CONSIDERATION OF REPORT OF THE

COMMITTEE ON WORKS AND OPERATIONS

The Executive Policy Committee has had before it the Report of the Committee on Works and Operations, dated October 16th, 1990, has concurred in the recommendations contained therein and submits same to Council for approval and adoption.

On motion of Councillor Lorenc, the Report of the Committee on Works and Operations, dated October 16th, 1990, was considered clause by clause.

West Committee Room,
Council Building, Winnipeg,
October 16th, 1990.

His Worship the Mayor and Councillors:

Your Committee on Works and Operations submits the following Report and recommends:

Closing of Public Lane South of Douglas Park Road to Assiniboine River - St. James-Assiniboia Community.
File DAC 30/89

1680 - 1. The proposal for the closing of the public lane south of Douglas Park Road to the Assiniboine River was brought about by a request made by the owners of No. 82 Douglas Park Road, Angus and Jane Bramadat, to purchase the lane to facilitate the construction of a garage on their land.

The closing was circularized in the usual manner to interested City departments and public utilities with no objections being received in response. The Waterworks, Waste and Disposal Department and the District No. 2 Operations, however, recommended that ownership of the land should be retained by the City to accommodate construction of a land drainage sewer and outfall to the Assiniboine River, which is slated for construction in the near future, and for maintenance of an existing 12- inch sewer in the land, respectively.

At its meeting held on January 16th, 1990, the St. James-Assiniboia Community Committee concurred in the proposed closing subject to the City retaining ownership of the lane lands.

On January 29th, 1990, the Committee on Planning and Community Services approved as to planning considerations the proposed closing and concurred in the recommendation of the Community Committee that the lane lands should remain in City ownership.

The Applicants have been made aware that the lane, subsequent to its closing, will remain in City ownership. The Applicants, therefore, have opted to apply to use the lane by way of a Leave and Licence which is presently being processed through Committees of Council.

Your Committee on Works and Operations has approved the closing and recommends:-

1. That the City Solicitor be instructed to prepare the necessary by-law for submission to Council to effect the closing of the public lane south of Douglas Park Road to the Assiniboine River, in accordance with Misc. Plan No. SJA 7704; the cost of the by-law, estimated at $200.00, to be borne by the City-at-large.

2. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with The City of Winnipeg Act.

3. That the Proper Officers of the City do all things necessary to implement the foregoing.

Report of the Committee on Works and Operations, dated October 16th, 1990.

Copy of Misc. Plan No. SJA 7704 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

Closing of Post, Humphrey, Therese and Dunkley Streets, Morden, Rosenthal, Brown and Bourne Avenues, and Public Lanes in Plan 2084 - Assiniboine Park-Fort Garry Community.
File DAC 9/90

1681 - 2. In January of 1989, Cairns Developments Ltd. entered into an agreement with the City which gave Cairns an option to purchase the City lands shown bordered and identified as "Subject City Property" on Plan No. APFG 6693/8. Cairns has purchased the lands between Brady Road and the C.P.R. tracks for inclusion into an application for subdivision and rezoning filed in the Environmental Planning Department under File DASZ 3/89. Authority for the closing of the streets and lanes within the boundaries of DASZ 3/89 has been received under closing file DAC 18/89.

There are no immediate plans to subdivide the lands into the east of the C.P.R. tracks. It is necessary to close the streets and lanes within this area at this time, however, so that Cairns may exercise its option to purchase the property. The option expires on December 31st, 1990.

The streets and lanes to be closed do not physically exist. The adjoining lands are vacant.

The proposed closings have been circularized to all interested City departments and public utilities with no objections having been received. Hydro and telephone easements will be required, and will be obtained when the area is subdivided.

This closing application and the acquisition of the adjoining City lands will allow Cairns to further extend their Whyte Ridge residential neighbourhood northward in a contiguous manner. It has always been contemplated that this area would be re-developed from the original grid pattern to a more contemporary residential street pattern.

The Assiniboine Park-Fort Garry Community Committee and the Committee on Planning and Community Services, at their respective meetings of July 31st and September 10th, 1990, approved the proposed closings as to planning considerations.

