Minutes – Standing Policy Committee on Downtown Development, Heritage and Riverbank Management – April 10, 2015

REPORTS

Item No. 3 Heritage Permits and Designations Update

STANDING C OMMITTEE DECISION:

The Standing Policy Committee on Downtown Development, Heritage and Riverbank Management concurred in the recommendation of the Winnipeg Public Service and received the report as information.

Minutes – Standing Policy Committee on Downtown Development, Heritage and Riverbank Management – April 10, 2015

DECISION MAKING HISTORY:

Moved by Councillor Gerbasi,

That the recommendation of the Winnipeg Public Service be concurred in.

Carried

ADMINISTRATIVE REPORT

Title: Heritage Permits and Designations Update

Critical Path: Standing Policy Committee on Downtown Development, Heritage and Riverbank Management

AUTHORIZATION

Author	A/Department Head	CFO	CAO
J. Kiernan	M. Pittet	n/a	M. Jack A/CAO

RECOMMENDATIONS

1. That this report be received as information.

REASON FOR THE REPORT

The report clarifies the steps and options regarding heritage designations as per the recently enacted Historical Resources By-law 55/2014.

> Historical Buildings and Resources Committee (HBRC), as per Historical Resources By-law section 15(1), makes recommendation to the Standing Policy Committee on Downtown Development, Heritage and Riverbank Management, regarding the heritage status of a nominated resource.
>
> Standing Policy Committee on Downtown Development, Heritage and Riverbank Management, as per the provisions of the Historical Resources By-law section 19, must consider the recommendations of the HBRC with respect to the nomination, and must determine whether or not the resource should be listed as a historical resource. If such determination is made, the SPC must set out in listing the elements that it considers should be protected as proposed in the nomination or by the HBRC.

The report outlines the process for issuing heritage permits under the recently enacted Historical Resources By-law 55/2014

> Owners of a historic resource, subject to the Historical Resources By-law 55/2014 section 34, are entitled within 14 days to appeal to the Standing Policy Committee on Downtown Development, Heritage, and Riverbank Management a decision by the designated heritage officer concerning an application to issue or refuse to issue a heritage permit in respect to that resource.

As the SPC is the appeal body for heritage permits, the report informs the committee of the forecasted levels of heritage activities with respect to nominated resources and heritage buildings throughout the city.

IMPLICATIONS OF THE RECOMMENDATIONS

There are no regulatory, environmental, human resources, or other implications of the report.

HISTORY

Heritage Designations Concerning Nominated Resources

Under the recently enacted Historical Resources By-law 55/2014, all buildings that were on the Inventory of Buildings under the former Historical Buildings By-law 1474/77 were deemed *nominated* to be added to the List of Historical Resources on June 1, 2014, the date in which the new By-law came into effect.

There are approximately 130 buildings that are currently nominated for heritage listing.

As per the By-law, the Historical Buildings and Resources Committee must make a recommendation with consideration to heritage listing on these nominated resources to the Standing Policy Committee on Downtown Development, Heritage, and Riverbank Management within 36 months of the date the new By-law came into effect. If the HBRC recommends that the resource be added, they must list the elements of the building that are protected.

These elements are referred to as the Character-Defining Elements (CDEs). Therefore, the SPC on DDHRM will see a significant increase in the next three years regarding the heritage designation of resources throughout the city (*see Appendix A for List of Nominated Resources*).

The HBRC may make the following recommendations when considering a nominated resource:

- To add to the List of Historical Resources with listed CDEs
- To recommend to the Director to add the resource to the Commemorative List
- To not have any heritage status whatsoever

Implications of Listings

List of Historical Resources

- Under the Historical Resources By-law 55/2014, a resource that is on the List of Historical Resources is protected from demolition and alterations. The resource will not be able to be demolished without the approval of City Council. Any alterations to a building's Character Defining Elements (CDEs) must be reviewed by Heritage Planning and, at times, the Historical Buildings and Resources Committee to ensure the building's historic character is maintained. Upon application and approval for proposed alterations to a listed historical resource's CDEs, a Heritage Permit will be issued (*see Appendix B for List of Heritage Permits Issued in 2014*).

- A Historic Property Notice (caveat) will be filed against the title of the building with the Winnipeg Land Titles Office as per City of Winnipeg Charter Section 157.1(3) in order to notify the owner(s) and potential purchasers that the property is identified on the List of Historical Resources, and as such is subject to the Historical Resources By-law No. 55/2014.

