CONSIDERATION OF REPORT OF THE
COMMITTEE ON PROTECTION, PARKS AND CULTURE

The Executive Policy Committee has had before it the Report of the Committee on Protection, Parks and Culture, dated September 4th, 1990, has concurred in the recommendations contained therein, except as noted below, and submits same to Council for approval and adoption.

On motion of Councillor Douglas, the Report of the Committee on Protection, Parks and Culture, dated September 4th, 1990, was considered clause by clause.

Conference Rooms 1 & 2
Administration Building
Winnipeg, September 4th, 1990

His Worship the Mayor and Councillors:-

Your Committee on Protection, Parks and Culture submits the following Report and recommends:

Victim Services Unit - Winnipeg Police Department File GP-1.19

1520 - 1. A Victim Witness Assistance Program began in Winnipeg in the summer of 1981 with two full-time staff members employed by the Provincial Government. The staff operated the program from an office in the Provincial Judges Court Building and most of its assistance was given to victims and witnesses at the court stage of the criminal justice system.

On April 8th, 1982, The Board of Commissioners authorized the establishment of one position of Victim Services Worker in the Police Department for the period of April 1st, 1982 to March 31st, 1983, in conjunction with the Victim Witness Assistance Project, said position to be classified as a Police Constable for the said period. For the year ending March 1983, the salary for the Constable was paid jointly by the Federal Government (Department of Justice) and the Province of Manitoba. The Board also requested that should the Victim Witness Assistance Project continue after the initial one-year period, the position of Victim Services Worker be reviewed with a view to civilianization of the position.

On August 1st, 1983, the Office of the Solicitor General of Canada agreed to contribute a sum not to exceed $44,397 in support of the operation of the Winnipeg Police Department, Victim Services Project. This agreement covered the period July 1st, 1983 to June 30th, 1984.

On October 20th, 1983, The Board of Commissioners authorized that the position of Victim Services Constable, scheduled to expire March 31st, 1983, be extended for the period April 1st, 1983 to March 31st, 1985, with the view to civilianization of the position at that time.

On November 15th, 1984, The Board of Commissioners authorized the Chief of Police to assign a Police Constable, currently in charge of the Victim Services Assistance Program, to the Community Relations Unit and maintain the program as a part of the community relations function, with no additional cost to the City, and on the understanding that there would be no change in the total number of members from the Department assigned to the unit.

On January 11th, 1988, your Committee on Protection, Parks and Culture concurred in the following recommendations submitted by The Board of Commissioners and referred the matter for implementation:- "

1. That the following temporary civilian positions be added to the Victim Services Unit, Community Relations Section, Police Department:

   a) Victim Services Worker, $1161, $1194, $1230, $1263, $1293 biweekly; $30,186, - $33,618 per annum (1987).

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b) Victim Services Volunteer Coordinator, $885, $932, $979, $1027 biweekly; $23,010 - $26,702 per annum (1987).

c) Clerk A (Victim Services Clerk), $15,054 - $21,320 per annum (1987 Winnipeg Police Association, Staff Sector).

2. That the positions of Victim Services Worker and Victim Services Volunteer Coordinator be established at the rates stated in the Winnipeg Police Association, Staff Sector.

3. That the attached Class Specifications for Victim Services Worker and Victim Services Volunteer Coordinator be approved.

4. That an independent evaluation of the Victim Services Program be carried out two years subsequent to approval of these staff additions."

On January 25th, 1988, the Commissioner of Protection, Parks and Culture advised the Chairperson of the Victims' Assistance Committee of the Committee's approval of January 11th, 1988. This letter read, in part, as follows:-

> "It is further agreed that should an independent evaluation indicate the three additional positions contribute to a more effective Victim Services Unit, they will become permanent positions within the Victim Services Unit. It is understood that costs for the independent evaluation will be borne by your Committee.
>
> It is further understood that your Committee agrees to cost share salary, plus benefits at 50%, for a period of two years (24 months)...."

On October 26th, 1988, the Commissioner of Protection, Parks and Culture advised the Victims' Coordinator of the Victims Assistance Committee that he had reviewed the draft agreement to implement the Committee's decision of January 11th, 1988, and requested that one section be amended to read as follows:-

> "The recipient shall allow an independent evaluator appointed by Manitoba to examine project records and statistics and shall comply with all reasonable requests required for the evaluation. If the evaluator gives a positive evaluation of this project, the recipient shall add to the permanent establishment of the Police Department three staff positions, or a lesser number as justified by the workload, assessed by the evaluator."

On May 25th, 1990, the Victims' Coordinator of the Victims' Assistance Committee forwarded to the Acting Commissioner of Protection, Parks and Culture the evaluation report prepared by Proactive Information Systems Incorporated. A copy of the detailed final report is available for review. Appendix "A" to this report provides a brief synopsis of the evaluation, as prepared by the Victims' Coordinator of the Victims' Assistance Committee. The evaluation of the program by Proactive Information Systems clearly indicates that the program has met its initial objective of broadening services provided to victims of crime by the addition of three staff positions to the Unit in the Police Department.

