CONSIDERATION OF REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the Report of the Executive Policy Committee, dated February 27th, 1991, was considered clause by clause.

West Committee Room,
Council Building, Winnipeg,
February 27th, 1991.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

1991 Electricity Rate Schedule

File HR

509 - 1. - The City of Winnipeg Act, Section 548(2), requires the City and Manitoba Hydro to establish equal rates for the sale of electricity throughout the City. Manitoba Hydro has applied to the Public Utilities Board (P.U.B.) for approval of a 4.5% increase in general consumer revenue, effective April 1st, 1991. Conditional approval by Council of the rates to be charged by Winnipeg Hydro is required. The Public Utilities Board began public hearings of the rate increase application on February 18th, 1991 and a decision is not expected until early March.

To meet the requirements of The City of Winnipeg Act, Manitoba Hydro and Winnipeg Hydro rates have been equalized since August 1st, 1973. An agreement, dated April 1st, 1976, provided that, should an adjustment in rates be required, Manitoba Hydro would prepare a revised rate schedule and submit it to the City at least ninety days prior to implementation. Any disagreements would be resolved through discussions between the parties or through arbitration by the Public Utilities Board.

In 1990, Manitoba Hydro applied to the Public Utilities Board for a 4.5% average rate increase. The Public Utilities Board, following a public hearing, ordered that the rate increase be reduced to 4.0%. The revised rates were implemented by both Winnipeg Hydro and Manitoba Hydro on April 1st, 1990.

On November 21st, 1990, Manitoba Hydro submitted to Winnipeg Hydro and the Public Utilities Board, a revised schedule of electricity rates to be effective April 1st, 1991. Discussion of the proposed rates has been held between representatives of the two utilities. No major change in rate structure has been proposed for 1991. The new rates would be implemented on a pro rata basis for meter readings taken on or after April 1st, 1991. The adjustment would be based on a 30-day meter reading period.

Bills based on meter readings taken on April 2nd, 1991, would be calculated using 1/30 at the new rates and 29/30 at the current rates; April 3rd, 1991 - using 2/30, etc. The proposed Schedule of Monthly Electricity Rates for 1991 is identified as Attachment "A", copy of which is on file in the Office of the City Clerk.

The proposed rate increase has not been applied across the Board. Bill comparisons (see attachment "B") illustrate that the impact of the proposed 1991 electricity rates on Winnipeg Hydro customers will vary depending upon the type of customer (e.g. Residential versus General Service), monthly energy consumption and demand load (for General Service demand billed customers). The bill comparisons exclude tax considerations.

From the Bill Comparisons for Winnipeg Hydro customers, it is seen that monthly residential bills will increase between 2.79% and 5.18% depending on monthly consumption. A typical Winnipeg Hydro residential customer using 400 kW.h of electricity per month can expect an increase of 3.48% or $0.86 per month and an average monthly bill of $25.59.

Report of the Executive Policy Committee, dated February 27th, 1991

Rates for the General Service classification vary according to the electrical service used by the customer. The Bill Comparisons for Winnipeg Hydro customers show that the rate increase for the General Service demand customer (51 kV.A and larger) ranges from 3.98% to 6.27% (the average being about 5%). However, a typical Winnipeg Hydro General Service small-single phase customer using 1000 kW.h of electricity per month can expect an increase of only 0.78% or $0.59 per month and an average monthly bill of $76.42.

On December 12th, 1990, Council approved a 5.0% average rate increase for Hydro effective April 1st, 1991. Additional revenue resulting from the rate increase estimated at $3.5 million was included in Hydro's Current Estimates as submitted by the Board of Commissioners on November 15th, 1990. The 0.5% difference in Manitoba Hydro's proposal for a 4.5% average rate increase is not expected to have a significant impact on Winnipeg Hydro's electricity sales revenue for 1991 (at most, a decrease of $350,000.00). Of much greater significance are the variables of weather and economic conditions which could cause electricity sales to vary by as much as plus or minus $2.3 million from the 1991 estimate of $114.2 million. While the impact of the current economic downturn coupled with the January 1st, 1991 introduction of the Goods and Services Tax are expected to be negative, it is not possible at this time to quantify this impact in terms of a revised estimate of sales revenue for 1991. Hydro will continue to monitor its electricity sales to determine if revision to its estimated revenue or net profit for 1991 is required.

Included in the proposed rate schedule is a 5.0% average increase in water tank rental rates.

The new rate schedule will be sent to all customers upon approval and implementation of the new rates.

For the information of Council, the following attachments are on file in the Office of the City Clerk:-

Attachments "A" - Schedule of Monthly Electric Rates - 1991
"B" - Bill Comparisons for Winnipeg Hydro Customers - 1991

The Committee on Works and Operations on February 19th, 1991, considered this matter and concurred in the 1991 Electivity Rate Schedule.

Your Executive Policy Committee recommends:-

1. That the rate schedule for electricity (Attachment "A") be adopted for implementation on April 1st, 1991 and that all billings based on meter readings on or after April 1st, 1991, be adjusted on a pro rata basis to reflect the new rates as of that date, conditionally and subject to approval and/or amendment by the Manitoba Public Utilities Board of the 1991 rate increase application as submitted by Manitoba Hydro.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Establishment of the Norwood Grove Business Improvement Zone
File FL-7.6

510 - 2. - The City of Winnipeg Act, (Section 197(1), states the following:-

"197(1) Subject to subsections (2), (3) and (4), the Council may, by by-law, establish a business improvement zone when a petition signed by 10% of businesses that represent 10% of the total business assessments in the proposed zone is received by the Council requesting that an area defined by the petitioners be designated as a zone."

Report of the Executive Policy Committee, dated February 27th, 1991

The other relevant sections of The City of Winnipeg Act are identified in Exhibit "A", copy of which is on file in the Office of the City Clerk.

On July 25th, 1990, a petition was submitted by the Norwood Grove Business Association for the establishment of a Business Improvement Zone. The petitioners represent 18.57% of the businesses that represented 35.50% of the business assessment.

On October 1st, 1990, the City Treasurer certified that the petitions did constitute at least 10% of the businesses that represent 10% of the total business assessment in the proposed zone (Exhibit "C", copy of which is on file in the Office of the City Clerk.)

On November 8th, 1990, the Board of Commissioners directed the administration to:-

> "Give notice by mail to each business located in the proposed zone of the petition received and thereby provide each business with the opportunity to return to the City a notice of objection if any affected business operator is so inclined."

On January 31st, 1991, the City Treasurer certified that the objections to the zone did not constitute one-third of the businesses that represent one-third of the total business assessment in the proposed zone (Exhibit "D", copy of which is on file in the Office of the City Clerk.)

A tabulation of the notice of objections received prior to January 15th, 1991, is provided as follows:-

	Number of Businesses	Business Assessment
Total businesses within the proposed zone	264	$2,501,014.00
Businesses that submitted a notice of objection	42	$ 336,360.00
Businesses that object to the zone represent	15.90%	13.44%
Required percentage for preventing establishment of the zone	33.33%	33.33%

As the Norwood Grove Business Association has now complied with all provisions of The City of Winnipeg Act, it is now left to Council to determine whether to create the proposed business zone.

Your Executive Policy Committee recommends:-

1. That the establishment of the Norwood Grove Business Improvement Zone be approved by Council.

2. That the attached By-law No. 5649/91, designating a Business Improvement Zone to be known as the "Norwood Grove Business Improvement Zone" and establishing a Management Board, be approved.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated February 27th, 1991

Establishment of the Ellice Avenue/Sargent Avenue Business Improvement Zone

File FL-7.7

511 - 3. - Section 197(1) of The City of Winnipeg Act states the following:-

> "197(1) Subject to subsections (2), (3) and (4), the Council may, by by-law, establish a business improvement zone when a petition signed by 10% of businesses that represent 10% of the total business assessments in the proposed zone is received by the Council requesting that an area defined by the petitioners be designated as a zone."

