Minute No. 177
Report – Standing Policy Committee on Protection and Community Services – January 14, 2013

Item No. 1 Early Intervention Programs – LiveSAFE Crime Prevention Partnership

COUNCIL DECISION:

Council concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and adopted the following:

1. That the City of Winnipeg Community Services Department continue to provide free recreational opportunities to children and families involved with the Province of Manitoba's Turnabout Program in Winnipeg, which provides services to youth under the age of 12 years who have been in conflict with the law or are at risk.

2. That the City of Winnipeg expand the above partnership with the Province of Manitoba to establish a pilot program with the Department of Justice to provide and/or coordinate free recreational opportunities for at-risk youth aged 12-14 years who have had involvement with the justice system.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Standing Policy Committee on Protection and Community Services – January 14, 2013

DECISION MAKING HISTORY:

Moved by Councillor Fielding,

That the recommendation of the Standing Policy Committee on Protection and Community Services be adopted by consent.

Carried

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On January 23, 2013, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Protection and Community Services, and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On January 14, 2013, the Standing Policy Committee on Protection and Community Services concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

On November 19, 2012, the Standing Policy Committee on Protection and Community Services granted an extension of time to its January 14, 2013 meeting for the Winnipeg Public Service to report back on the matter.

On July 5, 2012, the Standing Policy Committee on Protection and Community Services further laid the matter over to its meeting on November 19, 2012.

On January 30, 2012, the Standing Policy Committee on Protection and Community Services laid over the matter to its July 5, 2012 meeting.

COUNCIL DECISION:

On January 26, 2011, Council concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and adopted the following:

1. That the City of Winnipeg Community Services Department provide free recreational opportunities to children and families involved with the Province of Manitoba's Turnabout Program in Winnipeg which provides services to youth under the age of 12 years who have been in conflict with the law or are at risk.

Report – Standing Policy Committee on Protection and Community Services – January 14, 2013

DECISION MAKING HISTORY (continued):

COUNCIL DECISION (continued):

2. That the City of Winnipeg in partnership with the Province of Manitoba Department of Justice conduct further analysis with respect to identifying any gaps in crime prevention services and supports for youth aged 12 – 14 years who have been in conflict with the law or are at risk.
3. That the Winnipeg Public Service report back to Council in one year on how the investment in recreation services has helped to improve outcomes for children served by Province of Manitoba's Turnabout Program.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

ADMINISTRATIVE REPORT

Title: **Early Intervention Programs – LiveSAFE Crime Prevention Partnership**

Critical Path: Standing Policy Committee on Protection and Community Services - Executive Policy Committee - Council

AUTHORIZATION

Author	Department Head	CFO	CAO
D. Prokopchuk K. Knudsen	C. Wightman D. Clunis	M. Ruta, CFO	D. Joshi, COO

RECOMMENDATIONS

1. That the City of Winnipeg Community Services Department continue to provide free recreational opportunities to children and families involved with the Province of Manitoba's Turnabout Program in Winnipeg, which provides services to youth under the age of 12 years who have been in conflict with the law or are at risk.

2. That the City of Winnipeg expand the above partnership with the Province of Manitoba to establish a pilot program with the Department of Justice to provide and/or coordinate free recreational opportunities for at-risk youth aged 12-14 years who have had involvement with the justice system.

REASON FOR THE REPORT

On July 5, 2012, the Standing Policy Committee on Protection and Community Services further laid the matter over to its meeting on November 19, 2012.

On January 30, 2012, the Standing Policy Committee on Protection and Community Services laid over the matter to its July 5, 2012 meeting.

On January 26, 2011, Council concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and adopted the following:

1. That the City of Winnipeg Community Services Department provide free recreational opportunities to children and families involved with the Province of Manitoba's Turnabout Program in Winnipeg which provides services to youth under the age of 12 years who have been in conflict with the law or are at risk.

2. That the City of Winnipeg in partnership with the Province of Manitoba Department of Justice conduct further analysis with respect to identifying any gaps in crime prevention services and supports for youth aged 12 – 14 years who have been in conflict with the law or are at risk.
3. That the Winnipeg Public Service report back to Council in one year on how the investment in recreation services has helped to improve outcomes for children served by Province of Manitoba's Turnabout Program.
4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

On January 19, 2011, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Protection and Community Services and submits the following to Council:

1. That the City of Winnipeg Community Services Department provide free recreational opportunities to children and families involved with the Province of Manitoba's Turnabout Program in Winnipeg which provides services to youth under the age of 12 years who have been in conflict with the law or are at risk.
2. That the City of Winnipeg in partnership with the Province of Manitoba Department of Justice conduct further analysis with respect to identifying any gaps in crime prevention services and supports for youth aged 12 – 14 years who have been in conflict with the law or are at risk.
3. That the Winnipeg Public Service report back to Council in one year on how the investment in recreation services has helped to improve outcomes for children served by Province of Manitoba's Turnabout Program.
4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

