CONSIDERATION OF REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the rule was suspended and the Report of the Executive Policy Committee, dated March 2nd, 1992, was considered clause by clause.

West Committee Room,
Council Building, Winnipeg,
March 2nd, 1992.

His Worship the Mayor and Councillors:

Your Executive Policy Committee submits the following Report and recommends:

Plan Winnipeg Review '92
File EP 1.1(PW 1/92)

599 1. Council on May 8th, 1991, approved in principle the "Plan Winnipeg Review '92 Working Document" as a review process of Plan Winnipeg which was adopted by Council under By law No. 2960/81.

In conjunction with the above, Council directed that the Minister for Urban Affairs be formally advised of the approval in principle of the Plan Winnipeg Review '92 Working Document as the basis of a review process intended to result in a draft Plan Winnipeg By law, to be forwarded to your Executive Policy Committee and Council for formal review through the legislative public meeting process, pursuant to the requirements of The City of Winnipeg Act.

On February 19th, 1992, your Committee received the "Plan Winnipeg Toward 2010", a copy of which was previously forwarded to all members of Council under separate cover.

The "Statement of Dedication" contained within this draft of a revised Development Plan for the City of Winnipeg reads as follows:

"Plan Winnipeg is the most important document prepared by the City of Winnipeg. It is a long term plan that will guide Winnipeg into the twenty first century by addressing the physical, social, economic, and environmental conditions in the City. All other documents, budgets, public works, programs or developments initiated or approved by the City must be consistent with this Plan."

The Review '92 Co ordinating Committee, together with the Board of Commissioners, heartily endorsed the direction the Plan sets and are confident their enthusiasm will be shared by all who read it.

Pursuant to the requirements of The City of Winnipeg Act, your Executive Policy Committee recommends as follows:

1. That "Plan Winnipeg Toward 2010" be formally received by Council.

2. That the City of Winnipeg Law Department be instructed to prepare a draft Plan Winnipeg By law for formal review through the legislated public meeting process. (Draft by law is on file in the office of the City Clerk.)

3. That the draft Plan Winnipeg By law and "Plan Winnipeg Toward 2010" be forwarded to the Minister of Urban Affairs for the Province of Manitoba.

4. That the Executive Policy Committee be instructed to consult with all City of Winnipeg Standing Committees, Greater Winnipeg School Divisions and Rural Municipalities within the Winnipeg region for report back to Council not later than March 25th, 1992.

5. That the Executive Policy Committee hold a series of public open houses to allow the general public an opportunity to be made aware of the provisions and recommendations contained in "Plan Winnipeg Toward 2010".

Report of the Executive Policy Committee dated March 2nd, 1992

6. That the Clerk of the Executive Policy Committee be instructed to initiate the required consultation process immediately for response back to the Clerk not later than March 18th, 1992. For the information of Council and pursuant to recommendations emanating from your Executive Policy Committee, amendments have been initiated to Plate A and Plate B contained within "Plan Winnipeg Toward 2010". The revisions are as follows:

Plate A

This Plate has been amended to clearly indicate that the Charleswood Golf Course is protected as "Major Open Space".

Plate B

This Plate has been amended to clearly indicate that the north/south line between the Assiniboine River and Grant Avenue shall not proceed through the Charleswood Golf Course and shall follow a line along the western edge of Haney Street. This Plate is to be further revised to clearly indicate that the above referenced north/south line from Portage Avenue to Roblin Boulevard shall be identified as "Street Improvements".

For the information of Council, Section 577(1) of The City of Winnipeg Act states that Council shall review and re adopt or replace Plan Winnipeg by June 30th, 1992. In order that Council fulfill its responsibility as established by the Act, it must meet the dates set out in the attached "Approval Process and Time Schedule". (Appendix "A").

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 613 for attachment.)

Reactivation of Levies - Local Improvements - Maralbo Avenue - Deferred under By-law No. 2394/79
File SL 1

600 2. Council policy with respect to the reactivation of local improvement levies includes the provision that:

"....a condition which would cause reactivation of deferred levies would be any other condition which, in the opinion of City Council, would remove or alter the reasons originally advanced to support the deferment."

A pre reactivation deposit in the amount of $2,950.21 was received on December 2nd, 1991. A request to reactivate was submitted by Canada Mortgage and Housing Corporation, the former owner, as reactivation was a condition of sale to the present owners (Siran).

The following information relative to the property and the owners is submitted:

Realty Roll Number	33160 08
Legal Description C.T. 1221357	Lot 53, Plan 22547, 42/44 St. Vital
Owners	Victor and Joan S. Siran
Address	14 Hastings Boulevard, R2M 2E1

Report of the Executive Policy Committee dated March 2nd, 1992

Your Executive Policy Committee recommends:

1. That the deferments authorized under By law No. 2394/79 cease, and that the appropriate original assessments be reactivated with a requirement for payment to be made in either of the two ways defined hereunder:

	Original Cash Cost	Term	Original Annual Levy
Wastewater Sewer	$ 374.00	1978 1997	$ 43.93
Land Drainage Sewer	1,020.00	1978 1997	119.81
Watermain	374.00	1978 1997	58.28
Street Pavement	1,182.21	1978 1997	184.21
	$2,950.21 (A)		$406.23 (B)

(A) Any one or all four of the local improvements may be paid for at the original cash cost up to and including the last day of the month subsequent to that during which the cash cost statement (immediately pursuant to the passing of the reactivating By law) is mailed.

(B) First levy(s) payable at par up to and including the last day of the month subsequent to that during which the tax statement (immediately pursuant to the passing of the reactivating By law) is mailed.

The second and all following levies will be scheduled to appear on the City's normal annual tax bills for the prescribed terms with the usual provisions for prepayment by commutation to apply.

2. That the foregoing reactivation be assessed against: Lot 53, Plan 22547, 42/44 St. Vital, CT 1221357

3. That the attached reactivation By law, prepared by the City Solicitor, be adopted by Council.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

1992 Electricity Rate Schedule

File HR

601 3. The City of Winnipeg Act (Section 544(2)) requires the City and Manitoba Hydro to establish equal rates for the sale of electricity throughout the City. Manitoba Hydro has applied to the Public Utilities Board (P.U.B.) for approval of a 3.5% increase in general consumer revenue effective April 1st, 1992. Conditional approval by Council of the rates to be charged by Winnipeg Hydro is required because the P.U.B. will not begin a public hearing of the rate increase application until February 24th, 1992, and a decision is not expected until mid March.

To meet the requirements of The City of Winnipeg Act, Manitoba Hydro and Winnipeg Hydro rates have been equalized since August 1st, 1973. An agreement, dated April 1st, 1976, provided that, should an adjustment in rates be required, Manitoba Hydro would prepare a revised rate schedule and submit it to the City at least ninety days prior to implementation. Any disagreements would be resolved through discussions between the parties or through arbitration by the Public Utilities Board

In 1991, Manitoba Hydro applied to the P.U.B. for a 4.5% average rate increase. The P.U.B., following a public hearing, ordered that the rate increase be reduced to 3.5%. The revised rates were implemented by both Winnipeg Hydro and Manitoba Hydro on April 1st, 1991.

On November 20th, 1991, Manitoba Hydro submitted to Winnipeg Hydro and the P.U.B. a revised schedule of electricity rates to be effective April 1st, 1992. Discussion of the proposed rates has been held between representatives of the two utilities. No major change in rate structure has been proposed for 1992. The new rates would be implemented on a pro rata basis for meter readings taken on or after April 1st, 1992. The adjustment would be based on a 30 day meter reading period.

Report of the Executive Policy Committee dated March 2nd, 1992

Bills based on meter readings taken on April 2nd, 1992, would be calculated using 1/30 at the new rates and 29/30 at the current rates; April 3rd, using 2/30, etc. The proposed Schedule of Monthly Electricity Rates for 1992 is attached as Attachment "A".

