinger, Thomas, Mayor Norrie and Councillor Wade. 11

and the original notice of motion was declared carried.

MOTIONS

Moved by Councillor Yuen,
Seconded by Councillor Gilroy,
731 - WHEREAS pursuant to authority contained in The City of Winnipeg Act a Business Improvement Zone has been established as the Exchange District Business Improvement Zone, such Zone is described in By-law No. 5081/89;

AND WHEREAS the budget estimates of the Management Board for the Zone for the year 1991 amount to One Hundred and Fifty-six Thousand Five Hundred dollars ($156,500.00);

AND WHEREAS the City Centre-Fort Rouge Community Committee and subsequently the Executive Policy Committee have considered and approved the proposed program, Zone levy and budget estimates for the Exchange District Business Improvement Zone;

THEREFORE BE IT RESOLVED that By-law No. 5657/91, a by-law of The City of Winnipeg to levy the 1991 Business Improvement Zone Levy for the Exchange District Business Improvement Zone, be adopted.

Carried.

Moved by Councillor Murray,
Seconded by Councillor Gilroy,
732 - WHEREAS pursuant to authority contained in The City of Winnipeg Act a Business Improvement Zone has been established as the Corydon Avenue Business Improvement Zone, such Zone is described in By-law No. 5378/90;

AND WHEREAS the budget estimates of the Management Board for the Zone for the year 1991 amount to Twenty Thousand dollars ($20,000.00);

AND WHEREAS the City Centre-Fort Rouge Community Committee and subsequently the Executive Policy Committee have considered and approved the proposed program, Zone levy and budget estimates for the Corydon Avenue Business Improvement Zone;

THEREFORE BE IT RESOLVED that By-law No. 5658/91, a by-law of The City of Winnipeg to levy the 1991 Business Improvement Zone Levy for the Corydon Avenue Business Improvement Zone, be adopted.

Carried.

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

Moved by Councillor Murray,
Seconded by Councillor Gilroy,
733 - WHEREAS pursuant to authority contained in The City of Winnipeg Act a Business Improvement Zone has been established as the Osborne Village Business Improvement Zone, such Zone is described in By-law No. 5322/89;

AND WHEREAS the budget estimates of the Management Board for the Zone for the year 1991 amount to Forty-four Thousand Nine Hundred and Eighty-five dollars ($44,985.00);

AND WHEREAS the City Centre-Fort Rouge Community Committee and subsequently the Executive Policy Committee have considered and approved the proposed program, Zone levy and budget estimates for the Osborne Village Business Improvement Zone;

THEREFORE BE IT RESOLVED that By-law No. 5659/91, a by-law of The City of Winnipeg to levy the 1991 Business Improvement Zone Levy for the Osborne Village Business Improvement Zone, be adopted.

Carried.

Moved by Councillor Gilroy,
Seconded by Councillor Yuen,
734 - WHEREAS pursuant to authority contained in The City of Winnipeg Act a Business Improvement Zone has been established as the Downtown Winnipeg Business Improvement Zone, such Zone is described in By-law No. 5080/89;

AND WHEREAS the budget estimates of the Management Board for the Zone for the year 1991 amount to Six Hundred and Thirty-four Thousand Eight Hundred and Seventeen dollars ($634,817.00);

AND WHEREAS the City Centre-Fort Rouge Community Committee and subsequently the Executive Policy Committee have considered and approved the proposed program, Zone levy and budget estimates for the Downtown Winnipeg Business Improvement Zone;

THEREFORE BE IT RESOLVED that By-law No. 5660/91, a by-law of The City of Winnipeg to levy the 1991 Business Improvement Zone Levy for the Downtown Winnipeg Business Improvement Zone, be adopted.

Carried.

