CONSIDERATION OF REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the Report of the Executive Policy Committee, dated October 9th, 1991, was considered clause by clause. West Committee Room, Council Building, Winnipeg, October 9th, 1991.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

Reporting Relationship of Co-ordinator - Community and Race Relations Committee **File CR**

1337 - 1. On October 2nd, 1991, your Executive Policy Committee was advised by His Worship Mayor W. Norrie, Q.C., that Council at its meeting held on July 11th, 1990, approved a revised rationale, mandate and structure for the Community and Race Relations Committee.

The revised structure provides that the Mayor, while no longer Chairman of the Community and Race Relations Committee, remains as an institutional member, i.e. the Mayor whoever he or she may be is automatically a member of the Community and Race Relations Committee. In addition, the revised structure maintained an anomaly whereby the reporting relationship of the Community and Race Relations Co-ordinator was shown as being to the Mayor.

Due to the number of demands on the Mayor's time, your Executive Policy Committee recommends that the reporting relationship of the Co-ordinator of Community and Race Relations be to the Community and Race Relations Committee, through the Chairman of the Community and Race Relations Committee.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Parking Privilege Cards. **File ST-2**

1338 - 2. The introduction of distinct vehicle window stickers that differentiates Federal and Provincial parking meter privileges from those enjoyed by Civic employees would lessen public criticism against the City; while the levy of a $200.00 charge for each privilege would prove to be an alternative source of revenue for the City.

Section 10 (b) of the City of Winnipeg Parking Meter By-law No. 820/74 states:-

"10. Subject to the provisions of sections 5 and 6, a metered space may be used without charge

(b) by a vehicle of or employed by the City of Winnipeg, board or commission thereof, the Armed Forces, the Government of Manitoba, the Government of Canada, or any emergency vehicle, if the vehicle has the name of the owner painted thereon or is identified by a card, sticker, or certificate duly authorized and signed by the Mayor of Winnipeg and the operator thereof is using the vehicle in the course of his duty."

Report of the Executive Policy Committee, dated October 9th, 1991

To date, the City has issued the following number of Parking Privilege Cards:

Year	City of Winnipeg	Provincial	Federal	Total
1978	1,341	381	56	1,778
1979	1,482	547	64	2,093
1980	1,277	566	69	1,912
1981	1,311	727	110	2,148
1982	1,400	755	168	2,323
1983	1,225	686	215	2,126
1984	1,272	755	239	2,266
1985	1,358	930	327	2,615
1986	1,420	1,099	334	2,853
1987	1,465	1,262	409	3,136
1988	1,528	1,443	428	3,399
1989	1,551	1,582	590	3,723
1990	1,593	1,615	695	3,903
1991	1,401	1,462	641	3,504

*As of August 29th, 1991

As evidenced by the above table, the City has experienced a significant increase in requests for parking meter privileges received from both the Provincial and Federal Governments. As these cards clearly confer a benefit and insofar as there is presently no cost attached hereto, the demand can only expect to keep increasing.

However, under the present circumstances the proliferation of Parking Privilege Cards utilized by levels of government other than the City generates undue public criticism from those citizens who believe every vehicle using such cards is a Civic employee on Civic business, which is not the case.

It is therefore proposed that all Parking Privilege Cards issued to the Provincial and Federal Governments for 1992 be replaced by separate and distinctive coloured vehicle window stickers.

It is further proposed that the City implement an annual charge for each sticker issued. Such a charge would serve two useful purposes:-

1. It would clearly define the cost associated with this benefit.

2. It would require the two senior levels of government to reimburse the City for the free parking enjoyed by their employees.

As there is a lack of empirical information upon which to base such a cost decision, it is necessary to make certain assumptions. If one assumes that the average card holder makes use of the card for three (3) one hour periods per week, then the annual value would be $156.00 per year. Similarly, a card holder using a card for one hour each day would reflect an annual value of $260.00 per year.

Consequently, it is proposed that a charge of $200.00 per year could be considered a reasonable price to levy for such parking privilege stickers. Should the level of demand remain unchanged, the City would obtain revenue in excess of $420,000.00 annually from the Federal and Provincial governments. Should the demand decrease 50%, the City would still obtain revenue in excess of $210,000.00.

Your Executive Policy Committee recommends:-

1. That all Parking Privilege Cards issued to the Provincial and Federal Governments for 1992 be replaced by separate and distinctive coloured vehicle window stickers.

2. That the City Solicitor be directed to amend the City of Winnipeg Parking Meter By-law No. 820/74 to provide for:-
   a) The institution of an annual charge of $200.00 for each civic Parking Privilege sticker requested by the Federal or Provincial Government.

Report of the Executive Policy Committee, dated October 9th, 1991

b) The elimination of the provision whereby vehicles owned by either the Federal or Provincial governments with the name painted thereon are granted free metered parking.

Moved by Mayor Norrie,
Adoption of the clause

Carried

1992 Local Improvement Charges for Ornamental Street Lighting, Ornamental Lane Lighting and Wood Pole Lane Lighting as Established by By-law No. 98/72. Files SC-6 & SL

1339 - 3. Winnipeg Hydro, in consultation with Manitoba Hydro, annually reviews the costs and charges established by By-law No. 98/72, a by-law to establish Local Improvement charges for ornamental street lighting, ornamental lane lighting and wood pole lane lighting, to ensure that they reflect the current construction costs.

On October 10th, 1990, Council approved the rates for 1991 local improvement works implemented under By-law No. 98/72, namely ornamental street lighting, ornamental lane lighting and wood pole lane lighting.

The result of the review indicates that the assessment for ornamental lane lighting and wood pole lane lighting should be increased.

Your Executive Policy Committee recommends:-

1. That the charges to the benefitting property owners for ornamental street lighting, ornamental lane lighting and wood pole lane lighting be adjusted as follows:-

   Ornamental Street Lighting - $9.20 for each foot of frontage (no change)

   Ornamental Lane Lighting - from $4.55 for each foot of frontage to $5.40 for each foot of frontage

   Wood Pole Lane Lighting - from $1.00 for each foot of frontage to $1.10 for each foot of frontage

2. That the new rates become effective upon adoption by Council and shall apply to proposed 1992 Local Improvement Works intended to be advertised thereafter.

3. That the City Solicitor be requested to prepare the required amending by-law.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Amendment to the Campaign Expenses and Contributions By law No. 5550/90. File GK 2.4

1340 4. At the last session of the Legislature, the Province passed amendments to The City of Winnipeg Act prohibiting candidates from accepting contributions from political parties and regulating the disposal of surplus campaign funds.

Council at its meeting held on September 13th, 1990, adopted Clause 8 of the Report of the Executive Policy Committee, dated September 12th, 1990, and passed By law No. 5550/90 regulating the expenses and contributions for candidates for Mayor and Councillor.

Report of the Executive Policy Committee, dated October 9th, 1991

In adopting Clause 8, Council adopted the following recommendation:

> "Your Executive Policy Committee recommends that the Official Delegation be requested to raise the following issues relative to the regulation of election contributions and expenses with the Provincial Government:
>
> a) Contributions
>
> prohibiting candidates from accepting contributions from political parties
>
> b) Disposition of Surplus Funds
>
> regulating the disposal of surplus funds
>
> c) Forfeiture of Seat

The City having the option of including as a penalty, the forfeiture of seat, when a candidate has willingly or knowingly contravened or failed to comply with any provision of the regulatory by law."

At the last session of the Legislature, the Province passed Bill 68, being The City of Winnipeg Amendment Act (2) which contained Sections 21 and 22, providing a prohibition of contributions from political parties and the disposition of surplus funds as requested. However, the Province did not deal with the issue of the forfeiture of seat.