The proposed rate increase has not been applied across the board. Manitoba Hydro has distributed the rate increase by customer class based on its costs to provide electrical service to each class of customer. Bill comparisons (see Attachment "B") illustrate that the impact of the proposed 1992 electricity rates on Winnipeg Hydro customers will vary depending upon the type of customer (e.g. Residential versus General Service), monthly energy consumption and demand load (for General Service demand billed customers). The bill comparisons exclude tax considerations.

From the Bill Comparisons for Winnipeg Hydro customers, it is seen that monthly residential bills will increase between 3.95% and 4.43% depending on monthly consumption. A typical Winnipeg Hydro residential customer using 400 kW.h of electricity per month can expect an increase of 4.09% or $1.03 per month and an average monthly bill of $26.23.

Rates for the General Service classification vary according to the electrical service used by the customer. The Bill Comparisons for Winnipeg Hydro customers show that the rate increase for the General Service demand customer (51 kV.A and larger) ranges from 3.20% to 4.80% (the average being about 3.5%). However, a typical Winnipeg Hydro General Service small single phase customer using 1000 kW.h of electricity per month can expect an increase of only 0.72% or $0.55 per month and an average monthly bill of $76.97.

Included in Manitoba Hydro's rate proposal are two special General Service rates Interruptible Dual Fuel Rate and Short Duration Intermittent Rate. These rates may be of interest to a few large customers who can tailor their electrical consumption to qualify for the special rate. Information on these rates will be provided to General Service customers following their approval by the P.U.B. and discussion with Manitoba Hydro on the specific terms and conditions applicable to each rate.

If approved by the P.U.B., the proposed rate increase will result in Winnipeg Hydro's revenue increasing in 1992 by an estimated $2.8 million. A rate increase of 4.5% and a corresponding increase in revenue of $3.8 million had been assumed in preparing the Department's 1992 operating estimates. The smaller than anticipated rate increase, however, will be more than offset by a $4.5 million decrease in the cost of electricity purchased from Manitoba Hydro under the recently renewed Power Agreement. Consequently, Winnipeg Hydro's estimated net profit for 1992 has been increased from $9.0 million to $12.5 million.

At this rate hearing, the P.U.B. will also decide on Manitoba Hydro's request to provide a $6.0 million rebate to customers as a result of Provincial legislation, Bill 70, The Public Sector Compensation Management Act. In Board Order No. 133/91, dated September 30th, 1991, the P.U.B. ordered Manitoba Hydro to set aside the $6.0 million that it would have rebated in an interest bearing account during the period October 1st, 1991 to March 31st, 1992. Winnipeg Hydro, by virtue of The City of Winnipeg Act, is required to charge the same rates as Manitoba Hydro. Consequently, any rate adjustment or rebate ordered by the P.U.B. will have a similar result for the electricity consumer whether served by Manitoba Hydro or Winnipeg Hydro. The financial cost of the proposed rebate to Winnipeg Hydro is estimated at $1.0 million ($500,000.00 during the last three months of 1991 and a similar amount during the first three months of 1992). As a contingency, Winnipeg Hydro set aside $500,000.00 at the end of 1991 by establishing in its accounts a "Provision for Customer Rebate". Depending on a final ruling by the P.U.B., Winnipeg Hydro revenue in 1992 could be reduced by $500,000.00 if the full rebate is ordered by the P.U.B.

Included in the proposed rate schedule is a 4.7% average increase in water tank rental rates, which is slightly larger than the electricity rate increase, to begin a program of utilizing Power Smart (energy efficient) tanks.

Report of the Executive Policy Committee dated March 2nd, 1992

The new rate schedule will be sent to all customers upon approval of the new rates to be implemented.

Winnipeg Hydro staff will attend the P.U.B. hearing to monitor its proceedings with respect to several issues important to the City. The Manitoba Hydro/Winnipeg Hydro Power Agreement was amended on December 20th, 1991, by an extension of the agreement to March 31st, 2000. It is expected that the amended agreement will be reviewed at the hearing. During 1991, agreement was also reached on the conversion of street lighting to high pressure sodium (HPS) in suburban Winnipeg serviced by Manitoba Hydro. The provincial utility has agreed to convert at no cost to the City all incandescent street lighting and to finance the cost to convert mercury vapour street lighting. It is estimated that the saving to the City on just the cost of conversion is $700,000.00. Additional savings of at least $600,000.00 annually are expected on the cost of street lighting charged by Manitoba Hydro once the conversion to the more energy efficient and lower cost maintenance HPS lighting is completed over the next four years. In addition, Manitoba Hydro, in its 1992 rate application to the P.U.B., has proposed a 0% increase for street lighting rates as opposed to the average of 3.5% for other customer classes. This freeze in street lighting rates can be attributed to Winnipeg Hydro's representation on behalf of the City at P.U.B. hearings over the last four years at which it has been made clearly evident that Manitoba Hydro has been overcharging for street lighting.

Enclosed for the information of Council are the following:

1. Attachment "A" Schedule of Monthly Electric Rates 1992

2. Attachment "B" Bill Comparisons for Winnipeg Hydro Customers 1992.

For the information of Council, the Committee on Works and Operations on February 18th, 1992, approved the following recommendation.

Your Executive Policy Committee recommends that the attached rate schedule for electricity be adopted for implementation on April 1st, 1992, and that all billings on meter readings on or after April 1st, 1992, be adjusted on a pro rata basis to reflect the new rates as of that date, conditionally and subject to approval and/or amendments by the Manitoba Public Utilities Board of the 1992 rate increase application as submitted by Manitoba Hydro.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 614 for attachments.)

1992 Player's Ltd. Powerboat Championship **File PR-4**

602 4. On January 24th, 1990, Council approved in principle, and at no cost to the City, the hosting of an International Outboard Grand Prix (I.O.G.P.) event during July of 1990 at the Alexander Dock site, subject to Riverlife Inc. fulfilling a number of conditions.

On May 29th, 1991, Council approved the following motion recommended by the Committee on Protection, Parks and Culture at its meeting held on May 13th, 1991:

"1. That the City provide services to Riverlife Inc. for the 1992 Powerboat Championships, including installation and removal of docks and snow fence, and site repairs, as necessary, estimated to cost $5,000.00.

2. That the City provide fine grading and top soil, at an estimated cost of $6,500.00 on a one time only basis, to contribute to the development of the 4,900 square meter riverbank area, north of the Alexander Dock, subject to such development satisfying all City requirements.

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3. That the following Council approved programs contained in the 1991 Current Estimates of the Parks and Recreation Department be deferred to 1992, and that the funds obtained from such deferral be utilized to pay for the above services:

   - Kildonan Park walkway asphalting
   - St. Vital Park washroom renovations

4. That Riverlife Inc. be advised that there is no financial commitment by the City of Winnipeg beyond 1991 to provide site preparation and support services for future events."

Riverlife Inc., in a letter dated February 5th, 1992, requested permission from the Secretary to The Board of Commissioners to utilize the Alexander Dock site for a period of seven (7) days, from July 24th to July 26th, 1992, to permit the set up and hosting of the 1992 Player's Ltd. Powerboat Championships.

In view of the unqualified success of the two previous annual Player's Powerboat Championships, your Executive Policy Committee recommends that formal approval be granted to Riverlife Inc. to host the 1992 Player's Ltd. Powerboat Championships at the Alexander Dock site from July 24th to July 26th, 1992, subject to terms and conditions to be contained within a subsequent report to be considered by Executive Policy Committee no later than July 1st, 1992.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Amendment to The City of Winnipeg Act
Section 255(1) File GL-5.1

603 5. Section 255(1) of The City of Winnipeg Act provides for certain penalties and costs to be paid to the district registrar (at the Provincial Land Titles Office) on properties sold in tax sale which are redeemed after one year from the date of tax sale. Section 255(1)(b) of The City of Winnipeg Act provides for a penalty amounting to .75% per month (9.0% per annum) for each month elapsed since the date of sale to the date of redemption. This penalty rate is lower than the City's prevailing monthly penalty rates charged on tax arrears or on property sold in tax sale which is redeemed within one year from the date of tax sale. These rates are set each month at the City's prime rate of borrowing plus 4% and 6%, respectively, calculated monthly. Currently these equate to annual rates of 12.00% and 14.00%. These rates, although significantly higher than that specified in Section 255(1) of The City of Winnipeg Act, do reflect a reduction from those prevailing for the last several years due to the recent drop in interest rates.