Your Committee on Works and Operations has approved the closings and recommends:-

1. That the City Solicitor be instructed to prepare the necessary by-law for submission to Council to effect the closing of Post, Humphrey, Therese and Dunkley Streets, Morden, Rosenthal, Brown and Bourne Avenues, and Public Lanes in Plan 2084, in accordance with Plan No. APFG 6693/8; the cost of the by-law, estimated at $200.00, to be borne by the City-at-large.

2. That upon first reading of the by-law being subsequently given, the City Clerk be authorized to post the necessary notices in accordance with The City of Winnipeg Act.

3. That the Proper Officers of the City do all things necessary to implement the foregoing.

Report of the Committee on Works and Operations, dated October 16th, 1990.

Copy of Misc. Plan No. APFG 6693/8 regarding this proposal is on file in the office of the City Clerk.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

Corner Cuts and Street Widening - Notre Dame Avenue and Emily Street - Health Sciences Centre - City Centre-Fort Rouge Community. File DAO 4/90

1682 - 3. In May, 1989, the Health Sciences Centre applied to close part of Winnipeg Avenue and to open public lane rights-of-way between Winnipeg and McDermot Avenues and Winnipeg and Notre Dame Avenues (referenced as File DAOC 5/89) as shown on Misc. Plan No. CCFR 7530/1, and to rezone Health Sciences Centre lands in the vicinity (DAZ 233/89) to allow for the construction of a multi-level parking garage.

The City Centre-Fort Rouge Community Committee, in considering both applications DAOC 5/89 and DAZ 233/89 at its meeting held on August 1st, 1989, recommended approval of the applications subject to the Health Sciences Centre entering into a Servicing Agreement with the City to include, among others, a provision requiring the Health Sciences Centre to undertake street improvements as may be identified by the Streets and Transportation Department.

On October 2nd, 1989, the Committee on Planning and Community Services approved as to planning considerations the proposed closing and opening under said File DAOC 5/89 as recommended by the Community Committee.

Approval of the referenced proposal as to planning considerations is deemed to have been given within the context of Committee on Planning and Community Services' approval of DAOC 5/89 on October 2nd, 1989. It is, therefore, deemed not necessary to obtain further approval of the Committee on Planning and Community Services to the subject proposal.

After a review made by the Streets and Transportation Department of the Traffic Impact Study prepared for the Health Sciences Centre by its consultants, the Streets and Transportation Department recommended that the following provision be included in the Servicing Agreement:

"The Developer shall, at no expense to the City, transfer to the City property required for street widening of Emily Street and property required for 4.0 m x 4.0 m right-of-way corner cuts in both the north/west and north/east corners of the intersection of Notre Dame Avenue and Emily Street, all to the satisfaction of the Commissioner of Works and Operations",

which widening and corner cuts are shown and indicated as "Proposed Street Openings" on said Misc. Plan No. CCFR 7816/4.

The subject proposal has been circularized to all interested City departments and public utilities. No objections were received in response.

The Health Sciences Centre has entered into an agreement with the City which provides for the widening and corner cuts as above- described.

On March 7th, 1990, Council passed By-law No. 5369/90 which closed part of Winnipeg Avenue and opened lanes described in DAOC 5/89.

Your Committee on Works and Operations has approved the proposal and recommends:-

1. That the City Solicitor be instructed to prepare the necessary by-law for submission to Council to effect the opening and widening at Notre Dame Avenue and Emily Street in accordance with Misc. Plan No. CCFR 7816/4; the cost of the by-law, estimated at $200.00, and all related costs, to be borne by the Health Sciences Centre.

Report of the Committee on Works and Operations, dated October 16th, 1990.

2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Copy of Misc. Plans No. CCFR 7816/4 and 7530/1 regarding this proposal are on file in the office of the City Clerk.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

Agreement for the Conveyance of Letter Carriers by Winnipeg Transit. File TT-3.1

1683 - 4. For many years the City of Winnipeg and Canada Post have had agreements regarding the conveyance of letter carriers on Winnipeg Transit buses. These agreements have been on essentially the same terms and conditions as proposed hereunder for the new agreement; the previous agreement having expired.