The other relevant sections of The City of Winnipeg Act are identified in Schedule "A", copy of which is on file in the Office of the City Clerk.

On July 25th, 1990, a petition was submitted by the Ellice Avenue Merchants Association and Sargent Avenue Merchants Association for the establishment of a Business Improvement Zone. The map of the proposed zone is identified as Schedule "B". The petitioners represent 18.12% of the businesses that represented 31.04% of the business assessment.

On October 1st, 1990, the City Treasurer certified that the petitioners did constitute at least 10% of the businesses that represent 10% of the total business assessment in the proposed zone which is identified as Schedule "C", and which is on file in the Office of the City Clerk.

On November 8th, 1990, the Board of Commissioners, pursuant to Council's delegation of authority of November 29th, 1989, directed the administration to:-

> "Give notice by mail to each business located in the proposed zone of the petition received and thereby provide each business with the opportunity to return to the City a notice of objection if any affected business operator is so inclined."

On February 6th, 1991, the City Treasurer certified that the objections to the zone did not constitute one-third of the businesses that represent one-third of the total business assessment in the proposed zone which is identified as Schedule "D" and which is on file in the Office of the City Clerk.

A tabulation of the notice of objections received prior to January 15th, 1991, is provided as follows:-

	Number of Businesses	Business Assessment
Total businesses within the proposed zone	223	$1,386,760.00
Businesses that submitted a notice of objection	42	$ 204,000.00
Businesses that object to the zone represent	18.83%	14.71%
	Number of Businesses	Business Assessment
Required percentage for preventing establishment of the zone	33.33%	33.33%

Report of the Executive Policy Committee, dated February 27th, 1991

As the Ellice Avenue Merchants Association and Sargent Avenue Merchants Association have now complied with all provisions of The City of Winnipeg Act, it is now left to Council to determine whether to create the proposed business zone.

Your Executive Policy Committee recommends:-

1. That the establishment of the Ellice Avenue/Sargent Avenue Business Improvement Zone be approved by Council.

2. That By-law No. 5650/91, designating a Business Improvement Zone to be known as the "Ellice Avenue/Sargent Avenue Business Improvement Zone" and establishing a Management Board, be approved.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

One-Year Extension to the Winnipeg Core Area Initiative Agreement (1986-1991) File FR-3

512 - 4. - On October 10th, 1986, Council formally entered into the Canada-Manitoba-Winnipeg Tripartite Agreement for the development of the Winnipeg Core Area (1986-1991).

On December 14th, 1990, the Policy Committee of the Winnipeg Core Area Initiative endorsed the principle of extending the Core Area Initiative Agreement one full year from March 31st, 1991 to March 31st, 1992. A one-year extension must be formally approved and executed prior to March 31st, 1991, in order to be effective.

It is noted that this extension allows the commitment to projects of existing Core Area Initiative funds to be made up to March 31st, 1992, instead of March 31st, 1991. The total financial obligations of all parties, under the Agreement, remain unchanged. The extension also allows for a more orderly resolution of other outstanding matters with respect to the Core Area Initiative and further tri-level relationships after the expiration of the Core Area Agreement.

The final date for delivery of goods or services, under this agreement, shall remain September 30th, 1992, with the final date for sharing of claims by all three parties to remain March 31st, 1993.

Your Executive Policy Committee recommends:-

1. That Council approve a one-year extension to the Core Area Initiative Agreement to March 31st, 1992.

2. That the Proper Officers of the City be authorized to do all things necessary and to execute any documents related to achieving the intent of Recommendation No. 1.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Report of the Executive Policy Committee, dated February 27th, 1991

Revised Time Schedule for the Plan Winnipeg Review
File EP-1.1(PW 1/81)

513 - 5. On September 19th, 1990, Council adopted a time schedule for the review of Plan Winnipeg based on the recommendation of the Committee on Planning and Community Services in its report dated July 26th, 1990. The time frame was predicated on a number of assumptions with respect to both the availability of staff resources and the extent of the proposed review. Due to a number of constraints, staff resources anticipated to be assigned to the review did not become available until mid-December, 1990. Furthermore, in a letter to His Worship the Mayor dated December 3rd, 1990, the Minister of Urban Affairs forwarded a "Statement of Provincial Interests in the Plan Winnipeg Review" which outlines those concerns the Province feels should be incorporated in the review.

The Planning Department reviewed the "Statement of Provincial Interests in the Plan Winnipeg Review" and concurs with the position of the Province that many of these issues and concerns should be incorporated into the proposed review of Plan Winnipeg. However, in recognizing the importance of the range of issues identified by the Province and the linkages between them, it is apparent that many aspects of the review will become more complex than initially anticipated.

The initial time frame adopted by Council on September 19th, 1990, does not provide adequate time to permit an adequate review of the Plan as it has now evolved. Clearly, it is in the best interests of the City to do a good job rather than a fast job which would defer consideration of many important and fundamental issues to a later review. Therefore, a revised time schedule has been developed which takes into consideration the limited staff resources and the increased complexity of the review. The revised time frame proposes that public consultations now be initiated in the late Spring of 1991, and that a draft by-law which reflects the revisions to Plan Winnipeg be submitted to Council for first reading in May, 1992.

The Committee on Planning and Community Services at its meeting held on February 18th, 1991, recommended that the Revised Time Schedule for the Plan Winnipeg Review, which is identified as Appendix 1, be approved, copy of which is on file in the Office of the City Clerk.

Your Executive Policy Committee concurs in the recommendation of the Committee on Planning and Community Services and recommends that Council adopt the Revised Time Schedule for the Plan Winnipeg Review.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Appointment of Acting City Auditor
File GP-1.2

514 - 6. On February 26th, 1991, the Audit Committee recommended that Mr. Phillip E. Townsend, B.Comm.(Hon.), C.I.A. and C.M.A., currently the Audit Manager of the City of Winnipeg Audit Department, be appointed the Acting City Auditor to assume the responsibilities of the position of City Auditor which position was formerly held by Mr. L. E. Marks, C.A., retired.

The Audit Committee further recommended that the Board of Commissioners be authorized to proceed with the preparation and placement of an appropriate advertisement inviting applications for the position of City Auditor.

Your Executive Policy Committee concurs in the recommendations of the Audit Committee and recommends that Mr. Phillip E. Townsend, B.Comm.(Hon.), C.I.A. and C.M.A., currently the Audit Manager of the City of Winnipeg Audit Department, be appointed the Acting City Auditor to assume the responsibilities of the position of City Auditor which position was formerly held by Mr. L. E. Marks, C.A., retired.

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Further to the above, and for the information of Council, the Board of Commissioners has been authorized to proceed with the preparation and placement of an appropriate advertisement inviting applications for the position of City Auditor.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Proposed Increase in the Amount of Exemption under The Soldiers' Taxation Relief Act - Official Delegation
File FL-2.3

515 - 7. - The Soldiers' Taxation Relief Act provides for the granting of relief from taxation in certain cases in an amount not to exceed $50.00 in each case. The amount so rebated by a municipality is recoverable in full through the Province of Manitoba.

On February 19th, 1991, the Committee on Finance and Administration recommended that the Executive Policy Committee, through the Official Delegation, request the Province of Manitoba to give favourable consideration to increasing the amount of the exemptions under The Soldiers' Taxation Relief Act.

Your Executive Policy Committee concurs in the recommendation of the Committee on Finance and Administration and recommends that the Official Delegation be authorized to request the Province of Manitoba to give favourable consideration to increasing the amount of the exemptions under The Soldiers' Taxation Relief Act.

Moved by Mayor Norrie,
Adoption of the clause.

Carried.