It is suggested that the monthly penalty rate should not decrease for redemptions made after one year from the date of tax sale as opposed to within the first year. The amendment to Section 255(1)(b) of The City of Winnipeg Act proposed would allow Council the flexibility, by by law, to establish the penalty rate to be charged on properties redeemed from tax sale after one year from the date of tax sale. This wording is similar to an equivalent provision in the Municipal Act which governs all other municipalities outside the City of Winnipeg.

The second amendment proposed for Section 255(1)(c) of The City of Winnipeg Act would clarify that the 4% fee charged by the Land Titles Office for redemptions would be payable by the person redeeming rather than deducting it from the amount which is remitted to The City of Winnipeg as presently occurs.

Your Executive Policy Committee recommends that Council through the Official Delegation, request the Province of Manitoba to amend Section 255(1) of The City of Winnipeg Act as set out in Appendix "A".

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 615 for attachment.)

Report of the Executive Policy Committee dated March 2nd, 1992

Winnipeg Region - Regional Planning
Files EP-1(AZ), GL-5 and EZ

604 6. On December 2nd, 1991, the Committee on Planning and Community Services requested a report on the issues that should be addressed with regard to adopting a policy position on what type of action should be undertaken by the City to address problems of lands located in the Winnipeg Region in parallel with the policy issues addressed under Plan Winnipeg. Furthermore, in the absence of comprehensive policies and guidelines for management of development in the Winnipeg Region and a rationalization of City of Winnipeg boundaries, the Province of Manitoba has requested the Municipal Board to conduct hearings with reference to a location of a boundary between the proposed Rural Municipality of Headingley and The City of Winnipeg.

The following information traces the evolution and erosion of comprehensive regional planning in the Winnipeg Region. It points out that the concerns expressed approximately 45 years ago relative to the lack of a regional approach to planning are valid today and yet the Province has chosen to permit the dissolution of the Additional Zone, and with respect to Headingley, secession. In the final analysis what is required is a comprehensive, long range regional planning strategy for the Winnipeg Region and rationalization of Winnipeg's boundaries. The jurisdiction for such action rests with the Province of Manitoba and it is recommended that the Province be again approached and requested to initiate appropriate action.

Winnipeg is unique as a metropolitan area in Canada for it has undergone some major reforms since World War II. As an urban area fragmented into a number of municipal jurisdictions it was apparent that some mechanism would have to be found to deal with expansion in an orderly fashion. This took on the form of inter municipal co operation, co ordination and in 1949 the establishment of the Metropolitan Planning Commission of Greater Winnipeg.

The most significant step in the 1950's was the formation of the Provincial Municipal Committee in 1951 which reported in 1953 on the organization of government services in the Greater Winnipeg area. It stressed the need for the same level of planning outside the metropolitan area as existed for the metropolitan area, i.e. "...Housing and other developments are being carried out on the outskirts of incorporated urban municipalities leading to the creation of traffic hazards and usually an undesirable 'fringe' settlement which contributes little or nothing to municipal finance but expects to participate equally in fire, police, school and other services maintained by the municipalities."

However, it took another investigating group and seven more years before action was taken with respect to the situation that the Provincial Municipal Committee described as quoted above.

The Greater Winnipeg Investigating Commission appointed in 1955 stressed the inequity between municipalities, i.e. "one municipality may bear the entire cost of some facility which is freely available to residents of another municipality and indeed, to anyone within the metropolitan area. The streets of one municipality may be intensively used by outsiders who contribute nothing towards the cost and maintenance of roadways and to the costs of traffic control costs for which they are responsible." The Commission concluded its analysis of then existing problems and summarized these under a heading "lack of an organization responsible for dealing with problems which affect Greater Winnipeg as a whole". Specifically there were problems with fringe development, excessive installation of septic tanks, etc. All these and other concerns were expressed with respect to a lack of "adequate powers to direct and control in a general way the physical development of the entire metropolitan area" and therefore went on to recommend that development plans and land use should conform to a comprehensive plan of metropolitan development. The Commission further recommended that planning jurisdiction should extend beyond the metropolitan boundaries and cover "an outer fringe where the future land use should be predominantly agricultural".

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Based on the Investigating Commission's report, legislation was drafted during late 1959 and early 1960 which lead to the passing of Bill 62, an Act to establish the Metropolitan Corporation of Greater Winnipeg. Premier Duff Roblin described it in the following terms:

> "the principle on which this Bill rests consists of rather two simple thoughts: First of all, that we should develop a central planning authority for this metropolitan area that would be charged with the responsibility of providing a unified development plan for this large urban area; and secondly, that we should also provide for central control of essential services to the public within this same urban area."

The central planning authority was the Metropolitan Corporation of Winnipeg and its jurisdiction in this regard extended beyond the boundaries of the Metropolitan area into an area called the Additional Zone.

The metropolitan area proper covered 166.60 square miles. The additional Zone covered 492.86 square miles. These provisions placed a total of 660 square miles under a central urban based planning authority. This planning authority existed through the Metro years and into UniCity.

In 1971, The City of Winnipeg Act confirmed the concept of the Additional Zone as established and in 1973, amendments to the Greater Winnipeg Development Plan with respect to the Additional Zone were initiated by The City of Winnipeg as successor to the Metropolitan Corporation of Greater Winnipeg.

These amendments, better known as By law No. 422/73, represented a shift in City thinking towards the Additional Zone from basically viewing it as an area of no urban expansion to where the City: "..Recognize(d) the fact that there are some persons who wish to live in (a) semi rural area, and who do not require forty acre holdings. Thus, in order to offer more suitable alternatives for this rural/urban living, a variation of the existing development control standard in the form of small minimum lot sizes is required."

By law No. 422/73 split the lands designated "no urban expansion" into two types of areas, namely "rural areas" and "limited urban expansion areas." Some sixty eight square miles, or one sixth of the Additional Zone of the time, were designated "limited urban expansion", allowing development of a rural residential character. Those areas designated "rural" were primarily agricultural in character.

<u>Erosion of Regional Planning in Winnipeg Area</u>

Erosion of the Additional Zone, and consequently comprehensive regional planning in the Winnipeg region, commenced in 1980 with the Rural Municipality of Rosser joining the South Interlake Planning District. That application was successful over the objections of The City of Winnipeg. The City's concerns at that time can be summarized as follows:

1. The planning of lands within the Perimeter Highway and immediately adjacent thereto requires an urban orientation. The South Interlake Planning District has a rural interest and is not necessarily prepared to deal with urban Winnipeg based development pressures.

2. Rosser's opting out of the Additional Zone would put Winnipeg in a defensive mode with it having to play the role of objector rather than a partner within a broader planning process.

3. The lack of an alternative planning structure that recognized that development pressures in the rural municipalities was often a function of their location within a Winnipeg centered region.

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A second application was considered by the Municipal Board in 1983 from the Rural Municipalities of Ritchot and MacDonald to form a new planning district. The City of Winnipeg again objected, more or less on the same grounds as with Rosser's application. The City also expressed concern regarding this second application representing a further nibbling away at the Additional Zone concept and The City of Winnipeg's role in it at a time when a major review of planning in the City and the Additional Zone was expected to be conducted by the Government of Manitoba. The application was granted over the City's concerns.

On September 14th, 1988 Council amended and adopted Clause 12 of the Report of the Executive Policy Committee, dated September 7th, 1988, regarding the Greater Winnipeg Development Plan Review. That clause read in part as follows:

> "That the Province of Manitoba be requested to review the boundaries of The City of Winnipeg and its neighbouring municipalities, particularly those within and adjacent to the Perimeter Highway and the Greater Winnipeg Floodway."

At the meeting of the Urban Affairs Committee of Cabinet with The City of Winnipeg's Official Delegation held on February 6th, 1989, the City's request that the Province review the boundaries of The City of Winnipeg was discussed and it was agreed that same would be reviewed by the Department of Urban Affairs and the City would be advised as to how the requests would be disposed of.

