CONSIDERATION OF REPORT OF THE

EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the Report of the Executive Policy Committee dated September 18th, 1991, was considered clause by clause.

West Committee Room,
Council Building, Winnipeg,
September 18th, 1991.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

Canada's Green Plan and the Proposed South West Transit Corridor.
File TT 5.1 (c/r E 5.1)

1231 - 1. On May 1st, 1991, your Executive Policy Committee considered a report relative to the proposed South West Transit Corridor. During the discussion on the report, the question of whether this project might qualify for assistance under the Green Plan was raised. The Executive Policy Committee referred the matter to the Board of Commissioners for a report.

In the Fall of 1990, the Federal Government released documents describing Canada's Green Plan. The plan outlines a set of initiatives which deal with virtually every aspect of the environment. The government describes the plan as follows, namely:

> "Our Green Plan for reversing the damage we are doing to our environment today, maintaining development tomorrow, and securing a healthy environment and a prosperous economy.

Over the next five years the Federal Government proposes to spend $3 billion on environmental programs over and above the $1.3 billion presently being spent annually. Funding will be allocated as follows:

Clean Air, Water and Land	$850 million
Sustaining Renewable Resources	$350 million
Special Spaces and Species	$175 million
The Arctic	$100 million
Global Environmental Security	$575 million
Decision making	$500 million
Starting in Our Own House	$275 million
Emergency Preparedness	$175 million"

Each of the initiatives described in the Green Plan falls into one of the following broad categories:

- Science and technology;
- Public awareness, information and monitoring;
- Government programs and services;
- Legislation, regulation and enforcement;
- International action;

Report of the Executive Policy Committee, dated September 18th, 1991.

- Partnerships;

- Federal Government operations.

At the present time, much of the Green Plan is at the concept stage. Very few fully defined new programs are as yet in place. Furthermore, it appears that much of the proposed $3 billion allocation will be spent on research, public awareness, information and monitoring, legislation, regulation and enforcement and Federal Government operations.

The nature of these initiatives makes it difficult to find a "fit" between the Green Plan and the proposed South West Transit Corridor. Initiatives in the categories "Clean Air, Water and Land" and "Global Environmental Security" seem the most likely to relate to the Transit project. The initiatives which might have application are those concerning the reduction of ground level ozone concentrations and of emissions of carbon dioxide and other greenhouse gases.

With respect to reducing ground level ozone, the Green Plan proposes to build upon an October, 1988 agreement reached by the Canadian Council of Ministers of the Environment. Federal actions will mainly involve obtaining agreement on emission targets with the Provinces, monitoring of levels, adopting tighter emission standards for vehicles and developing consensus on ultimate emission standards.

There is no indication that the Federal Government is prepared to assist in funding specific transportation projects. Only one of the initiatives specifically mentions the need to encourage the motorists to make greater use of public transit. It would appear that the Federal Government's involvement would be limited to providing assistance in creating public awareness and in carrying out basic research.

The Green Plan section concerning "Global Environmental Security" describes a series of initiatives aimed at limiting net emissions of greenhouse gases. As in the case of the strategy to reduce ground level ozone, most of the initiatives target improvements in legislation, increasing public awareness, conducting research and development of co operative strategies with the Provinces and municipalities.

The Federal Government suggests that Provinces and municipalities should give serious consideration to active measures to reduce greenhouse gases. Reference is made to the need to encourage the use of public transit and to improve traffic flows. However, as with the initiatives aimed at reducing ground level ozone, there is no suggestion that the Federal Government will assist in funding specific projects.

It is clear that the Federal Government is concerned about global warming and the effects of high concentrations of ozone at ground level. It is also clear that the Federal Government recognizes that one way of exercising some leverage on these problems would be to encourage large numbers of motorists to use public transit. Unfortunately, for the moment at least, Federal initiatives in this area are limited to attempts to increase public awareness, the undertaking of further research and monitoring and the development of co operative strategies with the Provinces and municipalities.

Included with the Executive Policy Committee request that the Board of Commissioners report on how the Green Plan might relate to the proposed South West Corridor was a request for information as to how the plan might relate to other types of programs. As mentioned earlier, the Green Plan initiatives cover a wide range of environmental issues. Many of these initiatives will have no direct effect on the City of Winnipeg or its citizens. However, the initiatives briefly described below may have some effect.

The provision of clean air, water and land is one of the primary objectives for Canadians cited in the Green Plan. Initiatives in this area are aimed at reducing air pollution, containing toxic chemicals and other hazardous wastes, ensuring clean and safe water supplies and responding to environmental emergencies such as oil and chemical spills. Initiatives in this area may be of interest to City departments such as Waterworks, Operations and the Emergency Program group.

Report of the Executive Policy Committee, dated September 18th, 1991.

The Green Plan proposes to allocate $575 million towards initiatives aimed at promoting global environmental security. The City may be interested in certain of these initiatives because of their relationship to established programs. Of particular interest will be the proposed strategy for limiting emissions of greenhouse gases and for the control of ozone depleting substances.

The City is already actively engaged in limiting emissions through its energy conservation programs and its experiments with alternative energy sources. The City is also in the early stages of a program aimed at containing ozone depleting chlorofluorocarbons.

The remaining Green Plan initiatives seem worthwhile undertakings but would appear to have little or no impact on the City. These include the creation of new national parks, efforts to preserve the Arctic wilderness, internal Federal Government initiatives and the development of co operative strategies in the international community.

While civic projects, such as new or improved transit systems, may have significant beneficial environmental impacts through reduced emissions from vehicular traffic, etc, the Green Plan, at this stage, does not appear to offer assistance to such worthwhile projects. This appears to be a substantial defect to the plan. If the Green Plan is to be a Green Plan for all of Canada, surely civic projects in urban areas, which accommodate over 76% of the Canadian population, should be eligible for financial support. It is proposed that the Council of the City of Winnipeg request the Federal Government to amend Canada's Green Plan by making financial assistance available for municipal government projects that have substantial measurable environmental benefits.

Your Executive Policy Committee recommends:

1. That the City of Winnipeg submit a request to the Federal Government to amend Canada's Green Plan by making financial assistance available for Municipal government projects that have substantial measurable environmental benefits.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the above.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Review of Social Assistance Rates - 1991.
File EH-2

1232 - 2. Your Executive Policy Committee has considered a report entitled "Review of Social Assistance Rates - 1991", copy of which was forwarded to all members of Council.

A survey of relevant prices was undertaken in May, 1991. The results indicate a need to revise social assistance rates to compensate for cost-of-living increases.

Uniform assistance rates applicable to all community welfare offices were adopted after comprehensive study in 1973. All commodities have been repriced annually since that time, and adjustments made to compensate for cost-of-living trends.

The Winnipeg All-Items Consumer Price Index for the twelve month period ending May 31st, 1991, rose 5.4%. However, the Consumer Price Index does not give weight to consumption patterns as a factor in pricing; consumption patterns are extremely important in the determination of actual costs. The Social Services Department's rate structure is founded upon a comprehensive market survey of actual prices, as indexed by carefully prepared reference guides - the exception being food rates which relies upon Agriculture Canada Nutritious Food Basket. The rate study encompasses only items considered to be conventional necessities (and some commonplace wants), such as variety in foods.

Report of the Executive Policy Committee, dated September 18th, 1991.

The actual increase in rental costs as experienced by the Social Services Department is four percent, which is in accordance with the limit established by the Manitoba Housing Landlord and Tenant Affairs Branch. The proposed increase will cover 74% of the rental situations involving single people and 83% of the rental situations involving families.

Appendix E(1-4) of the report compares recommended food, clothing, household and personal allowances with those currently authorized by the governments of Manitoba and Alberta. Because of the variations in the method of budget calculation, these are the only governmental jurisdictions and budgetary items which can be compared with any degree of accuracy. The Alberta rates are applicable in both Calgary and Edmonton.

Implementation of the recommended rates on October 1st, 1991, will represent an increase of $981,582.00 in the gross expenditure for social assistance - after cost-sharing, the net cost to the City will be $113,275.00. While the Social Services Department incorporated an expected rate increase of 5.32% in its 1991 Current Estimates, the extreme rise in caseload will necessitate an additional appropriation for financial assistance before year end. Based on the current caseload figures, it is anticipated that the required additional appropriation will result in a net cost to the City of $1.9 million.

