

Agenda – Council – December 13, 2017

Report – Standing Policy Committee on Infrastructure Renewal and Public Works – October 31, 2017

Item No. 5 Wilkes Avenue Alignment to William R. Clement Parkway Extension

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On November 29, 2017, the Executive Policy Committee submitted the following to Council:

1. That the October 31, 2017, recommendation of the Standing Policy Committee on Infrastructure Renewal and Public Works regarding the Wilkes Avenue Alignment to William R. Clement Parkway Extension be received as information.
2. That all existing planning, land use documents, by-laws, permitting processes and transportation plans that are consistent with the area shall remain in place regarding development and transportation of the South Wilkes Area.
3. That the William R. Clement Parkway as configured in the Transportation Master Plan be allowed to continue, but such extension and any planning and design of a future roadway for the east/west connection of the William R. Clement Parkway extension project must follow and be included in the Precinct Plan for the South Wilkes area.
4. That the City will not approve or engage any major capital infrastructure planning in these areas until a new Precinct Plan is adopted by Council.
5. That the development of the Precinct shall include the residents of the South Wilkes Area, and be consistent with the new communities development strategy policy related to the development of Precinct Plans alongside the existing community, without disrupting the quality and character of the existing developed areas.
6. That Council through the OurWinnipeg review shall rank the prioritization of the South Wilkes Precinct as part of the OurWinnipeg and Complete Communities review.
7. That the costs for the development of the Precinct Plan be recovered from future large development in the Area subsequent to the completion of the Precinct Plan.
8. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

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DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On November 29, 2017, the Executive Policy Committee submitted the following to Council.

WHEREAS the Public Service has been engaged in the development of functional infrastructure design process for the extension of the William R. Clement Parkway (WRCP) from Grant Avenue to Wilkes Avenue;

AND WHEREAS the extension of the WRCP has been expanded to include an east/west connection from Shaftesbury Ave on the east to the Perimeter Highway on the west;

AND WHEREAS the existing South Wilkes Secondary Plan (circa: 1994), reflects an interim land use strategy with a requirement for future planning;

AND WHEREAS Our Winnipeg Complete Communities Direction Strategy identifies these lands as future growth areas that will require collaborative planning on how growth will be managed (e.g. Secondary Plan);

THEREFORE BE IT RESOLVED that Executive Policy Committee recommend to Council:

1. That the October 31, 2017, recommendation of the Standing Policy Committee on Infrastructure Renewal and Public Works regarding the Wilkes Avenue Alignment to William R. Clement Parkway Extension be received as information.
2. That all existing planning, land use documents, by-laws, permitting processes and transportation plans that are consistent with the area shall remain in place regarding development and transportation of the South Wilkes Area.
3. That the William R. Clement Parkway as configured in the Transportation Master Plan be allowed to continue, but such extension and any planning and design of a future roadway for the east/west connection of the William R. Clement Parkway extension project must follow and be included in the Precinct Plan for the South Wilkes area.
4. That the City will not approve or engage any major capital infrastructure planning in these areas until a new Precinct Plan is adopted by Council.

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

5. That the development of the Precinct shall include the residents of the South Wilkes Area, and be consistent with the new communities development strategy policy related to the development of Precinct Plans alongside the existing community, without disrupting the quality and character of the existing developed areas.
6. That Council through the OurWinnipeg review shall rank the prioritization of the South Wilkes Precinct as part of the OurWinnipeg and Complete Communities review.
7. That the costs for the development of the Precinct Plan be recovered from future large development in the Area subsequent to the completion of the Precinct Plan.
8. That the proper officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

David Ames submitted a communication in support of the matter.

Kenneth Carroll, Carroll Law Professionals, submitted a communication dated November 24, 2017, in opposition to the matter.

The following persons submitted communications in support of the matter:

Karen H. Burkett
Rick Pluchinski
M. Berger, on behalf of South St. Boniface Residents Association
Rick House
Murray Burkett
Patrizia Malizia and Jeff Hannesson
Ainsley Price

On November 8, 2017, the Executive Policy Committee laid over the matter to its meeting on November 29, 2017.

