Agenda – Executive Policy Committee – March 16, 2016

2016 BUDGET REVIEW

Item No. 12 Preliminary 2016 Operating Budget and Financial Plan for 2017 and 2018 and Preliminary 2016 Capital Budget and 2017 - 2021 Five Year Forecast

STANDING COMMITTEE RECOMMENDATION:

On March 11, 2016, the Standing Policy Committee on Protection, Community Services and Parks recommended to the Executive Policy Committee:

1. That the Preliminary 2016 Operating Budget and Financial Plan for 2017 and 2018 under the purview of the Standing Policy Committee on Protection and Community Services be approved with the following amendments:

    A. That the Director of Planning Property and Development be directed to pay the fees for Club D'escalade de Saint-Boniface, related to the local improvements associated with North St. Boniface and the lease in Whittier Park, in consideration of the spirit of the redevelopment of the area and that this be included in the 2016 operating budget.

    B. That the 2016 Operating Budget recommendations be amended by adding a clause requiring future budgets to:
        1. Establish a new Appendix that lists all Grants by Department
        2. List the previous year grant amount on both Grant page appendices for each line item.
        3. List the projected future year grant amount on both Grant page appendices for each line item, if applicable;
        4. Provide a clear definition of "Annual Grants", Multi-year Grant Agreements", and "Other Grant Agreements" on the Grant page appendices.

    C. That an additional clause be added to the 2016 Operating Budget recommendations that states:

    "in the event the Public Service is unable to achieve its revenue objectives in our Property Management Division that said short fall in funds the Public Service be directed not to deduct said costs from the Operating Budgets of the Departments under the jurisdiction, partly or fully, of the Standing Policy Committee on Protection, Community Services and Parks.

D. That dog license increases be limited to $1.00 for the 2016 Operating Budget as per public service recommendation.

E. That a Clause be added to the 2016 Operating Budget recommendations that directs the Public Service to establish a policy which limits the Department of Winnipeg Fire Paramedic Service, to a CPI cost increase on their total operating budget, no greater than a 2% average over the course of a given budget year and the following two budget years, inclusive. It should be understood that the Policy will be required to be approved by Council, via the Standing Policy Committee on Protection and Community Services and Parks, and will not include cost increase demands directly related to extending services into new neighbourhoods due to the special growth of the City of Winnipeg. Furthermore this policy will not include funding increases that are directly attributable to long term funding agreement(s) with said funds from another level of government as long as another government(s) covers 100% of said costs and therefore these new costs are fully cost recoverable. The policy will be developed and reported via the Standing Policy Committee on Protection, Community Services and Parks and adopted by Council prior to consideration of the 2017 Operating Budget.

F. That the following statement from the CFO be added to the wording on page 84 as a footnote at the bottom of the page.

”the YMCA grant was deferred and the first payment is rebudgeted in 2017, It shows up in Community Services and on the Recreation service based sheet page 84 on the Grants, transfers and other line. Can see a slight increase in 2017 with the larger increase in 2018. The sub-service category (page 85) is Casual Facility Use”

G. That Clause O on Page 11 of the 2016 Operating Budget recommendations be deleted and replaced with the following wording:

“THAT City Council establish a new Council Policy which would assist and direct the Public Service with regard to executing and delivering practical grant agreements that are user friendly and customer service oriented. With this understanding, special consideration shall be given to not-for-profit groups and agencies, both direct and arms-length, of the City of Winnipeg. The Public Service is directed to deliver this new policy for Council consideration within 90 days and to be done in cooperation and consultation with stakeholders”.

H. 1. That Clauses Q and R of the 2016 Operating Budget recommendations be deleted and replaced with a new Clause Q. to read as follows: "THAT the Council Decision of September 24, 2008, as it pertains to the decision that the Chief Administrative Officer be delegated authority to make any changes to the organizational structure as it relates to the Public Service, be deleted;"

2. That the City Organization By-law No. 7100/97 be amended accordingly;

3. That Clause S be re-lettered as Clause R."

I. 1. That the Public Service be directed to determine the annual Net Present Value (NPV) of the existing TIF as approved to Siloam Mission by Council, July 16, 2014.

2. That the Public Service be directed to develop a funding strategy to assist Siloam Mission with their funding grant for their Capital Campaign based on the difference of the accessible funding as per Clause 1, and the Capital Campaign budget request of the City of Winnipeg and to report said funding strategy for Council to adopt within 90 days.