Your Executive Policy Committee recommends:-

1. That the City of Winnipeg social assistance rates be increased 5.68%, effective October 1st, 1991, in accordance with the recommended schedule outlined on pages seven and eight of the report "Review of Social Assistance Rates - 1991".

2. That Schedule "A" of By-law No. 2466/79 be deleted and the recommended allowances outlined on pages seven and eight of the above-referenced report be substituted.

For the information of Council, the Committee on Planning and Community Services at its meeting held on September 5th, 1991, concurred in the above recommendations.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 1250 for attachment.)

Social Services Funeral Rates.
File EH-2

1233 - 3. Under existing legislation and cost-sharing agreements, the City of Winnipeg is required to meet funeral costs when the estate of the deceased is insufficient and the next of kin are unable to meet the expenses. Present by-law provisions have been in effect since October 1st, 1988, and expired on April 30th, 1990.

On November 3rd, 1982, Council instructed the administration to jointly negotiate funeral service rates with Provincial officials. Since that time, the City has adopted the rates and applicable contract terms negotiated by the Province of Manitoba and the Manitoba Funeral Services Association (MFSA). The last contract between the Province and MFSA expired on April 30th, 1990. A new agreement has finally been reached between the two parties.

There are two changes to Item 36 of Schedule "B" of By-law 2466/79. First, the maximum fee payable to the undertaker for services, less casket, out-of-town mileage, or interment or cremation will rise from $894.00 to $920.86, effective May 1st, 1990, which represents the amount recently agreed between the Province of Manitoba and the Manitoba Funeral Association.

Second, Section 36(b) (iv) and (v) have been amended with reference to the fees approved under

Report of the Executive Policy Committee, dated September 18th, 1991.

Schedule "A" of the City of Winnipeg Cemeteries By-law 1996/78. The maximum cost of a burial plot at City cemeteries increased from $500.00 to $555.00, effective January 1st, 1991. The cost of opening and closing a burial plot is unchanged at $330.00.

In 1990, the Social Services Department authorized 52 funerals. The estimated increase for 1990 funerals, plot and opening and closing would be $81.86 per funeral or $4,256.72 - the net cost to the City will be approximately $560.00. The increase in funeral rates in and of itself does not necessitate an additional appropriation.

The alternative to the renewal of the City's informal agreement with the Manitoba Funeral Services Association would be to call for tenders. This alternative has been rejected for the following reasons:-

1. The bereaved would have no choice of undertaker or funeral home.

2. Fortunately, it is doubtful that the number of funerals would be sufficiently large in any one year to result in any appreciable saving through the use of one supplier.

Your Executive Policy Committee recommends:-

1. That clause (a) of Item 36 of Schedule "B" to By-law No. 2466/79 be amended by deleting the words, symbols and figures "Effective October 1st, 1988 to April 30th, 1989 a maximum fee of $858.00 plus an adjustment corresponding to the Consumer Price Index for the twelve- month period ending March 31st, 1989" and substituting therefor the following:-

   "Effective May 1st, 1990 a maximum fee of $920.86; provided, however, that the Director may, in his discretion, increase the maximum fee to correspond with such increased fee as may be agreed upon between the Province of Manitoba and the Manitoba Funeral Services Association for payment with respect to funeral costs of deceased persons eligible to receive a provincial social allowance."

2. That clause (b) of Item 36 of Schedule "B" to By-law No. 2466/79 be amended by deleting subclauses (iv) and (v) thereof and substituting therefor the following:-

   "(iv) a normal burial plot or ash plot, costs not to exceed those provided for civic cemeteries pursuant to City of Winnipeg By-law No. 1996/78 and amendments thereto.

   (v) opening and closing of burial plot, costs not to exceed those provided for civic cemeteries pursuant to City of Winnipeg By-law No. 1996/78 and amendments thereto."

For the information of Council, the Committee on Planning and Community Services at its meeting held on September 5th, 1991, concurred in the above recommendations.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Cemeteries Fees and Charges - Parks and Recreation Department. File PC

1234 - 4. The existing Schedule "A" to The City of Winnipeg Cemeteries By-law No. 1996/78 expires December 31st, 1991.

In 1978, Council adopted a policy providing for a 60% recovery of operating costs through revenue generated by the sale of plots and by services provided, such as openings and closings of graves and the installation of monument foundations.

Report of the Executive Policy Committee, dated September 18th, 1991.

On December 7th, 1988, Council approved the current Rates and Fees Schedule for Cemetery operations for the three year period 1989, 1990 and 1991.

On January 23rd, 1991, Council approved that the City of Winnipeg will retain the responsibility for providing cemetery services; that 50% of the interest earned from the Cemeteries Perpetual Maintenance Funds be utilized, in conjunction with revenues, to increase cemetery recovery rates from 60% to approximately 80%; and that Cemeteries By-law No. 1996/78 (Section 29, 30, 31: Perpetual Maintenance Funds) be amended to permit withdrawals or disbursements from the Cemeteries' Perpetual Maintenance Funds.

The 1991 Current Estimates for Cemetery operations includes approximately 50% of interest earned from the Cemeteries Perpetual Maintenance Funds (Appendix "2").

The staged increases for the years 1989, 1990 and 1991 succeeded in producing recovery revenues of 61.5%, 59.7% and approximately 87.9% respectively.

Appendix "1" outlines the proposed fees and charges for the period 1992 to 1994.

Appendix "2" outlines a projected summary of Revenues and Expenditures for 1991 and the proposed revenues and expenditures for 1992 to 1994. These estimates are based upon increases of 9%, 8% and 6% in order to generate sufficient funds to increase the rate of recovery from an estimated 87.9% in 1991 to 93.5% in 1994. The expenditure estimates were based on inflationary increases of 6.75%, 5% and 4% projected in the next three-year period. These increases enable the cemeteries to keep pace with negotiated wage settlements, equipment replacements and contingencies.

As previously mentioned, the proposed fees were increased by approximately 9%, 8% and 6%, however, the fees for ash plots were increased further so as to keep pace with the increasing number of ash burials as compared to earth burials. During the past 5 years, the following increases in ash burials have been experienced: Brookside 25%, St. Vital 105% and Transcona 111%. In order to protect the estimated revenues, increases to the purchase of ash plots are necessary.

Additional fee requirements are identified on page 3 of Appendix "1". These new fees are required in order to offset service costs of providing these services to the public.

A recent sampling of fees for services provided in privately operated cemeteries in the City, along with other municipal cemeteries in Edmonton and Regina, as compared to the present and proposed 1992 City of Winnipeg rates, are set forth in Appendix "3". It should be noted that the services listed are only those that can be used for comparative purposes. Certain services provided by either the City or the private cemeteries are not necessarily available in both operations and are not included in Appendix "3".

Private cemetery price sampling information has always been difficult to obtain. Due to the price differences now common within an individual cemetery, added fees for required items, such as concrete liners, in some cemeteries, salesman's commissions in some cases, the inclusion or not of perpetual maintenance costs and other factors, the information necessary for comparison purposes is almost impossible to obtain.

Your Executive Policy Committee recommends:-

1. That the attached revised Schedule "A" to The City of Winnipeg Cemeteries By-law No. 1996/78 (Appendix "1") become the new Fees and Charges schedule for the City-owned cemeteries, and that this schedule take effect in three stages:-

   1st Stage - 1992 01 01
   2nd Stage - 1993 01 01
   3rd stage - 1994 01 01

2. That the Proper Officers of the City be requested to do all things necessary to implement this schedule change.

Report of the Executive Policy Committee, dated September 18th, 1991.

For the information of Council, the Committee on Protection, Parks and Culture at its meeting held on September 9th, 1991, concurred in the above recommendations.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 1251 for attachment.)

Province-Wide Emergency Number 9-1-1.
File GF

1235 - 5. The Province of Manitoba is proposing a province-wide emergency 9-1-1 telephone system.

The City has become aware that the Province of Manitoba is proposing to develop a province-wide emergency 9-1-1 telephone system. Design will begin in 1992 and it is proposed to begin implementing the system in 1993 with a target date of 1996 for completion.

The system, as proposed by the Province of Manitoba, will affect the City in several ways.