Moved by Councillor Eadie,
Seconded by Councillor Thomas,
735 - WHEREAS Council at its meeting held March 27th, 1991, instructed that a Citizens' Commission on Municipal Representation be appointed to submit recommendations, with reasons on:-

a) the appropriate number of City of Winnipeg councillors with consideration given to the accessibility to councillors by citizens and effectiveness of Council as a decision-making body;

b) whether the electoral divisions should be changed, and if so, to what size and configuration;

c) the boundaries and name of each electoral division;

d) the structure of Community Committees or alternatives for representation of traditional neighbourhoods within city government;

e) the relationship of municipal ward boundaries with the electoral boundaries of the provincial legislature and school boards within the City of Winnipeg;

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

AND WHEREAS Council instructed that the Commission submit its report within 90 days of appointment by Council unless otherwise agreed to by Council;

AND WHEREAS Council appointed a nominating Committee, chaired by the Speaker, Councillor Eadie, and to include Councillors Kaufmann, Duguid and Thomas as members, to recommend three (3) citizens to form the Citizens' Commission;

AND WHEREAS your Nominating Committee has now selected three very knowledgeable and competent citizens who have agreed to allow their names to stand in nomination;

THEREFORE BE IT RESOLVED that the following citizens be appointed to the Citizens' Commission on Municipal Representation:-

Mr. H. Middlestead, as Chairman
Mr. R. J. Fergusson
Mr. Samuel Trachtenberg.

Moved by Councillor Diamant,
That the question be now put.

The motion was put.

The Deputy Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Diamant, Gilroy, Kaufmann, Lazarenko, Lorenc, Mendelson, Prystanski and Mayor Norrie. 11

Nay: Councillors Boychuk, Eadie, Fleisher, Fraser, Golden, Mitchelson, Murray, Reese, Selinger, Thomas, Timmers, Young and Wade. 13

and the motion was declared lost.

The motion was put.

Councillor Brown called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Diamant, Eadie, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Timm-Rudolph, Young and Wade. 18

Nay: Councillors Brown, Demare, Douglas, Mitchelson, O'Shaughnessy, Prystanski and Mayor Norrie. 7

and the motion was declared carried.

Moved by Councillor Yuen,
Seconded by Councillor Gilroy,
736 - WHEREAS Council on January 25th, 1989, passed By-law No. 5081/89, a By-law of the City of Winnipeg to designate a business improvement zone to be known as the "Exchange District Business Improvement Zone", and established a management board for the Zone;

AND WHEREAS a general budget meeting of the board has been held in accordance with Section 16 of said By-law No. 5081/89;

AND WHEREAS by due process the following individuals have been nominated for appointment to the Exchange District Business Improvement Zone for a period to terminate the day prior to the first meeting of City Council in January, 1993, namely:-

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

Mr. Richard Walls, ADI Designworks, 90 Albert Street, Winnipeg, R3B 1G2
Mr. Donald Frame, National Bank of Canada, 191 Lombard Avenue, Winnipeg, R3B 0X1
Mr. R. Thomas Dixon, Industrial Process Design, 600 - 63 Albert Street, Winnipeg, R3B 1G4
Mr. Andrew Vlassie, Brandy Investments Limited, 1st Floor - 177 Lombard Avenue, Winnipeg, R3B 0W5

THEREFORE BE IT RESOLVED that the appointment of Mr. Richard Walls, Mr. R. Thomas Dixon, Mr. Donald Frame, and Mr. Andrew Vlassie be approved and confirmed for a term to terminate on the day prior to the first meeting of Council in January of 1993.

Carried

The Speaker, Councillor Eadie, resumed the Chair.

Moved by Councillor Wade,
Seconded by Mayor Norrie,
737 - THAT Council place on record its profound sorrow upon the death of William (Bill) McGarva, a former Councillor and Alderman of the City of Winnipeg, which occurred on Saturday, April 13th, 1991, at Misericordia General Hospital.

Mr. McGarva served the citizens of the City of Winnipeg with distinction as a member of Council between 1961 to 1968; 1971 to 1974; and 1977 to 1980.

The years of service to the citizens of Winnipeg by Bill McGarva in his capacity as an elected representative were served with honour and dignity.

The Council of the City of Winnipeg extends to the members of Mr. McGarva's family its deepest sympathy and condolences on the death of an honourable and distinguished citizen.