Staff Establishment Change - Transit Department File GP-1.10

516 - 8. - Council, at its meeting held on December 12th, 1990, referred back your Executive Policy Committee, Clause 2 of your Committee's Report, dated December 5th, 1990, in the above connection, to be considered in conjunction with the utilities portion of the 1991 Current Budget review.

The referenced clause reads in part as follows:-

"The approved Handi-Transit Dispatch Office staffing levels are not adequate to meet the current and anticipated future workload and the current job duties and responsibilities do not effectively match the changing work requirements associated with some of the dispatch, scheduling and control functions due to the recent major expansion to service that has been approved by Council.

The Handi-Transit service was introduced in the Summer of 1977 as a two-year demonstration project to provide transportation service to persons who could not use regular public transit due to a physical disability. It was recognized that the level of demand for this type of service would exceed the initial supply of service. The objective of the demonstration project was to evaluate the feasibility of providing a transportation service that would meet the mobility needs of this particular travel market segment and the level of service would be increased if the demonstration proved to be successful. Following the demonstration project, Council approved the continued operation of the Handi-Transit service by Winnipeg Transit '...as a permanent segment of the overall public transit service provided to the citizens of Winnipeg with a gradual increase of the fleet and the level of service to meet the increasing demands to a reasonable degree recognizing practical budget limitations'.

Since that time, there has been a gradual expansion of Handi- Transit service which has averaged almost 14% per year. Annual ridership has grown from 43,193 in 1978 to over 200,000 projected for this year.

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In 1977, the Handi-Transit Dispatch Office staff comprised of one supervisor and four Clerk 'C' positions. The current approved staff establishment has only increased by 2 positions (1 temporary Clerk 'C' and 1 temporary Clerk 'A') since the establishment of Handi-Transit. However, in order to accommodate the increasing Handi-Transit trip requests, a number of ad-hoc arrangements have had to be made over the last few years involving the use of temporary and/or WCR personnel and making interim changes to some job duties and responsibilities in order to 'get the job done' on a day-to-day basis.

The matter of Handi-Transit service levels and eligibility was the major subject addressed in the Seniors Transport Service Study undertaken in 1987. This extensive study involved a review of eligibility criteria and service delivery options for disabled persons as well as senior citizens who were physically able to use the regular transit system. Based on the results of this study, Council approved a four year expansion plan with the objective of increasing the number of persons carried on Handi-Transit by over 100% while using the Brokerage concept to achieve this increase in service. The Brokerage concept provides the system with the flexibility to closely match service levels with the daily fluctuating trip demands by utilizing taxi vehicles and drivers to handle some of the trip requests made by persons who do not require the use of a wheelchair. However, all trip requests, bookings and vehicle scheduling are still handled by the Handi-Transit staff to ensure that the brokerage service operates under the same controls and reflects the same service policies and parameters as the regular Handi-Transit service.

Although the Handi-Transit service expansion plan involved a four year period, the additional service introduced during the first phase of expansion was sufficient to accommodate all of the trip requests during the first six months of operation. Persons eligible for Handi-Transit were slow in registering with the system and because of the flexible arrangement under the Brokerage concept, the level of service grew with the demand. As a result of this success in meeting the requests for service, the Committee on Works and Operations requested the Transit Department to submit a report identifying the additional funds required in 1989 to continue to meet all of the requests for Handi-Transit service. This additional funding, over and above the service expansion that was already approved in principle as part of the four-year expansion plan, was adopted by Council on August 2nd, 1989. The Handi-Transit system carried over 218,000 riders in 1989. This is approximately 124% higher than the annual ridership prior to the introduction of the brokerage concept in July, 1988.

In addition to the substantial increase in Handi-Transit travel requests that has been experienced over the last years, the nature of the day-to-day Handi-Transit operation has also changed with the introduction of the 'brokerage concept'. The proportion of Handi-Transit riders carried by taxi vehicles has increased from approximately 20% to 45% of the total riders carried. In order to effectively accommodate the rapidly growing number of requests for service and the introduction of the taxi vehicle component within the Handi-Transit operation, a number of changes have been incorporated, on a trial basis, to staffing levels and job duties and responsibilities.

Based on this experience, the following permanent changes are required to the Handi-Transit staff establishment and job functions:-

1. Add two positions of Senior Clerk.
   (C.U.P.E. 1990: $1,232.00 - $1,320.00 bi-weekly)

2. Add one position of Clerk 'B'
   (C.U.P.E. 1990: $923.00 - $1,083.00 bi-weekly)

3. Add three positions of Clerk 'A'
   (C.U.P.E. 1990: $643.00 - $911.00 bi-weekly)

4. Change one temporary Clerk 'A' to permanent Clerk 'A'.
   (C.U.P.E. 1990: $643.00 - $911.00 bi-weekly)

5. Delete one position of Clerk 'C'
   (C.U.P.E. 1990: $1,120.00 - $1,209.00 bi-weekly)

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The net effect on the Handi-Transit staff establishment and budget are summarized below:-

1. Staff Establishment

APPROVED ESTABLISHMENT	PROPOSED ESTABLISHMENT
1 Supervisor	1 Supervisor
4 Clerk 'C' positions	2 Senior Clerks
1 Temporary Clerk 'C'	3 Clerk 'C' positions
	1 Temporary Clerk 'C'
1 Temporary Clerk 'A'	1 Clerk 'B'
	4 Clerk 'A' positions

At present, there are also 2 part-time Clerk 'A' positions and 1 Workers Compensation Rehabilitative Clerk 'A' position used at various times of the day to accommodate workload peaks and provide vacation relief. It is anticipated that this type of additional clerical support will continue to be required in the future and the temporary salary budget will be structured accordingly.

2. Impacts on Handi-Transit Budget

The following salary cost estimates are based on minimum 1990 C.U.P.E. rates.

Additions		
2 Senior Clerks	$ 64,064.00	
1 Clerk 'B'	23,998.00	
3 Clerk 'A' positions	50,154.00	
Change 1 temporary Clerk 'A' to permanent	N/C	
Sub-Total	$138,216.00	
Deletion		
1 Clerk 'C'	29,120.00	
Total	$109,096.00	
less provision in the 1990 current estimates for additional temporary Handi-Transit staff	$ 98,540.00	
Sub-Total	$ 10,556.00	
Plus 13.5% benefits	1,425.00	
Net Annual additional cost to Handi-Transit Budget	$ 11,981.00	

NOTE: The 1990 Current Estimates make provision for the 5 permanent positions, the two long-term temporary positions (1 Clerk 'C' and 1 Clerk 'A') and 5 other additional temporary clerks - $98,540.00.

Council has confirmed the importance of meeting the travel needs of disabled residents with the adoption of an accelerated service expansion plan. However, the Handi-Transit Dispatch Office must be capable of effectively handling this increased workload. The matter of transportation for disabled persons is a very sensitive issue and the additional staff and job changes are required to maintain the successful operation of this service."

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Your Executive Policy Committee has further considered this matter and recommends:-

1. That the Handi-Transit staff establishment within the Transportation Section of the Transit Operations Branch be reorganized as follows:-

    1) Add two positions of Senior Clerk

    2) Add 1 position of Clerk "B"

    3) Add 3 positions of Clerk "A"

    4) Change one temporary Clerk "A" to permanent Clerk "A"

    5) Delete one position of Clerk "C"

2. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Timm-Rudolph,
That the clause be laid over for consideration at the Special Meeting of Council to consider the 1991 Current Estimates.

Carried.

Staff Establishment Change - Waterworks, Waste and Disposal Department - South End Water Pollution Control Centre Expansion
File GP-1.16

517 - 9. - Council, at its meeting held on December 12th, 1990, referred back your Executive Policy Committee, Clause 3 of your Committee's Report, dated December 5th, 1990, in the above connection, to be considered in conjunction with the utilities portion of the 1991 Current Budget review.