On July 20th, 1988, the Municipal Board considered and subsequently granted approval for the Municipality of West St. Paul to be included in the Selkirk and District Planning Area.

On April 12th, 1989, the Executive Policy Committee discussed at length the matter concerning the proposed review of the boundaries of The City of Winnipeg and its neighbouring municipalities. In this connection, the following motion was adopted, namely:

“That the Province of Manitoba, in consultation with The City of Winnipeg, review the boundaries of The City of Winnipeg and its neighbouring municipalities, including those within and adjacent to the Perimeter Highway and The Greater Winnipeg Floodway, and that administration prepare a follow up report to justify the review of the boundaries, and further, that The City of Winnipeg reiterate its previous position on the constant erosion of the Additional Zone area."

On December 31st, 1990, what was left of the Additional Zone ceased to exist with East St. Paul, Springfield and Tache opting out. The City of Winnipeg's land use authority in the municipalities surrounding the City ceased to exist and now rests with the various Provincial planning boards and administration is provided by Provincial staff. The City of Winnipeg no longer plays a part in decisions affecting land use at its boundaries.

In a letter of July 3rd, 1991, the Minister suggested that the City should directly represent its interests in planning and development matters in the Winnipeg Region, and that this can be done "through the Winnipeg Region Committee and by commenting on development plans and applications that the Province circulates to the City's Planning Department during the Provincial Review process". He further stated that the City may make representations at Municipal Board hearings if a specific application proceeds there.

On December 2nd, 1991, the Committee on Planning and Community Services gave further consideration to the above communication from the Minister of Urban Affairs and requested a further report.

By communication dated January 6th, 1992, the Municipal Board advised The City of Winnipeg regarding public hearing with reference to a boundary between The City of Winnipeg and the proposed Rural Municipality of Headingley.

While traditional suburban residential development within the City of Winnipeg is being effectively managed, a 1987 review of Plan Winnipeg concluded that, collectively, the Additional Zone municipalities accounted for an increasing proportion of residential development when compared to City totals from 1982 to 1986. Furthermore, there has been an increasing trend towards non acreage suburban residential development on piped sewer systems.

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The volume and rate of subdivision and building permit activity occurring in the former Additional Zone is of concern to the City. Pressure for continued non acreage suburban residential development outside The City of Winnipeg will not disappear as a result of municipalities joining or forming planning districts or seeding.

Of paramount concern to the City is the formulation of mechanisms and structures by the Government of Manitoba for long term management of development within the Winnipeg Region. The absence of an articulated Provincial policy which addresses land use management issues in the Winnipeg Region will inevitably result in a continuation of non acreage suburban residential development outside of The City of Winnipeg boundaries. Consequently, the City's major concerns remain essentially the same as when Rosser opted out in 1980. Lands within and adjacent to the Perimeter Highway and the Greater Winnipeg Floodway continue to be the subject to significant urban pressures, with no clear direction being given by the Government of Manitoba as to providing mechanisms and structures for long term management of development within the Winnipeg Region. Instead, we saw the gradual but continued erosion of the only concept that approximated a comprehensive regional planning structure and the replacement of it with approximately 8 land use planning and decision making areas/jurisdictions.

With reference to the Minister's suggestion, Winnipeg Region Committee has no authority regarding land use management decisions in the Winnipeg Region. As such, it cannot establish formal land use policy for the Region. In addition, it would be inappropriate for the City to attempt to exert influence over adjacent municipal councils regarding individual development applications outside of the public hearing process.

Responding to Provincial circulation and/or making representation to the Municipal Board are also alternatives that cause concern. Without conferring with Council through the Committee on Planning and Community Services on every application, the Planning Department has no authority to represent The City of Winnipeg's position on any matter. At best, they can re iterate existing City policy. Even if they were to go through this very cumbersome process, response to applications and appearances at the Municipal Board would most likely be considered as interference by the City in the legitimate interests f other municipalities because of the lack of City jurisdictions in these matters. This has been a point of contention in land use matters between the City and adjacent municipalities for many years. While it is important to the City that legitimate interests of adjacent municipalities are balanced with a regional perspective, it would appear that the existing land use regulation process for the Winnipeg Region is not adequate for attaining such a balance.

It is apparent that the concept of the Additional Zone should e reviewed within the broader context of urban development in the Winnipeg Region with a view to establishing a more appropriate structure and mechanism. However, the jurisdiction for such a review falls to the Province of Manitoba. It is therefore recommended that the Province of Manitoba again be requested to:

1. Prepare and adopt comprehensive policies and guidelines designed to manage development within the Winnipeg Region; The City of Winnipeg and surrounding municipalities to be consulted during the preparation process.

2. Conduct a review/rationalization of all the boundaries of The City of Winnipeg and its neighbouring municipalities.

The City of Winnipeg realizes that these are two arduous tasks that require sensitivity and diligence. However, only the Government of Manitoba can show the leadership necessary to achieve success. It is Manitoba which has the constitutional responsibility for creating and overseeing municipal government. It is therefore the only party that can be an effective agent for change. The City of Winnipeg is prepared to be a willing participant and an enthusiastic promoter of any provincial review initiative in this regard and to this end has included the following in its draft Plan Winnipeg.

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5A 38 Prepare Capital Region Strategy

The City shall request that the Provincial government prepare, implement and periodically review, in consultation with Winnipeg and adjacent rural municipalities, a capital region strategy that is both comprehensive and long term.

5A 39 Address Winnipeg Region Issues

The City shall request that the Provincial government establish an appropriate forum for dialogue and discussion to address issues in the Winnipeg Region of mutual concern to Winnipeg, the Province, and neighbouring municipalities.

5A 40 Consult with Neighbouring Municipalities

The City shall consult with its neighbouring municipalities and the Province to ensure the integration of its development plan with the land use plans of adjacent municipalities.

Your Executive Policy Committee recommends that the Province of Manitoba again be requested to:

1. Prepare and adopt comprehensive policies and guidelines designed to manage development within the Winnipeg Region; The City of Winnipeg and surrounding municipalities to be consulted during the preparation process.

2. Conduct a review/rationalization of all the boundaries of The City of Winnipeg and its neighbouring municipalities.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Safe City Committee File GF

605 7. On November 27th, 1991, Council referred to your Executive Policy Committee a proposed resolution on making Winnipeg a safer city for women and children. This resolution proposed that the City of Winnipeg establish a "Safe City Committee" to promote the personal safety and security of women and children in all areas of the city. In addition, it suggested that Council authorize the designation of a staff position, with exclusive responsibility for the facilitation of the work of the Committee.

The resolution reads as follows:

Moved by Councillor Young,
Seconded by Councillor Selinger,

WHEREAS the personal safety and security for women and children must become a guiding principle in all municipal decision making and should be included in the revisions to Plan Winnipeg, the City of Winnipeg's overall policy document;

AND WHEREAS the participation of citizens must become a guiding principle to making Winnipeg a safer city for women and children. The Fact Finding Group believes that a participatory City is a safer City;

THEREFORE BE IT RESOLVED that the City of Winnipeg establish a Safe City Committee to promote the personal safety and security of women and children in all areas over which the City has jurisdiction and to promote community participation and co operation in making personal safety and security a priority. This shall include policies, programs, regulation, planning and by laws;

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BE IT FURTHER RESOLVED that this Committee be composed of City Councillors, representatives from City Departments, and community representatives and be accountable to City Council;

BE IT FURTHER RESOLVED that the composition of the Safe City Committee shall be at least fifty percent (50%) women;

BE IT FURTHER RESOLVED that the priority of the Safe City Committee is to monitor and implement the recommendations contained within the report;

BE IT FURTHER RESOLVED that City Council authorize the designation of a staff position with exclusive responsibility for the facilitation of the work of this Committee.