The proposed agreement between the Canada Post Corporation and the City of Winnipeg can be summarized as follows:

1. The agreement will run from September 1st, 1990, to August 31st, 1995.

2. Canada Post will pay to the City of Winnipeg monthly, the equivalent of the cost of a regular monthly bus pass (presently $38.00) for each letter carrier walk (presently 228).

3. The rate of payment shall be adjusted with any change that Council makes to the cost of a monthly bus pass.

4. Only letter carriers presenting their letter carrier satchel shall qualify for this transportation.

Your Committee on Works and Operations recommends:-

1. That the City of Winnipeg enter into a five year agreement with Canada Post to transport letter carriers on Winnipeg Transit buses, to expire August 31st, 1995.

2. That the Proper Officers of the City be authorized to execute the agreement, and do all things necessary to implement the foregoing.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

Aesthetics of Public Works Projects. Files SB and SC-2

1684 - 5. On June 26th, 1990, the Committee on Works and Operations established an Ad Hoc Committee to review the "Aesthetics of Public Works," its goal being to recommend to the Committee on Works and Operations a policy statement with subsequent principles and guidelines for consideration of Council, which would assist in the process for improving the aesthetics in all public works projects.

Webster's Dictionary defines "Aesthetics" as "The Study or Philosophy of Beauty; Theory of the Fine Arts and of People's Responses to them."

Report of the Committee on Works and Operations, dated October 16th, 1990.

The need to pursue this aspect of design review was first recommended following the adoption of the Downtown Winnipeg Zoning By-law in March 1988. One component of this by-law currently gives the City the right to review Design considerations within the six downtown "Character Areas". The need to consider the importance of aesthetics in the development of all public works initiated by the City, reiterates the attitude that the City wishes to lead by example and establish a high standard for the functional and visual environment within the City of Winnipeg.

The Ad Hoc Committee consisted of Councillor Chris Lorenc, Chairman, together with Councillor Fraser of the Committee on Works and Operations, and the following:

Outside Representatives:

1.	Mr. James Orlikow Mr. Jonas Lehrman	-	Manitoba Association of Architects (Alternate)
2.	Mr. R. S. McGowan	-	McGowan Design Group
3.	Mr. Val Werier	-	journalist, representing public-at-large
4.	Mr. Hans Boge	-	Association of Professional Engineers of Manitoba

Representatives:

5.	Mr. Doug Clark	-	Urban Design Co-ordinator, Planning Department
6.	Mr. W. B. Menzies	-	Superintendent of Transit Planning, Transit Department
7.	Mr. E. W. J. Clarke	-	Director, Streets and Transportation
8.	Mr. Kenn Rosin	-	Manager, Transportation Research and Development Branch, Streets and Transportation
9.	Mr. Roger Mills	-	District Engineer, District No. 3 Operations
10.	Mr. R. Tillotson	-	Distribution Engineer, Winnipeg Hydro
11.	Mr. E. Klassen	-	Manager of Engineering, Waterworks, Waste and Disposal
12.	Mr. Bruce Richards	-	Manager of Planning and Resources, Parks and Recreation Department

The mix of private and public representatives ensured a balanced perspective in the discussion and decision making. After holding four meetings, the members of the Ad Hoc Committee unanimously endorsed five principles and eight guidelines which they felt best addressed the mandate of the group.

It was felt that the issue of design consideration was currently given some degree of integration in most public projects. It was readily apparent after the initial meeting, however, that each person or department had their own particular view of what aesthetics were and how they might best be integrated into the overall City process on a project by project basis. "Beauty is indeed in the eye of the beholder".

In order to initiate items which would be considered as principles and guidelines, a working group was created after the second meeting to draft an initial list in an attempt to clarify to what degree aesthetics were currently being considered and how the process could be strengthened or improved. This list was subsequently debated, refined and condensed to the five principles and eight guidelines which the whole Ad Hoc Committee felt best met the goals and objectives for ensuring an understanding of the role and integration of aesthetic needs in all public projects.