The referenced clause reads in part as follows:-

"Council has approved an expansion program to the South End Water Pollution Control Centre in the amount of $44 million.

The South End Water Pollution Control Centre was commissioned in 1974. Present flows exceed capacity and continued growth is expected in south Winnipeg. Further, some of the equipment and controls at the South End Water Pollution Control Centre are worn and obsolete. It is essential that the South End Water Pollution Control Centre be expanded and upgraded to provide acceptable treatment and to improve reliability.

The capacity of the plant will be increased from an original design capacity of 45 million litres per day (ML/d) to provide for average flows of 88 ML/d and peak flow 264 ML/d for primary treatment and 150 ML/d for secondary treatment.

This requires a tripling of the physical size of the plant. Stage 1, which is under construction, will double the size. Stage 2 will triple the size. The schedule for completion of major components is as follows:-

Stage 1 Primary Clarifier - January, 1991
Stage 1 Secondary Treatment - July, 1992
Stage 2 Primary and Secondary - January, 1995

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Other components included in Stage 1 are an odour control stack, odour scrubber, administration building expansion, controls, standby power and raw sewage pump upgrades.

In addition, the sophistication of the equipment and especially the control system will be increased dramatically. In spite of these changes, it is the intention to staff the facility on a five-day per week basis. At the same time, the construction of the new facility at the West End Water Pollution Control Centre will signal an appropriate point to provide full-time staffing at the plant taking this responsibility away from the South End Water Pollution Control Centre staff.

The staffing recommended above is for the Stage 1 expansion only. It would be premature at this time to estimate additional staffing for Stage 2. It is expected that very few additional staff will be required for Stage 2.

No additional management staff is recommended. Only one additional operator and new assistant operators are recommended. The new control system will automate many adjustments now made by operators. As was the case with the North End Water Pollution Control Centre, the operators will spend more hours in sub-trade maintenance, as operation becomes automated. Additional skilled labourer staff is required for the job of keeping the plant clean and for painting. This increase in maintenance staff reflects the large increase in numbers and sophistication of equipment, mechanical, electrical and control equipment. Trade level preventative and corrective maintenance requirements will increase accordingly.

Although there will be more samples associated with the expanded plant, it is expected that the laboratory technician can handle the workload with minor upgrading of lab equipment.

The following shows the existing and proposed staff establishment at the South End Water Pollution Control Centre:-

Existing	Additions	Proposed
Waste Disposal Branch		
1 Supervisor	-	1 Supervisor
1 Senior Operator	-	1 Senior Operator
3 Operators	1 Operator	4 Operators
2 Assistant Operators	-	2 Assistant Operators
2 Skilled Labourers	2 Skilled Labourers	4 Skilled Labourers
-	1 Caretaker	1 Caretaker
1 Clerk	1 Permanent Clerk	1 Permanent Clerk
-	1 Control System Programmer	1 Control System Programmer
Maintenance Branch - Mechanical Section		
1 Mechanic Journeyman	-	1 Mechanic Journeyman
-	1 Tradesman	1 Tradesman
-	1 Maintenance Worker	1 Maintenance Worker
1 Trades Helper	-	1 Trades Helper
Maintenance Branch - Electrical Section		
-	1 Senior Instrument Technician	1 Senior Instrument Technician
2 Instrument Technicians	1 Instrument Technician	3 Instrument Technicians
-	1 Electrician	1 Electrician
Laboratory Services		
1 Lab Technican II	-	1 Lab Technican II"

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Your Executive Policy Committee has further considered this matter and recommends:-

1. That the following staff be added to the permanent establishment of the Waterworks, Waste and Disposal Department, on the dates shown:-

Waste Disposal Branch

1 Operator	- March, 1991
2 Skilled Labourers	- January, 1991 and January, 1992
1 Caretaker	- January, 1991
1 Clerk	- 1990
1 Control System Programmer	- July, 1991

Maintenance Branch

a) Mechanical Section

1 Tradesman	- August, 1991
1 Maintenance Worker	- August, 1991

b) Electrical Section

1 Senior Instrument Tech.	- March, 1991
1 Instrument Technician	- January, 1992
1 Electrician	- January, 1992

Note: The Board of Commissioners has requested the Director of Personnel to review the salaries to be assigned to these positions.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Timm-Rudolph,
That the clause be laid over for consideration at the Special Meeting of Council to consider the 1991 Current Estimates.

Carried.

Staff Establishment Change - Waterworks, Waste and Disposal Department - West End Water Pollution Control Centre Expansion

File GP-1.16

518 - 10. Council, at its meeting held on December 12th, 1990, referred back your Executive Policy Committee, Clause 4 of your Committee's Report, dated December 5th, 1990, in the above connection, to be considered in conjunction with the utilities portion of the 1991 Current Budget review.

The referenced clause reads in part as follows:-

"Council has approved a $29,400,000.00 expansion to the West End Water Pollution Control Centre.

The Charleswood Lagoons were constructed in the mid 1960's with a treatment capacity of about 9 million litres per day. Subsequently, in 1976, a 25 ML/d package mechanical treatment plant was constructed. The facility serves Charleswood, Tuxedo and portions of St. James-Assiniboia.

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The existing lagoons and treatment plant require minimal operator attention because of the simple nature of the lagoons and package plant. At present, operating and maintenance is done by staff from the South End Water Pollution Control Centre who travel to the West End Water Pollution Control Centre daily. The Perimeter Road lift station which is the main pumping station for the West End Water Pollution Control Centre is operated by the Collection Section of the department. The package plant is in poor condition. Consequently, breakdowns are frequent. The lagoons are a significant source of odour in the community.

Several engineering studies have concluded that the lagoons and existing plant are not adequate to provide sewage treatment into the future. Accordingly, detailed design is underway to replace the facility with a modern sewage treatment facility. The facility will be similar in size and scope to the existing South End Water Pollution Control Centre. Construction is to begin in 1991 with start-up in early 1993.

The new facility as planned will be a complete sewage treatment facility of approximately 120,000 square feet with the following components:-

- main pumping station (Perimeter Road)
- bar screens and grit removal
- primary treatment
- aeration and secondary clarifiers
- sludge pumping, storage, and haul to the North End Water Pollution Control Centre
- administration, utility building
- odour control
- heating, ventilation and air conditioning systems
- process implementation and control system

Staff requirements are based on experience with the South End Water Pollution Control Centre. The positions required in 1991 will assist the Engineering Division in administering the contract and with the entire construction. The witnessing of construction by operating staff was done at the South End Water Pollution Control Centre during its construction in 1972 to 1974 and proved invaluable in the first years of operation of the plant. The two positions will also take over responsibility for operation of the existing treatment works, thus relieving the South End Water Pollution Control Centre staff. This is important since the South End Water Pollution Control Centre supervisor and staff are extremely busy dealing with the on-going construction at the plant. Other positions were brought on-line for commissioning and training as the schedule required.

The abandoning of the lagoons and existing package plant and construction of the new West End Water Pollution Control Centre will bring the facility up to full status as a water pollution control centre. It will no longer be feasible to service the facility with operations and maintenance staff travelling from the South End Water Pollution Control Centre. It will have mechanical, electrical and control technologies, as well as additional equipment associated with odour control."