3. That the funding Source for the above shall be determined by the Chief Administrative Officer.

J. 1. That the project referred to as the "Taché Promenade" be funded as follows in a three phased capital approach:

2016 Capital Budget

Phase I which would Riverbank Stabilisation with a total project cost of $1,555,687.50 would use the following funding sources:

PP&D 2014 Capital, $200,000
2015 Councillor Park Dedication $165,000
BCI Funds $200, 000
Winnipeg Foundation Commitment $1,102,700
2014 Parks & Rec Enhancement Program, $100,000
Total Phase 1
$1,767,700

Remaining funds phase I
$212,012.50

2017 Capital Budget

The Tree Top Lookeout, and art from the Winnipeg Foundation has an estimated construction cost of $1,502,131.25 funded as follows:

Remaining funds phase 1
$212,012.50
Winnipeg Arts Council Commitment $200,000
St. Boniface Land dedication $200,000
2016 Prep $220 000
Total funding phase 2
$832,012.50

The shortfall of $670,118.75 would be funded by deferring that much capital spending on Assiniboine Park Conservancy in the 2017 budget year and replacing those dollars in the 2021 Budget Year or by using external debt since the Promenade Tache Project fits the criteria for external debt of capital that will benefit multiple generations.

2018 Capital Budget Phase 3

Sidewalk expansion has a total value of $2,587,943.75, to be funded by deferring capital spending on Assiniboine Park Conservancy in the 2018 budget year and replacing that spending in 2022 or by using external debt since the Promenade Tache project fits the criteria
as it is capital that will benefit multiple generations.

2. That should any of the above not meet the funding requirements criteria, that the criteria be waived to meet the intent of the foregoing.

3. That the Proper Officer of the City be authorized to enter into an agreement with the Winnipeg foundation to implement the intent of the foregoing and report back to council with an agreement ready to ratify in 90 days.

K. 1. That a 1.9% (CPI), or a $19,588.00 increase be approved to the Museum's Board for Museums operating grants.

2. That the Museums Board be authorized to allocate the funding increase proportionally as follows.

MUSEUM	GRANT
Dalnavert Museum	$24,105
Grant's Old Mill Museum	$27,071
Historical Museum of St. James-Assiniboia	$85,991
Le Musee de Saint-Boniface Museum	$484,161
Manitoba Children's Museum	$90,000
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Ross House Museum	$33,913
Seven Oaks House Museum	$44,203
Transcona Museum	$168,037
Ukrainian Cultural/Education Centre (Oseredok)	$15,000
Royal Aviation Museum of Western Canada	$55,000

3. That the Public Service be directed to ensure the mandate of the Museums Board as adopted by Council is maintained and by doing so, apply an umbrella Grant agreement for museums under said Schedule, via and with the Museums Board.

4. That the Museum Board be directed to rehire a coordinator based on this budget as soon as possible.

5. That the funding for the above be determined at the discretion of the Chief Administrative Officer

2. Preliminary 2015 Capital Budget and 2016 - 2020 Five Year Forecast under the purview of the Standing Policy Committee on Protection and Community Services be approved with the following amendments:

A. 1. The West Kildonan Library be removed from the “Library Redevelopment Strategy”;
2. The capital project called “Library Facility Redevelopment - West Kildonan Library” be renamed to “Old Kildonan Library”;
3. The “cash to capital” of $2,000,000.00 be removed from the 2021 forcast, and replace it with “external debt” of $2,000,000.00 in the 2018 forecast for lease hold improvements equipment and furniture for a new Old Kildonan library;

4. The rest of the new "Old Kildonan Library" project capital budget sheet be adjusted by the Winnipeg public service to reflect the addition of a new library into the Winnipeg Public Library system including information about the growth of Old Kildonan' s population from 2006 to 2016 and beyond, similar to the new Waverley West library capital budget page
5. The 2019operating dollars related to this new Old Kildonan library be considered and identified in the 2019 operating budget for the Winnipeg Public Library System.