The attached By law amends the Campaign Expenses and Contributions By law No. 5550/90 in accordance with amendments to The City of Winnipeg Act made by the Legislature when it passed Sections 21 and 22 of Bill 68 on July 25th, 1991.

Your Executive Policy Committee recommends that By law No. 5780/91, a by law of the City of Winnipeg to amend By law No. 5550/90, the Campaign Expenses and Contributions By law, be passed by Council.

Moved by Mayor Norrie,
Adoption of the clause.

The Speaker called the Deputy Speaker, Councillor Wade, to the Chair in order to participate in the debate and after speaking, resumed the Chair.

Moved by Councillor Thomas,
That the clause be referred back to Executive Policy Committee.

The motion to refer was put.

Councillor Reese called for the yeas and nays, which were as follows:

Yea: Councillors Wade, Boychuk, Diamant, Duguid, Hyman, Lazarenko, Mendelson, Reese, Selinger, Thomas and Yuen. 11

Nay: Councillors Brown, Clement, Douglas, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Lorenc, Mitchelson, Prystanski, Timm Rudolph, Young, Mayor Norrie and Councillor Eadie. 15

and the motion to refer was declared lost.

Moved by Councillor Boychuk,
That the clause be laid over for 60 days.

The motion to lay over the clause was put.

Report of the Executive Policy Committee, dated October 9th, 1991

Councillor Thomas called for the yeas and nays, which were as follows:

Yea: Councillors Wade, Boychuk, Diamant, Duguid, Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Yuen. 12

Nay: Councillors Brown, Clement, Douglas, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, Lorenc, Mitchelson, Prystanski, Timm Rudolph, Young and Eadie. 14

and the motion to lay over the clause was declared lost.

The motion for adoption of the clause was put.

Councillor Clement called for the yeas and nays, which were as follows:

Yea: Councillors Brown, Clement, Douglas, Fraser, Gilroy, Golden, Kaufmann, Lazarenko, Lorenc, Mitchelson, Prystanski, Timm Rudolph, Young and Eadie. 14

Nay: Councillors Wade, Boychuk, Diamant, Duguid, Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Yuen. 12

and the motion for the adoption of the clause was declared carried.

On motion, Council reverted to the order of business "Introduction and Welcome of Guests and Announcements".

INTRODUCTION AND WELCOME OF GUESTS AND ANNOUNCEMENTS

1341 The Speaker here acknowledged the presence in the gallery of Mr. M. Laurendeau, M.L.A., for the Province of Manitoba and a former Councillor of the City of Winnipeg.

On motion, Council returned to the order of business "Consideration of the Report of the Executive Policy Committee dated October 9th, 1991.

CONSIDERATION OF THE REPORT OF THE EXECUTIVE POLICY COMMITTEE

Proposal for Immediate Aid to Farmers in Manitoba

File GG 1

1342 5. On October 2nd, 1991, your Executive Policy Committee was advised that there is a growing concern throughout Manitoba and western Canada with the serious plight presently facing farmers.

The City of Winnipeg is not immune from this problem and in fact the success of its economy remains highly dependent on a healthy agricultural community.

In recognition of the seriousness of the current situation and to indicate the support of the citizens of Winnipeg for those in rural Manitoba, your Executive Policy Committee recommends that the following resolution be adopted by Council, namely:

WHEREAS the economy of the City of Winnipeg continues to remain highly dependent on the health of the agricultural industry in rural Manitoba;

WHEREAS what affects the farming population economically directly affects the City of Winnipeg;

Report of the Executive Policy Committee, dated October 9th, 1991

WHEREAS grain and oilseed producers in Manitoba have endured serious income problems over several years, with particularly devastating effects resulting from the current international trade war in grains;

WHEREAS support programs introduced by the two levels of government for 1991, i.e. the Gross Revenue Insurance Plan (GRIP) and the Net Income Stabilization Account (NISA) will not provide compensation for the substantial drop in grain prices experienced in 1990 because of the trade war;

WHEREAS most farmers in Manitoba need immediate cash assistance to continue their farm operations;

THEREFORE BE IT RESOLVED That the Government of Canada be urged to provide immediate cash aid to farmers in Manitoba;

AND BE IT FURTHER RESOLVED that the Government of Manitoba be urged to agree to be a "full" partner in the Net Income Stabilization Account (NISA) Plan.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Local Improvement Projects - Canadian National and Canadian Pacific Railways.
File SL

1343 6. The properties listed in Appendix "A" of this report are used for the purpose of transportation and are currently unsuitable for building purposes, and as a result, do not benefit from the installation of local improvement projects. Consequently, the representatives of the railways, as has been demonstrated in the past, will petition against the installation of these projects, thus jeopardizing, if not defeating, these needed improvements.

Council, at its meeting held on November 5th, 1980, adopted a policy governing local improvements abutting railway properties which are unfit for building purposes. This policy was amended by Council at its meeting of August 19th, 1981 and March 21st, 1984, and reads as follows:

> "If the Commissioner of Works and Operations deems that railway properties on which rails are laid for the purpose of rail transportation are unfit for building purposes, that a recommendation be forwarded to Council prior to advertising the local improvements that the property be deemed unfit for building purposes, subject to the condition that if at any time the property is deemed to be a buildable site, and prior to allowing any connection to the underground services or any access to surface improvements, the City Treasurer shall initiate steps to collect the appropriate local improvement costs (either cash or amortized) at the same rate and during the same number of years as in the original term all subject to the provisions of Chapter 109, Province of Manitoba Statutes (1965) and Privy Council Order No. 1979/607."

In order to ensure the construction of needed local improvements, it is proposed that the properties outlined in the attached Appendix "A" which are owned by the Canadian National and Canadian Pacific Railway companies and are deemed unsuitable for building purposes, be exempted from the payment of local improvement levies in accordance with the above policy.

However, if at a future time the purpose of said lands changes and they are then classified as buildable sites, the City shall be empowered to recoup local improvement costs for the installation of services, prior to any connections being made to underground improvements such as sewer and watermains, and access to above ground improvements such as paved streets all subject to the provisions of Chapter 109, Province of Manitoba Statutes (1965) and Privy Council Order 1979/607.

Report of the Executive Policy Committee, dated October 9th, 1991

Chapter 109 of the Province of Manitoba Statutes allows for taxation for local improvements to C.N.R. and C.P.R, properties within the borders of the former City of Winnipeg only if the local improvement is a direct benefit to the railway operations of the companies or operations in connection therewith.

The proposal would ensure that needed local improvements could be installed, as railway property frontage would not be considered assessable and therefore would not be allowed to petition against these projects.

Your Executive Policy Committee recommends:

1. That the properties listed in Appendix "A" and owned by the C.N.R. and C.P.R. which are unsuitable for building purposes not be assessed for local improvement charges.

2. That if at any time these properties are deemed to be buildable sites, that prior to allowing any connection from underground services or access from surface improvements, the City Treasurer initiate steps to collect the appropriate local improvement costs.

Moved by Councillor Brown,
Adoption of the clause.

Pursuant to Section 5(1) of The Municipal Council Conflict of Interest Act, Councillors Boychuk and Lazarenko advised that they would refrain from entering the discussion and from voting on the clause due to a possible conflict of interest because of their employment association with the Canadian National Railway and left the Chamber.

The motion for the adoption of the clause was put and declared carried.

Councillors Boychuk and Lazarenko here returned to the Chamber.

(Note: See Minute No. 1354 for attachment.)