The funding agreement between the Government of Manitoba and The City of Winnipeg was never signed and, as a result, The City of Winnipeg has funded the program entirely.

The Chief of Police has recommended the program continue at its current level and that the staff become permanent.

Your Committee on Protection, Parks and Culture is of the opinion that the addition of three staff people contributed to a more effective Victim Services Unit and therefore recommends:-

1. That the Victim Services Unit of the Police Department become a permanent part of the Department.

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2. That the following three temporary positions in the unit be made permanent:-

Victim Services Worker
Victim Services Volunteer Coordinator
Clerk "A"

3. That the Province of Manitoba be requested to either:-

a) refund its share of the salaries of the three Victim Services employees for the past two years ($88,822), or

b) agree to cost share the salaries of the three employees for the next two years.

4. That the proper officers of the City do all things necessary to implement the foregoing.

Your Executive Policy Committee recommends that the above recommendations be deleted and the following substituted therefor, namely:-

"1. That the Chairman of the Committee on Protection, Parks and Culture be authorized to meet with the appropriate Provincial representatives to negotiate funding for the Victim Services Unit of the Winnipeg Police Department.

2. That, pending successful funding/financial arrangements with the Province of Manitoba:-

a) The Victim Services Unit of the Police Department become a permanent part of the Department.

b) The following three temporary positions in the unit be made permanent:-

Victim Services Worker
Victim Services Volunteer Coordinator
Clerk "A"

3. That the proper officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Douglas,
Adoption of the clause.

In amendment,

Moved by Councillor Brown,
That the recommendation of the Executive Policy Committee be adopted.

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

(Note: Appendix "A" referred to in the above clause is on file in the Office of the City Clerk.)

Contract for "Fair Play" Research Project **File PR-2**

1521 - 2. On November 3rd, 1989 the Commissioner of Protection, Parks and Culture accepted an invitation from the Commission for Fair Play to take part in a National research project on Fair Play in Sport. Subsequently, the referenced contract was received requesting the City's formal commitment to the project.

As directed by the Commissioner of Protection, Parks and Culture the Parks and Recreation Department carried out the research project according to the terms and conditions outlined in the contract. The completed study was forwarded to the Commission for Fair Play in June, 1990.

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In order to receive the $7,000.00 contract fee for conducting the study, the referenced contract must be authorized by the City and returned to the Commission for Fair Play. Your Committee on Protection, Parks and Culture therefore recommends:-

1. That the Contract for "Fair Play" Research as contained in Appendix "A" be approved.

2. That the proper officers of the City do all things necessary to implement the intent of the foregoing including the execution of the contract.

Moved by Councillor Douglas,
Adoption of the clause.

Carried.

(Note: Appendix "A" referred to in the above clause is on file in the Office of the City Clerk.)

Community Incentive Grant Application - Fort Rouge Co-op Day Nursery - City Centre- Fort Rouge Community
File PR-2.6(22)

1522 - 3. Your Committee on Protection, Parks and Culture has considered an application from the Fort Rouge Co-op Day Nursery for a 1990 Community Incentive Grant in the amount of $5,052.00 to install play equipment and to upgrade landscaping at 513 Stradbrook Avenue.

The City Centre-Fort Rouge Community Committee has recommended funding for the project in the amount of $2,526.00. The total project is estimated to cost $20,205.00.

An administrative assessment in relation to program eligibility and selection criteria under the Community Incentive Grant Program has determined that this project does not meet all the established criteria as the project sponsor is not a non-profit recreation or sport organization.

Acting on the recommendation of the Community Committee, your Committee on Protection, Parks and Culture recommends as follows:-

1. That the criteria for the Community Incentive Grant Program be waived in this instance.

2. That the amount of $2,526.00 be approved for payment to the Fort Rouge Co-op Day Nursery, subject to:-

   a) Confirmation of all funding sources;

   b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

   c) The Applicant entering into a formal agreement with the City of Winnipeg.

3. That the proper officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Douglas,
Adoption of the clause.

Carried.

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Community Incentive Grant Application - Pinkham Community Council - City Centre-Fort Rouge Community
File PR-2.6(22)

1523 - 4. Your Committee on Protection, Parks and Culture has considered an application from the Pinkham Community Council for a 1990 Community Incentive Grant in the amount of $18,018.00 for renovations to Ross Avenue Tot Lot.

The City Centre-Fort Rouge Community Committee has recommended funding for the project in the amount of $18,018.00. The total project is estimated to cost $377,335.00 over three phases.

