

Financial Statements of

**THE CITY OF WINNIPEG -
ANIMAL SERVICES -
SPECIAL OPERATING AGENCY**

Year ended December 31, 2016



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INDEPENDENT AUDITORS' REPORT

To the Mayor and Members of City Council of The City of Winnipeg

We have audited the accompanying financial statements of The City of Winnipeg - Animal Services - Special Operating Agency, which comprise the statement of financial position as at December 31, 2016 and the statements of operations and accumulated surplus (deficit), cash flows and change in net financial liabilities for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform an audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of The City of Winnipeg - Animal Services - Special Operating Agency as at December 31, 2016, and the results of its operations and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

KPMG LLP

Chartered Professional Accountants

April 27, 2017

Winnipeg, Canada

THE CITY OF WINNIPEG
ANIMAL SERVICES - SPECIAL OPERATING AGENCY

STATEMENT OF FINANCIAL POSITION

As at December 31
(unaudited)

	2016	2015
FINANCIAL ASSETS		
Cash	\$ 29,461	\$ 18,055
Accounts receivable (Note 3)	90,641	79,741
Due from the City of Winnipeg - General Revenue Fund (Note 4)	1,852,150	891,879
	1,972,252	989,675
LIABILITIES		
Accounts payable and accrued liabilities	511,174	200,519
Deferred revenue	1,205,231	848,832
Vacation and overtime payable	79,551	86,958
Retirement allowances and compensated absences (Note 5a)	115,000	121,000
	1,910,956	1,257,309
NET FINANCIAL ASSETS (LIABILITIES)	61,296	(267,634)
NON-FINANCIAL ASSETS		
Tangible capital assets (Note 6)	45,019	72,073
Inventories	9,684	7,583
Prepaid expenses	64,435	88,090
	119,138	167,746
ACCUMULATED SURPLUS (DEFICIT)	\$ 180,434	\$ (99,888)

Commitments (Note 8)

See accompanying notes and schedule to the financial statements

THE CITY OF WINNIPEG
ANIMAL SERVICES - SPECIAL OPERATING AGENCY

STATEMENT OF OPERATIONS AND ACCUMULATED DEFICIT

For the years ended December 31
(unaudited)

	Budget 2016	Actual 2016	Actual 2015
REVENUES			
Regulation fees	\$ 2,340,852	\$ 2,273,434	\$ 1,846,645
Transfer (Note 9)	1,378,836	1,378,836	1,404,276
Sales of goods and services	96,463	70,250	69,770
Other revenue	35,000	71,502	55,297
Government transfers	28,449	28,449	29,254
Total Revenues	3,879,600	3,822,471	3,405,242
EXPENSES			
Salaries and employee benefits	1,771,619	1,564,659	1,659,290
Grants, transfers and other	817,152	892,632	691,178
Services (Note 10)	500,293	419,439	407,592
Administrative expenses (Note 10)	251,474	251,548	247,721
Rent (Note 10)	212,405	212,405	211,564
Materials, parts and supplies	173,453	125,575	106,974
Debt and finance charges	38,380	44,506	41,295
Amortization	16,500	27,054	27,054
Assets and purchases	3,169	4,331	2,833
Interest (Note 4)	179	-	-
Total Expenses	3,784,624	3,542,149	3,395,501
Excess of Revenues Over Expenses	94,976	280,322	9,741
ACCUMULATED DEFICIT, BEGINNING OF YEAR	(99,888)	(99,888)	(109,629)
ACCUMULATED SURPLUS (DEFICIT), END OF YEAR	\$ (4,912)	\$ 180,434	\$ (99,888)
(Note 7)			

See accompanying notes and schedule to the financial statements

THE CITY OF WINNIPEG
ANIMAL SERVICES - SPECIAL OPERATING AGENCY

STATEMENT OF CASH FLOWS

For the years ended December 31
(unaudited)

**NET INFLOW (OUTFLOW) OF CASH RELATED TO
THE FOLLOWING ACTIVITIES:**

	<u>2016</u>	<u>2015</u>
OPERATING		
Excess of revenues over expenses	\$ 280,322	\$ 9,741
Non-cash charges to operations		
Amortization	27,054	27,054
Retirement allowances and compensated absences	<u>(6,000)</u>	<u>14,000</u>
	301,376	50,795
Net change in non-cash working capital balances related to operations	<u>670,301</u>	<u>196,429</u>
Cash (used in) provided by operating activities	<u>971,677</u>	<u>247,224</u>
CAPITAL		
Acquisition of tangible capital assets	<u>-</u>	<u>-</u>
FINANCING		
Change in due from/to The City of Winnipeg - General Revenue Fund	<u>(960,271)</u>	<u>(251,807)</u>
Increase (decrease) in cash	11,406	(4,583)
CASH, BEGINNING OF YEAR	<u>18,055</u>	<u>22,638</u>
CASH, END OF YEAR	<u><u>\$ 29,461</u></u>	<u><u>\$ 18,055</u></u>