Your Executive Policy Committee has subsequently received a report from Councillor Murray, Chairman of the Implementation Committee Urban Safety, details of which are as follows:

Your Executive Policy Committee concurs in the recommendations contained therein and recommends as follows:

CRITERIA AND SELECTION OF
WINNIPEG SAFE CITY COMMITTEE

A. COMPOSITION

1) The Committee should be comprised of no less than 25 and no more than 30 representatives equitably divided between City Administration and community members as outlined in the Fact Finding Group Report, including a maximum of 4 Councillors, one appointed from each Standing Committee.

2) Implementation Sub Committee be formed composed of City Administration representatives.

3) The Committee mandate be as described in the Fact Finding Group report, with the addition of: develop a methodology (workshops/focus groups) for children to participate in policy development that relate to child safety concerns.

4) Committee members are appointed as individuals, not as representatives of organizations.

5) City of Winnipeg Administrative personnel will be solicited from the following Departments: Civic Properties, Fire, Health, Law, Library, Parks and Recreation, Personnel, Planning, Police, Social Services, Streets and Transportation, Transit, Winnipeg Hydro, Works and Operations. These representatives should have an interest in personal safety and security and a commitment to effecting system change.

6) The Committee will be co chaired by a politician and a member of the community.

7) Community members are defined as citizens residing within the boundaries of the City of Winnipeg and excludes civic employees.

8) Steering Committee of six (6) persons may be appointed to prepare agenda.

B. COMMITTEE MEMBERSHIP GOALS

1) The Committee as a whole should achieve a geographical mix drawing members from both old and new neighbourhoods.

2) Be at least 50 percent women.

3) Include representatives from either government or community who are seniors, youth, differently able, aboriginal, new Canadian and gay/lesbian.

4) Representation on the Committee should include persons who are parents of school age children.

Report of the Executive Policy Committee dated March 2nd, 1992

5) Low income persons should be included.

6) Prostitutes and those who have at one time lived on "the street".

C. CONSIDERATIONS FOR APPOINTMENT

Individuals interested in appointment to the Safe City Committee should:

1) Demonstrate interest and/or expertise or experience in the area of personal safety and security for women and children (i.e. violence prevention).

2) Be available for two meetings per month plus preparation time (10 -12 hours a month).

3) Demonstrate interest in and ability to effect change in the community or government.

4) Be comfortable working as part of a diverse team.

QUALIFICATIONS

Several areas of expertise and/or life experience are identified as important to the work of the Committee. Individuals having knowledge of and/or experience with one or more of the following skills/experiences and interests will be considered:

1) Development of a "liveable" city where personal safety is of prime importance.

2) Public education to focus on changing behaviours/attitudes.

3) Role of media in cultural change.

4) Policy analysis and formulation for system change.

5) Sexism, racism and violence.

6) Prostitution, poverty, homelessness.

7) Domestic violence.

8) Involvement in child care community.

9) Involvement in business.

10) Involvement in labour.

D. TERMS OF OFFICE

1) Appointments to the Urban Safety Committee will be for two years.

2) Initially half the Committee will be appointed for one year so that the two year appointments will be staggered for reason of continuity.

3) No member of the Committee shall serve more than two consecutive two year terms.

E. NOMINATION POSSIBILITIES

There are several ways volunteers from the community could be searched for:

1) Newspaper advertisements requesting people apply themselves or nominate a person.

2) Direct mailings to appropriate community organizations ensuring all targeted communities are solicited for nominations.

3) Requests to Community Committees to submit names in nomination.

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4) The Implementation Committee reviews the criteria and identifies specific individuals in the community who are nominated.

5) Review by Executive Policy Committee and Council appointments.

F. PROCESS FOR RECRUITMENT OF TARGETED COMMUNITIES

1) Send letter to following organizations outlining history, purpose and request for nominee, indicating someone will be in touch to discuss the matter further:

	Target Group	Person Rep.	Organization
a)	Seniors	Barbara Whipps	Chinese Seniors Home Native Seniors Home Creative Retirement Age & Opportunity Older Victim Services
b)	Youth	Annette Wilborne	S.K.Y. T.R.Y. Children's Home
c)	Differently Abled Persons	Jennifer Cooper	Disabled Women's Network The Society of Manitobans with Disabilities C.N.I.B. Deaf Centre
d)	Prostitutes/ Street People	Jane Runner	P.O.W.E.R. T.U.R.F. S.K.Y.
e)	Aboriginal Persons	Betty Hopkins Josie Hill	Native Women's Transition Centre Native Friendship Centre Original Women's Network
f)	New Canadians	Theresa George	Black Women's Congress Immigrant Women's Assoc. Planned Parenthood Immigrant Project
g)	Gay/Lesbian	Glen Murray Mona Katawne	The Gay/Lesbian Res. Centre Village Clinic Ms. Purdys
h)	Parents of School Aged Children	June Menzies	Manitoba Child Care Assoc., Parent Resource Centre
i)	Low Income Persons	Renada Bublick	M.A.P.O. Northend Tenants Assoc. M.A.R.L. S.A.C.O.M.

2) Draft letter done by City Administration staff and vetted for "sensitivity" by Mona Katawne.

3) Targeted organizations receive letters by the end of February, 1992.

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4) Persons from Urban Safety Group contact organizations and discuss further process for recruitment appropriate to each target group including:

- follow up leads of names of persons;
- provide further information
- hold "focus group" style meeting where Urban Safety Committee member could provide information and get community enthusiastic; or undertake any other strategies which contact recommends.

5. All phone calls and meetings to take place during arch, 1992, and nominations received no later than April 3rd, 1992.

G. SELECTION PROCESS

1) Advertise for nominations with description of Committee mandate and time requirements through:

i) newspaper ads to include local newspapers/newsletters (ethnic women);

ii) public service announcements;

iii) direct letter invitations to concerned organizations/individuals;

iv) request nominations from Fact Finding Group members and City Councillors;

v) request nominations from Mayor, Council and Community Committees.

Commencing in 1993, prior to the annual April 3rd deadline, that a period of 45 days be provided for submission of applications.

- Committee to also obtain information of deadlines for all newspapers where application notice will be circulated; also investigate each newspaper circulation list; applications to be co ordinated, perhaps by the City Clerk's Department.

2) Initially appoint a Selection Committee of three Implementation Committee members and three City Councillors to review all applications received from the community and from the City and to recommend a slate of appointments. The Fact Finding Group on Urban Safety will be advised of the recommended slate of appointments which will then be forwarded to Executive Policy Committee and Council for final appointment. Commencing in 1993 the Safe City Committee, once appointed, will appoint a Selection Committee annually to repeat this public process to reappoint Committee members.

It is also suggested that this process be used in those instances when Committee membership vacancies of 25 per cent or more occur.

3) Request Standing Committees and Commissioners make nominations to the Selection Committee from among qualified personnel from the following Departments: Civic Properties, Fire, Health, Law, Library, Parks and Recreation, Personnel, Planning, Police, Social Services, Streets and Transportation, Transit, Winnipeg Hydro, Works and Operations.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Young,
Seconded by Councillor Timm Rudolph,
BE IT RESOLVED that the clause be referred back to Executive Policy Committee with instructions to review the inclusion of a budget for the "Safe City Committee" to be considered in the context of the entire current City budget.

Report of the Executive Policy Committee dated March 2nd, 1992

With the concurrence of his seconder and with the permission of Council, Councillor Young withdrew his motion. The motion for the adoption of the clause was put. Councillor Brown, called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Hyman, Lorenc, Mendelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Timm Rudolph, Young, Yuen, Mayor Norrie and Councillor Wade. 24

Nay: Nil. 0

and the motion for the adoption of the clause was declared carried.

Tender Award - Contractors and Sub-Contractors File GL 9

606 8. On October 16th, 1991, Council referred the following motion and instructions to your Executive Policy Committee for report back to Council within 60 days, namely:

> "That a compiled list of successful contractors and sub-contractors for the last 5 years be made public and available to all Councillors;
>
> That the minimum appropriate size of contract for this type of information be established;
>
> That the present policy with recommended changes be identified;
>
> That the work required for this information to be gathered for periods of 1 year, 2 years and 5 years, be identified."