- The resource will be eligible for applicable heritage grants issued under the Province of Manitoba and the City of Winnipeg and will be viewed favourably by other granting agencies.

Commemorative List

- Inclusion on the Commemorative List does not restrict the owner of the resource from altering or demolishing the resource.

- This list is intended solely to recognize and celebrate Winnipeg's heritage for public interest only. A photo and basic information will be posted on the City's website, but no information about the owner is included.

- Resources on this list are not eligible for heritage financial assistance.

- Only the Director is authorized to add resources to or to remove resources from the Commemorative List. The HBRC may make a recommendation that the Director add a resource to this list.

Nominated Resources

- Resources that are on the nominated list are protected from demolition but have no restrictions on alterations. Nominated resources are not able to be demolished without the approval of City Council.

- The HBRC must make a recommendation regarding the nomination for heritage listing to SPC on DDHRM within 36 months of the resource being nominated.

Heritage Permits

As per the Historical Resources By-law 55/2014 sections 30 and 31, upon application by or on behalf of the owner of a listed resource, the designated heritage employee, in consultation with the HBRC, may issue a heritage permit authorizing the owner of a listed resource to carry out alterations in respect to that resource. The designated employee may make a decision concerning an application for a heritage permit without the consultation of the HBRC if the designated employee applies guidelines established by the HBRC. The heritage permit may only allow alterations that are consistent with conservation of the heritage values embodied by the elements identified in the listing.

There are presently 241 resources on the List of Historical Resources. During the course of 2014, 18 heritage permits were issued, and approximately 10 other applicants had engaged heritage planning along with HBRC for preliminary design review.

Due to the forecasted increase of resources that are on the List of Historical Resources within the next 36 months, the Public Service along with the HBRC will likely see a proportional increase in applications for heritage permits and heritage design reviews.

Property Owners have the right to appeal unsuccessful Heritage Permit applications to the Standing Policy Committee on Downtown Development, Heritage, and Riverbank Management.

FINANCIAL IMPACT

Financial Impact Statement Date: January 14, 2015

Project Name:

Heritage Designations and Heritage Permits

COMMENTS:

There are no financial implications associated with these recommendations.

"Original Signed By"
Mike McGinn, CA
Manager of Finance

CONSULTATION

None

SUBMITTED BY

Department:	Planning, Property and Development
Division:	Urban Design
Prepared by:	Rina Ricci
Date:	February 9, 2015
File No.:	O:\Reports Directive\Planning and Land Use\Urban Design Division\2015\RIS - Heritage Permits and Designations Update - Feb 2015.doc

CITY OF WINNIPEG
HISTORICAL BUILDINGS & RESOURCES COMMITTEE
NOMINATED LIST

This document is an office consolidation of the Nominated List prepared pursuant to the Historical Buildings & Resources By-law No. 55/2014 which has been prepared for the convenience of the user. The City of Winnipeg expressly disclaims any responsibility for errors or omissions.

From: June 1, 2014
Updated: January 14, 2015

HISTORICAL RESOURCES BY-LAW NO. 55/2014 -
8(4) All buildings on the Inventory on the date this By-law comes into effect are deemed to have been nominated on the date this By-law comes into force and the nomination is deemed to include all elements of the building

	ADDRESS		NAME	DATE BUILT	STATUS
1.	ADELAIDE STREET	52	Douglas and Company Building	1910	
2.	ALBERT STREET	58	Lozo Locksmith	1921	
3.	ALBERT STREET	98	Reliable Service Station	1901	
4.	ALEXANDER AVENUE	90	W.J. Guest Fish Company Warehouse	1905	
5.	ANDERSON AVENUE	135	St. John's Cathedral	1926	
6.	ANNABELLA STREET	90	J.R. Watkins Company Warehouse	1914	
7.	ARTHUR STREET	88	Anne Building	1901	
8.	BANNATYNE AVENUE	750	University of Manitoba Faculty of Medicine	1905	
9.	BERRY STREET	200	St. James Fire Hall	1912	Comm. List Pending
10.	BROADWAY	194	Manitoba Club	1904	
11.	BROADWAY	333	Monarch Life Building	1960	
12.	BROADWAY	521	All Saints Anglican Church	1926	
13.	BURROWS AVENUE	405	Provincial Telephone Exchange Building	1910	
14.	CHANCELLORS CIRCLE	66	University of Manitoba Administration Building		
15.	CHURCH AVENUE	259	St. Andrew's College	1912	
16.	DAFOE ROAD	83	Russell Building University of Manitoba (Architecture)	1959	

