Agenda – Council – December 13, 2018

Report – Executive Policy Committee – December 5, 2018

Item No. 5 Community Centre Boundary Review

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On December 5, 2018, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the following to Council:

1. That the Community Centre District Boundary Review and Community Centre Boundary Review, attached as Appendix 1, be received as information.

2. That the next Community Centre District Boundary Review (and where required, Community Centre Boundary Review) will be conducted by General Council of Winnipeg Community Centres in the year following the next Community Committee Boundary Amendment.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Report – Executive Policy Committee – December 5, 2018

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On December 5, 2018, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

ADMINISTRATIVE REPORT

Title: Community Centre Boundary Review

Critical Path: Executive Policy Committee - Council

AUTHORIZATION

Author	Department Head	CFO	CAO
P. de Graaf	C. Fernandes	N/A	D. McNeil

EXECUTIVE SUMMARY

On February 24, 2016 Council directed the Public Service to establish a Ward Boundaries Commission in 2017. The City of Winnipeg Charter requires that a Ward Boundary Review occurs as Council directs, and a minimum of once every 10 years. As a result of the new Ward Boundaries, a review of Community Committee boundaries and composition was required. On April 26, 2018 Council concurred with the recommendations of the Governance Committee of Council to adopt the new Community Committee boundaries. The new Ward Boundaries took effect September 17, 2018 for the 2018 Civic Election.

Current City policy (i.e. Recreation, Leisure and Libraries Facilities (RLALF) policy) mandates that the General Council of Winnipeg Community Centres (GCWCC) "operate through district boundaries that match the City's Community Committee boundaries". As such, a review of all community centres in relation to the five District Boundaries needed to be undertaken by the GCWCC. The objective of the Community Centre Boundary and District Boundary review was:

- To allocate all areas within the City of Winnipeg to Community Centre catchments
- To provide clarification to existing boundaries
- To look at both geographic and historic boundaries
- To align with neighbourhood boundaries
- To align, within reason, with new Ward boundaries

All reallocated areas and boundary changes were presented to the District Boards by the GCWCC. An opportunity for feedback was also provided. At this time, the GCWCC has indicated there are no issues or concerns associated with the boundaries as presented in the attached GCWCC report.

A synopsis of boundary revisions and updates can be found in the History/Discussion section of this report.

RECOMMENDATIONS

1. That the Community Centre District Boundary Review and Community Centre Boundary Review, attached as Appendix 1, be received as information.

2. That the next Community Centre District Boundary Review (and where required, Community Centre Boundary Review) will be conducted by General Council of Winnipeg Community Centres in the year following the next Community Committee Boundary Amendment.

3. That the proper officers of the City be authorized to do all things necessary to implement the foregoing.

REASON FOR THE REPORT

On February 13, 2018, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Protection, Community Services and Parks:

1. That the final Communication of the Community Centre District Boundary Review (and where required, Community Centre Boundary Review) be provided to Council for information no later than December 13, 2018, for an effective date of January 1, 2019.
2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

IMPLICATIONS OF THE RECOMMENDATIONS

There are no implications arising from receiving this report as information.

HISTORY/DISCUSSION

The community centre volunteer model has been in place in Winnipeg since the 1950s, with the GCWCC formed in 1971, formalizing the manner in which volunteers and City staff support community centre operations. GCWCC was established to promote and encourage cooperation and communication among the community centres and City of Winnipeg administration; to provide a central council for the exchange of ideas; and, to consider solutions to common problems.

Currently there are 63 community centres in Winnipeg, each of which is operated by a volunteer Board of Directors and each of which is its own legal entity. Community centres are organized into five districts that align with the City's five Community Committees: Riel, East Kildonan - Transcona, Lord Selkirk - West Kildonan, Assiniboia, and City Centre. The purpose of community centres is to provide a broad range of recreation and leisure activities that are suited to the needs of residents living within their designated area through the management and operation of the community centre facility and grounds. Community centres are essential in creating safer, stronger neighbourhoods and they play a central role in shaping Winnipeg's youth while bringing neighbours together.

Per the May 18, 2005 Council approved Recreation, Leisure and Library Facilities policy (RLALF), the GCWCC is entrusted with facilitating a strong and sustainable Community Centre model.