Carried by Silent Standing Vote

Moved by Councillor O'Shaughnessy,
Seconded by Councillor Lorenc,
738 - WHEREAS community centres have a long and honourable history in the City of Winnipeg;

AND WHEREAS community centres provide a high level of recreational programming to the citizens of Winnipeg in a most cost- effective manner;

AND WHEREAS the current method of community centre funding is disjointed and provides a different level of support within each of the city's six Community Committee areas;

THEREFORE BE IT RESOLVED that the Committee on Protection, Parks and Culture devise a formula for equalization of grants to community centres by Community Committee based on population, square footage of facilities and any other criteria deemed advisable by the Committee;

AND BE IT FURTHER RESOLVED that funding under said formula be within the current global funding total;

AND BE IT ALSO RESOLVED that the formula be in place for inclusion in the 1992 Current Estimates.

Referred to the Committee on Protection, Parks and Culture.

Moved by Councillor Fraser,
Seconded by Councillor Fleisher,
739 - THAT Sylvia Woolley, 160 Bedson Street, be appointed to the Winnipeg Public Library Board as the second representative for the St. James-Assiniboia Community for a term to expire January, 1993.

Carried

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

Moved by Councillor Selinger,
Seconded by Councillor Brown,
740 - THAT the amendments to The City of Winnipeg Act include a clause which allows the City of Winnipeg the discretion to establish its own date for the year-end of its financial year.

Carried.

Moved by Councillor Fraser,
Seconded by Councillor Fleisher,

741 - WHEREAS Council has formally expressed concern to the Provincial Ministry of Culture, Heritage and Citizenship regarding the removal of the word "Recreation" from the title of the ministry;

AND WHEREAS the City of Winnipeg is also creating a "threat to the integrity and priority of recreation needs in Manitoba" by not including the word "Recreation" in the title of its own Standing Committee on Protection, Parks and Culture;

AND WHEREAS recreation continues to be an important priority for citizens of Winnipeg for leisure and health;

THEREFORE BE IT RESOLVED that the City of Winnipeg reflect this priority of recreation by placing the word "Recreation" in the title of the Standing Committee on Protection, Parks and Culture.

Referred to the Committee on
Protection, Parks and Culture.

Moved by Councillor Lazarenko,
Seconded by Councillor Golden,
742 - WHEREAS a report on the H. Pollock arrest was prepared and submitted to the Mayor upon his request;

AND WHEREAS the report dated January 7th, 1991, has been discussed at length in camera at the Executive Policy Committee meeting, held on April 11th, 1991;

AND WHEREAS that report has individual names "blacked out";

THEREFORE BE IT RESOLVED that the report dated January 7th, 1991, prepared by Commissioner Reynolds to Mayor Norrie be released to all members of Council, effective immediately. The Speaker ruled that the motion is required to stand as notice.

Moved by Councillor Lazarenko,
That the rule be suspended to allow Council to deal with the motion.

Lost.

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

Moved by Councillor Reese,
Seconded by Councillor Timmers,
743 - WHEREAS it makes sense to review the decision-making process and authority including financial authority that has been given to all Standing Committees, Community Committees, Appeal and Variance Committees, and the Board of Commissioners, over the years;

AND WHEREAS there are often questions as to where the line of authority lies;

THEREFORE BE IT RESOLVED that such a review be done and that a description of each Committee's areas and level of authority as it exists be provided and to make any recommendations that can be made to streamline or improve the decision-making process;

AND BE IT FURTHER RESOLVED that Executive Policy Committee make recommendations to amend The City of Winnipeg Act in regard to the level of authority of Community Committees over local matters that do not affect the City at large, as well as over zoning matters within the Community plans which have been adopted by Council and are consistent with Plan Winnipeg.

Referred to Executive Policy Committee.

EXECUTIVE POLICY COMMITTEE
CONSIDERATION OF BY-LAWS

744 - On motion of Mayor Norrie, the rule was suspended and the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:-

By-law No. 5657/91, a By-law of the City of Winnipeg to levy the 1991 Business Improvement Zone levy for the Exchange District Business Improvement Zone. File No. FL-7.1.