The Province envisions the City 9-1-1 system remaining essentially as it is, but would like the two systems cross-referenced. For example, if someone outside the City's boundaries calls the City's 9-1-1 to send out a fire truck or ambulance, it is envisioned that the system would recognize the location and automatically route the call to the appropriate fire department. The converse would also occur. The new Provincial system would be designed to accommodate this proposal while the City's system would have to be modified to accommodate the proposal.

The Provincial system would be operated by the Royal Canadian Mounted Police and would have several locations throughout the Province. Like the City's system, it would accommodate police, fire and ambulance. It may not be as sophisticated as the City's system in that the Automatic Location Identifier would not be available for all locations. It is anticipated that the Automatic Number Identifier will be available, assuming the Province has converted to an all-digital network by the time the project is complete.

In order to finance the project, the Province of Manitoba is proposing to add a surcharge to all telephone bills, including those within the City of Winnipeg. Based on current projections, this would equate to $1.06 per month per telephone line.

The City of Winnipeg's system was financed by both the capital and current estimates. The City has under consideration proposals to reduce its dependency on property tax to fund various projects.

It is, therefore, proposed that the Province of Manitoba be requested, if there is a surcharge on telephone bills to fund its 9-1-1 system, to defray the City's total costs of setting up its 9-1-1 system. The revenues for this purpose can be obtained from telephone lines (both residential and business) within the boundaries of the City of Winnipeg.

Your Executive Policy Committee recommends that the Province of Manitoba be requested to defray the entire cost of the City of Winnipeg's emergency 9-1-1.

Report of the Executive Policy Committee, dated September 18th, 1991.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Hyman,
WHEREAS the citizens of Winnipeg have already paid for the 911 service;

AND WHEREAS the citizens of the City of Winnipeg have nothing to gain from joining a province-wide system but to the contrary, since the new system would not be as sophisticated as the City's system that the Automatic Location Identifier would not be available for all locations;

THEREFORE BE IT RESOLVED that the Executive Policy Committee recommend that the Province of Manitoba develop its 911 telephone system separate from the City as the taxpayers of Winnipeg will not want an additional monthly cost added to their telephone statements.

The Speaker ruled that the motion is a referral motion with instructions.

The motion to refer was put and declared carried.

Accommodation in Winnipeg of Roads and Transportation Association of Canada (R.T.A.C.) Trucks. File ST-5.2

1236 - 6. Your Executive Policy Committee on September 11th, 1991, laid over consideration of Clause 10 of the Report of the Committee on Works and Operations, dated June 4th, 1991, relative to the accommodation in Winnipeg of Roads and Transportation Association of Canada (R.T.A.C.) Trucks.

Your Executive Policy Committee recommends that Council grant a further extension of time of 60 days to deal with this matter.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Rezoning - South Side of McGillivray Boulevard between Kenaston Boulevard and Dovercourt Road - Assiniboine Park-Fort Garry Community. File DAZ 251/89 (c/r DASSF 679/89)

1237 - 7. Your Executive Policy Committee on September 11th, 1991, laid over consideration of Clause 12 of the Report of the Committee on Planning and Community Services, dated October 15th, 1990, relative to rezoning of property located on the south side of McGillivray Boulevard, between Kenaston Boulevard and Dovercourt Drive.

Your Executive Policy Committee recommends that Council grant a further extension of time of 60 days to deal with this matter.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated September 18th, 1991.

Rapid Transit System - Busway (Diesel or Trolley), Light-Rail (LRT) et al.
File TT-5.1

1238 - 8. Your Executive Policy Committee on September 11th, 1991, laid over consideration of Clause 13 of the Report of the Committee on Works and Operations, dated November 27th, 1990, relative to the above matter.

Your Executive Policy Committee requests a further extension of time of 90 days in order to deal with this matter.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Increase in Size of Management Board - The Exchange District Business Improvement Zone.
File FL-7.1

1239 - 9. On July 31st, 1991, the Chairperson, Exchange District Business Improvement Zone, in a communication to His Worship Mayor William Norrie, requested the Mayor and Council to increase the membership of the Management Board from nine to eleven.

The basis of the request as outlined by the Chairperson, Exchange District Business Improvement Zone, is as follows:-

a) "There is a need to establish a stronger tie between the B.I.Z. with its mandate of communication, lobbying and policy development and the B.I.Z. funded E.D.A. (Exchange District Association) with its mandate of events and promotions.

b) Given our rather small tax base and corresponding small operating budget, we feel it is important to keep our administrative cost low. We have examined the current situation, whereby we fund the E.D.A. and feel it would be more cost effective to merge the two organizations. This will help improve communication, lower costs, and provide a single organization to represent the district.

c) Due to the merging of the two organizations we feel that a larger board is required in order to insure a good cross section of community interests and more volunteers to assist with the heavy work load."

It is proposed to increase the membership of the Board by adding two members to category 7(c)(ii) which expires at the end of this year so that six members would be eligible for selection this fall to take office in January of 1992 for a two year term.

Representatives of the Planning Department who have been co- ordinating the Business Improvement Districts have reviewed the request and concur with the recommendation.

Your Executive Policy Committee recommends:-

1. That the membership of the Management Board of the Exchange District Business Improvement Zone be increased from nine to eleven.

2. That the City Solicitor be requested to prepare the required by-law to amend By-law No. 5081/89 being a By-law to establish The Exchange District Business Improvement Zone to give effect to Recommendation 1.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated September 18th, 1991.

Increase in Record Search Fees - Streets and Transportation Department. File E-1

1240 - 10. A recent review has established that the present fee of $20.00 does not recover the Streets and Transportation Department's costs for record searches.

Analysis by the Traffic Signals Section has shown that the range of costs for responding to requests for traffic control signal phasing and timing information is from $44.00 to $98.00. Costs are incurred for searching the files, drafting a response to such requests, typing and reviewing the response, overhead and material costs.

In certain instances, the replies are relatively straight forward, involving the timing of fixed time traffic control signals. In other instances, for major intersections with complex phasing and actuated operation, or for requests involving multiple intersections, the cost of deriving and conveying the information is much more substantial.

On average, the Streets and Transportation Department's costs probably approach $75.00. However, rather than attempt to recover the full cost, an increase to the fee in stages is more appropriate.

A summary of the results of the analysis performed by the Traffic Signals Section is on file in the Office of the City Clerk.

The Board of Commissioners is of the opinion that the proposed fee increases more properly reflect the Streets and Transportation Department's costs.

Your Executive Policy Committee recommends:-

1. That the fee for record searches (such as traffic control signal phasing and timing requests) presently $20.00, be increased as follows:-

   $50.00 effective January 1st, 1992
   $75.00 effective January 1st, 1993; and
   adjusted annually thereafter to reflect actual cost

2. That the Proper Officers of the City be authorized to do all things necessary to implement the above.

For the information of Council, the Committee on Works and Operations at its meeting held on September 10th, 1991, concurred in the above recommendations.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Boychuk,
That Clause 10 of the Report of the Executive Policy Committee, dated September 18th, 1991, be referred back to Executive Policy Committee and that the costs for record search fees be the true costs applied when it involves the timing of fixed timed traffic control signals and that the true costs also apply when it involves major intersections with complex phasing and actuated operation, or for requests involving multiple intersections as the cost of deriving and conveying the information is much more substantial.

Tabled.

(For disposition of the above clause, see Minute No. 1243.)

Report of the Executive Policy Committee, dated September 18th, 1991.

Tax Equity for Large Unserviced Lots.
File FL-2

1241 - 11. On September 11th, 1991, your Executive Policy Committee considered the following motion from the St. Boniface-St. Vital Community Committee:-

"WHEREAS tax equity for large unserviced lots is needed as a solution to the still unresolved concerns of the Headingley community, as well as other unserviced large lot communities in Winnipeg located outside the urban limit line;

AND WHEREAS these large unserviced lot residential properties are overtaxed relative to the services they receive, relative to their potential access to such services and relate to the ability of the owner to deal with their land in the same way as other residents of Winnipeg;

AND WHEREAS the issue of taxation of large lots in Winnipeg will not disappear even if Headingley were to form their own municipality as others, such as, South Charleswood, St. Germain and St. Norbert would still remain unsolved, and these communities might eventually, like Headingley, seek to withdraw from Winnipeg;

AND WHEREAS those residential large lots beyond the 'urban limit line' do not receive sewer and water service and thus do not receive full benefits of living within the City of Winnipeg;
AND WHEREAS a separate portioning category offers the least costly, easiest way to implement a solution to the position of large lot owners that their taxes are disproportionately high in relation to the services they receive;

NOW THEREFORE BE IT RESOLVED that the City of Winnipeg request the Province of Manitoba to amend The City of Winnipeg Act to permit The City of Winnipeg to have a separate portioning category for large lot residential properties containing a dwelling unit, and located outside the urban limit line as defined in Plan Winnipeg."