An administrative assessment in relation to program eligibility and selection criteria under the Community Incentive Grant Program has determined that this project does not meet all the established criteria since other City funds are being utilized (Winnipeg Core Area Initiative - $150,000.00). This organization is also not a non-profit recreation or sport organization.

Acting on the recommendation of the Community Committee, your Committee on Protection, Parks and Culture recommends as follows:-

1. That the criteria for the Community Incentive Grant Program be waived in this instance.

2. That the amount of $18,018.00 be approved for payment to the Pinkham Community Council, subject to:-

   a) Confirmation of all funding sources;

   b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

   c) The Applicant entering into a formal agreement with the City.

3. That the proper officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Douglas,
Adoption of the clause.

Carried.

Community Incentive Grant Application - Daniel McIntyre Parents' Association - City Centre-Fort Rouge Community
File PR-2.6(22)

1524 - 5. Your Committee on Protection, Parks and Culture has considered an application from the Daniel McIntyre Parents' Association for a 1990 Community Incentive Grant in the amount of $20,000.00 towards the cost of constructing an underground track and recreation facility.

The City Centre-Fort Rouge Community Committee has recommended funding in the amount of $20,000.00. The total project is estimated to cost $900,000.00.

An administrative assessment in relation to program eligibility and selection criteria under the Community Incentive Grant Program has determined that this project does not meet all of the established criteria for the following reasons:-

(1) Project is not sponsored by a non-profit community recreation or sport organization;

(2) Project is utilizing other City funds (Winnipeg Core Area Initiative - $50,000.00 approved in 1989; $150,000.00 applied for in 1990; City of Winnipeg Parks and Recreation Department - $55,400.00);

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(3) The project received funding from the 1989 Community Incentive Grant Program in the amount of $37,590.00.

Acting on the recommendation of the Community Committee, your Committee on Protection, Parks and Culture recommends as follows:-

1. That the criteria for the Community Incentive Grant Program be waived in this instance.

2. That the amount of $20,000.00 be approved for payment to the Daniel McIntyre Parents' Association, subject to:-

   a) Confirmation of all funding sources;

   b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

   c) The Applicant entering into a formal agreement with the City.

3. That the proper officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Douglas,
Adoption of the clause.

Carried.

Community Incentive Grant Application - Freight House Community Centre - City Centre-Fort Rouge Community
File PR-2.6(22)

1525 - 6. Your Committee on Protection, Parks and Culture has considered an application from the Freight House Community Centre for a 1990 Community Incentive Grant in the amount of $75,000.00 for the renovation of existing facilities and the addition of a gymnasium.

The City Centre-Fort Rouge Community Committee has recommended funding in the amount of $59,456.00. The total project is estimated to cost $766,000.00.

An administrative assessment in relation to program eligibility and selection criteria under the Community Incentive Grant Program has determined that this project does not meet all of the established criteria since the project is receiving other City funds through the Winnipeg Core Area Initiative Program in the amount of $443,000.00 and through the City Centre-Fort Rouge Parks and Recreation Department budget in the amount of $65,500.00.

Acting on the recommendation of the Community Committee, your Committee on Protection, Parks and Culture recommends as follows:-

1. That the criteria for the Community Incentive Grant Program be waived in this instance.

2. That the amount of $59,456.00 be approved for payment to the Freight House Community Centre, subject to:-

   a) Confirmation of all funding sources;

   b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

   c) The Applicant entering into a formal agreement with the City.

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3. That the proper officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Douglas,
Adoption of the clause.

Carried.

**Community Incentive Grant Application –
Holy Ghost Fraternal Aid Society -
Lord Selkirk-West Kildonan Community
File PR-2.6(23)**

1526 - 7. Your Committee on Protection, Parks and Culture has considered an application from the Holy Ghost Fraternal Aid Society for a 1990 Community Incentive Grant in the amount of $100,000.00 for the renovation of the building at 1230 Main Street.

The Lord Selkirk-West Kildonan Community Committee has recommended funding in the amount of $24,031.00. The total project is estimated to cost $461,444.98.

An administrative assessment in relation to program eligibility and selection criteria under the Community Incentive Grant Program has determined that the project does not meet all of the established criteria. The Applicant is not a recreation or sport organization although it does provide some cultural activity and is used by some sport groups for meeting space.

Your Committee on Protection, Parks and Culture concurs in the recommendation of the Lord Selkirk-West Kildonan Community Committee and recommends as follows:-

1. That the criteria for the Community Incentive Grant Program be waived in this instance.

2. That the amount of $24,031.00 be approved for payment to the Holy Ghost Fraternal Aid Society, subject to:-

   a) Confirmation of all funding sources;

   b) Approval of final plans and specifications for the project by the General Manager of Parks and Recreation;

   c) The Applicant entering into a formal agreement with the City.

3. That the proper officers of the City do all things necessary to implement the foregoing.

Carried.