Report of the Committee on Works and Operations, dated October 16th, 1990.

It was deemed to be of prime importance throughout the discussion by the Ad Hoc Committee, that aesthetic considerations should be an integral and equal part of all public work projects and that greater public and inter-department liaison should occur in order to satisfy all of the issues which might have an impact on specific major works.

The Ad Hoc Committee further reviewed how the "design review of public works process" was handled in other North American Cities, to determine if the process had a significant impact in improving the overall image of other cities and to establish a relative position with respect to what was being proposed for Winnipeg. In Canada, information was received from Ottawa, Edmonton and Vancouver. Both Eugene and Portland in Oregon were contacted as unique American cities to determine their specific process for ensuring a high standard of design in public projects. All cities contacted had some degree of design review and a process for ensuring that public works projects were reviewed, at least internally. Ottawa, Vancouver and Portland, Oregon, have systems in place which ensure a significant public review and approval process. (Portland has had a policy of Aesthetic Review in place since 1927.) All of the cities contacted have Design Review Committees composed of representatives of the City and outside agencies.

In most respects, the systems which other Cities have adopted is consistent with the Design Review Process which Winnipeg currently has in place for the Downtown (through By-law No. 4800) and the Committee format is similar to that which is currently employed for design review in the Historic Winnipeg (Exchange District) area. Both of these systems are currently managed by the Planning Department.

In its report to the Committee on Works and Operations, the Ad Hoc Committee on Aesthetics of Public Works expressed the opinion that its recommendations are consistent with the standards currently in place for certain parts of the City and which are also enforced on private sector development. It is therefore deemed appropriate that similar standards and methods of accountability be established which will allow greater involvement by all agencies as well as an enhanced image and role for public work development.

In a short period of time, much thought, reflection and progressive discussion has taken place by the Ad Hoc Committee, in which the role of public works projects has been explored, and all members are commended for their worthwhile efforts and contribution.

Your Committee on Works and Operations endorses the opinion of its Ad Hoc Committee on Aesthetics that there is an opportunity here for the City to lead and establish, by example, the standards by which it wants others to contribute in shaping its physical environment and therefore recommends:-

1. That the following Policy Statement, Principles, Guidelines and Implementation process pertaining to Aesthetics of Public Works as formulated by the aforesaid Ad Hoc Committee BE ADOPTED, namely:-

    A. "Policy Statement

    The aesthetics of the City are an integral part of the social, economic and psychological well being of the City and therefore the City shall, by example, establish a standard of excellence through the enhancement of public works projects."

    B. "Principles

    The following principles shall form the basis for aesthetics to be applied in the development of major public works projects throughout the City:-

    1. Aesthetics of Public Works shall be considered essential, fundamental and integral elements and shall be reflected in the initial project statement.

Report of the Works and Operations, dated October 16th, 1990.

2. Public works projects shall enhance and complement the surrounding environment.

3. Public works projects shall, when practical, be integrated and supplemented with other complementary programs including the private sector programs to enhance the surrounding environment.

4. Public works projects shall respect the natural, historical and cultural setting.

5. Public works projects shall consider the multi-use potential of the proposed works."

C. "Guidelines

The following guidelines are suggested as a means of achieving the aforementioned principles:-

1. Aesthetics criteria should be part of the terms of reference for capital works projects.

2. Financial limits on aesthetics should not be set as a fixed percentage of the Capital Budget.

3. Where possible and practical, the scope of the project should include acquisition of additional lands for multiple benefit.

4. Appropriate expertise should be retained on major projects to address aesthetic considerations.

5. All relevant City departments should be provided the opportunity for input into the aesthetics of public works projects.

6. Public input should be sought during the design process, to address aesthetic considerations.

7. Design competitions should be considered on significant public works projects.

8. Aesthetics should be reflected through the establishment of adequate related maintenance and support programs."

D. "Implementation

That upon adoption of the Principles, Policies and Guidelines by Council, that same be referred to the Board of Commissioners for immediate implementation."