B. That the 2016 Capital Budget be amended to increase the funding to to the Transcona Centennial Pool, as per the Transcona Centennial Pool Feasibility Study, May 9, 2014, Phase I and Phase II, for a total budget of at least $7.2 million and, as required, waive any funding criteria, (to cover the said funding shortfall) and by allocating the following funds:"

A.
1) 2015 Capital Budget Parks and Recreation Enhancement Program (Transcona Ward Share) $186,000.00
2) 2016 Capital Budget Community Incentive Grant Program (Transcona Ward Share) $111,000.00
3) First Call Against 2017 Capital Budget Community Incentive Grant Program (Transcona Ward Share) $113,200.00
4) 2016 Capital Budget Parks and Recreation Enhancement Program (Transcona Ward Share) $220,000.00
5) First Call Against 2017 Capital Budget Parks and Recreation Enhancement Program (Transcona Ward Share) $220,000.00
6) Funds from Municipal Accommodations operational savings from closure of Outdoor and Indoor pools during construction period $120,000.00
7) Land Dedication Reserve Funds (Transcona Ward Share) $ 35,787.18
8) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for tree planting in Sir John A. Macdonald Park $ 48,100.00
9) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for Arts Action Centre Park renewal $37,500.00
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12) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for tree planting in Millennium Park $17,020.00

13) Redirect funds from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for tree planting in Ronald Houston Park $12,000.00

14) Redirect funds from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for site furniture in Inderjit Claire Park $ 9,300.00

15) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for Transcona N.E. Winnipeg Water Play Park $ 8,862.00

16) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for renewal work at Harry Sandaluk Park $ 6,500.00

17) Redirect from Land Dedication Reserve Funds previously directed for 3 waste receptacles for Harbourview South (Transcona Ward Share) $ 2,455.00

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19) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously directed for Hatcher Road North Park $ 1,295.10

20) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously for Rotary Centenary Park $ 953.42

21) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously for Transcona Ward Commemorative Plaques $ 212.46

TOTAL FUNDS IDENTIFIED: $1,200,000.00

B. In the event funding is identified for the project in the future from charitable organizations, private donations, private sponsorships, other levels of government or from the East Kildonan-Transcona Land Dedication Reserve Funds that are earmarked by said Community Committee to the said project, then the funding in Clause A would be restored as in and by the order of the priority outlined in the clause, numbers 1 to 21.

C. 1. That page 2-48 of the 2016 Capital Budget titled Reforestation – Improvements that the budget be reduced by $300,000 to a total of $466,000.

2. That the 2016 Capital budget be amended by the creation of a City wide Safety / Urgent Parks Maintenance Fund to be funded with $300,000.00reduced from the Reforestation – Improvements as previously identified.

3. That the practice of deducting $300,000 from the Parks and Recreation Enhancement Program cease and the funds be distributed per ward as $220,000.

D. That the notes on page 2-49 Athletic Fields – Improvements of the 2016 Capital Budget be amended to identify the following five sites that are going to be worked on this year, namely:

1. Joe Malone Park
2. Kleyson Park
3. Scurfield Park
4. Van Wellegham Park
5. Whyteridge Park

E. That the notes on page 2-50 Parks – Improvements of the 2016 Capital Budget be amended to indicate that the funding for the restoration of the T-33 jet air frame at Portage Avenue and Woodhaven Boulevard be move up to 2017 but reduced from $100,000 to $50,000 subject to matching Federal and/or Provincial Government funding.

F. That the notes on page 2-51 Regional and Community Parks – Buildings of the 2016 Capital Budget be amended to specify under LaBarriere Park on page 2-52, add the words after staff building “and associated site works” and adding the wording “the washroom and staff building at 1337 square feet” and that on Fraser’s Grove Park in the notes add before “staff building”, “1100 square feet”

G. That the notes on page 2-54 Hard Surface Upgrading of the 2016 Capital Budget be amended by adding the following words to the notes:

“The majority of these funds in 2016 and 17 will be directed towards the work of a plaza at Vimy Ridge park in honor of the centennial anniversary of the battle of Vimy Ridge

H. Move that a clause be added to the 2016 Operating Budget Recommendations that "The Public Service be directed, that in all future Capital Budgets, they shall list all individual Capital Project pages by the Department that delivers the operating service from the facility, and not by the utility/department which is providing property management of any facility/project".

I. Move that a clause be added to the 2016 Operating Budget Recommendations that "The Public Service be directed, that in all future Capital Budgets, they shall list on a new line below the 'Project Name' which shall state the 'Standing Policy Committees:' that will be subject to the review of any budget page."

J. Move that the 2016 Capital Budget be amended by combining the Off Lease Dog Park Master Plan (P.2-53) with the Regional Parks Investment Strategy (P.2-59), and be titled the "Winnipeg Regional Parks Investment Strategy and Off Lease Dog Parks Strategy" with a total budget in 2016 of $300,000.00, and $50,000.00 in the 2017 Budget Forecast, subject to a First Call in 2016 on the 2017 funds of $50,000.00.