The St. Boniface-St. Vital Community Committee also recommended that a task force be struck by the Province of Manitoba and proposed that the said task force be comprised of members of City Council, the Manitoba Legislative Assembly, the Manitoba Association of Urban Municipalities, and the various School Divisions.

The Community Committee expressed concern regarding the differing percentages of assessment value currently being applied to the various residential classes of property, namely:-

a) residential homes (R1) - 48.6%
b) condominium units/owner-occupied (R2) - 32.7%
c) rental condominium units and apartment units (R3) - 73.2%

The Community Committee was of the view there should be only one portion percentage for all residential classes of property inasmuch as a "home is a home" regardless of whether it is a house, condominium or apartment.

Further thereto, the St. Boniface-St. Vital Community Committee recommended that the task force and/or the Province of Manitoba be requested to examine all forms of residential assessment with a view to having a uniform portion percentage for residential classes of property.

Your Executive Policy Committee recommends:-

1. That the City of Winnipeg request the Province of Manitoba to amend The City of Winnipeg Act to permit the City of Winnipeg to have a separate portioning category for large lot residential properties containing a dwelling unit, and located outside the urban limit line as defined in Plan Winnipeg.

2. That a Task Force be struck by the Province of Manitoba to study assessment equity in the City of

Report of the Executive Policy Committee, dated September 18th, 1991.

Winnipeg as well as in the Province of Manitoba, and that said task force be comprised of members of City Council, the Manitoba Legislative Assembly, the Manitoba Association of Urban Municipalities, and the various School Divisions.

3. That the task force and/or the Province of Manitoba be requested to examine all forms of residential assessment with a view to having a uniform portion percentage for residential classes of property.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Kaufmann,
That Clause 11 of the Report of the Executive Policy Committee, dated September 18th, 1991, be amended to add at the end of No. 1 after "Plan Winnipeg" the following words:

"In the event that the Province of Manitoba does not implement a uniform portion percentage for residential classes of property."

The Speaker called the Deputy Speaker, Councillor Wade, to the Chair and left the Chamber.

With the concurrence of the seconder, and with the permission of Council, Councillor Reese withdrew her motion.

Councillor Diamant asked that the recommendations be considered separately.

Recommendation No. 1 was put.

Councillor Boychuk called for the yeas and nays, which were as follows:-

Yea: Councillors Demare, Diamant, Gilroy, Golden, Hyman, Kaufmann, Mendelson, Murray, Reese, Selinger, Thomas, Young, Yuen and Mayor Norrie. 14

Nay: Councillors Boychuk, Brown, Clement, Douglas, Fraser, Lazarenko, Lorenc, Prystanski and Wade. 9

and Recommendation No. 1 was declared carried.

Recommendation No. 2 was put.

Councillor Lorenc called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Murray and Thomas. 3*

Nay: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Fraser, Gilroy, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Prystanski, Reese, Young, Yuen, Mayor Norrie and Councillor Wade. 19*

and Recommendation No. 2 was declared lost.

*Note: Recorded vote revised - see below

On motion of Mayor Norrie, the rule was suspended and the vote on Recommendation No. 2 was retaken as follows:-

Yea: Councillors Golden, Mendelson, Murray, Reese, Selinger and Thomas. 6

Nay: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Fraser, Gilroy, Hyman, Kaufmann, Lazarenko, Lorenc, Prystanski, Young, Yuen, Mayor Norrie and Councillor Wade. 17

Report of the Executive Policy Committee, dated September 18th, 1991.

and Recommendation No. 2 was declared lost.

Recommendation No. 3 was put.

In amendment,

Moved by Mayor Norrie,
Seconded by Councillor Yuen,
That Recommendation No. 3 contained in Clause 11 of the Report of the Executive Policy Committee, dated September 18th, 1991, be amended by deleting the words "That the task force and/or" at the beginning thereof.

Carried.

The motion for the adoption of Recommendation No. 3, as amended, was put.

Mayor Norrie called for the yeas and nays, which were as follows:-

Yea: Councillors Golden, Mendelson and Selinger. 3*

Nay: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Fraser, Gilroy, Hyman, Kaufmann, Lazarenko, Lorenc, Murray, Prystanski, Reese, Thomas, Young, Yuen, Mayor Norrie and Councillor Wade. 20

and the motion for the adoption of Recommendation No. 3, as amended, was declared lost.

*Note: Recorded vote revised - see below

Councillor Reese asked for the consent of Council to change her vote.

The Deputy Speaker ruled the request not to be in order in view of Council having commenced consideration of the next item of business.

Councillor Reese challenged the ruling of the Chair.

The question, "Shall the ruling of the Chair be sustained?" was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Douglas, Fraser, Lazarenko, Prystanski, Young, Yuen, Mayor Norrie and Councillor Wade. 11

Nay: Councillors Boychuk, Diamant, Golden, Hyman, Kaufmann, Mendelson, Murray, Reese, Selinger, Thomas and Timmers. 11

and the Deputy Speaker declared the motion lost in view of a tie vote, in accordance with Section 58 of the Procedure By-law.

The Deputy Speaker appealed to Council to permit Councillor Reese to change her vote.

In accordance with Section 50.4 of the Procedure By-law and with the permission of Council, Councillor Reese was permitted to change her vote, the results being as follows:-

Yea: Councillors Golden, Mendelson, Reese and Selinger. 4

Nay: Councillors Boychuk, Brown, Clement, Demare, Diamant, Douglas, Fraser, Gilroy, Hyman, Kaufmann, Lazarenko, Lorenc, Murray, Prystanski, Thomas, Young, Yuen, Mayor Norrie and Councillor Wade. 19

Report of the Executive Policy Committee, dated September 18th, 1991.

Policy concerning the use of the name "City of Winnipeg". File GC-10

1242 - 12. The City Auditor, in a report dated October 17th, 1990, to the Committee on Finance and Administration dealing with the lease of land at the corner of St. Mary's Road and Carriere Avenue and the operation of a recycling project, suggested that a policy should be adopted by Council concerning:-

1. Circumstances under which the name "City of Winnipeg" may be used by City Councillors on signs for fund raising or any other purpose.

2. Accountability for funds raised from projects where the name of The City of Winnipeg is used.

3. Authority for individual Councillors to allocate the funds raised, to individual organizations or persons.

4. Which Committee would be responsible to authorize these types of projects.

On November 6th, 1990, the Committee on Finance and Administration laid over consideration of a report from the City Auditor dated October 17th, 1990, pending receipt of further information by the City Auditor.

On May 14th, 1991, the Committee on Finance and Administration received the City Auditor's preliminary report dated May 13th, 1991.

In light of that action, the Law Department was instructed to examine and make recommendations on the policy issues raised and accordingly the Law Department then canvassed the cities of Vancouver, Edmonton, Calgary, Regina, Mississauga, Ottawa, Quebec City and Halifax. No replies were received from Mississauga and Halifax.

The only existing policy was passed by Council on March 21st, 1973, and reads as follows:-

"....that His Worship the Mayor be authorized, where he considers it in the interests of the City to do so, to grant permission to any person to use the City's Coat of Arms and Crest in conjunction with the name of the City of Winnipeg for souvenir purposes on such brochures and other articles as he may consider appropriate for the purpose."

The responses from the various cities are as follows:-

1. Regina — There are no circumstances in which a councillor could use the name "City of Regina". No policy exists as the issue has not arisen.

2. Calgary — No occasion on which a councillor has used the name "City of Calgary" in some type of public fund raising campaign. As the issue has never arisen, no policy exists. In Alberta, anyone wishing to raise funds for charitable purposes must get approval to do so from a municipal approving authority which would exercise some control over the project.

3. Vancouver — No policy exists as there has not been a situation in which a councillor used the name "City of Vancouver" for fund raising purposes. The only remotely related policies were approved February 5th, 1987, and are as follows:-

   A. That Council establish a policy that the City Crest and/or Badge not be used for political or commercial purposes, and that decisions on any other requests to use the Crest or Badge be at the discretion of the City Clerk.