"Easy Streets" Parking Validation Program. File ST 2

1344 7. On January 23rd, 1991, Council adopted the amended Report of the Executive Policy Committee, dated January 16th, 1991, regarding "Free Saturday Parking, Parking Meter Rates and the 'Easy Streets' Downtown Parking Validation Program" which included the recommendations that:

- a grant of $50,000.00 be given in each of the years 1991 and 1992 to the Downtown Business Improvement Zone (BIZ) to enable the BIZ to launch the "Easy Streets" parking validation program; and

- the Director of Transit and the Director of Streets and Transportation investigate the use, acceptance and costs of the "Easy Streets" tokens in transit buses and parking meters.

On October 17th, 1991, the Downtown Business Improvement Zone (BIZ) proposes to launch the "Easy Streets" parking validation program based on the parking validation program of the same name used in downtown Seattle, Washington, since 1985. Participating businesses in Winnipeg would distribute a token to a customer making a purchase. Each token, a blue coloured aluminium coin of the same size but not the same weight as a Canadian one dollar coin, would be worth a $1.00 reduction in the cost of parking at participating downtown parking lots or a $1.00 reduction in the fare with participating taxi cab companies. The BIZ proposes that this token also be used as the equivalent of one fare on a transit bus and/or to provide one dollar's worth of time in a parking meter. Participating businesses would buy the tokens for $1.00 each. Each token would be redeemed at participating downtown banks for 90 cents. Of the remaining 10 cents, 4 cents would cover bank handling charges and 6 cents would be returned to the BIZ to cover further investment in "Easy Streets" marketing. This marketing would include radio, print, transit, billboard and direct mail advertising.

Report of the Executive Policy Committee, dated October 9th, 1991

Tests undertaken by the Transit Department showed that the use of tokens can be readily accommodated in the transit fare boxes and in the coin sorting equipment of the Transit Treasury Branch. According to information obtained by Mr. Harry Finnigan, Executive Director of the Downtown BIZ, Seattle's Transit Department obtains and sorts approximately 160 token daily. On the basis of this experience, it is expected that up to one hour of additional labour would be required by the Transit Treasury Branch for sorting, wrapping, handling and accounting for the "Easy Streets" tokens.

A City wide test of all parking meters showed that all of these devices will accept the token and provide the equivalent of $1.00 worth of time. However, the City of Winnipeg Parking Meter By law No. 820/74 states:

> "6(4) No person shall deposit, or cause to be deposited in a parking meter, any slug, device, or metallic or other substitute for the coins prescribed by this by law."

This by law must be amended to make lawful the use of the tokens issued by the Downtown Winnipeg BIZ.

Sample tokens provided by the Executive Director of the Downtown BIZ were tested in and rejected by a typical vending machine coin mechanism because the token is lighter in weight than the $1.00 coin. Pay telephones do not currently accept $1.00 coins. Representatives of the Manitoba Telephone System have advised the Executive Director of the Downtown BIZ that such tokens would not be accepted by a telephone mechanism if $1.00 coins were to be usable in the telephones. If the tokens were used in other coin operated devices such as car washes or laundromats or in other parking meters operated by the University of Manitoba or hospitals, the BIZ is prepared to reimburse $1.00 for each token received by these vending machine or parking meter operators.

It is difficult to estimate the extent to which "Easy Streets" tokens will be utilized in parking meters or on transit buses and the degree to which City revenue will be affected. A subsequent report will be submitted within 9 months of the start of the "Easy Streets" program describing the financial impact on parking meter and transit revenues and additional operating costs associated with this program and recommendations regarding the City's continued involvement in this program.

Your Executive Policy Committee recommends:

1. That the City of Winnipeg enter into a 12 month agreement with the Downtown Business Improvement Zone (BIZ) to permit the use of "Easy Streets" tokens in parking meters and as the equivalent of one fare on transit buses.

2. That the Parking Meter By law No. 820/74 be amended to permit the use of these tokens in parking meters.

3. That Council approve an amendment to the transit fare schedule to permit the use of these tokens as the equivalent of one transit fare.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the above.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

1991-1994 Collective Agreement between The City of Winnipeg and the Amalgamated Transit Union, Local 1505
File GU 4.5

1345 8. On October 2nd, 1991, the City of Winnipeg and the Amalgamated Transit Union, Local 1505, executed a Memorandum of Agreement which, if approved by their respective principals, would form the terms of settlement for a revised Collective Agreement.

Report of the Executive Policy Committee, dated October 9th, 1991

The attached Proposal for Settlement details the agreed upon amendments to the Collective Agreement arrived at between the parties as a result of bargaining that occurred during the period of December 20th, 1990 to October 2nd, 1991. The attached Executive Summary, and synopsis of costing, details the overall impact of the proposed settlement for the three year period.

Your Executive Policy Committee recommends:

1. That the terms outlined in the attached Memorandum of Agreement signed October 2nd, 1991 (cost summary attached), be approved and that the Proper Officers of the City be authorized to execute a revised Collective Agreement for the term January 27th, 1991 to January 22nd, 1994, and to do all things necessary to implement same.

2. That due to the improvements to the annual vacation entitlements in this proposed agreement, eight positions of Bus Operator and one position of Bus Serviceman be added to the establishment of the Transit Department to maintain the required level of service.

Moved by Councillor Brown,
Adoption of the clause

Carried

(Note: See Minute No. 1355 for attachment.)

Aboriginal Centre of Winnipeg - First Charge Against 1992 Capital Estimates. Files FC(1992) & G 3.1.1

1346 9. Your Executive Policy Committee considered communications from His Worship Mayor Norrie, dated September 18th and September 20th, 1991, and October 1st, 1991, respectively, relative to the proposed Aboriginal Centre. (Copies on file in the office of the City Clerk.)

The Board of Commissioners was requested to report back identifying the source of funding relative to the requested commitment of $200,000.00 and, as well, the issue concerning the requested "support for a grant in lieu of taxes for the municipal portion of property taxes".

In order to ensure the one time commitment of capital funds in the amount of $200,000.00, it is proposed that same be approved by Council as a first charge against the 1992 Capital Budget. The Assessment Department has reviewed the proposed renovations of the Canadian Pacific Railway Station on Higgins Avenue for the Aboriginal Centre of Winnipeg.

Based on information contained within the Aboriginal Centre of Winnipeg "Prospectus", the building code safety related and renovation improvements would result in an approximate increase in assessment as follows:

Current (1991) Roll		Proposed
Land	349,000	349,000
Building	1,417,000	3,066,000
Total	1,766,000	3,415,000

This estimate is based on the presumption of multiple use occupancy as outlined in the "Prospectus", and does not take into account special use or exempt use classifications, i.e. daycare, church use, etc.

1991 building assessment Class Code 60	$1,417,000.00
1991 portioned assessment (65.5%)	928,135.00

Report of the Executive Policy Committee, dated October 9th, 1991

1991 Municipal and school taxes

Provincial Education mill rate 2 20.450	18,980.00
School Division mill rate 20.093	18,649.00
General Municipal mill rate 32.919	30,553.00
Total Building Taxes	68,182.00

Based on the Municipal Assessment Act, Chapter 24 Definitions (Appendix 4), the Aboriginal Centre would benefit annually by $68,182.00 until the earlier of the renovations are substantially completed or for two years after the construction begins (whichever is the lesser).

In addition, under the Tax Relief for Heritage Building Program, if the Aboriginal Centre was eligible and received favourable consideration from Council, it would receive annually, for a five year period following completion of renovations, a grant for tax relief to offset actual municipal taxes levied resulting from the increased building assessment due to rehabilitation.