K. Move that the 2016 Capital Budget be amended by amending the Facilities Optimization (formerly Facilities Replacement, Relocation, and Enhancement Program) page (P.2-119) by:

1. Renaming the page to the "Facilities Replacement and Consolidation Projects."
2. Adding at the bottom of the page under 2018 to 2019 a bullet that states "in light of the budget dollars stated herein, this budget page presently is considering two consolidation/replacement projects, with the second project and location to be determined in a future budget within the 2017-2021 Budget Forecast, following further WFPS analysis.
3. Adding at the bottom of the page that all dollar values stated on this page are based on the estimate of $400/sq. foot based on 2015 dollars

L. That the 2016 Capital Budget Page 2-80 Recreation Facility Replacement – New Infrastructure, be amended by:

1. Renaming the title page as the "Winnipeg Recreation and Leisure Facilities Reinvestment Strategy (WRLFRS)"
2. Adding the wording to the budget page that "All funding from this page will be subject to the Winnipeg Recreation and Leisure Facilities Reinvestment Strategy, as adopted by Council.
3. The WRLFRS Terms of Reference will be subject to approval by Council, via the Standing Policy Committee of Protection Community Services and Parks.

4. Deletion of Paragraph One and Two, starting with the words “These projects” and ending with the words “the citizen demand” . Deletion of paragraph Six, starting with the words “Future funding” and ending with the words “on this project”.
5. That the report named the South Winnipeg Recreation Initiative will provide background information for the development of the WRLFRS and subject to future WRLFRS policy.
6. That no service cuts, facility closures, programing reductions or other reductions other than what is established and exists as city wide policies such as the library reinvestment development strategy until the report is complete and adopted by Council as Council policy or in the budget year 2018, whichever comes first.

M. 1. That the Kilcona Park Master Plan project, Page 2-60 of the 2016 Capital Budget and 2017 to 2021 Five Year Forecast, be amended to add $2,350,000.00 in 2016, 2017, 2018, 2019 and 2020, for a total of $14,100,000.00, for rehabilitation as outlined in the Kilcona Park Master Plan adopted in 2015

2. That the funding source for the above be identified as external debt.

DECISION MAKING HISTORY:

STANDING COMMITTEE RECOMMENDATION:

On March 11, 2016, the Standing Policy Committee on Protection, Community Services and Parks recommended to the Executive Policy Committee:

1. That the Preliminary 2016 Operating Budget and Financial Plan for 2017 and 2018 under the purview of the Standing Policy Committee on Protection and Community Services be approved with the following amendments:

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        1. Establish a new Appendix that lists all Grants by Department
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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION (continued):

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F. That the following statement from the CFO be added to the wording on page 84 as a footnote at the bottom of the page.

”the YMCA grant was deferred and the first payment is rebudgeted in 2017, It shows up in Community Services and on the Recreation service based sheet page 84 on the Grants, transfers and other line. Can see a slight increase in 2017 with the larger increase in 2018. The sub-service category (page 85) is Casual Facility Use”

G. That Clause O on Page 11 of the 2016 Operating Budget recommendations be deleted and replaced with the following wording:

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

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2. That the City Organization By-law No. 7100/97 be amended accordingly;

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

21) Redirect from Land Dedication Reserve Funds (Transcona Ward Share) previously for Transcona Ward Commemorative Plaques $ 212.46

TOTAL FUNDS IDENTIFIED: $1,200,000.00

B. In the event funding is identified for the project in the future from charitable organizations, private donations, private sponsorships, other levels of government or from the East Kildonan-Transcona Land Dedication Reserve Funds that are earmarked by said Community Committee to the said project, then the funding in Clause A would be restored as in and by the order of the priority outlined in the clause, numbers 1 to 21.

C. 1. That page 2-48 of the 2016 Capital Budget titled Reforestation – Improvements that the budget be reduced by $300,000 to a total of $466,000.

2. That the 2016 Capital budget be amended by the creation of a City wide Safety / Urgent Parks Maintenance Fund to be funded with $300,000.00reduced from the Reforestation – Improvements as previously identified.

3. That the practice of deducting $300,000 from the Parks and Recreation Enhancement Program cease and the funds be distributed per ward as $220,000.

