Minute No. 302
Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

Item No. 3 Garbage, Recycling and Organic Waste Programs

COUNCIL DECISION:

Council concurred in the recommendation of the Standing Policy Committee on Water and Waste, Riverbank Management and the Environment and adopted the following:

1. That the Winnipeg Public Service be directed to:

   A. Immediately conduct a comprehensive review of the existing autobin garbage/recycling program as approved by Council in the CIWMP 2011 report and report back to Council before the last Council meeting of 2016. The said review shall include a full analysis of the existing program, failures to meet promised levels of service, as well as comprehensive recommendations and steps required, that are fully costed, to improve the existing program/service;

   B. i. Develop a broader public consultation plan for opportunities for organic programs in Winnipeg.
   ii. Consult with the newly created Climate change working Group to explore funding partnerships and opportunities.
   iii. Report back to the Standing Policy Committee on the above in 120 days.

   C. Develop a City Wide program to reduce organics waste from commercial, industrial and institutional waste and report back to Council in 180 days;

   D. Develop a City Wide organic diversion program that would be community based and work with existing not-for-profit groups and organizations and report back to Council in 180 days;

   E. Improve the existing program of subsidized organic bins for Winnipeg residents, by reviewing and potentially increasing the bin cost subsidy, increasing the times and locations when bins will be made available, and by increasing the options for the type of models of compost bins being made available at the subsidized rate, and report back to Council in 180 days.

   F. That the City School Board Liaison be authorized, in consultation with city staff, to discuss with Winnipeg Area School Boards a potential organics collection program.

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

STANDING COMMITTEE RECOMMENDATION (continued):

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

DECISION MAKING HISTORY:

Moved by Councillor Mayes,

That the recommendation of the Standing Policy Committee on Water and Waste, Riverbank Management and the Environment be adopted.

In amendment,

Moved by Councillor Wyatt,
Seconded by Councillor Eadie,

THAT Item No. 3 of the Report of the Standing Policy Committee on Water and Waste, Riverbank Management and the Environment dated April 14, 2016, be amended by adding a bullet iv. to Recommendation 1.B as follows:

1. B. iv. That any introduction / implementation of a Curbside SSO (Kitchen Waste) program, which is not optional for homeowners, not derive its funding source in any way from a user fee or flat tax.

The amendment, moved by Councillor Wyatt and seconded by Councillor Eadie was put.

Councillor Sharma called for the yeas and nays, as follows:

Yea: Councillors Schreyer and Wyatt 2

Nay: His Worship Mayor Bowman, Councillors Allard, Browaty, Dobson, Eadie, Gerbasi, Gillingham, Gilroy, Lukes, Mayes, Morantz, Orlikow, Pagtakhan, and Sharma. 14

and the amendment, moved by Councillor Wyatt and seconded by Councillor Eadie was declared lost.

Councillor Wyatt requested that each sub-recommendation be voted on separately.

The Speaker advised that as per the Procedure By-law and Council's past practice, only a vote on each of the 2 recommendations could be considered separately.

Councillor Wyatt challenged the ruling of the Chair.

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

DECISION MAKING HISTORY (continued):

The Speaker asked "Is the Ruling of the Chair sustained."

The motion to sustain the ruling of the Chair was put.

Councillor Wyatt called for the yeas and nays, as follows:

Yea: His Worship Mayor Bowman, Councillors Allard, Dobson, Gerbasi, Gillingham, Gilroy, Lukes, Mayes, Morantz, Orlikow, Pagtakhan, and Sharma. 12

Nay: Councillors Browaty, Eadie, Schreyer and Wyatt 4

and the ruling of the Chair was sustained.

At the request of Councillor Wyatt, each recommendation was considered separately.

The motion for adoption of Recommendation 1 was put.

Councillor Wyatt called for the yeas and nays, as follows:

Yea: His Worship Mayor Bowman, Councillors Allard, Browaty, Dobson, Gerbasi, Gillingham, Gilroy, Lukes, Mayes, Morantz, Orlikow, Pagtakhan, Schreyer and Sharma. 14

Nay: Councillors Eadie and Wyatt 2

and the motion for adoption of Recommendation 1 was declared carried.

The motion for adoption of Recommendation 2 was put and declared carried.

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On April 20, 2016, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Water and Waste, Riverbank Management and the Environment, and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On April 14, 2016, the Standing Policy Committee on Water and Waste, Riverbank Management and the Environment concurred in the Council Motion of March 23, 2016, with the following amendments:

- Deleted recommendation B) in its entirety and replace it with the following:

  "B. i. Develop a broader public consultation plan for opportunities for organic programs in Winnipeg.
  ii. Consult with the newly created Climate change working Group to explore funding partnerships and opportunities.
  ii. Report back to the Standing Policy Committee on the above in 120 days."

- Add the following new recommendation:

  "F) That the City School Board Liaison be authorized, in consultation with city staff, to discuss with Winnipeg Area School Boards a potential organics collection program."