On January 6, 2011, the Standing Policy Committee on Protection and Community Services concurred in the recommendation of the Winnipeg Public Service and recommends to Council:

1. That the City of Winnipeg Community Services Department provide free recreational opportunities to children and families involved with the Province of Manitoba's Turnabout Program in Winnipeg which provides services to youth under the age of 12 years who have been in conflict with the law or are at risk.
2. That the City of Winnipeg in partnership with the Province of Manitoba Department of Justice conduct further analysis with respect to identifying any gaps in crime prevention services and supports for youth aged 12 – 14 years who have been in conflict with the law or are at risk.
3. That the Winnipeg Public Service report back to Council in one year on how the investment in recreation services has helped to improve outcomes for children served by Province of Manitoba's Turnabout Program.
4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

On June 16, 2010, the Executive Policy Committee granted an extension of time of 120 days for the Winnipeg Public Service to report back to the appropriate committee of Council, as requested by Committee on February 10, 2010, which included:

(i) An environmental scan of existing early intervention programs in Manitoba and Winnipeg that focus on preventing youth from joining gangs or engaging in criminal activities;

(ii) A recommendation regarding the merits of developing a made-in-Manitoba version of the Halifax Youth Advocate Program; and

(iii) In the event of a recommendation to proceed with the development of a made-in-Manitoba version of the Halifax Youth Advocate Program:

A. A list of potential program partners;
B. A list of potential funding sources;
C. A discussion of potential synergies with the LiveSAFE process.

On February 10, 2010, the following resolution was submitted to the Executive Policy Committee for consideration, namely:

WHEREAS it is the responsibility of all levels of government, community groups, and individual members of society to work together to address root causes of criminal behavior by youth;

AND WHEREAS the City of Winnipeg is committed to creating opportunities for youth to stay out of gangs;

AND WHEREAS on May 16, 2008 Statistics Canada reported that "violent crime among young people increased by 12% in 10 years, and 30% since 1991… In comparison, the overall violent crime rate in Canada declined by 4% between 1997 and 2006";

AND WHEREAS Statistics Canada also reported that between 1991 and 2006 Manitoba experienced a 16% increase in youth crime rates while youth crime rates declined in four provinces (British Columbia -49%, Alberta -41%, Ontario -34%, Quebec -25%);

AND WHEREAS on January 11, 2007, the Government of Canada announced a $16.1 million dollar fund for youth at risk, including $11.1 million to create the National Crime Prevention Centre;

AND WHEREAS on January 9, 2008, the Government of Canada announced $1.9 million through the National Crime Prevention Centre for the Halifax Youth Advocate Program;

AND WHEREAS the Halifax Youth Advocate Program is an intervention strategy targeting youth 9-14 years old to prevent them from engaging in criminal and gang-related activities;

AND WHEREAS the Halifax Youth Advocate Program offers assistance to youth and their families by developing a unique intervention strategy and action plan for each at-risk youth that may include items such as: tutoring, mentoring, life skills, counseling, recreation and sport;

THEREFORE BE IT RESOLVED THAT the City of Winnipeg Public Service be requested to report back to the appropriate committee of Council in 120 days with a report including:

(i) an environmental scan of existing early intervention programs in Manitoba and Winnipeg that focus on preventing youth from joining gangs or engaging in criminal activities;

(ii) a recommendation regarding the merits of developing a made-in-Manitoba version of the Halifax Youth Advocate Program; and

(iii) in the event of a recommendation to proceed with the development of a made-in-Manitoba version of the Halifax Youth Advocate Program:

A. a list of potential program partners;
B. a list of potential funding sources;
C. a discussion of potential synergies with the LiveSAFE process

IMPLICATIONS OF THE RECOMMENDATIONS

- Since the 2011 Council approval of the City of Winnipeg's partnership with the Province of Manitoba to provide free recreational opportunities for children under the age of 12 and their families involved in the Turnabout Program in Winnipeg, the City of Winnipeg Community Services Department has provided free recreational opportunities, including 110 facility passes and more than 30 recreation programs, to 45 families between December 2011 - October 2012. The recreation program opportunities provided ranged from 'beginner guitar' to learn to skate.

- The City of Winnipeg has worked together with the Province of Manitoba's Turnabout Coordinator and Program Mentors in facilitating access to free recreational opportunities. The Program Mentors provide a range of services including:
    - Free recreational opportunities through the City of Winnipeg
    - Cultural based activities
    - Educational support and advocacy
    - Accessing necessary community resources and providing ongoing support to the child/family.

- A qualitative parent/guardian survey was conducted and all parents indicated that they were very satisfied that their children had been given more positive opportunities through this partnership approach. The City of Winnipeg will continue to work together with the Turnabout Coordinator and Program Mentors to match interests with available options and to encourage children to learn new skills and to pursue a range of activities.