This amount is estimated as follows:

1991 building assessment	$1,417,000.00
Proposed building assessment Class Code 60	3,066,000.00
Increase	1,649,000.00
1991 portioned assessment 65.5%	1,080,095.00
1991 municipal taxes on increase 32.919	$ 35,555.00

In summary, based on the proposed plans, the Aboriginal Centre, if deemed eligible, would receive a benefit of $68,182.00 annually by way of exemption during construction and $35,555.00 annually for five years after completion of construction by way of a grant equivalent to taxes under the tax relief for heritage buildings.

The question of the leasing of office space and of the placing of the Aboriginal Centre of Winnipeg on the City's proposal call listing for potential leased space for civic purposes will be the subject of a separate report.

Your Executive Policy Committee recommends that, subject to Provincial and Federal Government participation in the proposed Aboriginal Centre of Winnipeg project within the Canadian Pacific Railway Station on Higgins Avenue, the following be approved:

1. A one time commitment of capital funds in the amount of $200,000.00 as a first charge against the 1992 Capital Budget.

2. If deemed eligible in accordance with the policy provisions of Council, the Aboriginal Centre be granted $35,555.00 annually for five years after completion of construction by way of a grant equivalent to taxes under the Tax Relief for Heritage Buildings. (Municipal portion only.)

3. That the Proper Officers of the City be authorized to do all things necessary to implement the above.

NOTE: As outlined above, under the provisions of The Municipal Assessment Act, the Aboriginal Centre could benefit annually by $68,182.00 until the earlier of the renovations are substantially completed or for two years after the construction begins (whichever is the lesser).

Moved by Councillor Brown,
Adoption of the clause.

Report of the Executive Policy Committee, dated October 9th, 1991

In amendment,

Moved by Councillor Lorenc,
Seconded by Councillor Mendelson,
That Clause 9 of the Report of the Executive Policy Committee, dated October 9th, 1991, be amended to commit in paragraph 1 thereof the sum of $200,000.00 as a first charge against the 1992 Current Budget, not Capital Budget.

With permission of Council and his seconder, Councillor Lorenc was permitted to withdraw his motion.

The Speaker called the Deputy Speaker, Councillor Wade, to the Chair and left the Chamber.

Moved by Councillor Gilroy,
That the question be now put.

The motion was put.

Councillor Boychuk called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Brown, Clement, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Mitchelson, Murray, Prystanski, Thomas, Timmers, Timm Rudolph, Young and Yuen. 23

Nay: Councillor Wade. 1

and the motion was declared carried.

The motion for the adoption of the clause was put.

Councillor Timm Rudolph called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Brown, Clement, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Mitchelson, Murray, Prystanski, Selinger, Thomas, Timmers, Timm Rudolph, Young and Yuen. 24

Nay: Councillor Wade. 1

and the motion for the adoption of the clause was declared carried.

Councillor Brown asked Councillor Clement to introduce Clause 10.

Appointment of Committee to Select City Auditor. File GP 1.2

1347 10. Your Executive Policy Committee has been advised that applications for the position of City Auditor are being received and the competition will close shortly. The process will require the need to put in place a Selection Committee to conduct the interview process for this competition.

Your Executive Policy Committee recommends that the following persons be appointed to the Selection Committee to conduct the interview process to select a City Auditor, namely:

Report of the Executive Policy Committee, dated October 9th, 1991

His Worship Mayor W. Norrie, Q.C.

Councillor D. Brown, Deputy Mayor

Councillor G. Selinger, Chairman, Committee on Finance and Administration

Councillor E. Gilroy, Chairman, Committee on Planning and Community Services ,

Mr. K. Houssin, Deloitte Touche, City's External Auditor Mrs. E. A. Frame, Director of Personnel

Moved by Councillor Clement,
Adoption of the clause.

Carried.

Review of Decision-Making Process and Authority given to all Standing Committees, Community Committees, Variance, Conditional Use and License Appeal Committee and The Board of Commissioners. File GL 5.1

1348 11. Council at its meeting held on April 17th, 1991, referred the following motion to your Executive Policy Committee, namely:

"WHEREAS it makes sense to review the decision making process and authority including financial authority that has been given to all Standing Committees, Community Committees, Appeal and Variance Committees, and the Board of Commissioners, over the years;

AND WHEREAS there are often questions as to where the line of authority lies;

THEREFORE BE IT RESOLVED that such a review be done and that a description of each Committee's areas and level of authority as it exists be provided and to make any recommendations that can be made to streamline or improve the decision making process;

AND BE IT FURTHER RESOLVED that Executive Policy Committee make recommendations to amend The City of Winnipeg Act in regard to the level of authority of Community Committees over local matters that do not affect the City at large, as well as over zoning matters within the Community plans which have been adopted by Council and are consistent with Plan Winnipeg."

On May 1st, 1991, the Executive Policy Committee referred the above motion to the Ad Hoc Committee on Service Levels.

On June 5th, 1991, the Ad Hoc Committee on Service Levels reported back to the Executive Policy Committee and the Executive Policy Committee referred the entire issue to the Board of Commissioners for report.

Your Executive Policy Committee recommends that Council grant your Committee a further extension of time of 60 days to deal with this matter.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated October 9th, 1991

Widths of Single-Family Residential Private Approaches. Files EP 2 & SC 1.1

1349 12. On June 21st, 1989, Council amended the Development Agreement Parameters by removing the requirement for a boulevard area equal to 60% of the surfaced area within new street rights of way.

On August 1st, 1989, the St. Boniface St. Vital Community Committee considered the following motion regarding private approaches from its Resident Advisory Group:

"That the City be requested to develop criteria for allowable widths based on a percentage (40%) of frontage of property with the minimum set at 16 feet and the maximum width set at 24 feet."

This proposal would permit a minimum private approach width of 4.0 metres (16 feet) for a property frontage of 12.2 meters (40 feet) or less, up to a maximum approach width of 7.3 metres (24 feet) for a property frontage of 18.3 metres (60 feet) or more. The Community Committee referred the proposal to the Committee on Works and Operations for favourable consideration.

On September 12th, 1989, the Committee on Works and Operations referred this proposal to the Administration for report.

Sections 7 (5) and 7 (6) of the Private Approaches By law state:

"7 (5) The minimum width of an approach measured along the street line shall be three (3) metres where the property to which access is being provided is zoned for a single family residence or a duplex, and is being put to such use, and four (4) metres elsewhere."

"7 (6) The maximum width of an approach measured along the street line shall be 5.5 metres in the case of a property zoned residential and put to such use in the form of a single family residence, and eight (8) metres elsewhere."

The attached Drawings A & B, respectively, show that a 3 metre (10 foot) wide approach is adequate to serve a single vehicle garage and that a 5.5 metre (18 foot) wide approach is adequate to serve a two vehicle garage. Home builders or owners often apply for private approaches larger than 5.5 metres to correspond with the width of driveways serving wider garages, and Community Committees generally approve these applications.

A boulevard area equal to 60% of the paved area within a street right of way is required to permit the storage of the average winter snowfall of 125.5 cms (49.4 inches). Because a boulevard area equal to 60% of the paved area is not available for snow storage, the Operations Department must load and haul the excess snow to disposal sites, generally on the periphery of the City, at an annual 1991 estimated cost of $1,493,525.00. This cost will continue to grow as long as a snow storage area less than 60% of the paved area is not available.

Two options are available for achieving the necessary boulevard area increase the lot width or increase the street right of way width.

A. Increase In Lot Width

For a typical local street right of way width of 18 metres (59.1 feet):

1. The minimum private approach width of 3 metres (10 feet) would correspond to a minimum lot width of 12.6 metres (41 feet).