Your Executive Policy Committee has further considered this matter and recommends:-

1. That the following be added to the permanent establishment of the Waterworks, Waste and Disposal Department, on the dates shown:-

   Waste Disposal Branch

1 Supervisor	- July, 1991
1 Senior Operator	- July, 1991
1 Control Systems Programmer	- July, 1992
2 Operators	- January, 1993
2 Assistant Operators	- January, 1993
3 Labourers	- January, 1993
1 Clerk	- January, 1993
1 Caretaker	- January, 1993

Report of the Executive Policy Committee, dated February 27th, 1991

Maintenance Branch

a) Mechanical Section

1 Tradesman	- November, 1992
1 Trades Helper	- January, 1993

b) Electrical/Instrumentation Section

1 Senior Instrument Tech.	- July, 1992
1 Instrument Technician	- July, 1992

Laboratory Services

1 Laboratory Technician	- January, 1993

Note: The Board of Commissioners has requested the Director of Personnel to review the salaries to be assigned to these positions.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Timm-Rudolph,
That the clause be laid over for consideration at the Special Meeting of Council to consider the 1991 Current Estimates.

Carried.

Petition to Amend The Greater Winnipeg Development Plan - Plan Winnipeg, By-law No. 2960/81 - to facilitate development of a condominium project immediately south of the Winnipeg Canoe Club facilities by redesignating lands from "Golf Course" to a "Suburban Residential Neighbourhood" Policy Area - St. Boniface- St. Vital Community

File EP-1.1(PW 44/90)

519 - 11. Council on February 13th, 1991, adopted Clause 5 of the Report of your Executive Policy Committee, dated February 6th, 1991, authorizing your Committee to hold a public meeting on February 20th, 1991, to consider a petition received from Mr. Ross McGowan, President, McGowan Design Group Inc., on behalf of the Board of Directors of the Winnipeg Canoe Club, to amend The Greater Winnipeg Development Plan - Plan Winnipeg, By-law No. 2960/81, to facilitate the development of a condominium project immediately south of the Winnipeg Canoe Club facilities by redesignating lands from "Golf Course" to "Suburban Residential Neighbourhood" Policy Area, in the St. Boniface-St. Vital Community.

Council gave first reading to draft by-law No. 5632/91 with respect to the above proposed amendment to The Greater Winnipeg Development Plan.

A public meeting was held on February 20th, 1991, by your Committee in accordance with Section 579(5) of The City of Winnipeg Act, to consider the proposed amendment.

Report of the Executive Policy Committee, dated February 27th, 1991

Mr. Ross McGowan, President, McGowan Design Group Inc., 207 - 167 Bannatyne Avenue, Winnipeg, appeared on behalf of the Board of Directors of the Winnipeg Canoe Club, in support of the application.

Mr. Al Ducharme, 51 Nichol Avenue, Winnipeg, appeared in opposition to the referenced application.

Mr. W. Muir, Development Plan Officer, Planning Department, and Mr. T. Yauk, Commissioner of Planning and Community Services, appeared on behalf of the City of Winnipeg.

The following exhibits were filed for consideration by the Committee:-

1. Report from the Commissioner of Planning and Community Services, dated November 22nd, 1990, recommending that this application be proceeded with.

2. Communication from the Committee Clerk, Committee on Planning and Community Services, dated November 29th, 1990, recommending that this application proceed to a public meeting.

3. Clause 7 of the Report of the Executive Policy Committee, dated December 5th, 1990, as adopted by Council on December 12th, 1990.

4. Communication from the Committee Clerk, St. Boniface-St. Vital Community Committee, dated January 22nd, 1991, recommending that this application proceed to a public meeting.

5. Communication from the Minister for Urban Affairs, dated January 23rd, 1991, relative to this application.

6. Copy of advertisement placed in the Winnipeg Free Press and the Winnipeg Sun relative to this public meeting.

7. Copy of brief submitted by Mr. Ross McGowan, President, McGowan Design Group Inc., on behalf of the Board of Directors of the Winnipeg Canoe Club, and read as a matter of record at the public meeting held on February 20th, 1991.

After considering all aspects of this proposed amendment to The Greater Winnipeg Development Plan - Plan Winnipeg, By-law No. 2960/81, including the representations and evidence submitted at the public meeting, your Executive Policy Committee recommends that The Greater Winnipeg Development Plan - Plan Winnipeg, By-law No. 2960/81, be amended by redesignating lands from "Golf Course" to "Suburban Residential Neighbourhood" Policy Area, with a proviso that the redesignation affect only those lands to be utilized by the application for the proposed condominium development.

Your Committee further recommends that concurrent with any rezoning application flowing from the above redesignation, that an application be filed to rezone all Winnipeg Canoe Club and Golf Course lands to a "PR" Parks and Recreation District.

Your Committee also recommends that Council proceed to give second reading to By-law No. 5632/91 and that a copy of the By-law be forwarded to the Minister for Urban Affairs for approval in accordance with Section 579(14) of The City of Winnipeg Act.

(Note: Copy of the above referenced exhibits are on file in the Office of the City Clerk.)

Moved by Mayor Norrie,
Adoption of the clause.

The motion for the adoption of the clause was put.

Report of the Executive Policy Committee, dated February 27th, 1991

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Demare, Douglas, Fleisher, Fraser, Gilroy, Golden, Lorenc, Mendelson, Mitchelson, O'Shaughnessy, Prystanski, Timm-Rudolph, Young, Mayor Norrie and Councillor Eadie. 16

Nay: Councillors Wade, Boychuk, Diamant, Duguid, Lazarenko, Murray, Thomas and Yuen. 8

and the motion for the adoption of the clause was declared carried.

Proposed Action on Implementation of the Hiring Freeze

File GP-1

520 - 12. On February 13th, 1991, Council established an Ad Hoc Committee on Service Levels to develop innovative programs to achieve an acceptable level of service within the budget limitations and to report back with recommendations to the Executive Policy Committee and Council within 90 days.

On February 19th, 1991, the Ad Hoc Committee on Service Levels established terms of reference and a plan of action, and is focusing on the following three areas, namely:-

1. Clause 4. of the motion adopted by Council on February 13th, 1991 - that positions, departments and services that may be identified by Council from time to time be excluded from the hiring freeze.

2. Action to be recommended during the next month by the Ad Hoc Committee on Service Levels in order that its deliberations may have an effect on the 1991 Current Budget process.

3. Recommendations on a long-term strategy for innovative programs on staffing within budget limitations.

For the information of Council, the Ad Hoc Committee on Service Levels discussed the importance of the hiring freeze on the Current Budget deliberations. Although there is not adequate time for detailed strategies to be developed, the Ad Hoc Committee on Service Levels does believe that action can be taken immediately to keep expenditures down. The Ad Hoc Committee on Service Levels has recommended to the Ad Hoc Committee on Budget Process, the following vacancy management strategy:-

i) That the Budget Ad Hoc Committee direct each department to delete a percentage from its salary allocations. Each department would be required, over the year, to use vacancies and delays in hiring to absorb the vacancy management deduction. For example, each department could be required to deduct 2% from its salary line. Such a reduction would require the department to manage its staff resources to meet the targeted figure.

ii) Further analysis of historic levels of vacancies in various classifications and departments will be necessary to determine the exact percentage of the allocation for each department. For example, vacancy management deductions for administrative divisions may be different from those for service delivery areas.

iii) The Ad Hoc Committee on Service Levels is prepared to work with the Ad Hoc Committee on Budget Process to establish vacancy management deductions for inclusion in the 1991 Current Budget.

Also for the information of Council, in addition to the development of a vacancy management percentage deduction, the Ad Hoc Committee on Service Levels will be reviewing a number of options and strategies for reducing the staff complement at the City. This could include such ideas as attrition, early retirement programs, job sharing, reorganization, guide-lines on departmental vacancy levels, redeployment and retraining programs.

Volunteer initiatives and innovative programs being tried elsewhere will also be investigated.

The Ad Hoc Committee on Service Levels proposes to meet on Friday mornings at 9:00 a.m. and all Councillors interested are invited to attend.