   B. That the taking of photographs or the production of a film or video tape for the purpose of advertising during a political campaign not be allowed in the Council Chamber, Committee Rooms or hallways at City Hall.

Report of the Executive Policy Committee, dated September 18th, 1991.

C. That scheduled press conferences related to, or on behalf of, political groups or organizations running candidates in civic elections, not be permitted in the Council Chamber, Committee Rooms or hallways at City Hall.

4. Edmonton — No organization uses the name "City of Edmonton" and while no policy exists, in both practice and corporate culture it is not done.

5. Ottawa — The use of the City's logo, property or material for any reason other than corporate is considered to be inappropriate. Section 36(1) of their Procedure By- law provides:-

"No property or material belonging to the Corporation shall be delivered to or used by any member of Council or employee of the Corporation for his personal or private use."

6. Quebec City — No policy exists and the issues would be addressed in light of the City's code of ethics.

The comment of Mr. Justice Goodearle in the case of Forbes v. Trask, in dealing with a conflict of interest situation should be noted:-

"..... any municipally elected official must exercise a level of constraint much greater than that of the average citizen, exercising what has often been described as reasonable care to duty."

Based on the above information, the Board of Commissioners is of the opinion that Council adopt a policy providing that anyone wishing to use the City's name, logo or property for fund-raising or other purposes, first obtain approval of the Executive Policy Committee.

For the information of Council, your Executive Policy Committee is addressing the concerns outlined in the report dated October 17th, 1990, from the City Auditor.

Your Executive Policy Committee recommends that Council adopt a policy providing that anyone wishing to use the City's name, logo or property for fund-raising or other purposes, first obtain approval of the Executive Policy Committee.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

The Speaker returned to the Chamber and resumed the Chair.

1243 - Council here reverted to consider Clause 10 of the Report of the Executive Policy Committee dated September 18th, 1991, in connection with the proposed increase in record search fees in the Streets and Transportation Department and amendment proposed by Councillors Reese and Boychuk.

With the concurrence of the seconder, and with the permission of Council, Councillor Reese withdrew her motion.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Boychuk,
That Clause 10 of the Report of the Executive Policy Committee, dated September 18th, 1991, be amended to read that a fee be established for straightforward information involving the timing of fixed timed traffic control signals and another fee to reflect the cost of research fees that involves major intersections with complex phasing and actuated operation of multiple intersections and that actual cost increase be phased over two years effective January 1st, 1992 and January 1st, 1993 and adjusted annually thereafter to reflect actual cost.

Report of the Executive Policy Committee, dated September 18th, 1991.

The amendment was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk and Reese. 2

Nay: Councillors Brown, Clement, Douglas, Duguid, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mitchelson, Murray, Prystanski, Selinger, Thomas, Timmers, Timm-Rudolph, Young, Yuen, Mayor Norrie and Councillor Eadie. 22

and the amendment was declared lost.

The motion for the adoption of the clause was put.

Councillor Reese called for the yeas and nays, which were as follows:-

Yea: Councillors Wade, Brown, Clement, Douglas, Duguid, Fraser, Gilroy, Kaufmann, Lazarenko, Lorenc, Murray, Prystanski, Selinger, Thomas, Timm-Rudolph, Young, Yuen, Mayor Norrie and Councillor Eadie. 19

Nay: Councillors Boychuk, Golden, Hyman, Reese and Timmers. 5

and the motion for the adoption of the clause was declared carried.

Council reverted to consideration of the Report of the Executive Policy Committee, dated September 18th, 1991, in the regular order of business.

Establishment of the Selkirk Avenue Business Improvement Zone. File FL-7.5

1244 - 13. Section 197(1) of The City of Winnipeg Act states the following:-

"197(1) Subject to subsections (2), (3) and (4), the Council may, by by-law, establish a business improvement zone when a petition signed by 10% of businesses that represent 10% of the total business assessments in the proposed zone is received by the council requesting that an area defined by the petitioners be designated as a zone."

The other relevant sections of The City of Winnipeg Act are identified as Exhibit "A" and are on file in the Office of the City Clerk.

On January 11th, 1991, a petition was submitted by the Selkirk Avenue Business Association for the establishment of a Business Improvement Zone (the map of the proposed zone is identified as Exhibit "B"). The petitioners represent 42.02% of the business that represented 46.89% of the business assessment. (The results of the petitions for are identified as Exhibit "E").

On March 8th, 1991, the City Treasurer certified that the petitions did constitute at least 10% of the business that represent 10% of the total business assessment in the proposed zone (identified as Exhibit "C").

On March 15th, 1991, the Board of Commissioners directed the administration to:-

"Give notice by mail to each business located in the proposed zone of the petition received and thereby provide each business with the opportunity to return to the City a notice of objection if any affected business operator is so inclined."

On August 12th, 1991, the City Treasurer certified that the objections to the zone did not constitute one-third of the business that represent one-third of the total business assessment in the proposed zone (identified as Exhibit "D").

Report of the Executive Policy Committee, dated September 18th, 1991.

A tabulation of the notice of objections received prior to June 30th, 1991, is provided as follows:-

	Number of Businesses	Business Assessment
Total businesses within the proposed zone	140	$1,202,640.00
Businesses that submitted a notice of objection	21	131,340.00
Businesses that object to the zone represent	15.00%	10.92%
Required percentage for preventing the establishment of the zone	33.33%	33.33%

As the Selkirk Avenue Business Association has now complied with all provisions of The City of Winnipeg Act, it is now left to Council to determine whether to create the proposed business zone.

Your Executive Policy Committee recommends:-

1. That the establishment of the Selkirk Avenue Business Improvement Zone be approved by Council.

2. That By-law No. 5770/91, a By-law of the City of Winnipeg designating a Business Improvement Zone to be known as the "Selkirk Avenue Business Improvement Zone" and establishing a Management Board for the Zone, be approved.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

(Note: See Minute No. 1252 for attachment.)

Pilot Program for Contracting Out Boulevard and Park Maintenance. Files PB-1 & PR-7

1245 - 14. On July 31st, 1990, the Assiniboine Park-Fort Garry Community Committee requested that the City consider implementing a one-year pilot project for contracting out maintenance work for parks and boulevards in the Lindenwoods and Whyte Ridge areas, for the year 1991.

On September 4th, 1990, the Committee on Protection, Parks and Culture considered this request and took no action.

On September 5th, 1990, your Executive Policy Committee passed the following resolution:-

"That the Board of Commissioners be instructed to investigate the feasibility and provide direction for two specific areas of the city or any other areas deemed suitable, for a pilot project for the purpose of contracting out the City's boulevard and park maintenance for a period of one year, following which administration shall use the project as a test to identify the quality and cost of the maintenance service."

On April 3rd, 1991, your Executive Policy Committee approved the following:-

Report of the Executive Policy Committee, dated September 18th, 1991.

"1. That a pilot program for contracting out boulevard and park maintenance be implemented in the Whyte Ridge Subdivision - Kenaston Boulevard, McGillivray Boulevard, C.N. Rail Line, Lot 16 Drain and the Core Area - Portage Avenue, Main Street, C.P. Rail Line, McPhillips Street to Notre Dame Avenue to Erin Street to Portage Avenue.

2. That consistent with the terms of the collective agreement, Local 500, Canadian Union of Public Employees, be notified of the program as requested pursuant to Section 28 - Technological Change.

3. That all required discussions and consultations with Local 500, Canadian Union of Public Employees, seeking its co-operation with a view to implementation in 1991, be commenced as soon as possible."

On July 4th, 1991, the Board of Commissioners considered a report from the General Manager of Parks and Recreation, dated June 7th, 1991, and a communication from Local 500, Canadian Union of Public Employees, dated July 3rd, 1991, regarding the feasibility of a pilot program for contracting out boulevard and park maintenance. The Board requested the General Manager of Parks and Recreation to finalize a tender package for a three-year pilot project to cover three different areas of the City. (Copy of file in the Office of the City Clerk.)

On September 18th, 1991, your Executive Policy Committee considered a report dated August 15th, 1991, from the Chief Commissioner, together with a brief submitted on behalf of the Canadian Union of Public Employees, Local 500, and recommendations from the Committee on Protection, Parks and Culture, with respect to the Pilot Program for contracting out boulevard and park maintenance.