D. That the notes on page 2-49 Athletic Fields – Improvements of the 2016 Capital Budget be amended to identify the following five sites that are going to be worked on this year, namely:

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

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F. That the notes on page 2-51 Regional and Community Parks – Buildings of the 2016 Capital Budget be amended to specify under LaBarriere Park on page 2-52, add the words after staff building "and associated site works" and adding the wording "the washroom and staff building at 1337 square feet" and that on Fraser's Grove Park in the notes add before "staff building", "1100 square feet"

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"The majority of these funds in 2016 and 17 will be directed towards the work of a plaza at Vimy Ridge park in honor of the centennial anniversary of the battle of Vimy Ridge

H. Move that a clause be added to the 2016 Operating Budget Recommendations that "The Public Service be directed, that in all future Capital Budgets, they shall list all individual Capital Project pages by the Department that delivers the operating service from the facility, and not by the utility/department which is providing property management of any facility/project".

I. Move that a clause be added to the 2016 Operating Budget Recommendations that "The Public Service be directed, that in all future Capital Budgets, they shall list on a new line below the 'Project Name' which shall state the 'Standing Policy Committees:' that will be subject to the review of any budget page."

J. Move that the 2016 Capital Budget be amended by combining the Off Lease Dog Park Master Plan (P.2-53) with the Regional Parks Investment Strategy (P.2-59), and be titled the "Winnipeg Regional Parks Investment Strategy and Off Lease Dog Parks Strategy" with a total budget in 2016 of $300,000.00, and $50,000.00 in the 2017 Budget Forecast, subject to a First Call in 2016 on the 2017 funds of $50,000.00.

DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

K. Move that the 2016 Capital Budget be amended by amending the Facilities Optimization (formerly Facilities Replacement, Relocation, and Enhancement Program) page (P.2-119) by:

1. Renaming the page to the "Facilities Replacement and Consolidation Projects."
2. Adding at the bottom of the page under 2018 to 2019 a bullet that states "in light of the budget dollars stated herein, this budget page presently is considering two consolidation/replacement projects, with the second project and location to be determined in a future budget within the 2017-2021 Budget Forecast, following further WFPS analysis.
3. Adding at the bottom of the page that all dollar values stated on this page are based on the estimate of $400/sq. foot based on 2015 dollars

L. That the 2016 Capital Budget Page 2-80 Recreation Facility Replacement – New Infrastructure, be amended by:

1. Renaming the title page as the "Winnipeg Recreation and Leisure Facilities Reinvestment Strategy (WRLFRS)"
2. Adding the wording to the budget page that "All funding from this page will be subject to the Winnipeg Recreation and Leisure Facilities Reinvestment Strategy, as adopted by Council.
3. The WRLFRS Terms of Reference will be subject to approval by Council, via the Standing Policy Committee of Protection Community Services and Parks.
4. Deletion of Paragraph One and Two, starting with the words "These projects" and ending with the words "the citizen demand" . Deletion of paragraph Six, starting with the words "Future funding" and ending with the words "on this project".
5. That the report named the South Winnipeg Recreation Initiative will provide background information for the development of the WRLFRS and subject to future WRLFRS policy.
6. That no service cuts, facility closures, programing reductions or other reductions other than what is established and exists as city wide policies such as the library reinvestment development strategy until the report is complete and adopted by Council as Council policy or in the budget year 2018, whichever comes first.

DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION: (continued)

M. 1. That the Kilcona Park Master Plan project, Page 2-60 of the 2016 Capital Budget and 2017 to 2021 Five Year Forecast, be amended to add $2,350,000.00 in 2016, 2017, 2018, 2019 and 2020, for a total of $14,100,000.00, for rehabilitation as outlined in the Kilcona Park Master Plan adopted in 2015

2. That the funding source for the above be identified as external debt.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On March 2, 2016, the Executive Policy Committee referred the Preliminary 2016 Operating Budget and Financial Plan for 2017 and 2018 and the Preliminary 2016 Capital Budget and 2017 - 2021 Five Year Forecast, to the following budget review process:

Friday, March 4, 2016, 9:30 a.m.	Standing Policy Committee on Water and Waste, Riverbank Management and the Environment
Monday, March 7, 2016, 9:00 a.m.	Standing Policy Committee on Protection, Community Services and Parks
Tuesday, March 8, 2016, 9:00 a.m.	Standing Policy Committee on Property and Development, Heritage and Downtown Development
Friday, March 11, 2016, 9:30 a.m.	Winnipeg Police Board
Monday, March 14, 2016, 9:00 a.m.	Standing Policy Committee on Infrastructure Renewal and Public Works
Tuesday, March 15, 2016, 9:00 a.m.	Executive Policy Committee – Delegations
Wednesday, March 16, 2016, 9:00 a.m.	Executive Policy Committee – Recommendation to Council