2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Lorenc,
Adoption of the clause.

In amendment,

Moved by Councillor Timm-Rudolph,
Seconded by Councillor Fraser,
THAT Clause 5 of the Report of the Committee on Works and Operations, dated October 16th, 1990, under Section C "Guidelines" be amended in No. 6 to include after the word, "Public", the words "and local Community Committee", so that the recommendation will read as follows:-

Report of the Committee of Works and Operations, dated October 16th, 1990.

"6. Public and local Community Committee input should be sought during the design process, to address aesthetic considerations."

Carried.

The motion for the adoption of the clause, as amended, was put and declared carried.

Funds for Environmental Hearings - Consolidated Professor Mines. File WW-3

1685 - 6. On August 23rd, 1989, at the urging of the City of Winnipeg, the Province of Ontario announced that the Consolidated Professor Mine development application will be subject to review under the Environmental Assessment Act. This Act requires that the proponent, Consolidated Professor, prepare an environmental impact statement, which will be circulated for comment to interested parties including the City of Winnipeg. The environmental impact statement will then be made available to the public, and the public hearings will be held. Based on presentations made at the public hearings, an Environmental Assessment Board will make a recommendation to the Minister of Environment, who will then render a decision regarding the proposal, and if approved, the conditions under which the development can proceed. The City of Winnipeg has a vital interest in the proposal and in ensuring the protection of Winnipeg's water source.

Consolidated Professor is currently preparing the environmental impact statement. Meanwhile, a Working Committee has been established, consisting of representatives from Consolidated Professor, the Province of Manitoba, and the City of Winnipeg. The Working Committee meets regularly in Winnipeg; the objective of these meetings is to identify concerns in order that they may be addressed in the environmental impact statement. Consolidated Professor's consultant has indicated that they intend to submit the environmental impact statement to the Ontario Ministry of Environment by year-end.

It can be concluded, therefore, that the hearings may be held early in 1991. Accordingly, the City requires an environmental consultant to undertake activities required for preparation for the hearings. It has been estimated that for 1990, the consultant will require approximately $70,000.00 to obtain and analyse water, sediment and biological samples. It is proposed that this work be funded from the Waterworks System Retained Earnings.

Funding for further consulting work required for preparation for the hearings (eg. review of the environmental impact statement, provision of expert testimony, etc.) will be recommended in the 1991 Current Estimates.

Your Committee on Works and Operations therefore recommends:-

1. That funds in the amount of $70,000.00 be utilized from Waterworks System Retained Earnings for analysis works required in preparation for Consolidated Professor Mines environmental assessment hearings.

2. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

Refuse Collection - File WT-1.

1686 - 7. Council at its special meeting held on March 21st, 1990, referred to your Committee on Works and Operations the following motions, namely:-

"THAT Council concur in the recommendation of the Community Committees and the Standing Committee on Works and Operations on Item No. 55XXX-171X08 - Refuse Collection - Reduce Various Expense Accounts - $170,000.00, estimated annual savings of $340,000.00".

Report of the Committee on Works and Operations, dated October 16th, 1990.

"THAT Council concur with the recommendations of the Community Committee, the Standing Committee of Works and Operations and the Board of Commissioners for an estimated annual savings of $300,000.00 - Account 55XXXX-171X08 - Refuse Collection - "Various Expense Accounts - page 49. (Delete $200,000.00)."

On April 24th, 1990, the Committee on Works and Operations referred the above motions to the Commissioner of Works and Operations for report.

On May 9th, 1990, Council granted your Committee a 60-day extension in which to report, and on July 11th, 1990, Council granted your Committee a further 90-day extension in this regard.

Your Committee on Works and Operations wishes to inform Council that no action will be taken on the two motions at this time and same filed, in view of the fact that this entire matter will be considered in conjunction with its 1991 Current Budget deliberations on Refuse Collection.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

P.T.H. 59S Study and South Perimeter Highway Study - Province of Manitoba.
File EP-1.2 (c/r GG-2.3)

1687 - 8. Your Committee on Works and Operations has been advised that at its meeting held on September 12th, 1990, the St. Boniface-St. Vital Community Committee received a presentation from Mr. A. B. Boychuk, P. Eng., Senior Design Engineer of the Manitoba Highways and Transportation Department, who provided Committee with an overview and background information on the above two studies recently undertaken by consultants for the aforesaid Department of the Province of Manitoba. The attached brief was submitted in this connection.