Information gathered from talking to other government agencies involved in contracting out of landscape maintenance, led to the suggestion of a three-year contract.

A three-year contract would allow the contractor to write-off expensive landscape equipment over a longer period, thus lowering the costs of the contract. It would also allow for a better working relationship to develop between the contract administrator and the contractor.

A three-year contract would further allow the contractor and his staff more time to gain a good working knowledge and understanding of the contract documents and expectations.

A three-year contract would provide a longer period to evaluate the performance of the contractor. Reasons for variances in efficiencies and performance such as dry or wet weather, spring or late winters, would tend to even out over three seasons.

The contract would also provide a secure price for three years, thus allowing for easier budget preparation.

The suggestion for the use of three contract areas and three control areas as compared to two would have the following benefits:-

- would provide a broader contract area, thereby reducing a good cross-section of information and experience and allow for a more informed and intelligent decision to be made at the end of the pilot program;

- the increased area and size would allow for landscape maintenance companies to submit competitive bids and invest in better equipment due to the larger project;

- allow for a better range of comparison between the contractor and the City. There will be more information to compare and evaluate performance, quality and efficiencies;

- will place the contractor in the same position as the City of having the requirement for travel time and, therefore, allow for a better comparison.

In order for this project to be meaningful, it is of utmost importance that an evaluation process be

Report of the Executive Policy Committee, dated September 18th, 1991.

established prior to the award of the contract and be known by all parties. Copy of Appendix 2, the evaluation process to be used, is on file in the Office of the City Clerk.

If this project is to be implemented in 1992, Council must approve same on September 25th, 1991, in order that tenders may be called and allow potential contractors to assess the area before snowfall. The contractor will also be in a better position to acquire specialized equipment, obtain materials and hire staff over the winter months.

Your Executive Policy Committee recommends:-

1. That a three-year pilot program for contracting out boulevard and park maintenance in three different areas of the City commence on April 1st, 1992.

2. That the attached tender package (Appendix 1) be approved for tender call in early Fall, 1991.

3. That the Board of Commissioners be required to report annually on this pilot program.

   Note In accordance with Article 28 of the agreement between Local 500, Canadian Union of Public Employees, and the City of Winnipeg "Technological Change", the Board of Commissioners on August 16th, 1991, gave Local 500, Canadian Union of Public Employees, the required 90-day notice for this change in method of operation.

4. That a special committee be established to be comprised of Councillors, Administrative staff and the Union to study all issues associated with boulevard and park maintenance; and that this special committee report its findings to the Executive Policy Committee prior to April 1st, 1992.

5. That the City conduct an informational session for all Councillors prior to April 1st, 1992, to review all departmental policies and procedures concerning boulevard and park maintenance.

6. That the City conduct field tours for all Councillors and Resident Advisory Groups during the May to July period, in each Community Committee area, to fully explain the Parks and Recreation Department's boulevard and park maintenance functions.

7. That the Executive Policy Committee be requested to reactivate the joint Council-Union Committee on seasonal and part-time staff. The Committee to meet a minimum of six times per year.

8. That the following addition be included on page 5 of the "Evaluation Process" (Appendix 2, under the "Contract Cost" Section), namely:-

   "An allowance for issuing the tender/purchase order as well as general administration will be applied."

Moved by Mayor Norrie,
Adoption of the clause.

Pursuant to Section 5(1) of The Municipal Council Conflict of Interest Act, Councillor Prystanski advised Council that he would refrain from entering the discussion and from voting on the clause, due to a potential conflict of interest in view of his employment association with the City and left the Chamber.

The Speaker called the Deputy Speaker, Councillor Wade, to the Chair and left the Chamber.

The Speaker here returned to the Chamber and resumed the Chair.

Councillor Thomas asked that the recommendations be considered separately.

Report of the Executive Policy Committee, dated September 18th, 1991.

Councillor Reese called for the yeas and nays on each item. Recommendation No. 1 was put.

Yea: Councillors Brown, Clement, Demare, Fleisher, Fraser, Golden, Kaufmann, Lorenc, Mitchelson and Eadie. 10

Nay: Councillors Wade, Boychuk, Diamant, Douglas, Duguid, Gilroy, Hyman, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Timm-Rudolph, Young, Yuen and Mayor Norrie. 18

and Recommendation No. 1 was declared lost.

The Speaker ruled that Recommendation Nos. 2 and 3 were redundant.

Recommendation No. 4 was put.

Yea: Councillors Wade, Boychuk, Diamant, Douglas, Duguid, Gilroy, Golden, Hyman, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young and Mayor Norrie. 16

Nay: Councillors Brown, Clement, Demare, Fleisher, Fraser, Kaufmann, Lazarenko, Lorenc, Mitchelson, Timm-Rudolph, Yuen and Eadie. 12

and Recommendation No. 4 was declared carried.

Recommendation No. 5 was put.

Yea: Councillors Wade, Boychuk, Brown, Clement, Demare, Diamant, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Mendelson, Mitchelson, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 24

Nay: Councillors Douglas, Lorenc, Murray and Timm-Rudolph. 4

and Recommendation No. 5 was declared carried.

Recommendation No. 6 was put.

Yea: Councillors Wade, Boychuk, Brown, Clement, Demare, Diamant, Douglas, Duguid, Fraser, Gilroy, Golden, Hyman, Lazarenko, Mendelson, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 22

Nay: Councillors Fleisher, Kaufmann, Lorenc, Mitchelson, Murray and Timm-Rudolph. 6

and Recommendation No. 6 was declared carried.

Recommendation No. 7 was put.

Yea: Councillors Wade, Boychuk, Diamant, Douglas, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Mendelson, Murray, Reese, Selinger, Thomas, Timmers, Young, Yuen, Mayor Norrie and Councillor Eadie. 22

Nay: Councillors Brown, Clement, Demare, Lorenc, Mitchelson and Timm-Rudolph. 6

and Recommendation No. 7 was declared carried.

The Speaker ruled that Recommendation No. 8 was redundant.

Councillor Prystanski here returned to the Chamber.

Moved by Councillor Mitchelson,
That Council recess for dinner.

The motion was put.

Report of the Executive Policy Committee, dated September 18th, 1991.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lorenc, Mendelson, Mitchelson, Murray, Prystanski, Timmers, Timm-Rudolph, Young and Yuen. 17

Nay: Councillors Wade, Boychuk, Demare, Diamant, Douglas, Duguid, Lazarenko, Reese, Selinger, Thomas, Mayor Norrie and Councillor Eadie. 12

and the motion was declared carried.

Council recessed at 7:35 p.m.

Council reconvened at 8:56 p.m.

Same members present.

Council resumed consideration of the Report of the Executive Policy Committee dated September 18th, 1991.

Land Dedication Reserve - Park Development Projects - East Kildonan-Transcona Community. Files EP-2 & PR-2

1246 - 15. On September 19th, 1990, Council adopted Clause 10 of the Report of the Executive Policy Committee, dated September 12th, 1990, recommending as follows:-

"1. That Section 645 of The City of Winnipeg Act be amended to provide for an expedited and simplified approval process of projects to be funded from the Land Dedication Reserve.

2. That the Parks and Recreation Department, in consultation with the Finance Department, be directed to prepare a report establishing criteria for expending funds from the Land Dedication Reserve.

3. That the following recommendations 1., 2. and 4. of the report 'Land Dedication Reserve Policy and Procedures', dated April 12th, 1990, and as embodied in Clause 12 of the Report of the Executive Policy Committee, dated June 13th, 1990, be approved for implementation, effective January 1st of the year following Council approval:-

'1. That 75% of every dollar collected for the Land Dedication Reserve Fund be allocated by the Community Committee to Parks and Recreation Projects in that community.
2. That the remaining 25% of every dollar collected be redistributed on an equal basis back to all the communities.

Note: The above two recommendations should be phased in over a three-year period.

4. That Council rescind its resolutions of August 18th, 1976, November 3rd, 1976 and May 4th, 1977, in order to eliminate any possible policy conflicts by the ratification of the above recommendations.'

4. That until such time as Section 645 of The City of Winnipeg Act is amended, Council incorporate a procedure whereby each Community Committee shall recommend its projects to be funded, from the respective Community Land Dedication Reserve, to the Executive Policy Committee and the Executive Policy Committee shall forward the relative recommendation, by by-law, to Council for approval."