Report of the Executive Policy Committee, dated February 27th, 1991

The Ad Hoc Committee on Service Levels believes that exemptions from the hiring freeze should be kept to a minimum. With that in mind, the Ad Hoc Committee proposes the following means of dealing with exemptions and exclusions:-

i) That the Board of Commissioners (or the individual Commissioner responsible) be delegated authority to permit new or special hiring only if such is necessary to accommodate an emergency situation or to fill positions required under legislation which can not be temporarily filled from existing resources.

ii) That when such hiring is undertaken, the Board of Commissioners (or Commissioner responsible) submit a report immediately to the relevant Standing Committee outlining the reasons for the hiring.

iii) That the filling of other vacancies only be permitted on the recommendation of the relevant Standing Committee and the approval of Executive Policy Committee as outlined in the motion adopted by Council.

On February 22nd, 1991, the Ad Hoc Committee on Budgets recommended that Recommendation 1. i) outlined in the Preliminary Report dated February 22nd, 1991, from the Ad Hoc Committee on Service Levels, be expanded to include "essential services" which cannot be temporarily filled from existing resources.

Your Executive Policy Committee concurs in the recommendations of the Ad Hoc Committee on Service Levels, as amended, and recommends the following means of dealing with exemptions and exclusions:-

i) That the Board of Commissioners (or the individual Commissioner responsible) be delegated authority to permit new or special hiring only if such is necessary to accommodate an emergency situation, essential services, or to fill positions required under legislation which can not be temporarily filled from existing resources.

ii) That when such hiring is undertaken, the Board of Commissioners (or Commissioner responsible) submit a report immediately to the relevant Standing Committee outlining the reasons for the hiring.

iii) That the filling of other vacancies only be permitted on the recommendation of the relevant Standing Committee and the approval of Executive Policy Committee as outlined in the motion adopted by Council.

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Mitchelson,
That the question be now put.

The motion was put.

Councillor Wade called for the yeas and nays, which were as follows:-

Yea: Councillors Demare, Diamant, Douglas, Duguid, Fleisher, Gilroy, Lorenc, Mendelson, Mitchelson, Timm-Rudolph, Young and Mayor Norrie. 12

Nay: Councillors Wade, Boychuk, Fraser, Golden, Kaufmann, Lazarenko, Murray, Prystanski, Reese, Thomas and Eadie. 11

and the motion was declared carried.

The motion for the adoption of the clause was put.

Report of the Executive Policy Committee, dated February 27th, 1991

Councillor Timm-Rudolph called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Demare, Diamant, Douglas, Duguid, Fleisher, Gilroy, Golden, Kaufmann, Mendelson, Mitchelson, Murray, Reese, Thomas, Timmers, Timm-Rudolph, Young, Yuen, Mayor Norrie and Councillor Eadie. 20

Nay: Councillors Wade, Fraser, Lazarenko, Lorenc and Prystanski. 5

and the motion for the adoption of the clause was declared carried.

Site Selection for a Hazardous Waste Management Facility in The City of Winnipeg File WT-2

521 - 13. - On January 26th, 1990, Council resolved that the Manitoba Hazardous Waste Management Corporation be invited to investigate Winnipeg as a potential site for the hazardous waste management facility. In a report dated March 3rd, 1990, the Waterworks, Waste and Disposal Department advised that preliminary investigations had begun on siting a facility in Winnipeg in consultation with the Manitoba Hazardous Waste Management Corporation.

On July 11th, 1990, Council authorized further investigation of one or more of the candidate sites.

In a directive dated January 14th, 1991, the Commissioner of Works and Operations requested a review of the report by the Manitoba Hazardous Waste Management Corporation entitled "Site Selection for a Hazardous Waste Management Facility in the City of Winnipeg".

The report of the Manitoba Hazardous Waste Management Corporation summarizes the first and second stage facility siting investigations in Winnipeg. The results of these investigations indicate that of the eight initial candidate sites, two have been identified as recommended alternatives for the two primary development options, the combined storage/treatment/transfer facility and the storage/transfer facility. Private lands southwest of Brady Road and Trappistes Road are proposed for further evaluation for a combined storage/transfer and treatment facility. The Brady Road Landfill Site is proposed for further evaluation for a storage/transfer facility. The St. Boniface Industrial Park and adjacent private lands are alternative sites for the combined storage/ treatment/transfer facility and the storage/transfer facility, respectively.

It is recommended that the City reconfirm its interest in having the Manitoba Hazardous Waste Management Corporation continue investigations towards the establishment of a hazardous waste treatment and disposal facility in Winnipeg, since over 80% of hazardous wastes produced in the province are generated in Winnipeg. These further investigations would involve detailed field technical and environmental studies, and site specific studies related to transportation, access, servicing and risk assessment. The following comments are offered on the preferred sites for consideration.

Both the Brady Road Landfill site and the adjacent privately- owned lands which are proposed for development meet all preliminary siting criteria. The administration prefers a combined treatment/storage/transfer facility on private lands. The Waterworks, Waste and Disposal Department has no objections to investigation of the private lands, however, it is noted that should these lands ultimately be developed into a hazardous waste facility, the preferred access to this proposed site is Brady Road, via the service road off the Waverley Street intersection south of the Perimeter Highway, and not south along Waverley Street. Furthermore, the facility should be sited on the lands so as to provide appropriate buffer from the Brady Road Landfill, in context of the operation and ultimate end use plan.

The proposal to utilize a portion of Brady Road Landfill for the storage/transfer facility should only be considered as an alternative site since the reduction of the lands reserved for landfilling would reduce landfill capacity. All lands acquired by the City for the Brady Road Landfill are necessary to facilitate the 40-year plan. Also, it is important to note that locating a hazardous waste facility at this site must be considered in the overall planning for this site.

The St. Boniface Industrial Park and adjacent private lands have been identified as alternatives for the combined or storage/transfer facilities. These lands are compatible with the proposed development as they are zoned industrial and if necessary can be investigated further with detailed field investigations.

Report of the Executive Policy Committee, dated February 27th, 1991

Although not identified as recommended for further detailed field investigation, both the Murdock Road site (South Transcona) and the South End Water Pollution Control Centre site meet initial screening criteria.

The Waterworks, Waste and Disposal Department recommended that the Manitoba Hazardous Waste Management Corporation initiate further investigation of the Brady Road sites for detailed field technical and environmental study and that the St. Boniface Industrial Park and adjacent private lands be retained as an alternative site and be investigated if found to be necessary.

Throughout its siting process, the Manitoba Hazardous Waste Management Corporation has solicited public input into the establishment of a hazardous waste facility in the Province. To ensure continued public input the Manitoba Hazardous Waste Management Corporation recommends a Citizen Advisory Committee appointed by Council. The administration supports this approach.

Your Executive Policy Committee recommends:-

1. That the City confirm with the Manitoba Hazardous Waste Management Corporation (M.H.W.M.C.) its interest in investigating the establishment of a hazardous waste management facility in the Winnipeg area;

2. That the Manitoba Hazardous Waste Management Corporation investigate further, through detailed field studies, the Four Mile Road Site.

Moved by Mayor Norrie,
Adoption of the clause.

In amendment,

Moved by Councillor Diamant,
Seconded by Councillor Duguid,

WHEREAS the M.H.W.C. has identified the Four-Mile Road Site for further investigation as a site for a Hazardous Waste Management Facility;

AND WHEREAS Council is being requested to support these investigations in advance of independent public forums being held in the neighbourhoods nearest the proposed site;

THEREFORE BE IT RESOLVED that Clause 13 of the Report of the Executive Policy Committee, dated February 27th, 1991, be amended by adding the following recommendation:-

"3. That independent public forums on the proposed location of the Hazardous Waste Management Facility at the Four-Mile Road Site be undertaken immediately in the neighbourhoods nearest the proposed site prior to the initiation of any Environmental Impact Assessment as required under the approval processes."

The Speaker called the Deputy Speaker, Councillor Wade, to the Chair and left the Chamber.

The amendment was put.