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

Further on November 8, 2017, the following persons submitted communications in support of the matter:

Les Wiebe	Michelle Maurice	Ayla and Ty Unruh
Carol-Ann Swayzie	Paul Maurice	Jean Kanne
Leney Richardson	Wendy Robinson	David Ames
Mike Maskell	Marissa Knight	Ed and Lesley Weselak
Ayla Unruh	Jason Swaile	James A. Richardson
Elizabeth Knight	Patricia Wiebe	Ainsley Price
Ken Knight	Alison Filuk	Rick Pluchinski
Anthony Shay	Christy Warawa	Theresa Johnson
Katherine Shay	Dr. James Nagy	Tyeba Cox
Mack Shay	Jane Redhead	Karen Bernier
Joseph Shay	Joseph Moskal	Mark Bernier
Mike D'Ottavio	Rick Josephson	Sung Joon Kim
Nigel Dawes	Kelly Beattie	Jennifer Anhalt
Cassandra Dawes	Jayson Bellingham	Ryan Anhalt
David Derwin	Richard Hooker and Patricia	Rick House
Ian Macdonald	Woodman Hooker	Rosemary Cappellano
Anne Macdonald	Larry Rempel	Joe Cappellano
Noreen Kolesar	Charlie Albiani	Sam Zurzolo
Wayne Loeppky	Judy Albiani	Chris Prodaehl
Joe Borges	Nicole Kaminski	Bill Elliott, President and
Robert Kanne	Sheldon Nimetz	CEO, Fort Whyte Alive
Tony Pesce	Vera Bantias	Jodie Nimetz
Jerrold Cox	David Johnson	Kevin Spillett
Maria Stachiw	Nevin Stachiw	Alex Stobbe
Caroline Josephson	John Cunningham	Tim Bertram
John and Shelagh Hare	Jeff Hannesson	Max Waddell
Blair Bonner	Julie Anne Trenholm	Kristel Arnold
Mark Kelly	Anna Zurzolo	Patrizia Malizia
Melanie Derwin	Grace Stevens	
Bruce Johnson	Stavros Iacovides	

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

Paula Havixbeck, Consultant to South Wilkes Community Association, submitted the following, in support of the matter:

- Presentation dated November 8, 2017
- Petition purporting to contain the signatures of 225 area residents
- Aerial photograph titled “Property owners in support of the twinning of Wilkes Avenue as of November 7, 2017
- Aerial photograph titled “ARKO Enterprises Ltd. property holdings south of Wilkes Avenue as of November 7, 2017 (on public record)
- A timeline for design and consultation events related to William R. Clement Parkway – Sterling Lyon Parkway Extension Project
- Communications dated November 6, 2017 in support of the matter from the following:
 - C. Leny and James A. Richardson,
 - R. H. Hooker
 - Shelagh Hare
 - John Hare
 - Keneth Lee
 - Jay Kravetsky

Brett Ferguson, submitted a presentation in support of the matter titled “.South Wilkes Consultation Examination of Property Acquisition Costs Associated with Alignment Options for William R. Clement Parkway Extension

Lori Dobbie, submitted a presentation in support of the matter.

Darla Rettie, Legal Counsel to South Wilkes Community Association, submitted a presentation in support of the matter titled “Submission of South Wilkes Community Association Inc. (“Sw Community Association”).

Councillor Morantz, submitted the following items in support of the matter:

- Communication dated September 19, 2017, from the Transportation Facilities Planning Engineer, Public Works Department
- Extracts of the Summary of Public Engagement Phase Two for the William R. Clement Parkway and Sterling Lyon Parkway Extensions Functional & Preliminary Design Study, dated September 2016

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

- Two drawings of the Functional Design Study & Public Consultation for the Sterling Lyon Parkway dated May 13, 2016
- Communication dated May 27, 2016 from WSP/MMM Group
- Communication dated July 27, 2017 from Danette Sahulka, Senior Ecologist, WSP

STANDING COMMITTEE RECOMMENDATION:

On October 31, 2017, the Standing Policy Committee on Infrastructure Renewal and Public Works submitted the following to the Executive Policy Committee and Council.