	ADDRESS		NAME	DATE BUILT	STATUS
17.	DE LA CATHEDRALE, AVENUE	151	Archbishop's Residence	1864	
18.	DE LA CATHEDRALE, AVENUE	200	St. Boniface College	1911	
19.	DONALD STREET	335	Masonic Temple	1895	
20.	DONALD STREET	370	Bell Block	1905	
21.	DONALD STREET	376	Aldous Building	1905	
22.	DONALD STREET	388	Phoenix Block	1910	
23.	EDMONTON STREET	400	Knox United (Presbyterian) Church	1914	
24.	FORT STREET	308	Vendome Hotel	1900	
25.	GALT STREET	130	T. Eaton Company Warehouse	1927	
26.	GARRY STREET	115	Hudson's Bay Company Warehouse	1903	
27.	GARRY STREET	287	Garrick Hotel	1907	
28.	GERTRUDE STREET	549	Trinity Baptist Church	1909	
29.	HARGRAVE STREET	448	Clark Brothers Warehouse	1912	
30.	HARGRAVE STREET	474	Manitoba Telephones Building	1907	
31.	HENDERSON HIGHWAY	0	Pillars at Henderson Hwy. and Hazel Dell Ave.	Ca.1936	
32.	HENDERSON HIGHWAY	0	Pillars at Henderson Hwy. and Helmsdale Ave.	1928	
33.	JAMES AVENUE	110	Ryan Brothers Building	1910	
34.	JAMES AVENUE	128	De Laval Company Warehouse	1912	
35.	JAMES AVENUE	130	Burrows, Stewart and Milne Company Warehouse (Victor Fox Foods)	1910	
36.	JAMES AVENUE	132	Richards and Brown Warehouse (Victor Fox Foods)	1911	
37.	KING STREET	124	Carruthers Building	1916	
38.	LOMBARD AVENUE	80	Union Shoe and Leather Company Building (Black Building)	1896	
39.	LOMBARD AVENUE	93	Crane - Ordway Building (Lombard Building)	1906	
40.	LOMBARD AVENUE	185	Great West Life Annex Building	1900	

	ADDRESS		NAME	DATE BUILT	STATUS
41.	MAIN STREET	0	Main Street Bridge - Tyndall Stone Portion	1931	
42.	MAIN STREET	214	Winnipeg Hotel	1873	
43.	MAIN STREET	226	MacDonald Block (Commercial Hotel)	1873	
44.	MAIN STREET	232	Fortune Block	1882	
45.	MAIN STREET	423	Wheat Pool Building (Canadian Wheat Board)	1928	
46.	MAIN STREET	474	Duffin Block (Birt's Saddlery)	1881	
47.	MAIN STREET	480	Ashdown's Store Annex	1951	
48.	MAIN STREET	554	McLaren Hotel	1910	
49.	MAIN STREET	586	Maycock Block	1885	
50.	MAIN STREET	594	Allman Block	1904	Listed as HR
51.	MAIN STREET	598	Guest Block	1902	
52.	MAIN STREET	600	McKerchar Block	1902	
53.	MAIN STREET	607	Mindell Block	1925	
54.	MAIN STREET	611	Corbett Block	1901	
55.	MAIN STREET	661	Calder (Kaplan) Building	1912	
56.	MAIN STREET	662	Bell Hotel	1906	
57.	MAIN STREET	782	International Harvester Building	1904	
58.	MAIN STREET	1175	Holy Trinity Ukrainian Orthodox Cathedral	1949	
59.	MAIN STREET	2373	Kildonan School (Nisbet Hall)	1865	
60.	MARKET AVENUE	133	A. MacDonald Company Warehouse	1910	
61.	MARKET AVENUE	139	Steele Briggs Building (Athletes Wear Building)	1912	
62.	MARKET AVENUE	145	Stanley Brock Building (Athletes Wear Building)	1916	
63.	MCDERMOT AVENUE	216	Leckie Building	1900	
64.	MCDERMOT AVENUE	222	Silvester-Willson Building	1904	
65.	MCDERMOT AVENUE	317	Miller, Morse and Company Building	1904	
66.	MCGREGOR STREET	115	Sts. Vladimir & Olga Ukrainian Catholic Church & Parish Hall	1948	