2. The maximum private approach width of 5.5 metres (18 feet) would correspond to a minimum lot width of 19.5 metres (64 feet).

3. Private approaches wider than 5.5 metres (18 feet) would require lots wider than 19.5 metres (64 feet).

4. Joint use approaches, each 3 metres (10 feet) wide, could be permitted to serve lots 10.5 metres (34.4 feet) to 12.6 metres (41 feet) in width. Such approaches and lot designs would have to be included in the design of a

Report of the Executive Policy Committee, dated October 9th, 1991

subdivision and would be applicable only to those lots where the approaches and driveways are immediately adjacent to each other, leading to garages located in the rear yards. This proposal would not apply to houses with attached garages since the 1.2 1.5 metre (4 to 5 foot) side yard requirement would separate the driveways and the approaches by 2.4 3.0 metres (8 to 10 feet).

The lot widths required in accordance with this alternative are not normally available.

B. Increase The Street Right of Way

The current width of a typical local street right of way is 18 metres (59.1 feet). To provide a boulevard area for snow storage equal to 60% of the paved area, a proposed development containing narrower lots would have to contain wider street rights of way. Appendix "A", copy of which is on file in the office of the City Clerk, shows examples of the street right of way widths required to meet the criterion of boulevard area equal to 60% of the paved area. The street right of way in many cases would become unrealistically wide so that this alternative is often not implementable.

The private approach widths permitted in the existing Private Approaches By law do not always provide an adequate snow storage area. However, these approach widths strike a reasonable balance between accommodating snow storage and providing adequate driveway access.

The widths of private approaches should be governed not only by snow storage considerations but also by the following factors:

1. Wider approaches increase the cost of maintaining underground utilities since the restoration cost for concrete is $98.00/sq. metre versus $18.00/sq. metre for soil and sod.

2. When a roadway is reconstructed, the City must pay the cost of replacing the private approaches. A narrower private approach represents a lower cost to the City.

3. As a result of wider private approaches, the number of on street parking spaces is reduced to the disadvantage of nearby property owners.

It is, therefore, proposed that the proposal by the St. Boniface St. Vital Community Committee that the allowable width of a private approach be 40% of the frontage property width, with a minimum approach width of 16 feet (4.7 metres) and a maximum approach width of 24 feet (7.3 metres), not be approved for the reasons stated in this report. It is further proposed that the Development Agreement Parameters be amended to require that a proposed boulevard area be provided equal to 60% of the surfaced area within a street right of way.

Your Executive Policy Committee recommends:

1. That there be no change to the Private Approaches By law regarding the widths of single family residential private approaches, and

2. That the City's Development Agreement Parameters be amended to provide a boulevard area equal to 60% of the paved area within all new street rights of way.

For the information of Council, the Committee on Works and Operations at its meeting held on May 14th, 1991, concurred in the above recommendations.

Moved by Councillor Brown,
Adoption of the clause.

Carried.

On motion, Council reverted to the order of business "Introduction and Welcome of Guests and Announcements".

Report of the Executive Policy Committee, dated October 9th, 1991

INTRODUCTION AND WELCOME OF GUESTS AND ANNOUNCEMENTS

1350 Councillor Young here introduced a number of women and men of the PIMICHIKAMAK IS KWEWAK (Cross Lake Women's Trail of Care) who had travelled over 600 kilometres from Cross Lake to bring to the public's attention the plight of children who are abused. Those in attendance were Cecile Halcrow, Doreen Halcrow, Tommy Richards, Rita Morias, Barry Rose, Ed Pauparikis, Victor Robinson, Dennis Frost, Tommy Halcrow and Stanley Miller.

On motion, Council returned to the order of business, "Consideration of the Report of the Executive Policy Committee, dated October 9th, 1991.

CONSIDERATION OF THE REPORT OF
EXECUTIVE POLICY COMMITTEE

Hazardous Waste Management Facility in the City of Winnipeg
Files GF 4 & WT 2

1351 13. On January 26th, 1990, Council resolved that the Manitoba Hazardous Waste Management Corporation be invited to investigate Winnipeg as a potential site for the hazardous waste management facility.

On July 11th, 1990, Council authorized further investigation of one or more of the candidate sites.

On March 6th, 1991, Council adopted the following:

1. That the City confirm with the Manitoba Hazardous Waste Management Corporation its interest in investigating the establishment of a hazardous waste management facility in the Winnipeg area.

2. That the Manitoba Hazardous Waste Management Corporation investigate further, through detailed field studies, the Four Mile Road Site.

3. That independent public forums on the proposed location of the hazardous waste management facility at the Four Mile Road site be undertaken immediately in the neighbourhoods nearest the proposed site prior to the initiation of any environmental impact assessment as required under the approval process.

On May 8th, 1991, Council appointed a Community Advisory Group on the siting of the hazardous waste management and disposal facility in the City of Winnipeg.

Following the City's approval to continue, further detailed field studies were initiated at the Four Mile Road Site. The results are indicating that the site is very competent for a hazardous waste facility.

Four open houses were sponsored by the Corporation in March and April in the vicinity of the Four Mile Road site. The objective was to discuss the facility with residents and to identify issues they felt should be addressed. Approximately 17,000 notices were sent to residents within the city and neighbouring municipalities. A total of 222 individuals attended the open houses with 137 responding to the questionnaires. The results indicated that the majority (86%) felt that the hazardous waste facility was part of the environmental solution to the hazardous waste problem. When asked if hazardous wastes can be handled and managed in a safe manner, 64% felt they could be, with 13% indicating they could not be, and 23% either unsure or not responding. The issues that people felt should be addressed at the Four Mile Road site included transportation and facility safety, health and environmental effects, proximity to a populated area, future growth, potential for decrease in property values and adequate information.

Report of the Executive Policy Committee, dated October 9th, 1991

Independent forums were sponsored by the Second Harvest Community Committee, a recycling group in St. Norbert. These were held April 30th at the St. Norbert Community Club and May 8th at the Fort Richmond Collegiate. The Second Harvest sent out approximately 17,000 notices to residents in south Winnipeg and adjacent municipalities. Guest panellists were people from the academic and environmental community and those expressing opposition to the facility location.

One issue of particular concern identified through these consultations dealt with transportation issues relative to the proposed facility. This matter was subjected to a detailed study and risk assessment. The results of the study indicate that any transportation risks related to the facility are very small in relation to existing risks and practices.

Based on the favourable results from the field investigations and community consultation process, it is being recommended in Recommendation 1. that the City of Winnipeg reconfirm its interest in having the disposal facility in Winnipeg.

The first meeting of the Community Advisory Group was held on August 20th, 1991. The Manitoba Hazardous Waste Management Corporation has advised that their timing for a decision on the location for the hazardous waste facility is by year's end. Therefore, it is being recommended in Recommendation 2. that the Community Advisory Group be required to provide a recommendation for same by December 13th, 1991.

Your Executive Policy Committee recommends:

1. That the City of Winnipeg reconfirm its interest in having the Manitoba Hazardous Waste Management Corporation establish a hazardous waste management and disposal facility in Winnipeg.

2. That the Community Advisory Group on the siting of the hazardous waste management and disposal facility in the City of Winnipeg be required to provide a recommendation for same by December 13th, 1991.

For the information of Council, on October 1st, 1991, the Committee on Works and Operations concurred in the above recommendations.

Moved by Councillor Brown,
Adoption of the clause.

In amendment,

Moved by Councillor Duguid,
Seconded by Councillor Mendelson,
That Recommendation 2. of Clause 13 of the Report of the Executive Policy Committee, dated October 9th, 1991, be deleted and replaced with the following:

"2. For information purposes, the Community Advisory Group communicate to Council at the earliest opportunity when they will be ready to make a recommendation to Council."