Councillor Brown called for the yeas and nays, which were as follows:-

Yea: Councillors Boychuk, Demare, Diamant, Duguid, Gilroy, Golden, Lorenc, McKee, Mendelson, Mitchelson, Murray, Prystanski, Reese, Selinger, Thomas, Timmers, Young, Yuen and Wade. 19

Nay: Councillors Brown, Clement, Douglas, Fleisher, Fraser, Kaufmann and Mayor Norrie. 7

and the amendment was declared carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Report of the Executive Policy Committee, dated February 27th, 1991

1991 Current Estimates - (Utilities Portion) File FE(1991)

522 - 14. - In accordance with The City of Winnipeg Act, the utilities portion of the 1991 Current Estimates was prepared by the various department heads under the direction of the Board of Commissioners and were forwarded to all members of Council. As a result of its review, your Committee has made increases or decreases to said Estimates which changes are set forth on the attached statement "1991 Schedule of Recommended Changes".

Your Executive Policy Committee has duly considered the utilities portion of the Current Estimates for 1991 and submits the following summary with a recommendation for its adoption:

		PRELIMINARY ESTIMATES	RECOMMENDED CHANGES	AS SUBMITTED TO COUNCIL
HYDRO	- Revenue	120,715,598		120,715,598
	- Expenditure	108,439,732	- 725,400	107,714,332
	- SURPLUS	12,275,866	- 725,400	13,001,266
TRANSIT	- Revenue	45,076,936	- 872,450	44,204,486
	- Expenditure	83,323,344	1,792,000	81,531,344
	- DEFICIT*	- 38,246,408	- 919,550	-37,326,858
WATER	- Revenue	46,647,428	- 35,250	46,682,678
	- Expenditure	48,661,517	- 434,750	48,226,767
	- DEFICIT	- 2,014,089	- 470,000	- 1,544,089

		PRELIMINARY ESTIMATES	RECOMMENDED CHANGES	AS SUBMITTED TO COUNCIL
SEWER	- Revenue	50,068,352	- 575,000	- 50,643,352
	- Expenditure	48,526,714	- 528,051	- 49,054,765
	- SURPLUS	1,541,638	46,949	1,588,587
E.M.S.	Revenue	40,734,140		40,734,140
	Expenditure	40,167,176		40,167,176
	SURPLUS	566,964		566,964
AMBULANCE	Revenue	6,880,007	9,000	6,889,007
	Expenditure	9,181,001	- 73,500	9,107,501
	DEFICIT*	2,300,994	82,500	- 2,218,494

* Financed from Levy

Moved by Mayor Norrie,
Adoption of the clause.

Moved by Councillor Timm Rudolph,
That the clause be laid over for consideration at the Special Meeting of Council to consider the 1991 Current Estimates.

Carried

CONSIDERATION OF THE REPORT OF THE
EXECUTIVE POLICY COMMITTEE

On motion of Mayor Norrie, the rule was suspended and the Report of the Executive Policy Committee, dated March 6th, 1991, was considered.

West Committee Room,
Council Building, Winnipeg,
March 6th, 1991.

His Worship the Mayor and Councillors:-

Your Executive Policy Committee submits the following Report and recommends:-

1991 Audit Plan and Audit Department Strategic Plan File FA-2

523 - 1. On February 2nd, 1983, Council established an Audit Committee to be composed of the Chairman of the Executive Policy Committee and the Chairmen of the four Standing Committees. One of the terms of reference of the Audit Committee is to receive a summarized executive copy of the City Auditor's report to Council, other than the annual report to Council, for discussion, information and disposition, and to submit same to the Executive Policy Committee for consideration and recommendation to Council.

On February 26th, 1991, the Audit Committee recommended that the 1991 Audit Plan and the Audit Department Strategic Plan be approved.

Your Executive Policy Committee concurs in the recommendation of the Audit Committee and recommends:-

1. That the 1991 Audit Plan (Appendix "A") and the Audit Department Strategic Plan (Appendix "B") be adopted by Council.

2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Mayor Norrie,
Adoption of the report.

The Speaker returned to the Chamber and resumed the Chair.

The motion for the adoption of the report was put and declared carried.

(Note: Appendices A and B referred to in the above report are on file in the Office of the City Clerk.)

EXECUTIVE POLICY COMMITTEE
MOTIONS OF WHICH NOTICE HAS BEEN GIVEN

Moved by Councillor Kaufmann,
Seconded by Councillor Lazarenko,

524 - THAT effective next Council meeting and hereinafter, meetings of City Council begin at 7:30 p.m. instead of 1:00 p.m.

Referred to Sub-Committee on Rules.

MOTIONS

Moved by Councillor Lazarenko,
Seconded by Councillor Boychuk,
525 - WHEREAS City Council has instructed the Board of Commissioners to prepare a budget to stay within the cost of living;

AND WHEREAS the Board has recommended a budget of 4.4% which has the potential for drastic cuts in services and massive lay-offs of City employees;

AND WHEREAS the Board has not proposed significant cuts in management positions commensurate with cuts being proposed in C.U.P.E. and other union positions;

THEREFORE BE IT RESOLVED that for the year 1991, in all departments, management positions, including W.A.P.S.O. and the "M" series positions, be reduced to accomplish a reduction of at least 20%, with a further study in two years with a view to implementing an additional cut of 20%. This will result in a total reduction of management staff and overhead costs of 40%, resulting in a saving of a possible $5 million or more per annum. This reduction should still enable this Council to deliver the same services to the public.

Referred to Special Meeting of Council
to consider the 1991 Current Estimates.

Moved by Councillor Lazarenko,
Seconded by Councillor Boychuk,
526 - WHEREAS, in order to provide better public accountability and effect positive control of travel expenses in civic government;

BE IT RESOLVED that all travel and registration expenses, relating to all out-of-province, in-province, and in-city business meetings, conventions and seminars attended by members of the administration and elected representatives, be approved by Council as a whole.

Referred to Special Meeting of Council
to consider the 1991 Current Estimates.

Moved by Councillor Reese,
Seconded by Councillor Golden,
527 - WHEREAS the St. Boniface-St. Vital Community Committee on November 13th, 1990, passed the following resolution:-

> "That City Council be requested to establish a Committee to study the entire streamlining of the bureaucracy in the City with a view to changing the entire structure from a six-district concept to one in order that the City may act as a single unit."

AND WHEREAS on December 5th, 1990, the Executive Policy Committee considered the above motion and referred same to the Board of Commissioners;

AND WHEREAS on January 16th, 1991, Executive Policy Committee considered a report dated January 3rd, 1991, submitted by the Board of Commissioners advising, inter alia, that the City is endeavouring to address this issue by the relocation of the Central Works Yard to the "Public Market" site, the relocation of District No. 5 yard to the same site, a new District No. 2 yard, discontinuance of District No. 1 administrative unit and yard, and combining same with present District Nos. 2, 3 and 6;

AND WHEREAS the St. Boniface-St. Vital Community Committee is of the opinion that the relocations described above do not address the six-district concept;

THEREFORE BE IT RESOLVED that an Ad Hoc Committee of Council be appointed to study this matter further.

Required to Stand as Notice of Motion.

Moved by Mayor Norrie,
Seconded by Councillor Selinger,
528 - WHEREAS for both the 1987 and 1990 realty tax reassessment, a phase-in program was permitted under the provisions of The Municipal Assessment Act;

AND WHEREAS the City Assessor has now completed the business tax reassessment for implementation in 1991;

AND WHEREAS the City Solicitor has advised that neither the provisions of The City of Winnipeg Act nor The Municipal Assessment Act permit any type of phase-in of the tax impact as a result of this business reassessment;

THEREFORE BE IT RESOLVED that the Province of Manitoba be requested to immediately amend the provisions of The City of Winnipeg Act as follows:-

> "BUSINESS TAXATION PHASE-IN
>
> Notwithstanding a provision in this Act or any other Act to the contrary, where Council determines that a business assessment, or the imposition by by-law of an annual rate of business tax pursuant to subsection 180(2), or any other factor, results in an increase in taxation, whether in relation to any business, class or group of businesses, that is unreasonable in the circumstances, council may by by-law limit or reduce the amount of the increase in business taxation applicable for any year or years for any business, class or group of businesses including the making of a subsidy of a stated maximum amount to any business, class or group of businesses, and on such terms and conditions as council sets forth in the by-law."