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

DECISION MAKING HISTORY (continued):

Further on April 14, 2016, the following submissions were received by the Standing Policy Committee on Water and Waste, Riverbank Management, and the Environment:

- Councillor Allard, St. Boniface Ward submitted a presentation dated April 14, 2016.
- Peter Miller submitted a presentation titled "Proposed Resolution for city of Winnipeg Council RE: Residential Organic Collection Program".
- Aaron McDowell on behalf of Gordie Howe and submitted a communication dated April 14, 2016.
- Sel Burrows submitted a presentation titled "Organic recycling and Ted Cruz".
- Ron and Janice Morissette submitted a communication dated April 7, 2016, with respect to the matter.
- Karen von Hacht, Donwood School, submitted 13 communications dated April 8, 2016, with respect to the matter.
- Ron Blatz, Executive Director, Discovery Children's Centre Inc., submitted a communication dated April 8, 2016, with respect to the matter.
- John and Liz Sellors submitted a communication dated April 11, 2016, with respect to the matter.
- Becky Block submitted a communication dated April 11, 2016, with respect to the matter.
- Andrew Wiens submitted a communication dated April 12, 2016, with respect to the matter.
- Susan Antler, on behalf of The Compost Council of Canada, submitted a communication dated April 12, 2016, with respect to the matter.
- Ken and Carol Hinther submitted a communication dated April 12, 2016, with respect to the matter.
- Brian and Penny Veinot submitted a communication dated April 12, 2016, with respect to the matter.

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

DECISION MAKING HISTORY (continued):

- Fred and Joan Bosko submitted a communication dated April 12, 2016, with respect to the matter.
- Alan Forbes submitted a communication dated April 12, 2016, with respect to the matter.
- Terry Mlynarovich submitted a communication dated April 13, 2016, with respect to the matter.
- Mani Goodheart Tougas submitted a communication dated April 12, 2016, with respect to the matter.
- Ken and Evelyn Oertel submitted a communication dated April 12, 2016, with respect to the matter.
- Al Chovanchak submitted a communication dated April 13, 2016, with respect to the matter.
- Charles Reid and Evelyn MacKenzie-Reid submitted a communication dated April 13, 2016, with respect to the matter.
- Ron Giercke submitted a communication dated April 13, 2016, with respect to the matter.
- Bill Whitehead submitted a communication dated April 13, 2016, with respect to the matter.
- Frank and Mavis Hyde submitted a communication dated April 13, 2016, with respect to the matter.
- Mel Marginet submitted a communication dated April 13, 2016, with respect tothe matter.
- Judy Slaa submitted a communication dated April 14, 2016, with respect to the matter.
- Debby Powles submitted a communication dated April 14, 2016, with respect to the matter.
- William Dentry submitted a communication dated April 13, 2016, with respect to the matter.
- Arnold Groot Koerkamp submitted a communication (undated) with respect to the matter.
- Anne Lindsey submitted a communication dated April 14, 2016, with respect to the matter.

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

DECISION MAKING HISTORY (continued):

COUNCIL DECISION:

On March 23, 2016, Council referred the following motion to the Standing Policy Committee on Water and Waste, Riverbank Management and the Environment:

Moved by Councillor Eadie,
Seconded by Councillor Wyatt,

WHEREAS the vast majority of household solid waste comes from goods and produce purchased at businesses from all over the City of Winnipeg;
AND WHEREAS the Comprehensive Integrated Waste Management Plan (CIWMP), as adopted by Council in October, 2011, set out City of Winnipeg policy in regard to solid waste generated within the City of Winnipeg;

AND WHEREAS the City of Winnipeg's CIWMP promised a review of the new first phase of the autobin garbage and recycling program, and to be done by the Department of Water and Waste, and to have been reported back to Council in 2016, with further reviews to follow;

AND WHEREAS the Public Service has failed to meet the existing targets for waste diversion as per the CIWMP by 2016 under the first phase of the plan;

AND WHEREAS residential single to seven unit households are already taking personal responsibility for garbage recycling and organic waste diversion by regularly recycling and by diverting their own organic waste through household composters;

AND WHEREAS no Curbside Source Separated Organics (SSO) Trial/Pilot Project, as identified in the CIWMP implementation plan, has been undertaken;

AND WHEREAS despite past city consultation on curbside SSO waste collection, where it has been stated to have approval ratings as high as 63%, the fact that many citizens of Winnipeg, especially low and fixed income residents, do not want to pay another flat tax;

AND WHEREAS no organic waste programs have been carried out in Winnipeg neighbourhoods, other than offering, through regional centres, old style subsidized composters, and therefore ignoring the growth in community gardening and the local food movement;

Report – Standing Policy Committee on Water and Waste, Riverbank Management and the Environment – April 14, 2016

DECISION MAKING HISTORY (continued):

COUNCIL DECISION (continued):

AND WHEREAS commercial, institutional and industrial waste, from operations such as restaurants, grocery stores, meat shops, schools, hospitals, and personal care homes, just to name a few, generate a huge amount of organic waste which is not diverted from landfills and has the need for a diversion program, as was identified in the CIWMP;

THEREFORE BE IT RESOLVED that the Public Service be directed to;

A) immediately conduct a comprehensive review of the existing autobin garbage/recycling program as approved by Council in the CIWMP 2011 report and report back to Council before the last Council meeting of 2016. The said review shall include a full analysis of the existing program, failures to meet promised levels of service, as well as comprehensive recommendations and steps required, that are fully costed, to improve the existing program/service;

B) immediately suspend the implementation plan for curbside SSO (kitchen waste) collection, and cancel any and all plans to conduct public consultations on a curbside SSO program;

C) develop a City Wide program to reduce organics waste from commercial, industrial and institutional waste and report back to Council in 180 days;

D) develop a City Wide organic diversion program that would be community based and work with existing not-for-profit groups and organizations and report back to Council in 180 days;

E) improve the existing program of subsidized organic bins for Winnipeg residents, by reviewing and potentially increasing the bin cost subsidy, increasing the times and locations when bins will be made available, and by increasing the options for the type of models of compost bins being made available at the subsidized rate, and report back to Council in 180 days.