The Speaker here returned to the Chamber and resumed the Chair.

Councillor Diamant requested that each recommendation be voted on separately.

The Speaker called for the yeas and nays on each recommendation.

Recommendation No. 1 was put.

Yea: Councillors Clement, Douglas, Duguid, Fleisher, Gilroy, Lorenc, Mendelson, Thomas, Timmers, Young, Yuen and Eadie. 12

Nay: Councillors Wade, Boychuk, Diamant, Fraser, Kaufmann, Lazarenko, Mitchelson, Murray, Prystanski, Reese and Selinger. 11

Report of the Executive Policy Committee, dated October 9th, 1991

and Recommendation No. 1 was declared carried.

Council proceeded to consider Recommendation No. 2.

The motion to amend Recommendation No. 2 was put.

Yea: Councillors Clement, Douglas, Duguid, Fleisher, Gilroy, Mendelson, Murray, Thomas, Young, Yuen and Eadie. 11

Nay: Councillors Wade, Boychuk, Diamant, Fraser, Kaufmann, Lazarenko, Lorenc, Mitchelson, Prystanski, Reese, Selinger and Timmers. 12

and the amendment to Recommendation No. 2 was declared lost.

Recommendation No. 2 was put.

Yea: Councillors Clement, Douglas, Gilroy, Kaufmann, Lorenc, Yuen and Eadie. 7

Nay: Councillors Wade, Boychuk, Diamant, Duguid, Fleisher, Fraser, Lazarenko, Mendelson, Mitchelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers and Young. 16

and Recommendation No. 2 was declared lost.

Centra Gas Manitoba Inc. - Long Term Storage Arrangements Hearing - Application and Public Hearing Re Rate Base, Rate of Return, and Rates.
File GG 2.2

1352 14. n September 11th, 1991, the Executive Policy Committee referred to the Board of Commissioners the preparation of a suitable brief relative to each hearing for submission on behalf of the City of Winnipeg.

On September 20th, 1991, this matter was referred by the Board of Commissioners to the Hydro Department.

As a Franchise Granting Municipality, the City of Winnipeg received notification of both hearings. In previous years, the Research and Policy Analysis Branch under the direction of the Board of Commissioners reviewed the material filed by the applicant in support of the company's request for Public Utilities Board (PUB) approval and recommended that the City submit a brief when required, or that the City not be involved. Due to reductions in staffing, including the elimination of the position of Energy Management Coordinator and the transfer of the incumbent to the Hydro Department in early 1991, this activity has been assumed by the Hydro Department.

The combined operations of Greater Winnipeg Gas Company and ICG Utilities (Manitoba) Ltd. were merged on January 1st, 1990. On April 18th, 1990, this company was purchased by Westcoast Energy Inc. and was renamed Centra Gas Manitoba Inc. The Winnipeg head office of Centra Gas Manitoba Inc. (Centra) was retained along with several regional offices in rural Manitoba. Centra's natural gas distribution system provides service to 220,000 Manitobans in 67 communities. The company employs approximately 600 Manitobans.

While Winnipeg Hydro has experience in intervening on the City's behalf before the PUB respecting Manitoba Hydro's rate increase applications, the rate setting process for Centra, and gas utilities in general, is less familiar territory. Staff have reviewed the voluminous written material submitted by Centra. The rate hearing alone includes some six binders containing documents to support the application, pre filed testimony and information requests and responses. A quick review and analysis of this material along with other considerations, suggests that the City should not submit a brief at either the long term storage hearing or the 1992 rate hearing.

Report of the Executive Policy Committee, dated October 9th, 1991

1) Long Term Storage Arrangement

This public hearing will review the steps undertaken by Centra Gas Manitoba Inc. to mitigate against the cost to Centra which would otherwise arise under Centra's existing gas supply arrangements; and, further that at the conclusion of its deliberations, the PUB intends to make a finding as to the reasonableness and prudence of the process followed by Centra. The PUB has indicated that no finding would be made on the provisions of the specific arrangements made by Centra.

Effective November 1st, 1988, Centra entered into a long term gas supply contract with Western Gas Marketing Limited (WGML).

The WGML Contract provided, in essence, for two distinct periods. First, the Bundled Period, covering all gas volumes for years 1 5, during which the price payable by Centra would be a commodity charge equal to the 100% load factor price (including demand and commodity components) payable by Ontario gas distributors under their long term contracts with WGML; and secondly, an Unbundled Period, covering years 6 15, during which gas volumes would be split into Block A (essential service customers) and Block B (industrial/interruptible customers). The Block A price would be split into demand and commodity components, with the demand charge fixed at 60 cents/Giga Joule. The Block B price would be the Block A price calculated at 100% load factor.

According to Centra, the WGML Contract, during the Unbundled Period, is the same in all material respects as the contracts between WGML and the Ontario gas distributors. The difference is that the "Unbundling" occurred immediately in Ontario, whereas in Manitoba, a 5 year phase in period was created to give Centra time to improve its gas purchase load factor.

The WGML Contract was the subject of a lengthy public hearing in early 1989. While the PUB declined to "approve" the WGML Contract on jurisdictional grounds, it did approve rates flowing from the first 2 years, and subsequently for year 3.

Upon completion of the PUB proceedings in 1989, Centra set in motion the steps designed to mitigate against the cost impact of the "Unbundling". Ultimately this led to contractual arrangements with ANR Pipeline Company in Michigan.

The main method to reduce the effect of higher demand charges, once unbundling of rates occurs, is to store gas during periods of little demand (April to October). To this end, Centra has investigated a number of gas storage locations, including locations in Alberta, Saskatchewan, Manitoba, Ontario, Montana, North Dakota and Michigan.

Centra concluded the most advantageous storage location was in northern Michigan and as such has entered into a 20 year agreement with ANR Pipelines, a company that has storage and transportation facilities.

Gas from the ANR storage facilities will displace gas that would normally flow through Emerson to the U.S.A. during periods of high demand (November to March). There would be no physical flow of gas from the U.S. to the Manitoba Market.

According to Centra, the estimated increase in the cost of gas due to unbundling if storage was not utilized is approximately $26 million annually. This is a result of the Demand Reservation Charge in the WGML Contract with the WGML supply being purchased at approximately a 50% load factor. The impact on the Manitoba market of unbundling and the implementation of the ANR storage and transportation agreement ranges from $3 to $7 million increase in costs. This range is due to the variability of tolling charges on the Great Lakes pipeline transportation system.

Also, Centra has stated that the future benefits of storage in terms of flexibility of supply acquisition and the location of the storage in the U.S. with access to a variety of U.S. supply areas and pipelines should provide the ability to acquire gas supplies at a minimum cost. The opportunities to negotiate prices are enhanced whenever options are available with regard to supply sourcing and timing of purchase of supplies.

Report of the Executive Policy Committee, dated October 9th, 1991

The issue of long term gas storage is very complex and to become familiar with it and the background required to adequately put forth an intelligent brief is at this time beyond the capabilities of any employee of the City of Winnipeg. However, from the documents submitted by Centra, the concept of Long Term Gas Storage appears to be a reasonable option. Although natural gas rates will likely increase slightly in the short term due to acquisition of storage, they should moderate over the long term.

The question of reliability of these arrangements for future supplies of natural gas is not an issue since the gas going south in the summer into storage in Michigan merely replaces the gas that would go south in the winter. Manitoba would continue to be supplied by Alberta gas on the TransCanada Pipeline system.