See accompanying notes and schedule to the financial statements

THE CITY OF WINNIPEG
ANIMAL SERVICES - SPECIAL OPERATING AGENCY

STATEMENT OF CHANGE IN NET FINANCIAL LIABILITIES

For the years ended December 31
(unaudited)

	Budget 2016	Actual 2016	Actual 2015
<i>Excess of Revenues Over Expenses</i>	\$ 94,976	\$ 280,322	\$ 9,741
Amortization of tangible capital assets	16,500	27,054	27,054
Change in inventories and prepaid expenses	(11,000)	21,554	(39,672)
Acquisition of tangible capital assets	-	-	-
DECREASE (INCREASE) IN NET FINANCIAL LIABILITIES	100,476	328,930	(2,877)
NET FINANCIAL LIABILITIES, BEGINNING OF YEAR	(267,634)	(267,634)	(264,757)
NET FINANCIAL ASSETS (LIABILITIES), END OF YEAR	\$ (167,158)	\$ 61,296	\$ (267,634)

See accompanying notes and schedule to the financial statements

THE CITY OF WINNIPEG

ANIMAL SERVICES - SPECIAL OPERATING AGENCY

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2016
(unaudited)

1. *Description of Business*

Animal Services - Special Operating Agency (the "Agency") commenced operations on January 1, 2000. Goals since the establishment of the Agency have been to become financially self-sustaining to the greatest degree possible and to improve both the services provided to the public and the public's perception of Animal Services.

2. *Significant Accounting Policies*

The financial statements have been prepared by management in accordance with Canadian public sector accounting standards. The significant accounting policies are summarized as follows:

Basis of accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue in the period of which it is earned provided it is measurable and collection is reasonably certain. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the creation of a legal obligation to pay.

Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial liabilities for the year.

i) Tangible capital assets

Tangible capital assets are recorded at cost and are amortized on a straight-line basis over their estimated useful lives using the following annual rates:

Computer equipment	25%
Furniture and other equipment	20%
Communication radios	20%
Computer Software	20%

ii) Inventories

Inventories held for consumption are recorded at the lower of cost and net realizable value.

2. *Significant Accounting Policies (continued)*

Employee benefit plan

The Winnipeg Civic Employees' Benefits Program is a multi-employer contributory defined benefit program and accordingly contributions are expensed as incurred. The costs of other retirement benefits have been accounted for based on actuarially determined amounts using the projected benefits method prorated on services and management's best estimate of retirement ages of employees, salary escalation and plan investment performance. Actuarial gains and losses are amortized on a straight-line basis over the average remaining service period. The liabilities are discounted using current interest rates on long-term bonds.

Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions. These estimates and assumptions are based on the Agency's best information and judgment and may differ from actual results.

3. *Accounts Receivable*

	<u>2016</u>	<u>2015</u>
Trade accounts receivable	\$ 71,640	\$ 61,407
Allowance for doubtful accounts	<u>(8,972)</u>	<u>(10,546)</u>
	62,668	50,861
Province of Manitoba	<u>27,973</u>	<u>28,880</u>
	<u><u>\$ 90,641</u></u>	<u><u>\$ 79,741</u></u>

4. *Due from The City of Winnipeg - General Revenue Fund*

The City of Winnipeg operates a centralized treasury function with a single operating bank account in the General Revenue Fund. Bank transactions are credited or charged to the "Due from/to" account when they are processed through the bank. Interest is charged based on The City of Winnipeg's average short-term cost of funds, which is a function of the Bank of Canada rate. The December 31, 2016 interest rate was 0.35% (2015 - 0.35%). The 2016 budget approved by City Council includes an operating line of credit of \$1,100,000.

During the year, the Agency paid \$nil (2015 - \$nil) in interest costs.

5. *Employee Benefits*

a) Retirement allowances and compensated absences

	<u>2016</u>	<u>2015</u>
Retirement allowances - accrued benefit liability	\$ 71,000	\$ 83,000
Compensated absences	<u>44,000</u>	<u>38,000</u>
	<u><u>\$ 115,000</u></u>	<u><u>\$ 121,000</u></u>

5. *Employee Benefits (continued)*

Qualifying City of Winnipeg employees are entitled to a cash payment upon retirement, death or termination of service under certain conditions (not resignation). These costs are actuarially determined using the projected benefit valuation method pro-rated on services and reflects management's best estimate of retirement ages of employees, salary escalation and length of service. In addition, adjustments arising from plan amendment, changes in assumptions and experienced gains and losses are amortized on a straight-line basis over 17.2 years. This represents the expected average remaining service life of the employee group. Amortization is calculated beginning in the year following the year of occurrence of the actuarial gains or losses.