Following deliberation, the St. Boniface-St. Vital Community Committee recommended to the Committee on Works and Operations that favourable consideration be given to requesting the Minister of Highways and Transportation, through the Official Delegation, to respond to the Community Committee's request for more specific information in the above regard.

Your Committee on Works and Operations has endorsed the request of the St. Boniface-St. Vital Community Committee with respect to:

1) South Perimeter Highway Study from P.T.H. 3 to P.T.H. 59S;

2) P.T.H. 59S Study from the Perimeter Highway to Ile Des Chenes;

and therefore recommends:-

1. That the Province of Manitoba, (through the Official Delegation), provide the City with the time frame for the construction of the proposed interchanges at the South Perimeter Highway and:

   a) Lagimodiere Boulevard
   b) St. Anne's Road
   c) St. Mary's Road

Report of the Committee on Works and Operations, dated October 16th, 1990.

in order that the area residents may be so advised.

2. Apprise the City of Winnipeg of any future Open Houses to be held with respect to the two studies.

3. Address the high number of accidents which have been occurring at the South Perimeter Highway and Highway No. 59 and more particularly, those occurring at Prairie Grove Road.

4. That the Proper Officers of the City do all things necessary to implement the foregoing.

Moved by Councillor Lorenc,
Adoption of the clause.

Carried.

COMMITTEE ON WORKS AND OPERATIONS

CONSIDERATION OF BY-LAWS

1688 - On motion of Councillor Lorenc, the following By-laws were each read a first time, namely:-

By-law No. 5535/90, a By-law of the City of Winnipeg to close part of Osborne Street between Wavell Avenue and Churchill Drive. File No. DAC 27/87.

By-law No. 5542/90, a By-law of the City of Winnipeg to close Post, Humphrey, Therese and Dunkley Streets, Morden, Rosenthal, Brown and Bourne Avenues and Public Lanes. File No. DAC 9/90.

By-law No. 5543/90, a By-law of the City of Winnipeg to close part of Bower Boulevard. File No. DAC 6/89.

Councillor Lorenc moved that this constitute the first reading of By-laws numbered 5535/90, 5542/90 and 5543/90, which motion was carried.

On motion of Councillor Lorenc, the following By-laws were each read a second and third time, and were passed and ordered to be signed and sealed, namely:-

By-law No. 5502/90, a By-law of the City of Winnipeg to close Clay Avenue and part of Lagimodiere Boulevard. File Nos. DAC 5/89 and DASZ 26/88.

By-law No. 5523/90, a By-law of the City of Winnipeg to open and close streets forming part of the Bishop Grandin Boulevard Extension - Pembina Highway West to Letellier Subdivision. File No. DAOC 9/88.

By-law No. 5524/90, a By-law of the City of Winnipeg to open and close streets forming part of the Kildonan Corridor between the Red River and Main Street. File No. DAOC 8/89.

By-law No. 5525/90, a By-law of the City of Winnipeg to close a portion of the East/West Public Lane North of Portage Avenue, East of David Street. File No. DAC 22/87.

By-law No. 5534/90, a By-law of the City of Winnipeg to close part of Public Lane, Bard and Bower Boulevards. File No. DAC 4/89 (c/r DAC 6/89 and DASZ 1/89).

Councillor Thomas asked to be recorded as voting against the second and third readings of By-law No. 5523/90, in accordance with Section 50.7 of the Procedure By-law.

On motion of Councillor Lorenc, the rule was suspended and By-law No. 5545/90, a By-law of the City of Winnipeg to amend The Traffic By-law, was read a first, second and third time, the rule being suspended for the third reading, and was passed and ordered to be signed and sealed. File No. SC-3.6.