	ADDRESS		NAME	DATE BUILT	STATUS
67.	NASSAU STREET N.	130	St. Luke's Anglican Church	1904	
68.	NOTRE DAME AVENUE	216	Oxford Hotel	1905	
69.	NOTRE DAME AVENUE	224	Argyle Block	1908	
70.	NOTRE DAME AVENUE	245	Christie Building	1906	
71.	OSBORNE STREET	100	Osborne-River Block (McKim Courtyard)	1909	
72.	OSBORNE STREET	265	Hydro Substation (General Council of Winnipeg Community Centres)	1947	
73.	OSBORNE STREET	524	Fire Hall (Ambulance Station No.10)	1913	Listed as HR
74.	PACIFIC AVENUE	209	Johnstone Block	1910	
75.	PIONEER AVENUE	149	Scott-Bathgate Building	1905	
76.	POLSON AVENUE	111	Luxton School	1907	
77.	PORTAGE AVENUE	0	Pillars at Duffield St. (Deer Lodge Place Subdivision)	1911	
78.	PORTAGE AVENUE	0	Pillars at Moorgate St. (Deer Lodge Place Subdivision)	Ca.1912	
79.	PORTAGE AVENUE	0	Pillars at Overdale St. (Oakdale Park Subdivision)	1911	
80.	PORTAGE AVENUE	0	Gate Woodhaven Blvd. (Woodhaven Subdivision)	1960	
81.	PORTAGE AVENUE	0	Pillar at Country Club Blvd. (St. Charles Country Club)	c.1912	
82.	PORTAGE AVENUE	138	Keewayden Block (Jacob Crawley Building)	1909	
83.	PORTAGE AVENUE	166	Manitoba Telephone Building	1930	
84.	PORTAGE AVENUE	283	Sterling Bank Building	1911	
85.	PORTAGE AVENUE	294	Somerset Building	1906	
86.	PORTAGE AVENUE	410	Bradburn Block	1922	
87.	PORTAGE AVENUE	424	Singer Sewing Machine Building (Cristall Opticians Building)	1930	
88.	PORTAGE AVENUE	428	Power Building	1928	
89.	PORTAGE AVENUE	450	Hudson Bay Store	1926	
90.	PORTAGE AVENUE	639	Monte Cassino Court (Nat/Com Building)	1910	

	ADDRESS		NAME	DATE BUILT	STATUS
91.	PORTAGE AVENUE	3180	Assiniboia Municipal Hall (St. James-Assiniboia Museum)	1912	
92.	PRINCESS STREET	54	Store (Del Block)	1905	
93.	PRINCESS STREET	55	Winnipeg Hydro Showroom (City of Winnipeg Signals Division)	1919	
94.	PRINCESS STREET	62	Del Block (Canadian Goodwill Industries Block)	1904	
95.	PRINCESS STREET	70	Bole Drug Building (Goodwill Building)	1903	
96.	PRINCESS STREET	85	Hallmark (Happy Garden) Restaurant	1959	
97.	PRINCESS STREET	87	Kilgour-Rimer Block and Canada Rubber Building	1901	
98.	PRINCESS STREET	103	Galt Block	1887	
99.	PRINCESS STREET	188	Carnfac Block	1901	
100.	PRINCESS STREET	200	Toronto Hide and Wool Company Building	1893	
101.	PRINCESS STREET	208	McLaughlan Motor Car Co. Building	1902	
102.	PRINCESS STREET	216	Thomas Scott Memorial Orange Hall	1902	
103.	PRINCESS STREET	238	Cockshutt Plow Company Building (J. Werier and Company Building)	1902	
104.	PRINCESS STREET	300	Canadian Fairbanks - Morse Company Warehouse (Massey-Harris Warehouse)	1911	
105.	ROSLYN ROAD	1	Locarno Apartments	1929	
106.	ROSLYN ROAD	80	Rossmore Apartments	1929	
107.	ROSLYN ROAD	100	Blackstone Apartments	1927	
108.	ROSLYN ROAD	218	W.P. Moss (M. Kantor) House	1901	
109.	ROSS AVENUE	306	Leadley Building (Bill Worb Furs)	1905	
110.	ROSS AVENUE	311	Paulin-Chambers Building	1904	
111.	SARGENT AVENUE	845	Fire Hall No.10 (Fire Station No.5)	1910	Listed as HR
112.	SELKIRK AVENUE	541	Steiman Block (Merchants Hotel)	1913	
113.	ST MARY AVENUE	333	Eaton's Mail Order Building (Eaton Place; City Place)	1916	
114.	ST MARY AVENUE	353	St. Mary's Cathedral	1896	
115.	ST MARY AVENUE	425	Winnipeg Clinic	1942	