The Agency measures its accrued retirement allowance liability as at December 31 of each year. An actuarial valuation of the liability was calculated as of July 31, 2014. The results of this valuation were extrapolated to the financial reporting date of December 31, 2016 using year-end assumptions.

Compensated absences represent benefits expected to be paid during future employee absences in respect of sick leave days earned in previous years.

Information about the Agency's retirement allowance benefit plan and compensated absences is as follows:

	2016		2015	
	Retirement allowances	Compensated absences	Retirement allowance	Compensated absences
Accrued benefit liability:				
Balance, beginning of year	\$ 83,000	72,000	\$ 78,000	\$ 67,000
Current service cost	7,000	10,000	6,000	9,000
Interest cost	2,000	2,000	2,000	2,000
Benefit payments	(20,000)	(8,000)		(7,000)
Net actuarial (gain)/loss	11,000	(3,000)	(3,000)	1,000
Balance, end of year	83,000	73,000	83,000	72,000
Unamortized net actuarial (gain)/loss	(12,000)	(29,000)	-	(34,000)
Accrued benefit liability	<u>\$ 71,000</u>	<u>\$ 44,000</u>	<u>\$ 83,000</u>	<u>\$ 38,000</u>
Benefit expenses:				
Current service cost	\$ 7,000	10,000	\$ 6,000	\$ 9,000
Interest cost	2,000	2,000	2,000	2,000
Amortization of net actuarial (gain)/loss	(1,000)	2,000	-	2,000
	<u>\$ 8,000</u>	<u>\$ 14,000</u>	<u>\$ 8,000</u>	<u>\$ 13,000</u>
Reconciliation of accrued benefit liability:				
Balance, beginning of year	\$ 83,000	\$ 38,000	\$ 75,000	\$ 32,000
Benefit expense	8,000	14,000	8,000	13,000
Benefit payments	(20,000)	(8,000)	-	(7,000)
Balance, end of year	<u>\$ 71,000</u>	<u>\$ 44,000</u>	<u>\$ 83,000</u>	<u>\$ 38,000</u>

5. *Employee Benefits (continued)*

The significant actuarial assumptions adopted in measuring the accrued benefit liability for the year ended December 31 are as follows:

	2016	2015
Valuation interest rate	3.00%	2.80%
General increases in pay	2.50%	2.50%
Expected average remaining service life	17.2 years	17.2 years

b) Pensions

The Agency's employees are eligible for pension under the Winnipeg Civic Employees' Benefits Program. The City of Winnipeg allocates its pension costs to various departments. During the year, \$124,608 (2015 - \$125,464) of pension costs were allocated to the Agency. An actuarial valuation for the Winnipeg Civic Employees' Benefits Program was made as of December 31, 2015 and it has an actuarial surplus.

6. *Tangible Capital Assets*

	Net Book Value	
	2016	2015
Computer equipment	\$ 737	\$ 2,756
Furniture and other equipment	4,248	12,839
Communication radios	6,624	9,705
Computer Software	33,410	46,773
	\$ 45,019	\$ 72,073

For additional information, see Schedule of Tangible Capital Assets.

7. *Accumulated Surplus/(Deficit)*

	Actual 2016	Actual 2015
Invested in tangible capital assets	\$ 45,019	\$ 72,073
Operating	135,415	(171,961)
	\$ 180,434	\$ (99,888)

8. *Commitments*

The Agency and the Winnipeg Humane Society entered into a contract that was effective January 1, 2017 to December 31, 2018. Subject to the Winnipeg Humane Society complying with the terms of the agreement, the Agency agreed to pay the Winnipeg Humane Society the sum of \$582,273 per year, payable in quarterly installments of \$145,568. In addition, the Agency agreed to pay \$25 for every cat spay/neuter that the Winnipeg Humane Society performed up to an annual maximum of \$70,000.

9. *Transfer from The City of Winnipeg*

The transfers from the City of Winnipeg over the past five years are as follows:

2012	\$	1,302,504
2013		1,404,276
2014		1,404,276
2015		1,404,276
2016		1,378,836

10. *Related Party Transactions*

The Agency is wholly-owned by The City of Winnipeg. Transactions between the Agency and The City of Winnipeg are in the normal course of operations and are measured at the exchange amount, which is the amount of consideration established and agreed to by the related parties.

In addition to those disclosed elsewhere in the financial statements, the transactions that occurred are as follows:

Included in the Agency's expenditures is a transfer to The City of Winnipeg Municipal Accommodations Fund for rent of \$212,405 (2015 - \$211,564) and a transfer to The City of Winnipeg - General Revenue Fund for administrative services of \$173,400 (2015 - \$170,000). Also included are lease costs of \$108,337 (2015 - \$114,744) to The City of Winnipeg Fleet Management - Special Operating Agency and \$78,148 (2015 - \$77,721) for general government charges that have been paid to the City of Winnipeg - General Revenue Fund, which represents the estimated share of The City of Winnipeg's general expenses applicable to the Agency.