The last formal Community Centre Boundary Review occurred in 1997. This report provides an opportunity to formalize a current review of community centre and district boundaries, and in the process, ensure that all new and amended community centre areas within the city are officially allocated to a specific community centre catchment.

Below is a synopsis of the boundary revisions and updates:

Community Centre District 1: City Centre

An area that was previously unofficially split equitably between four centres (Central, R.A. Steen, Valour and River Osborne) has now been assigned to R.A. Steen and Central. In addition, Whyte Ridge will now participate in Community Centre District 2.

Community Centre District 2: Assiniboia

Boundaries for Assiniboia West, Bord-Aire, Heritage Victoria, Sturgeon Heights and Westdale were amended to officially allocate all areas in the district. Whyte Ridge will now participate in Community Centre District 2.

Community Centre District 3: Lord Selkirk/West Kildonan

Weston's boundary was amended to officially allocate a portion of the district. Central's boundary was amended to officially include a portion of the downtown area as Central was providing services to the area.

Community Centre District 4: East Kildonan/Transcona

Boundaries for East Elmwood, Park City West, South Transcona, and Transcona East End were amended to formally assign areas of the city/district that were previously unpopulated, while also accounting for the expansion of the Community Centre District.

Community Centre District 5: Riel

Boundaries for Archwood, Dakota, St. Norbert, South Winnipeg, and Southdale were amended to formally assign areas of the city/district that were previously unpopulated.

For a detailed list of the respective Community Centre boundary amendments, please refer to the Community Centre Boundary Review Report (Appendix 1) completed and submitted by the GCWCC.

In recent years, Winnipeg has experienced significant growth and changes in the distribution of its population, as evidenced in Statistics Canada's 2016 Census of Population. Since 2005, 14 community centres have amalgamated and, as a result, community centre boundaries were significantly altered. These amalgamations improved efficiencies, especially in the reduction of duplicate volunteer positions.

The GCWCC worked collaboratively with the Community Services Department on the Community Centre District Boundary Review. The GCWCC engaged its membership via the 5 District Community Centre Board Meetings in the spring of 2018 and presented the proposed boundary changes. As part of this process, the GCWCC requested individual community centre feedback by the end of June 2018 in order to provide overall complete Community Centre Boundary Review by September 2018.

In accordance with the EPC February 13, 2018 motion and specifically in response to item number five (5) “Request to Amend the South Transcona Community Centre Boundary”, the Public Service is submitting the final communication of the Community Centre District Boundary Review (and where required, Community Centre Boundary Review) to Council for information no later than December 13, 2018 for an effective date of January 1, 2019. As part of the overall city review, the South Transcona Community Centre new boundary takes into account the expansion of the Transcona Ward.

FINANCIAL IMPACT

Financial Impact Statement Date: November 6, 2018

Project Name:

Community Centre Boundary Review

COMMENTS:

There are no financial implications with respect to the recommendations of this report.

"Original signed by K.Lemoine"

Kelly Lemoine, CPA, CA
Manager of Finance & Administrative Services
Community Services Department

CONSULTATION

This Report has been prepared in consultation with:

- General Council of Winnipeg Community Centres Inc.
- City Clerks Department

OURWINNIPEG POLICY ALIGNMENT

01-1 City Building

Create Complete Communities - The daily necessities of life should be within reach, with options for accessing services, amenities and resources like grocery stores, banks and restaurants, together with community centres, schools and day care centres.

01-3 PROSPERITY

Direction 1: Provide efficient and focused civic administration and governance

01-5 RECREATION

Direction 2: Work with community partners to provide services that are responsive to the community's recreation and leisure needs.

Direction 3: Directly provide, or facilitate through partnerships, equitable access to a base level of recreation, culture and leisure services for all Winnipeggers.

Direction 4: With community partners, participate as a leader in planning and delivering recreation and leisure services in Winnipeg.

Direction 5: Provide or facilitate community development and recreation opportunities for vulnerable youth.

Direction 6: Plan for sustainable and connected recreation and leisure infrastructure.

SUBMITTED BY

Department: Community Services
Division: Community Development and Recreation Services
Prepared by: P. de Graaf
Date: November 7, 2016
File No: CMS-2018-20

Attachments: Appendix 1 – Community Centre Boundary Review