On December 4th, 1991, your Executive Policy Committee referred the matter back to the Board of Commissioners for detailed response to the issue including the anticipated costs if the proposal is implemented. The Committee is anticipating a detailed briefing on the City's tender system.

Pursuant to the requirements of the Procedure By law, your Executive Policy Committee recommends that Council grant Committee a further extension of 60 days to consider the matter.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Zoning Text Amendments - To standardize the regulations for Driveways and Parking Spaces accessory to single and two-family dwellings - All Zoning By-laws and Town Planning Schemes except By law No. 4800. File DAZ 228/90

607 9. On October 9th, 1991, your Executive Policy Committee laid over Clause 2 of the Report of the Committee on Planning and Community Services, dated September 30th, 1991, with respect to the above matter.

The referenced clause was referred to the Committee on Works and Operations for its review and to ascertain whether the City can maintain the development agreement parameters pertaining to the issue and if a problem can be foreseen with respect to enforcement.

Report of the Executive Policy Committee dated March 2nd, 1992

Your Executive Policy Committee recommends that Council grant your Committee a further extension of time of 60 days in order to deal with this matter.

For the information of Council, your Executive Policy Committee has requested that arrangements be made for a presentation by the Planning Department on the overall cause and effect relative to the proposed text amendments.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Province-Wide Emergency Number 9-1-1
File GF

608 10. On September 25th, 1991, Council referred back to your Executive Policy Committee, Clause 5 of your Committee's Report, dated September 18th, 1991, with respect to a Province wide Emergency Number 9-1-1.

In conjunction with the clause, Council also referred the following motion by Councillor Reese and Councillor Hyman to your Committee, namely:

"WHEREAS the citizens of Winnipeg have already paid for the 911 service;

AND WHEREAS the citizens of the City of Winnipeg have nothing to gain from joining a Province wide system but to the contrary, since the new system would not be as sophisticated as the City's system that the Automatic Location Identifier would not be available for all locations;

THEREFORE BE IT RESOLVED that the Executive Policy Committee recommend that the Province of Manitoba develop its 911 telephone system separate from the City as the taxpayers of Winnipeg will not want an additional monthly cost added to their telephone statements."

The clause and the motion were laid over by your Executive Policy Committee for report from the Law Department.

Pursuant to the requirements of the Procedure By law, your Executive Policy Committee recommends that Council grant your Committee a further extension of time of 60 days to consider the above referenced motion and to allow the Chief Commissioner the needed time to complete an appropriate analysis.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Office of Ombudsman for The City of Winnipeg **File GL 5.8**

609 11. Sections 65 to 73 of The City of Winnipeg Act deal with the establishment of an Ombudsman for The City of Winnipeg. More specifically, subsection 1 of Section 66 requires Council to pass a by law to establish the position of Ombudsman, while subsection 2 of Section 66 dictates the provisions of the by law.

On January 8th, 1992, the Chief Commissioner advised your Executive Policy Committee that the Council decision of December 18th, 1991, to retain an interim Ombudsman, could not be implemented. The Chief Commissioner also advised that His Worship the Mayor would be submitting specific recommendations on this matter in the near future.

In order to comply with the requirements of The City of Winnipeg Act, your Executive Policy Committee submits for favourable consideration a by law of The City of Winnipeg to provide for the appointment or retention of an Ombudsman for The City of Winnipeg.

Report of the Executive Policy Committee dated March 2nd, 1992

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Councillor Fraser called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Brown, Diamant, Douglas, Duguid, Gilroy, Hyman, Lorenc, Mendelson, Murray, O'Shaughnessy, Prystanski, Reese, Selinger, Thomas, Timmers, Timm Rudolph, Yuen, Mayor Norrie and Councillor Wade. 20

Nay: Councillors Clement, Demare, Fleisher, Fraser, Golden and Mitchelson. 6

and the motion for the adoption of the clause was declared carried.

Appointment to the Board of Directors Convention Centre Corporation
File G 2

610 12. Your Executive Policy Committee has been advised that on February 21st, 1992, the Board of Directors of the Convention Centre Corporation received with regret, the resignation of Mr. Seaford Jack as a Director. A move out of the Province has precipitated Mr. Jack's resignation.

To fill the vacancy, the Board of Directors of the Corporation have submitted the name of Mr. C. Edward Blackman to replace Mr. Jack. The Board of Directors has expressed the feeling that Mr. Blackman will be an asset to the Board in its mandate to manage the Winnipeg Convention Centre.

Mr. Blackman is heavily involved in the labour movement locally, regionally and nationally. An active member of the United Way, YM, YWCA, Winnipeg 2000 and Take Pride Winnipeg underscores Mr. Blackman's dedication to this community.

Your Executive Policy Committee recommends that Mr. C. Edward Blackman be named as a member of the Board of Directors of the Convention Centre Corporation to replace Mr. Seaford Jack for the unexpired term ending November, 1993.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Lorenc,
That the clause be referred back.

The motion to refer was put.

Councillor Lorenc called for the yeas and nays, which were as follows:

Yea: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Golden, Lorenc, Mitchelson, O'Shaughnessy, Prystanski, Timm Rudolph Yuen. 13

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young, Mayor Norrie and Councillor Wade. 14

and the motion to refer was declared lost.

The Deputy Speaker called Councillor Demare, Acting Speaker, to the Chair and left the Chamber.

Report of the Executive Policy Committee dated March 2nd, 1992

Councillor Wade returned to the Chamber and resumed the Chair.

Moved by Councillor Demare,
That the clause be referred to the Committee on Finance and Administration.

The Deputy Speaker ruled that pursuant to Rule 22 of the Procedure By law the motion to refer is not debatable.

Councillor Fraser challenged the ruling of the Chair.

The question "Shall the ruling of the Chair be sustained?" was put.

The Deputy Speaker called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Diamant, Duguid, Gilroy, Selinger, Thomas, Yuen and Wade. 8

Nay: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Golden, Hyman, Lorenc, Mendelson, Murray, O'Shaughnessy, Prystanski, Reese, Timmers, Young and Mayor Norrie. 17

and the motion to sustain the ruling of the Chair was not sustained.

The motion to refer was put.

The Deputy Speaker called for the yeas and nays.

Councillor Lorenc rose on a point of order.

The Deputy Speaker ruled Councillor Lorenc out of order in view of the fact that a vote is underway.

Councillor Lorenc challenged the ruling of the Chair.

The question "Shall the ruling of the Chair be sustained?" was put.

Councillor Mendelson called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Diamant, Fleisher, Fraser, Gilroy, Hyman, Mendelson, Murray, Selinger, Thomas, Timmers, Yuen and Wade. 13

Nay: Councillors Brown, Clement, Demare, Douglas, Duguid, Golden, Lorenc, O'Shaughnessy, Prystanski, Reese, Young and Mayor Norrie. 12

and the ruling of the Chair was sustained.

The Deputy Speaker resumed the recorded vote on the motion to refer the clause, which was as follows:

Yea: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Golden, Lorenc, O'Shaughnessy, Prystanski and Reese. 11

Nay: Councillors Boychuk, Diamant, Duguid, Gilroy, Hyman, Mendelson, Murray, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Wade. 14

and the motion to refer was declared lost.

Moved by Councillor Selinger,
That the question be now put.

The motion was put.

Report of the Executive Policy Committee dated March 2nd, 1992

Councillor Fraser called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Diamant, Douglas, Gilroy, Selinger, Thomas, Timmers, Yuen, Mayor Norrie and Councillor Wade. 10

Nay: Councillors Brown, Clement, Duguid, Fleisher, Fraser, Golden, Hyman, Lorenc, Mendelson, Murray, O'Shaughnessy, Prystanski, Reese and Young. 14

and the motion was declared lost.

In amendment,

Moved by Councillor Golden,
Seconded by Councillor Boychuk,
That the "interim" appointment to the Convention Centre Board expire November 30th, 1992.

The amendment was put.

