Minutes – Executive Policy Committee – July 12, 2017

REPORTS

Item No. 7 Agreements to renew existing Winnipeg Police Service School Resource Officer Programs in the Winnipeg School Division, Pembina Trails School Division, St. James-Assiniboia School Division, Seven Oaks School Division and Louis Riel School Division

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

The Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and recommended to Council:

1. That the City enter into, execute and deliver a School Resource Officer Program Agreement with each of the following school divisions and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements"):

    A. Winnipeg School Division,

    B. Pembina Trails School Division,

    C. St. James-Assiniboia School Division,

    D. Seven Oaks School Division, and

    E. Louis Riel School Division.

2. That the criteria set forth in paragraphs 2.A. and 2.C. of the School Resource Officer Protocol be waived for the purposes of the Agreements outlined in Recommendation #1 only, in accordance with this report and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.

3. That authority be delegated to the Chief of the Winnipeg Police Service to negotiate and approve the terms and conditions of the School Resource Officer Program Agreements and the Ancillary Agreements, in accordance with this report and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

DECISION MAKING HISTORY:

Moved by Councillor Pagtakhan,

That the recommendation of the Winnipeg Public Service be concurred in and forwarded to Council.

Carried

ADMINISTRATIVE REPORT

Title: Agreements to renew existing Winnipeg Police Service School Resource Officer Programs in the Winnipeg School Division, Pembina Trails School Division, St. James-Assiniboia School Division, Seven Oaks School Division and Louis Riel School Division

Critical Path: Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
M. Musgrove	Chief D. Smyth	M. Ruta	D. McNeil

EXECUTIVE SUMMARY

The Winnipeg Police Service School Resource Officer program was established in one school division in 2002. By the 2016/2017 school year, five school divisions were participating. The officers focus their efforts on crime prevention, education and maintaining the peace in schools by enhancing the visible law enforcement presence. The program continues to have positive effects in schools and their connected communities alike.

RECOMMENDATIONS

1. That the City enter into, execute and deliver a School Resource Officer Program Agreement with each of the following school divisions and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the “Ancillary Agreements”):

    a) Winnipeg School Division,
    b) Pembina Trails School Division,
    c) St. James-Assiniboia School Division,
    d) Seven Oaks School Division, and
    e) Louis Riel School Division.

2. That the criteria set forth in paragraphs 2.A. and 2.C. of the School Resource Officer Protocol be waived for the purposes of the Agreements outlined in Recommendation #1 only, in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

3. That authority be delegated to the Chief of the Winnipeg Police Service to negotiate and approve the terms and conditions of the School Resource Officer Program Agreements and the Ancillary Agreements, in accordance with this report and such other terms and

conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

4. That the proper officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

The request to renew agreements for the Winnipeg Police Service (WPS) School Resource Officer (SRO) Program in the Winnipeg School Division, Pembina Trails School Division, St. James-Assiniboia School Division, Seven Oaks School Division and Louis Riel School Division must be submitted for Council approval, as required pursuant to paragraph 3 of the School Resource Officer Protocol that was adopted in October 2016, which states:

2. That the Chief of Police may recommend renewal or expansion of the SRO Program in accordance with his or her responsibility for officer deployment provided that:
    A. any proposal for renewal or expansion must be a tri-partite agreement and shall contain a minimum three-year funding commitment by the appropriate school division and the Province of Manitoba;
    B. the financial contribution of The City of Winnipeg pursuant to any such renewal or expansion shall be limited to the same level of in-kind support as provided under the existing agreement for the North End School Resource Officer Program between The City of Winnipeg, the Province of Manitoba and the Winnipeg School Division for the period from September 1, 2005 to June 30, 2008;
    C. officers assigned to any such expansion shall consist of officers in excess of the Winnipeg Police Service's existing complement, to avoid depleting front-line officers on the streets; and
    D. the relevant school division shall provide a priority placement plan for each School Resource Officer for the Chief of Police's consideration.

3. That any agreement for renewal or expansion of the SRO Program which does not meet the above criteria must be approved by City Council in order for such renewal or expansion to proceed.

IMPLICATIONS OF THE RECOMMENDATIONS

The Agreement renewals pertain to all existing agreements that address the deployment of SROs in five Winnipeg School Divisions, with the term effective September 1, 2017 to June 30, 2020.