	ADDRESS		NAME	DATE BUILT	STATUS
116.	ST MARY'S ROAD	0	Pillars at West Fernwood Ave. (West Fernwood Subdivision)	1926	
117.	ST MARY'S ROAD	40	Buena Vista Apartments	1928	
118.	STAFFORD STREET	161	Grosvenor Court	1909	
119.	STRADBROOK AVENUE	464	Bank of Montreal (The Happy Cooker)	1905	
120.	TACHE AVENUE	866	St. Boniface Surge Tank	1918	
121.	TUXEDO AVENUE	139	Manitoba Agricultural College (Fort Osborne Barracks) Administration Building	1905-1906	
122.	TUXEDO AVENUE	139	Manitoba Agricultural College (Fort Osborne Barracks) Main Gates (Tuxedo Avenue)	1905	
123.	TUXEDO AVENUE	139	Manitoba Agricultural College (Fort Osborne Barracks) Powerhouse	1921	
124.	TYLEHURST STREET	525	St. James Anglican Church and Cemetery	1853	
125.	WELLINGTON CRESCENT	550	St. Mary's Academy	1902	
126.	WEST FERNWOOD AVENUE	0	Pillars West of St. Mary's Road (West Fernwood Subdivision)	Ca. 1928	
127.	WILLIAM AVENUE	280	Maw Block	1907	
128.	WILLIAM AVENUE	284	Winnipeg Saddlery Block	1903	
129.	WILLIAM AVENUE	288	Store/Offices (Gordon Footwear Building)	1947	
130.	WILLIAM AVENUE	315	Tees and Persse Warehouse (Red River College)	1905	
131.	WILLIAM AVENUE	339	Lauzon Block (Winnipeg Trading Post Building)	1905	
132.	WILLIAM AVENUE	1466	Fire Hall No.9 (Fire Hall No.3)	1909	Listed as HR

Appendix B – List of Heritage Permits Issued in 2014

HBRC Heritage Permit Report – Permits Issued
Period: January 1, 2014 – December 31, 2014

	Address	Name	Type of Work
1.	123 Princess Street	Miller & Richard Type Foundary	Alterations to Entrance Foyer
2.	325 Talbot Avenue	Former Firehall #8	Overhead Door Replacement
3.	511 Clifton Street	Wolseley School	Foundation Repairs
4.	93 Albert Street	Woodbine Hotel	Signage face replacement
5.	494 Tache Avenue	St. Boniface Museum	Interior Alterations
6.	50 Cass Street	Caron House	Window/Door replacement
7.	115 Rupertsland Blvd.	Seven Oaks House Museum	Window/trim restoration
8.	66 King Street	Maltese Cross Building	Window Frame Paint
9.	70 Arthur	R.J. Whitla Buildng	Boiler Room/Chimney
10.	591 Pritchard Avenue	Ukrainian Labour Temple	Masonry Repairs
11.	325 Talbot Avenue	Former Firehall #8	Exterior Light Fixtures
12.	113 Market Avenue	Great West Saddlery Building	Exterior Light Fixtures
13.	231 McDermot Avenue	Mariaggi Hotel	New Balcony Addition/Doors
14.	6 Fermor Avenue	St. Vital Library	Exterior Signage, north façade
15.	290 Garry Street	Garry Block	Exterior Light Fixtures
16.	165 McDermot Avenue	Porter Building	Window Replacements
17.	233 (225) Portage Avenue	Curry Building	Security Camera Installation
18.	6 Fermor Avenue	St. Vital Library	New Elevator Addition and Interior Alterations