Councillor Timm Rudolph called for the yeas and nays, which were as follows:

Yea: Councillors Brown, Demare, Fleisher, Golden, Lorenc, O'Shaughnessy and Timm Rudolph. 7

Nay: Councillors Boychuk, Clement, Diamant, Douglas, Duguid, Fraser, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Yuen, Mayor Norrie and Councillor Wade. 18

and the amendment was declared lost.

The motion for the adoption of the clause was put.

Councillor Lorenc called for the yeas and nays, which were as follows:

Yea: Councillors Boychuk, Demare, Diamant, Douglas, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Yuen, Mayor Norrie and Councillor Wade. 17

Nay: Councillors Brown, Clement, Fleisher, Fraser, Golden, Lorenc, O'Shaughnessy and Timm Rudolph. 8

and the motion for the adoption of the clause was declared carried.

Provision of Social Assistance.
File EH

611 13. Council on June 21st, 1989, adopted Clause 7 of your Committee's Report, dated June 14th, 1989, outlining the City's position relative to the provision of Social Assistance.

Your Executive Policy Committee has been apprised that the Province has accepted most of the recommendations in the Social Assistance Review Committee Report. (Copy of Appendix "A" is on file in the office of the City Clerk.)

Your Executive Policy Committee recommends that Council, through the office of His Worship the Mayor, request the Province of Manitoba not to implement selected recommendations contained in the Social Assistance Review Committee Report of November, 1989, without further consultation with the City of Winnipeg.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee dated March 2nd, 1992

Allocation of Funds from the Land Dedication Reserve Fund - St. James-Assiniboia Community. File EP 2

612 14. The St. James Assiniboia Community Committee on February 18th, 1992, recommended that funds be expended from its Land Dedication Reserve Fund to build a creative play structure for Lakewood School.

The Chairperson of the Lakewood School Parent Advisory Committee has advised that the request for $10,000.00 is for matching funding inasmuch as the Parent Advisory Committee has raised $4,000.00 and Lakewood School is contributing $6,000.00 towards the total project.

Your Executive Policy Committee has also been advised that the Community Parks and Recreation Branch supports the request and that if approved, the Parks Branch would be responsible for the maintenance of the structure as it would be situated on City land.

Your Executive Policy Committee recommends that the allocation of funds in the amount of $10,000.00 from the St. James Assiniboia Land Dedication Reserve Fund be approved for the construction of a creative play structure for Lakewood School, subject to the administration working out all necessary details with the St. James Assiniboia School Division.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

613 - Appendix “A” referred to in Clause 1 of the Report of the Executive Policy Committee, dated March 2nd, 1992.

(NOTE: SEE PAGES 714 TO 715 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

614 - Attachment “A” referred to in Clause 3 of the Report of the Executive Policy Committee, dated March 2nd, 1992.

(NOTE: SEE PAGES 716 TO 722 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

Attachment “B” referred to in Clause 3 of the Report of the Executive Policy Committee, dated March 2nd, 1992

(NOTE: SEE PAGES 723 TO 724 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

615 - Attachment referred to in Clause 5 of the Report of the Executive Policy Committee, dated March 2nd, 1992.

(NOTE: SEE PAGE 725 FOR OFFICIAL SET OF MINUTES FOR ATTACHMENT)

Council proceeded to the order of business "EXECUTIVE POLICY COMMITTEE - MOTIONS".

EXECUTIVE POLICY COMMITTEE
MOTIONS

Moved by Councillor Demare,
Seconded by Councillor Douglas,
616 THAT Councillor Eadie be granted a leave of absence from the Council meeting of this date due to illness.

Carried.

Moved by Councillor Hyman,
Seconded by Councillor Timmers,
617 WHEREAS Council at its meeting held on February 12th, 1992, adopted Clause 1 of the Report of the Executive Policy Committee, dated February 12th, 1992, in connection with Council Members' Compensation;

AND WHEREAS Council also adopted By law No. 5850/92 which provides, in part, as follows:

"7. By law No. 3553/83, being the by law to provide for a Pension Plan for members of Council, as amended by By law No. 3689/84 is further amended by deleting subsection 5(3) thereof and substituting the following:

(3) The pension calculated for a person under subsection (1) shall not exceed Seventy per centum (70%) per annum of the average annual indemnities paid for the last five years the person served as a Member or where he or she served as a Member for less than five (5) years, for the years he or she served as a Member whether the annual indemnities paid was received as Councillor, Mayor, Deputy Mayor, Presiding Officer (Speaker), Chairman of a Standing Committee or Member of the Executive Policy Committee, or such remuneration as assigned to the Councillor through the requirement of City Council."

THEREFORE BE IT RESOLVED as follows:

1. That a complete report be provided on the pension package; said report to identify the costs to the taxpayers, level of contributions and benefits for the Mayor and Councillors;

2. That comparative pension data from other Canadian cities of comparable size and responsibility as well as M.L.A. and/or M.P. Pension Plans be also provided;

3. That comparative data from private and public sector group employee pension plans from within the City of Winnipeg also be provided.

4. That Executive Policy Committee be requested to reconsider this package and report back to Council within 30 days.

In amendment,

Moved by Councillor Fraser,
Seconded by Councillor Lorenc,
THAT the above motion be amended by deleting sub clause 4 and replacing it with the following:

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

"4. That this matter be referred to the Citizens Committee originally appointed by Council and that citizen Marion Krause be invited by Council to participate in this review and the Committee be requested to report to Executive Policy Committee within 60 days."

Automatic Referral to Executive Policy Committee in accordance with Section 16.1of the Procedure By law.

Council returned to the regular order of business "EXECUTIVE POLICY COMMITTEE MOTIONS OF WHICH NOTICE HAS BEEN GIVEN".

EXECUTIVE POLICY COMMITTEE
MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Murray,
Seconded by Councillor Reese,
618 WHEREAS a budget process is needed with greater control of spending by citizens through their Councillors;

AND WHEREAS to evaluate the health of any budget process, the budget process should have objectives and criteria that the process and results can be evaluated by to determine success or failure;

AND WHEREAS the following recommendations have not been acted on since last tabled on March 20th, 1991.

BE IT RESOLVED THAT the budget process should be amended to include these features:

1. The process should follow clear, consistent and published rules established by Council. The system used should reasonably accommodate representations from Councillors and concerned citizens;

2. It should promote consensus building and constructive debate within the principles of majority rule.

3. The budget should be developed from clear policies and supported by accessible, readable and complete budget documents and financial statements.

4. The timing of the budget process should begin and end before the beginning of the fiscal year in which it is to be expended. A critical path that allows for appropriate preparation, development, review and approval sessions should be established.

5. Revenue and expenditure projections should realistically reflect pass experience, thereby avoiding year end corrections which become necessary to maintain services such as snow removal or temporary staffing.

6. Reserve, surplus accounts, funds and utility transfers should have clear policies establishing the criteria under which disbursements can be made. These accounts should not be used as a substitute for current income. Regular reports on activities and transactions associated with these accounts and reserves should be made to Council.

EXECUTIVE POLICY COMMITTEE MOTIONS OF WHICH NOTICE HAS BEEN GIVEN (continued)

7. The Mayor and Executive Policy Committee take responsibility for the budget drafts and present a budget to Council for review based on a policy document. Documents such as Plan Winnipeg and major policy papers drafted by Standing Committees such as New Directions for Libraries, City Waste Minimization Strategy and so on.

8. A Central Budget Committee of Councillors should be established on the model of a Treasury Board. The function of this Committee would be to co- ordinate the Budget Review Process with all Standing Committees. This review would facilitate the development of policy and budgets within the overall framework established by Council.

9. The reliance on capital expenditures to implement policy should be limited and an integrated review of capital and operating expenditures in each program should be undertaken. For example, transportation and waste management capital projects should proceed at a much faster pace than the operating components of these programs.

10. Policy statements and budget envelopes should be assigned to each area of the Civic Administration at the beginning of the process. Once overall spending guidelines have been established for the upcoming year, each Standing Committee should establish a budget envelope for each directorate under its policy responsibilities. Specific Departments under each directorate would develop a budget within the assigned envelope consistent with the approved policy and priorities statement.