By-law No. 5658/91, a By-law of the City of Winnipeg to levy the 1991 Business Improvement Zone levy for the Corydon Avenue Business Improvement Zone. File No. FL-7.2.

By-law No. 5659/91, a By-law of the City of Winnipeg to levy the 1991 Business Improvement Zone levy for the Osborne Village District Business Improvement Zone. File No. FL-7.3.

By-law No. 5660/91, a By-law of the City of Winnipeg to levy the 1991 Business Improvement Zone levy for the Downtown Winnipeg Business Improvement Zone. File No. FL-7.4.

QUESTION PERIOD

745 - Councillor O'Shaughnessy asked the Chairman of the Committee on Protection, Parks and Culture to confirm the fact that included in the recent Provincial Budget is a proposal to eliminate grants to the City for the Dutch Elm Disease Program.

Councillor Douglas replied that it is his understanding that the reduction is the elimination of the extra $350,000.00 given to the City in 1989 and 1990, and not the entire amount. He also advised that it is his intention raise this matter at the next meeting of the Committee on Protection, Parks and Culture.

QUESTION PERIOD (continued)

Councillor Fraser referred to correspondence to Mayor Norrie, dated April 8th, 1991, from the Minister for Urban Affairs, expressing concern that the City of Winnipeg is not close to adopting an Action Area Plan for Headingley. He also referred to other correspondence in his possession that the Minister has been approached, in writing, by citizens of Headingley expressing support for a formal referendum on secession, as outlined in The Honourable G. Ducharme's letter, dated June 9th, 1989, and expressing frustration regarding the process of having the report available. He asked if the Mayor would inform Council if the Minister is prepared to give an additional period of time for presentation of the plan.

Mayor Norrie replied that he has a copy of the letter in his possession and upon receipt, forwarded a copy to the Commissioner of Planning and Community Services. He advised that the matter is being actively pursued and it is expected that the May 31st date can be met, recognizing that the Action Plan will have to go through the public process.

Councillor Fraser asked that he and Councillor Clement be kept apprised of any correspondence in this regard.

Councillor Thomas asked the Mayor for the expected impact on the City's budget in view of the increased gas tax announced by the Provincial Government.

Councillor Lorenc advised that the impact for 1991 is an additional $209,132.00 for the remainder of the year, and for a full year, approximately $316,700.00.

Councillor Thomas asked that if the City were allowed to have the gasoline tax, what impact would it have on the additional streets, sewers, etc., that the City could complete with the additional funds.

Mayor Norrie replied that one cent a litre of gasoline would raise $12 million which could be used as a direct benefit to roads and maintenance work in the City or, alternatively, the monies raised, when converted, represent four percentage points on the mill rate, and the mill rate could have been reduced this year to .78 instead of 4.78.

Councillor Prystanski asked the Chairman of the Committee on Finance and Administration, Councillor Selinger, to confirm that someone paying taxes during a particular month will be charged interest for the full month. He asked why the taxpayer would not be charged only for the period of late payment.

Councillor Selinger agreed to pursue the question.

Councillor Murray referred to a question he asked several months ago regarding the City's policy relating to the hiring of minority groups. He referred to senior management positions and over-predominance of white men and one white woman in this classification. He asked what is proposed to introduce an integration of minorities and women into senior and middle management, and when a proposal is expected.

Mayor Norrie referred to discussions he has held with the Chief Commissioner, and questioned the ability to put a date on the proposal. Once a position is identified as vacant, it would be necessary to follow the competition process. He advised that the City is bringing people from visible minorities into the system as employees. Hopefully, they will move up through the ranks. The City's policy is to be an equal opportunity employer and the Mayor suggested that the City is adhering to the policy.

Councillor Murray referred to the fact that the Provincial Government has several women at the Deputy Minister level, and asked what specific measures are being taken.

QUESTION PERIOD (continued)

Mayor Norrie replied that the administration encourages women and visible minorities and other qualified persons to be interested in positions and to apply when they are vacated.

Councillor Murray asked the Mayor to pursue why the City seems to be unsuccessful in attracting non-whites to senior management.