- Approximately fifty 12-14 year olds are completing a probation sentence in Winnipeg at any point in time, on an annual basis.

- All Manitoba youth age 12 – 14 years that are sentenced to probation, have a probation officer assess the youths' risk and needs as part of the case plan. One of the assessed areas is leisure and recreation involvement. A large portion of the youth assessed are not participating in structured recreation and leisure activity which increases their overall risk for involvement in criminal activity

- This report recommends that the Community Services Department and the Winnipeg Police Service through the Youth Crime Coordinator work together with the Province of Manitoba Department of Justice to actively link these youth to recreational opportunities as a means of encouraging positive behavior and healthy activities.

- There are no further financial implications associated with this recommendation beyond the current in kind estimated cost of $60,000 first established with the City's initial partnership with the Turnabout Program.

HISTORY

- In March 2008, Council unanimously approved "LiveSAFE – an Interconnected Crime Prevention Strategy". The intent of this Policy is to provide a balanced approach to crime reduction strategies that includes policing as well as a preventive approach in order to address the root causes of crime in our community. This Policy statement recognized that successful crime preventions policies and interventions involve all sectors of the community including levels of government, the private and non-profit sectors, community groups and citizens.

- Within its service mandate, the City of Winnipeg's role has been:

    - To build community capacity to develop resiliency in youth, children and families by providing recreational and literacy initiatives and to provide safe and meaningful alternatives to keep vulnerable children and youth engaged in positive, healthy activities.
    - For the Winnipeg Police Service to work closely together with the community and in neighbourhoods using a preventive approach with the goal of achieving equality of safety throughout the City.

- The Public Service provides leadership and coordination to an intersectoral partnership group (LiveSAFE Integration Advisory Network) compromised of leader representatives from levels of government, business and non-profit sectors, with the aim of working together to address crime prevention through social development initiatives in Winnipeg.

- Other key highlights of various partnership initiatives in 2011/12 include:

    - Over 1200 Inner Winnipeg Children participated in the Sports in Inner City Neighbourhoods (SPIN) Program for free in 2011.
    - 1538 youth from St. Johns High School, Children of the Earth School, RB Russell and Daniel McIntyre High School participated in an Inner City Youth Mentorship Program in 2011.
    - Inner City programming was increased by 10,797 hours at various recreation centres including Turtle Island Recreation Centre, Magnus Eliason Recreation Centre, Mayfair Recreation Centre, Broadway Neighbourhood Centre, Norquay Community Centre and Pritchard Park.
    - 51,120 children and youth participated in the programs and 33 recreation leaders from the inner city were hired to deliver the programs.
    - 11,948 inner city children and youth participated in the Community Art Program in partnership with Art City and Graffiti Art. 26 Recreation Leaders were hired from the community to deliver the program.
    - The Winnipeg Police Serve in conjunction with the Community Services Department have established the 'Citizens Action Network' or CAN. Information regarding neighbourhood concerns is received by a member of the community designated as the CAN Coordinator from other neighbourhood residents. Issues of concern reported range from information about derelict vehicle/ housing to suspicious residences to other safety issues such as inadequate lighting in parks/ public areas. The CAN Coordinator forward the information to WPS; 311 or Manitoba Justice as applicable. CAN is the only Community Information Network endorsed by the WPS.

- ‘Check It Out’ Reading Zones have been well attended at Dufferin School, Norquay Community Centre with a third zone added in 2011 at the Indian Family Centre. A program area is set up with hands on literacy based games and crafts. Loan periods are extended and there are no overdue fines for late returns. Library cards are issued on site.

FINANCIAL IMPACT

Financial Impact Statement **Date:** October 31, 2012

Project Name: **First Year of Program:** **2012**

Early Intervention Programs - LiveSAFE Crime Prevention Partnership

	2012	2013	2014	2015	2016
Capital					
Capital Expenditures Required	$ -	$ -	$ -	$ -	$ -
Less: Existing Budgeted Costs	-	-	-	-	-
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal	$ -	$ -	$ -	$ -	$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ 60,000	$ 60,000	$ 60,000	$ 60,000	$ 60,000
Less: Incremental Revenue/Recovery	60,000	60,000	60,000	60,000	60,000
Net Cost/(Benefit)	$ -	$ -	$ -	$ -	$ -
Less: Existing Budget Amounts					
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: There are no further financial implications associated with the recommendations of the report beyond the current in kind estimated cost of $60,000 first established with the City's initial partnership with the Turnabout Program.

original signed by
Cindy Fernandes, CMA
Manager, Finance & Administrative Services

CONSULTATION

In preparing this report there was consultation with:

Province of Manitoba – Department of Justice

SUBMITTED BY

Department: Community Services
Division: Strategic and Business Support Services
Prepared by: K. Knudsen; D. Prokopchuk
Date: October 31st, 2012
File No.