From review of the studies conducted by Centra Gas it appears that they have investigated all available options to try and reduce the costs of unbundling. It is hoped that in the future that further investigations will be performed to evaluate Canadian storage facilities instead of using storage in the U.S.A.

2) 1992 Rate Hearing

If Centra's rate application to the PUB is approved, Winnipeg residential customers will see their gas bills increase by 4.0% ($31.00 annually) effective January 1st, 1992. Commercial and industrial customers will experience increases ranging from 2.9% to 4.4% depending on rate class and annual consumption. The City of Winnipeg gas costs will increase by approximately 3.3%. Brandon city customers will be given slightly higher rate increases resulting in the equalization of gas rates charged by Centra to all Manitoba customers. This increase appears reasonable given current and projected rates for inflation.

The gas company's rate of return on common shareholder equity has been a major issue at past hearings. While the PUB presently allows Centra a 13% rate of return, this return is not guaranteed. It can fluctuate widely as seen in the following table, largely due to the weather and other variables not entirely within the company's control.

CENTRA GAS MANITOBA INC. *

	Net Income ($'000)	Rate of Return
1985 Actual	$ 8,029	15.31%
1986 Actual	5,405	9.37%
1987 Actual	3,656	6.15%
1988 Actual	8,961	13.83%
1989 Actual	10,112	13.93%
1990 Actual	4,082	3.83%
1991 Projected	9,885	11.32%
1992 Requested	12,871	14.00%

* The above table showing Centra's net income and rate of return since 1985 includes the consolidated operating results of Greater Winnipeg Gas Company and ICG Utilities (Manitoba) Ltd. which were merged in 1990.

For 1992, Centra is requesting PUB approval of a 14% rate of return on common equity, an increase of 1% over the present approved rate. To support its request as being a fair return on common equity, Centra has employed as its Expert Witness, Dr. Roger A. Morin, Finance Professor, Georgia State University. Dr. Morin recommends the adoption of a rate of return on Centra's common equity of 14% for 1992 as the return required to attract capital on reasonable terms, maintain financial integrity, and be commensurate with returns on comparable risk investments. This recommendation is based on his studies of comparable earnings, risk premium, and discounted cash flow methodologies applied to a variety of Canadian and U.S. energy, gas, and other utilities, and in light of Centra's current risk environment and the current economic environment. As noted above, Centra's approved rate of return is not guaranteed. It is a target which the company will attempt to achieve and has been factored into the rate increase proposed for 1992. This being the case, a 14% rate of return as an approved target also appears reasonable.

Report of the Executive Policy Committee, dated October 9th, 1991

This is the first gas rate increase application which has been reviewed by the Hydro Department. As staff become increasingly familiar with Centra's operations, the opportunity to present a brief or actively intervene at a future rate hearing will no doubt arise. Staff are prepared to attend the upcoming hearings and learn from their proceedings, and if necessary, bring to the City's attention any issues which would directly impact the City.

For the information of Council, due to time constraints and for the reasons outlined above, your Executive Policy Committee has authorized Winnipeg Hydro to represent the City at the Public Utilities Board (PUB) hearings concerning Centra Gas Manitoba Inc. (Centra) on:

a) October 10th, 1991 regarding long term storage arrangements; and

b) November 4th, 1991 regarding an application for rate base, rate of return, and rates effective January 1st, 1992.

Moved by Councillor Clement,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Reese called for the yeas and nays, which were as follows:

Yea: Councillors Wade, Boychuk, Clement, Diamant, Douglas, Gilroy, Lazarenko, Lorenc, Mendelson, Murray, Prystanski, Reese, Thomas, Timmers, Timm Rudolph, Young, Yuen and Eadie. 18

Nay: Councillors Fraser, Golden, Kaufmann, Mitchelson and Selinger. 5

and the motion for the adoption of the clause was declared carried.

Women's National Volleyball Team - Establishment of Training Base in Winnipeg. File GC 8

1353 - 15. Your Executive Policy Committee has been advised of a proposal to establish Winnipeg as a home training base for the Women's National Volleyball Team presently housed in Regina, Saskatchewan.

Your Executive Policy Committee recommends that Council place on record its endorsement of the possibility of the Women's National Volleyball Team moving its home training base from Regina to Winnipeg and that all City agencies such as Winnipeg 2000 do all things necessary to encourage the National Team to make this move.

Moved by Councillor Clement,
Adoption of the clause.

Moved by Councillor Wade,

That the clause be referred to the Committee on Protection, Parks and Culture.

The motion to refer was put.

Report of the Executive Policy Committee, dated October 9th, 1991

Councillor Wade called for the yeas and nays, which were as follows:

Yea: Councillors Wade, Fleisher, Fraser, Gilroy, Golden, Kaufmann, Timm Rudolph and Eadie. 8

Nay: Councillors Boychuk, Clement, Diamant, Douglas, Hyman, Lazarenko, Lorenc, Mendelson, Mitchelson, Prystanski, Reese, Selinger, Young and Yuen. 14

and the motion to refer was declared lost. In amendment,

Moved by Councillor Lorenc,
Seconded by Councillor Mendelson,
That in the second paragraph of Clause 15 of the Report of Executive Policy Committee, dated October 9th, 1991, the words "do all things necessary to" be deleted.

Moved by Councillor Lorenc,
That the question be now put.

Carried.

The amendment was put and declared carried.

The motion for the adoption of the clause, as amended, was put.

Councillor Lorenc called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Clement, Douglas, Duguid, Fleisher, Hyman, Lazarenko, Lorenc, Mendelson, Mitchelson, Reese, Selinger, Thomas, Timmers, Timm Rudolph, Young, Yuen and Eadie. 18

Nay: Councillors Fraser, Golden and Kaufmann. 3

and the motion for the adoption of the clause, as amended, was declared carried.

1354 - Attachment referred to in Clause 6 of the Report of the Executive Policy Committee, dated October 9th, 1991.

(NOTE: SEE PAGE 1911 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

1355 - Attachment referred to in Clause 8 of the Report of the Executive Policy Committee, dated October 9th, 1991.

(NOTE: SEE PAGES 1912 TO 1957 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

CONSIDERATION OF REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Councillor Clement, the rule was suspended and the Report of the Executive Policy Committee, dated October 16th, 1991, was considered.

West Committee Room,
Council Building, Winnipeg,
October 16th, 1991.

His Worship the Mayor and Councillors:

Your Executive Policy Committee submits the following Report and recommends:

Appointment to the Position of Deputy Fire Chief. File GP 1.18

1356 1. The position of Deputy Fire Chief became vacant on January 23rd, 1991, upon the appointment of Mr. Barry J. Lough to the position of Fire Chief. At its meeting of May 22nd, 1991, the Executive Policy Committee concurred with the recommendation that the vacant position of Deputy Fire Chief be filled. Bulletin No. 75 was subsequently issued City wide on July 4th, 1991.

Seventeen applications were received for the position of Deputy Fire Chief. These applications were short listed by the Fire Chief and by the Manager of Employment, Personnel Department.

On September 23rd, 1991, five applicants were interviewed jointly by the Commissioner of Protection, Parks and Culture, the Fire Chief and the Manager of Employment. It was the consensus of the interview panel that Mr. Frank D. Cielen be recommended for the vacant Deputy Fire Chief position. The general feeling of the panel was that Mr. Cielen will bring many years of good, practical experience, in both Fire Suppression and Fire Prevention, to the Deputy Chief position and with his supervisory and leadership abilities he will be a valued addition to the Department's management team.