Section 645 of The City of Winnipeg Act states:-

Report of the Executive Policy Committee, dated September 18th, 1991.

"Money paid in lieu of conveyance

645 Notwithstanding any other provision of this Act, where Council requires the payment of a sum of money in lieu of a conveyance of land to the City as a condition of the enactment of a zoning by-law, or the approval of a plan of subdivision, or the granting of a consent under this Part, or under subsection 642(45), Council may by by-law declare that a part or all of the money shall be used for a public purpose other than the purchase of land."

A request has been forwarded to the Province to amend Section 645 of The City of Winnipeg Act by eliminating the by-law process and delegating the authority to allow the funds to be used for any public purpose to the Community Committee.

As indicated above, however, until such time as Section 645 of The City of Winnipeg Act is amended, each Community Committee shall recommend its projects to be funded from the respective Community Land Dedication Reserve to your Executive Policy Committee and the Executive Policy Committee shall forward the relative recommendation, by by-law, to Council for approval.

On July 23rd, 1991, the East Kildonan-Transcona Sub-Committee on Parks and Recreation considered the following projects for funding from the Land Dedication Reserve Account:-

1)	Kildonan Meadows - supply and install playground and park equipment	$ 66,178.00
2)	Robson Atwood Park - supply and install playground and park equipment	46,202.00
3)	Harbourview South - installation of tennis courts	51,888.00
4)	Crocus Park - tennis courts	60,000.00
5)	Tanya Crescent - supply and install playground and park equipment	61,065.00
Total		$285,333.00

In this connection the East Kildonan-Transcona Community Committee ratified a recommendation from its Sub-Committee on Parks and Recreation that funds in the amount of $285,333.00 be approved from the Land Dedication Reserve Account for the above-named projects.

Inasmuch as the present balance of the Land Dedication Reserve Account is $249,734.00 the East Kildonan-Transcona Community Committee requested that the additional funds required in the amount of $35,599.00 be appropriated from the Land Dedication Reserve Account as said account becomes replenished.

Your Executive Policy Committee recommends:

1. That an amount of $285,333.00 be provided from the East Kildonan-Transcona Community Land Dedication Reserve for the funding requirement as listed above.

2. Inasmuch as the present balance of the East Kildonan-Transcona Land Dedication Reserve is $249,734.00, that additional funds required in the amount of $35,599.00 be provided from the East Kildonan-Transcona Land Dedication Reserve as said Reserve becomes replenished.

3. That the City Solicitor be instructed to prepare the necessary by-law to implement the foregoing.

Moved by Mayor Norrie,

Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated September 18th, 1991.

Appointment of Deloitte Touche
as Auditors for the Forks Renewal
Corporation. File FR-3(PA 3)

1247 - 16. On September 18th, 1991, your Executive Policy Committee was advised that the North Portage Development Corporation is the sole registered shareholder of The Forks Renewal Corporation. Because the Forks Renewal Corporation has only one shareholder, the Corporation does not hold a formal annual meeting but instead proceeds pursuant to Section 10.20 of its By-law by way of a resolution in writing signed by North Portage Development Corporation to approve the matters dealt with at an annual meeting.

The procedure which North Portage Development Corporation is to follow with respect to passing resolutions as the sole shareholder of the Forks Renewal Corporation is set out in Section 2.05 of the Agreement dated July 29th, 1987, made among the three levels of government and North Portage Development Corporation. Section 2.05 provides as follows:-

> "2.05 Except in respect of the election, removal and replacement of directors of the Corporation pursuant to paragraphs 2.07, 2.08 and 2.09 hereof, NPDC, in its capacity as the sole shareholder of the Corporation, shall pass all resolutions which Canada, Manitoba and Winnipeg unanimously request to be passed and shall not pass any resolutions not so required."

Your Executive Policy Committee recommends that the North Portage Development Corporation, as the sole shareholder of the Forks Renewal Corporation, be requested to sign the attached resolution providing for the appointment of Deloitte Touche as auditors of the Forks Renewal Corporation for the year ending March 31st, 1992.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Reese,
Seconded by Councillor Timmers,
That the recommendation of Clause 16 of the Report of the Executive Policy Committee dated September 18th, 1991, be amended to include:

> "and that as a shareholder in the North Portage Development Corporation, the City of Winnipeg request that the Forks Renewal Corporation release the annual financial audit for the year end, March 31st, 1992 to members of Winnipeg City Council by September 30th, 1992, and that the audit include a breakdown of salaries".

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

(Note: See Minute No. 1253 for attachment.)

Appointment of Acting City Clerk
and Acting City Treasurer.
Files GP-1.3 & GP-1.5.

1248 - 17. Section 50(3) of The City of Winnipeg Act reads as follows:-

> "Acting city clerk
> 50(3) When the office of the clerk is vacant or the clerk is unable to perform the duties of the office, owing to illness or other cause, council may appoint an acting clerk who shall have all the powers and duties of the clerk."

Report of the Executive Policy Committee, dated September 18th, 1991.

Section 51(3) of The City of Winnipeg Act reads as follows:-

"Acting treasurer
51(3) When the office of the treasurer is vacant or the treasurer is unable to perform the duties of the office owing to illness or other cause, council may appoint an acting treasurer who shall have all the powers and duties of the treasurer."

Mr. R. B. Hayes, City Clerk, retired from the civic service on May 18th, 1991.

On May 21st, 1991, the Commissioner of Finance and Administration notified all department heads that until further notice Mr. D. W. King would be assuming the duties and responsibilities of Acting City Clerk.

Mr. M. Bilow, City Treasurer, retired from the Civic service on July 13th, 1991.

On June 28th, 1991, the Commissioner of Finance and Administration notified all department heads of the interim appointments to the position of Acting City Treasurer, as outlined in recommendation number 3. below.

Recruitment for both these positions is well underway, however, due to the length of time these positions have been and are expected to remain vacant, it is felt that the acting appointments should be made as outlined in recommendations 1. and 2. below.

Your Executive Policy Committee recommends:-

1. That effective immediately and until an appointment is made by Council to the position of City Clerk, Mr. D. W. King, be appointed Acting City Clerk.

2. That effective immediately and until an appointment is made by Council to the position of City Treasurer, Mr. R. K. Dowdall, be appointed Acting City Treasurer.

3. That Council ratify the following appointments to the position of Acting City Treasurer:-

Mr. R. K. Dowdall from July 2nd to July 5th, 1991,
Mr. E. E. Skehar from July 8th to August 2nd, 1991,
Mr. R. K. Dowdall from August 6th, to the date of appointment by Council.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Formula for Equalization of Grants to Community Centres. File PR-2

1249 - 18. Your Executive Policy Committee on September 18th, 1991, laid over consideration of Clause 16 of the Report of the Committee on Protection, Parks and Culture, dated September 9th, 1991, relative to the "Formula for Equalization of Grants to Community Centres" and referred the matter to all Community Committees and Community Centre Boards for discussion and comment back to Executive Policy Committee within 60 days.

For the information of Council, your Executive Policy Committee has also referred the following recommendations to the Community Committees and the Community Centre Boards, namely:-

1. That the level of funding to the Community Centres continue as per the current practice for the following Communities:-

Report of the Executive Policy Committee, dated September 18th, 1991.

Assiniboine Park-Fort Garry
City Centre-Fort Rouge
East Kildonan-Transcona
St. James-Assiniboia

2. That the amount of $192,728.00 be allocated to the Lord Selkirk-West Kildonan Community and the amount of $58,546.00 be allocated to the St. Boniface-St. Vital Community for the 1992 Budget to make the funding consistent with the philosophy suggested in Clause 16.

For your information, administration has been requested to address the social disparity factor pertaining to the referenced Clause 16 "Formula for Equalization of Grants to Community Centres", and also Clause 15 "Re-Apportioning of Funds within the Community Incentive Grant Program", both clauses contained within the Report of the Committee on Protection, Parks and Culture, dated September 9th, 1991.

Your Executive Policy Committee recommends that Council grant an extension of time of 60 days to deal with Clause 16 of the Report of the Committee on Protection, Parks and Culture, dated September 9th, 1991.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

1250 - SEE OFFICIAL SET OF MINUTES FOR ATTACHMENT.

1251 - SEE OFFICIAL SET OF MINUTES FOR ATTACHMENT.

1252 - SEE OFFICIAL SET OF MINUTES FOR ATTACHMENT.