Carried.

Moved by Mayor Norrie,
Seconded by Councillor Gilroy,
529 - Re: Authorization for an application to the Municipal Board by others for an order to cancel parts of Registered Plans 96, 22383 and 22557, W.L.T.O., and for an order to register a new Plan of Survey in substitution therefore, relative to sale by Canadian National Railway Company to the City of Winnipeg (East Yard Site). File No. DASSF 519/91.

WHEREAS City Council at its meeting of February 13th, 1991, adopted Clause 1 of the Report of the Committee on Finance and Administration, dated February 4th, 1991, in respect to the acquisition of Canadian National Railway lands north of the Forks Renewal Corporation lands;

AND WHEREAS by the adoption of the said clause the City has purchased certain lands from the Railway and is to reconvey certain other lands to the Railway;

AND WHEREAS an optional method for the acquisition of title for the lands purchased from the Canadian National Railway would be the cancellation of portions of existing registered plans 96, 22383 and 22557;

AND WHEREAS this process may also facilitate the reconveyance by the City to Canadian National Railway of those portions of Parcels Z9, Z10, Z11 and E8 (Rail Lands) shown as Parcels "E" and "L" on Miscellaneous Plan No. 7886/3 hereto attached;

THEREFORE BE IT RESOLVED that pursuant to the provisions of Section 642(46) of The City of Winnipeg Act, Council authorize an application to the Municipal Board, by others, for an Order to Cancel those portions of the Plans of Survey legally described within Schedule "A" hereto, dated March 5th, 1991, and for an order to register a new Plan of Survey in substitution therefor.

Pursuant to The Municipal Council Conflict of Interest Act, Councillors Boychuk and Lazarenko advised Council that they would refrain from entering the discussion and from voting on the motion, in view of their employment with the C.N.R., and left the Chamber.

The motion was put and declared carried.

Councillors Demare and Timm-Rudolph asked to be recorded as voting against the motion, in accordance with Section 50.7 of the Procedure By-law.

Councillors Boychuk and Lazarenko returned to the Chamber.

Moved by Councillor Selinger,
Seconded by Councillor Reese,
530 - THAT the Council Meeting scheduled for March 27th, 1991, be postponed until April 3rd, 1991.

The Speaker called the Deputy Speaker, Councillor Wade, to the Chair and left the Chamber.

Moved by Councillor Lorenc,
That the question be now put.

Carried.

The motion was put.

Councillor Demare called for the yeas and nays, which were as follows:

Yea: Councillors Brown, Duguid, Fleisher, Golden, Lorenc, McKee, Mendelson, Reese, Selinger, Thomas, Mayor Norrie and Councillor Wade. 12

Nay: Councillors Clement, Demare, Diamant, Douglas, Fraser, Kaufmann, Lazarenko, Mitchelson, Prystanski, Timm-Rudolph, Young and Yuen. 12

and the Deputy Speaker declared the motion lost, in accordance with Section 58 of the Procedure By-law.

Moved by Councillor Mendelson,
Seconded by Councillor McKee,

531 - THAT the Rules of Procedure be amended such that each Councillor be allowed three minutes to speak on any motion or amendments thereto, (instead of the present provision of five minutes) with an extension of two minutes (instead of the present three minutes).

Referred to Sub-Committee on Rules.

Moved by Councillor Murray,
Seconded by Councillor Kaufmann,
532 - WHEREAS citizens of Winnipeg should be able to express their will and intent in the configuration, number and organization of Municipal Wards;

AND WHEREAS it is deemed advisable and in the public interest to have an independent review by a non-partisan body;

THEREFORE BE IT RESOLVED:

1) That a Citizens' Commission on Municipal Representation be appointed to submit recommendations, with reasons on:-

   a) the appropriate number of City of Winnipeg councillors with consideration given to the accessibility to councillors by citizens and effectiveness of Council as a decision-making body;

   b) whether the electoral divisions should be changed, and if so, to what size and configuration;

   c) the boundaries and name of each electoral division;

   d) the structure of Community Committees or alternatives for representation of traditional neighbourhoods within city government;

   e) the relationship of municipal ward boundaries with the electoral boundaries of the provincial legislature and school boards within the City of Winnipeg;

2) That the Citizens' Commission on Municipal Representation submit its report within 90 days of appointment by Council unless otherwise agreed to by Council, and;

3) That a report on appropriate remuneration and expenses for the Commission be requested from the Board of Commissioners, and further, that the Community Committee offices and resources of the City Clerk's Office be used wherever possible to avoid additional costs.

Required to Stand as Notice of Motion.

Moved by Councillor Selinger,
Seconded by Councillor Reese,
533 - THAT the Province be requested to amend Section 60 of The City of Winnipeg Act to require all operational (value-for-the-money) audits be reported to Council within six months of the end of each fiscal year or when the report is completed, whichever comes sooner.

Referred to Executive Policy Committee.

Moved by Councillor Reese,
Seconded by Councillor Duguid,
534 - THAT the Audit Reports to Council be presented to all members of Council at the same time as the Audit Committee and Executive Policy Committee.

Referred to Executive Policy Committee.

EXECUTIVE POLICY COMMITTEE
CONSIDERATION OF BY-LAWS

535 - On motion of Mayor Norrie, the rule was suspended and Section 2 of By-law No. 5595/91, as amended, a By-law of the City of Winnipeg to authorize the borrowing of money by the issue and sale of debentures of the City in the principal amount of One Hundred and Four Million, Eight Hundred and Ninety-Four Thousand Dollars ($104,894,000.00), was read a second and third time, and was passed and ordered to be signed and sealed. File No. FC-2.

Mayor Norrie moved that the rule be suspended and By-law No. 5632/91, a By-law of the City of Winnipeg to amend Plan Winnipeg, being The Greater Winnipeg Development Plan established by By-law No. 2960/81 of the City of Winnipeg, be read a second time. File No. EP-1.1 (PW 44/90).

The motion was put.

Councillor Timm-Rudolph called for the yeas and nays, which were as follows:-

Yea: Councillors Brown, Clement, Demare, Douglas, Fleisher, Fraser, Golden, Kaufmann, Lorenc, McKee, Mendelson, Mitchelson, O'Shaughnessy, Prystanski, Reese, Timm-Rudolph, Young and Mayor Norrie. 18

Nay: Councillors Boychuk, Diamant, Duguid, Lazarenko, Murray, Selinger, Thomas, Yuen and Wade. 9

and the motion was declared carried.

Mayor Norrie moved that this constitute the second reading of By-law No. 5632/91, which motion was carried.

On motion of Mayor Norrie, the rule was suspended and the following By-laws were each read a first, second and third time, the rule being suspended for the third reading of each by-law, and were passed and ordered to be signed and sealed, namely:-

By-law No. 5649/91, a By-law of the City of Winnipeg to designate a Business Improvement Zone to be known as the "Norwood Grove Avenue Business Improvement Zone" and establish a Management Board for the Zone. File No. FL-7.6.

By-law No. 5650/91, a By-law of the City of Winnipeg to designate a Business Improvement Zone to be known as the "Ellice Avenue/Sargent Avenue Business Improvement Zone" and establish a Management Board for the Zone. File No. FL-7.7.