Your Executive Policy Committee recommends that Mr. Frank D. Cielen, currently Chief Fire Prevention Officer in the Fire Department, be appointed to the position of Deputy Fire Chief, at a starting salary of $62,322.00 per annum, Step 5, Level VII, Management/Professional Group Salary System, subject to a standard five year contract.

Moved by Councillor Clement,
Adoption of the clause.

Carried.

EXECUTIVE POLICY COMMITTEE
MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Reese,
Seconded by Councillor Boychuk,
1357 - WHEREAS many major contracts below or above $1,000,000.00 have sub contractors;

AND WHEREAS Council or the public are unable to obtain the list of successful contractors and sub contractors under the present system;

AND WHEREAS the Board of Commissioners or designated Commissioner awards the contracts under $1,000,000.00;

THEREFORE BE IT RESOLVED that a compiled list of successful contractors and sub contractors for the last five years be made public and available to all Councillors.

Moved by Councillor Lorenc,
That the motion be referred to the Committee on Works and Operations.

Councillor Mendelson called for the yeas and nays, which were as follows:

Yea: Councillors Wade, Clement, Demare, Douglas, Fleisher, Fraser, Kaufmann, Lorenc, Mitchelson, Prystanski, Timm Rudolph and Eadie. 12

Nay: Councillors Boychuk, Diamant, Duguid, Golden, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young and Yuen. 14

and the motion to refer was declared lost.

Moved by Councillor Diamant,
Seconded by Councillor Demare,
That the motion be referred back to Executive Policy Committee with the following instructions:

1) That the minimum appropriate size of contract for this type of information be established;

2) that the present policy with recommended changes be identified;

3) that the work required for this information to be gathered for periods of 1 year, 2 years and 5 years be identified; and

4) that Executive Policy Committee report back to Council within 60 days.

Carried.

Moved by Councillor Reese,
Seconded by Councillor Yuen,
1358 WHEREAS the Board of Commissioners and Council must remember that the City of Winnipeg is not a private business corporation but a municipal government with elected representatives;

AND WHEREAS major decisions in terms of expenditures and the hiring, firing and the retiring of top bureaucrats in management and WAPSO series and its financial settlement packages is a responsibility of elected representatives and must not be delegated authority to non elected administrators;

EXECUTIVE POLICY COMMITTEE MOTIONS OF WHICH NOTICE HAS BEEN GIVEN (continued)

THEREFORE BE IT RESOLVED that the above authority be the responsibility of the Executive Policy Committee to consider the recommendations of the Chief Commissioner and to decide and authorize the final recommendations and that the above be available to all Councillors.

Moved by Councillor Reese,
That the motion be referred to Executive Policy Committee.

Carried.

Moved by Councillor Lazarenko,
Seconded by Councillor Fraser,
1359 - WHEREAS City Council on July 15th, 1981, in Clause 12 of the Report of the Executive Policy Committee, dated July 9th, 1981, gave power to the Board of Commissioners for a severance pay package;

AND WHEREAS on September 5th, 1990, Executive Policy Committee delegated that authority to the Chief Commissioner to give a verbal report to Executive Policy Committee on an annual basis;

AND WHEREAS City of Winnipeg Organization By law No. 4444/86 on page 2 of Schedule "A" and Clause 9 of the Report of the Executive Policy Committee gave direction to the Chief Commissioner or Board of Commissioners;

AND WHEREAS on July 3rd, 1991, the Chief Commissioner did report to Executive Policy Committee as a carry on report of which no notification was given to Council members;

THEREFORE BE IT RESOLVED that any such report that the Chief Commissioner will be presenting to the Executive Policy Committee dealing with severance pay that all members of Council be given notice as to when that report will be provided to Executive Policy Committee as a regular agenda item.

Moved by Councillor Selinger,
That the question be now put.

Carried.

The original motion was put and declared carried.

EXECUTIVE POLICY COMMITTEE
MOTIONS

Moved by Councillor Reese,
Seconded by Councillor Yuen,
1360 - WHEREAS the following policy statement was approved by Council in 1981:

1. In cases involving senior management or administrative employees who have become inefficient, ineffective or whose performance is sub marginal, such cases be dealt with on their own merits on an individual basis, taking into consideration the special circumstances involving each case.

2. When The Board of Commissioners feels strongly that unusual and exceptional cases can only be resolved by offering severance pay, the Board submit terms of severance therefor to the Executive Policy Committee, in camera, for final approval.

EXECUTIVE POLICY COMMITTEE MOTIONS (continued)

AND WHEREAS The City of Winnipeg Act Clause 30(1) page 29 states that the "executive policy committee shall

.... b) ensure the implementations of policies adopted by Council, and

.... f) recommend to Council the suspension or dismissal of City Administrators. (S.M. 1989 90,c,8,s.3),"

AND WHEREAS, on September 5th, 1990, the Executive Policy Committee considered the Chief Commissioner's confidential request for delegation of authority, severance payments and early retirement settlements to the Chief Commissioner,

AND WHEREAS this authority was granted to the Chief Commissioner by Executive Policy Committee on September 5th, 1990, in violation of The City of Winnipeg Act;

AND WHEREAS this authority is null and void;

THEREFORE BE IT RESOLVED that the severance pay and early retirement packages be forwarded to Council for recommendation and final approval.

Required to Stand as Notice of Motion.

Moved by Councillor Fraser,
Seconded by Councillor Fleisher
1361 - That Councillor O'Shaughnessy be granted leave of absence from the Council meeting of this date, due to his voluntary decision to withdraw from Council activities pending the completion of certain legal investigations.

Carried.

Moved by Councillor Kaufmann,
Seconded by Councillor Gilroy,
1362 WHEREAS City Council deals with many important matters and these matters require careful consideration;

THEREFORE BE IT RESOLVED that all motions not received by members of Council within 24 hours of a Council meeting be automatically referred to the next regular meeting of Council. Exceptions will be made only for amendments to motions on the regular agenda.

Referred to the Sub Committee on Rules.

EXECUTIVE POLICY COMMITTEE CONSIDERATION OF BY LAWS

1363 On motion of Councillor Clement, By law No. 5779/91, a By law of The City of Winnipeg to authorize the borrowing of money for repaying outstanding debentures of the City issued for general and utilities purposes of the City by the issue and sale of debentures of the City in the aggregate principal amount of thirty eight million, two hundred and seventy five thousand dollars ($38,275,000.00) in lawful money of Canada, was read a first, second and third time, the rule being suspended for third reading and was passed and ordered to be signed and sealed.
File No. FC 2.

EXECUTIVE POLICY COMMITTEE – CONSIDERATION OF BY-LAWS (continued)

On motion of Councillor Clement, the rule was suspended and By law No. 5780/91, a By law of The City of Winnipeg to amend By law No. 5550/90, being a by law to provide for the regulation of expenses and contributions for candidates for Mayor and Councillor, was read a first and second time. File No. GK 2.4.

Councillors Wade and Thomas asked to be recorded in opposition to first and second readings of By law No. 5780/91, in accordance with Section 50.7 of the Procedure By law.

Moved by Councillor Clement,
That the rule be suspended and By law No. 5780/91 be read a third time.

Councillor Thomas called for the yeas and nays, which were as follows:

Yea: Councillors Clement, Demare, Douglas, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lorenc, Mitchelson, Prystanski, Timm Rudolph, Young, Yuen and Eadie. 15

Nay: Councillors Wade, Boychuk, Diamant, Duguid, Lazarenko, Mendelson, Murray, Selinger, Thomas and Timmers. 10

and the motion to suspend the rule was declared lost not having received the affirmative vote of two thirds of the whole Council, in accordance with Section 53.2 of the Procedure By law.