11. Each Department should establish a list of essential and non essential services. Core services which are fundamental to the delivery of the Civic Administration's mandate should be identified and reviewed separately from non essential services. The criteria for establishing core services should be flexible given the diversity of City programs.

12. The current Operating Budget should be developed with a rolling three year projection of expenditures for each area of operations. Estimates of revenue growth and mill rates would reduce the unpredictability currently associated with property and business taxes. A larger Operating Budget window would lend itself to more realistic efforts to control expenditures which involve reorganization or replacement of programs. This system would also mitigate against political quick fixes that result in long term increases in operating costs. Delaying expenditures that are inevitable compounds the cost on the following year's Budget.

13. The expenditure of current (Operating) and Capital Budget Allocations require a strong mechanism for accountability. The auditor should ensure expenditures can demonstrate efficiency, effectiveness and equity. A Freedom of Information By law should be enacted to ensure that audits and budget information is accessible in a readable format. Provisions should be made to allow major capital expenditures to be the subject of a citizen review.

14. Reorganization and rationalization of services needs to ensure direct service cuts are not undertaken at the expense of vulnerable populations and less affluent communities. Public services must be sensitive to Winnipeg's diverse population. Creative extension and delivery of services can be achieved through enhanced partnerships with Community, Business and Labour groups with careful planning to ensure clear lines of public accountability.

15. Productivity levels should be considered in the development of budgets. Productivity as it relates to service effectiveness should be of concern as a ratio of input costs to outputs. Some cities have built productivity measurement and enhancement programs into their budget process. Strategies to improve productivity include improvements to operating procedures, utilization of new technology, enhancement of the skills and motivation of employees and labour relations. This is not based on an assumption that Departments are not productive but rather that such strategies work to improve the use of resources and serve the public. An ethic of striving for excellence and being the finest City should be at the foundation of our budget process.

EXECUTIVE POLICY COMMITTEE MOTIONS OF WHICH NOTICE HAS BEEN GIVEN (continued)

16. The City should review the budget process and expenditure control mechanisms of other municipalities. Edmonton's strategy of integrating Planning Programming Budgeting System (PPBS) format with zero based budgeting provides the basis for a comparative review.

Councillor Wade called Councillor Demare, Acting Speaker, to the Chair and remained in the Chamber.

Moved by Councillor Clement,
That the motion be referred to Executive Policy Committee and the Budget Committee.

The motion to refer was put.

Councillor Reese called for the yeas and nays, which were as follows:

Yea: Councillors Brown, Clement, Douglas, Fraser, Lazarenko, Lorenc, Mitchelson, O'Shaughnessy, Prystanski, Mayor Norrie and Councillor Demare. 11

Nay: Councillors Wade, Boychuk, Diamant, Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Timmers and Yuen. 11

and the motion to refer was declared lost, in accordance with Section 58 of the Procedure By law.

In amendment,

Moved by Councillor Diamant,
Seconded by Councillor Selinger,

THAT the above motion be approved in principle and that an implementation strategy be presented to Council for consideration within 60 days.

Moved by Councillor Mendelson,
That the question be now put.

Carried.

The amendment was put and declared carried.

The motion, as amended, was put and declared carried.

EXECUTIVE POLICY COMMITTEE
CONSIDERATION OF BY LAWS

619 On motion of Mayor Norrie, the rule was suspended and the following By laws were each read a first, second and third time, the rule being suspended for the third reading of each by law, and were passed and ordered to be signed and sealed, namely:

By law No. 5900/92, a By law of the City of Winnipeg to reactivate certain local improvements on Maralbo Avenue deferred by By law No. 2394/79. File No. SL 2.

By law No. 5901/92, a By law of the City of Winnipeg to provide for the appointment or retention of an Ombudsman for The City of Winnipeg. File No. GL 5.8.

EXECUTIVE POLICY COMMITTEE – CONSIDERATION OF BY-LAWS (continued)

620 Councillor O'Shaughnessy rose on a point of personal privilege to advise Council of a communication he has received from the R.C.M.P. advising that as a result of accusations of wrongdoing an investigation by the R.C.M.P. and Crown Attorneys revealed there was no evidence of wrongdoing whatsoever.

Councillor O'Shaughnessy thanked members of his family, Council friends and constituents who expressed support throughout.

Councillor Golden rose on a point of personal privilege to advise Council of a communication he has received from the R.C.M.P. advising that as a result of accusations of wrongdoing an investigation by the R.C.M.P. and Crown Attorneys revealed there was no evidence of wrongdoing whatsoever.

Councillor Golden thanked members of his family, Council friends and constituents who expressed support throughout.

Moved by Councillor Wade,
That Council recess for one hour, to reconvene at 7:30 p.m.

Carried.

Council recessed at 6:30 p.m.

Council reconvened at 7:40 p.m.

Same members present.

Councillor Wade, Deputy Speaker, in the Chair.

EXECUTIVE POLICY COMMITTEE
QUESTION PERIOD

621 Councillor Fraser referred to the decision of the Hazardous Waste Corporation to by pass Winnipeg as a site option without input from the City and asked the Chairman of the Committee on Works and Operations, Councillor Duguid, why the City was by passed after the large amount of effort which went into the matter.

Councillor Duguid agreed that it is a tremendous opportunity for the City of Winnipeg that has been overlooked by the Hazardous Waste Corporation. He referred to a letter sent to all Councillors wherein the company had set a deadline of February 28th for a decision to be made by the City of Winnipeg. The Community Advisory Group, an independent group established a number of months ago, has just recently reported, and has public meetings scheduled for March 20th and 21st. Unfortunately, the time frame of the City did not coincide with that of th corporation. Councillor Duguid advised that following a discussion with the Mayor, a letter was sent by the Mayor asking for a six week extension and that a response was subsequently received indicating that the corporation would consider the request. Councillor Duguid outlined representations made to the corporation in support of locating the facility in Winnipeg, recognizing environmental and economical opportunities in the City.

Councillor Reese asked Mayor Norrie when an informal meeting of Council will be held to obtain feedback from the administration to the current budget.

EXECUTIVE POLICY COMMITTEE – QUESTION PERIOD (continued)

Mayor Norrie replied that he spoke with the Chairman of the Budget Committee and was informed that the item had been discussed yesterday and a further meeting will be held tomorrow. It is expected that dates will be identified.

Councillor Reese asked how many informal meetings were anticipated.

Councillor Gilroy, Chairman of the Budget Committee, replied that a plan will be presented to the Budget Committee tomorrow. If accepted by the Budget Committee, it is expected that next Monday evening, all members of Council will be invited to a briefing, to include the presentation made to the Province by the Official Delegation and a list of options that can be considered. Arrangements have been made for Monday and Tuesday, March 16th and 17th, to informally review the estimates and all members of Council will have an opportunity to participate.

It is hoped that a consensus will be reached so that the budget can be presented to Executive Policy Committee and allow one week for any changes before presentation to Council.

Councillor Mitchelson congratulated the Deputy Mayor regarding representations to the Province concerning additional funding and asked the Deputy Mayor to outline the basis for the request for additional funding, what might be reasonably expected, what impact this will have on the current 5.7% budget, if successful, and when will the Province respond to the City.

Councillor Brown, Deputy Mayor, referred to the representations made during a meeting of the Official Delegation with the Province with the focus on the financial relationship between the City and the Province. It is expected that the City will know the basis for funding in due course. The basis of the presentation included the relationship of the City with the Province compared with other jurisdictions across the country; a number of areas where costs were increasing dramatically where the City has no control; trends over the past decade for increases in the City's taxation and a limited tax base; facts to respond to some myths regarding the City's spending habits; and where positive steps have been taken by the City to control spending. Councillor Brown advised that he was pleased with the discussions that took place. The City asked that the Province verify the position of the City, and to have further discussions. It is expected that the Province's response will be known in a couple of weeks before the adoption of the budget. Because of a limited attendance by the provincial government, the City has been invited to make a presentation to more of the cabinet, and it is expected the City will do so.