HISTORY/DISCUSSION

Since its inception, the WPS has recognized the value of and supports the SRO Program. The SRO Program continues to operate on the model where police officers provide a visible law enforcement presence to develop open lines of communication and strong working relationships with youth, schools and communities. The SRO program is implemented with the following objectives:

- demonstrate that neighbourhood safety can be enhanced by strengthening partnerships between and among police, schools and the community with the deployment of SRO;
- provide neighbourhoods with more strategic crime prevention resources than are currently in place;
- strengthen relationships between the police and community, particularly youth;
- develop community-based, proactive and collaborative crime prevention strategies; and
- demonstrate potential cost savings for the justice, education and social service systems.

In the original SRO program structure, stakeholders included the Province of Manitoba and The City of Winnipeg, along with the participating school divisions. The agreements with three of the school divisions, those being the Winnipeg School Division, Pembina Trails School Division and St. James-Assiniboia School Division, were in effect until the end of June 2017, with separate financial agreements established for each school division.

The two year agreement for the SRO with the Seven Oaks School Division was established in 2015. A one year agreement with the Louis Riel School Division was established in 2016. As a result of the Province not being a partner in either, both school divisions agreed to fully fund their SRO programs for the duration of their agreements, which concluded at the end of June 2017.

With the Agreement renewals occurring concurrently, all school divisions benefit from funds provided by the Province of Manitoba through a basket funding model specifically allocated for the SRO Program. This model enables the distribution of equal funding for each officer assigned to the SRO Program.

The school divisions and the Province of Manitoba contribute to the salaries, while the WPS provides officers who have experience (9th Class), but invoices for the SRO Constables at the 3rd Class level, thus subsidizing a portion of the salary for the SRO Program in-kind. Many Constables have gained experience and are established at the 9th Class level. The WPS is responsible for additional in-kind contributions, which include cruiser cars, gas, insurance, uniforms, supervision and training. During the term of this Agreement, the SRO remains an employee of the WPS and not of the school division, and the City remains responsible for all pension entitlements, benefits and workers compensation premiums.

Upon renewal of the agreements with the five Winnipeg School Divisions, deployment of SROs will commence, with the term effective September 1, 2017 to June 30, 2020.

Each school division has established a Management Committee that is responsible to oversee their SRO Program and arrange for yearly evaluations.

Winnipeg School Division

The Winnipeg School Division is the largest urban school division in Manitoba. Through expansion of the SRO Program to nine officers, every school in the Division has access to dedicated officers.

- One officer will be assigned to R. B. Russell School and serve other schools located in the Division. These schools are identified as: David Livingstone, Norquay and William Whyte.
- One officer will be assigned to Children of the Earth School and serve other schools located in the Division. These schools are identified as: Faraday, Isaac Newton, King Edward, Niji Mahkwa and Strathcona.
- One officer will be assigned to St. John's High School and serve other schools located in the Division. These schools are identified as: Champlain, Luxton, Machray, Ralph Brown and Inkster.
- One officer will be assigned to Churchill High School and serve other schools located in the Division. These schools are identified as: College Churchill, Grant Park, Kelvin, Earl Grey and River Heights.
- One officer will be assigned to Gordon Bell High School and serve other schools located in the Division. These schools are identified as: John M. King, Mulvey, Sister MacNamara and Wellington.
- One officer will be assigned to Hugh John Macdonald High School and serve other schools located in the Division. These schools are identified as: Dufferin, Hugh John MacDonald, Pinkham and Victoria-Albert.
- One officer will be assigned to Elmwood High School and serve other schools located in the Division. These schools are identified as: Argyle Alternative, George V., Glenelm, Kent Road, Lord Selkirk and River Elm.
- One officer will be assigned to Daniel McIntyre High School and serve other schools located in the Division. These schools are identified as: Tec Voc, Cecil Rhodes, General Wolfe, Isaac Brook and Weston.
- One officer will be assigned to Sisler High School and serve other schools in the Division. These schools are identified as: Andrew Mynarski, V.C., Lord Nelson, Shaughnessy Park and Knowles.

Pembina Trails School Division

When the SRO Program was initiated in the Pembina Trails School Division in 2009, the officers were assigned to four high schools and ten feeder schools. Since then, the program has advanced to encompass each school in the division with two officers allocated.