WHEREAS the Public Service has been engaged in a planning and design process for the extension of the William R. Clement Parkway (WRCP) from Grant Avenue to Wilkes Avenue;

AND WHEREAS the proposed WRCP project also includes an east/west connection from Shaftesbury Boulevard on the east to the Perimeter highway on the west;

AND WHEREAS the current proposed configuration of an east/west connection put forward by WSP Global Inc. contemplates an alignment of this connection to the south of Wilkes Avenue (the South of Wilkes alignment);

AND WHEREAS the South of Wilkes alignment would result in expropriations of an entire neighborhood including many homes on McCreary Road, Loudon Road, Liberty Street as well as other residential streets, directly impacting almost 100 properties and indirectly impacting many more property owners by decreasing the values of their properties;

AND WHEREAS the homeowners in the area have voiced serious and significant concerns about their property values after the South of Wilkes alignment was presented to certain homeowners who were notified of the proposal in the summer of 2017;

AND WHEREAS it is preferable that the east/west connection should be consistent with the existing Wilkes right-of-way (the along Wilkes alignment) in order to minimize disruption to properties south of Wilkes Avenue;

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION (continued):

THEREFORE BE IT RESOLVED that the committee recommend that Council direct the public service to ensure that any planning and design of a future roadway for the east/west connection of the William R. Clement Parkway extension project utilize only the existing Wilkes Avenue right-of-way and property directly contiguous thereto (the along Wilkes alignment), to minimize disruption to existing property owners south of Wilkes. It is recognized that the only exception to this resolution is that portions of the east/west connection may have to be south of the Along Wilkes alignment where it is not feasible to move certain infrastructure such as gas lines and hydro stations. In the event that this infrastructure cannot be moved, those portions of the east/west connection that may be positioned south of Wilkes Avenue, shall minimize property acquisitions to the greatest extent possible. In addition, if property acquisitions are required in the vicinity of the gas lines and hydro stations, those may be permitted subject to Council approval.

BE IT FURTHER RESOLVED that the committee recommend that Council direct the public service to ensure that any future planning and design of the William R. Clement Parkway extension project does not contemplate, in any way, shape or form, a new road south of Wilkes Avenue that is not contiguous with the existing Wilkes Avenue right-of-way.

BE IT FURTHER RESOLVED that this committee direct the public service to report back on a quarterly basis on the progress made with respect to the planning of the William R. Clement Parkway extension project.

BE IT FURTHER RESOLVED that the Wilkes Avenue alignment to the William R. Clement Parkway extension project be reevaluated through the infrastructure planning office processes.

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DECISION MAKING HISTORY (continued):

STANDING COMMITTEE RECOMMENDATION (continued):

Further on October 31, 2017, the following persons submitted communications in support of the matter:

Murray Morien	Lori Dobbie	Jodi Sharpe
Ainsley Price	Wayne Loeppky	Rick House
Cecilia and Jayson	Judy Albiani	Melanie Armstrong
Bellingham	Melanie Derwin	Murray Burkett
Kim Robinson	David Derwin	Karen Burkett
Sheldon Nimetz	Max Waddell	Carol-Ann Swayzie
Krista Ginter	Eugene T. Romaniuk	Jerrod Cox
Rick Pluchinski	Sam Zurzolo	Tyeba Cox
Olga Smith	Stavros Iacovides	Dr. James Nagy
Gary Smith	Ted Charne	Christine Hansen
Patricia Wiebe	Kelly Beattie	Eric Hansen
Les Wiebe	Kevin Sharpe	Bryan Armstrong

David Ames, South Wilkes Community Association, submitted a presentation with respect to the matter.

David Ames, South Wilkes Community Association, submitted a petition in support of the matter purporting to contain the signatures of 225 area residents.

Paula Havixbeck, Consultant to South Wilkes Community Association, submitted a presentation with respect to the matter.

Ryan Anhalt, submitted a presentation with respect to the matter.

Darla Rettie, Legal Counsel to South Wilkes Community Association, submitted a presentation with respect to the matter.

Councillor Morantz, submitted a communication dated July 27, 2017 from Danette Sahulka, WSP, with respect to the matter.