Main Street Project Inc File EH-1

1527 - 8. On October 26th, 1988, Council adopted the position that the Province of Manitoba be approached, through the Official Delegation, to have the Province of Manitoba fund the Detoxification Centre at 75 Martha Street. On October 28th, 1988, His Worship the Mayor forwarded to the Minister for Urban Affairs a copy of Clause 3 of the Report of your Committee on Protection, Parks and Culture, dated October 17th, 1988 regarding this matter. The Clause contained the following paragraph:-

"Under date of April 13th, 1987, the Minister of Community Services advised that her department had resolved the financial crisis of the agency for fiscal year 1986/87. The Minister also advised that her department was reviewing the matter of ongoing funding of the programs delivered by the Main Street Project Inc. and the issue of jurisdictional

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responsibility for persons detained under the Intoxicated Persons Detention Act. She also advised that she would be in contact with the City once the review had been completed. There has been no further word from the Province of Manitoba on this matter."

On December 5th, 1988, the Minister for Urban Affairs advised His Worship the Mayor that the Province of Manitoba was committed to the provision of capital funding for a new facility to strengthen the Main Street Project's ability to serve its clientele. The Minister also advised that the outstanding matter of 1987 had been referred to the Minister of Community Services to review the most recent request from the City and either meet or respond directly to The City of Winnipeg in the near future.

By letter dated May 30th, 1989, (Appendix "A") the Minister of Family Services advised His Worship the Mayor that the Province had reviewed the issue of service and fiscal responsibility in connection with the Main Street Project Inc. and regretfully had to advise that her department was only able to continue to extend funding, at this time, to those Main Street Project functions of crisis intervention, emergency shelter, detoxification and referral services, to which the Province was already committed and no extra funding was available for the detention of persons under the Intoxicated Persons Detention Act.

On July 17th, 1989, your Committee on Protection, Parks and Culture considered the communication from the Minister, dated May 30th, 1989, and instructed that the Province of Manitoba again be approached, through the Official Delegation, taking the strongest position possible, urging the Province to accept its responsibility for funding of the 75 Martha Street Detoxification Centre on the basis of the Provincial legislation (i.e., Intoxicated Persons Detention Act), that acknowledges alcoholism as a social problem, not a criminal offence.

On July 18th, 1989, the Commissioner of Protection, Parks and Culture forwarded to your Committee on Protection, Parks and Culture a communication from the Executive Director, Main Street Project Inc., dated July 14th, 1989, regarding the holding facility for persons detained under the Intoxicated Persons Detention Act. At that time, the Commissioner advised that the Police Department had been requested to consult with the Executive Director in order to establish the long-term intentions and capacity of the Main Street Project Inc. to serve the needs of the City for detention facilities.

The Main Street Project Inc. is committed to continuing the Intoxicated Persons Detention Act program. The capacity of the premises at 75 Martha Street is twelve to thirteen persons, including three single holding rooms. These rooms each measure six feet by eight feet and are without any amenities. The open area can accommodate nine to ten persons, lying on pallets on the floor. This area is staffed by one or two workers, depending on occupancy. The Executive Director believes the capacity should be expanded to accommodate seventeen to eighteen persons in separate holding rooms for safety reasons and the separation of male/female apprehensions.

The matter of funding by The Province of Manitoba of a capital expansion to the facilities of the Main Street Project Incorporated has been discussed between the Urban Affairs Committee of Cabinet and the Official Delegation of The City of Winnipeg. By letter dated July 24th, 1989, (Appendix "B"), the Minister of Family Services advised the Chairman of your Committee on Protection, Parks and Culture that the Province cannot extend capital funding to the Main Street Project Incorporated as the proposed building is intended to serve persons detained under The Intoxicated Persons Detention Act for which the City of Winnipeg is fiscally responsible.

Inasmuch as your Committee on Protection, Parks and Culture is of the opinion that the Province of Manitoba should fund the costs of extending the Detoxification Centre in recognition of the fact that the City is only enforcing the Intoxicated Persons Detention Act, a Provincial Act, your Committee therefore recommends:-

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1. That the Province of Manitoba be requested to make a one-time grant to the Main Street Project Incorporated, in the amount of $265,000.00 to pay for the construction of a single level, forty-two feet by forty-eight feet detention facility, to accommodate seventeen persons, in individual holding rooms, under the Intoxicated Persons Detention Act.

2. That the Manitoba Association of Urban Municipalities be requested to support the City's position that it is the Province's responsibility to provide and fund a facility for the custodial care of intoxicated persons.

Moved by Councillor Douglas,
Adoption of the clause.

Carried.

QUESTION PERIOD

Moved by Councillor Wade,
1528 - That the rule be suspended and the Question Period be tabled, to be incorporated under Question Period for the Regular Meeting of Council which follows and thereby allowing a maximum of six questions for each Councillor.

Carried.