- One officer will be assigned to Fort Richmond Collegiate and Institut Collegial Vincent Massey Collegiate and serve other feeder schools located in the east portion of the Pembina Trails School Division. These schools are identified as: General Byng, Ecole Viscount Alexander, Arthur A. Leach, Henry G. Izatt, and Acadia Junior High.
- One officer will be assigned to Ecole Secondaire Oak Park High School and Shaftsbury High School and serve other feeder schools located in the west portion of the Pembina Trails School Division. These schools are identified as: Ecole Van Walleghem, Linden Meadows, Ecole Charleswood, Westdale, and River West Park.

St James - Assiniboia School Division

As a result of the agreement established in 2013, the Division assigned two officers.

- One officer will be assigned to College Sturgeon Heights Collegiate and Westwood Collegiate and serve other feeder schools located in the Westwood Family and Sturgeon Heights Family of the St. James-Assiniboia School Division. These schools are identified as: Phoenix, Ecole Robert Browning, Sansome, Lincoln Middle, Athlone, Ecole Bannatyne, Bruce Middle, Ecole Golden Middle and Jameswood Alternative.
- One officer will be assigned to St. James Collegiate and John Taylor Collegiate and serve other feeder schools located in the John Taylor Family and St. James Family of the St. James-Assiniboia School Division. These schools are identified as: Buchanan, Crestview, Heritage, Lakewood, Voyageur, Hedges Middle, Ness Middle, Ecole Assiniboine, Brooklands, Linwood, Stevenson-Britannia and George Water Middle.

Seven Oaks School Division

For the Seven Oaks School Division, the original agreement was established in 2015 and the two officers were fully funded by the Division. In this contract renewal, the existing two SRO positions will receive provincial funding. In addition, the Division has elected to increase their resources and fully fund a third officer position.

- One officer will be assigned to Garden City Collegiate and as an occasional resource to feeder schools in the Garden City neighborhood.
- One officer will be assigned to Maples Collegiate and as an occasional resource to feeder schools in the Maples neighborhood;
- One officer will be assigned to West Kildonan Collegiate and as an occasional resource to feeder schools in the West Kildonan neighborhood.

Louis Riel School Division

As in the original agreement established in 2016 with the Louis Riel School Division, one officer is assigned primarily to Glenlawn Collegiate and as a resource to Windsor Park Collegiate.

On June 30, 2017 the Winnipeg Police Board received this report from the Winnipeg Police Service for review and consideration. On June 30, 2017, through communication from the Executive Director, the Winnipeg Police Board advised that it accepted this report for information, and indicated that the Winnipeg Police Service may proceed with the submission of this report, as it is administrative in nature and within the authority of the chief of police.

FINANCIAL IMPACT

Financial Impact Statement

Date: June 28, 2017

Project Name: School Resource Officers MOU

First Year of Program 2017

	2017	2018	2019	2020	2021
Capital					
Capital Expenditures Required	$ -	$ -	$ -	$ -	$ -
Less: Existing Budgeted Costs	-	-	-	-	-
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal	$ -	$ -	$ -	$ -	$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ 1,166,897	$ 2,362,686	$ 2,421,097	$ 1,225,309	$ -
Less: Incremental Revenue/Recovery	682,924	1,382,840	1,417,324	717,409	-
Net Cost/(Benefit)	$ 483,973	$ 979,846	$ 1,003,773	$ 507,900	$ -
Less: Existing Budget Amounts	483,973	979,846	1,003,773	507,900	-
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: The direct costs shown are the salaries of 17 Constables at the 9th step of the salary scale. The revenue shown is the total value of the 5 different MOU's as well as the Provincial basket funding for School Resource Officers. School Divisions $2,544,496 Province $1,656,000. The WPS's in-kind support amounts to $2,975,493 over the 3 year period and consists of the salary and benefit differential between the senior constables provided and the junior constable salary scale that is funded. The Service has budgeted for the in-kind support.

original signed by Ron Smolik July 6/17

Manager of Finance
Winnipeg Police Service

CONSULTATION

This Report has been prepared in consultation with:

Legal Services Department (as to legal issues)

OURWINNIPEG POLICY ALIGNMENT

01-2a COLLABORATE TO MAKE SAFE COMMUNITIES
Direction 7: Implement an Approach to Safety and Security That is Collaborative and Involves the Community.
Continue to enhance access to safety and law enforcement services through technology, streamlined processes, partnerships and other methods as appropriate.

SUBMITTED BY

Department:	Winnipeg Police Service
Division:	Organizational Development, Division 32
Prepared by:	M. Musgrove, Research Analyst
Date:	June 30, 2017
File No.	ODS 17 - 231

Appendix 1 School Resource Officer Fund