Mayor Norrie advised that the Executive Policy Committee forwarded the employee equity report to the Race Relations Committee for comments.

With respect to the appointments, Mayor Norrie advised that when applications were received for positions including Chief Commissioner, the Commissioner of Planning and Community Services, Commissioner of Protection, Parks and Culture and the Commissioner of Finance and Administration, he believed that only one applicant was female who was judged against the other applicants. He suggested that the problem will not be solved quickly, and that everything possible must be done to encourage women and visible minorities to apply.

Councillor Kaufmann advised that on March 20th, 1991, a letter was received from Mr. Downey, the Provincial Minister, who indicated that there will be no new classification for lands outside the urban limit line, not serviced by City sewer and water. The Minister suggests to the City that a more direct method of addressing these inequities in the tax system be taken. He asked what plans the Mayor is aware of to deal with the situation.

Mayor Norrie confirmed that the letter was received, addressed to the Executive Policy Committee, and a copy sent to all members of Council, containing the information. He suggested that the only option for the City involved creating special levies or mill rates for certain areas. Otherwise, the question of assessment might be appealed by individuals to ensure that the value of the land reflects the services available.

Councillor Kaufmann referred to the amount of $364.00 that the Headingley residents receive for water and asked what the City was going to do about the inequity between communities.

Mayor Norrie replied that the matter is under review by the administration, and suggested that the Chairman of the Committee on Works and Operations might raise the matter at the next meeting.

Councillor Kaufmann asked the Chairman of Committee on Finance and Administration if the matter of mobile homes in St. Vital which he raised some time ago was to be dealt with and when.

Councillor Selinger replied that he has asked that the matter be placed on the agenda of the Ad Hoc Committee on Licensing.

Councillor Timmers referred to the increase in the street closure fees, and asked if consideration was given to the impact on the "meet your neighbour" and block party program.

Councillor Lorenc agreed to pursue the question, including the possibility of waiving the fees.

Councillor Mitchelson referred to earlier questioning regarding the impact of the Provincial Government increase per litre of gasoline, and asked the Chairman of the Committee on Finance and Administration how much money the City has saved because the Provincial Government did not harmonize the Provincial Sales Tax to the G.S.T., and to plan for the eventuality of introduction and the impact of such action. Councillor Selinger agreed to pursue the question.

Councillor Selinger asked Mayor Norrie for an update on negotiations for the renewal of a third C.O.R.E. Area Initiative.

Mayor Norrie drew attention to the recent appointment of a new Provincial Minister, and the deferment of recent discussions to allow an opportunity to become familiar with the issue. Some of the priorities have been identified during discussions. There has not been any commitment from the Federal or Provincial Governments, nor has any rejection been evident. The senior governments have indicated that they will be looking at the issue in the context of their budgets.

QUESTION PERIOD (continued)

Councillor Selinger asked that the Mayor endeavour to initiate action to speed up the process.

Mayor Norrie replied that the City is on record as wishing an early indication from the other levels of government, particularly in view of the need to alleviate the recession.

Councillor Selinger referred to the discussions of the City to raise the gasoline tax $.01 per litre for upgrading infrastructure, and that the Provincial Government has now announced a similar increase which will come largely from residents in Winnipeg. He asked the Mayor to endeavour to ensure that the City will receive some benefit. Mayor Norrie agreed to pursue the possibility through the Official Delegation.

Councillor Fleisher asked the Chairman of the Committee on Works and Operations for an update on the possibility of opening the intersection of Portage and Main to pedestrian traffic.

Councillor Lorenc advised that the Committee on Works and Operations at the last meeting, had discussed the matter and asked for early resolution of the issues involved. He hoped that a report would be brought to Council quickly for a decision by Council to open the intersection. He agreed to advise Councillors Fleisher and Golden when this will take place.

Councillor Reese asked if the Personnel Department would look at in-house programs for visible minorities already working for the City to assist them in training for administrative positions.

Mayor Norrie replied that while several of these programs already exist, he will discuss the possibility at the next meeting of the Board of Commissioners.