1253 - SEE OFFICIAL SET OF MINUTES FOR ATTACHMENT.

CONSIDERATION OF REPORT OF THE

EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the rule was suspended and the Report of the Executive Policy Committee, dated September 25th, 1991, was considered.

West Committee Room,
Council Building, Winnipeg,
September 25th, 1991.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

Appointment to the Position of Deputy Health Officer. File GP-1.14

1254 - 1. The position of Deputy Medical Health Officer became vacant on October 13th, 1990. Executive Policy Committee approved the filling of this vacancy on June 12th, 1991. The position was bulletined City-wide on June 27th, 1991, and advertised in the Winnipeg Free Press on July 6th, 1991. The Medical Health Officer also communicated the vacancy to other Provincial and City medical health officers.

There were two applications received for the position of Deputy Medical Health Officer.

The recommended applicant, Dr. Linda A. Poffenroth received her medical degree from the University of Manitoba in 1980. She interned at the Health Sciences Centre and St. Boniface General Hospital in 1980-1982. Dr. Poffenroth received a certificate in Community Medicine in 1988 and has her Fellowship. Since July 1st, 1988, Dr. Poffenroth has been the Assistant Director, Communicable Disease Control, Manitoba Health.

Your Executive Policy Committee recommends that Dr. Linda A. Poffenroth be appointed to the contract position of Deputy Medical Health Officer, Health Department, at a starting salary of $79,040.00 per annum, Step 16, Level VIII, Management/Professional Group Salary System.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

EXECUTIVE POLICY COMMITTEE

MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Lorenc,
Seconded by Councillor Golden,

1255 - BE IT RESOLVED that the Board of Commissioners present a report on the manner in which, and on the costs of implementation, for introducing a "Hansard" type recording of Council meetings, said report to be presented to Council by its first meeting in October, 1991.

The motion was put.

Councillor Wade called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Demare, Diamant, Duguid, Fleisher, Fraser, Gilroy, Golden, Hyman, Kaufmann, Lazarenko, Lorenc, Mendelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Yuen and Mayor Norrie. 22

Nay: Councillors Wade, Brown, Clement, Douglas, Mitchelson, Timm-Rudolph and Eadie. 7

and the motion was declared carried.

MOTIONS

Moved by Councillor Fraser,
Seconded by Councillor Kaufmann,

1256 - WHEREAS Executive Policy Committee has approved that authority be given to fill the position of Chief of Police;

AND WHEREAS this decision is of significant interest to the citizens of Winnipeg and the elected members of Council;

AND WHEREAS The Board of Commissioners will be selecting a consultant to assist in the 'search for candidates' once the Committee on Finance and Administration has approved an over-budget expenditure;

AND WHEREAS it will be necessary to establish a "search committee" to perform the functions of selection;

AND WHEREAS there is varied opinion within the citizenship of our City and its elected Councillors as to the process and criteria for selection of a new Chief of Police;

THEREFORE BE IT RESOLVED:

1) that the selection of the consultant include the requirement that the consultant, prior to placement of any advertising for the position, conduct interviews with all Councillors and the Mayor, together with senior administrators of the City of Winnipeg (as identified by the Chief Commissioner) with the purpose of creating a 'composite profile' of the candidate required for the position which shall through the elected officials represent the perspective of the citizens of Winnipeg and through the administration reflect the administrative needs of the corporation and which shall capture the strategic planning initiatives of the Police Department as addressed by the Standing Committee on Protection, Parks and Culture and which shall acknowledge the sensitivity of appointment within the issues of the day;

2) that the Executive Policy Committee, in consultation with the Standing Committee on Protection, Parks and Culture, expediently review the structure and membership of the selection committee for this position search, with particular attention to the question of

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

whether the committee should be formed in the traditional manner; or whether the makeup of the committee should be altered to reflect the special requirements of this search; and whether it is important at this time to avoid the participation of individuals who have been directly involved in the controversial events leading to the requirement to search for a new police chief in favour of those who have had limited or no involvement and who would bring a fresh perspective to the selection process;

3) that the Executive Policy Committee review the mandate of the search committee and prepare an outline of the mandate for review by Councillors prior to public circulation;

4) that the Executive Policy Committee, upon completion of the above tasks and prior to any advertisement being placed for the position of Chief of Police, convene a special meeting (to which all Councillors are invited) to consider the recommendations which would result from the above action.

The Speaker ruled that the motion was automatically referred to the Executive Policy Committee.

Moved by Councillor Fraser,
That the rule be suspended to consider the motion this evening.

Lost.

Moved by Councillor Gilroy,
Seconded by Councillor Fleisher,
1257 - That Councillor O'Shaughnessy be granted leave of absence from the Council meeting of this date, due to his voluntary decision to withdraw from Council activities pending the completion of certain legal investigations.

Carrried.

Moved by Councillor Reese,
Seconded by Councillor Boychuk,
WHEREAS many major contracts below or above one million dollars have subcontractors;

AND WHEREAS Council or the public are unable to obtain the list of successful contractors and sub-contractors under the present system;

AND WHEREAS the Board of Commissioners or designated Commissioner awards the contracts under $1,000,000.00;

THEREFORE BE IT RESOLVED that a compiled list of successful contractors and sub-contractors for the last five years be made public and available to all Councillors.

Required to Stand as Notice of Motion.

Moved by Councillor Reese,
Seconded by Councillor Yuen,
1258 - WHEREAS the Board of Commissioners and Council must remember that the City of Winnipeg is not a private business corporation but a municipal government with elected representatives;

AND WHEREAS major decisions in terms of expenditures and the hiring, firing and the retiring of top bureaucrats in management and WAPSO series and its financial settlement packages is a responsibility of elected representatives and must not be delegated authority to non-elected administrators;

EXECUTIVE POLICY COMMITTEE – MOTIONS (continued)

THEREFORE BE IT RESOLVED that the above authority be the responsibility of Executive Policy Committee to consider the recommendations of the Chief Commissioner and to decide and authorize the final recommendations and that the above be available to all Councillors.

Required to Stand as Notice of Motion.

Moved by Councillor Lazarenko,
Seconded by Councillor Fraser,

1259 - WHEREAS City Council on July 15th, 1981, in Clause 12 of the Report of the Executive Policy Committee, dated July 9th, 1981, gave power to the Board of Commissioners for a severance pay package;

AND WHEREAS on September 5th, 1990, Executive Policy Committee delegated that authority to the Chief Commissioner to give a verbal report to Executive Policy Committee on an annual basis;

AND WHEREAS City of Winnipeg Organization By-law No. 4444/86 on page 2 of Schedule "A" and Clause 9 of the Report of the Executive Policy Committee gave direction to the Chief Commissioner or Board of Commissioners;

AND WHEREAS on July 3rd, 1991, the Chief Commissioner did report to Executive Policy Committee as a carry on report of which no notification was given to Council members;

THEREFORE BE IT RESOLVED that any such report that the Chief Commissioner will be presenting to the Executive Policy Committee dealing with severance pay require that all members of Council be given notice as to when that report will be provided to Executive Policy Committee as a regular agenda item.

Required to Stand as Notice of Motion.

EXECUTIVE POLICY COMMITTEE

CONSIDERATION OF BY-LAWS

1260 - On motion of Mayor Norrie, By-law No. 5756/91, a By-law of The City of Winnipeg to amend By-law No. 1481/77, being The City of Winnipeg Streets By-law, was read a first, second and third time, the rule being suspended for third reading and was passed and order to be signed and sealed. File No. SC-3.3.

On motion of Mayor Norrie, the rule was suspended and the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each bylaw, and were passed and ordered to be signed and sealed, namely:

By-law No. 5770/91, a By-law of The City of Winnipeg to designate a Business Improvement Zone to be known as the "Selkirk Avenue Business Improvement Zone" and establish a Management Board for the Zone. File No. FL-7.5.

By-law No. 5771/91, a By-law of The City of Winnipeg to amend By-law No. 5081/89 being a by-law to establish the Exchange District Business Improvement Zone. File No. FL-7.1.

By-law No. 5772/91, a By-law of The City of Winnipeg to amend its By-law No. 2466/79, being the Social Services By-law. File No. EH-2.

By-law No. 5773/91, a By-law of The City of Winnipeg to amend its By-law No. 2466/79, being the Social Services By-law. File No. EH-2.