Agenda - Council - July 23, 2003

Report - Standing Policy Committee on Public Works - July 8, 2003

Item No. 1 City of Kenora Garbage Disposal
File WT-1

STANDING COMMITTEE RECOMMENDATION:

On July 16, 2003, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Public Works, and submits the following to Council:

1. That the City of Winnipeg enter into a five (5) year agreement with a three (3) year option with the City of Kenora for garbage disposal services at the Brady Road Landfill.

2. That the authority to approve the terms and conditions of the agreement be delegated to the Chief Administrative Officer.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

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DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 16, 2003, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Public Works and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On July 8, 2003, the Standing Policy Committee on Public Works concurred in the administrative recommendation and submitted the matter to Executive Policy Committee and Council.

RE: CITY OF KENORA GARBAGE DISPOSAL

FOR SUBMISSION TO: STANDING POLICY COMMITTEE ON PUBLIC WORKS

ORIGINAL REPORT SIGNED BY: A/Director of Water and Waste Department

REPORT DATE: June 9, 2003

RECOMMENDATION(S):

1. That the City of Winnipeg enter into a five (5) year agreement with a three (3) year option with the City of Kenora for garbage disposal services at the Brady Road Landfill.

2. That the authority to approve the terms and conditions of the agreement be delegated to the Chief Administrative Officer.

REPORT SUMMARY

KEY ISSUES:

- To enter into a five year agreement with the City of Kenora for garbage disposal services at the Brady Road Landfill.

IMPLICATIONS OF THE RECOMMENDATION(S):

General Implications

	None
	For the organization overall and/or for other departments
X	For the community and/or organizations external to the City of Winnipeg
	Involves a multi-year contract

Comment(s): None.

Policy Implications

X	No
	Yes – Comment(s):

Environmental Implications

X	None
	Yes – Comment(s):

Human Resources Implications

X	No

[ ] Yes – Comment(s):

Financial Implications

[X] Within approved current and/or capital budget
[ ] Current and/or capital budget adjustment required

Comment(s):

None.

REPORT

REASON FOR THE REPORT:

Council has the authority to establish fees and charges. The proposed agreement would establish landfill tipping fees for the City of Kenora for at least 5 years.

HISTORY:

On March 27, 1997, City Council approved a policy for the acceptance of garbage from municipalities outside the City of Winnipeg subject to certain conditions.

On July 19, 1999, City Council approved the Solid Waste Alternative Service Delivery Feasibility Study, which indicated that landfill revenues could be enhanced by competitive pricing and providing services outside of Winnipeg.

On February 23, 2000, City Council adopted the recommendation of the Standing Policy Committee on Public Works, dated February 8, 2000, regarding landfill tipping fees, including:

- the reduction of the outside municipal tipping fee from $30.00 to $22.50 per tonne.

- the marketing of disposal services in the interest of attracting more commercial and other municipal wastes to the Brady Road Landfill.

DISCUSSION:

Since February 23, 2000, the Solid Waste Services Division has been actively marketing garbage disposal services at the Brady Road Landfill to other municipalities. The report that was approved by Council was based on the City of Winnipeg attracting 15,000 tonnes of garbage from other municipalities.

In 2002, the Brady Road Landfill accepted 15,002 tonnes of garbage from other municipalities. These municipalities included the City of Kenora (10,638 tonnes), the R.M. of Springfield (2,076 tonnes), Whiteshell Provincial Park (1,763 tonnes), City of Selkirk (478 tonnes) and the R.M of MacDonald (47 tonnes).

The City of Kenora has been utilizing the Brady Road Landfill since September, 2000. The City of Kenora Landfill has not been used for the disposal of garbage since that time. The geo-technical conditions around Kenora--namely, the Canadian Shield--are not conducive to the operation of a modern landfill.

Along with exporting its garbage, the City of Kenora has also been able to implement a very successful user-pay waste management program. Every resident of the City is required to pay for $2.00 for every bag of garbage. An aggressive diversion program, including yard waste composting and recycling has also been implemented. Using this approach, the City of Kenora has been able to reduce the amount of garbage going to landfill significantly.

Representatives of the City of Winnipeg and the City of Kenora have developed an agreement for the continuation of this service for the next five years. The highlights of the agreement include;

Term	5 years, with a provision for a 3-year extension
Price	$22.50 per tonne, with an annual adjustment equal to the Consumer Price Index for Winnipeg.
Volume	Approximately 10,500 tonnes per year
Insurance	The City of Kenora will provide $5,000,000 in environmental liability insurance and $5,000,000 general liability insurance.
Indemnification	The City of Kenora shall save harmless and indemnify the City, its officers, directors, employees, volunteers and agents from and against all claims, liabilities and demands with respect thereto, together with all costs, expenses and fees associated therewith
Type of Garbage	The City of Kenora will exercise due diligence to ensure that only garbage from residential, commercial, apartment block, church and charitable institution locations is exported to Winnipeg. In the event that any other waste, such as hazardous, pathological, explosive, highly flammable, radioactive, or toxic waste, is deposited at the Brady Road Landfill, the City of Kenora will pay all expenses associated with removing these wastes and remediating the site.
Compliance with Acts	The City of Kenora will comply with all municipal and provincial legislation including, but not limited to, the City of Winnipeg Solid Waste Bylaw, Contaminated Sites Remediation Act Environment Act, and the Ozone Depleting Substances Act.

The City of Winnipeg benefits by realizing additional revenue. Even after considering the costs to dispose of this garbage, these additional revenues assist in maintaining lower tipping fees for City of Winnipeg residential and commercial customers.

FINANCIAL IMPACT:

The financial impact statement for this project has been prepared in accordance with the recommendation adopted by Council on December 13, 2000.

Financial Impact Statement Date: June 9, 2003

Project Name: City of Kenora Garbage Disposal

COMMENTS: The financial impact of this project is included in the earlier report on the landfill tipping fee strategy and was approved by Council on February 23, 2000

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Moira L. Geer C.A.
Manager of Finance & Administration

IN PREPARING THIS REPORT THERE WAS CONSULTATION WITH AND CONCURRENCE BY:

Legal Services Division

THIS REPORT SUBMITTED BY:

Water and Waste Department
Solid Waste Services Division
Prepared by: J. Dan McInnis, P. Eng.
File No. 011-15-06-16-01